

AMENDED IN ASSEMBLY JUNE 2, 2009

AMENDED IN ASSEMBLY APRIL 23, 2009

AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

ASSEMBLY BILL

No. 754

Introduced by Assembly Member Chesbro

February 26, 2009

An act to amend ~~Section~~ *Sections 5777 and 5778* of the Welfare and Institutions Code, relating to Medi-Cal mental health services.

LEGISLATIVE COUNSEL'S DIGEST

AB 754, as amended, Chesbro. ~~Medi-Cal mental health managed care contracts.~~ *Medi-Cal: mental health plans.*

~~Existing law provides for provision of mental health services to Medi-Cal recipients, as part of, the Early and Periodic Screening, Diagnosis, and Treatment Program (EPSDT), which is administered by the State Department of Mental Health (department) and the counties.~~

~~Existing law separately provides for the Medi-Cal program, administered by the State Department of Health Care Services, under which qualified low-income persons are provided with health care services, including mental health services. *The Medi-Cal program is partially governed and funded under federal Medicaid provisions.*~~

~~Under existing law, the department *State Department of Mental Health (department)* is required to implement managed mental health care for Medi-Cal recipients through fee-for-service or capitated contracts with *mental health plans, including individual counties, counties acting jointly, qualified individuals or organizations, or nongovernmental entities.* The department is responsible for assuming specified program~~

oversight authority formerly provided by the State Department of Health Care Services, including, but not limited to, oversight of certain utilization controls.

~~Existing law requires a contract entered into pursuant to the above provisions to include a provision that the county mental health plan shall bear the financial risk for the cost of providing medically necessary mental health services to Medi-Cal beneficiaries irrespective of whether the cost of those services exceeds the payment set forth in the contract.~~

~~This bill would provide that for EPSDT services, the contract shall include a provision requiring that the county mental health plan shall only bear a financial risk pursuant to the share of cost ratio arrangement for EPSDT specialty mental health services, as specified.~~

~~Under existing law, Existing law provides that a change may be made during a contract term the term of a contract entered into pursuant to the above provisions or at the time of renewal of that contract renewal, where there is a change in obligations required by federal or state law or when required by a change in the interpretation or implementation of any law or regulation. Existing law provides, to the extent permitted by federal law and except as provided, if any change in obligations occurs that affects the cost to the county mental health plan of performing under the terms of its contract, the department may reopen contracts, as specified.~~

This bill would provide that either the department or the mental health plan may reopen the contract.

~~Existing law requires the department to recover overpayments of federal financial participation from mental health plans within the timeframes required by federal law and regulation and to return those funds to the State Department of Health Care Services for repayment to the federal Centers for Medicare and Medicaid Services.~~

~~This bill would also require the department to reimburse underpayment of federal financial participation to mental health plans within the required timeframes and would make conforming changes.~~

~~Existing law contains various provisions relating to, among other things, reimbursement and claiming procedures for mental health plans and mental health plan subcontractors.~~

This bill would require mental health plan claims for federal financial participation to be submitted to the federal Centers for Medicare and Medicaid Services by the department and the State Department of Health Care Services throughout the fiscal year as claims are received. The bill would also require payments to be made *directly* to the mental health

plans ~~within 30 days~~ after the federal payments have been received by the state.

Existing law requires the department to allocate the amount of payment set forth in the contract at the beginning of the contract period to the mental health plan. Existing law requires the funds to be considered to be funds of the plan that may be held by the department.

This bill would require the department to allocate and distribute the full amount of payment set forth in the contract *to the mental health plan* at the beginning of the contract period ~~to the mental health plan~~ and would make conforming changes.

~~Under existing law, each fiscal year the state matching funds for Medi-Cal specialty mental health services are required to be included in the annual budget for the department. Existing law requires the amount included to be based on historical cost, adjusted for changes in the number of Medi-Cal beneficiaries and other relevant factors. Existing law provides that the appropriation for funding the state share of the costs for EPSDT specialty mental health services provided under the Medi-Cal specialty mental health services waiver shall be used only for reimbursement payments of claims for those services.~~

This bill would require the funds appropriated for EPSDT specialty mental health services provided under the Medi-Cal specialty mental health services waiver for reimbursement payments of claims for those services to be distributed annually to mental health plans based on a formula that takes into account the mental health plan's historical EPSDT claims and maintenance of effort obligations. The bill would require the department to distribute 75% of the appropriated amount to mental health plans each fiscal year once the state budget is adopted and to distribute the remaining 25% to the mental health plans for additional claims within 30 days of when the plan submits a claim.

~~Existing law requires Medi-Cal state General Fund matching dollars to be distributed to counties based on historic Medi-Cal acute inpatient psychiatric costs for the county's beneficiaries and on the number of persons eligible for Medi-Cal in that county.~~

This bill would, instead, specify that the matching dollars shall to be distributed to counties each fiscal year within 30 days after the state budget is adopted based on historic Medi-Cal acute inpatient psychiatric costs for the county's beneficiaries and on the number of persons eligible for Medi-Cal in that county.

Existing law requires the allocation method for the state funds transferred for fiscal years following the 1994-95 fiscal year for acute

inpatient psychiatric and other specialty mental health services to be determined by the department in consultation with a statewide organization representing counties.

This bill would require the allocation method to be determined no later than June 1 of the previous fiscal year.

Vote: majority. Appropriation: no. Fiscal committee: yes.

State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 5777 of the Welfare and Institutions Code
2 is amended to read:

3 5777. (a) (1) Except as otherwise specified in this part, a
4 contract entered into pursuant to this part shall include a provision
5 requiring that the mental health plan contractor shall bear the
6 financial risk for the cost of providing medically necessary mental
7 health services to Medi-Cal beneficiaries irrespective of whether
8 the cost of those services exceeds the payment set forth in the
9 contract. ~~For Early Periodic Screening Diagnosis and Treatment~~
10 ~~(EPSDT) services, a contract entered into pursuant to this part~~
11 ~~shall include a provision requiring that the mental health plan~~
12 ~~contractor shall only bear a financial risk pursuant to the share of~~
13 ~~cost ratio arrangement for EPSDT specialty mental health services~~
14 ~~described in paragraph (8) of subdivision (c) of Section 5778.~~ If
15 the expenditures for services do not exceed the payment set forth
16 in the contract, the mental health plan contractor shall report the
17 unexpended amount to the department, but shall not be required
18 to return the excess to the department.

19 (2) If the mental health plan is not the county's, the mental
20 health plan may not transfer the obligation for any mental health
21 services to Medi-Cal beneficiaries to the county. The mental health
22 plan may purchase services from the county. The mental health
23 plan shall establish mutually agreed-upon protocols with the county
24 that clearly establish conditions under which beneficiaries may
25 obtain non-Medi-Cal reimbursable services from the county.
26 Additionally, the plan shall establish mutually agreed-upon
27 protocols with the county for the conditions of transfer of
28 beneficiaries who have lost Medi-Cal eligibility to the county for
29 care under Part 2 (commencing with Section 5600), Part 3

1 (commencing with Section 5800), and Part 4 (commencing with
2 Section 5850).

3 (3) The mental health plan shall be financially responsible for
4 ensuring access and a minimum required scope of benefits,
5 consistent with state and federal requirements, to the services to
6 the Medi-Cal beneficiaries of that county regardless of where the
7 beneficiary resides. The department shall require that the definition
8 of medical necessity used, and the minimum scope of benefits
9 offered, by each mental health contractor be the same, except to
10 the extent that any variations receive prior federal approval and
11 are consistent with state and federal statutes and regulations.

12 (b) Any contract entered into pursuant to this part may be
13 renewed if the plan continues to meet the requirements of this part,
14 regulations promulgated pursuant thereto, and the terms and
15 conditions of the contract. Failure to meet these requirements shall
16 be cause for nonrenewal of the contract. The department may base
17 the decision to renew on timely completion of a mutually agreed
18 upon plan of correction of any deficiencies, submissions of required
19 information in a timely manner, or other conditions of the contract.
20 At the discretion of the department, each contract may be renewed
21 for a period not to exceed three years.

22 (c) (1) The obligations of the mental health plan shall be
23 changed only by contract or contract amendment that has been
24 agreed to by all parties to the contract.

25 (2) A change may be made during a contract term or at the time
26 of contract renewal, where there is a change in obligations required
27 by federal or state law or when required by a change in the
28 interpretation or implementation of any law or regulation. To the
29 extent permitted by federal law and except as provided under
30 paragraph (10) of subdivision (c) of Section 5778, if any change
31 in obligations occurs that affects the cost to the mental health plan
32 of performing under the terms of its contract, the department or
33 the mental health plan may reopen contracts to negotiate the state
34 General Fund allocation to the mental health plan under Section
35 5778, if the mental health plan is reimbursed through a
36 fee-for-service payment system, or the capitation rate to the mental
37 health plan under Section 5779, if the mental health plan is
38 reimbursed through a capitated rate payment system. During the
39 time period required to redetermine the allocation or rate, payment
40 to the mental health plan of the allocation or rate in effect at the

1 time the change occurred shall be considered interim payments
2 and shall be subject to increase or decrease, as the case may be,
3 effective as of the date on which the change is effective.

4 (3) To the extent permitted by federal law, either the department
5 or the mental health plan may request that contract negotiations
6 be reopened during the course of a contract due to substantial
7 changes in the cost of covered benefits that result from an
8 unanticipated event.

9 (d) The department shall immediately terminate a contract when
10 the director finds that there is an immediate threat to the health
11 and safety of Medi-Cal beneficiaries. Termination of the contract
12 for other reasons shall be subject to reasonable notice of the
13 department's intent to take that action and notification of affected
14 beneficiaries. The plan may request a public hearing by the Office
15 of Administrative Hearings.

16 (e) A plan may terminate its contract in accordance with the
17 provisions in the contract. The plan shall provide written notice
18 to the department at least 180 days prior to the termination or
19 nonrenewal of the contract.

20 (f) Upon the request of the Director of Mental Health, the
21 Director of the Department of Managed Health Care may exempt
22 a mental health plan contractor or a capitated rate contract from
23 the Knox-Keene Health Care Service Plan Act of 1975 (Chapter
24 2.2 (commencing with Section 1340) of Division 2 of the Health
25 and Safety Code). These exemptions may be subject to conditions
26 the director deems appropriate. Nothing in this part shall be
27 construed to impair or diminish the authority of the Director of
28 the Department of Managed Health Care under the Knox-Keene
29 Health Care Service Plan Act of 1975, nor shall anything in this
30 part be construed to reduce or otherwise limit the obligation of a
31 mental health plan contractor licensed as a health care service plan
32 to comply with the requirements of the Knox-Keene Health Care
33 Service Plan Act of 1975, and the rules of the Director of the
34 Department of Managed Health Care promulgated thereunder. The
35 Director of Mental Health, in consultation with the Director of the
36 Department of Managed Health Care, shall analyze the
37 appropriateness of licensure or application of applicable standards
38 of the Knox-Keene Health Care Service Plan Act of 1975.

39 (g) (1) The department, pursuant to an agreement with the State
40 Department of Health Care Services, shall provide oversight to

1 the mental health plans to ensure quality, access, and cost
2 efficiency. At a minimum, the department shall, through a method
3 independent of any agency of the mental health plan contractor,
4 monitor the level and quality of services provided, expenditures
5 pursuant to the contract, and conformity with federal and state law.

6 (2) (A) Commencing July 1, 2008, county mental health plans,
7 in collaboration with the department, the federally required external
8 review organization, providers, and other stakeholders, shall
9 establish an advisory statewide performance improvement project
10 (PIP) to increase the coordination, quality, effectiveness, and
11 efficiency of service delivery to children who are either receiving
12 at least three thousand dollars (\$3,000) per month in the ~~EPSDT~~
13 *Early and Periodic Screening, Diagnosis, and Treatment (EPSDT)*
14 Program services or children identified in the top 5 percent of the
15 county EPSDT cost, whichever is lowest. The statewide PIP shall
16 replace one of the two required PIPs that mental health plans must
17 perform under federal regulations outlined in the mental health
18 plan contract.

19 (B) The federally required external quality review organization
20 shall provide independent oversight and reviews with
21 recommendations and findings or summaries of findings, as
22 appropriate, from a statewide perspective. This information shall
23 be accessible to county mental health plans, the department, county
24 welfare directors, providers, and other interested stakeholders in
25 a manner that both facilitates, and allows for, a comprehensive
26 quality improvement process for the EPSDT Program.

27 (C) Each July, the department, in consultation with the federally
28 required external quality review organization and the county mental
29 health plans, shall determine the average monthly cost threshold
30 for counties to use to identify children to be reviewed who are
31 currently receiving EPSDT services. The department shall consult
32 with representatives of county mental health directors, county
33 welfare directors, providers, and the federally required external
34 quality review organization in setting the annual average monthly
35 cost threshold and in implementing the statewide PIP. The
36 department shall provide an annual update to the Legislature on
37 the results of this statewide PIP by October 1 of each year for the
38 prior fiscal year.

39 (D) It is the intent of the Legislature for the EPSDT PIP to
40 increase the coordination, quality, effectiveness, and efficiency of

1 service delivery to children receiving EPSDT services and to
2 facilitate evidence-based practices within the program, and other
3 high-quality practices consistent with the values of the public
4 mental health system within the program to ensure that children
5 are receiving appropriate mental health services for their mental
6 health wellness.

7 (E) This paragraph shall become inoperative on September 1,
8 2011.

9 (h) County employees implementing or administering a mental
10 health plan act in a discretionary capacity when they determine
11 whether or not to admit a person for care or to provide any level
12 of care pursuant to this part.

13 (i) If a county chooses to discontinue operations as the local
14 mental health plan, the new plan shall give reasonable consideration
15 to affiliation with nonprofit community mental health agencies
16 that were under contract with the county and that meet the mental
17 health plan's quality and cost efficiency standards.

18 (j) Nothing in this part shall be construed to modify, alter, or
19 increase the obligations of counties as otherwise limited and
20 defined in Chapter 3 (commencing with Section 5700) of Part 2.
21 The county's maximum obligation for services to persons not
22 eligible for Medi-Cal shall be no more than the amount of funds
23 remaining in the mental health subaccount pursuant to Sections
24 17600, 17601, 17604, 17605, 17606, and 17609 after fulfilling the
25 Medi-Cal contract obligations.

26 SEC. 2. Section 5778 of the Welfare and Institutions Code is
27 amended to read:

28 5778. (a) This section shall be limited to specialty mental
29 health services reimbursed through a fee-for-service payment
30 system.

31 (b) The following provisions shall apply to matters related to
32 specialty mental health services provided under the Medi-Cal
33 specialty mental health services waiver, including, but not limited
34 to, reimbursement and claiming procedures, reviews and oversight,
35 and appeal processes for mental health plans (MHPs) and MHP
36 subcontractors.

37 (1) During the initial phases of the implementation of this part,
38 as determined by the department, the MHP contractor and
39 subcontractors shall submit claims under the Medi-Cal program
40 for eligible services on a fee-for-service basis.

1 (2) A qualifying county may elect, with the approval of the
2 department, to operate under the requirements of a capitated,
3 integrated service system field test pursuant to Section 5719.5
4 rather than this part, in the event the requirements of the two
5 programs conflict. A county that elects to operate under that section
6 shall comply with all other provisions of this part that do not
7 conflict with that section.

8 (3) (A) No sooner than October 1, 1994, state matching funds
9 for Medi-Cal fee-for-service acute psychiatric inpatient services,
10 and associated administrative days, shall be transferred to the
11 department. No later than July 1, 1997, upon agreement between
12 the department and the State Department of Health Care Services,
13 state matching funds for the remaining Medi-Cal fee-for-service
14 mental health services and the state matching funds associated
15 with field test counties under Section 5719.5 shall be transferred
16 to the department.

17 (B) The department, in consultation with the State Department
18 of Health Care Services, a statewide organization representing
19 counties, and a statewide organization representing health
20 maintenance organizations shall develop a timeline for the transfer
21 of funding and responsibility for fee-for-service mental health
22 services from Medi-Cal managed care plans to MHPs. In
23 developing the timeline, the department shall develop screening,
24 referral, and coordination guidelines to be used by Medi-Cal
25 managed care plans and MHPs.

26 (4) (A) (i) A MHP subcontractor providing specialty mental
27 health services shall be financially responsible for federal audit
28 exceptions or disallowances to the extent that these exceptions or
29 disallowances are based on the MHP subcontractor's conduct or
30 determinations.

31 (ii) The state shall be financially responsible for federal audit
32 exceptions or disallowances to the extent that these exceptions or
33 disallowances are based on the state's conduct or determinations.
34 The state shall not withhold payment from a MHP for exceptions
35 or disallowances that the state is financially responsible for
36 pursuant to this clause.

37 (iii) A MHP shall be financially responsible for state audit
38 exceptions or disallowances to the extent that these exceptions or
39 disallowances are based on the MHP's conduct or determinations.
40 A MHP shall not withhold payment from a MHP subcontractor

1 for exceptions or disallowances for which the MHP is financially
2 responsible pursuant to this clause.

3 (B) For purposes of subparagraph (A), a “determination” shall
4 be shown by a written document expressly stating the
5 determination, while “conduct” shall be shown by any credible,
6 legally admissible evidence.

7 (C) The department and the State Department of Health Care
8 Services shall work jointly with MHPs in initiating any necessary
9 appeals. The department may invoice or offset the amount of any
10 federal disallowance or audit exception against subsequent claims
11 from the MHP or MHP subcontractor. This offset may be done at
12 any time, after the audit exception or disallowance has been
13 withheld from the federal financial participation claim made by
14 the State Department of Health Care Services. The maximum
15 amount that may be withheld shall be 25 percent of each payment
16 to the plan or subcontractor.

17 (5) (A) Oversight by the department of the MHPs and MHP
18 subcontractors may include client record reviews of Early Periodic
19 Screening Diagnosis and Treatment (EPSDT) specialty mental
20 health services under the Medi-Cal specialty mental health services
21 waiver in addition to other audits or reviews that are conducted.

22 (B) The department may contract with an independent,
23 nongovernmental entity to conduct client record reviews. The
24 contract awarded in connection with this section shall be on a
25 competitive bid basis, pursuant to the Department of General
26 Services contracting requirements, and shall meet both of the
27 following additional requirements:

28 (i) Require the entity awarded the contract to comply with all
29 federal and state privacy laws, including, but not limited to, the
30 federal Health Insurance Portability and Accountability Act
31 (HIPAA; 42 U.S.C. Sec. 1320d et seq.) and its implementing
32 regulations, the Confidentiality of Medical Information Act (Part
33 2.6 (commencing with Section 56) of Division 1 of the Civil Code),
34 and Section 1798.81.5 of the Civil Code. The entity shall be subject
35 to existing penalties for violation of these laws.

36 (ii) Prohibit the entity awarded the contract from using, selling,
37 or disclosing client records for a purpose other than the one for
38 which the record was given.

39 (C) For purposes of this paragraph, the following terms shall
40 have the following meanings:

1 (i) “Client record” means a medical record, chart, or similar
2 file, as well as other documents containing information regarding
3 an individual recipient of services, including, but not limited to,
4 clinical information, dates and times of services, and other
5 information relevant to the individual and services provided and
6 that evidences compliance with legal requirements for Medi-Cal
7 reimbursement.

8 (ii) “Client record review” means examination of the client
9 record for a selected individual recipient for the purpose of
10 confirming the existence of documents that verify compliance with
11 legal requirements for claims submitted for Medi-Cal
12 reimbursement.

13 (D) The department shall recover overpayments of federal
14 financial participation from MHPs within the timeframes required
15 by federal law and regulation and return those funds ~~owed by the~~
16 ~~MHPs~~ to the State Department of Health Care Services for
17 repayment to the federal Centers for Medicare and Medicaid
18 Services. ~~The department shall also reimburse underpayments of~~
19 ~~federal financial participation to MHPs within the timeframes~~
20 ~~required by federal law and regulation.~~ The department shall
21 recover overpayments and ~~reimburse underpayments~~ of General
22 Fund moneys utilizing the recoupment methods and timeframes
23 required by the State Administrative Manual ~~and timeframes~~
24 ~~specified in the MHP contract.~~

25 (6) (A) The department, in consultation with mental health
26 stakeholders, the California Mental Health Directors Association,
27 and MHP subcontractor representatives, shall provide an appeals
28 process that specifies a progressive process for resolution of
29 disputes about claims or recoupments relating to specialty mental
30 health services under the Medi-Cal specialty mental health services
31 waiver.

32 (B) The department shall provide MHPs and MHP
33 subcontractors the opportunity to directly appeal findings in
34 accordance with procedures that are similar to those described in
35 Article 1.5 (commencing with Section 51016) of Chapter 3 of
36 Subdivision 1 of Division 3 of Title 22 of the California Code of
37 Regulations, until new regulations for a progressive appeals process
38 are promulgated. When an MHP subcontractor initiates an appeal,
39 it shall give notice to the MHP. The department shall propose a
40 rulemaking package by no later than the end of the 2008–09 fiscal

1 year to amend the existing appeals process. The reference in this
2 subparagraph to the procedures described in Article 1.5
3 (commencing with Section 51016) of Chapter 3 of Subdivision 1
4 of Division 3 of Title 22 of the California Code of Regulations,
5 shall only apply to those appeals addressed in this subparagraph.

6 (C) The department shall develop regulations as necessary to
7 implement this paragraph.

8 (7) The department shall assume the applicable program
9 oversight authority formerly provided by the State Department of
10 Health Care Services, including, but not limited to, the oversight
11 of utilization controls as specified in Section 14133. The MHP
12 shall include a requirement in any subcontracts that all inpatient
13 subcontractors maintain necessary licensing and certification.
14 MHPs shall require that services delivered by licensed staff are
15 within their scope of practice. Nothing in this part shall prohibit
16 the MHPs from establishing standards that are in addition to the
17 minimum federal and state requirements, provided that these
18 standards do not violate federal and state Medi-Cal requirements
19 and guidelines.

20 (8) Subject to federal approval and consistent with state
21 requirements, the MHP may negotiate rates with providers of
22 mental health services.

23 (9) Under the fee-for-service payment system, any excess in
24 the payment set forth in the contract over the expenditures for
25 services by the plan shall be spent for the provision of specialty
26 mental health services under the Medi-Cal specialty mental health
27 service waiver and related administrative costs.

28 (10) Nothing in this part shall limit the MHP from being
29 reimbursed appropriate federal financial participation for any
30 qualified services even if the total expenditures for service exceeds
31 the contract amount with the department. Matching nonfederal
32 public funds shall be provided by the plan for the federal financial
33 participation matching requirement. MHP claims for federal
34 financial participation shall be submitted to the federal Centers for
35 Medicare and Medicaid Services by the department and the State
36 Department of Health Care Services throughout the fiscal year as
37 the claims are received from MHPs. Payments shall be made
38 *directly* to the MHP within 30 days after the federal payments have
39 been received by the state.

1 (c) The provisions of this subdivision shall apply to managed
2 mental health care funding allocations and risk-sharing
3 determinations and arrangements.

4 (1) The department shall allocate and distribute the full
5 contracted amount at the beginning of the contract period to the
6 MHP. *The allocated funds shall be considered to be funds of the*
7 *plan that may be held by the department. The department shall*
8 *develop a methodology to ensure that these funds are held as the*
9 *property of the plan and shall not be reallocated by the department*
10 *or any other entity of state government for other purposes.*

11 (2) Each fiscal year the state matching funds for Medi-Cal
12 specialty mental health services shall be included in the annual
13 budget for the department. The amount included shall be based on
14 historical cost, adjusted for changes in the number of Medi-Cal
15 beneficiaries and other relevant factors. The appropriation for
16 funding the state share of the costs for EPSDT specialty mental
17 health services provided under the Medi-Cal specialty mental
18 health services waiver shall only be used for reimbursement
19 payments of claims for those services ~~and funds appropriated for~~
20 ~~that purpose shall be distributed to MHPs annually based on a~~
21 ~~formula that takes into account the MHPs' historical EPSDT claims~~
22 ~~and maintenance of effort obligations. The department shall~~
23 ~~distribute 75 percent of the funds appropriated to the MHP each~~
24 ~~fiscal year once the state budget is adopted. The MHP shall account~~
25 ~~for its expenditure of the 75 percent distribution with its submission~~
26 ~~of EPSDT claims. The department shall distribute the remaining~~
27 ~~25 percent of the funds appropriated to the MHP for additional~~
28 ~~EPSDT claims within 30 days of when the MHP submits a claim..~~

29 (3) Initially, the MHP shall use the fiscal intermediary of the
30 Medi-Cal program of the State Department of Health Care Services
31 for the processing of claims for inpatient psychiatric hospital
32 services and may be required to use that fiscal intermediary for
33 the remaining mental health services. The providers for other
34 specialty mental health Medi-Cal services shall not be initially
35 required to use the fiscal intermediary but may be required to do
36 so on a date to be determined by the department. The department
37 and its MHPs shall be responsible for the initial incremental
38 increased matching costs of the fiscal intermediary for claims
39 processing and information retrieval associated with the operation
40 of the services funded by the transferred funds.

1 (4) The MHPs shall have sufficient funds on deposit with the
 2 department as the matching funds necessary for federal financial
 3 participation to ensure timely payment of claims for acute
 4 psychiatric inpatient services and associated administrative days.
 5 The department and the State Department of Health Care Services,
 6 in consultation with a statewide organization representing counties,
 7 shall establish a mechanism to facilitate timely availability of those
 8 funds. Any funds held by the state on behalf of a plan shall be
 9 deposited in a mental health managed care deposit fund and shall
 10 accrue interest to the plan. The department shall exercise any
 11 necessary funding procedures pursuant to Section 12419.5 of the
 12 Government Code and Sections 8776.6 and 8790.8 of the State
 13 Administrative Manual regarding county claim submission and
 14 payment.

15 (5) The goal for funding of the future capitated system shall be
 16 to develop statewide rates for beneficiary, by aid category and
 17 with regional price differentiation, within a reasonable time period.
 18 The formula for distributing the state matching funds transferred
 19 to the department for acute inpatient psychiatric services to the
 20 participating counties shall be based on the following principles:

21 (A) Medi-Cal state General Fund matching dollars shall be
 22 distributed to counties ~~each fiscal year within 30 days after the~~
 23 ~~state budget is adopted~~ based on historic Medi-Cal acute inpatient
 24 psychiatric costs for the county's beneficiaries and on the number
 25 of persons eligible for Medi-Cal in that county.

26 (B) All counties shall receive a baseline based on historic and
 27 projected expenditures up to October 1, 1994.

28 (C) Projected inpatient growth for the period October 1, 1994,
 29 to June 30, 1995, inclusive, shall be distributed to counties below
 30 the statewide average per eligible person on a proportional basis.
 31 The average shall be determined by the relative standing of the
 32 aggregate of each county's expenditures of mental health Medi-Cal
 33 dollars per beneficiary. Total Medi-Cal dollars shall include both
 34 fee-for-service Medi-Cal and Short-Doyle Medi-Cal dollars for
 35 both acute inpatient psychiatric services, outpatient mental health
 36 services, and psychiatric nursing facility services, both in facilities
 37 that are not designated as institutions for mental disease and for
 38 beneficiaries who are under 22 years of age and beneficiaries who
 39 are over 64 years of age in facilities that are designated as
 40 institutions for mental disease.

1 (D) There shall be funds set aside for a self-insurance risk pool
 2 for small counties. The department may provide these funds
 3 directly to the administering entity designated in writing by all
 4 counties participating in the self-insurance risk pool. The small
 5 counties shall assume all responsibility and liability for appropriate
 6 administration of these funds. For purposes of this subdivision,
 7 “small counties” means counties with less than 200,000 population.
 8 Nothing in this paragraph shall in any way obligate the state or the
 9 department to provide or make available any additional funds
 10 beyond the amount initially appropriated and set aside for each
 11 particular fiscal year, unless otherwise authorized in statute or
 12 regulations, nor shall the state or the department be liable in any
 13 way for mismanagement of loss of funds by the entity designated
 14 by the counties under this paragraph.

15 (6) The allocation method for state funds transferred for acute
 16 inpatient psychiatric services shall be as follows:

17 (A) For the 1994–95 fiscal year, an amount equal to 0.6965
 18 percent of the total shall be transferred to a fund established by
 19 small counties. This fund shall be used to reimburse MHPs in small
 20 counties for the cost of acute inpatient psychiatric services in excess
 21 of the funding provided to the MHP for risk reinsurance, acute
 22 inpatient psychiatric services and associated administrative days,
 23 alternatives to hospital services as approved by participating small
 24 counties, or for costs associated with the administration of these
 25 moneys. The methodology for use of these moneys shall be
 26 determined by the small counties, through a statewide organization
 27 representing counties, in consultation with the department.

28 (B) The balance of the transfer amount for the 1994–95 fiscal
 29 year shall be allocated to counties based on the following formula:
 30

31 County	Percentage
32 Alameda.....	3.5991
33 Alpine.....	.0050
34 Amador.....	.0490
35 Butte.....	.8724
36 Calaveras.....	.0683
37 Colusa.....	.0294
38 Contra Costa.....	1.5544
39 Del Norte.....	.1359
40 El Dorado.....	.2272

	County	Percentage
2	Fresno.....	2.5612
3	Glenn.....	.0597
4	Humboldt.....	.1987
5	Imperial.....	.6269
6	Inyo.....	.0802
7	Kern.....	2.6309
8	Kings.....	.4371
9	Lake.....	.2955
10	Lassen.....	.1236
11	Los Angeles.....	31.3239
12	Madera.....	.3882
13	Marin.....	1.0290
14	Mariposa.....	.0501
15	Mendocino.....	.3038
16	Merced.....	.5077
17	Modoc.....	.0176
18	Mono.....	.0096
19	Monterey.....	.7351
20	Napa.....	.2909
21	Nevada.....	.1489
22	Orange.....	8.0627
23	Placer.....	.2366
24	Plumas.....	.0491
25	Riverside.....	4.4955
26	Sacramento.....	3.3506
27	San Benito.....	.1171
28	San Bernardino.....	6.4790
29	San Diego.....	12.3128
30	San Francisco.....	3.5473
31	San Joaquin.....	1.4813
32	San Luis Obispo.....	.2660
33	San Mateo.....	.0000
34	Santa Barbara.....	.0000
35	Santa Clara.....	1.9284
36	Santa Cruz.....	1.7571
37	Shasta.....	.3997
38	Sierra.....	.0105
39	Siskiyou.....	.1695
40	Solano.....	.0000

County	Percentage
1 Sonoma.....	.5766
2 Stanislaus.....	1.7855
3 Sutter/Yuba.....	.7980
4 Tehama.....	.1842
5 Trinity.....	.0271
6 Tulare.....	2.1314
7 Tuolumne.....	.2646
8 Ventura.....	.8058
9 Yolo.....	.4043

11
12 (7) The allocation method for the state funds transferred for
13 subsequent years for acute inpatient psychiatric and other specialty
14 mental health services shall be determined by the department in
15 consultation with a statewide organization representing counties
16 no later than June 1 of the previous fiscal year.

17 (8) The allocation methodologies described in this section shall
18 only be in effect while federal financial participation is received
19 on a fee-for-service reimbursement basis. When federal funds are
20 capitated, the department, in consultation with a statewide
21 organization representing counties, shall determine the
22 methodology for capitation consistent with federal requirements.
23 The share of cost ratio arrangement for EPSDT specialty mental
24 health services provided under the Medi-Cal specialty mental
25 health services waiver between the state and the counties in
26 existence during the 2007–08 fiscal year shall remain as the share
27 of cost ratio arrangement for these services unless changed by
28 statute.

29 (9) The formula that specifies the amount of state matching
30 funds transferred for the remaining Medi-Cal fee-for-service mental
31 health services shall be determined by the department in
32 consultation with a statewide organization representing counties.
33 This formula shall only be in effect while federal financial
34 participation is received on a fee-for-service reimbursement basis.

35 (10) (A) For the managed mental health care program, exclusive
36 of EPSDT specialty mental health services provided under the
37 Medi-Cal specialty mental health services waiver, the department
38 shall establish, by regulation, a risk-sharing arrangement between
39 the department and counties that contract with the department as
40 MHPs to provide an increase in the state General Fund allocation,

1 subject to the availability of funds, to the MHP under this section,
2 where there is a change in the obligations of the MHP required by
3 federal or state law or regulation, or required by a change in the
4 interpretation or implementation of any such law or regulation
5 which significantly increases the cost to the MHP of performing
6 under the terms of its contract.

7 (B) During the time period required to redetermine the
8 allocation, payment to the MHP of the allocation in effect at the
9 time the change occurred shall be considered an interim payment,
10 and shall be subject to increase effective as of the date on which
11 the change is effective as determined in the MHP contract or
12 contract amendment.

13 (C) In order to be eligible to participate in the risk-sharing
14 arrangement, the county shall demonstrate, to the satisfaction of
15 the department, its commitment or plan of commitment of all
16 annual funding identified in the total mental health resource base,
17 from whatever source, but not including county funds beyond the
18 required maintenance of effort, to be spent on specialty mental
19 health services. This determination of eligibility shall be made
20 annually. The department may limit the participation in a
21 risk-sharing arrangement of any county that transfers funds from
22 the mental health account to the social services account or the
23 health services account, in accordance with Section 17600.20
24 during the year to which the transfers apply to MHP expenditures
25 for the new obligation that exceed the total mental health resource
26 base, as measured before the transfer of funds out of the mental
27 health account and not including county funds beyond the required
28 maintenance of effort. The State Department of Mental Health
29 shall participate in a risk-sharing arrangement only after a county
30 has expended its total annual mental health resource base.

31 (d) The following provisions govern the administrative
32 responsibilities of the department and the State Department of
33 Health Care Services:

34 (1) It is the intent of the Legislature that the department, *and*
35 the State Department of Health Care Services, ~~and the contracting~~
36 ~~MHPs~~ consult and collaborate closely regarding administrative
37 functions related to and supporting the managed mental health
38 care program in general, and the delivery and provision of EPSDT
39 specialty mental health services provided under the Medi-Cal

1 specialty mental health services waiver, in particular. To this end,
2 the following provisions shall apply:

3 (A) Commencing in the 2009–10 fiscal year, and each fiscal
4 year thereafter, the department shall consult with the State
5 Department of Health Care Services and amend the interagency
6 agreement between the two departments as necessary to include
7 improvements or updates to procedures for the accurate and timely
8 processing of Medi-Cal claims for specialty mental health services
9 provided under the Medi-Cal specialty mental health services
10 waiver. The interagency agreement shall ensure that there are
11 consistent and adequate time limits, consistent with federal and
12 state law, for claims submitted and the need to correct errors.

13 (B) Commencing in the 2009–10 fiscal year, and each fiscal
14 year thereafter, upon a determination by the department and the
15 State Department of Health Care Services that it is necessary to
16 amend the interagency agreement, the department and the State
17 Department of Health Care Services shall process the interagency
18 agreement to ensure final approval by January 1, for the following
19 fiscal year, and as adjusted by the budgetary process.

20 (C) The interagency agreement shall include, at a minimum, all
21 of the following:

22 (i) A process for ensuring the completeness, validity, and timely
23 processing of Medi-Cal claims as mandated by the federal Centers
24 for Medicare and Medicaid Services.

25 (ii) Procedures and timeframes by which the department shall
26 submit complete, valid, and timely invoices to the State Department
27 of Health Care Services, which shall notify the department of
28 inconsistencies in invoices that may delay payments.

29 (iii) Procedures and timeframes by which the department shall
30 notify MHPs of inconsistencies that may delay payment.

31 (2) (A) The department shall consult with the State Department
32 of Health Care Services and the California Mental Health Directors
33 Association in February and September of each year to review the
34 methodology used to forecast future trends in the provision of
35 EPSDT specialty mental health services provided under the
36 Medi-Cal specialty mental health services waiver, to estimate these
37 yearly EPSDT specialty mental health services related costs, and
38 to estimate the annual amount of funding required for
39 reimbursements for EPSDT specialty mental health services to
40 ensure relevant factors are incorporated in the methodology. The

1 estimates of costs and reimbursements shall include both federal
2 financial participation amounts and any state General Fund amounts
3 for EPSDT specialty mental health services provided under the
4 State Medi-Cal specialty mental health services waiver. The
5 department shall provide the State Department of Health Care
6 Services the estimate adjusted to a cash basis.

7 (B) The estimate of annual funding described in subparagraph
8 (A) shall, include, but not be limited to, the following factors:

9 (i) The impacts of interactions among caseload, type of services,
10 amount or number of services provided, and billing unit cost of
11 services provided.

12 (ii) A systematic review of federal and state policies, trends
13 over time, and other causes of change.

14 (C) The forecasting and estimates performed under this
15 paragraph are primarily for the purpose of providing the Legislature
16 and the Department of Finance with projections that are as accurate
17 as possible for the state budget process, but will also be informative
18 and useful for other purposes. Therefore, it is the intent of the
19 Legislature that the information produced under this paragraph
20 shall be taken into consideration under paragraph (10) of
21 subdivision (c).