

AMENDED IN ASSEMBLY APRIL 22, 2009

AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

ASSEMBLY BILL

No. 950

Introduced by Assembly Member Hernandez

February 26, 2009

An act to amend Sections 1250, 1250.1, 1746, 128700, and 128755 of, and to add Sections ~~1520.6, 1568.043, 1569.173, 1749.1, 1749.1~~ and 1749.3 to, the Health and Safety Code, relating to hospice care.

LEGISLATIVE COUNSEL'S DIGEST

AB 950, as amended, Hernandez. Hospice providers: licensed hospice facilities.

Under existing law, the State Department of Public Health licenses and regulates health care facilities, including adult residential facilities, residential care facilities, and residential care facilities for the elderly. Under existing law, the department also licenses and regulates hospices and the provision of hospice services. Violation of these provisions is a crime.

This bill would create as a new category for, and require the department to license and regulate, hospice facilities, as defined. ~~The bill would allow adult residential facilities, residential care facilities for the chronically ill, and residential care facilities for the elderly to lease a contiguous space in that facility for a hospice facility under specified conditions.~~

Under existing law, any interested person may petition a state agency requesting the adoption of a regulation. Existing law requires the state

agency to either deny the petition, as prescribed, or schedule the matter for a public hearing, as prescribed.

This bill would permit the department to avoid drafting regulations required to implement the bill if the California Hospice and Palliative Care Association drafts the regulations, as specified, and submits the draft regulations as a petition for regulation for the department's review and approval.

Because this bill would create a new crime, it would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) Hospice is a special type of health care service designed to
- 4 provide palliative care and to alleviate the physical, emotional,
- 5 social, and spiritual discomforts of an individual who is
- 6 experiencing the last phases of life due to terminal illness.
- 7 (b) Hospice services provide supportive care to the primary
- 8 caregiver and family of the patient.
- 9 (c) Hospice services are provided primarily in the home, but
- 10 can also be provided in residential care or in health facility inpatient
- 11 settings.
- 12 (d) Persons who do not have family or caregivers who are able
- 13 to provide care in the home should be able to have care provided
- 14 in a home-like environment, rather than in an institutional setting,
- 15 if that is their preference.
- 16 (e) Permitting the establishment of licensed hospice facilities
- 17 provides additional care and treatment options for persons who
- 18 are at the end of life.
- 19 (f) The establishment of licensed hospice facilities is permitted
- 20 under federal law and by many other states.

1 (g) Permitting the establishment of licensed hospice facilities
2 is consistent with federal legal affirmations of the right of an
3 individual to refuse life-sustaining treatment and that each person's
4 preferences about his or her end-of-life care should be considered.

5 (h) Permitting the establishment of licensed hospice facilities
6 is also consistent with the decision of the United States Supreme
7 Court in *Olmstead v. L.C. by Zimring* (1999) 527 U.S. 581, which
8 held that persons with disabilities have the right to live in the most
9 integrated setting possible with appropriate access to care and
10 choice of community-based services and placement options.

11 (i) It is the intent of the Legislature to permit the licensure of
12 hospice inpatient facilities in order to improve access to care, to
13 provide additional care options, and to provide for a home-like
14 environment within which to provide care and treatment for persons
15 who are experiencing the last phases of life.

16 SEC. 2. Section 1250 of the Health and Safety Code is amended
17 to read:

18 1250. As used in this chapter, "health facility" means any
19 facility, place, or building that is organized, maintained, and
20 operated for the diagnosis, care, prevention, and treatment of
21 human illness, physical or mental, including convalescence and
22 rehabilitation and including care during and after pregnancy, or
23 for any one or more of these purposes, for one or more persons,
24 to which the persons are admitted for a 24-hour stay or longer, and
25 includes the following types:

26 (a) "General acute care hospital" means a health facility having
27 a duly constituted governing body with overall administrative and
28 professional responsibility and an organized medical staff that
29 provides 24-hour inpatient care, including the following basic
30 services: medical, nursing, surgical, anesthesia, laboratory,
31 radiology, pharmacy, and dietary services. A general acute care
32 hospital may include more than one physical plant maintained and
33 operated on separate premises as provided in Section 1250.8. A
34 general acute care hospital that exclusively provides acute medical
35 rehabilitation center services, including at least physical therapy,
36 occupational therapy, and speech therapy, may provide for the
37 required surgical and anesthesia services through a contract with
38 another acute care hospital. In addition, a general acute care
39 hospital that, on July 1, 1983, provided required surgical and
40 anesthesia services through a contract or agreement with another

1 acute care hospital may continue to provide these surgical and
2 anesthesia services through a contract or agreement with an acute
3 care hospital. The general acute care hospital operated by the State
4 Department of Developmental Services at Agnews Developmental
5 Center may, until June 30, 2007, provide surgery and anesthesia
6 services through a contract or agreement with another acute care
7 hospital. Notwithstanding the requirements of this subdivision, a
8 general acute care hospital operated by the Department of
9 Corrections and Rehabilitation or the Department of Veterans
10 Affairs may provide surgery and anesthesia services during normal
11 weekday working hours, and not provide these services during
12 other hours of the weekday or on weekends or holidays, if the
13 general acute care hospital otherwise meets the requirements of
14 this section.

15 A “general acute care hospital” includes a “rural general acute
16 care hospital.” However, a “rural general acute care hospital” shall
17 not be required by the department to provide surgery and anesthesia
18 services. A “rural general acute care hospital” shall meet either of
19 the following conditions:

20 (1) The hospital meets criteria for designation within peer group
21 six or eight, as defined in the report entitled Hospital Peer Grouping
22 for Efficiency Comparison, dated December 20, 1982.

23 (2) The hospital meets the criteria for designation within peer
24 group five or seven, as defined in the report entitled Hospital Peer
25 Grouping for Efficiency Comparison, dated December 20, 1982,
26 and has no more than 76 acute care beds and is located in a census
27 dwelling place of 15,000 or less population according to the 1980
28 federal census.

29 (b) “Acute psychiatric hospital” means a health facility having
30 a duly constituted governing body with overall administrative and
31 professional responsibility and an organized medical staff who
32 provides 24-hour inpatient care for mentally disordered,
33 incompetent, or other patients referred to in Division 5
34 (commencing with Section 5000) or Division 6 (commencing with
35 Section 6000) of the Welfare and Institutions Code, including the
36 following basic services: medical, nursing, rehabilitative,
37 pharmacy, and dietary services.

38 (c) “Skilled nursing facility” means a health facility that provides
39 skilled nursing care and supportive care to patients whose primary
40 need is for availability of skilled nursing care on an extended basis.

1 (d) “Intermediate care facility” means a health facility that
2 provides inpatient care to ambulatory or nonambulatory patients
3 who have recurring need for skilled nursing supervision and need
4 supportive care, but who do not require availability of continuous
5 skilled nursing care.

6 (e) “Intermediate care facility/developmentally disabled
7 habilitative” means a facility with a capacity of 4 to 15 beds that
8 provides 24-hour personal care, habilitation, developmental, and
9 supportive health services to 15 or fewer developmentally disabled
10 persons who have intermittent recurring needs for nursing services,
11 but have been certified by a physician and surgeon as not requiring
12 availability of continuous skilled nursing care.

13 (f) “Special hospital” means a health facility having a duly
14 constituted governing body with overall administrative and
15 professional responsibility and an organized medical or dental staff
16 who provides inpatient or outpatient care in dentistry or maternity.

17 (g) “Intermediate care facility/developmentally disabled” means
18 a facility that provides 24-hour personal care, habilitation,
19 developmental, and supportive health services to developmentally
20 disabled clients whose primary need is for developmental services
21 and who have a recurring but intermittent need for skilled nursing
22 services.

23 (h) “Intermediate care facility/developmentally
24 disabled—nursing” means a facility with a capacity of 4 to 15 beds
25 that provides 24-hour personal care, developmental services, and
26 nursing supervision for developmentally disabled persons who
27 have intermittent recurring needs for skilled nursing care but have
28 been certified by a physician and surgeon as not requiring
29 continuous skilled nursing care. The facility shall serve medically
30 fragile persons who have developmental disabilities or demonstrate
31 significant developmental delay that may lead to a developmental
32 disability if not treated.

33 (i) (1) “Congregate living health facility” means a residential
34 home with a capacity, except as provided in paragraph (4), of no
35 more than 12 beds, that provides inpatient care, including the
36 following basic services: medical supervision, 24-hour skilled
37 nursing and supportive care, pharmacy, dietary, social, recreational,
38 and at least one type of service specified in paragraph (2). The
39 primary need of congregate living health facility residents shall
40 be for availability of skilled nursing care on a recurring,

1 intermittent, extended, or continuous basis. This care is generally
2 less intense than that provided in general acute care hospitals but
3 more intense than that provided in skilled nursing facilities.

4 (2) Congregate living health facilities shall provide one of the
5 following services:

6 (A) Services for persons who are mentally alert, physically
7 disabled persons, who may be ventilator dependent.

8 (B) Services for persons who have a diagnosis of terminal
9 illness, a diagnosis of a life-threatening illness, or both. Terminal
10 illness means the individual has a life expectancy of six months
11 or less as stated in writing by his or her attending physician and
12 surgeon. A “life-threatening illness” means the individual has an
13 illness that can lead to a possibility of a termination of life within
14 five years or less as stated in writing by his or her attending
15 physician and surgeon.

16 (C) Services for persons who are catastrophically and severely
17 disabled. A catastrophically and severely disabled person means
18 a person whose origin of disability was acquired through trauma
19 or nondegenerative neurologic illness, for whom it has been
20 determined that active rehabilitation would be beneficial and to
21 whom these services are being provided. Services offered by a
22 congregate living health facility to a catastrophically disabled
23 person shall include, but not be limited to, speech, physical, and
24 occupational therapy.

25 (3) A congregate living health facility license shall specify which
26 of the types of persons described in paragraph (2) to whom a
27 facility is licensed to provide services.

28 (4) (A) A facility operated by a city and county for the purposes
29 of delivering services under this section may have a capacity of
30 59 beds.

31 (B) A congregate living health facility not operated by a city
32 and county servicing persons who are terminally ill, persons who
33 have been diagnosed with a life-threatening illness, or both, that
34 is located in a county with a population of 500,000 or more persons
35 may have not more than 25 beds for the purpose of serving
36 terminally ill persons.

37 (C) A congregate living health facility not operated by a city
38 and county serving persons who are catastrophically and severely
39 disabled, as defined in subparagraph (C) of paragraph (2) that is
40 located in a county of 500,000 or more persons may have not more

1 than 12 beds for the purpose of serving catastrophically and
2 severely disabled persons.

3 (5) A congregate living health facility shall have a
4 noninstitutional, homelike environment.

5 (j) (1) "Correctional treatment center" means a health facility
6 operated by the Department of Corrections and Rehabilitation, or
7 a county, city, or city and county law enforcement agency that, as
8 determined by the state department, provides inpatient health
9 services to that portion of the inmate population who do not require
10 a general acute care level of basic services. This definition shall
11 not apply to those areas of a law enforcement facility that houses
12 inmates or wards who may be receiving outpatient services and
13 are housed separately for reasons of improved access to health
14 care, security, and protection. The health services provided by a
15 correctional treatment center shall include, but are not limited to,
16 all of the following basic services: physician and surgeon,
17 psychiatrist, psychologist, nursing, pharmacy, and dietary. A
18 correctional treatment center may provide the following services:
19 laboratory, radiology, perinatal, and any other services approved
20 by the state department.

21 (2) Outpatient surgical care with anesthesia may be provided,
22 if the correctional treatment center meets the same requirements
23 as a surgical clinic licensed pursuant to Section 1204, with the
24 exception of the requirement that patients remain less than 24
25 hours.

26 (3) Correctional treatment centers shall maintain written service
27 agreements with general acute care hospitals to provide for those
28 inmate physical health needs that cannot be met by the correctional
29 treatment center.

30 (4) Physician and surgeon services shall be readily available in
31 a correctional treatment center on a 24-hour basis.

32 (5) It is not the intent of the Legislature to have a correctional
33 treatment center supplant the general acute care hospitals at the
34 California Medical Facility, the California Men's Colony, and the
35 California Institution for Men. This subdivision shall not be
36 construed to prohibit the Department of Corrections and
37 Rehabilitation from obtaining a correctional treatment center
38 license at these sites.

39 (k) "Nursing facility" means a health facility licensed pursuant
40 to this chapter that is certified to participate as a provider of care

1 either as a skilled nursing facility in the federal Medicare Program
2 under Title XVIII of the federal Social Security Act or as a nursing
3 facility in the federal Medicaid Program under Title XIX of the
4 federal Social Security Act, or as both.

5 (l) Regulations defining a correctional treatment center described
6 in subdivision (j) that is operated by a county, city, or city and
7 county, the Department of Corrections and Rehabilitation, shall
8 not become effective prior to, or if effective, shall be inoperative
9 until January 1, 1996, and until that time these correctional facilities
10 are exempt from any licensing requirements.

11 (m) "Hospice facility" means a facility licensed pursuant to
12 Sections 1749.1 and 1749.3.

13 SEC. 3. Section 1250.1 of the Health and Safety Code is
14 amended to read:

15 1250.1. (a) The state department shall adopt regulations that
16 define all of the following bed classifications for health facilities:

- 17 (1) General acute care.
- 18 (2) Skilled nursing.
- 19 (3) Intermediate care-developmental disabilities.
- 20 (4) Intermediate care—other.
- 21 (5) Acute psychiatric.
- 22 (6) Specialized care, with respect to special hospitals only.
- 23 (7) Chemical dependency recovery.
- 24 (8) Intermediate care facility/developmentally disabled
25 habilitative.
- 26 (9) Intermediate care facility/developmentally disabled nursing.
- 27 (10) Congregate living health facility.
- 28 (11) Pediatric day health and respite care facility, as defined
29 in Section 1760.2.
- 30 (12) Correctional treatment center. For correctional treatment
31 centers that provide psychiatric and psychological services
32 provided by county mental health agencies in local detention
33 facilities, the State Department of Mental Health shall adopt
34 regulations specifying acute and nonacute levels of 24-hour care.
35 Licensed inpatient beds in a correctional treatment center shall be
36 used only for the purpose of providing health services.
- 37 (13) Hospice facility. ~~The department shall consult with the~~
38 ~~State Department of Social Services, the Office of Statewide Health~~
39 ~~Planning and Development, and the Office of the State Fire~~
40 ~~Marshal when drafting regulations pursuant to this section.~~

(b) Except as provided in Section 1253.1, beds classified as intermediate care beds, on September 27, 1978, shall be reclassified by the state department as intermediate care—other. This reclassification shall not constitute a “project” within the meaning of Section 127170 and shall not be subject to any requirement for a certificate of need under Chapter 1 (commencing with Section 127125) of Part 2 of Division 107, and regulations of the state department governing intermediate care prior to the effective date shall continue to be applicable to the intermediate care—other classification unless and until amended or repealed by the state department.

~~SEC. 4. Section 1520.6 is added to the Health and Safety Code, to read:~~

~~1520.6. (a) (1) An adult residential facility, as defined in paragraph (5) of subdivision (a) of Section 80001 of Title 22 of the California Code of Regulations, licensed pursuant to this chapter, may lease contiguous beds or space to a licensed hospice facility, as defined in subdivision (m) of Section 1250, in accordance with this section. The adult residential facility shall obtain written approval from the department at least 30 days before the effective date of the lease. For purposes of this section, “contiguous beds or space” means a separate unit, wing, floor, building, or grouping of beds, offices, or rooms that are used exclusively for the purposes of operating a licensed hospice facility and does not contain any space used by the adult residential facility.~~

~~(2) Not more than 25 percent of the adult residential facility’s total bed capacity shall be used for purposes of a hospice facility, unless the department issues an exemption.~~

~~(3) Notwithstanding paragraph (2), the department may issue regulations that increase the maximum percentage of total bed capacity used for a hospice facility.~~

~~(b) When a portion of an adult residential facility is leased for the purpose described in subdivision (a), the department shall issue a new license to the licensee of the adult residential facility that does not include the number of beds leased to the hospice facility. The department may request a new plan of operation from the licensee that demonstrates the licensee’s ability to meet all licensing requirements within the proximity of the hospice facility.~~

~~(c) Nothing in this subdivision shall prohibit staff from being employees of both the adult residential facility and the hospice~~

1 facility. The staff of the adult residential facility shall not
2 simultaneously provide care or services to residents of both
3 facilities.

4 (d) Hospice facility patients shall not be subject to the
5 requirements of paragraph (1) of subdivision (b) of Section 1522.

6 (e) Common areas used by residents of the adult residential
7 facility shall not be routinely used as common areas for hospice
8 patients, except as provided by mutual agreement between the
9 facilities.

10 (f) Nothing in this section shall prohibit residents of the adult
11 residential facility or patients of the hospice facility from visiting
12 each other, provided all licensing requirements for visitors are met.

13 (g) A licensed hospice facility that is located within an existing
14 licensed adult residential facility shall assume full and complete
15 responsibility for complying with all applicable licensing and
16 certification requirements when providing hospice care to patients
17 within the hospice facility, whether hospice services are provided
18 directly by, or under contract with, the licensee. Unless specified
19 by contract, in no event shall a licensed adult residential facility
20 be responsible for the operations of, or assume any liability in
21 connection with, the hospice facility.

22 SEC. 5. Section 1568.043 is added to the Health and Safety
23 Code, to read:

24 1568.043. (a) (1) A residential care facility that is licensed
25 pursuant to this chapter may lease contiguous beds or space to a
26 licensed hospice facility, as defined in subdivision (m) of Section
27 1250, in accordance with this section. The residential care facility
28 shall obtain written approval from the department at least 30 days
29 before the effective date of the lease. For purposes of this section,
30 “contiguous beds or space” means a separate unit, wing, floor,
31 building, or grouping of beds, offices, or rooms that are used
32 exclusively for the purposes of operating a licensed hospice facility
33 and does not contain any space used by the residential care facility.

34 (2) Not more than 25 percent of the residential care facility’s
35 total bed capacity shall be used for purposes of a hospice facility,
36 unless the department issues an exemption.

37 (3) Notwithstanding paragraph (2), the department may issue
38 regulations that increase the maximum percentage of total bed
39 capacity used for a hospice facility.

1 ~~(b) When a portion of a residential care facility is leased for the~~
2 ~~purpose described in subdivision (a), the department shall issue a~~
3 ~~new license to the licensee of the residential care facility that does~~
4 ~~not include the number of beds leased to the hospice facility. The~~
5 ~~department may request a new plan of operation from the licensee~~
6 ~~that demonstrates the licensee's ability to meet all licensing~~
7 ~~requirements within the proximity of the hospice facility.~~

8 ~~(c) Nothing in this subdivision shall prohibit staff from being~~
9 ~~employees of both the residential care facility and the hospice~~
10 ~~facility. The staff of the residential care facility shall not~~
11 ~~simultaneously provide care or services to residents of both~~
12 ~~facilities.~~

13 ~~(d) Hospice facility patients shall not be subject to the~~
14 ~~requirements of paragraph (2) of subdivision (b) of Section~~
15 ~~1568.09.~~

16 ~~(e) Common areas used by residents of the residential care~~
17 ~~facility shall not be routinely used as common areas for hospice~~
18 ~~patients, except as provided by mutual agreement between the~~
19 ~~facilities.~~

20 ~~(f) Nothing in this section shall prohibit residents of the~~
21 ~~residential care facility or patients of the hospice facility from~~
22 ~~visiting each other, provided that all licensing requirements for~~
23 ~~visitors are met.~~

24 ~~(g) A licensed hospice facility that is located within an existing~~
25 ~~licensed residential care facility shall assume full and complete~~
26 ~~responsibility for complying with all applicable licensing and~~
27 ~~certification requirements when providing hospice care to patients~~
28 ~~within the hospice facility, whether hospice services are provided~~
29 ~~directly by, or under contract with, the licensee. Unless specified~~
30 ~~by contract, in no event shall a licensed residential care facility be~~
31 ~~responsible for the operations of, or assume any liability in~~
32 ~~connection with, the hospice facility.~~

33 ~~SEC. 6. Section 1569.173 is added to the Health and Safety~~
34 ~~Code, to read:~~

35 ~~1569.173. (a) (1) A residential care facility for the elderly~~
36 ~~licensed pursuant to this chapter may lease contiguous beds or~~
37 ~~space to a licensed hospice facility, as defined in subdivision (m)~~
38 ~~of Section 1250, in accordance with this section. The residential~~
39 ~~care facility for the elderly shall obtain prior written approval from~~
40 ~~the department at least 30 days before the effective date of the~~

1 lease. For purposes of this section, “contiguous beds or space”
2 means a separate unit, wing, floor, building, or grouping of beds;
3 offices, or rooms that are used exclusively for the purposes of
4 operating a licensed hospice facility.

5 (2) Not more than 25 percent of the residential care facility for
6 the elderly’s total bed capacity shall be used for purposes of a
7 licensed hospice facility, unless the department issues an
8 exemption.

9 (3) Notwithstanding paragraph (2), the department may issue
10 regulations that increase the maximum percentage of total bed
11 capacity used for a hospice facility.

12 (b) When a portion of a residential care facility for the elderly
13 is leased for the purpose described in subdivision (a), the
14 department shall issue a new license to the licensee of the
15 residential facility for the elderly that does not include the number
16 of beds leased to the hospice facility. The department may request
17 a new plan of operation from the licensee that demonstrates the
18 licensee’s ability to meet all licensing requirements within the
19 proximity of the hospice facility.

20 (c) Nothing in this subdivision shall prohibit staff from being
21 employees of both the residential care facility for the elderly and
22 the hospice facility. The staff of the residential care facility shall
23 not simultaneously provide care or services to residents of both
24 facilities.

25 (d) Hospice facility patients shall not be subject to the
26 requirements of subparagraph (B) of paragraph (1) of subdivision
27 (b) of Section 1569.17.

28 (e) Common areas used by residents of the residential care
29 facility for the elderly shall not be routinely used as common areas
30 for hospice patients, except as provided by mutual agreement
31 between the facilities.

32 (f) Nothing in this section shall prohibit residents of the
33 residential care facility for the elderly or patients of the hospice
34 facility from visiting each other, provided that all licensing
35 requirements for visitors are met.

36 (g) A licensed hospice facility that is located within an existing
37 licensed residential care facility for the elderly shall assume full
38 and complete responsibility for complying with all applicable
39 licensing and certification requirements when providing hospice
40 care to patients within the hospice facility, whether hospice services

1 ~~are provided directly by, or under contract with, the licensee.~~
2 ~~Unless specified by contract, in no event shall a licensed residential~~
3 ~~care facility for the elderly be responsible for the operations of, or~~
4 ~~assume any liability in connection with, the hospice facility.~~

5 SEC. 7.

6 SEC. 4. Section 1746 of the Health and Safety Code is amended
7 to read:

8 1746. For purposes of this chapter, the following definitions
9 apply:

10 (a) "Bereavement services" means those services available to
11 the surviving family members for a period of at least one year after
12 the death of the patient, including an assessment of the needs of
13 the bereaved family and the development of a care plan that meets
14 these needs, both prior to and following the death of the patient.

15 (b) "Home health aide" has the same meaning as set forth in
16 subdivision (c) of Section 1727.

17 (c) "Home health aide services" means those services described
18 in subdivision (d) of Section 1727 that provide for the personal
19 care of the terminally ill patient and the performance of related
20 tasks in the patient's home in accordance with the plan of care in
21 order to increase the level of comfort and to maintain personal
22 hygiene and a safe, healthy environment for the patient.

23 (d) "Hospice" means a specialized form of interdisciplinary
24 health care that is designed to provide palliative care, alleviate the
25 physical, emotional, social, and spiritual discomforts of an
26 individual who is experiencing the last phases of life due to the
27 existence of a terminal disease, and provide supportive care to the
28 primary caregiver and the family of the hospice patient, and that
29 meets all of the following criteria:

30 (1) Considers the patient and the patient's family, in addition
31 to the patient, as the unit of care.

32 (2) Utilizes an interdisciplinary team to assess the physical,
33 medical, psychological, social, and spiritual needs of the patient
34 and the patient's family.

35 (3) Requires the interdisciplinary team to develop an overall
36 plan of care and to provide coordinated care that emphasizes
37 supportive services, including, but not limited to, home care, pain
38 control, and limited inpatient services. Limited inpatient services
39 are intended to ensure both continuity of care and appropriateness
40 of services for those patients who cannot be managed at home

1 because of acute complications or the temporary absence of a
2 capable primary caregiver.

3 (4) Provides for the palliative medical treatment of pain and
4 other symptoms associated with a terminal disease, but does not
5 provide for efforts to cure the disease.

6 (5) Provides for bereavement services following death to assist
7 the family in coping with social and emotional needs associated
8 with the death of the patient.

9 (6) Actively utilizes volunteers in the delivery of hospice
10 services.

11 (7) To the extent appropriate, based on the medical needs of the
12 patient, provides services in the patient's home or primary place
13 of residence.

14 (e) "Hospice facility" means a health facility that has been
15 licensed pursuant to Sections 1749.1 and 1749.3 by the department
16 for the provision of hospice care, including routine care, continuous
17 care, inpatient respite care, and general inpatient care. Hospice
18 facility licensure shall be granted only to licensed and certified
19 hospices licensed in California.

20 (f) "Inpatient care arrangements" means arranging for those
21 short inpatient stays that may become necessary to manage acute
22 symptoms or because of the temporary absence, or need for respite,
23 of a capable primary caregiver. The hospice shall arrange for these
24 stays, ensuring both continuity of care and the appropriateness of
25 services.

26 (g) "Interdisciplinary team" means the hospice care team that
27 includes, but is not limited to, the patient and patient's family, a
28 physician and surgeon, a registered nurse, a social worker, a
29 volunteer, and a spiritual caregiver. The team shall be coordinated
30 by a registered nurse and shall be under medical direction. The
31 team shall meet regularly to develop and maintain an appropriate
32 plan of care.

33 (h) "Medical direction" means those services provided by a
34 licensed physician and surgeon who is charged with the
35 responsibility of acting as a consultant to the interdisciplinary
36 team, a consultant to the patient's attending physician and surgeon,
37 as requested, with regard to pain and symptom management, and
38 a liaison with physicians and surgeons in the community.

39 (i) "Multiple location" means a location or site from which a
40 hospice makes available basic hospice services within the service

1 area of the parent agency. A multiple location shares
2 administration, supervision, policies and procedures, and services
3 with the parent agency in a manner that renders it unnecessary for
4 the site to independently meet the licensing requirements.

5 (j) "Palliative" refers to medical treatment, interdisciplinary
6 care, or consultation provided to the patient or family members,
7 or both, that has as its primary purpose preventing or relieving
8 suffering and enhancing the quality of life, rather than curing the
9 disease, as described in subdivision (b) of Section 1339.31, of a
10 patient who has an end-stage medical condition.

11 (k) "Parent agency" means the part of the hospice that is licensed
12 pursuant to this chapter and that develops and maintains
13 administrative controls of multiple locations. All services provided
14 by the multiple locations and parent agency are the responsibility
15 of the parent agency.

16 (l) "Plan of care" means a written plan developed by the
17 attending physician and surgeon, the medical director or physician
18 and surgeon designee, and the interdisciplinary team that addresses
19 the needs of a patient and family admitted to the hospice program.
20 The hospice shall retain overall responsibility for the development
21 and maintenance of the plan of care and quality of services
22 delivered.

23 (m) "Preliminary services" means those services authorized
24 pursuant to subdivision (d) of Section 1749.

25 (n) "Skilled nursing services" means nursing services provided
26 by or under the supervision of a registered nurse under a plan of
27 care developed by the interdisciplinary team and the patient's
28 physician and surgeon to a patient and his or her family that pertain
29 to the palliative, supportive services required by patients with a
30 terminal illness. Skilled nursing services include, but are not limited
31 to, patient assessment, evaluation and case management of the
32 medical nursing needs of the patient, the performance of prescribed
33 medical treatment for pain and symptom control, the provision of
34 emotional support to both the patient and his or her family, and
35 the instruction of caregivers in providing personal care to the
36 patient. Skilled nursing services shall provide for the continuity
37 of services for the patient and his or her family. Skilled nursing
38 services shall be available on a 24-hour on-call basis.

39 (o) "Social services/counseling services" means those counseling
40 and spiritual care services that assist the patient and his or her

1 family to minimize stresses and problems that arise from social,
2 economic, psychological, or spiritual needs by utilizing appropriate
3 community resources, and maximize positive aspects and
4 opportunities for growth.

5 (p) “Terminal disease” or “terminal illness” means a medical
6 condition resulting in a prognosis of life of one year or less, if the
7 disease follows its natural course.

8 (q) “Volunteer services” means those services provided by
9 trained hospice volunteers who have agreed to provide service
10 under the direction of a hospice staff member who has been
11 designated by the hospice to provide direction to hospice
12 volunteers. Hospice volunteers may be used to provide support
13 and companionship to the patient and his or her family during the
14 remaining days of the patient’s life and to the surviving family
15 following the patient’s death.

16 ~~SEC. 8.~~

17 *SEC. 5.* Section 1749.1 is added to the Health and Safety Code,
18 to read:

19 1749.1. (a) Hospices licensed and certified in California may
20 apply for a hospice facility license. ~~A hospice facility~~ *On or after*
21 *the effective date of regulations to implement this section, a hospice*
22 *provider that provides hospice services to a patient in a facility*
23 *that the hospice owns or operates* shall be both licensed, and
24 certified to participate as a provider of hospice care in the federal
25 Medicare program under Title XVIII of the federal Social Security
26 Act (42 U.S.C. Sec. 1395 et seq.). A hospice facility shall be
27 separately licensed, irrespective of the location of the facility.

28 (b) Hospice facility licensees shall be responsible for obtaining
29 criminal background checks for employees, volunteers, and
30 contractors in accordance with federal Medicare conditions of
31 participation (42 C.F.R. 418 et seq.) and as may be required in
32 accordance with state law. The hospice facility licensee shall pay
33 the costs of obtaining a criminal background check.

34 (c) Building standards adopted pursuant to this section relating
35 to fire and panic safety, and other regulations adopted pursuant to
36 this section, shall apply uniformly throughout the state. No city,
37 county, city and county, including a charter city or charter county,
38 or fire protection district shall adopt or enforce any ordinance or
39 local rule or regulation relating to fire and panic safety in buildings

1 or structures subject to this section that is inconsistent with the
2 rules and regulations adopted pursuant to this section.

3 (d) The hospice facility shall meet ~~the~~ *On or after the effective*
4 *date of regulations to implement this section, the* fire protection
5 standards set forth in federal Medicare conditions of participation
6 (42 C.F.R. 418 et seq.).

7 (e) A hospice facility ~~may~~ *shall* operate as a freestanding facility;
8 ~~but may also be located adjacent to, physically connected to, or~~
9 ~~on the building grounds of another health facility or residential~~
10 ~~care facility. Freestanding hospice facilities~~ *facility. A hospice*
11 *facility* shall not be required to submit construction plans to the
12 Office of Statewide Health Planning and Development for new
13 construction or renovation. As part of the application for licensure,
14 the prospective licensee shall submit evidence of compliance with
15 local building codes. In addition, the physical environment of the
16 facility shall be adequate to provide the level of care and service
17 required by the residents of the facility as determined by the
18 department.

19 (f) ~~A hospice facility may be located in all or a portion of an~~
20 ~~existing health facility, adult residential facility, residential care~~
21 ~~facility for the chronically ill, or residential care facility for the~~
22 ~~elderly and may lease space from that facility. The area leased by~~
23 ~~the hospice facility shall be made up of contiguous beds in a~~
24 ~~separate unit or floor within the leasing facility. The hospice facility~~
25 ~~shall be identifiable as a separately-operating health facility and~~
26 ~~shall have separate signage.~~

27 (g) ~~A hospice facility that is located in all or a portion of another~~
28 ~~health facility shall be subject to all of the following:~~

29 (1) ~~The hospice facility shall not be required to submit~~
30 ~~construction plans to the Office of Statewide Health Planning and~~
31 ~~Development for new construction or renovation, unless the~~
32 ~~hospice facility is located within the physical plant of a health~~
33 ~~facility that is otherwise required to submit plans to the Office of~~
34 ~~Statewide Health Planning and Development.~~

35 (2) ~~As part of the application for licensure, the prospective~~
36 ~~licensee shall submit evidence of compliance with local building~~
37 ~~codes. In addition, the physical environment of the facility shall~~
38 ~~be adequate to provide the level of care and service required by~~
39 ~~the residents of the facility as determined by the department.~~

~~(3) The hospice facility shall assume full and complete responsibility for complying with all applicable licensing and certification requirements when providing hospice care to patients within the hospice facility, whether hospice services are provided directly by, or under contract with, the licensee. Unless specified by contract, in no event shall the licensed health facility in which a hospice facility is located be responsible for the operations of, or assume any liability in connection with, the hospice facility.~~

~~(4) Notwithstanding any other law, a health facility may place all or a portion of its licensed bed capacity in voluntary suspension in order to lease that space to a licensed hospice facility. The health facility shall obtain written approval from the department and provide written notification to the Office of Statewide Health Planning and Development at least 30 days prior to the effective date of the lease. The period of voluntary suspension shall coincide with the duration of the hospice facility license. Upon termination of the lease agreements, termination, temporary suspension, revocation, or cancellation of the license, termination of Medicare or Medicaid certification, or voluntary surrender of the hospice facility or hospice program license, the bed capacity shall be removed from voluntary suspension and reinstated to the health facility within which the hospice facility was located.~~

~~(h) A hospice facility that is located in all or a portion of an adult residential facility, residential care facility for the chronically ill, or residential care facility for the elderly shall be subject to all of the following:~~

~~(1) The hospice facility shall not be required to submit construction plans to the Office of Statewide Health Planning and Development for new construction or renovation.~~

~~(2) The hospice facility shall assume full and complete responsibility for complying with all applicable licensing and certification requirements when providing hospice care to patients within the hospice facility, whether hospice services are provided directly by, or under contract with, the licensee. Unless specified by contract, in no event shall the licensed adult residential facility, residential care facility for the chronically ill, or residential care facility for the elderly, in which a hospice facility is located, be responsible for the operations of, or assume any liability in connection with, the hospice facility.~~

1 ~~(i) A person who is excluded under Section 1558, 1568.092, or~~
2 ~~1569.58 shall not be a member of a hospice facility board of~~
3 ~~directors, or a licensee, contractor, volunteer, or employee of a~~
4 ~~hospice facility located in a portion of a residential care facility.~~

5 SEC. 9.

6 SEC. 6. Section 1749.3 is added to the Health and Safety Code,
7 to read:

8 1749.3. (a) In order for a hospice program to be licensed as a
9 hospice facility, it shall provide, or make provision for, all of the
10 following services and requirements:

- 11 (1) Medical direction and adequate staff.
- 12 (2) Skilled nursing services.
- 13 (3) Palliative care.
- 14 (4) Social services and counseling services.
- 15 (5) Bereavement services.
- 16 (6) Volunteer services.
- 17 (7) Dietary services.
- 18 (8) Pharmaceutical services.
- 19 (9) Physical therapy, occupational therapy, and speech-language
20 therapy.
- 21 (10) Patient rights.
- 22 (11) Disaster preparedness.
- 23 (12) An adequate, safe, and sanitary physical environment.
- 24 (13) Housekeeping services.
- 25 (14) Patient medical records.
- 26 (15) Other administrative requirements.

27 (b) The department shall adopt regulations that establish
28 standards for the provision of the services in subdivision (a). These
29 regulations shall include, but are not limited to, all of the following:

30 (1) Minimum staffing standards that require at least one licensed
31 nurse to be on duty 24 hours per day and a maximum of six patients
32 at any given time per direct care staffperson.

33 (2) Patients rights provisions that provide each patient with all
34 of the following:

35 (A) Full information regarding his or her health status and
36 options for end-of-life care.

37 (B) Care that reflects individual preferences regarding
38 end-of-life care, including the right to refuse any treatment or
39 procedure.

1 (C) Treatment with consideration, respect, and full recognition
2 of dignity and individuality, including privacy in treatment and
3 care of personal needs.

4 (D) Entitlement to visitors of his or her choosing, at any time
5 the patient chooses, and ensured privacy for those visits.

6 (3) Disaster preparedness plans for both internal and external
7 disasters that protect hospice patients, employees, and visitors,
8 and reflect coordination with local agencies that are responsible
9 for disaster preparedness and emergency response.

10 (4) Additional qualifications and requirements for licensure
11 above the requirements of this section and Section 1749.1.

12 (c) The hospice facility shall provide a home-like environment
13 that is comfortable and accommodating to both the patient and the
14 patient's visitors.

15 (d) The hospice facility shall continue to provide services to
16 family and friends after the patient's stay in the hospice facility in
17 accordance with the patient's plan of care. These services may be
18 provided by the hospice program that operates the hospice facility..

19 *(e) The hospice facility shall demonstrate the ability to meet*
20 *licensing requirements and shall be fully responsible for meeting*
21 *all licensing requirements, regardless of whether those*
22 *requirements are met through direct provision by the facility or*
23 *under contract with another entity. The hospice facility's reliance*
24 *on contractors to meet the licensing requirements does not exempt*
25 *the hospice facility or in any way mitigate the hospice facility's*
26 *responsibilities.*

27 ~~SEC. 10.~~

28 SEC. 7. Section 128700 of the Health and Safety Code is
29 amended to read:

30 128700. As used in this chapter, the following definitions apply:

31 (a) "Ambulatory surgery procedures" means those procedures
32 performed on an outpatient basis in the general operating rooms,
33 ambulatory surgery rooms, endoscopy units, or cardiac
34 catheterization laboratories of a hospital or a freestanding
35 ambulatory surgery clinic.

36 (b) "Commission" means the California Health Policy and Data
37 Advisory Commission.

38 (c) "Emergency department" means, in a hospital licensed to
39 provide emergency medical services, the location in which those
40 services are provided.

1 (d) “Encounter” means a face-to-face contact between a patient
2 and the provider who has primary responsibility for assessing and
3 treating the condition of the patient at a given contact and exercises
4 independent judgment in the care of the patient.

5 (e) “Freestanding ambulatory surgery clinic” means a surgical
6 clinic that is licensed by the state under paragraph (1) of
7 subdivision (b) of Section 1204.

8 (f) “Health facility” or “health facilities” means all health
9 facilities required to be licensed pursuant to Chapter 2
10 (commencing with Section 1250) of Division 2.

11 (g) “Hospital” means all health facilities except skilled nursing,
12 intermediate care, hospice facilities, and congregate living health
13 facilities.

14 (h) “Office” means the Office of Statewide Health Planning and
15 Development.

16 (i) “Risk-adjusted outcomes” means the clinical outcomes of
17 patients grouped by diagnoses or procedures that have been
18 adjusted for demographic and clinical factors.

19 ~~SEC. 11.~~

20 *SEC. 8.* Section 128755 of the Health and Safety Code is
21 amended to read:

22 128755. (a) (1) Hospitals shall file the reports required by
23 subdivisions (a), (b), (c), and (d) of Section 128735 with the office
24 within four months after the close of the hospital’s fiscal year
25 except as provided in paragraph (2).

26 (2) If a licensee relinquishes the facility license or puts the
27 facility license in suspense, the last day of active licensure shall
28 be deemed a fiscal year end.

29 (3) The office shall make the reports filed pursuant to this
30 subdivision available no later than three months after they were
31 filed.

32 (b) (1) Skilled nursing facilities, intermediate care facilities,
33 intermediate care facilities/developmentally disabled, hospice
34 facilities, and congregate living facilities, including nursing
35 facilities certified by the state department to participate in the
36 Medi-Cal program, shall file the reports required by subdivisions
37 (a), (b), (c), and (d) of Section 128735 with the office within four
38 months after the close of the facility’s fiscal year, except as
39 provided in paragraph (2).

1 (2) (A) If a licensee relinquishes the facility license or puts the
2 facility licensure in suspense, the last day of active licensure shall
3 be deemed a fiscal year end.

4 (B) If a fiscal year end is created because the facility license is
5 relinquished or put in suspense, the facility shall file the reports
6 required by subdivisions (a), (b), (c), and (d) of Section 128735
7 within two months after the last day of active licensure.

8 (3) The office shall make the reports filed pursuant to paragraph
9 (1) available not later than three months after they are filed.

10 (4) (A) Effective for fiscal years ending on or after December
11 31, 1991, the reports required by subdivisions (a), (b), (c), and (d)
12 of Section 128735 shall be filed with the office by electronic media,
13 as determined by the office.

14 (B) Congregate living health facilities are exempt from the
15 electronic media reporting requirements of subparagraph (A).

16 (c) A hospital shall file the reports required by subdivision (g)
17 of Section 128735 as follows:

18 (1) For patient discharges on or after January 1, 1999, through
19 December 31, 1999, the reports shall be filed semiannually by
20 each hospital or its designee not later than six months after the end
21 of each semiannual period, and shall be available from the office
22 no later than six months after the date that the report was filed.

23 (2) For patient discharges on or after January 1, 2000, through
24 December 31, 2000, the reports shall be filed semiannually by
25 each hospital or its designee not later than three months after the
26 end of each semiannual period. The reports shall be filed by
27 electronic tape, diskette, or similar medium as approved by the
28 office. The office shall approve or reject each report within 15
29 days of receiving it. If a report does not meet the standards
30 established by the office, it shall not be approved as filed and shall
31 be rejected. The report shall be considered not filed as of the date
32 the facility is notified that the report is rejected. A report shall be
33 available from the office no later than 15 days after the date that
34 the report is approved.

35 (3) For patient discharges on or after January 1, 2001, the reports
36 shall be filed by each hospital or its designee for report periods
37 and at times determined by the office. The reports shall be filed
38 by online transmission in formats consistent with national standards
39 for the exchange of electronic information. The office shall approve
40 or reject each report within 15 days of receiving it. If a report does

1 not meet the standards established by the office, it shall not be
2 approved as filed and shall be rejected. The report shall be
3 considered not filed as of the date the facility is notified that the
4 report is rejected. A report shall be available from the office no
5 later than 15 days after the date that the report is approved.

6 (d) The reports required by subdivision (a) of Section 128736
7 shall be filed by each hospital for report periods and at times
8 determined by the office. The reports shall be filed by online
9 transmission in formats consistent with national standards for the
10 exchange of electronic information. The office shall approve or
11 reject each report within 15 days of receiving it. If a report does
12 not meet the standards established by the office, it shall not be
13 approved as filed and shall be rejected. The report shall be
14 considered not filed as of the date the facility is notified that the
15 report is rejected. A report shall be available from the office no
16 later than 15 days after the report is approved.

17 (e) The reports required by subdivision (a) of Section 128737
18 shall be filed by each hospital or freestanding ambulatory surgery
19 clinic for report periods and at times determined by the office. The
20 reports shall be filed by online transmission in formats consistent
21 with national standards for the exchange of electronic information.
22 The office shall approve or reject each report within 15 days of
23 receiving it. If a report does not meet the standards established by
24 the office, it shall not be approved as filed and shall be rejected.
25 The report shall be considered not filed as of the date the facility
26 is notified that the report is rejected. A report shall be available
27 from the office no later than 15 days after the report is approved.

28 (f) Facilities shall not be required to maintain a full-time
29 electronic connection to the office for the purposes of online
30 transmission of reports as specified in subdivisions (c), (d), and
31 (e). The office may grant exemptions to the online transmission
32 of data requirements for limited periods to facilities. An exemption
33 may be granted only to a facility that submits a written request and
34 documents or demonstrates a specific need for an exemption.
35 Exemptions shall be granted for no more than one year at a time,
36 and for no more than a total of five consecutive years.

37 (g) The reports referred to in paragraph (2) of subdivision (a)
38 of Section 128730 shall be filed with the office on the dates
39 required by applicable law and shall be available from the office
40 no later than six months after the date that the report was filed.

1 (h) The office shall post on its Internet Web site and make
2 available to any person a copy of any report referred to in
3 subdivision (a), (b), (c), (d), or (g) of Section 128735, subdivision
4 (a) of Section 128736, subdivision (a) of Section 128737, Section
5 128740, and, in addition, shall make available in electronic formats
6 reports referred to in subdivision (a), (b), (c), (d), or (g) of Section
7 128735, subdivision (a) of Section 128736, subdivision (a) of
8 Section 128737, Section 128740, and subdivisions (a) and (c) of
9 Section 128745, unless the office determines that an individual
10 patient's rights of confidentiality would be violated. The office
11 shall make the reports available at cost.

12 ~~SEC. 12.~~

13 *SEC. 9.* The department is not required to draft the regulations
14 required under this act if the California Hospice and Palliative
15 Care Association drafts the necessary regulations, in consultation
16 with the department and other state departments and stakeholders,
17 and submits the draft regulations as a petition for regulation for
18 the department's review and approval, pursuant to Sections 11340.6
19 and 11340.7 of the Government Code.

20 ~~SEC. 13.~~

21 *SEC. 10.* No reimbursement is required by this act pursuant to
22 Section 6 of Article XIII B of the California Constitution because
23 the only costs that may be incurred by a local agency or school
24 district will be incurred because this act creates a new crime or
25 infraction, eliminates a crime or infraction, or changes the penalty
26 for a crime or infraction, within the meaning of Section 17556 of
27 the Government Code, or changes the definition of a crime within
28 the meaning of Section 6 of Article XIII B of the California
29 Constitution.