No. 18

Introduced by Senators Burton, Chesbro, and Ducheny

December 2, 2002

An act to amend Section 5097.94 of 815.3 of the Civil Code, to amend Sections 65040.2, 65351, 65453, and 65560 of, and to add Sections 65351.1 and 65562.5 to, the Government Code, to amend Sections 7050.5 and 7054 of the Health and Safety Code, and to amend Sections 5097.9, 5097.77, 5097.91, 5097.92, 5097.94, 5097.96, 5097.97, 5097.98, 5097.99, 5097.995, and 21084 of, to add Sections 5097.10, 5097.96.1, 5097.96.2, 5097.96.3, 5097.96.4, 5097.96.5, and 21097 to, and to amend the heading of Chapter 1.75 (commencing with Section 5097.9) of Division 5 of, the Public Resources Code, relating to Native American sacred places Traditional Tribal Cultural Sites, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

SB 18, as amended, Burton. Native American sacred places *Traditional Tribal Cultural sites*.

(1) Existing law authorizes establishes the Native American Heritage Commission and authorizes the commission to bring an action to prevent severe and irreparable damage to, or assure appropriate access for Native Americans to, a Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property. Existing law requires that if the court finds that severe and irreparable damage will occur or that appropriate access will be denied, and appropriate mitigation measures are not available, it shall issue an injunction, unless it finds, on clear and convincing evidence, that the public interest and necessity require otherwise.

This bill would establish the Traditional Tribal Cultural Site (TTCS) Register and would require the commission to develop, maintain, and administer it, as specified. The bill would declare various powers and duties of the commission. The bill would establish procedures for challenging and reviewing the commission's decisions, including procedures to protect the confidentiality of any information that would create a risk of harm to a TTCS. The bill would exempt the TTCS Register from disclosure as a public record. The bill would make it a misdemeanor to intentionally release information about a TTCS, knowing that it is required to be held confidential, thereby creating a new crime and imposing a state-mandated local program.

(2) The existing California Environmental Quality Act (CEQA) requires a lead agency to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project, as defined, that it proposes to carry out or approve that may have a significant effect on the environment, as defined, or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also generally requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment. CEQA provides some exemptions from its requirements for specified projects.

This bill would create additional exemptions from CEQA and prohibit other exemptions for certain projects involving a TTCS. The bill would specify certain unique procedures that a lead agency must follow when a project involves a TTCS. By imposing these additional duties on lead agencies, this bill would impose a state-mandated local program.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs

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so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

(2)

(4) This bill would declare that it is to take effect immediately as an urgency statute.

Vote: 2/3. Appropriation: no. Fiscal committee: no yes. State-mandated local program: no yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 5097.94 of the Public Resources Code

2 SECTION 1. (a) The Legislature finds and declares all of the 3 following:

4 (1) Native Americans have used, and continue to use, natural 5 settings, referred to as "Traditional Tribal Cultural Sites", in the 6 conduct of ceremonies and spiritual practices that provide the 7 moral and ethical foundation of Native societies and are essential 8 elements in tribal cultural traditions.

9 (2) Native American places of spiritual and ceremonial 10 importance reflect the tribes' continuing cultural ties to the land 11 and to their ancestral heritage.

12 (3) These sites are used for prayer, vision quests, 13 medicine-making, and traditional ceremonies. They are 14 considered holy and sacrosanct by California's Native American 15 people. Many are significant to the tribes' cultural society and to 16 their continued aristopae as a people.

16 *their continued existence as a people.*

17 (4) To further and perpetuate the cultural tradition and
18 spiritual practices of California tribes, these Traditional Tribal
19 Cultural Sites should be preserved whenever possible.

20 (5) California had the largest aboriginal population in North

21 America before contact with non-Native Americans. Yet,

22 California Native American tribes suffered the greatest losses from

23 termination, removal and assimilation policies, including the loss

24 of a majority of their lands and Traditional Tribal Cultural Sites.

25 This devastation debilitated tribal cultural identity and threatened

26 the survival of California Native American people.

27 (6) In addition to the lingering effects of these historic policies,

28 the continued loss of Traditional Tribal Cultural Sites in the past

29 150 years has caused further debilitating impacts on the cultural

30 traditions and tribal identity of California Native Americans.

1 (b) In recognition of Native American tribal sovereignty and

2 the unique relationship between California state government and
3 California tribal governments, it is the intent of the Legislature, in
4 enacting this act, to accomplish all of the following:

5 (1) Recognize that Traditional Tribal Cultural Sites are 6 essential elements in tribal cultural tradition and identity.

7 (2) Provide protection for Traditional Tribal Cultural Sites
8 through listing on a confidential registry overseen by the Native
9 American Heritage Commission, and establish a legal framework
10 by which sites listed on, or eligible for listing on, the Traditional
11 Tribal Cultural Sites Registry may be defended and preserved.

12 (3) Protect the access to and ability of Native Americans to 13 engage in cultural and traditional practices in a meaningful way 14 at Traditional Tribal Cultural Sites through the facilitation of 15 access agreements and other methods of providing legal 16 assurances to both land owners and Native American tribes.

(4) Require meaningful consultation between public agencies,
project proponents, and Native American tribes at the earliest
possible point in the environmental review of a proposed
development project that might adversely impact a Traditional
Tribal Cultural Site.

(5) Provide for the development of treatment agreements and
 mutually acceptable mitigation agreements, and promote the
 avoidance of development of Traditional Tribal Cultural Sites.

SEC. 2. Section 815.3 of the Civil Code is amended to read:
815.3. Only the following entities or organizations may
acquire and hold conservation easements:

(a) Tax-exempt A tax-exempt nonprofit organization qualified
under Section 501(c)(3) of the Internal Revenue Code and
qualified to do business in this state which, that has as its primary
purpose the preservation, protection, or enhancement of land in its
natural, scenic, historical, agricultural, forested, or open-space
condition or use.

(b) The state or any *a* city, county, city and county, district, or other state or local governmental entity, if otherwise authorized to acquire and hold title to real property and if the conservation easement is voluntarily conveyed. No local governmental entity may condition the issuance of an entitlement for use on the applicant's granting of a conservation easement pursuant to this chapter.

 (c) A federally-recognized California Indian tribe or a nonfederally-recognized California Indian tribe, band, or nation listed on the Native American Contact List maintained by the Native American Heritage Commission pursuant to subdivision
 (d) of Section 5097.94 of the Public Resources Code.

6 SEC. 3. Section 65040.2 of the Government Code is amended 7 to read:

65040.2. (a) In connection with its responsibilities under 8 9 subdivision (1) of Section 65040, the office shall develop and adopt guidelines for the preparation and content of the mandatory 10 11 elements required in city and county general plans by Article 5 (commencing with Section 65300) of Chapter 3 of Division 1 of 12 13 Title 7. For purposes of this section, the guidelines prepared pursuant to Section 50459 of the Health and Safety Code shall be 14 the guidelines for the housing element required by Section 65302. 15 In the event that additional elements are hereafter required in city 16 17 and county general plans by Article 5 (commencing with Section 18 65300) of Chapter 3, the office shall adopt guidelines for those

19 elements within six months of the effective date of the legislation

20 requiring those additional elements.

(b) The office may request from each state department and
agency, as it deems appropriate, and the department or agency
shall provide, technical assistance in readopting, amending, or
repealing the guidelines.

(c) The guidelines shall be advisory to each city and county in
order to provide assistance in preparing and maintaining their
respective general plans.

(d) The guidelines shall contain the guidelines for addressing
environmental justice matters developed pursuant to Section
65040.12.

31 (e) The guidelines shall contain advice including 32 recommendations for best practices to allow for collaborative land 33 use planning of adjacent civilian and military lands and facilities. 34 The guidelines shall encourage enhanced land use compatibility 35 between civilian lands and any adjacent or nearby military 36 facilities through the examination of potential impacts upon one

37 another.

(f) The guidelines shall contain advice for addressing the
effects of civilian development on military readiness activities
carried out on all of the following:

6

- 1 (1) Military installations.
- 2 (2) Military operating areas.
- 3 (3) Military training areas.
- 4 (4) Military training routes.
- 5 (5) Military airspace.
 - (6) Other territory adjacent to those installations and areas.

7 (g) The guidelines shall contain advice for consulting with 8 Native American tribes and the Native American Heritage

9 Commission for the preservation of sites listed in the Traditional 10 Tribal Cultural Site Register established under subdivision (a) of

11 Section 5097.96 of the Public Resources Code, including 12 procedures for protecting the confidentiality of information 13 concerning the specific identity, location, character or use of those

14 sites. "Native American tribe" and "Traditional Tribal Cultural

15 Site Register" shall have the meanings provided in Section

16 5097.10 of the Public Resources Code.

17 (g)

18 (h) The office shall provide for regular review and revision of 19 the guidelines established pursuant to this section.

20 SEC. 4. Section 65351 of the Government Code is amended to 21 read:

65351. During the preparation or amendment of the general
 plan, the planning agency shall provide opportunities for the
 involvement of citizens, public agencies, public utility companies,

24 Involvement of childrens, public agencies, public utility companies,
 25 Native American tribes identified on the Native American Contact

26 List maintained by the Native American Heritage Commission

27 pursuant to subdivision (d) of Section 5097.94 of the Public

28 Resources Code, and civic, education, and other community

29 groups, through public hearings and any other means the city or 30 county deems appropriate.

31 SEC. 5. Section 65351.1 is added to the Government Code, to 32 read:

33 65351.1. Prior to adoption, revision, amendment, or update 34 of a city or county's general plan, the city or county shall consult

35 with the Native American Heritage Commission and any

36 appropriate Native American tribes identified on the Native

37 American Contact List maintained by the commission for the

38 purpose of preserving the sites listed in the Traditional Tribal

39 Cultural Site Register ("TTCS Register") that are located within

40 the city or county's jurisdiction. An "appropriate Native American

1 tribe" and "TTCS Register" shall have the meanings provided in

2 Section 5097.10 of the Public Resources Code. Consistent with the

3 guidelines developed by the Office of Planning and Research

4 pursuant to Section 65040.2, cities and counties shall protect the

5 confidentiality of information concerning the specific identity,

6 location, character, or use of the listed sites.

7 SEC. 6. Section 65453 of the Government Code is amended to 8 read:

9 65453. (a) A specific plan shall be prepared, adopted, and 10 amended in the same manner as a general plan, except that a 11 specific plan may be adopted by resolution or by ordinance and 12 may be amended as often as deemed necessary by the legislative

13 body. Adoption or amendment of a specific plan shall be subject

14 to the consultation requirements of Section 65351.1.

15 (b) A specific plan may be repealed in the same manner as it is 16 required to be amended.

17 SEC. 7. Section 65560 of the Government Code is amended to 18 read:

19 65560. (a) "Local open-space plan" is the open-space
20 element of a county or city general plan adopted by the board or
21 council, either as the local open-space plan or as the interim local
22 open-space plan adopted pursuant to Section 65563.

(b) "Open-space land" is any *a* parcel or area of land or water
that is essentially unimproved and devoted to an open-space use
as defined in this section, and that is designated on a local, regional
or state open-space plan as any of the following:

27 (1) Open space for the preservation of natural resources, 28 including, but not limited to, sites listed in the Native American 29 Traditional Tribal Cultural Site Register established under 30 Section 5097.96 of the Public Resources Code, areas required for 31 the preservation of plant and animal life, including habitat for fish 32 and wildlife species; areas required for ecologic and other 33 scientific study purposes; rivers, streams, bays and estuaries; areas 34 adjacent to military installations, military training routes, and 35 restricted airspace that can provide additional buffer zones to military activities and complement the resource values of the 36 37 military lands; and coastal beaches, lakeshores, banks of rivers and 38 streams, and watershed lands.

39 (2) Open space used for the managed production of resources,40 including, but not limited to, forest lands, rangeland, agricultural

1 lands and areas of economic importance for the production of food

2 or fiber; areas required for recharge of ground water basins; bays,

3 estuaries, marshes, rivers and streams which are important for the

4 management of commercial fisheries; and areas containing major

5 mineral deposits, including those in short supply.

6 (3) Open space for outdoor recreation, including, but not 7 limited to, areas of outstanding scenic, historic and cultural value; 8 areas particularly suited for park and recreation purposes, 9 including access to lakeshores, beaches, and rivers and streams; 10 and areas which *that* serve as links between major recreation and 11 open-space reservations, including utility easements, banks of

11 open-space reservations, including utility easements, bank 12 rivers and streams, trails, and scenic highway corridors.

(4) Open space for public health and safety, including, but not
limited to, areas which that require special management or
regulation because of hazardous or special conditions such as
earthquake fault zones, unstable soil areas, flood plains,
watersheds, areas presenting high fire risks, areas required for the
protection of water quality and water reservoirs, and areas
required for the protection and enhancement of air quality.

20 SEC. 8. Section 65562.5 is added to the Government Code, to 21 read:

22 65562.5. When designating open space for the preservation of a site listed in the Traditional Tribal Cultural Site Register 23 established under Section 5097.96 of the Public Resources Code, 24 cities and counties shall consult with the appropriate Native 25 26 American tribe, as defined by Section 5097.10 of the Public 27 Resources Code, for the purposes of determining the level of 28 confidentiality required to protect the specific identity, location, 29 character, or use of the listed site, and developing proper treatment 30 of the site in any corresponding management plan, if one will be 31 developed for the listed area.

32 SEC. 9. Section 7050.5 of the Health and Safety Code is 33 amended to read:

34 7050.5. (a) Every person who knowingly mutilates or 35 disinters, wantonly disturbs, or willfully removes any human 36 remains in or from any location other than a dedicated cemetery 37 without authority of law is guilty of a misdemeanor, except as 38 provided in Section 5097.99 of the Public Resources Code. The 39 provisions of this *This* subdivision shall *does* not apply to any 40 person carrying out an agreement developed pursuant to

1 subdivision (l)(o) of Section 5097.94 of the Public Resources 2 Code or to any person authorized to implement Section 5097.98

3 of the Public Resources Code.

4 (b) In the event of discovery or recognition of any human remains in any location other than a dedicated cemetery, there shall 5 be no further excavation or disturbance of the site or any nearby 6 7 area reasonably suspected to overlie adjacent remains until the 8 coroner of the county in which the human remains are discovered 9 has determined, in accordance with Chapter 10 (commencing with Section 27460) of Part 3 of Division 2 of Title 3 of the Government 10 11 Code, that the remains are not subject to the provisions of Section 27491 of the Government Code or any other related provisions of 12 13 law concerning investigation of the circumstances, manner and 14 cause of any death, and the recommendations concerning the treatment and disposition of the human remains have been made 15 to the person responsible for the excavation, or to his or her 16 17 authorized representative, in the manner provided in Section 18 5097.98 of the Public Resources Code. The coroner shall make his 19 or her determination within two working days from the time the 20 person responsible for the excavation, or his or her authorized 21 representative, notifies the coroner of the discovery or recognition 22 of the human remains.

(c) If the coroner determines that the remains are not subject to
his or her authority and if the coroner recognizes the human
remains to be those of a Native American, or has reason to believe
that they are those of a Native American, he or she shall contact,
by telephone within 24 hours, the Native American Heritage
Commission.

29 SEC. 10. Section 7054 of the Health and Safety Code is 30 amended to read:

7054. (a) (1) Except as authorized pursuant to the sections
referred to in subdivision (b), every person who deposits or
disposes of any human remains in any place, except in a cemetery,
is guilty of a misdemeanor.

(2) Every licensee or registrant pursuant to Chapter 12
(commencing with Section 7600) or Chapter 19 (commencing
with Section 9600) of Division 3 of the Business and Professions
Code and the agents and employees of the licensee or registrant,
or any unlicensed person acting in a capacity in which a license
from the Cemetery and Funeral Bureau is required, who, except as

authorized pursuant to the sections referred to in subdivision (b). 1 2 deposits or disposes of any human remains in any place, except in a cemetery, is guilty of a misdemeanor that shall be punishable by 3 4 imprisonment in a county jail not exceeding one year, by a fine not 5 exceeding ten thousand dollars (\$10,000), or both that 6 imprisonment and fine. 7 (b) Cremated remains may be disposed of pursuant to Sections 8 7054.6, 7116, 7117, and 103060. 9 (c) Subdivision (a) of this section shall does not apply to the 10 reburial of Native American remains under an agreement 11 developed pursuant to subdivision (l)(o) of Section 5097.94 of the Public Resources Code, or implementation of a recommendation 12 13 or agreement made pursuant to Section 5097.98 of the Public 14 Resources Code. SEC. 11. The heading of Chapter 1.75 (commencing with 15 16 Section 5097.9) of Division 5 is amended to read: 17 18 CHAPTER 1.75. NATIVE AMERICAN HISTORICAL, CULTURAL, AND 19 SACRED TRADITIONAL TRIBAL CULTURAL SITES. 20 21 SEC. 12. Section 5097.9 of the Public Resources Code is 22 amended to read: 23 5097.9. No A public agency, and no a private party using or 24 occupying public property, or operating on public property, under a public license, permit, grant, lease, or contract made on or after 25 26 July 1, 1977, shall may not in any manner whatsoever interfere 27 with the free expression or exercise of Native American religion 28 as provided in the United States Constitution and the California 29 Constitution; nor shall any such agency or party cause severe or significant and irreparable damage to any a Native American 30 31 sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property, except on a clear and 32 33 convincing showing that the public interest and necessity so 34 require. The provisions of this chapter shall be enforced by the commission, pursuant to Sections 5097.94 and 5097.97. 35 The provisions of this This chapter shall may not be construed 36 37 to limit the requirements of the California Environmental Quality 38 Act of 1970, Division (Division 13 (commencing with Section

39 21000) *21000*)).

The public property of all cities, counties, and city and county 1

2 located within the limits of the city, county, and city and county, except for all parklands in excess of 100 acres, shall be exempt 3

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from the provisions of this chapter. Nothing in this section shall, however, nullify protections for Indian cemeteries under other 5

6 statutes.

7 SEC. 13. Section 5097.10 is added to the Public Resources 8 Code, to read:

9 5097.10. As used in this chapter, the following terms have the 10 following meanings:

11 (a) "Appropriate Native American tribe" means a Native American tribe determined by the commission to have attached 12 13 traditional tribal cultural significance to the TTCS at issue.

14 (b) "Commission" means the Native American Heritage 15 Commission.

(c) "Consultation" means the meaningful and timely process of 16 seeking, discussing, and considering carefully the views of others, 17 in a manner that is cognizant of all parties' cultural values, and 18 19 where feasible, seeking agreement. Consultation between government agencies and Native American tribes shall be 20 conducted in a way that is mutually respectful of each party's 21 22 sovereignty. Consultation shall also recognize the tribe's potential 23 need for confidentiality with respect to sites that have traditional 24 tribal cultural significance.

25 (d) "Consulting parties" means the appropriate Native 26 American tribes, owners of property within the site's boundaries, the project proponent, and public agencies with jurisdiction over 27 28 the area in which the effects of a project may occur or having 29 principal responsibility for carrying out or approving a project. Other individuals or organizations with a demonstrated interest in 30 31 the project, due to the nature of their legal, cultural, or economic relation to the project or affected property, may participate at the 32 33 commission's discretion. The commission shall exercise that 34 discretion in accordance with criteria adopted by the commission. (e) "Determination" means a final decision issued by the 35 commission, including a decision regarding the listing of a site in 36 37 the TTCS Register, whether a TTCS may be affected by a proposed 38 project, or whether a proposed project may result in a substantial

adverse change to a TTCS. 39

(f) "Eligible for listing in the TTCS Register" means a site that 1 2 is not listed in the TTCS Register, but if the commission were to 3 consider the site for listing pursuant to Section 5097.96, it would 4 likely find that the site meets the criteria for listing. The 5 determination of eligibility may be delegated to the executive 6 secretary. The executive secretary shall comply with criteria 7 adopted pursuant to subdivision (b) of Section 5097.96 and with 8 procedures set forth in Section 5097.96.1. 9 (g) "Gathering site" means an area where traditional food, plants, or other materials or cultural objects, including, but not 10 11 limited to, baskets, tools, ropes, nets, ceremonial items, clothing, and personal adornments that are used in a traditional practice by 12 13 a Native American tribe, are gathered, collected, assembled, or 14 maintained. (h) "Lead agency" has the same meaning as the definition in 15 Section 21067. 16 (i) "Native American Contact List" means the list developed 17 and maintained by the commission pursuant to subdivision (d) of 18 Section 5097.94 that identifies those Native American tribes to be 19 20 notified and consulted pursuant to this chapter and the requirements of the California Environmental Quality Act 21 22 (Division 13 (commencing with Section 21000)). (j) "Native American tribe" means a federally-recognized 23 24 California Indian tribe listed on the Federal Register and any nonfederally-recognized California Indian tribe, band, or nation 25

25 hongederally-recognized California Indian (ribe, band, or hallon
 26 listed on the Native American Contact List maintained by the
 27 commission.

(k) "Project" has the same meaning as the definition in Section
21065.

30 (1) "Traditional Tribal Cultural Site" or "TTCS" means a site 31 listed in, or determined by the commission to be eligible for listing in, the TTCS Register based on the criteria for listing established 32 33 by the commission through regulations adopted pursuant to 34 subdivision (b) of Section 5097.96. These criteria shall identify a 35 TTCS as a site that is associated with the traditional beliefs, practices, lifeways, and ceremonial activities of a Native American 36 tribe. A TTCS must be a reasonably delineated physical location 37 38 identifiable by physical characteristics. The TTCS Register is in no way intended to infringe on Native American tribes' sovereign 39 40 rights to define their own sites of religious and cultural

1 significance for their own purposes. The fact that a tribe has not

2 nominated a site for inclusion in the TTCS Register may not be
3 evidence that the site is not sacred or significant.

4 (m) "Traditional Tribal Cultural Site Register" or "TTCS

5 Register" means the Native American Traditional Tribal Cultural

6 Site Register established and maintained by the commission

7 pursuant to Section 5097.96.

8 SEC. 14. Section 5097.91 of the Public Resources Code is 9 amended to read:

10 5097.91. There is in state government a Native American 11 Heritage Commission, consisting of nine members appointed by

the Governor with the advice and consent of the Senate. *Theexecutive secretary of the commission shall be appointed by the*

14 Governor.

15 SEC. 15. Section 5097.92 of the Public Resources Code is 16 amended to read:

17 5097.92. At least five of the nine (a) The nine member 18 commission shall be composed of all the following members:

19 (1) Six members shall be elders, traditional people, or spiritual

20 leaders of California Native American tribes, nominated by Native

21 American organizations, tribes, or groups within the state. The

22 executive secretary of the commission shall be appointed by the

23 Governor. Two members shall be from the northern region of the

state, two members from the central region, and two from thesouthern region.

(2) Two members shall be recognized professionals in one or
more of the following disciplines: ethnohistory, archaeology,
anthropology, ethnography, or other related disciplines.

29 (3) One member shall represent the public or possess expertise 30 in fields of expertise the Governor deems necessary or desirable 21 to enable the commission to common out its memory initiation

to enable the commission to carry out its responsibilities.
(b) Each member of the commission shall have one vote. Except

33 as provided in subdivision (c), a majority of the total appointed 34 membership of the commission shall constitute a quorum. Any

35 action taken by the commission under this chapter requires a

36 majority vote of the members present at the meeting of the

37 commission, with a quorum being present, unless otherwise

38 specifically provided for in this chapter.

39 (c) (1) The commission may appoint regional committees of 40 three members of the commission to carry on investigations,

1 inquiries, or hearings pursuant to Sections 5097.96, 5097.96.1,

2 5097.96.2, and 5097.96.3. Each regional committee shall be

3 comprised of the two tribal commission members representing the

4 region where the subject TTCS or proposed TTCS is located. The

5 determination of the three member committee shall become the

6 decision of the commission unless appealed to the full commission.
7 (2) Appeals of decisions by the regional committee may be filed

by any party to the procedure within 30 days of issuance of the
regional committee's decision.

10 (3) All actions of the regional committee are subject to Section 11 5097.96.5.

12 SEC. 16. Section 5097.94 of the Public Resources Code is 13 amended to read:

14 5097.94. The commission shall have the following powers 15 and duties:

16 (a) For purposes of the California Environmental Quality Act 17 (Division 13 (commencing with Section 21000)) only, the 18 commission shall constitute a trustee agency having jurisdiction 19 by law over Native American archaeological resources and 20 TTCSs. The trustee agency status of the commission does not 21 impair or alter any sovereign rights that a Native American tribe 22 may have with respect to any of those resources.

(b) To identify and catalog places of special religious or social 23 24 significance to Native Americans, and known graves and cemeteries of Native Americans on private lands. The 25 26 identification and cataloguing of known graves and cemeteries shall be completed on or before January 1, 1984. The commission 27 28 shall notify landowners on whose property such those graves and 29 cemeteries are determined to exist, and shall identify the Native American-group tribe most likely descended from those Native 30 31 Americans who may be interred on the property.

32 (b)

33 (c) To make recommendations relative to Native American

34 sacred places sites listed in the TTCS Register that are located on

35 private lands, and are inaccessible to Native Americans, and have

36 cultural significance to Native-Americans American tribes for

37 acquisition by the state or other public agencies for the purpose of

38 facilitating or assuring access thereto by *the appropriate* Native

39 Americans American tribes.

(d) To develop and maintain the Native American Contact List. 1 2 That list shall identify those Native American tribes eligible to be 3 notified or consulted pursuant to this chapter and the requirements of the California Environmental Quality Act (Division 13 4 5 (commencing with Section 21000)). The list shall include all Native American tribes, as defined in subdivision (j) of Section 6 7 5097.10 in California. For purposes of this chapter, the 8 commission shall develop criteria to identify and include Native 9 American tribes that do not have federal recognition. (e)

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11 (e) To make recommendations to the Legislature relative to procedures which that will voluntarily encourage private property 12 13 owners to preserve and protect sacred places in a natural state sites 14 listed in the TTCS Register and to allow appropriate access to Native American religionists tribes for ceremonial or spiritual 15 traditional tribal cultural activities. 16

17 (d) To appoint necessary clerical staff.

18 (f) To employ and prescribe duties for staff members as 19 necessary to carry out the provisions of this chapter.

20 (g) To employ an attorney at law and assistant attorneys as

21 necessary. The attorney shall act as the attorney and legal adviser

22 of the commission, including representing the commission before

23 the courts. The written consent of the Attorney General is not

24 required for the commission to be represented by a

commission-employed attorney in court. However, the commission 25

26 may request representation from the Attorney General.

27 (e)

28 (h) To accept grants or donations, real or in kind, to carry out 29 the purposes of this chapter.

30 (f)

31 (i) To make recommendations to the Director of Parks and Recreation and the California Arts Council relative to the 32 33 California State Indian Museum and other Indian matters touched

34 upon by department programs.

35 (g)

(j) To bring an action to prevent severe significant and 36 irreparable damage to, or assure appropriate access for Native 37 Americans to, a Native American sanctified cemetery, place of 38 worship, religious or ceremonial site, or sacred shrine, or sites 39 40 listed in the TTCS Register located on public property, pursuant to

Section 5097.97. If the court finds that severe significant and 1 2 irreparable damage will occur or that appropriate access will be 3 denied, and appropriate mitigation measures are not available, it 4 shall issue an injunction, unless it finds, on clear and convincing 5 evidence, that the public interest and necessity require otherwise. 6 The Attorney General shall represent the commission, *if requested* 7 to do so under subdivision (g), and the state in litigation concerning affairs of the commission, unless the Attorney General has 8 9 determined to represent the agency against whom the commission's action is directed, in which case the commission 10 11 shall be authorized to represent itself or employ other counsel as needed. In any action to enforce the provisions of this subdivision 12 the commission shall introduce evidence showing that such a13 14 cemetery, place, site, or shrine has been historically regarded as a sacred or sanctified place by Native American people and 15 represents a place of unique historical and cultural significance to 16 an Indian tribe or community. 17 18 (h) 19 (k) To request and utilize the advice and service of all federal, 20 state, local, and regional agencies. 21 (i)22 (1) To assist Native Americans *tribes* in obtaining appropriate 23 access to sacred places and protection for sites listed in the TTCS *Register* that are located on public *or private* lands for ceremonial 24 25 or spiritual activities. 26 (i)-27 (*m*) To assist state agencies in any negotiations with agencies 28 of the federal government for the protection of Native American 29 sacred places TTCSs that are located on federal lands. 30 (k)31 (n) To mediate, upon application of either of the parties, disputes arising between landowners and known descendents 32 33 relating to the treatment and disposition of Native American

34 human burials, skeletal remains, and items associated with Native

35 American burials.

36 The agreements shall provide protection to Native American

37 human burials and skeletal remains from vandalism and

38 inadvertent destruction and provide for sensitive treatment and

39 disposition of Native American burials, skeletal remains, and

- associated grave goods consistent with the planned use of, or the 1 2 approved project on, the land. 3 (l)4 (*o*) To assist interested landowners in developing agreements with appropriate Native American groups tribes for leaving in 5 *place*, treating or disposing *of*, with appropriate dignity, of the 6 7 human remains and any items associated with Native American 8 burials. The agreements shall provide protection to Native 9 American human burials and skeletal remains from vandalism and inadvertent destruction and provide, where remains are not left in 10 11 place, for sensitive treatment and disposition of Native American burials, skeletal remains, and associated grave goods consistent 12 13 with the planned use of, or the approved project on, the land. The 14 commission shall adopt guidelines governing the process and requirements for Native American monitoring. 15 16 (p) To adopt criteria and procedures for the TTCS Register and oversee the administration of the TTCS Register. 17 18 (q) To oversee the administration of, and participate in the 19 consultation process pursuant to, this chapter and adopt, as 20 necessary, consultation process criteria and procedures. 21 (r) To assist Native American tribes in obtaining access to and 22 protection for gathering sites that are not included in the TTCS 23 Register, and to develop criteria to assist in the identification of 24 feasible or potentially feasible measures to avoid or mitigate potential impacts to gathering sites that may occur as a result of 25 26 a project. 27 (s) To develop and maintain an informal site records check 28 service to project proponents, interested landowners, or 29 prospective landowners for the purpose of providing limited 30 information on the presence or absence of a site that is listed in the 31 TTCS Register, and that may be impacted by a proposed project, 32 land acquisition, or land management practice on land in which the project proponent, interested landowner, or prospective land 33 owner has a direct or imminent financial interest. The Native 34 35 American Heritage Commission shall identify the appropriate 36 Native American tribes on the Native American Contact List for 37 the site. 38 (*t*) To adopt rules and regulations, as necessary, to carry out the provisions of this chapter in conformity with the provisions of 39 Chapter 3.5 (commencing with Section 11340) of Part 1 of 40
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Division 3 of Title 2 of the Government Code. The commission may 1 2 not begin listing TTCSs on the TTCS Register, nor make determinations about whether a site is eligible to be listed in the 3 4 TTCS Register, until it has adopted regulations to implement 5 subdivision (b) of Section 5097.96. In drafting and promulgating rules and regulations that may have substantial effects on the 6 7 Native American tribes, the commission shall consult with, and 8 allow for, active participation by the Native American tribes. SEC. 17. Section 5097.96 of the Public Resources Code is 9 amended to read: 10 11 5097.96. The commission may prepare an inventory of 12 Native American sacred places that are located on public lands and 13 shall review the current administrative and statutory protections 14 accorded to such places. The commission shall submit a report to the Legislature no later than January 1, 1979, in which the 15 commission shall report its findings as a result of these efforts and 16 shall recommend such actions as the commission deems necessary 17 to preserve these sacred places and to protect the free exercise of 18 the Native American religions. 19 20 (a) The Traditional Tribal Cultural Site Register or TTCS is 21 hereby established and shall be maintained and administered by 22 the commission. The TTCS Register is in no way intended to infringe on Native American tribes' sovereign rights to define their 23 own sites of religious and cultural significance for their own 24 purposes. The fact that a tribe has not nominated a site for 25 26 inclusion in the TTCS Register may not be evidence that the site is 27 not sacred or significant. 28 (b) Consistent with the definition of TTCS in subdivision (l) of 29 Section 5097.10, the commission shall adopt regulations establishing criteria to list sites in the TTCS Register. The 30 31 commission shall acknowledge that Native American tribes possess special expertise in identifying TTCSs and shall consult 32 33 with them and encourage active participation in developing the

34 criteria consistent with subdivision (t) of Section 5097.94.

(c) The commission on its own initiative, or any appropriate
Native American tribe, may nominate a site for listing in the TTCS
Register. The commission shall adopt regulations establishing
procedures for the nomination and listing of sites in the TTCS

39 Register in a manner that shall protect the confidentiality concerns

1 of Native American tribes. The procedures shall provide the 2 following:

3 (1) All requests to the commission for nomination of sites in the 4 TTCS Register shall be supported by sufficient evidence to 5 facilitate meaningful review of the request.

(2) Prior to acting on the nomination of a site to be added to the 6 7 TTCS Register, the commission shall notify the Native American 8 tribe nominating the site, all owners of property within the site's 9 boundaries, and other appropriate Native American tribes, and provide not less than 30 days for written comments on the 10 11 nomination. The commission shall accept and consider these comments and any other comments it receives during the comment 12 13 period, and other appropriate information in determining whether 14 to list the site in the TTCS Register.

(3) Except where appropriate to maintain the confidentiality of
information concerning the specific identity, location, character,
or use of the proposed TTCS, the commission may seek and
consider the views of the public.

(4) The commission may hold a hearing to accept additional
comments regarding the requested nomination. Any hearing by the
commission to accept additional comments may be closed to the
public to maintain the confidentiality of information concerning

23 *the specific identity, location, character, or use of the site.*

24 (5) The commission shall prepare proposed written findings to support its determination concerning the site nominated for listing 25 26 in the TTCS Register. The proposed findings shall describe in general terms the traditional cultural significance of the site, 27 28 define its boundaries, and identify any appropriate Native 29 American tribes. The commission shall provide notice of its 30 proposed determination and findings to the parties identified in 31 paragraph (2), and shall provide those parties 30 days to submit 32 written comments to the commission regarding the proposed determination and findings. The commission's proposed 33 determination and findings shall constitute a final decision by the 34 35 commission if no comments are submitted to the commission 36 during the 30-day comment period. If written comments are submitted to the commission during that comment period, the 37 38 commission shall consider the comments, and may modify the 39 proposed determination and findings before making a final 40 decision.

(*d*) *The commission, in accordance with procedures it adopts,* 1 2 shall provide notice of any decision to list a site in the TTCS 3 Register to the Native American tribe nominating the site, all 4 owners of property within the site's boundaries, and other 5 appropriate Native American tribes. The owner of property that contains a site listed in the TTCS Register may at any time record 6 7 in the office of the county recorder of the county in which the site 8 is located, and the county recorder shall accept for recording, a 9 written notice of a registered TTCS in the form to be prescribed by the commission. That notice may only refer generally and without 10 11 specificity to the identity, location, character, and use of the 12 registered TTCS on the property. Recording of a notice of a 13 registered TTCS shall satisfy any legal duty of the owner to 14 disclose material facts with respect to the registered TTCS. (e) The commission shall maintain a list of the sites on the 15

16 TTCS Register. The list and all documents pertaining to the list 17 shall be exempt from disclosure as a public record pursuant to 18 subdivision (r) of Section 6254 of the Government Code.

(f) Notwithstanding subdivisions (c) and (d), the commission
shall develop an expedited procedure to list eligible sites identified
under subdivisions (g) and (h) on a priority basis in the TTCS
Register. The commission shall acknowledge that Native American
tribes possess special expertise in identifying TTCSs and shall
consult with them and encourage active participation in

25 *developing the expedited procedure.*

26 (g) Within two years of the effective date of the act that added 27 this subdivision, the commission shall evaluate the eligibility for 28 listing in the TTCS Register of any site previously identified, 29 catalogued, or listed by the commission as a site with traditional cultural significance to Native Americans. If the commission 30 31 makes a preliminary decision not to include on the TTCS Register any site previously so identified, catalogued, or listed by the 32 33 commission, it shall consult with the appropriate Native American 34 tribe before making a final decision.

(h) The commission may recommend sites listed in the TTCS for
listing by the State Historic Preservation Officer for inclusion in
the California Register. The commission may also determine that
a site that is listed in the National Register of Historic Places or
the California Register of Historical Resources may be eligible for
listing in the TTCS Register. In making this determination, the

commission shall consult with the State Historic Preservation
 Officer, and the State Historic Preservation Officer shall
 cooperate and assist the commission.

4 (i) Any determination by the commission to list a site on the

5 TTCS Register shall be exempt from the California Environmental

6 Quality Act (Division 13 (commencing with Section 21000)).

SEC. 18. Section 5097.96.1 is added to the Public Resources*Code*, to read:

9 5097.96.1. (a) Notwithstanding any other provisions of this chapter, upon receipt of a timely written request for consultation 10 11 pursuant to Section 21097 by an appropriate Native American tribe, the commission shall promptly initiate consultation to 12 13 evaluate and determine whether any TTCS may be affected by the 14 proposed project. In making this determination, the commission shall examine whether the site is listed in the TTCS Register. 15 (b) If the site is not registered in the TTCS Register, an 16

17 appropriate Native American tribe may ask the commission for a determination that the site is eligible for listing in the TTCS 18 19 *Register. The determination of eligibility may be delegated to the* 20 executive secretary. The executive secretary shall, if the power is delegated by the commission, provide a signed statement 21 22 determining whether in his or her opinion the site likely meets the 23 criteria for listing established pursuant to subdivision (b) of 24 Section 5097.96. In making the determination, the executive 25 secretary shall comply with criteria adopted by the commission. 26 The executive secretary shall seek the input of, and consult with, 27 consulting parties in making a determination pursuant to 28 subdivision (c). 29 (c) Not later than 45 days after receiving the notice required by

subdivision (d) of Section 21097, the commission shall notify in
writing, the lead agency and any appropriate Native American
tribes that consulted with the commission pursuant to this section.

tribes that consulted with the commission pursuant to this section,of its determination as to whether any TTCS may be affected by the

34 proposed project.

35 (d) Where the commission determines pursuant to this section 36 that a TTCS is not located on, or within, five miles of the site of the 37 proposed project, that determination shall constitute a final 38 decision by the commission that TTCSs are not affected by the

39 proposed project, and the commission's official responsibilities

40 *under this section are fulfilled.*

1 (e) Where the commission determines that a TTCS is located on 2 or within five miles of the site of the proposed project, the 3 commission shall proceed, in accordance with Section 5097.96.2, 4 to determine whether the project will result in a substantial adverse 5 change to a TTCS. The obligation for the commission to proceed 6 in accordance with Section 5097.96.2 does not constitute 7 substantial evidence that the proposed project may result in a 8 substantial adverse change to a TTCS. 9 SEC. 19. Section 5097.96.2 is added to the Public Resources 10 Code, to read: 11 5097.96.2. (a) Not later than 75 days after notifying the lead 12 agency of its determination that a TTCS may be affected by the 13 proposed project, the commission shall notify in writing, the lead 14 agency and any appropriate Native American tribes that consulted with the commission, of its determination as to whether a proposed 15 project will result in a substantial adverse change to a TTCS. For 16 17 purposes of this section, a substantial adverse change in a TTCS means a direct or reasonably foreseeable indirect change to the 18 19 physical characteristics of a TTCS. 20 (b) Prior to making the determination pursuant to subdivision 21 (a), the commission shall seek the input of and consult with 22 appropriate consulting parties. The commission shall initiate that 23 consultation by providing notice within five days after making a 24 determination that a TTCS may be affected by the proposed project to appropriate consulting parties. The consulting parties shall 25 26 have 30 days from receipt of the notice to provide written comments 27 to the commission regarding the potential for the proposed project 28 to result in a substantial adverse change to a TTCS. Except where 29 appropriate to protect the confidentiality of information concerning the specific identity, location, character, or use of the 30

31 *TTCS, the commission may seek and consider public comment and* 32 *input.*

(c) The commission shall accept and consider written
comments submitted to the commission pursuant to subdivision
(b), prior to making a determination whether a proposed project
will result in a substantial adverse change to a TTCS. The
commission, in its discretion, may hold a hearing to accept
additional comments. A hearing by the commission to accept
additional comments may be closed to the public to maintain the

confidentiality of information concerning the specific identity,
 location, character, or use of a TTCS.

3 (d) The commission shall prepare proposed written findings to support its determination pursuant to subdivision (a). The 4 proposed findings shall describe the basis for the determination by 5 the commission. The commission shall provide notice of its 6 7 proposed determination and findings to the consulting parties who 8 were given notice pursuant to subdivision (b), and shall provide 9 those consulting parties with 10 days to submit written comments to the commission regarding the proposed determination and 10 11 findings. The commission's proposed determination and findings shall constitute a final decision by the commission if no comments 12 13 are submitted to the commission during the comment period. If 14 written comments are submitted to the commission during the comment period, the commission shall consider the comments, and 15 modify the proposed determination and findings, in its discretion, 16 17 before making a final decision consistent with procedures adopted 18 by the commission. 19 (e) A determination by the commission pursuant to this section 20 is exempt from the California Environmental Quality Act (Division 21 13 (commencing with Section 21000)). 22 SEC. 20. Section 5097.96.3 is added to the Public Resources 23 Code, to read: 24 5097.96.3. (a) Where the commission, all appropriate Native 25 American tribes who participated in the consultation process, and the project proponent agree to incorporate project changes or 26 27 mitigation measures that would avoid or reduce substantial 28 adverse changes to a TTCS to a less than significant level, the 29 commission shall identify those project changes or mitigation 30 measures in its findings and notice to the lead agency pursuant to 31 Section 5097.96.2. 32 (b) Where the commission, all appropriate Native American 33 tribes who participated in the consultation process, and the project

proponent do not agree to project changes or mitigation measures
that would avoid or reduce substantial adverse changes to a TTCS,

36 the commission shall identify project changes or mitigation

37 measures, if any, that would avoid or reduce substantial adverse

changes to a TTCS to a less than significant level in its findings and

39 notice to the lead agency pursuant to Section 5097.96.2.

1 (c) A determination by the commission pursuant to this section

2 is exempt from the California Environmental Quality Act (Division
3 13 (commencing with Section 21000)).

4 SEC. 21. Section 5097.96.4 is added to the Public Resources 5 Code, to read:

6 5097.96.4. (a) An appropriate Native American tribe 7 nominating a site to the TTCS Register, owners of property within 8 the site's boundaries, or other consulting parties may seek judicial 9 review of a final determination by the commission that a proposed 10 project will result in a substantial adverse change to a TTCS. That 11 action shall be brought as a petition for writ of mandate pursuant

12 to Section 1094.5 of the Code of Civil Procedure.

13 (b) In a proceeding, whether in a trial or appellate court, 14 challenging a determination of the commission, the court shall

15 protect the confidentiality of any information that would create a

16 risk of harm to the TTCS by disclosing, for example, its specific

17 *identity, location, character, or use. If and to the extent there is a*

18 risk of harm, the court shall conduct its proceedings in camera and

19 *shall seal records of the proceeding and papers filed with the court.*

20 In determining whether there is a risk of harm to a TTCS, the court

21 may ask the commission to file a brief addressing that issue and

22 may, in the interim, seal records and papers and conduct any

hearings in camera until it makes a final determination on the riskof harm issue.

25 SEC. 22. Section 5097.96.5 is added to the Public Resources 26 Code, to read:

5097.96.5. (a) The commission shall adopt regulations
establishing procedures to maintain the confidentiality of
information concerning the specific identity, location, character,
or use of a TTCS.

31 (b) Notwithstanding the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of 32 33 *Title 1 of the Government Code), the Bagley-Keene Open Meeting* 34 Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code), or any 35 other law, no information obtained as a result of, or in connection 36 37 with, a nomination or consultation under this chapter that 38 contains a reference pertaining to the specific identity, location, character, or use of a TTCS, may be released, except as provided 39 40 in subdivision (c). For purposes of this section, "information"

1 includes, but is not limited to, documents, records, the TTCS

2 Register itself, nomination forms, declarations, reports, maps,
3 letters, transcripts, minutes, comments, determinations, and
4 findings.

5 (c) The commission, owners of property within the site's 6 boundaries, the project proponent, the appropriate Native 7 American tribes, other consulting parties authorized under this 8 chapter, and their respective attorneys and representatives may, 9 consistent with any procedures the commission adopts, access and 10 share with each other information for the purpose of participating 11 in the consultation process pursuant to this chapter.

(d) A person who intentionally releases information, knowing
that it is required to be held confidential pursuant to this section,
is guilty of a misdemeanor punishable by a fine of ten thousand
dollars (\$10,000) or by imprisonment in the county jail for not
more than one year, or both.

(e) This section does not apply in a case in which allappropriate Native American tribes waive the application of thissection.

20 SEC. 23. Section 5097.97 of the Public Resources Code is 21 amended to read:

22 5097.97. In the event that $\frac{any}{a}$ a Native American 23 organization, tribe, group, or individual advises the commission 24 that a proposed action by a public agency may cause severe or significant and irreparable damage to a Native American 25 26 sanctified cemetery, place of worship, religious or ceremonial site, 27 or sacred shrine located on public property, or may bar appropriate 28 access thereto by Native Americans, the commission shall conduct 29 an investigation as to the effect of the proposed action. Where the commission finds, after a public hearing, that the proposed action 30 31 would result in such damage or interference, the commission may 32 recommend mitigation measures for consideration by the public 33 agency proposing to take such the action. If the public agency fails 34 to accept the mitigation measures, and if the commission finds that 35 the proposed action would do severe significant and irreparable damage to a Native American sanctified cemetery, place of 36 37 worship, religious or ceremonial site, or sacred shrine located on 38 public property, the commission may ask the Attorney General to take appropriate legal action pursuant to subdivision (g) (j) of 39 40 Section 5097.94.

1 SEC. 24. Section 5097.98 of the Public Resources Code is 2 amended to read:

3 5097.98. (a) Whenever the commission receives notification 4 of a discovery of Native American human remains from a county 5 coroner pursuant to subdivision (c) of Section 7050.5 of the Health and Safety Code, it shall immediately notify those persons it 6 7 believes to be most likely descended from the deceased Native 8 American. The decendents may, with the permission of the owner 9 of the land, or his or her authorized representative, inspect the site of the discovery of the Native American remains and may 10 11 recommend to the owner or the person responsible for the 12 excavation work means for treating or disposing of, with 13 appropriate dignity, the human remains and any associated grave 14 goods. The descendents shall complete their inspection and make their recommendation within 24 hours of their notification by the 15 Native American Heritage Commission. The recommendation 16 may include the scientific removal and nondestructive analysis of 17 18 human remains and items associated with Native American 19 burials.

20 (b) Whenever the commission is unable to identify a 21 descendent, or the descendent identified fails to make a 22 recommendation, or the landowner or his or her authorized 23 representative rejects the recommendation of the descendent, and 24 the mediation provided for in subdivision (k) (n) of Section 25 5097.94 fails to provide measures acceptable to the landowner, the 26 landowner or his or her authorized representative shall reinter the 27 human remains and items associated with Native American burials 28 with appropriate dignity on the property in a location not subject 29 to further subsurface disturbance.

30 (c) Notwithstanding the provisions of Section 5097.9, the 31 provisions of this section, including those actions taken by the 32 landowner or his or her authorized representative to implement 33 this section and any action taken to implement an agreement 34 developed pursuant to subdivision (l)(o) of Section 5097.94, shall 35 be exempt from the requirements of the California Environmental 36 Quality Act (Division 13 (commencing with Section 21000)).

(d) Notwithstanding the provisions of Section 30244, the
provisions of this section, including those actions taken by the
landowner or his or her authorized representative to implement
this section, and any action taken to implement an agreement

1 developed pursuant to subdivision (l)(o) of Section 5097.94 shall

2 be exempt from the requirements of the California Coastal Act of 2 1076 (Division 20 (common sing with Section 2000))

3 1976 (Division 20 (commencing with Section 30000)).

4 SEC. 25. Section 5097.99 of the Public Resources Code is 5 amended to read:

6 5097.99. (a) No person shall A person may not obtain or 7 possess any Native American artifacts or human remains which 8 *that* are taken from a Native American grave or cairn on or after 9 January 1, 1984, except as otherwise provided by law or in 10 accordance with an agreement reached pursuant to subdivision (*l*) 11 (*o*) of Section 5097.94 or pursuant to Section 5097.98.

12 (b) Any A person who knowingly or willfully obtains or 13 possesses any Native American artifacts or human remains which 14 *that* are taken from a Native American grave or cairn after January 15 1, 1988, except as otherwise provided by law or in accordance with 16 an agreement reached pursuant to subdivision (*l*) (*o*) of Section 17 5097.94 or pursuant to Section 5097.98, is guilty of a felony which 18 *that* is punishable by imprisonment in the state prison.

19 (c) Any A person who removes, without authority of law, any

20 Native American artifacts or human remains from a Native

21 American grave or cairn with an intent to sell or dissect or with

22 malice or wantonness is guilty of a felony which that is punishable

23 by imprisonment in the state prison.

24 SEC. 26. Section 5097.995 of the Public Resources Code is 25 amended to read:

26 5097.995. (a) (1) Any person who unlawfully and 27 maliciously excavates upon, removes, destroys, injures, or defaces 28 a Native American historic, cultural, or sacred site, that is listed or 29 may be eligible for listing in the California Register of Historic 30 Resources pursuant to Section 5024.1, including any historic or 31 prehistoric ruins, any burial ground, any archaeological or historic 32 site, any inscriptions made by Native Americans at such a site, any 33 archaeological or historic Native American rock art, or any 34 archaeological or historic feature of a Native American historic, 35 cultural, or sacred site is guilty of a misdemeanor if the act was 36 committed with specific intent to vandalize, deface, destroy, steal, 37 convert, possess, collect, or sell a Native American historic, 38 cultural, or sacred artifact, art object, inscription, or feature, or site 39 and the act was committed as follows:

40 (A) On public land.

1 (B) On private land, by a person, other than the landowner, as 2 described in subdivision (b).

3 (2) A violation of this section is punishable by imprisonment 4 in the county jail for up to one year, by a fine not to exceed ten 5 thousand dollars (\$10,000), or by both that fine and imprisonment.

6 (b) This section does not apply to any of the following:

7 (1) Any act taken in accordance with, or pursuant to, an 8 agreement entered into pursuant to subdivision (l)(o) of Section 9 5097.94.

10 (2) Any action taken pursuant to Section 5097.98.

11 (3) Any act taken in accordance with the California 12 Environmental Quality Act (Division 13 (commencing with 13 Section 21000)).

14 (4) Any act taken in accordance with the National 15 Environmental Policy Act of 1969 (42 U.S.C. Sec. 4321 et seq.).

16 (5) Any act authorized under the Z'berg-Nejedly Forest
17 Practice Act of 1973 (Chapter 8 (commencing with Section 4511)
18 of Part 2 of Division 4).

19 (6) Any action taken with respect to a conservation easement 20 in accordance with Chapter 4 (commencing with Section 815) of Division 2 of the Civil Code, or any similar nonperpetual 21 22 enforceable restriction that has as its purpose the conservation, 23 maintenance, or provision of physical access of Native Americans 24 to one or more Native American historic, cultural, or sacred sites, or pursuant to a contractual agreement for that purpose to which 25 26 most likely descendents of historic Native American inhabitants 27 are signatories. 28 (7) Any otherwise lawful act undertaken by the owner, or an 29 employee or authorized agent of the owner acting at the direction

of the owner, of land on which artifacts, sites, or other NativeAmerican resources covered by this section are found, including,

but not limited to, farming, ranching, forestry, improvements,investigations into the characteristics of the property conducted in

a manner that minimizes adverse impacts unnecessary to that purpose, and the sale, lease, exchange, or financing of real

36 property.37 (8) Research conducted under the auspices of an accredited

postsecondary educational institution or other legitimate research

39 institution on public land in accordance with applicable permitting

1 requirements or on private land in accordance with otherwise 2 applicable law.

3 SEC. 27. Section 21084 of the Public Resources Code is 4 amended to read:

5 21084. (a) The guidelines prepared and adopted pursuant to 6 Section 21083 shall include a list of classes of projects which *that* 7 have been determined not to have a significant effect on the 8 environment and which *that* shall be exempt from this division. In 9 adopting the guidelines, the Secretary of the Resources Agency 10 shall make a finding that the listed classes of projects referred to 11 in this section do not have a significant effect on the anying

11 in this section do not have a significant effect on the environment. 12 (b) No A project which that may result in damage to scenic 13 resources, including, but not limited to, trees, historic buildings, 14 rock outcroppings, or similar resources, within a highway designated as an official state scenic highway, pursuant to Article 15 2.5 (commencing with Section 260) of Chapter 2 of Division 1 of 16 17 the Streets and Highways Code, shall may not be exempted from 18 this division pursuant to subdivision (a). This subdivision does not

apply to improvements as mitigation for a project for which anegative declaration has been approved or an environmentalimpact report has been certified.

(c) No A project located on a site which that is included on any
 list compiled pursuant to Section 65962.5 of the Government Code
 shall may not be exempted from this division pursuant to
 subdivision (a).

(d) The changes made to this section by Chapter 1212 of the
Statutes of 1991 apply only to projects for which applications have
not been deemed complete on or before January 1, 1992, pursuant
to Section 65943 of the Government Code.

(e) No A project that may cause a substantial adverse change in
the significance of an historical resource, as specified in Section
21084.1, shall may not be exempted from this division pursuant
to subdivision (a).

34 *(f)* A project that may cause a substantial adverse change in a 35 site that is listed in the Traditional Tribal Cultural Site Register

36 established pursuant to Section 5097.95 may not be exempted from

37 this division pursuant to subdivision (a).

38 SEC. 28. Section 21097 is added to the Public Resources 39 Code, to read:

1 21097. (a) A project that may cause a substantial adverse 2 change in a TTCS, as defined in subdivision (1) of Section 5097.10, 3 is a project that may have a significant effect on the environment. 4 For purposes of this section, a TTCS is a site listed in, or 5 determined by the Native American Heritage Commission to be eligible for listing in, the Traditional Tribal Cultural Site Register 6 7 established under Section 5097.96. A site that is not listed in the TTCS Register is not precluded from being afforded protection 8 9 under this division so long as the commission determines that the site is eligible for listing pursuant to subdivision (b) of Section 10 11 5097.96.1. 12 (b) Substantial adverse change in a TTCS means a direct or 13 reasonably foreseeable indirect change to the physical 14 characteristics of a TTCS. (c) For purposes of this section, "Native American tribes" and 15 16 "appropriate Native American tribes" have the meaning provided in subdivisions (a) and (j), respectively, of Section 5097.10. 17 (d) At the time that a lead agency determines that an activity is 18 19 a project and is not exempt from this division, the lead agency shall 20 provide written notice of the proposed project to the Native American tribes identified on the Native American Contact List 21 22 pursuant to subdivision (d) of Section 5097.94 and to the Native 23 American Heritage Commission. The notice shall do all of the 24 following: 25 (1) Inform Native American tribes of their right to request 26 consultation, including for a determination of a site's eligibility for listing in the TTCS Register pursuant to 5097.96.1, with the Native 27 28 American Heritage Commission within 20 days of the receipt of

29 notice by certified mail.

30 (2) Provide sufficient information describing the proposed 31 project, including a project map, to enable the Native American 32 tribes to consult with the commission to identify any TTCS that may

32 *Tribes to consult with the commission to identify any :* 33 *be affected by the proposed project.*

(3) Include a copy of the service list.

35 (e) Upon receipt of a timely written request for consultation

36 pursuant to subdivision (d), the Native American Heritage

37 Commission shall promptly initiate consultation, consistent with

38 Section 5097.96.1, to evaluate and determine whether a TTCS may

39 be affected by the proposed project. Nothing in this section

40 precludes the Native American tribes from electing to participate

1 through the regular public comment process afforded by this 2 division.

3 (f) The commission shall notify the lead agency and any appropriate Native American tribes that consulted with the 4 commission, in writing of its determination not later than 45 days 5 after receiving the notice from the lead agency pursuant to 6 7 subdivision (d). Any written notice by the commission determining 8 that there are no TTCSs affected by the proposed project shall be 9 final and no further consultation is required under this division. (g) Whenever the Native American Heritage Commission 10

11 determines that a TTCS may be affected by the proposed project pursuant to subdivision (f), the commission shall proceed with 12 13 consultation, in accordance with Sections 5097.96.1 and 14 5097.96.2, to determine whether the proposed project will cause a substantial adverse change in a TTCS, and to identify project 15 changes or mitigation measures that would avoid or reduce the 16 substantial adverse change. The commission shall notify in 17 writing, the lead agency and any appropriate Native American 18 19 tribes that consulted with the commission pursuant to this section, 20 of this determination not later than 75 days after notifying the lead 21 agency that a TTCS may be affected by the proposed project. Any 22 written notice by the commission determining that a proposed 23 project will not result in a substantial adverse change to a TTCS 24 shall constitute substantial evidence upon which the lead agency 25 may rely.

(h) To facilitate the consultation process, the lead agency shall,
in cooperation with the commission, arrange for a visit to the
project site by authorized representatives of appropriate Native
American tribes (as determined by the commission) if the
following conditions are met:

(1) The appropriate Native American tribe requests, in writing,
 lead agency assistance to arrange for a visit to the project site.

33 (2) The request demonstrates that the visit is necessary either
34 to show the location or boundaries of a TTCS or assist in the
35 development of on-site mitigation measures.

36 (3) The request is submitted to the lead agency prior to the close 37 of public comment period.

38 (4) The lead agency secures permission from the landowner or

39 can escort the authorized representative onto the property within

40 existing authority to carry out inspections on the property.

1 (i) Where the commission determines that a proposed project 2 will result in a substantial adverse change to a TTCS, the lead 3 agency shall do the following:

4 (1) If the project proponent, the commission, and all 5 appropriate Native American tribes who participated in the consultation process agree, as a result of the consultation required 6 by subdivision (g), to incorporate changes or mitigation measures 7 8 that will avoid or reduce potential adverse changes to a TTCS to below a level of significance, the lead agency shall conclude that 9 any adverse changes to a TTCS are less than significant. The 10 11 project changes or mitigation measures that provide the basis for 12 the lead agency's determination shall be identified in a confidential appendix to the final environmental impact report or 13 14 mitigated negative declaration. The project changes or mitigation measures identified in the final environmental impact report or 15 mitigated negative declaration, together with the concurrence of 16 the appropriate Native American tribes who participated in the 17 consultation process, the project proponent and the commission, 18 shall constitute substantial evidence supporting the lead agency's 19 20 conclusion that adverse changes in a TTCS are less than 21 significant.

22 (2) If the project proponent, the commission, and all 23 appropriate Native American tribes who participated in the 24 consultation process do not agree to changes or mitigation measures, as a result of the consultation required by subdivision 25 26 (g), the commission shall evaluate and provide a written 27 recommendation to the lead agency identifying project changes or 28 mitigation measures that would avoid or reduce potential adverse 29 changes to a TTCS. The lead agency, when making findings 30 required by paragraph (1) of subdivision (a) of Section 21081, or 31 when adopting a mitigated negative declaration pursuant to paragraph (2) of subdivision (c) of Section 21080, shall consider 32 33 the recommendation of the commission and adopt all feasible 34 project changes or mitigation measures necessary to avoid or 35 reduce substantial adverse changes to any TTCS identified 36 pursuant to this section.

37 (j) (1) Notwithstanding subdivision (b) of Section 21081, a

public agency may not approve or carry out a project that willresult in a substantial adverse change in a TTCS unless it has

40 provided notice to, and made a good faith effort to consult with the

1 Native American Heritage Commission and all appropriate Native

2 American tribes, and unless the public agency finds that all 3 available means for preserving the TTCS have been considered to

4 *the maximum extent possible.*

5 (2) A public agency may not approve, carry out, or subsidize

6 with state funds a project on state lands or federal lands that will

7 result in a substantial adverse change in a TTCS, unless the lead 8 agency, based on substantial evidence in the record, does one of

9 the following:

10 (A) Makes the finding described in paragraph (1) or (2) of 11 subdivision (a) of Section 21081, or both, with respect to the 12 project's affect on the TTCS.

13 (B) Finds there is no legal or feasible way to accomplish the 14 project purpose without causing the substantial adverse change, 15 all feasible mitigation or avoidance measures have been 16 incorporated into the project, and there is an overriding 17 environmental, public health, or safety reason to approve the 18 project.

These findings may be made only after the lead agency provides
30 days notice to any appropriate Native American tribes and an
opportunity for those tribes to comment on the proposed finding.

(k) For purposes of this division, the Native American Heritage
Commission shall be considered a trustee agency having
jurisdiction by law over Native American archeological resources
and TTCSs. The trustee agency status of the commission may not
be construed to impair or alter any sovereign rights a Native

27 American tribe may have with respect to any of those resources.

(1) All regulatory programs certified by the Secretary for
Resources pursuant to Section 21080.5 shall comply with the
provisions of this section and any other applicable sections
pertaining to TTCSs under this division.

32 (m) In the case of a project described in subdivision (c) of

33 Section 21065, the project proponent may request, prior to the 34 filing of an application with the lead agency, that the lead agency

35 provide notice pursuant to subdivision (d).

36 (*n*) Any proceeding under this section is subject to the 37 confidentiality provisions of Section 5097.96.5.

38 (o) In all actions or proceedings brought pursuant to this

39 section, including the hearing of an action or proceeding on

40 appeal from the decision of a lower court, all courts shall protect

1 the confidentiality of information that would create a risk of harm

2 to the TTCS by disclosing, for example, its specific identity,
3 location, character, or use. If and to the extent there is a risk of

4 harm, the court shall conduct its proceedings in camera and shall

5 seal records of the proceeding and papers filed with the court. In
6 determining whether there is a risk of harm to a TTCS, the court

7 may ask the commission to file a brief addressing that issue and

8 may, in the interim, seal records and papers and conduct hearings

9 in camera until it makes a final determination on the risk of harm

10 issue.

11 (p) Notwithstanding Section 21177, any appropriate Native

12 American tribe that consulted with the Native American Heritage

13 Commission pursuant to this section may bring an action or

proceeding to attack, review, set aside, void, or annul the acts ordecision of a public agency pursuant to Section 21167.

16 (q) (1) For a project defined by subdivision (c) of Section 17 21065, the lead agency shall, prior to a determination pursuant to 18 Section 21080.1, consult with the Native American Heritage 19 Commission and the appropriate Native American tribes to 20 identify the existence of, or the probable likelihood of, Native 21 American human remains and associated grave goods.

(2) If, as a result of the consultation required by paragraph (1),
the lead agency determines that Native American human remains
and associated grave goods may be disturbed, the lead agency
shall ensure that the following steps are completed prior to
approval of the project:

27 (A) Develop an avoidance and mitigation plan in consultation 28 with any appropriate Native American tribes, and the Native 29 American Heritage Commission to prevent or minimize destruction, removal, or reburial of the Native American human 30 31 remains and associated grave goods. The plan shall address the potential discovery of Native American human remains and 32 33 associated grave goods, and potential reburial on-site and 34 disposition of cultural resources.

35 (B) The project proponent shall employ a Native American 36 monitor to monitor ground disturbance activities associated with 37 the proposed project in areas where Native American human 38 remains, associated grave goods, and cultural resources may be 39 discovered. Guidelines for monitoring adopted pursuant to 40 subdivision (o) of Section 5097.94 may be adopted by the Native

1 American Heritage Commission. In selecting a Native American

2 monitor, the project proponent shall give preference to Native3 Americans with traditional ties to the project area.

4 SEC. 29. No reimbursement is required by this act pursuant

5 to Section 6 of Article XIII B of the California Constitution for

6 certain costs that may be incurred by a local agency or school

7 district because in that regard this act creates a new crime or

8 infraction, eliminates a crime or infraction, or changes the penalty

9 for a crime or infraction, within the meaning of Section 17556 of

10 the Government Code, or changes the definition of a crime within

11 the meaning of Section 6 of Article XIII B of the California12 Constitution.

However, notwithstanding Section 17610 of the Government
 Code, if the Commission on State Mandates determines that this
 act contains other costs mandated by the state, reimbursement to

16 local agencies and school districts for those costs shall be made

17 pursuant to Part 7 (commencing with Section 17500) of Division

18 4 of Title 2 of the Government Code. If the statewide cost of the

19 claim for reimbursement does not exceed one million dollars

20 (\$1,000,000), reimbursement shall be made from the State

21 Mandates Claims Fund.

22 is amended to read:

5097.94. The commission shall have the following powers
 and duties:

25 (a) To identify and catalog places of special religious or social

26 significance to Native Americans, and known graves and

27 cemeteries of Native Americans on private lands. The

28 identification and cataloguing of known graves and cemeteries

29 shall be completed on or before January 1, 1984. The commission

30 shall notify landowners on whose property such graves and

31 cemeteries are determined to exist, and shall identify the Native

32 American group most likely descended from those Native

33 Americans who may be interred on the property.

34 (b) To make recommendations relative to Native American

35 sacred places that are located on private lands, are inaccessible to

36 Native Americans, and have cultural significance to Native

37 Americans for acquisition by the state or other public agencies for

38 the purpose of facilitating or assuring access thereto by Native

39 Americans.

1 (c) To make recommendations to the Legislature relative to 2 procedures which will voluntarily encourage private property owners to preserve and protect sacred places in a natural state and 3 to allow appropriate access to Native American religionists for 4 5 ceremonial or spiritual activities. 6 (d) To appoint necessary clerical staff. 7 (e) To accept grants or donations, real or in kind, to carry out 8 the purposes of this chapter. 9 (f) To make recommendations to the Director of Parks and Recreation and the California Arts Council relative to the 10 11 California State Indian Museum and other Indian matters touched 12 upon by department programs. 13 (g) To bring an action to prevent severe or irreparable damage 14 to, or assure appropriate access for Native Americans to, a Native American sanctified cemetery, place of worship, religious or 15 ceremonial site, or sacred shrine located on public property, 16 17 pursuant to Section 5097.97. If the court finds that severe or 18 irreparable damage will occur or that appropriate access will be denied, and appropriate mitigation measures are not available, it 19 20 shall issue an injunction, unless it finds, on clear and convincing 21 evidence, that the public interest and necessity require otherwise. 22 The Attorney General shall represent the commission and the state 23 in litigation concerning affairs of the commission, unless the 24 Attorney General has determined to represent the agency against whom the commission's action is directed, in which case the 25 26 commission shall be authorized to employ other counsel. In any 27 action to enforce the provisions of this subdivision the commission 28 shall introduce evidence showing that such cemetery, place, site, 29 or shrine has been historically regarded as a sacred or sanctified place by Native American people and represents a place of unique 30 31 historical and cultural significance to an Indian tribe or 32 community. 33 (h) To request and utilize the advice and service of all federal, 34 state, local, and regional agencies. (i) To assist Native Americans in obtaining appropriate access 35 to sacred places that are located on public lands for ceremonial or 36 37 spiritual activities. (j) To assist state agencies in any negotiations with agencies of 38 the federal government for the protection of Native American 39

40 sacred places that are located on federal lands.

(k) To mediate, upon application of either of the parties,
 disputes arising between landowners and known descendents
 relating to the treatment and disposition of Native American
 human burials, skeletal remains, and items associated with Native
 American burials.
 The agreements shall provide protection to Native American

7 human burials and skeletal remains from vandalism and

8 inadvertent destruction and provide for sensitive treatment and

9 disposition of Native American burials, skeletal remains, and
 10 associated grave goods consistent with the planned use of, or the

10 associated grave goods consistent with the planned use of,

11 approved project on, the land.

12 (*l*) To assist interested landowners in developing agreements

13 with appropriate Native American groups for treating or

disposing, with appropriate dignity, of the human remains and any
 items associated with Native American burials.

16 <u>SEC. 2.</u>

SEC. 2. SEC. 30. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go

20 into immediate effect. The facts constituting the necessity are:

21 In order to stem the continuing loss of sacred sites as soon as

22 possible, it is necessary that this act go into effect immediately.

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