No. 225

Introduced by Senator Kuehl

February 14, 2001

An act to amend Sections 33353, 33354, and 35179 of, and to add Section 231.6 to, the Education Code, relating to educational programs and activities.

LEGISLATIVE COUNSEL'S DIGEST

SB 225, as amended, Kuehl. Education: interscholastic athletics: discrimination.

(1) Existing law prohibits discrimination on the basis of sex, ethnic group identification, race, national origin, religion, color, mental or physical disability, or any basis contained in the prohibition of hate crimes, as set forth in specified provisions of law, in any activity conducted by an educational institution that receives, or benefits from, state financial assistance or enrolls pupils who receive state student financial aid. Under existing law, each educational institution is required to have a written policy on sexual harassment, to be provided as specified.

This bill would require each educational institution, *except as specified*, to have a written policy on discrimination as prohibited on all of those bases, to be provided in the same manner as the policy on sexual harassment. By imposing new duties on school districts regarding this policy, the bill would impose a state-mandated local program.

(2) Existing law, until January 1, 2002, describes the California Interscholastic Federation (CIF) as a voluntary organization consisting of school and school-related personnel with the responsibility for administering interscholastic athletic activities in secondary schools

and sets forth legislative intent that the CIF, in consultation with the State Department of Education, implement certain policies. Existing law prohibits a voluntary interscholastic athletic association, of which any public school is a member, from discriminating against, or denying the benefits of any program to, any person on the basis of race, sex, or ethnic origin. Existing law requires the CIF to report to the Legislature on its evaluation and accountability activities undertaken pursuant to those activities on or before January 1, 2002.

This bill would broaden that prohibition against discrimination to include, among others, discrimination on the basis of religion, mental or physical disability, and any basis contained in the prohibition of hate crimes *and would prescribe related matters*. The bill would also require the CIF to provide information to parents and pupils regarding the resolution of discrimination complaints in interscholastic athletics.

(3) Under existing law, the State Department of Education has certain authority over interscholastic activities including that if the department states that a school district, an association, or consortium of school districts, or the California Interscholastic Federation is not in compliance with state or federal law, the department may require the school district, association, or consortium, or the federation to adjust its policy so that it is in compliance. Under existing law, the department is prohibited from determining the specific policy that a school district, association, or consortium, or the federation must adopt in order to comply with state and federal laws.

This bill would, notwithstanding and other provision of law, allow a complainant who wishes to file a *discrimination* complaint based on interscholastic activities conducted by an association, *by a consortium of school districts*, or by the California Interscholastic Federation to file that *discrimination* complaint directly with the department without having to first file a *discrimination* complaint with a school district, and would authorize the department, if it states that an association, *a consortium of school districts*, or the California Interscholastic Federation is not in compliance with state or federal law, to prescribe the specific action that such an association, *consortium of school districts*, or the California Interscholastic Federation must take in order to comply with state or federal law.

The bill would extend those provisions pertaining to the CIF until January 1, 2007, and would instead require that report to be made to the Governor and the Legislature on or before January 1, 2007.

(4) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Section 231.6 is added to the Education Code,
 to read:

3 231.6. Each educational institution shall have a written policy 4 on discrimination, as prohibited by this chapter. This policy shall

5 be made available in the same manner as the policy on sexual6 harassment provided pursuant to Section 231.5.

7 This section shall not apply to an educational institution that is,
8 pursuant to Section 220.5, exempt from Article 3 (commencing
9 with Section 220).

10 SEC. 2. Section 33353 of the Education Code is amended to 11 read:

12 33353. (a) The California Interscholastic Federation is a 13 voluntary organization consisting of school and school related 14 personnel with responsibility for administering interscholastic 15 athletic activities in secondary schools. It is the intent of the 16 Legislature that the California Interscholastic Federation, in 17 consultation with the State Department of Education, implement 18 the following policies:

19 (1) Give the governing boards of school districts specific 20 authority to select their athletic league representatives.

21 (2) Require that all league, section, and state meetings

22 affiliated with the California Interscholastic Federation be subject

23 to the notice and hearing requirements of the Ralph M. Brown Act

1 (Chapter 9 (commencing with Section 54950) of Division 2 of

2 Title 5 of the Government Code).

3 (3) Establish a neutral final appeals body to hear complaints4 related to interscholastic athletic policies.

5 (4) Provide information to parents and pupils regarding the 6 resolution of discrimination complaints arising out of 7 interscholastic athletic activities.

8 (b) The California Interscholastic Federation shall report to the
9 Legislature and the Governor on its evaluation and accountability
10 activities undertaken pursuant to this section on or before January
11 1, 2005.

(c) This section shall remain in effect only until January 1,
2007, and as of that date is repealed, unless a later enacted statute,
that is enacted before January 1, 2007, deletes or extends that date.

15 SEC. 3. Section 33354 of the Education Code is amended to 16 read:

17 33354. (a) The State Department of Education shall have the18 following authority over interscholastic athletics:

19 (1) The department may state that the policies of school 20 districts, of associations or consortia of school districts, and of the 21 California Interscholastic Federation, concerning interscholastic 22 athletics, are in compliance with both state and federal law

22 athletics, are in compliance with both state and federal law.

23 (2) (A) If the department states that a school district, an 24 association, or consortium of school districts, or the California Interscholastic Federation is not in compliance with state or 25 26 federal law, the department may require the school district, 27 association, or consortium, or the federation to adjust its policy so 28 that it is in compliance. However, the department shall not have 29 authority to determine the specific policy that a school district, 30 must adopt in order to comply with state and federal laws.

31 (B) Notwithstanding any other provision of law, a complainant who wishes to file a discrimination complaint based on 32 33 interscholastic activities conducted by an association, a 34 consortium of school districts, or by the California Interscholastic 35 Federation, shall not be required to first file a discrimination complaint with a school district, and may file an initial 36 37 discrimination complaint directly with the department, and the 38 department shall have the authority to specify, with regard to a specific discrimination complaint, the specific action that such an 39 40 association, a consortium of school districts, or the California

Interscholastic Federation must take in order to comply with state
 or federal law.

3 (3) If the department states that a school district, association, or consortium, or the federation is not in compliance with state or 4 federal law in matters relating to interscholastic activities, and the 5 school district, association, or consortium, or the federation does 6 7 not change its policy in order to comply with these laws, the 8 department may commence with appropriate legal proceedings 9 against the California Interscholastic Federation, the school district or against school districts that are members of the 10 11 California Interscholastic Federation or the association or consortium that the department states is in noncompliance. In a 12 13 legal proceeding the court shall determine the matter de novo. The department may make recommendations for appropriate remedies 14 in these proceedings. 15

16 (b) This section shall not be construed or interpreted to limit the 17 discretion of local governing boards, or voluntary associations 18 formed or maintained pursuant to subdivision (b) of Section 19 35179, in any policy, program, or activity that is in compliance 20 with state and federal law.

21 (c) The state law with which the policies of school districts, 22 associations, or consortia of school districts, and of the California 23 Interscholastic Federation, concerning interscholastic athletics, 24 are required to comply, in accordance with this section, includes, but is not limited to, any regulations issued by the State Board of 25 26 Education pursuant to Section 232 with regard to sex 27 discrimination in interscholastic athletics. 28 (d) This section shall remain in effect only until January 1,

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2007, and as of that date is repealed, unless a later enacted statute,
that is enacted before January 1, 2007, deletes or extends that date.
SEC. 4. Section 35179 of the Education Code is amended to
read:

33 35179. (a) Each school district governing board shall have 34 general control of, and be responsible for, all aspects of the 35 interscholastic athletic policies, programs, and activities in its 36 district, including, but not limited to, eligibility, season of sport, 37 number of sports, personnel, and sports facilities. In addition, the 38 board shall assure that all interscholastic policies, programs, and

39 activities in its district are in compliance with state and federal law.

1 (b) Governing boards may enter into associations or consortia 2 with other boards for the purpose of governing regional or 3 statewide interscholastic athletic programs by permitting the 4 public schools under their jurisdictions to enter into a voluntary 5 association with other schools for the purpose of enacting and 6 enforcing rules relating to eligibility for, and participation in, 7 interscholastic athletic programs among and between schools.

8 (c) Each governing board, or its designee, shall represent the 9 individual schools located within its jurisdiction in any voluntary 10 association of schools formed or maintained pursuant to this 11 section.

(d) No voluntary interscholastic athletic association, of which
any public school is a member, shall discriminate against, or deny
the benefits of any program to, any person on any basis prohibited
by Chapter 2 (commencing with Section 200) of Part 1.

16 (e) No voluntary interscholastic athletic association of which 17 a public school is a member may exclude an educational institution 18 that is, pursuant to Section 220.5, exempt from Article 3 19 (commencing with Section 200) of Chapter 2 of Part 1, from 20 participating in interscholastic athletic activities conducted by 21 that association.

(f) Interscholastic athletics is defined as those policies,
programs, and activities that are formulated or executed in
conjunction with, or in contemplation of, athletic contests between
two or more schools, either public or private.

26 (f)

27 (g) This section shall remain in effect only until January 1, 2007, and as of that date is repealed, unless a later enacted statute, 28 29 that is enacted before January 1, 2007, deletes or extends that date. 30 Notwithstanding Section 17610 of the Government SEC. 5. 31 Code, if the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local 32 33 agencies and school districts for those costs shall be made pursuant 34 to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the claim for 35 reimbursement does not exceed one million dollars (\$1,000,000), 36 37 reimbursement shall be made from the State Mandates Claims 38 Fund.

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