AMENDED IN ASSEMBLY JANUARY 16, 2002 AMENDED IN ASSEMBLY JANUARY 7, 2002

CALIFORNIA LEGISLATURE-2001-02 REGULAR SESSION

ASSEMBLY BILL

No. 100

Introduced by Assembly Member Simitian

(Coauthors: Assembly Members Aroner, Bates, Briggs, John Campbell, Canciamilla, Cardenas, Cardoza, Chan, Chavez, Cox, Diaz, Florez, Frommer, Harman, Hollingsworth, Horton, Jackson, Keeley, Kehoe, Koretz, Leach, Liu, Longville, Lowenthal, Nakano, Nation, Negrete McLeod, Oropeza, Pavley, Pescetti, Richman, Salinas, Shelley, Steinberg, Strom-Martin, Washington, Wyman, and Zettel)

(Coauthors: Senators Chesbro, Costa, and Sher)

January 11, 2001

An act to amend Section 41204.1 of the Education Code, and to add Section 97.42 to the Revenue and Taxation Code, relating to local government finance.

LEGISLATIVE COUNSEL'S DIGEST

AB 100, as amended, Simitian. Property tax revenue shifts: limitation.

Existing property tax law requires the county auditor, in each fiscal year, to allocate property tax revenue to local jurisdictions in accordance with specified formulas and procedures, and generally requires that each jurisdiction be allocated an amount equal to the total of the amount of revenue allocated to that jurisdiction in the prior fiscal year, subject to certain modifications, and that jurisdiction's portion of

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the annual tax increment, as defined. Existing property tax law also reduces the amounts of ad valorem property tax revenue that would otherwise be annually allocated to the county, cities, and special districts pursuant to these general allocation requirements by requiring, for purposes of determining property tax revenue allocations in each county for the 1992–93 and 1993–94 fiscal years, that the amounts of property tax revenue deemed allocated in the prior fiscal year to the county, cities, and special districts be reduced in accordance with certain formulas. It requires that the revenues not allocated to the county, cities, and special districts as a result of these reductions be transferred to the Educational Revenue Augmentation Fund (ERAF) in that county for allocation to school districts, community college districts, and the county office of education.

This bill would, for each successive qualified fiscal year, as defined, beginning on or after July 1, 2004–2005, modify these reduction and transfer provisions by restricting the total amount of revenue allocated to a county's ERAF to the applicable revenue shift limit, as defined. This bill would require that those revenues that may not be allocated to the county's ERAF as a result of this limitation to instead be allocated among local agencies in the county in accordance with each local agency's proportionate share of those revenues that would be deposited in the county's ERAF in the absence of this bill. By imposing new duties upon local tax officials in the annual allocation of ad valorem property tax revenues, this bill would impose a state-mandated local program.

This bill would also state the intent of the Legislature, and would require the Director of Finance to make certain adjustments, with respect to ensuring that the modifications required by this bill and earlier acts to property tax revenue allocations do not have a net fiscal impact on school districts or community college districts, or upon the state's obligation under the California Constitution to provide funding to those districts.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

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SECTION 1. Section 41204.1 of the Education Code, as amended by Chapter 1111 of the Statutes of 1996, is amended to 3 read:

- 4 41204.1. (a) (1) Pursuant to paragraph (2) of subdivision (b) of Section 41204, the Director of Finance shall annually adjust "the percentage of General Fund revenues appropriated for school districts and community college districts, respectively, in the 1986–87 fiscal year," for purposes of applying paragraph (1) of 9 subdivision (b) of Section 8 of Article XVI of the California Constitution, to reflect those property tax revenue allocation 10 11 modifications required by the amendments made to Chapter 6 12 (commencing with Section 95) of Part 0.5 of Division 1 of the Revenue and Taxation Code and by the qualifying provisions in a 13 manner that ensures that those modifications will have no net fiscal 14 15 impact upon the amounts that are otherwise required to be applied by the state for the support of school districts and community college districts pursuant to Section 8 of Article XVI of the 18 California Constitution.
 - (2) For purposes of this section, "qualifying provisions" means the following:
 - (A) The amendments made to Chapter 6 (commencing with Section 95) of Part 0.5 of Division 1 of the Revenue and Taxation Code during the 1991-92 Regular Session and the 1993-94 Regular Session.
 - (B) The amendments made to Sections 97.2 and 97.3 of the Revenue and Taxation Code by Chapter 1111 of the Statutes of
 - (C) Section 97.42 of the Revenue and Taxation Code.
 - (b) Notwithstanding any other provision of law, for the 2002-03 fiscal year and each fiscal year thereafter, the "the percentage of "General Fund revenues appropriated for school districts and community college districts, respectively, in fiscal year 1986–87," for purposes of paragraph (1) of subdivision (b) of Section 8 of Article XVI of the California Constitution, shall be deemed to be the percentage of General Fund revenues that would have been appropriated for those entities if the amendments made to Chapter 6 (commencing with Section 95) of Part 0.5 of Division 1 of the Revenue and Taxation Code during the 1991–92

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Regular Session, the amendments made to that same chapter during the 1993–94 Regular Session, and Section 97.42 of the Revenue and Taxation Code, had been operative for the 1986–87 4 fiscal year.

- (c) In no event may the recalculations required by subdivisions (a) and (b) result in a percentage that exceeds the "percentage of General Fund revenues appropriated for school districts and community college districts, respectively, in fiscal year 1986–87," for purposes of paragraph (1) of subdivision (b) of Section 8 of Article XVI of the California Constitution prior to the amendments made to Chapter 6 (commencing with Section 95) of Part 0.5 of Division 1 of the Revenue and Taxation Code during the 1991–92 Regular Session.
 - (d) It is the intent of the Legislature to ensure the following:
- (1) That the changes required by the qualifying provisions in the allocations of ad valorem property tax revenues do not have a net fiscal impact upon school districts, as defined in Section 41302.5, or community college districts.
- (2) That the changes required by the qualifying provisions in the allocations of ad valorem property tax revenues do not have a net fiscal impact upon the amounts of revenue otherwise required to be applied by the state for the support of school districts and community college districts pursuant to Section 8 of Article XVI of the California Constitution.
- SEC. 2. Section 97.42 is added to the Revenue and Taxation Code, to read:
- 97.42. Notwithstanding any other provision of this chapter, for purposes of annual property tax revenue allocations, all of the following apply:
- (a) The total amount of ad valorem property tax revenue annually allocated to the county's Educational Revenue Augmentation Fund may not exceed the applicable revenue shift limit as described below:
- (1) For the first qualified fiscal year and each fiscal year thereafter until the second qualified fiscal year, the total amount 36 of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 90 percent of that fund's otherwise applicable share of the annual tax increment.

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(2) For the second qualified fiscal year and each fiscal year thereafter until the third qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 80 percent of that fund's otherwise applicable share of the annual tax increment.

- (3) For the third qualified fiscal year and each fiscal year thereafter until the fourth qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 70 percent of that fund's otherwise applicable share of the annual tax increment.
- (4) For the fourth qualified fiscal year and each fiscal year thereafter until the fifth qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 60 percent of that fund's otherwise applicable share of the annual tax increment.
- (5) For the fifth qualified fiscal year and each fiscal year thereafter until the sixth qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 50 percent of that fund's otherwise applicable share of the annual tax increment.
- (6) For the sixth qualified fiscal year and each fiscal year thereafter until the seventh qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 40 percent of that fund's otherwise applicable share of the annual tax increment.
- (7) For the seventh qualified fiscal year and each fiscal year thereafter until the eighth qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 30 percent of that fund's otherwise applicable share of the annual tax increment.
- (8) For the eighth qualified fiscal year and each fiscal year thereafter until the ninth qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately

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 preceding fiscal year, plus 20 percent of that fund's otherwise applicable share of the annual tax increment.

- (9) For the ninth qualified fiscal year and each fiscal year thereafter until the 10th qualified fiscal year, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the immediately preceding fiscal year, plus 10 percent of that fund's otherwise applicable share of the annual tax increment.
- (10) For the 10th qualified fiscal year and each fiscal year thereafter, the total amount of ad valorem property tax revenue allocated to the county's Educational Revenue Augmentation Fund for the ninth qualified fiscal year.
- (b) Those amounts of ad valorem property tax revenue that may not be allocated to the county's Educational Revenue Augmentation Fund as a result of subdivision (a) shall instead be allocated among the local agencies in the county in accordance with each local agency's proportionate share of the total amount of ad valorem property tax revenues that would be required to be allocated to the county's Educational Revenue Augmentation Fund in the absence of this section.
- (c) Each reduction resulting from the implementation of subdivision (a) in the amount of ad valorem property tax revenues deposited in the county's Educational Revenue Augmentation Fund shall be applied exclusively to reduce the amounts that are allocated from that fund to school districts and county offices of education, and may not be applied to reduce the amounts of ad valorem property tax revenues that are allocated from that fund to community college districts.
- (d) For purposes of this section, "qualified fiscal year" means a fiscal year beginning on or after July 1, 2004, that is immediately preceded by a fiscal year during which nonfarm employment did not decline for consecutive calendar quarters. a fiscal year beginning on or after July 1, 2005, in which the Director of Finance certifies, on or before November 1 of each year, both of the following:
- (1) The General Fund reserve is at least 3 percent of revenues, excluding the revenues derived from the 0.25 percent sales and use tax rate imposed pursuant to Sections 6051.3 and 6201.3.

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(2) Actual General Fund revenues for the period May 1 to September 30, inclusive, equal or exceed the May Revision forecast prior to the November 1 determination.

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- (e) The Director of Finance shall, on or before November 1 of each year, determine whether the conditions described in subdivision (d) have been met.
- SEC. 3. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because this act provides for offsetting savings to local agencies or school districts that result in no net costs to the local agencies or school districts, within the meaning of Section 17556 of the Government Code.