## AMENDED IN ASSEMBLY MARCH 19, 2007

CALIFORNIA LEGISLATURE—2007–08 REGULAR SESSION

## ASSEMBLY BILL

No. 18

## **Introduced by Assembly Member Blakeslee**

December 4, 2006

An act to amend Section 14 of, and to add Section 15 to, the Civil Code, to amend Section 17 of the Code of Civil Procedure, to amend Section 17 of the Corporations Code, to amend Section 354.5 of the Elections Code, to amend Section 17 of the Financial Code, to amend Section 81 of the Fish and Game Code, to amend Section 16 of, and to add Section 12172.7 to, the Government Code, to amend Section 18 of the Harbors and Navigation Code, to amend Section 18 of the Health and Safety Code, to amend Section 18 of the Insurance Code, to amend Section 17 of the Labor Code, to amend Section 17 of the Military and Veterans Code, to amend Section 7 of the Penal Code, to amend Section 17 of the Public Resources Code, to amend Section 16 of the Public Utilities Code, to amend Section 18 of the Revenue and Taxation Code, to amend Section 18 of the Streets and Highways Code, to amend Section 17 of the Unemployment Insurance Code, to amend Section 17 of the Vehicle Code, to amend Section 17 of the Water Code, and to amend Section 17 of the Welfare and Institutions Code, relating to disabled persons.

## LEGISLATIVE COUNSEL'S DIGEST

AB 18, as amended, Blakeslee. Disabled persons: signature stamps. Existing law generally provides that, when a signature is required on a document or writing, a person who cannot write may satisfy that requirement by the use of a mark if certain conditions are met, except as specified.

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This bill would establish the Warren Mattingly Signature Stamp Act, which would provide, in addition, that a person with a physical disability, as defined, who, by reason of the physical disability, is unable to write may use a signature stamp, or authorize another person to use the stamp, to affix his or her signature to a document or writing any time that a signature is required by law or requested in connection with a transaction. The bill would require a person or governmental entity to treat each that a signature affixed with a signature stamp pursuant to these provisions be treated in the same manner as it treats a signature made in writing. It would allow a person or governmental entity to require a person who uses a signature stamp to present valid photographic identification as proof of his or her identity, and would provide that the owner of a signature stamp shall be liable for any damages caused by the use of the signature stamp by another person unless specified circumstances exist impose certain conditions on the use of signature stamps, including a condition that the signature stamp be used in the presence of the person, entity, or representative of the person or entity that requires or requests the signature and a condition that the owner of the signature stamp present valid identification, as specified.

The bill would require the State Department of Social Services to adopt regulations to implement these provisions prohibit the use of a signature stamp on a ballot, or to obtain a ballot, in any local, state, or federal election unless the person has registered the signature stamp with the Secretary of State, and would require the Secretary of State to develop such a registry.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. This act shall be known as the Warren Mattingly Signature Stamp Act.
- 3 SEC. 2. Section 14 of the Civil Code is amended to read:
- 4 14. (a) Words used in this code in the present tense include
- 5 the future as well as the present; words used in the masculine
- 6 gender include the feminine and neuter; the singular number
- includes the plural, and the plural the singular.
- 8 (1) "Person" includes a corporation as well as a natural person.
- 9 (2) "County" includes city and county.

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- (3) "Writing" includes printing and typewriting.
- (4) "Oath" includes affirmation or declaration; and every mode of oral statement, under oath or affirmation, is embraced by the term "testify," and every written one in the term "depose."
- (b) The following words have in this code the signification attached to them in this section, unless otherwise apparent from the context:
  - (1) "Property" includes property real and personal.
- (2) "Real property" is coextensive with lands, tenements, and hereditaments.
- (3) "Personal property" includes money, goods, chattels, things in action, and evidences of debt.
- (4) "Month" means a calendar month, unless otherwise expressed.
  - (5) "Will" includes codicil.

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- (6) "Section," whenever employed, refers to a section of this code, unless some other code or statute is expressly mentioned.
  - (7) "Signature" or "subscription" includes the following:
- (A) A mark when the person cannot write, the signer's or subscriber's name being written near the mark by a person who writes his or her own name as a witness, provided that when a signature is by mark it must, in order that it may be acknowledged or may serve as the signature to any sworn statement, be witnessed by two persons who must subscribe their own names as witnesses thereto.
- (B) An impression made by the use of a signature stamp pursuant to the requirements specified in Section 15.
  - SEC. 3. Section 15 is added to the Civil Code, to read:
- 15. (a) Except as provided in subdivisions (b) and (c) to (d), inclusive, and notwithstanding any other provision of law, the following provisions apply:
- (1) A person with a physical disability who, by reason of the physical disability, is unable to write may use a signature stamp to affix his or her signature to a document or writing any time that a signature is required by law.
- (2) A person or governmental entity shall treat each signature affixed with a signature stamp by a person described in subdivision (a) in the same manner as it treats a signature made in writing.

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(1) An authorized user may use a signature stamp to affix a signature to a document or writing any time that a signature is required by law or requested in connection with a transaction.

- (2) A signature affixed with a signature stamp by an authorized user in accordance with the requirements of this section shall be treated in the same manner as a signature made in writing.
- (b) If the requirement that a document or writing be signed is accompanied by any additional qualifying requirement, subdivision (a) shall apply only if each additional qualifying requirement is satisfied.
- (c) (1) A person shall not use a signature stamp unless the person is the owner of the signature stamp.
- (2) A person or governmental entity may require a person who uses a signature stamp pursuant to subdivision (a) to present valid photographic identification as proof of his or her identity to ensure that the person using the signature stamp is the owner of the signature stamp. For the purposes of this paragraph, "valid photographic identification" means a valid driver's license, identification card, passport, or any other documentation that is issued by a governmental entity, that contains a photograph of the person, and that the person or governmental entity considers satisfactory proof of a person's identity.
- (d) (1) The owner of a signature stamp shall be liable for any damages caused by the use of the signature stamp by another person, unless both of the following are true:
  - (A) The signature stamp was lost or stolen.
- (B) The owner reported the loss or theft of the signature stamp to the appropriate law enforcement agency.
- (2) The owner of a signature stamp shall be liable to a financial institution with whom he or she maintains an account for any damages caused by the use of the signature stamp by another person, unless the requirements specified in paragraph (1) are met and the owner of the signature stamp reported the loss or theft of the signature stamp to that financial institution within 10 days after discovering the loss or theft.
- (3) A person or governmental entity shall be liable for any damages caused by the use of a signature stamp by a person other than the owner of the signature stamp if the person or governmental entity had an opportunity to verify, in person, the identity of the

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person who used the signature stamp and failed to verify his or her identity.

- (e) As used in this section, "signature stamp" means a stamp that contains the impression of any of the following:
- (c) A person shall not use a signature stamp unless the following requirements are met:
  - (1) The person is an authorized user of that signature stamp.
- (2) The person uses the signature stamp in the presence of the person, entity, or representative of the person or entity that requires or requests the signature.
- (3) The owner of the signature stamp presents valid identification as proof of his or her identity to ensure that the person using or authorizing the use of the signature stamp is the owner of the stamp.
- (d) A person shall not use a signature stamp on a ballot, or to obtain a ballot, in any local, state, or federal election unless the person has registered the signature stamp with the Secretary of State pursuant to Section 12172.7 of the Government Code.
  - (e) The following definitions apply for purposes of this section:
  - (1) "Authorized user" means either of the following:
- (A) A person with a disability who, by reason of that disability, is unable to write and who owns a signature stamp.
- (B) A person using the signature stamp on behalf of the owner of the stamp with the owner's express consent and in the presence of the owner.
- (2) "Disability" means a medical condition, mental disability, or physical disability, as those terms are defined in subdivisions (h), (i), and (k), respectively, of Section 12926 of the Government Code.
- (3) "Identification" means any form of identification listed in subdivision (d) of Section 20107 of Title 2 of the California Code of Regulations.
- 33 (4) "Signature stamp" means a stamp that contains the 34 impression of any of the following:
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- 36 (A) The actual signature of a person with a physical disability.
- 37 (2)
- 38 (*B*) A mark or symbol that is adopted by the person with the physical disability.
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(C) A signature of the name of a person with a physical disability that is made by another person and is adopted by the person with the physical disability.

- (f) The State Department of Social Services shall develop and adopt regulations to implement this section. The regulations shall specify standards relating to each of the following:
  - (1) The development of a signature stamp.
  - (2) The use of a signature stamp.
  - (3) The verification of a signature stamp.
- (4) Any other matter relating to the use or verification of a signature stamp that the department determines to be necessary.
- SEC. 4. Section 17 of the Code of Civil Procedure is amended to read:
- 17. (a) Words used in this code in the present tense include the future as well as the present; words used in the masculine gender include the feminine and neuter; the singular number includes the plural and the plural the singular.
- (1) "Person" includes a corporation as well as a natural person.
  - (2) "County" includes "city and county."
  - (3) Writing includes printing and typewriting.
- (4) Oath includes affirmation or declaration; and every mode of oral statement, under oath or affirmation, is embraced by the term "testify," and every written one in the term "depose."
- (b) The following words have in this code the signification attached to them in this section, unless otherwise apparent from the context:
  - (1) "Property" includes both real and personal property.
- (2) "Real property" is coextensive with lands, tenements, and hereditaments.
- (3) "Personal property" includes money, goods, chattels, things in action, and evidences of debt.
- 33 (4) "Month" means a calendar month, unless otherwise 34 expressed. 35
  - (5) "Will" includes codicil.
  - (6) "Writ" signifies an order or precept in writingissued in the name of the people, or of a court or judicial officer, and "process"
- 38 signifies a writ or summons issued in the course of judicial
- 39 proceedings.

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(7) "State," when applied to the different parts of the United States, includes the District of Columbia and the territories, and "United States" may include the district and territories.

- (8) "Section," whenever employed, refers to a section of this code, unless some other code or statute is expressly mentioned.
- (9) "Affinity," when applied to the marriage relation, signifies the connection existing, in consequence of marriage, between each of the married persons and the blood relatives of the other.
  - (10) "Sheriff" includes "marshal."

- (11) "Signature" or "subscription" includes the following:
- (A) A mark when the person cannot write, the signer's or subscriber's name being written near the mark by a person who writes his or her own name as a witness, provided that when a signature is by mark it must, in order that it may be acknowledged or may serve as the signature to any sworn statement, be witnessed by two persons who must subscribe their own names as witnesses thereto.
- (B) An impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 5. Section 17 of the Corporations Code is amended to read:
- 17. (a) "Signature" includes mark when the signer cannot write, the signer's name being written near the mark by a witness who writes his *or her* own name near the signer's name; but a signature by mark may be acknowledged or may serve as a signature to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 6. Section 354.5 of the Elections Code is amended to read:
  - 354.5. (a) "Signature" includes both of the following:
- (1) A person's mark if the name of the person affixing the mark is written near the mark by a witness over the age of 18 years designated by the person and the designee subscribes his or her own name as a witness thereto.
- 39 (2) An impression made by the use of a signature stamp pursuant 40 to the requirements specified in Section 15 of the Civil Code.

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(b) A mark attested as provided in paragraph (1) of subdivision (a), or an impression made by a signature stamp as provided in paragraph (2) of subdivision (a), may serve as a signature for any purpose specified in this code, including a sworn statement.

- SEC. 7. Section 17 of the Financial Code is amended to read:
- 17. (a) "Signature" or "subscription" includes mark. The mark shall be made as required in the Civil Code.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 8. Section 81 of the Fish and Game Code is amended to read:
- 81. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses also sign their own names.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 9. Section 16 of the Government Code is amended to read:
- 16. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 9.5. Section 12172.7 is added to the Government Code, to read:
- 37 12172.7. (a) The Secretary of State shall develop a registry 38 for signature stamps that are authorized for use, pursuant to 39 Section 15 of the Civil Code, on a ballot, or to obtain a ballot, in 40 a local, state, or federal election.

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(b) The Secretary of State shall adopt regulations relating to the registration procedures for signature stamps and the verification of signature stamp registration.

- SEC. 10. Section 18 of the Harbors and Navigation Code is amended to read:
- 18. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 11. Section 18 of the Health and Safety Code is amended to read:
- 18. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
  - SEC. 12. Section 18 of the Insurance Code is amended to read:
- 18. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
  - SEC. 13. Section 17 of the Labor Code is amended to read:

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17. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.

- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 14. Section 17 of the Military and Veterans Code is amended to read:
- 17. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign the same.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
  - SEC. 15. Section 7 of the Penal Code is amended to read:
- 7. (a) Words used in this code in the present tense include the future as well as the present; words used in the masculine gender include the feminine and neuter; the singular number includes the plural, and the plural the singular.
  - (1) "Person" includes a corporation as well as a natural person.
  - (2) "County" includes "city and county."
  - (3) "Writing" includes printing and typewriting.
- (4) "Oath" includes affirmation or declaration; and every mode of oral statement, under oath or affirmation, is embraced by the term "testify," and every written one in the term "depose."
- (b) The following words have in this code the signification attached to them in this section, unless otherwise apparent from the context:
- (1) "Willfully," when applied to the intent with which an act is done or omitted, implies simply a purpose or willingness to commit the act, or make the omission referred to. It does not require any

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intent to violate law, or to injure another, or to acquire any
advantage.
"Neglect," "negligence," "negligent," and "negligently"

- (2) "Neglect," "negligence," "negligent," and "negligently" import a want of the attention to the nature or probable consequences of the act or omission that a prudent person ordinarily bestows in acting in *his* or her own concerns.
- (3) "Corruptly" imports a wrongful design to acquire or cause some pecuniary or other advantage to the person guilty of the act or omission referred to, or to some other person.
- (4) "Malice" and "maliciously" import a wish to vex, annoy, or injure another person, or an intent to do a wrongful act, established either by proof or presumption of law.
- (5) "Knowingly" imports only a knowledge that the facts exist which bring the act or omission within the provisions of this code. It does not require any knowledge of the unlawfulness of that act or omission.
- (6) "Bribe" signifies anything of value or advantage, present or prospective, or any promise or undertaking to give any, asked, given, or accepted, with a corrupt intent to influence, unlawfully, the person to whom it is given, in his or her action, vote, or opinion, in any public or official capacity.
- (7) "Vessel," when used with reference to shipping, includes ships of all kinds, steamboats, canalboats, barges, and every structure adapted to be navigated from place to place for the transportation of merchandise or persons, except that, as used in Sections 192.5 and 193.5, "vessel" means a vessel as defined in subdivision (c) of Section 651 of the Harbors and Navigation Code.
- (8) "Peace officer" signifies any one of the officers mentioned in Chapter 4.5 (commencing with Section 830) of Title 3 of Part 2.
- (9) "Magistrate" signifies any one of the officers mentioned in Section 808.
  - (10) "Property" includes both real and personal property.
- (11) "Real property" is coextensive with lands, tenements, and hereditaments.
- (12) "Personal property" includes money, goods, chattels, things in action, and evidences of debt.
- (13) "Month" means a calendar month, unless otherwise expressed; "daytime" means the period between sunrise and sunset, and "nighttime" means the period between sunset and sunrise.

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(14) "Will" includes codicil.

- (15) "Writ" signifies an order or precept in writing, issued in the name of the people, or of a court or judicial officer, and "process" a writ or summons issued in the course of judicial proceedings.
- (16) When the seal of a court or public officer is required by law to be affixed to any paper, the word "seal" includes an impression of the seal upon the paper alone, or upon any substance attached to the paper capable of receiving a visible impression. The seal of a private person may be made in like manner, or by the scroll of a pen, or by writing the word "seal" against his or her name.
- (17) "State," when applied to the different parts of the United States, includes the District of Columbia and the territories, and "United States" may include the district and territories.
- (18) "Section," whenever hereinafter employed, refers to a section of this code, unless some other code or statute is expressly mentioned.
- (19) To "book" signifies the recordation of an arrest in official police records, and the taking by the police of fingerprints and photographs of the person arrested, or any of these acts following an arrest.
- (20) "Signature" or "subscription" includes both of the following:

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(A) A mark when the person cannot write, the signer's or subscriber's name being written near the mark by a person who writes his or her own name as a witness; provided, that when a signature is made by mark it must, in order that it may be acknowledged or serve as the signature to any sworn statement, be witnessed by two persons who must subscribe their own names as witnesses thereto.

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- (B) An impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- (c) Words and phrases must be construed according to the context and the approved usage of the language; but technical words and phrases, and any others—as that may have acquired a peculiar and appropriate meaning in law, shall be construed according to that peculiar and appropriate meaning.

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(d) Words giving a joint authority to three or more public officers or other persons; are construed as giving that authority to a majority of them, unless it is otherwise expressed in the act giving the authority.

- SEC. 16. Section 17 of the Public Resources Code is amended to read:
- 17. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 17. Section 16 of the Public Utilities Code is amended to read:
- 16. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 18. Section 18 of the Revenue and Taxation Code is amended to read:
- 18. (a) "Signature" or "subscription" includes mark. The mark shall be made as required in the Civil Code.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 19. Section 18 of the Streets and Highways Code is amended to read:
- 18. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her

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own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.

- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 20. Section 17 of the Unemployment Insurance Code is amended to read:
- 17. (a) "Signature" or "subscription" includes mark. The mark shall be made as required in the Civil Code.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
  - SEC. 21. Section 17 of the Vehicle Code is amended to read:
- 17. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
  - SEC. 22. Section 17 of the Water Code is amended to read:
- 17. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.
- (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.
- SEC. 23. Section 17 of the Welfare and Institutions Code is amended to read:
- 39 17. (a) "Signature" or "subscription" includes mark when the signer or subscriber cannot write, the signer's or subscriber's name

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being written near the mark by a witness who writes his or her own name near the signer's or subscriber's name; but a signature or subscription by mark may be acknowledged or may serve as a signature or subscription to a sworn statement only when two witnesses so sign their own names thereto.

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6 7 (b) "Signature" or "subscription" also includes an impression made by the use of a signature stamp pursuant to the requirements specified in Section 15 of the Civil Code.