AMENDED IN ASSEMBLY AUGUST 25, 2003 AMENDED IN ASSEMBLY AUGUST 18, 2003 AMENDED IN ASSEMBLY JULY 9, 2003

SENATE BILL

No. 18

Introduced by Senators Burton, Chesbro, and Ducheny

December 2, 2002

An act to amend Section 815.3 of the Civil Code, to amend Sections 65040.2, 65351, 65453, and 65560 of, and to add Sections 65351.1 and 65562.5 to, the Government Code, to amend Sections 7050.5 and 7054 of the Health and Safety Code, and to amend Sections 5097.9, 5097.91, 5097.92, 5097.94, 5097.96, 5097.97, 5097.98, 5097.99, and 5097.995 of, to add Sections 5097.10, 5097.96.1, 5097.96.2, 5097.96.3, 5097.96.4, 5097.96.5, 5097.993, 21084.3, and 21097 to, and to amend the heading of Chapter 1.75 (commencing with Section 5097.9) of Division 5 of, the Public Resources Code, relating to Traditional Tribal Cultural Sites, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

SB 18, as amended, Burton. Traditional Tribal Cultural Sites.

(1) Existing law establishes the Native American Heritage Commission and authorizes the commission to bring an action to prevent severe and irreparable damage to, or assure appropriate access for Native Americans to, a Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property.

This bill would establish the Traditional Tribal Cultural Site (TTCS) Register and would require the commission to develop, maintain, and

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administer it, as specified. The bill would declare various powers and duties of the commission, including the duty to determine whether a proposed development project may affect a TTCS and whether that project will result in a substantial adverse change in a TTCS. The bill would establish procedures for challenging and reviewing the commission's decisions determinations, including procedures to protect the confidentiality of any information that would create a risk of harm to a TTCS. The bill would exempt the TTCS Register from disclosure as a public record. The bill would make it a misdemeanor to intentionally release information about a TTCS, knowing that it is required to be held confidential, thereby creating a new crime and imposing a state-mandated local program.

(2) The existing California Environmental Quality Act (CEQA) requires a lead agency to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project, as defined, that it proposes to carry out or approve that may have a significant effect on the environment, as defined, or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also generally requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment. CEQA provides some exemptions from its requirements for specified projects.

This bill would create additional exemptions from CEQA, but would prohibit an exemption from CEQA for a project that the commission determines may cause a substantial adverse change in a TTCS. The bill would specify certain unique procedures that a lead agency must follow when a project may adversely affect a TTCS. By imposing these additional duties on lead agencies, the bill would impose a state-mandated local program.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

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With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

(4) This bill would declare that it is to take effect immediately as an urgency statute.

Vote: ²/₃. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares all of the 2 following:

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- (1) Native Americans have used, and continue to use, natural settings, referred to as "Traditional Tribal Cultural Sites", in the conduct of ceremonies and spiritual practices that provide the moral and ethical foundation of Native societies and are essential elements in tribal cultural traditions.
- (2) Native American places of spiritual and ceremonial importance reflect the tribes' continuing cultural ties to the land and to their ancestral heritage.
- (3) These sites are used for prayer, vision quests, medicine-making, and traditional ceremonies. They are considered holy and sacrosanct by California's Native American people. Many are significant to the tribes' cultural society and to their continued existence as a people.
- (4) To further and perpetuate the cultural tradition and spiritual practices of California tribes, these Traditional Tribal Cultural Sites require preservation.
- (5) California had the largest aboriginal population in North America before contact with non-Native Americans. Yet, California Native American tribes suffered the greatest losses from termination, removal and assimilation policies, including the loss of a majority of their lands and Traditional Tribal Cultural Sites. This devastation debilitated tribal cultural identity and threatened the survival of California Native American people.
- (6) In addition to the lingering effects of these historic policies, the continued loss of Traditional Tribal Cultural Sites for more than the past three centuries has caused further debilitating impacts

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on the cultural traditions and tribal identity of California Native Americans.

- (b) In recognition of Native American tribal sovereignty and the unique relationship between California state government and California tribal governments, it is the intent of the Legislature, in enacting this act, to accomplish all of the following:
- (1) Recognize that Traditional Tribal Cultural Sites are essential elements in tribal cultural tradition and identity.
- (2) Provide protection for Traditional Tribal Cultural Sites through listing on a confidential registry overseen by the Native American Heritage Commission, and establish a legal framework by which sites listed on, or eligible for listing on, the Traditional Tribal Cultural Sites Registry may be defended and preserved.
- (3) Protect the access to and ability of Native Americans to engage in cultural and traditional practices in a meaningful way at Traditional Tribal Cultural Sites through the facilitation of access agreements and other methods of providing legal assurances to both land owners and Native American tribes.
- (4) Require meaningful consultation among the Native American Heritage Commission, property owners, public agencies, project proponents, and Native American tribes at the earliest possible point in the planning, acquisition, and the environmental review of a proposed development project that might adversely impact a Traditional Tribal Cultural Site.
- (5) Provide for the development of treatment agreements, programmatic agreements, and mutually acceptable mitigation agreements, and promote the avoidance of development of Traditional Tribal Cultural Sites.
- (6) Provide a measure of protection to Traditional Tribal Cultural Sites on public lands and state-managed federal lands.
- SEC. 2. Section 815.3 of the Civil Code is amended to read: 815.3. Only the following entities or organizations may acquire and hold conservation easements:
- (a) A tax-exempt nonprofit organization qualified under Section 501(c)(3) of the Internal Revenue Code and qualified to do business in this state, that has as its primary purpose the preservation, protection, or enhancement of land in its natural, scenic, historical, agricultural, forested, or open-space condition or use.

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(b) The state or a city, county, city and county, district, or other state or local governmental entity, if otherwise authorized to acquire and hold title to real property and if the conservation easement is voluntarily conveyed. No local governmental entity may condition the issuance of an entitlement for use on the applicant's granting of a conservation easement pursuant to this chapter.

- (c) A federally recognized California Indian tribe or a nonfederally recognized California Indian tribe, band, or nation listed on the Native American Contact List maintained by the Native American Heritage Commission pursuant to subdivision (d) of Section 5097.94 of the Public Resources Code.
- SEC. 3. Section 65040.2 of the Government Code is amended to read:
- 65040.2. (a) In connection with its responsibilities under subdivision (*l*) of Section 65040, the office shall develop and adopt guidelines for the preparation and content of the mandatory elements required in city and county general plans by Article 5 (commencing with Section 65300) of Chapter 3 of Division 1 of Title 7. For purposes of this section, the guidelines prepared pursuant to Section 50459 of the Health and Safety Code shall be the guidelines for the housing element required by Section 65302. In the event that additional elements are hereafter required in city and county general plans by Article 5 (commencing with Section 65300) of Chapter 3, the office shall adopt guidelines for those elements within six months of the effective date of the legislation requiring those additional elements.
- (b) The office may request from each state department and agency, as it deems appropriate, and the department or agency shall provide, technical assistance in readopting, amending, or repealing the guidelines.
- (c) The guidelines shall be advisory to each city and county in order to provide assistance in preparing and maintaining their respective general plans.
- (d) The guidelines shall contain the guidelines for addressing environmental justice matters developed pursuant to Section 65040.12.
- (e) The guidelines shall contain advice including recommendations for best practices to allow for collaborative land use planning of adjacent civilian and military lands and facilities.

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The guidelines shall encourage enhanced land use compatibility

- between civilian lands and any adjacent or nearby military
- facilities through the examination of potential impacts upon one 4 another.
 - (f) The guidelines shall contain advice for addressing the effects of civilian development on military readiness activities carried out on all of the following:
 - (1) Military installations.
 - (2) Military operating areas.
- 10 (3) Military training areas.
- 11 (4) Military training routes.
- 12 (5) Military airspace.

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- (6) Other territory adjacent to those installations and areas.
- 13 14 (g) The guidelines shall contain advice for consulting with Native American tribes and the Native American Heritage 15 Commission for the preservation of sites listed in the Traditional Tribal Cultural Site Register established under subdivision (a) of 17 Section 5097.96 of the Public Resources Code, including 19 procedures for protecting the confidentiality of information 20 concerning the specific identity, location, character or use of those sites. "Native American tribe" and "Traditional Tribal Cultural 21 22 Site Register" shall have the meanings provided in Section 23 5097.10 of the Public Resources Code.
 - (h) The office shall provide for regular review and revision of the guidelines established pursuant to this section.
 - SEC. 4. Section 65351 of the Government Code is amended to read:
 - 65351. During the preparation or amendment of the general plan, the planning agency shall provide opportunities for the involvement of citizens, public agencies, public utility companies,
- Native American tribes identified on the Native American Contact
- List maintained by the Native American Heritage Commission 32
- 33 pursuant to subdivision (d) of Section 5097.94 of the Public
- 34 Resources Code, and civic, education, and other community
- groups, through public hearings and any other means the city or 35
- county deems appropriate. 36
- 37 SEC. 5. Section 65351.1 is added to the Government Code, to 38 read:
- 65351.1. Prior to adoption, revision, amendment, or update of 39 a city or county's general plan, the city or county shall consult with

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the Native American Heritage Commission and any appropriate

- 2 Native American tribes identified on the Native American Contact
- 3 List maintained by the commission for the purpose of preserving
- 4 the sites listed in the Traditional Tribal Cultural Site Register
- 5 ("TTCS Register") that are located within the city or county's
- 6 jurisdiction. An "appropriate Native American tribe" and "TTCS
- 7 Register" shall have the meanings provided in Section 5097.10 of
- 8 the Public Resources Code. Consistent with the guidelines
- 9 developed by the Office of Planning and Research pursuant to
- 10 Section 65040.2, cities and counties shall protect the
- 11 confidentiality of information concerning the specific identity, 12 location, character, or use of the listed sites.

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- SEC. 6. Section 65453 of the Government Code is amended to read:
- 65453. (a) A specific plan shall be prepared, adopted, and amended in the same manner as a general plan, except that a specific plan may be adopted by resolution or by ordinance and may be amended as often as deemed necessary by the legislative body. Adoption or amendment of a specific plan shall be subject to the consultation requirements of Section 65351.1.
- (b) A specific plan may be repealed in the same manner as it is required to be amended.
- SEC. 7. Section 65560 of the Government Code is amended to read:
- 65560. (a) "Local open-space plan" is the open-space element of a county or city general plan adopted by the board or council, either as the local open-space plan or as the interim local open-space plan adopted pursuant to Section 65563.
- (b) "Open-space land" is a parcel or area of land or water that is essentially unimproved and devoted to an open-space use as defined in this section, and that is designated on a local, regional or state open-space plan as any of the following:
- (1) Open space for the preservation of natural resources, including, but not limited to, sites listed in the Native American Traditional Tribal Cultural Site Register established under Section 5097.96 of the Public Resources Code, areas required for the preservation of plant and animal life, including habitat for fish and wildlife species; areas required for ecological and other scientific study purposes; rivers, streams, bays and estuaries; areas adjacent to military installations, military training routes, and restricted

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airspace that can provide additional buffer zones to military activities and complement the resource values of the military lands; and coastal beaches, lakeshores, banks of rivers and streams, and watershed lands.

- (2) Open space used for the managed production of resources, including, but not limited to, forest lands, rangeland, agricultural lands and areas of economic importance for the production of food or fiber; areas required for recharge of groundwater basins; bays, estuaries, marshes, rivers and streams which are important for the management of commercial fisheries; and areas containing major mineral deposits, including those in short supply.
- (3) Open space for outdoor recreation, including, but not limited to, areas of outstanding scenic, historic and cultural value; areas particularly suited for park and recreation purposes, including access to lakeshores, beaches, and rivers and streams; and areas that serve as links between major recreation and open-space reservations, including utility easements, banks of rivers and streams, trails, and scenic highway corridors.
- (4) Open space for public health and safety, including, but not limited to, areas that require special management or regulation because of hazardous or special conditions such as earthquake fault zones, unstable soil areas, flood plains, watersheds, areas presenting high fire risks, areas required for the protection of water quality and water reservoirs, and areas required for the protection and enhancement of air quality.
- SEC. 8. Section 65562.5 is added to the Government Code, to read:
- 65562.5. If land designated, or proposed to be designated, as open space contains a site listed in the Traditional Tribal Cultural Site Register established under Section 5097.96 of the Public Resources Code, the city or county in which the site is located shall consult with the Native American Heritage Commission and the appropriate Native American tribe, as defined by Section 5097.10 of the Public Resources Code, for the purposes of determining the level of confidentiality required to protect the specific identity, location, character, or use of the listed site, and developing proper treatment of the site in any corresponding management plan, if one will be developed for the listed area.
- 39 SEC. 9. Section 7050.5 of the Health and Safety Code is 40 amended to read:

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7050.5. (a) Every person who knowingly mutilates or disinters, wantonly disturbs, or willfully removes any human remains in or from any location other than a dedicated cemetery without authority of law is guilty of a misdemeanor, except as provided in Section 5097.99 of the Public Resources Code. This subdivision does not apply to any person carrying out an agreement developed pursuant to subdivision (o) of Section 5097.94 of the Public Resources Code or to any person authorized to implement Section 5097.98 of the Public Resources Code.

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- (b) In the event of discovery or recognition of any human remains in any location other than a dedicated cemetery, there shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains until the coroner of the county in which the human remains are discovered has determined, in accordance with Chapter 10 (commencing with Section 27460) of Part 3 of Division 2 of Title 3 of the Government Code, that the remains are not subject to the provisions of Section 27491 of the Government Code or any other related provisions of law concerning investigation of the circumstances, manner and cause of any death, and the recommendations concerning the treatment and disposition of the human remains have been made to the person responsible for the excavation, or to his or her authorized representative, in the manner provided in Section 5097.98 of the Public Resources Code. The coroner shall make his or her determination within two working days from the time the person responsible for the excavation, or his or her authorized representative, notifies the coroner of the discovery or recognition of the human remains.
- (c) If the coroner determines that the remains are not subject to his or her authority and if the coroner recognizes the human remains to be those of a Native American, or has reason to believe that they are those of a Native American, he or she shall contact, by telephone within 24 hours, the Native American Heritage Commission.
- SEC. 10. Section 7054 of the Health and Safety Code is amended to read:
- 7054. (a) (1) Except as authorized pursuant to the sections referred to in subdivision (b), every person who deposits or disposes of any human remains in any place, except in a cemetery, is guilty of a misdemeanor.

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(2) Every licensee or registrant pursuant to Chapter 12 (commencing with Section 7600) or Chapter 19 (commencing with Section 9600) of Division 3 of the Business and Professions Code and the agents and employees of the licensee or registrant, or any unlicensed person acting in a capacity in which a license from the Cemetery and Funeral Bureau is required, who, except as authorized pursuant to the sections referred to in subdivision (b), deposits or disposes of any human remains in any place, except in a cemetery, is guilty of a misdemeanor that shall be punishable by imprisonment in a county jail not exceeding one year, by a fine not 10 exceeding ten thousand dollars (\$10,000), or both that 12 imprisonment and fine.

- (b) Cremated remains may be disposed of pursuant to Sections 7054.6, 7116, 7117, and 103060.
- (c) Subdivision (a) of this section does not apply to the reburial of Native American remains under an agreement developed pursuant to subdivision (o) of Section 5097.94 of the Public Resources Code, or implementation of a recommendation or agreement made pursuant to Section 5097.98 of the Public Resources Code.
- SEC. 11. The heading of Chapter 1.75 (commencing with Section 5097.9) of Division 5 is amended to read:

CHAPTER 1.75. NATIVE AMERICAN HERITAGE AND TRADITIONAL Tribal Cultural Sites.

SEC. 12. Section 5097.9 of the Public Resources Code is amended to read:

5097.9. A public agency and a private party using or occupying public property, or operating on public property, under a public license, permit, grant, lease, or contract made on or after July 1, 1977, may not in any manner whatsoever interfere with the free expression or exercise of Native American religion as provided in the United States Constitution and the California Constitution; nor shall any such agency or party cause significant and irreparable damage to a Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property, except on a clear and convincing showing that the public interest and necessity so require. The

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1 provisions of this chapter shall be enforced by the commission, 2 pursuant to Sections 5097.94 and 5097.97.

 This chapter may not be construed to limit the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000)).

Nothing in this section may be construed to nullify protections for Native American cemeteries under other statutes.

- SEC. 13. Section 5097.10 is added to the Public Resources Code, to read:
- 5097.10. As used in this chapter, the following terms have the following meanings:
- (a) "Appropriate Native American tribe" means a Native American tribe determined by the commission to have attached traditional tribal cultural significance to the TTCS at issue.
- (b) "Commission" means the Native American Heritage Commission.
- (c) "Consultation" means the meaningful and timely process of seeking, discussing, and considering carefully the views of others, in a manner that is cognizant of all parties' cultural values, and where feasible, seeking agreement. Consultation between government agencies and Native American tribes shall be conducted in a way that is mutually respectful of each party's sovereignty. Consultation shall also recognize the tribe's potential need for confidentiality with respect to sites that have traditional tribal cultural significance.
- (d) "Consulting parties" means the appropriate Native American tribes, owners of property within the site's boundaries, the project proponent, the lead agency, and public agencies with jurisdiction over the area in which the effects of a project may occur or having principal responsibility for carrying out or approving a project. Other individuals or organizations with a demonstrated interest in the project, due to the nature of their legal, cultural, or economic relation to the project or affected property, may participate at the commission's discretion. The commission shall exercise that discretion in accordance with criteria adopted by the commission.
- (e) "Determination" "Final determination" means a final decision issued by the commission, including a decision regarding the listing of a site in the TTCS Register, whether a TTCS may be

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affected by a proposed project, or whether a proposed project may result in a substantial adverse change to a TTCS.

- (f) "Eligible for listing in the TTCS Register" means a site that is not listed in the TTCS Register, but if the commission were to consider the site for listing pursuant to Section 5097.96, it would likely find that the site meets the criteria for listing. The determination of eligibility may be delegated to the executive secretary. The executive secretary shall comply with criteria adopted pursuant to subdivision (b) of Section 5097.96 and with procedures set forth in Section 5097.96.1.
- (g) "Gathering site" means an area where traditional food, plants, or other materials or cultural objects, including, but not limited to, baskets, tools, ropes, nets, ceremonial items, clothing, and personal adornments that are used in a traditional practice by a Native American tribe, are gathered, collected, assembled, or maintained.
- (h) "Lead agency" has the same meaning as the definition in Section 21067.
- (i) "Native American Contact List" means the list developed and maintained by the commission pursuant to subdivision (d) of Section 5097.94 that identifies those Native American tribes to be notified and consulted pursuant to this chapter and the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (j) "Native American tribe" means a federally recognized California Indian tribe listed on the Federal Register and any nonfederally recognized California Indian tribe, band, or nation listed on the Native American Contact List maintained by the commission.
- (k) "Project" has the same meaning as the definition in Section 21065.
- (*l*) Substantial "Substantial adverse change in a TTCS" means a direct or reasonably foreseeable indirect change to the physical characteristics of a TTCS in a manner that would diminish the traditional cultural significance of the TTCS.
- (m) "Traditional Tribal Cultural Site" or "TTCS" means a site listed in, or determined by the commission to be eligible for listing in, the TTCS Register based on the criteria for listing established by the commission through regulations adopted pursuant to subdivision (b) of Section 5097.96. These criteria shall identify a

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TTCS as a site that is traditionally associated with, or has served as the site for engaging in activities related to, the traditional beliefs, cultural practices, or ceremonies of a Native American tribe. A TTCS shall be a reasonably delineated physical location identifiable by physical characteristics. The TTCS Register is in no way intended to infringe on Native American tribes' sovereign rights to define their own sites of religious and cultural significance for their own purposes. The fact that a tribe has not nominated a site for inclusion in the TTCS Register may not be evidence that the site is not sacred or significant.

(n) "Traditional Tribal Cultural Site Register" or "TTCS Register" means the Native American Traditional Tribal Cultural Site Register established and maintained by the commission pursuant to Section 5097.96.

- SEC. 14. Section 5097.91 of the Public Resources Code is amended to read:
- 5097.91. There is in state government a Native American Heritage Commission, consisting of nine members appointed by the Governor with the advice and consent of the Senate. The executive secretary of the commission shall be appointed by the Governor.
- SEC. 15. Section 5097.92 of the Public Resources Code is amended to read:
- 5097.92. (a) The nine-member commission shall be composed of all the following members:
- (1) Six members shall be elders, traditional people, or spiritual leaders of California Native American tribes, nominated by Native American organizations, tribes, or groups within the state. Two members shall be from the northern region of the state, two members from the central region, and two from the southern region.
- (2) Two members shall be recognized professionals in one or more of the following disciplines: ethnohistory, archaeology, anthropology, ethnography, or other related disciplines.
- (3) One member shall represent the public or possess expertise in fields of expertise the Governor deems necessary or desirable to enable the commission to carry out its responsibilities.
- (b) Each member of the commission shall have one vote. Except as provided in subdivision (c), a majority of the total appointed membership of the commission shall constitute a

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quorum. Any action taken by the commission under this chapter requires a majority vote of the members present at the meeting of the commission, with a quorum being present, unless otherwise specifically provided for in this chapter.

- (c) (1) The commission may appoint regional committees of three members of the commission to carry on investigations, inquiries, or hearings pursuant to Sections 5097.96, 5097.96.1, 5097.96.2, and 5097.96.3. Each regional committee shall be comprised of the two tribal commission members representing the region where the subject TTCS or proposed TTCS is located. The *final* determination of the three-member committee shall become the <u>decision</u> *final* determination of the commission unless appealed to the full commission.
- (2) Appeals of decisions An appeal of a final determination by the regional committee may be filed by any party to the procedure within 30 days of issuance of the regional committee's decision final determination.
- (3) All actions of the regional committee are subject to Section 5097.96.5.
- SEC. 16. Section 5097.94 of the Public Resources Code is amended to read:
- 5097.94. The commission shall have the following powers and duties:
- (a) For purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000)) only, the commission shall constitute a trustee agency having jurisdiction by law over Native American archaeological resources and TTCSs. The trustee agency status of the commission does not impair or alter any sovereign rights that a Native American tribe may have with respect to any of those resources.
- (b) To identify and catalog places of special religious or social significance to Native Americans, and known graves and cemeteries of Native Americans on private lands. The identification and cataloguing of known graves and cemeteries shall be completed on or before January 1, 1984. The commission shall notify landowners on whose property those graves and cemeteries are determined to exist, and shall identify the Native American tribe most likely descended from those Native Americans who may be interred on the property.

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(c) To make recommendations relative to sites listed in the TTCS Register that are located on private lands, and are inaccessible to Native Americans, and have cultural significance to Native American tribes for acquisition by the state or other public agencies for the purpose of facilitating or assuring access thereto by the appropriate Native American tribes.

- (d) To develop and maintain the Native American Contact List. That list shall identify those Native American tribes eligible to be notified or consulted pursuant to this chapter and the California Environmental Quality Act (Division 13 (commencing with Section 21000)). The list shall include all Native American tribes, as defined in subdivision (j) of Section 5097.10, and a designated representative contact person and address for each tribe. For purposes of this chapter, the commission shall develop criteria to identify and include Native American tribes that do not have federal recognition. For the purpose of complying with requirements relating to notice and consultation, the list shall be organized by counties or portions of counties to identify the Native American tribe or tribes that have attached traditional cultural significance to each county or portion thereof.
- (e) To make recommendations to the Legislature relative to procedures and incentives that will voluntarily encourage private property owners to preserve and protect sites listed in the TTCS Register and to allow appropriate access to Native American tribes for traditional tribal cultural activities.
- (f) To employ and prescribe duties for staff members as necessary to carry out the provisions of this chapter.
- (g) To employ an attorney at law and assistant attorneys as necessary. The attorney shall act as the attorney and legal adviser of the commission, including and shall have duties, including, but not limited to, representing the commission before public agencies. If the Attorney General is unable to represent the commission in a judicial proceeding due to a conflict of interest or other reason, the commission may be represented by the commission's attorney or a private attorney pursuant to Section 11040 of the Government Code.
- (h) To accept grants or donations, real or in kind, to carry out the purposes of this chapter.
- (i) To make recommendations to the Director of Parks and Recreation and the California Arts Council relative to the

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California State Indian Museum and other Indian matters touched upon by department programs.

- (j) To bring an action to prevent significant and irreparable damage to, or assure appropriate access for Native Americans to, a Native American sanctified cemetery, place of worship, religious or ceremonial site, sacred shrine, or sites listed in the TTCS Register located on public property, pursuant to Section 5097.97. If the court finds that significant and irreparable damage will occur or that appropriate access will be denied, and appropriate mitigation measures are not available, it shall issue an injunction, unless it finds, on clear and convincing evidence, that the public interest and necessity require otherwise. The Attorney General shall represent the commission and the state in litigation concerning affairs of the commission, unless the Attorney General has determined to represent the agency against whom the commission's action is directed, in which case the commission shall be authorized to represent itself or employ other counsel as needed. In any action to enforce the provisions of this subdivision the commission shall introduce evidence showing that a cemetery, place, site, or shrine has been historically regarded as a sacred or sanctified place by Native American people and represents a place of unique historical and cultural significance to a Native American tribe.
- (k) To request and utilize the advice and service of all federal, state, local, and regional agencies.
- (*l*) To assist Native American tribes in obtaining appropriate access to and protection for sites listed in the TTCS Register that are located on public or private lands for ceremonial or spiritual activities.
- (m) To assist state agencies in any negotiations with agencies of the federal government for the protection of TTCSs that are located on federal lands.
- (n) To mediate, upon application of either of the parties, disputes arising between landowners and known descendents relating to the treatment and disposition of Native American human burials, skeletal remains, and items associated with Native American burials.
- (o) To assist interested landowners in developing agreements with appropriate Native American tribes for leaving in place, treating or disposing of, with appropriate dignity, the human

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remains and any items associated with Native American burials. The agreements shall provide protection to Native American 3 human burials and skeletal remains from vandalism and inadvertent destruction and provide, where remains are not left in place, for sensitive treatment and disposition of Native American burials, skeletal remains, and associated grave goods consistent 6 with the planned use of, or the approved project on, the land. The commission shall adopt guidelines governing the process and requirements for Native American monitoring.

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- (p) To adopt criteria and procedures for the TTCS Register and oversee the administration of the TTCS Register.
- (q) To oversee the administration of, and participate in the consultation process pursuant to, this chapter and adopt, as necessary, consultation process criteria and procedures.
- (r) To assist Native American tribes in obtaining access to and protection for gathering sites that are not included in the TTCS Register, and to develop criteria to assist in the identification of feasible or potentially feasible measures to avoid or mitigate potential impacts to gathering sites.
- (s) To develop and maintain a site records check service for the purpose of providing limited information, consistent with the confidentiality requirements of Section 5097.96.5, on the presence or absence of a site on the TTCS Register or a site that has been nominated for listing. The Native American Heritage Commission shall identify the appropriate Native American tribes on the Native American Contact List for the site.
- (t) To adopt rules and regulations, as necessary, to carry out the provisions of this chapter in conformity with the provisions of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code. The commission may not begin listing TTCSs on the TTCS Register, or make determinations a determination about whether a site is eligible to be listed in the TTCS Register, until the 30th day after the date of filing with the Secretary of State the initial set of regulations to implement subdivision (d) of Section 5097.94, subdivisions (b) and (c) of Section 5097.96, or subdivision (a) of Section 5097.96.5, whichever occurs last. The commission may not make a determination pursuant to Section 5097.96.1 or 5097.96.2, or identify project changes or mitigation measures pursuant to Section 5097.96.3 until the 121st day after the date of filing with

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1 the Secretary of State the initial set of regulations to implement

- 2 subdivision (d) of Section 5097.94, subdivisions (b) and (c) of
- 3 Section 5097.96, or subdivision (a) of Section 5097.96.5,
- 4 whichever occurs last. The commission shall adopt these initial
- 5 sets of regulations within one year of the effective date of the act
- 6 that amended this section during the 2003–04 Regular Session of
- 7 the Legislature. In drafting and promulgating rules and regulations
- 8 that may have substantial effects on the Native American tribes,
- 9 the commission shall consult with, and allow for, active 10 participation by the Native American tribes.
 - SEC. 17. Section 5097.96 of the Public Resources Code is amended to read:

5097.96.

- (a) The Traditional Tribal Cultural Site Register or TTCS *Register* is hereby established and shall be maintained and administered by the commission. The TTCS Register is in no way intended to infringe on Native American tribes' sovereign rights to define their own sites of religious and cultural significance for their own purposes. The fact that a tribe has not nominated a site for inclusion in the TTCS Register may not be evidence that the site is not sacred or significant.
- (b) Consistent with the definition of TTCS in subdivision (*l*) of Section 5097.10, the commission shall adopt regulations establishing criteria to list sites in the TTCS Register. The commission shall acknowledge that Native American tribes possess special expertise in identifying TTCSs and shall consult with them and encourage active participation in developing the criteria consistent with subdivision (t) of Section 5097.94.
- (c) The commission on its own initiative, or any appropriate Native American tribe, may nominate a site for listing in the TTCS Register. The commission shall adopt regulations establishing procedures for the nomination and listing of sites in the TTCS Register in a manner that shall protect the confidentiality concerns of Native American tribes. The procedures shall provide the following:
- (1) All requests to the commission for nomination of sites in the TTCS Register shall be supported by sufficient evidence to facilitate meaningful review of the request.
- 39 (2) Prior to acting on the nomination of a site to be added to the 40 TTCS Register, the commission shall notify the Native American

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tribe nominating the site, all owners of property within the site's boundaries, and other appropriate Native American tribes, and provide not less than 30 days for written comments on the nomination. The commission shall accept and consider these comments and any other comments it receives during the comment period, and other appropriate information in determining whether to list the site in the TTCS Register.

- (3) Except where appropriate to maintain the confidentiality of information concerning the specific identity, location, character, or use of the proposed TTCS, the commission may seek and consider the views of the public.
- (4) The commission may hold a hearing to accept additional comments regarding the requested nomination. Any hearing by the commission to accept additional comments may be closed to the public to maintain the confidentiality of information concerning the specific identity, location, character, or use of the site.
- (5) The commission shall prepare proposed written findings to support its *proposed* determination concerning the site nominated for listing in the TTCS Register. The proposed findings shall describe in general terms the traditional cultural significance of the site, define its boundaries, and identify any appropriate Native American tribes. The commission shall provide notice of its proposed determination and findings to the parties identified in paragraph (2), and shall provide those parties 30 days to submit written comments to the commission regarding the proposed determination and findings. The commission's proposed determination and findings shall constitute a final -decision determination by the commission if no comments are submitted to the commission during the 30-day comment period. If written comments are submitted to the commission during that comment period, the commission shall consider the comments, and may modify the proposed determination and findings before making a final decision determination.
- (d) The commission, in accordance with procedures it adopts, shall provide notice of any decision a final determination to list a site in the TTCS Register to the Native American tribe nominating the site, all owners of property within the site's boundaries, and other appropriate Native American tribes. The owner of property that contains a site listed in the TTCS Register may at any time

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record in the office of the county recorder of the county in which the site is located, and the county recorder shall accept for recording, a written notice of a registered TTCS in the form to be prescribed by the commission. That notice may only refer generally and without specificity to the identity, location, character, and use of the registered TTCS on the property. Recording of a notice of a registered TTCS shall satisfy any legal duty of the owner to disclose material facts with respect to the registered TTCS.

- (e) The commission shall maintain a list of the sites on the TTCS Register. The list and all documents pertaining to the list shall be exempt from disclosure as a public record pursuant to subdivision (r) of Section 6254 of the Government Code.
- (f) Notwithstanding subdivisions (c) and (d), the commission shall develop an expedited procedure to list eligible sites identified under subdivisions (g) and (h) on a priority basis in the TTCS Register. The commission shall acknowledge that Native American tribes possess special expertise in identifying TTCSs and shall consult with them and encourage active participation in developing the expedited procedure.
- (g) Within two years of the date of filing with the Secretary of State the initial set of regulations to implement subdivision (d) of Section 5097.94, subdivisions (b) and (c) of Section 5097.96, or subdivision (a) of Section 5097.96.5, whichever occurs last, the commission shall complete the evaluation of the eligibility for listing in the TTCS Register of any site previously identified, catalogued, or listed by the commission as a site with traditional cultural significance to Native Americans. If the commission makes a preliminary decision proposed determination not to include on the TTCS Register any site previously so identified, catalogued, or listed by the commission, it shall consult with the appropriate Native American tribe before making a final decision determination.
- (h) The commission may recommend sites listed in the TTCS for listing by the State Historic Preservation Officer for inclusion in the California Register. The commission may also determine that a site that is listed in the National Register of Historic Places or the California Register of Historical Resources may be eligible for listing in the TTCS Register. In making this determination, the commission shall consult with the State Historic Preservation

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Officer, and the State Historic Preservation Officer shall cooperate and assist the commission.

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- (i) Any determination by the commission to list a site on the TTCS Register shall be exempt from the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (j) The listing of a TTCS in the TTCS Register, or the determination that a site is eligible for listing pursuant to Section 5097.96.1, does not in itself create an interest in real property.
- SEC. 18. Section 5097.96.1 is added to the Public Resources Code, to read:
- 5097.96.1. (a) Upon receipt of a timely written request for consultation pursuant to paragraph (1) of subdivision (d) of Section 21097 by an appropriate Native American tribe, the commission shall promptly initiate consultation with the consulting parties to evaluate and determine whether a TTCS may be affected by the proposed project. In making this determination, the commission shall ascertain whether the site is listed or is eligible for listing in the TTCS Register. Except where appropriate to maintain the confidentiality of information concerning the specific identity, location, character, or use of the TTCS, the commission may consider the views of the public.
- (b) If the site is not registered in the TTCS Register, an appropriate Native American tribe may ask the commission for a determination that the site is eligible for listing in the TTCS Register. The determination of eligibility may be delegated to the executive secretary. The executive secretary shall, if the power is delegated by the commission, provide a signed statement determining whether in setting forth his or her opinion as to whether the site likely meets the criteria for listing established pursuant to subdivision (b) of Section 5097.96. In making the this determination, the executive secretary shall comply with criteria adopted by the commission. The executive secretary shall seek the input of, and consult with, appropriate consulting parties in making a determination pursuant to this subdivision. An appeal of the executive secretary's determination to the commission shall be made within 10 days of the executive secretary's issuance of the determination, and the appeal shall be heard and decided by the commission within 30 days of the appeal. An appeal may not be made to a regional committee.

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39 40 (c) If the commission determines that there is a TTCS present, but the proposed project will not alter the physical characteristics of a TTCS, that determination shall constitute a final determination by the commission that the TTCS will not be affected by the proposed project, and the commission's responsibilities under this section as to that TTCS are fully discharged.

- (d) If a TTCS is not excluded pursuant to subdivision (c), the commission shall proceed, in accordance with Section 5097.96.2. The obligation for the commission to proceed in accordance with Section 5097.96.2 does not constitute substantial evidence that the proposed project may result in a substantial adverse change in a TTCS.
- (e) Not later than 45 days after receiving the notice required by subdivision (d) of Section 21097, the commission shall notify in writing, the lead agency, the project proponent, and any appropriate Native American tribes that consulted with the commission pursuant to this section, of its *final* determination pursuant to this section. If the commission determines that the notice does not include all of the information required by subdivision (d) of Section 21097, the commission shall, within five days of receipt of the notice, notify the lead agency that the 45-day review period has not begun and identify the necessary data and information that is missing. The 45-day review period shall begin when the commission notifies the lead agency that the missing data and information has have been received. The 45-day period may be extended 15 days upon request by the commission to the lead agency. Approval of longer or additional extension requests is in the discretion of the lead agency. If the commission has not issued its written determination or requested an extension, the commission's inaction shall be deemed a final -decision determination by the commission that no TTCS is affected by the proposed project.
- SEC. 19. Section 5097.96.2 is added to the Public Resources Code, to read:
- 5097.96.2. (a) Not later than 75 days after notifying the lead agency of its *final* determination that a TTCS may be affected by the proposed project, the commission shall notify in writing, the lead agency, the project proponent, and any appropriate Native American tribes that consulted with the commission, of its *final*

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determination as to whether a proposed project will result in a substantial adverse change to a TTCS. The 75-day period may be extended 15 days upon request by the commission to the lead agency. Approval of longer or additional extension requests *is* in the discretion of the lead agency. If the commission has not issued its written determination or requested an extension, the commission's inaction shall be deemed a final —decision determination by the commission that the proposed project will not result in a substantial adverse change in a TTCS.

- (b) Prior to making the *a final* determination pursuant to subdivision (a), the commission shall seek the input of and consult with appropriate consulting parties. The commission shall initiate that consultation by providing notice within five days after making a *final* determination that a TTCS may be affected by the proposed project to appropriate consulting parties. The consulting parties shall have 30 days from receipt of the notice to provide written comments to the commission regarding the potential for the proposed project to result in a substantial adverse change in a TTCS. The commission shall acknowledge that the appropriate Native American tribes possess special expertise in participating in this comment process. Except where appropriate to protect the confidentiality of information concerning the specific identity, location, character, or use of the TTCS, the commission may seek and consider public comment and input.
- (c) The commission shall accept and consider written comments submitted to the commission pursuant to subdivision (b), prior to making a *final* determination whether a proposed project will result in a substantial adverse change to a TTCS. The commission, in its discretion, may hold a hearing to accept additional comments. A hearing by the commission to accept additional comments may be closed to the public to maintain the confidentiality of information concerning the specific identity, location, character, or use of a TTCS.
- (d) The commission shall prepare proposed written findings to support its *proposed* determination pursuant to subdivision (a). The proposed findings shall describe the basis for the *proposed* determination by the commission. The commission shall provide notice of its proposed determination and findings to the consulting parties who were given notice pursuant to subdivision (b), and shall provide those consulting parties with 10 days to submit

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written comments to the commission regarding the proposed determination and findings. The commission's proposed determination and findings shall constitute a final decision determination by the commission if no comments are submitted to the commission during the comment period. If written comments are submitted to the commission during the comment period, the commission shall consider the comments, and modify the proposed determination and findings, in its discretion, before making a final decision determination consistent with procedures adopted by the commission.

- (e) A determination by the commission pursuant to this section is exempt from the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- SEC. 20. Section 5097.96.3 is added to the Public Resources Code, to read:
- 5097.96.3. (a) Where the commission, all appropriate Native American tribes who participated in the consultation process, and the project proponent agree to incorporate project changes or mitigation measures that would avoid or reduce substantial adverse changes in a TTCS to a less than significant level, the commission shall identify those project changes or mitigation measures in its findings and notice to the lead agency pursuant to Section 5097.96.2.
- (b) Where the commission, all appropriate Native American tribes who participated in the consultation process, and the project proponent do not agree to project changes or mitigation measures that would avoid or reduce substantial adverse changes to a TTCS, the commission shall identify project changes or mitigation measures, if any, that would avoid or reduce substantial adverse changes to a TTCS to a less than significant level in its findings and notice to the lead agency pursuant to Section 5097.96.2.
- (c) Identification of project changes or mitigation measures by the commission pursuant to this section is exempt from the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- 36 SEC. 21. Section 5097.96.4 is added to the Public Resources Code, to read:
- 38 5097.96.4. (a) An appropriate Native American tribe 39 nominating a site to the TTCS Register, owners of property within 40 the site's boundaries, or other consulting parties may seek judicial

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review of a *final* determination by the commission within 90 days of a *final* determination regarding the listing of a site in the TTCS Register and within 30 days of any other *final* determination. That action shall be brought against the commission as a petition for a writ of mandate pursuant to Section 1094.5 of the Code of Civil Procedure.

(b) In a proceeding, whether in a trial or appellate court, challenging a *final* determination of the commission, the court shall protect the confidentiality of any information that would create a risk of harm to the TTCS by disclosing, for example, its specific identity, location, character, or use. If and to the extent there is a risk of harm, the court shall conduct its proceedings in camera and shall seal records of the proceeding and papers filed with the court. In determining deciding whether there is a risk of harm to a TTCS, the court may ask the commission to file a brief addressing that issue and may, in the interim, seal records and papers and conduct any hearings in camera until it makes a final determination decision on the risk of harm issue.

SEC. 22. Section 5097.96.5 is added to the Public Resources Code, to read:

5097.96.5. (a) The commission shall adopt regulations establishing procedures to maintain the confidentiality of information concerning the specific identity, location, character, or use of a TTCS.

- (b) Notwithstanding the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code), the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code), or any other law, no information obtained as a result of, or in connection with, a nomination or consultation under this chapter that contains a reference pertaining to the specific identity, location, character, or use of a TTCS, may be released, except as provided in subdivision (c). For purposes of this section, "information" includes, but is not limited to, documents, records, the TTCS Register itself, nomination forms, declarations, reports, maps, letters, transcripts, minutes, comments, determinations, and findings.
- 39 (c) The commission, owners of property within the site's 40 boundaries, the project proponent, the appropriate Native

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39 40 American tribes, other consulting parties authorized under this chapter, and their respective attorneys and representatives may, consistent with any procedures the commission adopts, access and share with each other information for the purpose of participating in the consultation process pursuant to this chapter.

- (d) A person who intentionally releases information, knowing that it is required to be held confidential pursuant to this section, is guilty of a misdemeanor punishable by a fine of ten thousand dollars (\$10,000) or by imprisonment in the county jail for not more than one year, or both.
- (e) This section does not apply in a case in which all appropriate Native American tribes waive the application of this section.
- SEC. 23. Section 5097.97 of the Public Resources Code is amended to read:

5097.97. In the event that a Native American organization, tribe, group, or individual advises the commission that a proposed action by a public agency may cause significant and irreparable damage to a Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property, or may bar appropriate access thereto by Native Americans, the commission shall conduct an investigation as to the effect of the proposed action. Where the commission finds, after a public hearing, that the proposed action would result in damage or interference, the commission may recommend mitigation measures for consideration by the public agency proposing to take the action. If the public agency fails to accept the mitigation measures, and if the commission finds that the proposed action would do significant and irreparable damage to a Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property, the commission may ask the Attorney General to take appropriate legal action pursuant to Section 5097.94.

- SEC. 24. Section 5097.98 of the Public Resources Code is amended to read:
- 5097.98. (a) Whenever the commission receives notification of a discovery of Native American human remains from a county coroner pursuant to subdivision (c) of Section 7050.5 of the Health and Safety Code, it shall immediately notify those persons it believes to be most likely descended from the deceased Native American. The descendants may, with the permission of the owner

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of the land, or his or her authorized representative, inspect the site of the discovery of the Native American remains and may recommend to the owner or the person responsible for the excavation work means for avoiding, treating, or disposing of, 5 with appropriate dignity, the human remains and any associated 6 grave goods. The descendents shall complete their inspection and make their recommendation within 24 hours of their notification 8 Native American Heritage Commission. 9 recommendation may include the scientific removal and 10 nondestructive analysis of human remains and items associated 11 with Native American burials. 12

(b) Whenever the commission is unable to identify a descendent, or the descendent identified fails to make a recommendation, or the landowner or his or her authorized representative rejects the recommendation of the descendent, and the mediation provided for in subdivision (n) of Section 5097.94 fails to provide measures acceptable to the landowner, the landowner or his or her authorized representative shall reinter the human remains and items associated with Native American burials with appropriate dignity on the property in a location not subject to further subsurface disturbance.

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- (c) Notwithstanding the provisions of Section 5097.9, the provisions of this section, including those actions taken by the landowner or his or her authorized representative to implement this section and any action taken to implement an agreement developed pursuant to subdivision (o) of Section 5097.94, shall be exempt from the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (d) Notwithstanding the provisions of Section 30244, the provisions of this section, including those actions taken by the landowner or his or her authorized representative to implement this section, and any action taken to implement an agreement developed pursuant to subdivision (o) of Section 5097.94 shall be exempt from the requirements of the California Coastal Act of 1976 (Division 20 (commencing with Section 30000)).
- 36 SEC. 25. Section 5097.99 of the Public Resources Code is amended to read:
- 5097.99. (a) A person may not obtain or possess any Native American artifacts or human remains that are taken from a Native American grave or cairn on or after January 1, 1984, except as

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otherwise provided by law or in accordance with an agreement reached pursuant to subdivision (o) of Section 5097.94 or pursuant to Section 5097.98.

- (b) A person who knowingly or willfully obtains or possesses any Native American artifacts or human remains that are taken from a Native American grave or cairn after January 1, 1988, except as otherwise provided by law or in accordance with an agreement reached pursuant to subdivision (o) of Section 5097.94 or pursuant to Section 5097.98, is guilty of a felony that is punishable by imprisonment in the state prison.
- (c) A person who removes, without authority of law, any Native American artifacts or human remains from a Native American grave or cairn with an intent to sell or dissect or with malice or wantonness is guilty of a felony that is punishable by imprisonment in the state prison.
- SEC. 26. Section 5097.993 is added to the Public Resources Code, to read:

5097.993. If any provision of this chapter or the application thereof to any person or circumstance is held invalid, that invalidity may not affect other provisions or applications of this chapter that can be given effect without the invalid provision or application thereof, and to this end the provisions of this chapter are severable.

SEC. 27. Section 5097.995 of the Public Resources Code is amended to read:

5097.995. (a) (1) Any person who unlawfully maliciously excavates upon, removes, destroys, injures, or defaces a Native American historic, cultural, or sacred site, that is listed or may be eligible for listing in the California Register of Historic Resources pursuant to Section 5024.1 or the TTCS Register pursuant to Section 5097.96, including any historic or prehistoric ruins, any burial ground, any archaeological or historic site, any inscriptions made by Native Americans at such a site, any archaeological or historic Native American rock art, or any archaeological or historic feature of a Native American historic, cultural, or sacred site is guilty of a misdemeanor if the act was knowingly committed with specific intent to vandalize, deface, destroy, steal, convert, possess, collect, or sell a Native American historic, cultural, or sacred artifact, art object, inscription, or feature, or site and the act was committed as follows:

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(A) On public land.

- (B) On private land, by a person, other than the landowner, as described in subdivision (b).
- (2) A violation of this section is punishable by imprisonment in the county jail for up to one year, by a fine not to exceed ten thousand dollars (\$10,000), or by both that fine and imprisonment.
 - (b) This section does not apply to any of the following:
- (1) Any act taken in accordance with, or pursuant to, an agreement entered into pursuant to subdivision (o) of Section 5097.94.
 - (2) Any action taken pursuant to Section 5097.98.
- (3) Any act taken in accordance with Section 21097 and other applicable sections of the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (4) Any act taken in accordance with the National Environmental Policy Act of 1969 (42 U.S.C. Sec. 4321 et seq.).
- (5) Any act authorized under the Z'berg-Nejedly Forest Practice Act of 1973 (Chapter 8 (commencing with Section 4511) of Part 2 of Division 4).
- (6) Any action taken with respect to a conservation easement in accordance with Chapter 4 (commencing with Section 815) of Division 2 of the Civil Code, or any similar nonperpetual enforceable restriction that has as its purpose the conservation, maintenance, or provision of physical access of Native Americans to one or more Native American historic, cultural, or sacred sites, or pursuant to a contractual agreement for that purpose to which most likely descendents of historic Native American inhabitants are signatories.
- (7) Any otherwise lawful act undertaken by the owner, or an employee or authorized agent of the owner acting at the direction of the owner, of land on which artifacts, sites, or other Native American resources covered by this section are found, including, but not limited to, farming, ranching, forestry, improvements, investigations into the characteristics of the property conducted in a manner that minimizes adverse impacts unnecessary to that purpose, and the sale, lease, exchange, or financing of real property.
- (8) Research conducted under the auspices of an accredited postsecondary educational institution or other legitimate research institution on public land in accordance with applicable permitting

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1 requirements or on private land in accordance with otherwise 2 applicable law.

- 3 SEC. 28. Section 21084.3 is added to the Public Resources 4 Code, to read:
 - 21084.3. (a) A project that may cause a substantial adverse change, as defined in subdivision (*l*) of Section 5097.10, in a site that is listed in the Traditional Tribal Cultural Site Register established pursuant to Section 5097.95 may not be exempted from this division pursuant to subdivision (a) of Section 21084.
 - (b) This section shall become operative on the 121st day after the date of filing with the Secretary of State the initial set of regulations adopted by the Native American Heritage Commission to implement subdivision (d) of Section 5097.94, subdivisions (b) and (c) of Section 5097.96, or subdivision (a) of Section 5097.96.5, whichever occurs last.
 - SEC. 29. Section 21097 is added to the Public Resources Code, to read:
 - 21097. (a) A project that may cause a substantial adverse change in a TTCS, as defined in subdivision (m) of Section 5097.10, is a project that may have a significant effect on the environment. For purposes of this section, a TTCS is a site listed in, or determined by the Native American Heritage Commission to be eligible for listing in, the Traditional Tribal Cultural Site Register established under Section 5097.96. A site that is not listed in the TTCS Register is not precluded from being afforded protection under this division so long as the commission determines that the site is eligible for listing pursuant to subdivision (b) of Section 5097.96.1.
 - (b) As used in this section, "substantial adverse change in a TTCS" has the same meaning as in subdivision (*l*) of Section 5097.10.
 - (c) For purposes of this section, "Native American tribes" and "appropriate Native American tribes" have the meaning provided in subdivisions (a) and (j), respectively, of Section 5097.10.
 - (d) At the time that a lead agency determines that an activity is a project and is not exempt from this division, the lead agency shall provide written notice of the proposed project to the Native American tribes identified on the Native American Contact List pursuant to subdivision (d) of Section 5097.94 and to the Native

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American Heritage Commission. The notice shall do all of the following:

- (1) Inform Native American tribes of their right to request consultation, including for a determination of a site's eligibility for listing in the TTCS Register pursuant to 5097.96.1, with the Native American Heritage Commission within 20 days of the receipt of notice by certified mail.
- (2) Provide sufficient information describing the proposed project, including a project map, to enable the Native American tribes to consult with the commission to identify any TTCS that may be affected by the proposed project.
 - (3) Include a copy of the service list.

- (e) Upon receipt of a timely written request for consultation pursuant to paragraph (1) of subdivision (d), the Native American Heritage Commission shall promptly initiate consultation, consistent with Section 5097.96.1, to evaluate and determine whether a TTCS may be affected by the proposed project. Nothing in this section precludes the Native American tribes from electing to participate through the regular public comment process afforded by this division.
- (f) After receiving notice from the lead agency pursuant to subdivision (d), the commission shall notify the lead agency and any appropriate Native American tribes that consulted with the commission, in writing of its *final* determination not later than the expiration of the period determined pursuant to subdivision (e) of Section 5097.96.1. Any written notice by the commission determining that there are no TTCSs affected by the proposed project shall be *final* a *final* determination and no further consultation is required under this division.
- (g) Whenever the Native American Heritage Commission determines that a TTCS may be affected by the proposed project pursuant to subdivision (f), the commission shall proceed with consultation, in accordance with Sections 5097.96.1 and 5097.96.2, to determine whether the proposed project will cause a substantial adverse change in a TTCS, and to identify project changes or mitigation measures, if any, that would avoid or reduce the substantial adverse change. After notifying the lead agency that a TTCS may be affected by the proposed project, the commission shall notify in writing, the lead agency, project proponents, and any appropriate Native American tribes that

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 consulted with the commission pursuant to this section, of this its final determination not later than the expiration of the period determined pursuant to subdivision (a) of Section 5097.96.2. Any written notice by the commission —determining of its final determination that a proposed project will not result in a substantial adverse change to a TTCS shall constitute substantial evidence upon which the lead agency may rely.

- (h) To facilitate the consultation process, the lead agency shall, in cooperation with the commission, arrange for a visit to the project site by authorized representatives of appropriate Native American tribes (as determined by the commission) if the following conditions are met:
- (1) The appropriate Native American tribe requests, in writing, lead agency assistance to arrange for a visit to the project site.
- (2) The request demonstrates that the visit is necessary to show the location or boundaries of a TTCS, evaluate the potential for substantial adverse change to a TTCS, or assist in the development of project changes or mitigation measures.
- (3) The request is submitted to the lead agency prior to the close of public comment period.
- (4) The lead agency secures permission from the landowner or can escort the authorized representative onto the property within existing authority to carry out inspections on the property.
- (i) Where the commission determines makes a final determination that a proposed project will result in a substantial adverse change to a TTCS, the lead agency shall do the following:
- (1) If the project proponent, the commission, and all appropriate Native American tribes who participated in the consultation process agree, as a result of the consultation required by subdivision (g), to incorporate project changes or mitigation measures that will avoid or reduce potential adverse changes to a TTCS to below a level of significance, the lead agency shall conclude that any adverse changes to a TTCS are less than significant. The project changes or mitigation measures that provide the basis for the lead agency's determination shall be identified in a confidential appendix to the final environmental impact report or mitigated negative declaration. The project changes or mitigation measures identified in the final environmental impact report or mitigated negative declaration, together with the concurrence of the appropriate Native American

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tribes who participated in the consultation process, the project proponent and the commission, shall constitute substantial evidence supporting the lead agency's conclusion that adverse changes in a TTCS are less than significant.

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- (2) If the project proponent, the commission, and all appropriate Native American tribes who participated in the consultation process do not agree to project changes or mitigation measures, as a result of the consultation required by subdivision (g), the commission shall evaluate and provide a written recommendation to the lead agency identifying project changes or mitigation measures, if any, that would avoid or reduce potential adverse changes to a TTCS. The lead agency, when making findings required by paragraph (1) of subdivision (a) of Section 21081, or when adopting a mitigated negative declaration pursuant to paragraph (2) of subdivision (c) of Section 21080, shall consider the recommendation of the commission and shall adopt all project changes or mitigation measures necessary to avoid or reduce substantial adverse changes to any TTCS identified pursuant to this section that the lead agency determines, based on substantial evidence in light of the whole record, are feasible.
- (j) (1) In addition to the findings required by subdivision (b) of Section 21081, a public agency may not approve or carry out a project that will result in a substantial adverse change in a TTCS unless it has provided notice to, and made a good faith effort to consult with the Native American Heritage Commission and all appropriate Native American tribes, and unless the public agency finds that all means for preserving the TTCS have been considered to the maximum extent practicable.
- (2) If a project located on state lands or federal lands managed by the state will result in a substantial adverse change in a TTCS, a public agency may not approve, carry out, or subsidize the project unless the lead agency, based on substantial evidence in the record, does one of the following:
- 34 (A) Makes the finding described in paragraph (1) or (2) of subdivision (a) of Section 21081, or both, with respect to the project's affect on the TTCS.
 - (B) Finds there is no legal or feasible way to accomplish the project purpose without causing the substantial adverse change, all feasible mitigation or avoidance measures have been incorporated

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into the project, and there is an overriding environmental, public health, or safety reason to approve the project.

The findings described in subparagraphs (A) and (B) may be made only after the lead agency provides 30 days notice to any appropriate Native American tribes and an opportunity for those tribes to comment on the proposed finding. For purposes of this paragraph, "federal lands" means any land or interest in land owned by the United States, including a leasehold interest held by the United States, except for Indian trust lands. "Indian trust lands" are lands held in trust by the United States on behalf of tribal governments or individuals. Indian trust lands are predominantly, though not solely, reservation lands.

- (k) For purposes of this division, the Native American Heritage Commission shall be considered a trustee agency having jurisdiction by law over Native American archeological resources and TTCSs. The trustee agency status of the commission may not be construed to impair or alter any sovereign rights a Native American tribe may have with respect to any of those resources.
- (*l*) (1) All regulatory programs certified by the Secretary for Resources pursuant to Section 21080.5 shall comply with the requirements set forth in this section. If a state agency's certified regulatory program does not comply with all of the requirements of this section by January 1, 2005, that agency shall submit to the secretary an explanation detailing why the certified regulatory program should remain unchanged and how the program nevertheless meets the objectives of Chapter 1.75 (commencing with Section 5097.9) of Division 5 and any other applicable provisions of this division that pertain to TTCSs. The explanation shall include all of the following:
- (A) A written summary and overview of the certified regulatory program, including a detailed description of its analysis of impacts to TTCSs or Native American archaeological resources.
- (B) Citations to the program's provisions for notice and consultation with appropriate Native American tribes and the Native American Heritage Commission.
- (C) Citations to the program's provisions incorporating the Native American Heritage Commission's final determinations of substantial adverse change into any findings or determinations

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made by the agency administering the certified regulatory program.

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- (D) A written summary of how a meaningful consultation process, as defined in Section 5097.10, was incorporated.
- (2) On or before January 1, 2006, the Secretary of the Resources Agency shall notify the state agency as to whether its program meets the objectives of Chapter 1.75 (commencing with Section 5097.9) of Division 5 and any other applicable provisions of this division that pertain to TTCSs. If the secretary determines decides that the program does not meet those objectives, the secretary shall suggest changes to the program or withdraw certification. The secretary shall specify in writing the reasons for his or her-determination decision. The secretary shall consult with the Native American Heritage Commission in carrying out this subdivision.
- (m) In the case of a project described in subdivision (c) of Section 21065, the project proponent may request, prior to the filing of an application with the lead agency, that the lead agency provide notice pursuant to subdivision (d).
- (n) Any proceeding or finding under this section is subject to the confidentiality provisions of Section 5097.96.5.
- (o) In all actions or proceedings brought pursuant to this section, including the hearing of an action or proceeding on appeal from the decision of a lower court, all courts shall protect the confidentiality of information that would create a risk of harm to the TTCS by disclosing, for example, its specific identity, location, character, or use. If and to the extent there is a risk of harm, the court shall conduct its proceedings in camera and shall seal records of the proceeding and papers filed with the court. In determining deciding whether there is a risk of harm to a TTCS, the court may ask the commission to file a brief addressing that issue and may, in the interim, seal records and papers and conduct hearings in camera until it makes a final determination decision on the risk of harm issue.
- (p) Any person who consulted with the Native American 36 Heritage Commission pursuant to Section 5097.96.1, 5097.96.2, or 5097.96.3 and presented to the Native American Heritage Commission and the lead agency an objection to the approval of the project and the alleged grounds for noncompliance with this division, orally or in writing during the comment period, is

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deemed to have complied with Section 21177; provided, however, that any action or proceeding to challenge a *final* determination of the Native American Heritage Commission pursuant to Chapter 1.75 (commencing with Section 5097.09) of Division 5 shall be brought pursuant to Section 5097.96.4.

- (q) (1) For a project defined by subdivision (c) of Section 21065, the lead agency shall, prior to a determination pursuant to Section 21080.1, consult with the Native American Heritage Commission and the appropriate Native American tribes to identify the existence of, or the probable likelihood of, Native American human remains and associated grave goods.
- (2) If, as a result of the consultation required by paragraph (1), the lead agency determines that Native American human remains and associated grave goods may be disturbed, the lead agency shall ensure that the following steps are completed prior to approval of the project:
- (A) Develop an avoidance and mitigation plan in consultation with any appropriate Native American tribes, and the Native American Heritage Commission to prevent or minimize destruction, removal, or reburial of the Native American human remains and associated grave goods. The plan shall address the potential discovery of Native American human remains and associated grave goods, and potential reburial onsite and disposition of cultural resources.
- (B) The project proponent shall employ a Native American monitor to monitor ground disturbance activities associated with the proposed project in areas where Native American human remains, associated grave goods, and cultural resources may be discovered. Guidelines for monitoring adopted pursuant to subdivision (o) of Section 5097.94 may be adopted by the Native American Heritage Commission. In selecting a Native American monitor, the project proponent shall give preference to Native Americans with traditional ties to the project area.
- (r) No lead agency and no responsible agency may approve a project in any area that is designated as Class C (Controlled Use) or Class L (Limited Use) lands, or designated as an Area of Critical Environmental Concern under the California Desert Conservation Area Plan of 1980, as amended, by the Bureau of Land Management of the United States Department of the Interior, pursuant to Section 1781 of Title 43 of the United States Code, in

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any case where the federal Advisory Council on Historic Preservation, pursuant to Section 106 of the National Historic Preservation Act of 1966 (16 U.S.C. Sec. 470 et seq.), has recommended to any federal agency that approval for the project be denied because the project would effectively destroy the historical resources in the project area.

(s) This section shall become operative on the 121st day after the date of filing with the Secretary of State the initial set of regulations adopted by the Native American Heritage Commission to implement subdivision (d) of Section 5097.94, subdivisions (b) and (c) of Section 5097.96, or subdivision (a) of Section 5097.96.5, whichever occurs last.

- (t) If any provision of this section or the application thereof to any person or circumstance is held invalid, that invalidity may not affect other provisions or applications of this section that can be given effect without the invalid provision or application thereof, and to this end the provisions of this section are severable.
- (u) This section does not apply to a project that the United States Secretary of Defense, *or his or her designee*, has determined is necessary for national security.
- SEC. 30. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution for certain costs that may be incurred by a local agency or school district because in that regard this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.

However, notwithstanding Section 17610 of the Government Code, if the Commission on State Mandates determines that this act contains other costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the claim for reimbursement does not exceed one million dollars (\$1,000,000), reimbursement shall be made from the State Mandates Claims Fund.

39 SEC. 31. This act is an urgency statute necessary for the 40 immediate preservation of the public peace, health, or safety

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- within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

 In order to stem the continuing loss of sacred sites as soon as possible, it is necessary that this act go into effect immediately.
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