

**ASSEMBLY BILL**

**No. 1584**

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**Introduced by Committee on Public Employees, Retirement and Social Security (Hernandez (Chair), Furutani (Vice Chair), Beall, Nestande, and Torrico)**

May 26, 2009

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An act to amend Section 22212.5 of the Education Code, and to amend Sections 20098 and 31528 of, and to add Sections 7508.5, 7513.8, 7513.85, 7513.9, and 7513.95 to, the Government Code, relating to public employees' retirement, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

AB 1584, as introduced, Committee on Public Employees, Retirement and Social Security. Public employees' retirement: retirement boards.

Existing law prohibits designated officers and employees of the Board of Administration of the Public Employees' Retirement System (PERS) and the Teachers' Retirement Board of the State Teachers' Retirement System (STRS), who served in those positions for less than 5 years, from taking any specified action on behalf of any person, other than the state, to influence certain actions by the retirement boards or systems within 2 years after leaving that position.

The County Employees Retirement Law of 1937 prohibits a member or employee of a retirement board from becoming an endorser, surety, or obligor on, or from having any personal interest in the making of an investment for the board, or in the gains or profits that accrue from those investments, except as specified. That law also prohibits a member or employee of a retirement board or board of investments from selling

or providing any investment product that would be considered an asset of the retirement fund to a retirement system established under that law.

This bill would include a member of the board, a deputy executive officer, and an assistant executive officer among those positions subject to the 2-year postemployment restriction, and would delete the qualification that the person have served in that position for less than 5 years. The bill also would make that post-employment restriction applicable to designated officers and employees, board members, and administrators of county retirement systems and specified employees of other public pension and retirement systems.

This bill would require the retirement boards of each public pension or retirement system to develop and implement, on or before June 30, 2010, a policy requiring the disclosure of payments to placement agents, as defined, in connection with system investments in or through external managers, as defined. The bill would prohibit an external manager or placement agent that violates that policy from soliciting new investments from the system for 24 months after the violation was committed. The bill also would prohibit the system from entering into any agreement with an external manager that does not agree in writing to comply with the policy. The bill would require a placement agent, prior to acting as a placement agent in connection with any potential system investment, to disclose to the board all campaign contributions made by the placement agent to any elected member of the board during the prior 24-month period, and to disclose any subsequent campaign contribution made by the placement agent to an elected member of the board during the time the placement agent is receiving compensation in connection with a system investment. The bill would prohibit a member or employee of the board from, directly or indirectly, by himself or herself, or as an agent, partner, or employee of a person or entity other than the board, selling or providing any investment product that would be considered an asset of the fund to any public retirement system in California.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: yes.

State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. Section 22212.5 of the Education Code is
- 2 amended to read:

1 22212.5. (a) ~~This~~ *Except as otherwise provided in subdivision*  
2 *(d), this* section shall apply to the following positions in the system:  
3 chief executive officer, system actuary, general counsel, chief  
4 investment officer, and other investment officers and portfolio  
5 managers whose positions are designated managerial pursuant to  
6 Section 18801.1 of the Government Code.

7 (b) Notwithstanding Sections 19816, 19825, 19826, 19829, and  
8 19832 of the Government Code, the board shall fix the  
9 compensation for the positions specified in subdivision (a). In so  
10 doing, the board shall be guided by the principles contained in  
11 Sections 19826 and 19829 of the Government Code, consistent  
12 with its fiduciary responsibility to its members to recruit and retain  
13 highly qualified and effective employees for these positions.

14 (c) When a position specified in subdivision (a) is filled through  
15 a general civil service appointment, it shall be filled from an  
16 eligible list based on an examination that was held on an open  
17 basis, and tenure in those positions shall be subject to the provisions  
18 of Article 2 (commencing with Section 19590) of Chapter 7 of  
19 Part 2 of Division 5 of Title 2 of the Government Code. In addition  
20 to the causes for action specified in that article, the board may take  
21 action under the article for causes related to its fiduciary  
22 responsibility to its members, including the employee's failure to  
23 meet specified performance objectives.

24 (d) An individual who held a position designated in subdivision  
25 ~~(a) for less than five years may, or was a member of the board, a~~  
26 ~~deputy executive officer, or an assistant executive officer, shall~~  
27 not, for a period of two years after leaving that position, for  
28 compensation, act as agent or attorney for, or otherwise represent,  
29 any other person, except the state, by making any formal or  
30 informal appearance before or by making any oral or written  
31 communication to the board, or any officer or employee thereof,  
32 if the appearance or communication is made for the purpose of  
33 influencing administrative or legislative action or any action or  
34 proceeding involving the issuance, amendment, awarding, or  
35 revocation of a permit, license, grant, contract, or sale or purchase  
36 of goods or property.

37 SEC. 2. Section 7508.5 is added to the Government Code, to  
38 read:

39 7508.5. Except as otherwise provided in Section 20098 or  
40 31528 of this code, or Section 22212.5 of the Education Code, an

1 individual who was a member of the retirement board of a public  
 2 pension or retirement system, as defined in subdivision (h) of  
 3 Section 17 of Article XVI of the California Constitution, or an  
 4 administrator, executive officer, investment officer, or general  
 5 counsel of that board, shall not, for a period of two years after  
 6 leaving that position, for compensation, act as agent or attorney  
 7 for, or otherwise represent, any other person except the public  
 8 entity maintaining that pension or retirement system, by making  
 9 any formal or informal appearance before or any oral or written  
 10 communication to the pension or retirement system, or any officer  
 11 or employee thereof, if the appearance or communication is made  
 12 for the purpose of influencing administrative or legislative action,  
 13 or any action or proceeding involving the issuance, amendment,  
 14 awarding, or revocation of a permit, license, grant, contract, or  
 15 sale or purchase of goods or property.

16 SEC. 3. Section 7513.8 is added to the Government Code, to  
 17 read:

18 7513.8. As used in Sections 7513.85, 7513.9, and 7513.95:

19 (a) "Board" means the retirement board of a public pension or  
 20 retirement system, as defined in subdivision (h) of Section 17 of  
 21 Article XVI of the California Constitution.

22 (b) "External manager" means an asset management firm that  
 23 is seeking to be, or has been, retained by a public retirement system  
 24 in California to manage a portfolio of assets, including securities,  
 25 for a fee.

26 (c) "Placement agent" means any person or entity hired,  
 27 engaged, or retained by, or acting on behalf of, an external  
 28 manager, or on behalf of another placement agent, as a finder,  
 29 solicitor, marketer, consultant, broker, or other intermediary to  
 30 raise money or investment from, or to obtain access to, a public  
 31 retirement system in California, directly or indirectly, including,  
 32 without limitation, through an investment vehicle.

33 SEC. 4. Section 7513.85 is added to the Government Code, to  
 34 read:

35 7513.85. (a) The board shall develop and implement, on or  
 36 before June 30, 2010, a policy requiring the disclosure of payments  
 37 to placement agents in connection with system investments in or  
 38 through external managers. The policy shall include, but not be  
 39 limited to, the following requirements:

1 (1) Disclosure of the existence of relationships between external  
2 managers and placement agents.

3 (2) A resume for each officer, partner, or principal of the  
4 placement agent detailing the person's education, professional  
5 designations, regulatory licenses, and investment and work  
6 experience.

7 (3) A description of any and all compensation of any kind  
8 provided, or agreed to be provided, to a placement agent.

9 (4) A description of the services to be performed by the  
10 placement agent.

11 (5) A statement whether the placement agent or any of its  
12 affiliates are registered with the Securities and Exchange  
13 Commission or the Financial Industry Regulatory Association, or  
14 any similar regulatory agent in a country other than the United  
15 States, and the details of that registration or explanation as to why  
16 no registration is required.

17 (6) A statement whether the placement agent, or any of its  
18 affiliates, is registered as a lobbyist with any state or national  
19 government.

20 (b) Any external manager or placement agent that violates the  
21 policy shall not solicit new investments from the system for 24  
22 months after the violation was committed.

23 (c) The system shall not enter into any agreement with an  
24 external manager that does not agree in writing to comply with  
25 the policy.

26 (d) Nothing in this section shall require the board to take action  
27 as describe in this section unless the board determines, in good  
28 faith, that the action described in this section is consistent with the  
29 fiduciary responsibilities of the board as described in Section 17  
30 of Article XVI of the California Constitution.

31 SEC. 5. Section 7513.9 is added to the Government Code, to  
32 read:

33 7513.9. Any placement agent, prior to acting as a placement  
34 agent in connection with any potential system investment, shall  
35 be required to disclose to the board all campaign contributions  
36 made by the placement agent to any elected member of the board  
37 during the prior 24-month period. Additionally, any subsequent  
38 campaign contribution made by the placement agent to an elected  
39 member of the board during the time the placement agent is

1 receiving compensation in connection with a system investment  
2 shall also be disclosed.

3 SEC. 6. Section 7513.95 is added to the Government Code, to  
4 read:

5 7513.95. A member or employee of the board shall not, directly  
6 or indirectly, by himself or herself, or as an agent, partner, or  
7 employee of a person or entity other than the board, sell or provide  
8 any investment product that would be considered an asset of the  
9 fund to any public retirement system in California.

10 SEC. 7. Section 20098 of the Government Code is amended  
11 to read:

12 20098. (a) The board shall appoint and, notwithstanding  
13 Sections 19816, 19825, 19826, 19829, and 19832 shall fix the  
14 compensation of an executive officer, a general counsel, a chief  
15 actuary, a chief investment officer, and other investment officers  
16 and portfolio managers whose positions are designated managerial  
17 pursuant to Section 18801.1.

18 (b) The executive officer, deputy executive officers, and the  
19 assistant executive officers may administer oaths.

20 (c) When fixing the compensation for the positions specified in  
21 subdivision (a), the board shall be guided by the principles  
22 contained in Sections 19826 and 19829, consistent with its  
23 fiduciary responsibility to its members to recruit and retain highly  
24 qualified and effective employees for these positions.

25 (d) When a position specified in subdivision (a) is filled through  
26 a general civil service appointment, it shall be filled from an  
27 eligible list based on an examination that was held on an open  
28 basis, and tenure in the position shall be subject to the provisions  
29 of Article 2 (commencing with Section 19590) of Chapter 7 of  
30 Part 2 of Division 5 of Title 2. In addition to the causes for action  
31 specified in that article, the board may take action under the article  
32 for causes related to its fiduciary responsibility to its members,  
33 including the employee's failure to meet specified performance  
34 objectives.

35 (e) An individual who held a position designated in subdivision  
36 ~~(a) for less than five years may, or was a member of the board, a~~  
37 *deputy executive officer, or an assistant executive officer, shall*  
38 not, for a period of two years after leaving that position, for  
39 compensation, act as agent or attorney for, or otherwise represent,  
40 any other person, except the state, by making any formal or

1 informal appearance before or any oral or written communication  
2 to the Public Employees' Retirement System, or any officer or  
3 employee thereof, if the appearance or communication is made  
4 for the purpose of influencing administrative or legislative action  
5 or any action or proceeding involving the issuance, amendment,  
6 awarding, or revocation of a permit, license, grant, contract, or  
7 sale or purchase of goods or property.

8 SEC. 8. Section 31528 of the Government Code is amended  
9 to read:

10 31528. (a) Unless permitted by this chapter, a member or  
11 employee of the board shall not become an endorser, surety, or  
12 obligor on, or have any personal interest, direct or indirect, in the  
13 making of any investment for the board, or in the gains or profits  
14 accruing from those investments. A member or employee of the  
15 board shall not directly or indirectly, for himself or herself, or as  
16 an agent or partner of others, borrow or use any of the funds or  
17 deposits of the retirement system, except to make current and  
18 necessary payments authorized by the board.

19 (b) A member or employee of the board shall not, directly or  
20 indirectly, by himself or herself, or as an agent or partner or  
21 employee of others, sell or provide any investment product that  
22 would be considered an asset of the fund, to any retirement system  
23 established pursuant to this chapter.

24 (c) *An individual who held a position designated in Section*  
25 *31522.3, 31522.4, or 31522.5, or was a member of the board or*  
26 *an administrator, shall not, for a period of two years after leaving*  
27 *that position, for compensation, act as agent or attorney for, or*  
28 *otherwise represent, any other person except the county, by making*  
29 *any formal or informal appearance before or any oral or written*  
30 *communication to the retirement system, or any officer or employee*  
31 *thereof, if the appearance or communication is made for the*  
32 *purpose of influencing administrative or legislative action, or any*  
33 *action or proceeding involving the issuance, amendment, awarding,*  
34 *or revocation of a permit, license, grant, contract, or sale or*  
35 *purchase of goods or property.*

36 SEC. 9. This act is an urgency statute necessary for the  
37 immediate preservation of the public peace, health, or safety within  
38 the meaning of Article IV of the Constitution and shall go into  
39 immediate effect. The facts constituting the necessity are:

1 In order to ensure that public pension board members, employees,  
2 and consultants conduct business to the highest ethical standard,  
3 comply with all fiduciary responsibilities, and actively work to  
4 eliminate actual or perceived conflicts of interest as soon as  
5 possible, it is necessary that this act take effect immediately.

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