

ASSEMBLY BILL

No. 2738

Introduced by Assembly Member Wyland

February 24, 2006

An act to amend Sections 218, 275, and 17053.5 of the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

LEGISLATIVE COUNSEL'S DIGEST

AB 2738, as introduced, Wyland. Property tax exemption: senior citizens.

(1) Existing property tax law provides, pursuant to a specified provision of the California Constitution, for a homeowners' exemption in the amount of \$7,000 of the full value of a "dwelling," as defined. The California Constitution authorizes the Legislature to increase the amount of the exemption. Existing property tax law reduces the amount of this exemption to the lesser of \$5,600 or 80% of the full value of the dwelling, if a claimant for the exemption does not claim the exemption before a specified date.

This bill would increase, for assessment years beginning on or after January 1, 2007, pursuant to the Legislature's authority under the California Constitution, the amount of this exemption to \$27,000 for assesseees that are age 62 years or older. This bill, for assessment years beginning on or after January 1, 2007, also would, for assesseees age 62 years or older who do not claim the exemption before a specified date, allow an exemption of the lesser of \$21,600 or 80% of the full value of the dwelling.

(2) The Personal Income Tax Law authorizes various credits against the taxes imposed by that law, including a credit for qualified renters in an amount equal to \$120 for married couples filing joint

returns, heads of household, and in an amount equal to \$60 for other individuals if adjusted gross income is \$25,000 or less. The California Constitution requires the Legislature to increase benefits for qualified renters whenever the Legislature increases the homeowners' property tax exemption.

This bill would increase, beginning on or after January 1, 2007, this credit to \$151 for qualified renters who are married couples filing joint returns and heads of household and are age 62 years or older. This bill would also increase, beginning on or after January 1, 2007, this credit to \$75 for qualified renters if adjusted gross income is \$25,000 or less and who are age 62 years or older.

(3) The California Constitution requires the Legislature, in each fiscal year, to reimburse local governments for the revenue losses incurred by those governments in that fiscal year as a result of the homeowners' property tax exemption.

This bill would state the intent of the Legislature to make this required reimbursement in the annual Budget Act.

(4) By requiring local tax officials to implement new exemption amounts and new exemption criteria, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

(5) This bill would take effect immediately as a tax levy.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 218 of the Revenue and Taxation Code
2 is amended to read:
3 218. (a) (1) The homeowners' property tax exemption is in
4 the amount of the assessed value of the dwelling specified in this
5 section, as authorized by subdivision (k) of Section 3 of Article
6 XIII of the Constitution. That exemption ~~shall be~~ *is, except as*

1 *provided in paragraph (2), in the amount of seven thousand*
2 *dollars (\$7,000) of the full value of the dwelling.*

3 *(2) For any assessment year beginning on or after January 1,*
4 *2007, if the assessee for a dwelling is age 62 years or older, the*
5 *exemption is in the amount of twenty-seven thousand dollars*
6 *(\$27,000) of the full value of the dwelling.*

7 (b) The exemption does not extend to property that is rented,
8 vacant, under construction on the lien date, or that is a vacation
9 or secondary home of the owner or owners, nor does it apply to
10 property on which an owner receives the veteran's exemption.

11 (c) For purposes of this section, all of the following apply:

12 (1) "Owner" includes a person purchasing the dwelling under
13 a contract of sale or who holds shares or membership in a
14 cooperative housing corporation, which holding is a requisite to
15 the exclusive right of occupancy of a dwelling.

16 (2) (A) "Dwelling" means a building, structure, or other
17 shelter constituting a place of abode, whether real property or
18 personal property, and any land on which it may be situated. A
19 two-dwelling unit shall be considered as two separate
20 single-family dwellings.

21 (B) "Dwelling" includes the following:

22 (i) A single-family dwelling occupied by an owner thereof as
23 his or her principal place of residence on the lien date.

24 (ii) A multiple-dwelling unit occupied by an owner thereof on
25 the lien date as his or her principal place of residence.

26 (iii) A condominium occupied by an owner thereof as his or
27 her principal place of residence on the lien date.

28 (iv) Premises occupied by the owner of shares or a
29 membership interest in a cooperative housing corporation, as
30 defined in subdivision (i) of Section 61, as his or her principal
31 place of residence on the lien date. Each exemption allowed
32 pursuant to this subdivision shall be deducted from the total
33 assessed valuation of the cooperative housing corporation. The
34 exemption shall be taken into account in apportioning property
35 taxes among owners of share or membership interests in the
36 cooperative housing corporations so as to benefit those owners
37 who qualify for the exemption.

38 (d) Any dwelling that qualified for an exemption under this
39 section prior to October 20, 1991, that was damaged or destroyed
40 by fire in a disaster, as declared by the Governor, occurring on or

1 after October 20, 1991, and before November 1, 1991, and that
2 has not changed ownership since October 20, 1991, shall not be
3 disqualified as a “dwelling” or be denied an exemption under this
4 section solely on the basis that the dwelling was temporarily
5 damaged or destroyed or was being reconstructed by the owner.

6 (e) Any dwelling that qualified for an exemption under this
7 section prior to October 15, 2003, that was damaged or destroyed
8 by fire or earthquake in a disaster, as declared by the Governor,
9 during October, November, or December 2003, and that has not
10 changed ownership since October 15, 2003, shall not be
11 disqualified as a “dwelling” or be denied an exemption under this
12 section solely on the basis that the dwelling was temporarily
13 damaged or destroyed or was being reconstructed by the owner.

14 (f) Any dwelling that qualified for an exemption under this
15 section prior to June 3, 2004, that was damaged or destroyed by
16 flood in a disaster, as declared by the Governor, during June
17 2004, and that has not changed ownership since June 3, 2004,
18 shall not be disqualified as a “dwelling” or be denied an
19 exemption under this section solely on the basis that the dwelling
20 was temporarily damaged or destroyed or was being
21 reconstructed by the owner.

22 (g) Any dwelling that qualified for an exemption under this
23 section prior to August 11, 2004, that was damaged or destroyed
24 by the wildfires and any other related casualty that occurred in
25 Shasta County in a disaster, as declared by the Governor, during
26 August 2004, and that has not changed ownership since August
27 11, 2004, shall not be disqualified as a “dwelling” or be denied
28 an exemption under this section solely on the basis that the
29 dwelling was temporarily damaged or destroyed or was being
30 reconstructed by the owner.

31 (h) Any dwelling that qualified for an exemption under this
32 section prior to December 28, 2004, that was damaged or
33 destroyed by severe rainstorms, floods, mudslides, or the
34 accumulation of debris in a disaster, as declared by the Governor,
35 during December 2004, January 2005, February 2005, March
36 2005, or June 2005, and that has not changed ownership since
37 December 28, 2004, shall not be disqualified as a “dwelling” or
38 be denied an exemption under this section solely on the basis that
39 the dwelling was temporarily damaged or destroyed or was being
40 reconstructed by the owner, or was temporarily uninhabited as a

1 result of restricted access to the property due to floods,
2 mudslides, the accumulation of debris, or washed out or damaged
3 roads.

4 (i) The exemption provided for in subdivision (k) of Section 3
5 of Article XIII of the Constitution shall first be applied to the
6 building, structure, or other shelter and the excess, if any, shall be
7 applied to any land on which it may be located.

8 SEC. 2. Section 275 of the Revenue and Taxation Code is
9 amended to read:

10 275. (a) If a claimant for the homeowners' property tax
11 exemption fails to file the required affidavit with the assessor by
12 5 p.m. on February 15 of the calendar year in which the fiscal
13 year begins, but files that affidavit on or before the following
14 December 10, an exemption of the lesser of five thousand six
15 hundred dollars (\$5,600) or 80 percent of the full value of the
16 dwelling shall be granted by the assessor, *except as otherwise*
17 *provided by this section with respect to a claimant who is age 62*
18 *years or older. If a claimant, subject to the preceding sentence, is*
19 *age 62 years or older, the exemption granted by the assessor*
20 *pursuant to this section for claims filed for assessment years*
21 *beginning on or after January 1, 2007, shall instead be the lesser*
22 *of twenty-one thousand six hundred dollars (\$21,600), or 80*
23 *percent of the full value of the dwelling.*

24 (b) On claims filed pursuant to subdivision (a) after November
25 15, this partial homeowners' exemption may be applied to the
26 second installment, and if applied to the second installment, the
27 first installment will still become delinquent on December 10 and
28 the delinquent penalty provided for in this division will attach if
29 the tax amount due is not paid.

30 If this partial homeowners' exemption is applied to the second
31 installment and if both installments are paid on or before
32 December 10 or if the reduction in taxes from this partial
33 exemption exceeds the amount of taxes due on the second
34 installment, a refund shall be made to the taxpayer upon a claim
35 submitted by the taxpayer to the auditor.

36 SEC. 3. Section 17053.5 of the Revenue and Taxation Code
37 is amended to read:

38 17053.5. (a) (1) For a qualified renter, there shall be allowed
39 a credit against his or her "net tax"(as defined in Section 17039).
40 The amount of the credit shall be as follows:

1 (A) (i) For married couples filing joint returns, heads of
2 household and surviving spouses (as defined in Section 17046)
3 the credit shall be equal to one hundred twenty dollars (\$120) if
4 adjusted gross income is fifty thousand dollars (\$50,000) or less.

5 (ii) For taxable years beginning on or after January 1, 2007,
6 for married couples filing joint returns, heads of household, and
7 surviving spouses (as defined in Section 17046) who are 62 years
8 or older, the credit shall be equal to one hundred fifty-one
9 dollars (\$151) if adjusted gross income is fifty thousand dollars
10 (\$50,000) or less.

11 (B) (i) For other individuals, the credit shall be equal to sixty
12 dollars (\$60) if adjusted gross income is twenty-five thousand
13 dollars (\$25,000) or less.

14 (ii) For taxable years beginning on or after January 1, 2007,
15 for other individuals who are 62 years or older, the credit shall
16 be equal to seventy-five dollars (\$75) if adjusted gross income is
17 twenty-five thousand dollars (\$25,000) or less.

18 (2) Except as provided in subdivision (b), a husband and wife
19 shall receive but one credit under this section. If the husband and
20 wife file separate returns, the credit may be taken by either or
21 equally divided between them, except as follows:

22 (A) If one spouse was a resident for the entire taxable year and
23 the other spouse was a nonresident for part or all of the taxable
24 year, the resident spouse shall be allowed one-half the credit
25 allowed to married persons and the nonresident spouse shall be
26 permitted one-half the credit allowed to married persons,
27 prorated as provided in subdivision (e).

28 (B) If both spouses were nonresidents for part of the taxable
29 year, the credit allowed to married persons shall be divided
30 equally between them subject to the proration provided in
31 subdivision (e).

32 (b) For a husband and wife, if each spouse maintained a
33 separate place of residence and resided in this state during the
34 entire taxable year, each spouse will be allowed one-half the full
35 credit allowed to married persons provided in subdivision (a).

36 (c) For purposes of this section, a “qualified renter” means an
37 individual who:

38 (1) Was a resident of this state, as defined in Section 17014,
39 and

1 (2) Rented and occupied premises in this state which
2 constituted his or her principal place of residence during at least
3 50 percent of the taxable year.

4 (d) The term “qualified renter” does not include any of the
5 following:

6 (1) An individual who for more than 50 percent of the taxable
7 year rented and occupied premises that were exempt from
8 property taxes, except that an individual, otherwise qualified, is
9 deemed a qualified renter if he or she or his or her landlord pays
10 possessory interest taxes, or the owner of those premises makes
11 payments in lieu of property taxes that are substantially
12 equivalent to property taxes paid on properties of comparable
13 market value.

14 (2) An individual whose principal place of residence for more
15 than 50 percent of the taxable year is with any other person who
16 claimed such individual as a dependent for income tax purposes.

17 (3) An individual who has been granted or whose spouse has
18 been granted the homeowners’ property tax exemption during the
19 taxable year. This paragraph does not apply to an individual
20 whose spouse has been granted the homeowners’ property tax
21 exemption if each spouse maintained a separate residence for the
22 entire taxable year.

23 (e) Any otherwise qualified renter who is a nonresident for any
24 portion of the taxable year shall claim the credits set forth in
25 subdivision (a) at the rate of one-twelfth of those credits for each
26 full month that individual resided within this state during the
27 taxable year.

28 (f) Every person claiming the credit provided in this section
29 shall, as part of that claim, and under penalty of perjury, furnish
30 that information as the Franchise Tax Board prescribes on a form
31 supplied by the board.

32 (g) The credit provided in this section shall be claimed on
33 returns in the form as the Franchise Tax Board may from time to
34 time prescribe.

35 (h) For the purposes of this section, the term “premises”
36 means a house or a dwelling unit used to provide living
37 accommodations in a building or structure and the land incidental
38 thereto, but does not include land only, unless the dwelling unit is
39 a mobilehome. The credit is not allowed for any taxable year for
40 the rental of land upon which a mobilehome is located if the

1 mobilehome has been granted a homeowners' exemption under
2 Section 218 in that year.

3 (i) This section shall become operative on January 1, 1998,
4 and applies to any taxable year beginning on or after January 1,
5 1998.

6 (j) For each taxable year beginning on or after January 1,
7 1999, the Franchise Tax Board shall recompute the adjusted
8 gross income amounts set forth in subdivision (a). That
9 computation shall be made as follows:

10 (1) The California Department of Industrial Relations shall
11 transmit annually to the Franchise Tax Board the percentage
12 change in the California Consumer Price Index for all items from
13 June of the prior calendar year to June of the current year, no
14 later than August 1 of the current calendar year.

15 (2) The Franchise Tax Board shall compute an inflation
16 adjustment factor by adding 100 percent to that portion of the
17 percentage change figure which is furnished pursuant to
18 paragraph (1) and dividing the result by 100.

19 (3) The Franchise Tax Board shall multiply the amount in
20 subparagraph (B) of paragraph (1) of subdivision (d) for the
21 preceding taxable year by the inflation adjustment factor
22 determined in paragraph (2), and round off the resulting products
23 to the nearest one dollar (\$1).

24 (4) In computing the amounts pursuant to this subdivision, the
25 amounts provided in subparagraph (A) of paragraph (1) of
26 subdivision (a) shall be twice the amount provided in
27 subparagraph (B) of paragraph (1) of subdivision (a).

28 SEC. 4. It is the intent of Legislature to provide in the annual
29 Budget Act those additional reimbursements to local
30 governments that, as a result of this act, are required by Section
31 25 of Article XIII of the California Constitution.

32 SEC. 5. If the Commission on State Mandates determines that
33 this act contains costs mandated by the state, reimbursement to
34 local agencies and school districts for those costs shall be made
35 pursuant to Part 7 (commencing with Section 17500) of Division
36 4 of Title 2 of the Government Code.

37 SEC. 6. This act provides for a tax levy within the meaning of
38 Article IV of the Constitution and shall go into immediate effect.

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