

AMENDED IN ASSEMBLY AUGUST 2, 2010

AMENDED IN ASSEMBLY JUNE 24, 2010

AMENDED IN SENATE JUNE 1, 2010

AMENDED IN SENATE APRIL 29, 2010

AMENDED IN SENATE APRIL 15, 2010

AMENDED IN SENATE MARCH 23, 2010

SENATE BILL

No. 1084

Introduced by Senator Liu

(Principal coauthor: Assembly Member Jones)

(Coauthors: Assembly Members ~~V. Manuel Pérez, Salas, and Block~~
Beall, Block, Hall, V. Manuel Pérez, and Salas)

February 17, 2010

An act relating to poverty.

LEGISLATIVE COUNSEL'S DIGEST

SB 1084, as amended, Liu. California Economic Security Task Force.

Existing law establishes various social service programs that provide cash assistance and other benefits to qualified low-income families and individuals.

This bill would establish, upon a specified finding by the Department of Finance regarding funding, until July 1, 2013, the California Economic Security Task Force, composed and appointed as prescribed. This bill would require the task force to hold its first meeting before July 1, 2011. The task force would be required to submit to the Governor ~~and~~, *to relevant Committees of the Legislature*, and make available to

the public, both an interim and a final report containing specified information and recommendations.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. This act shall be known, and may be cited, as the
2 California Economic Security Act of 2010.

3 SEC. 2. The Legislature finds and declares all of the following:

4 (a) According to the California Budget Project, more than 5.3
5 million, or 14.6 percent, Californians had incomes below the
6 federal poverty line in 2008, a significant increase from 4.6 million,
7 or 12.7 percent, in 2007. Furthermore, California’s 2008 poverty
8 rate was 1.4 percentage points higher than the national rate.

9 (b) According to the report entitled “Overlooked and
10 Undercounted 2009: Struggling to Make Ends Meet in California,”
11 three in 10 nonelderly California households lack enough income
12 to meet their basic needs expenses.

13 (c) According to the UCLA Center for Health Policy Research
14 and the Insight Center for Community Economic Development,
15 nearly 495,000 elders living alone in California in 2007 could not
16 cover their basic needs expenses.

17 (d) It is a goal of the Legislature to move 50 percent of
18 Californians with income below the federal poverty line towards
19 economic security by 2020 by moving them toward or above the
20 county- and family-specific thresholds of the income necessary to
21 cover basic needs expenses, provided by the California Family
22 Economic Self-Sufficiency Standard Index and the California Elder
23 Economic Security Standard Index.

24 SEC. 3. (a) Upon a positive determination as described in
25 subdivision (j), there is hereby established the California Economic
26 Security Task Force.

27 (b) The task force shall consist of the following 13 members:

28 (1) Two Members of the Senate, or their designees, at least one
29 of whom must be a member of the minority party, appointed by
30 the Senate Committee on Rules.

31 (2) Two Members of the Assembly, or their designees, at least
32 one of whom must be a member of the minority party, appointed
33 by the Speaker of the Assembly.

1 (3) A representative from the County Welfare Directors
2 Association.

3 (4) Two individuals who represent business interests operating
4 in this state, one of whom shall represent large business and be
5 appointed by the Senate Committee on Rules and one of whom
6 shall represent small business and be appointed by the Speaker of
7 the Assembly.

8 (5) Four individuals who represent nongovernment entities that
9 provide benefits, services, or advocacy to people, including women,
10 children, youth, seniors, working families, and the homeless, living
11 in poverty, appointed by the Governor.

12 (6) Two individuals ~~who have household incomes below the~~
13 ~~Family Economic Self-Sufficiency Standard Index or the Elder~~
14 ~~Economic Security Standard Index~~, one of whom shall represent
15 a rural area and be appointed by the Speaker of the Assembly and
16 one of whom shall represent an urban area and be appointed by
17 the Senate Committee on Rules. *One of these individuals shall*
18 *have a household income below the Family Economic*
19 *Self-Sufficiency Standard Index, and the other individual shall*
20 *have a household income below the Elder Economic Security*
21 *Standard Index.*

22 (c) The task force shall be cochaired by a member of the small
23 business community and a representative of the County Welfare
24 Directors Association of California.

25 (d) The Secretary of California Health and Human Services and
26 the Secretary of Labor and Workforce Development, or designated
27 representatives, may participate in the task force as nonvoting
28 members.

29 (e) Upon a positive determination as described in subdivision
30 (j), all appointments shall be made and the task force shall hold
31 its first meeting before July 1, 2011. The task force shall meet at
32 least quarterly, at a time and location the task force deems
33 appropriate and convenient to the public. All meetings of the task
34 force shall be open to the public.

35 (f) A majority of the currently serving task force members shall
36 constitute a quorum. The task force may meet in the absence of a
37 quorum. The task force shall strive to operate by consensus, but
38 may adopt recommendations by majority vote of the members
39 present in any meeting that a quorum is present.

1 (g) The task force shall submit to the Governor and—~~the~~
2 ~~Legislature~~ *relevant committees of the Legislature, including, but*
3 *not limited to, the Senate Committee on Business, Professions and*
4 *Economic Development, the Assembly Committee on Jobs,*
5 *Economic Development, and the Economy, and the Senate and*
6 *Assembly Committees on Human Services, and make available to*
7 the public, an interim report on or before April 1, 2012, and a final
8 report on or before April 1, 2013. The interim and final reports
9 shall be prepared solely with private funds and shall make use of
10 existing data. In order to keep costs down, state agencies and
11 departments shall, to the extent that the information is available,
12 make reports and data electronically available.

13 (1) As part of its deliberations in preparing the interim and final
14 reports, the task force shall do both of the following:

15 (A) Review in detail current rates of economic security for each
16 county in California. For purposes of this act, “economic security”
17 means having the income necessary to cover basic needs expenses,
18 among Californians at the family and county level, as defined by
19 the California Family Economic Self-Sufficiency Standard Index
20 and the California Elder Economic Security Standard Index. The
21 California Family Economic Self-Sufficiency Standard Index and
22 the California Elder Economic Security Standard Index provide a
23 county- and family-specific threshold of the income necessary to
24 cover basic needs expenses.

25 (B) Seek input from other outside groups, organizations, and
26 individuals.

27 (C) Consider the actions and recommendations of other states’
28 plans relating to poverty reduction workforce development and
29 entrepreneurship, as it deems appropriate.

30 (2) The interim report shall do all of the following:

31 (A) Provide specific recommendations that could be
32 implemented beginning in 2012 to maximize the effectiveness of
33 state programs and services for both the immediate and short-term
34 timeframes, to help increase the economic security of all
35 Californians by moving 50 percent of Californians with incomes
36 below the federal poverty level toward or above the California
37 Family Economic Self-Sufficiency Standard Index and the
38 California Elder Economic Security Standard Index thresholds by
39 2020. The recommendations shall include an implementation plan
40 with key milestones, and an estimate of program costs or savings

1 and of the number of individuals who would benefit from the
2 proposal.

3 (B) Provide an inventory of ~~state~~ programs targeted at increasing
4 individual and family economic security and reducing poverty.
5 The following information shall be provided for each ~~state~~ program,
6 including, but not limited to:

7 (i) The budget and funding sources for the program.

8 (ii) The program's eligibility criteria and process.

9 (iii) The number and demographic profile of clients served by
10 the program.

11 (iv) Services the program offers.

12 (v) ~~Other state and local government~~ entities involved in
13 planning and administering the program.

14 (vi) The linkages among the poverty reduction, self-sufficiency
15 programs, workforce development, and entrepreneurship programs,
16 *such as an on-the-job training program developed by a local*
17 *workforce investment board for recipients of welfare-to-work*
18 *employment services under the CalWORKs program.*

19 (vii) The metrics and methodology used by each program to
20 collect data and to establish and measure baselines and outcomes.

21 (3) The final report shall do all of the following:

22 (A) Provide specific long-term recommendations that will
23 increase the effectiveness of the state's efforts to increase economic
24 security of all Californians by moving 50 percent of Californians
25 with incomes below the federal poverty level toward or above the
26 California Family Economic Self-Sufficiency Standard Index and
27 the California Elder Economic Security Standard Index thresholds
28 by 2020. The recommendations shall be politically viable, fiscally
29 responsible, shall include an implementation plan with key
30 milestones, an estimated impact of regional economies, and an
31 estimate of program costs or savings and of the number of
32 individuals who would benefit from the proposal.

33 (B) Provide specific recommendations on how to create a
34 self-sustaining entity to lead and coordinate the state's efforts to
35 increase economic security of Californians by moving 50 percent
36 of Californians with incomes below the federal poverty line to
37 cover basic needs and expenses, as identified in the
38 Self-Sufficiency Standard or the Elder Economic Security Standard
39 Index by 2020, including, but not limited to, the following
40 recommendations:

- 1 (i) The appropriate structure of the entity.
- 2 (ii) The needed funding and funding sources for the entity.
- 3 (iii) The necessary statutory changes to create the entity.
- 4 (h) Members of the task force shall serve without compensation,
- 5 but shall be entitled to reimbursement for their actual travel costs
- 6 to attend meetings, if the task force has sufficient funding for this
- 7 purpose.
- 8 (i) The task force shall seek funding, technical assistance, staff
- 9 support, and other resources from philanthropic and private
- 10 donations, but shall not accept any support that would pose a
- 11 conflict of interest or be inconsistent with the task force's goals
- 12 and objectives.
- 13 (j) The task force shall be established in the executive branch
- 14 and shall convene only upon a determination by the Department
- 15 of Finance that private donations in an amount sufficient to fully
- 16 support the activities of the task force have been deposited with
- 17 the state.
- 18 (k) This act shall remain in effect only until July 1, 2013, and
- 19 as of that date is repealed, unless a later enacted statute, that is
- 20 chaptered before July 1, 2013, deletes or extends that date.