AMENDED IN ASSEMBLY AUGUST 19, 2010 AMENDED IN ASSEMBLY AUGUST 16, 2010 AMENDED IN SENATE MAY 4, 2010 AMENDED IN SENATE APRIL 5, 2010

SENATE BILL

No. 1425

Introduced by Senators Simitian and Correa (Principal coauthor: Assembly Member Ma) (Coauthor: Senator DeSaulnier)

February 19, 2010

An act to amend Sections 22112.5, 22119.2, 22461, 22905, 24214.5, 25009, 26302, 26505, and 26806 and 26505 of, to amend, repeal, and add Sections 24214.5 and 26806 of, and to add Section 26307 to, the Education Code, and to amend Sections 20221, 20630, 20636, 20636.1, and 21220 of, and to add Sections 7500.5 and 21220.3 to, the Government Code, relating to public retirement systems.

LEGISLATIVE COUNSEL'S DIGEST

SB 1425, as amended, Simitian. Public retirement: final compensation: computation: retirees.

(1) The Public Employees' Retirement Law (PERL) creates the Public Employees' Retirement System (PERS), which provides a defined benefit to its members based on age at retirement, service credit, and final compensation. PERL defines "final compensation" for purposes of calculating a member's retirement allowance. The State Teachers' Retirement Law (STRL) and the retirement laws for county employees and city employees also provide for a defined benefit based on age at retirement, service credit, and final compensation.

This bill would provide that any change in salary, compensation, or remuneration principally for the purpose of enhancing a member's benefits would not be included in the calculation of a member's final compensation for purposes of determining that member's defined benefit. The bill would generally require the board of each state and local public retirement system to establish, by regulation, accountability provisions that would include an ongoing audit process to ensure that a change in a member's salary, compensation, or remuneration is not made principally for the purpose of enhancing a member's retirement benefits. This bill would revise the definition of "creditable compensation" and would limit the calculation of a member's final compensation to an amount not to exceed the average increase in compensation received within the final compensation period and the 2 preceding years by employees in the same or a related group as that member. This bill would also require a board of each state and local public retirement system to establish, by regulation, a requirement that a retired person who retires on or after January 1, 2012, may not perform services for any employer covered by a state or local retirement system until that person has been separated from service for a period of at least 180 days. This bill would provide for the implementation of these required changes under the laws that govern PERS and STRL.

(2) The Defined Benefit Supplement Program under STRL provides supplemental retirement, disability, final, and termination benefits, payable either in a lump-sum payment or as an annuity, to members receiving benefits under the Defined Benefit Program of the State Teachers' Retirement Plan.

This bill would provide that member and employer contributions credited to the Defined Benefit Supplemental Program would include remuneration earnable within a 5-year period in excess of 125% of that member's compensation earnable in the year prior to that 5-year period. This bill would provide, in the case of a member who retires on or after January 1,2011 2012, and who elects to receive his or her retirement benefit under the Defined Benefit Supplemental Program as a lump-sum payment, that the lump-sum payment would not be payable until 180 days have elapsed following the effective date of the member's retirement.

(3) This bill includes Legislative findings expressing the public purpose that would be served by the enactment of this bill.

This bill would, except as otherwise specified, provide that its provisions would become operative on July 1, 2011. This bill would further provide that it would only become operative if AB 1987 of the 2009–10 Regular Session is also enacted and takes effect on or before January 1, 2011.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares that:

2 (1) State and local public retirement boards have been authorized

3 under the law to administer retirement systems that provide 4 adequate, secure retirement benefits to participants who dedicate

5 their life's work to public service, and their beneficiaries.

6 (2) Employees partner with their public agency employers to 7 fund this benefit.

8 (3) Any manipulation of those benefits creates harm for the 9 employees, beneficiaries, employers, and taxpayers and should 10 not be permitted.

11 (b) The Legislature further finds and declares that:

(1) The efficacy of the retirement systems is threatened by thebehavior of those who seek to unfairly and unjustifiably enhanceor "spike" their pensions.

15 (2) Neither the Legislature nor the courts ever anticipated a 16 circumstance where the application of the retirement law would 17 result in a method that permits inequitable application of 18 compensation rules in order to enhance an individual's retirement 19 allowance.

(3) It is the responsibility of the Legislature to provide guidance
 to every retirement system so that each system can determine the
 proper elements that go into calculating a member's retirement

benefit as recognized by the laws governing each retirement system.

(4) Retirement systems must employ sound principles that
provide consistent treatment of compensation throughout a
member's career and consistent treatment of compensation earnable
among all classes of employees.

(5) In order to provide consistent treatment across the retirementsystems, the reporting procedures used by each retirement system

1 and its participating employers must be sufficiently precise so as

2 to enable the retirement system to distinguish between items of

3 remuneration that are and are not properly included in a member's4 final compensation.

5 (c) The Legislature further finds and declares that consistent

6 administration of state and local public retirement systems is a7 matter of statewide concern.

8 (d) The Legislature further finds and declares that the procedures 9 contained in this act provide the appropriate method for resolving 10 the inequitable application of compensation rules; and therefore, 11 provide for the consistent administration of state and local

provide for the consistent administration of state and locaretirement systems that is in the public's best interest.

SEC. 2. Section 22112.5 of the Education Code is amended toread:

15 22112.5. (a) "Class of employees" means a number of
16 employees considered as a group because they are employed to
17 perform similar duties, are employed in the same type of program,
18 or share other similarities related to the nature of the work being

performed.

20 (b) One employee shall not be considered a class of employees.

(c) The board shall have the right to override the determination
by an employer as to whether or not a group constitutes a "class
of employees" within the meaning of this section.

24 SEC. 3. Section 22119.2 of the Education Code is amended to 25 read:

26 22119.2. (a) "Creditable compensation" means remuneration 27 that is payable in cash by an employer to all persons in the same 28 class of employees, if applicable, and is paid to an employee for 29 performing creditable service.

30 (1) Creditable compensation shall be designated as either of the31 following:

32 (A) Salary or wages paid in accordance with a salary schedule 33 or employment agreement for the performance of creditable service 34 or the use of an employer-approved leave during a specified period 35 of time, the right of which accrues in proportion to the service 36 performed or the leave used, except as provided in subparagraph 37 (B). Salary or wages shall be credited to the Defined Benefit 38 Program or the Defined Benefit Supplement Program in accordance 39 with subdivisions (b) and (f) of this section and with Section 22905.

1 (B) Remuneration that is paid in addition to salary or wages, 2 providing it is payable to all persons who are in the same class of 3 employees, if applicable, in the same dollar amount, the same 4 percentage of salary or wages, or the same percentage of the 5 amount being distributed. For purposes of this subparagraph, 6 "remuneration that is paid in addition to salary or wages" shall be 7 credited to the Defined Benefit Supplement Program in accordance 8 with Section 22905 and shall include:

9 (i) Reimbursements or allowances for expenses, the payment 10 of which is not substantiated pursuant to Section 274(d) of the 11 Internal Revenue Code.

12 (ii) Cash payments made by the employer in exchange for a 13 member's waiver of a right to receive any payment, amount, or benefit described in paragraphs (5) and (6) of subdivision (c). 14

15 (iii) Compensation that is payable for a specified number of 16 times as limited by law, a collective bargaining agreement, or an 17 employment agreement.

18 (iv) Compensation that is payable for meeting specified criteria, 19 the right of which does not accrue in proportion to service 20 performed or leave used.

21 (v) Compensation that is payable for attaining a specific age 22 threshold.

23 (vi) Compensation that is payable for meeting performance-related criteria, provided that the compensation is 24 25 not used as the basis for subsequent increases in salary or wages.

26 (vii) Compensation that is payable in exchange for an agreement 27 to terminate employment, except as excluded from "creditable 28 compensation" as defined in paragraph (9) of subdivision (c).

29 (viii) Any other payments the board may determine, pursuant 30 to regulations, to be "remuneration that is paid in addition to salary 31 or wages."

32 (2) Creditable compensation shall include the following:

33 (A) Member contributions that are picked up by an employer 34 pursuant to Section 22903 or 22904.

35 (B) Amounts that are deducted from a member's compensation,

36 including, but not limited to, salary deductions for participation 37

in a deferred compensation plan; deductions to purchase an annuity 38

contract, tax-deferred retirement plan, or insurance program; and

39 contributions to a plan that meets the requirements of Section 125,

40 401(k), 403(b), or 457 of Title 26 of the United States Code. 1 (C) Any other amounts the board may determine, pursuant to 2 regulations, to be "creditable compensation."

3 (b) Any salary or other remuneration determined by the board 4 to have been paid to enhance a member's benefits shall not be 5 credited under the Defined Benefit Program. Contributions on that 6 compensation shall be credited to the Defined Benefit Supplement 7 Program. A presumption by the board that salary or other 8 remuneration was paid to enhance the member's benefits may be 9 rebutted by the member or by the employer on behalf of the 10 member. Upon receipt of sufficient evidence to the contrary, a presumption by the board that salary or other remuneration was 11

12 paid to enhance the member's benefits may be reversed.

13 (c) "Creditable compensation" does not mean and shall not14 include:

15 (1) Remuneration that is not payable in cash or is not payable 16 to all persons who are in the same class of employees.

17 (2) Remuneration that is paid for service that is not creditable18 service pursuant to Section 22119.5.

19 (3) Remuneration that is paid in addition to salary if it is not 20 payable to all persons in the same class of employees in the same

dollar amount, the same percentage of salary, or the same
percentage of the amount being distributed pursuant to
subparagraph (B) of paragraph (1) of subdivision (a).

24 (4) Remuneration that is paid for unused accumulated leave.

25 (5) Annuity contracts, tax-deferred retirement plans, or insurance

26 programs and contributions to plans that meet the requirements of

27 Section 125, 401(k), or 403(b) of Title 26 of the United States

28 Code when the cost is covered by an employer and is not deducted

29 from the member's salary.

30 (6) Fringe benefits provided by an employer.

31 (7) Expenses paid by an employer.

32 (8) Expenses reimbursed by an employer, the payment of which

is substantiated pursuant to Section 274(d) of the Internal RevenueCode.

35 (9) Severance pay or compensatory damages or money paid to36 a member in excess of salary as a compromise settlement.

37 (10) Any other payments the board may determine, pursuant to38 regulations, not to be "creditable compensation."

39 (d) An employer or individual who knowingly or willfully 40 reports compensation in a manner inconsistent with subdivision

1 (a) or (c) may be subject to prosecution for fraud, theft, or
2 embezzlement in accordance with the Penal Code. The system
3 may establish procedures to ensure that compensation reported by
4 an employer is in compliance with this section.

5 (e) For purposes of this section, remuneration shall be considered 6 payable if it would be paid to any person who meets the 7 qualifications or requirements specified in a collective bargaining 8 agreement or an employment agreement as a condition of receiving 9 the remuneration.

10 (f) This definition of "creditable compensation" reflects sound 11 principles that support the integrity of the retirement fund. Those 12 principles include, but are not limited to, consistent treatment of 13 compensation throughout a member's career, consistent treatment 14 of compensation among an entire class of employees, consistent 15 levels or ranges of compensation paid by the employer for a 16 specified ongoing position, preventing adverse selection, and 17 excluding from compensation earnable remuneration that is paid 18 to enhance a member's benefits. The board shall determine the 19 appropriate crediting of contributions between the Defined Benefit 20 Program and the Defined Benefit Supplement Program according 21 to these principles, to the extent not otherwise specified pursuant 22 to this part.

23 SEC. 4. Section 22461 of the Education Code is amended to 24 read:

25 22461. A school district, community college district, county 26 superintendent of schools, California State University, or other 27 employing agency that retains the services of a retired member 28 under Section 24116, 24214, or 24215 shall do both of the 29 following regardless of whether the retired member performs the 30 services as an employee of the employer, an employee of a third 31 party, or an independent contractor:

(a) Prior to retention, advise the retired member of the earnings
limitation set forth in Sections 24116, 24214, 24214.5, and 24215.

34 (b) Maintain accurate records of the retired member's earnings

and report those earnings monthly to the system and the retired
member regardless of the method of payment or the fund from
which the payments were made.

37 which the payments were made.

38 SEC. 5. Section 22905 of the Education Code is amended to 39 read:

1 22905. (a) Member contributions pursuant to Section 22901, 2 employer contributions pursuant to Section 22903 or 22904, and 3 member contributions made by an employer pursuant to Section 4 22909 shall be credited to the member's individual account under 5 the Defined Benefit Program or the Defined Benefit Supplement 6 Program, whichever is applicable pursuant to the provisions of 7 this part. 8 (b) Member and employer contributions on a member's 9 compensation under the following circumstances shall be credited to the member's Defined Benefit Supplement account: 10 11 (1) Compensation for creditable service that exceeds one year 12 in a school year. 13 (2) Compensation that is consistent with subdivision (b) of 14 Section 22119.2. 15 (3) Remuneration that is paid in addition to salary, in accordance with subparagraph (B) of paragraph (1) of subdivision (a) of 16 17 Section 22119.2. 18 (4) (A) Remuneration increasing a member's compensation 19 earnable 20 during a five-year period, that includes the last year in which

21 the member's final compensation is determined and the four years

22 prior to that year, in which creditable compensation was earned, 23 that exceeds 125 percent of the member's compensation earnable

that exceeds 125 percent of the member's compensation earnablein the year prior to that five-year period, provided that both of the

25 following conditions are satisfied:

26 (i) The remuneration is not subject to a written agreement with 27 an exclusive representative entered into by an employer pursuant 28 to Chapter 10.7 (commencing with Section 3540) of Division 4 of 29 Title 1 of the Government Code, or in the case of a member 30 employed by a charter school, the remuneration is earned in a 31 position that is precluded from being represented by an exclusive 32 representative pursuant to Section 3543.4 of the Government Code. 33 (ii) The remuneration is not a result of the termination of 34 employment with one employer and the beginning of employment 35 with another employer.

(B) The board may, by plan amendment, increase the percentage
specified in subparagraph (A), if the board determines that the
average rate of increase in salary and wages paid during the
previous five-year period to members employed by the 10

1 employers with the largest number of members exceeded 5 percent2 in any of those five years.

3 (c) A member may not make voluntary pretax or posttax
4 contributions under the Defined Benefit Supplement Program,
5 except as provided in subdivision (d), nor may a member redeposit
6 amounts previously distributed based on the balance in the
7 member's Defined Benefit Supplement account.

8 (d) Member and employer contributions pursuant to paragraph 9 (1) of subdivision (b) under the Defined Benefit Supplement 10 Program shall be credited to the accounts of members as of July 11 1 each year following a determination by the system under the 12 provisions of this part that those contributions should be credited to the Defined Benefit Supplement Program. Any other 13 14 contributions under the Defined Benefit Supplement Program, 15 pursuant to paragraph (2), (3), or (4) of subdivision (b), shall be 16 credited to the individual account of the member upon receipt by 17 the system. Contributions to a member's Defined Benefit 18 Supplement account shall be identified separately from the 19 member's contributions credited under the Defined Benefit 20 Program.

21 SEC. 6. Section 24214.5 of the Education Code is amended to 22 read:

23 24214.5. (a) Notwithstanding Section 24214, as of July 1, 24 2010, the postretirement compensation limitation that shall apply 25 to the compensation for performance of the activities identified in 26 subdivision (a) or (b) of Section 22119.5 either as an employee of 27 an employer, an employee of a third party, or as an independent 28 contractor shall be zero dollars (\$0) during the first six calendar 29 months after a member retired for service under this part, if the 30 member is below normal retirement age at the time the 31 compensation is earned.

32 (b) If a member retired for service under this part earns 33 compensation for performing activities identified in subdivision 34 (a) or (b) of Section 22119.5 in excess of the limitation specified in subdivision (a), as an employee of an employer, as an employee 35 36 of a third party, or as an independent contractor, within the 37 California public school system, the member's retirement 38 allowance shall be reduced by the amount of the excess 39 compensation. The amount of the reduction may be equal to the 40 monthly allowance payable but may not exceed the amount of the

1	innual allowance payable under this part for the fiscal year	in
2	which the excess compensation was earned.	

3 (c) This section shall remain in effect only until January 1, 2012,

4 and as of that date is repealed, unless a later enacted statute, that 5 is enacted before January 1, 2012, deletes or extends that date.

SEC. 6. Section 24214.5 of the Education Code is amended to 6 7 read:

8 SEC. 7. Section 24214.5 is added to the Education Code, to 9 read:

10 24214.5. (a) Notwithstanding Section 24214, for employees retiring on or after January 1, 2011 2012, the postretirement 11 compensation limitation that shall apply to the compensation for 12 performance of the activities identified in subdivision (a) or (b) of 13 14 Section 22119.5 either as an employee of an employer, an 15 employee of a third party, or as an independent contractor within the California public school system shall be zero dollars (\$0) during 16 17 the first 180 days after a member retired for service under this part. 18 (b) If a member retired for service under this part earns 19 compensation for performing activities identified in subdivision (a) or (b) of Section 22119.5 in excess of the limitation specified 20 21 in subdivision (a), as an employee of an employer, as an employee 22 of a third party, or as an independent contractor, within the 23 California public school system, the member's retirement 24 allowance shall be reduced by the amount of the excess 25 compensation. The amount of the reduction may be equal to the 26 monthly allowance payable but may not exceed the amount of the 27 annual allowance payable under this part for the fiscal year in 28 which the excess compensation was earned.

29 (c) This section shall become operative on January 1, 2012. 30 SEC. 7.

31 SEC. 8. Section 25009 of the Education Code is amended to 32 read:

33 25009. (a) A member's retirement benefit under the Defined 34 Benefit Supplement Program shall be an amount equal to the

balance of credits in the member's Defined Benefit Supplement 35 36 account on the date the retirement benefit becomes payable.

37

(b) A retirement benefit shall be a lump-sum payment, or an 38 annuity payable in monthly installments, or a combination of both

39 a lump-sum payment and an annuity, as elected by the member on

40 the application for a retirement benefit. Any retirement benefit

paid as an annuity under this chapter shall be subject to Section
 25011 or 25011.1.

3 (c) If a member who retires on or after January 1, -2011 2012,

4 elects to have the retirement benefit paid as a lump-sum payment,
5 that payment shall be payable after 180 days have elapsed
6 following the effective date of the member's retirement.

7 (d) Upon distribution of the entire retirement benefit in a 8 lump-sum payment, no other benefit shall be payable to the 9 member or the member's beneficiary under the Defined Benefit 10 Supplement Program.

11 (e) A member may not apply a lump-sum payment made to the 12 member pursuant to this section for any of the following purposes:

(1) Purchasing service credit pursuant to Chapter 14
(commencing with Section 22800), Chapter 14.2 (commencing
with Section 22820), or Chapter 14.5 (commencing with Section
22850).

17 (2) Redepositing previously refunded retirement contributions18 pursuant to Chapter 19 (commencing with Section 23200).

19 SEC. 8.

20 *SEC. 9.* Section 26302 of the Education Code is amended to 21 read:

22 26302. (a) If more or less than the contributions required by 23 this part are paid to the plan based on salary paid to a participant, 24 proper adjustment shall be made by the employer within 60 days 25 of discovery or of notification by the system, and any contributions 26 deducted in error from the participant's salary shall be returned to 27 the participant by the employer within the same time period.

(b) The board, in accordance with regulations, shall assess
penalties for late or improper adjustments pursuant to Section
26301. These penalties shall be assessed at a rate equal to the
penalties imposed under subdivision (b) of Section 23008 and shall

be deemed to be interest earned in the year in which the penaltyis received.

34 <u>SEC. 9.</u>

35 *SEC. 10.* Section 26307 is added to the Education Code, to 36 read:

37 26307. A school district, community college district, county

38 superintendent of schools, the California State University, or other

employing agency that retains the services of a retired participantto perform the activities described in subdivision (a) or (b) of

1 Section 26113 shall do both of the following, regardless of whether

2 the retired participant performs the services as an employee of the

3 employer, an employee of a third party, or as an independent4 contractor:

5 (a) Prior to retention, advise the retired participant of the

6 limitations on employment set forth in Sections 26505, 26806,7 26810, 26911, and 27204.

(b) Maintain accurate records of the retired participant's earnings
and report those earnings monthly to the system and the retired
participant, regardless of the method of payment or the fund from

11 which the payments are made.

12 SEC. 10.

13 *SEC. 11.* Section 26505 of the Education Code is amended to 14 read:

15 26505. If a participant who has retired and is receiving an annuity under the Cash Balance Benefit Program becomes 16 17 reemployed prior to 60 years of age or becomes reemployed on or 18 after 60 years of age but within one year of his or her retirement 19 date, to perform creditable service as an employee of an employer, as an employee of a third party, or as an independent contractor 20 21 within the California public school system, the annuity shall be 22 terminated, the employee account and the employer account of the 23 participant shall be credited with respective balances that reflect

24 the actuarial equivalent of the participant's retirement benefit as

25 of the date of the reemployment and the Annuitant Reserve shall

be reduced by the amount of the credits. If a participant who hasretired and is receiving an annuity under the Cash Balance Benefit

28 Program becomes reemployed on or after age 60 and more than

29 one year after retirement to perform creditable service under the

30 plan, the annuity shall continue and employee contributions and

31 employer contributions for the creditable service shall be made to

32 the plan and shall be credited to new employee and employer

33 accounts established on behalf of the participant.

34 SEC. 12. Section 26806 of the Education Code is amended to 35 read:

36 26806. (*a*) The normal form of retirement benefit under this

37 part is a lump-sum payment. Upon distribution of the lump-sum

38 payment to the participant, no further benefits shall be payable

39 from the plan with respect to the Cash Balance Benefit Program.

(b) This section shall remain in effect only until January 1, 2012,
and as of that date is repealed, unless a later enacted statute, that
is enacted before January 1, 2012, deletes or extends that date.

4 SEC. 11. Section 26806 of the Education Code is amended to

5 read:

6 SEC. 13. Section 26806 is added to the Education Code, to 7 read:

8 26806. (a) The normal form of retirement benefit under this 9 part is a lump-sum payment. Upon distribution of the lump-sum 10 payment to the participant, no further benefits shall be payable 11 from the plan with respect to the Cash Balance Benefit Program.

12 Effective January 1, 2011 2012, the lump-sum payment shall not 13 be payable before 180 days have elapsed following the date of

14 termination of employment.

15 (b) The application to receive the normal form of a retirement

16 benefit shall be automatically canceled if the participant performs

17 creditable service as an employee of an employer, as an employee

18 of a third party, or as an independent contractor within the

19 California public school system within 180 days following the 20 date of termination of employment.

(c) This section shall become operative on January 1, 2012.
SEC. 12.

23 SEC. 14. Section 7500.5 is added to the Government Code, to 24 read:

25 7500.5. (a) In order to safeguard the integrity and soundness 26 of public retirement systems, ensure prompt delivery of benefits 27 and related services to the participants and their beneficiaries, and 28 minimize employer expenses, state and local public retirement 29 systems shall administer retirement benefits in accordance with 30 the principles articulated in this section. Nothing in this section 31 shall be construed to limit the Legislature's authority to adopt more 32 restrictive benefit provisions applicable to a state or local public 33 retirement system. 34 (b) The board of each state and local public retirement system

shall establish, by statute or regulation, accountability provisions that shall include an audit process to ensure compliance with the principles articulated in the provisions of this section. The accountability provisions shall be enforceable by the imposition

39 of monetary penalties or fees, including, but not limited to,

untimely or inaccurate submissions of any information that the
 board may require in the administration of the system.

3 (c) Any payrate, salary, special compensation, or other 4 remuneration determined by the board of a state or local public 5 retirement system to have been paid for the principal purpose of enhancing a member's retirement benefits under that system shall 6 7 not be included in compensation earnable. Where the board of a 8 state or local public retirement system determines that payrate, 9 salary, special compensation, or other remuneration was paid for the principal purpose of enhancing a member's benefit, the member 10 or the employer may present evidence to the contrary. Upon receipt 11 12 of sufficient evidence to the contrary, a board may reverse its 13 determination that payrate, salary, special compensation, or other 14 remuneration was paid for the principal purpose of enhancing a 15 member's retirement benefits.

(d) Cash conversions of accrued employee benefits in amounts
that exceed the amount that is both earned and payable to the
member during the member's applicable final compensation
measurement period shall not be credited to, or included in,
compensation earnable by any state or local public retirement
system.

(e) Final settlement pay or any similar payment that is received
by a member upon retirement or separation from employment,
shall not be included in compensation earnable by any state or
local public retirement system.

(f) A retired person, who has not reinstated following retirement,
shall have a separation in service for a period of at least 180 days
before performing service for any employer covered by the state
or local retirement system from which he or she retired, whether
as an employee, through a third party, or as an independent
contractor. This requirement shall apply to all persons who retire
on and after January 1, 2011 2012.

(g) Any increase in compensation earnable for an employee
who is not in a group or class shall not exceed, during the final
compensation period as well as two years immediately preceding
the final compensation period, the average increase in
compensation earnable during the same period for all similarly
situated members in the closest related group or class of that same
employer.

(h) For the purposes of implementing this section, all state or
local public retirement systems shall have terms or definitions
consistent with the following:

4 (1) "A group or class" means a number of employees of the 5 same employer considered together because they share job 6 similarities, work location, collective bargaining unit, or other 7 logical work grouping. Under no circumstance shall one employee 8 be considered a group or class.

9 (2) "Payrate" or "salary" means the normal rate of pay or base 10 pay of the member paid in cash and pursuant to publicly available 11 pay schedules to similarly situated members of the same group or 12 class for services rendered on a full-time basis during normal 13 working hours.

(3) "Payrate" or "salary" for a member who is not in a group
or class means the rate of pay or base pay, paid in cash and pursuant
to publicly available pay schedules, for services rendered on a
full-time basis during normal working hours, subject to the
limitations of subdivision (g).

(4) "Special compensation" includes a payment received forspecial skills, knowledge, abilities, work assignment, workdaysor hours, or other work conditions.

(5) "Compensation earnable" includes payrate, salary, special
 compensation, or other remuneration, or any combination of the
 foregoing, of the member.

25 <u>SEC. 13.</u>

26 *SEC. 15.* Section 20221 of the Government Code is amended 27 to read:

28 20221. Each state employer, school employer, and the chief
29 administrative officer of a contracting agency or any other person
30 who its governing body may designate shall furnish all of the
31 following:

(a) Immediate notice to the board, in the manner prescribed by
the system, of the change in status of any member resulting from
hiring, transfer, promotion, leave of absence, resignation,
reinstatement, dismissal, or death.

(b) Immediate notice to the board, in the manner prescribed by
the system, of any change that may impact a member's payrate or
special compensation, as defined in Section 20636 or 20636.1,
resulting from the adoption, termination, or amendment of any

40 labor policy or agreement.

1 (c) Any additional information concerning any member or the 2 employer that the board may require in the administration of this

- 3 system.
- 4 (d) The services of its officer and departments that the board 5 may request in connection with claims by members against this 6 system.

7 The board may assess a reasonable fee on any employer who 8 fails to provide information as required by this section within the 9 applicable time limits.

10 **SEC. 14.**

11 *SEC. 16.* Section 20630 of the Government Code is amended 12 to read:

20630. (a) As used in this part, "compensation" means the
remuneration paid out of funds controlled by the employer in
payment for the member's services performed during normal
working hours or for time during which the member is excused
from work because of any of the following:

17 Ifoli work because (18 (1) Holidays.

19 (1) Holidays. 19 (2) Sick leave.

20 (3) Industrial disability leave, during which, benefits are payable

21 pursuant to Sections 4800 and 4850 of the Labor Code, Article 4

22 (commencing with Section 19869) of Chapter 2.5 of Part 2.6, or

23 Section 44043 or 87042 of the Education Code.

- 24 (4) Vacation.
- 25 (5) Compensatory time off.
- (6) Leave of absence.

(b) When compensation is reported to the board, the employer
shall identify the pay period in which the compensation was earned
regardless of when reported or paid. Compensation shall be
reported in accordance with Section 20636 or 20636.1 and shall
not exceed compensation earnable, as defined in Section 20636
or 20636.1.

(c) The board may assess a reasonable amount to cover the cost
of audit, adjustment, or correction, where it determines that an
employer knowingly failed to comply with subdivision (b). An
employer will be found to have knowingly failed to comply with
subdivision (b) if the board determines that the employer either:
(1) Knew or should have known that the compensation reported

39 was not compensation earnable, as defined in Section 20636 or 40 20636.1.

1 (2) Failed to identify the pay period in which compensation 2 earnable was earned as required.

3 (d) An employer shall not pass on to an employee any costs4 assessed pursuant to subdivision (c).

5 <u>SEC. 15.</u>

23

6 *SEC. 17.* Section 20636 of the Government Code is amended 7 to read:

8 20636. (a) "Compensation earnable" by a member means the 9 payrate and special compensation of the member, as defined by 10 subdivisions (b), (c), and (g), and as limited by Section 21752.5.

11 (b) (1) "Payrate" means the normal monthly rate of pay or 12 monthly base pay of the member paid in cash to similarly situated 13 members of the same group or class of employment for services 14 rendered on a full-time basis during normal working hours, pursuant to publicly available pay schedules. "Payrate," for a 15 member who is not in a group or class, means the monthly rate of 16 17 pay or monthly base pay of the member, paid in cash and pursuant 18 to publicly available pay schedules, for services rendered on a 19 full-time basis during normal working hours, subject to the

20 limitations of paragraph (2) of subdivision (e).

(2) "Payrate" shall include an amount deducted from a member'ssalary for any of the following:

(A) Participation in a deferred compensation plan.

(B) Payment for participation in a retirement plan that meets
the requirements of Section 401(k) of Title 26 of the United States
Code.

(C) Payment into a money purchase pension plan and trust that
meets the requirements of Section 401(a) of Title 26 of the United
States Code.

30 (D) Participation in a flexible benefits program.

31 (3) The computation for a leave without pay of a member shall

32 be based on the compensation earnable by him or her at the

beginning of the absence and shall report special compensationseparately from payrate.

(4) The computation for time prior to entering state service shall
be based on the compensation earnable by him or her in the position
first held by him or her in state service.

38 (c) (1) Špecial compensation of a member includes a payment

39 received for special skills, knowledge, abilities, work assignment,

40 workdays or hours, or other work conditions.

1 (2) Special compensation shall be limited to that which is 2 received by a member pursuant to a labor policy or agreement or 3 as otherwise required by state or federal law, to similarly situated 4 members of a group or class of employment that is in addition to 5 payrate. If an individual is not part of a group or class, special compensation shall be limited to that which the board determines 6 7 is received by similarly situated members in the closest related 8 group or class that is in addition to payrate, subject to the 9 limitations of paragraph (2) of subdivision (e). (3) Special compensation shall be for services rendered during 10

normal working hours and, when reported to the board, theemployer shall identify the pay period in which the specialcompensation was earned.

(4) Special compensation may include the full monetary value
of normal contributions paid to the board by the employer, on
behalf of the member and pursuant to Section 20691, if the
employer's labor policy or agreement specifically provides for the
inclusion of the normal contribution payment in compensation
earnable.

(5) The monetary value of a service or noncash advantage
furnished by the employer to the member, except as expressly and
specifically provided in this part, is not special compensation unless
regulations promulgated by the board specifically determine that
value to be "special compensation."

25 (6) The board shall promulgate regulations that delineate more and exclusively what constitutes 26 specifically "special compensation" as used in this section. A written petition to request 27 28 an addition to the exclusive list that identifies and defines "special 29 compensation" items contained in board regulations may be made 30 pursuant to Section 11340.7. A uniform allowance, the monetary 31 value of employer-provided uniforms, holiday pay, and premium 32 pay for hours worked within the normally scheduled or regular working hours that are in excess of the statutory maximum 33 34 workweek or work period applicable to the employee under Section 35 201 et seq. of Title 29 of the United States Code shall be included 36 as special compensation and appropriately defined in those 37 regulations.

38 (7) Special compensation does not include any of the following:

39 (A) Final settlement pay.

1 (B) Payments made for additional services rendered outside of 2 normal working hours, whether paid in lump sum or otherwise.

3 (8) A written request may be submitted for the board's
4 determination as to whether specific compensation items meet the
5 definition of special compensation. Determinations shall be made
6 on these requests within 90 calendar days of receipt of all
7 information required to be submitted by the board.

8 (C) Other payments the board has not affirmatively determined 9 to be special compensation.

(d) Notwithstanding any other provision of law, payrate and
special compensation schedules, ordinances, or similar documents
shall be public records available for public scrutiny.

(e) (1) As used in this part, "group or class of employment"
means a number of employees considered together because they
share similarities in job duties, work location, collective bargaining
unit, or other logical work-related grouping. One employee may
not be considered a group or class.

18 (2) Increases in compensation earnable granted to an employee 19 who is not in a group or class shall be limited during the final 20 compensation period applicable to the employees, as well as the 21 two years immediately preceding the final compensation period, 22 to the average increase in compensation earnable during the same 23 period reported by the employer for all similarly situated members 24 in the closest related group or class, or who are in the same 25 membership classification, except as may otherwise be determined 26 pursuant to regulations adopted by the board that establish 27 reasonable standards for granting exceptions.

(f) As used in this part, "final settlement pay" means pay or cash conversions of employee benefits that are in excess of compensation earnable, that are granted or awarded to a member in connection with, or in anticipation of, a separation from employment. The board shall promulgate regulations that delineate more specifically what constitutes final settlement pay.

(g) (1) Notwithstanding subdivision (a), "compensation earnable" for state members means the average monthly compensation, as determined by the board, upon the basis of the average time put in by members in the same group or class of employment and at the same rate of pay, and is composed of the payrate and special compensation of the member. The computation for an absence of a member shall be based on the compensation

- 1 earnable by him or her at the beginning of the absence and for time
- 2 prior to entering state service shall be based on the compensation

3 earnable by him or her in the position first held by him or her in

- 4 that state service.
- 5 (2) Notwithstanding subdivision (b), "payrate" for state members
- 6 means the average monthly remuneration paid in cash out of funds
- 7 paid by the employer to similarly situated members of the same
- 8 group or class of employment, pursuant to publicly available pay
- 9 schedules, in payment for the member's services or for time during
- 10 which the member is excused from work because of holidays, sick
- leave, vacation, compensating time off, or leave of absence."Payrate" for state members shall include:
- 13 (Å) An amount deducted from a member's salary for any of the14 following:
- 15 (i) Participation in a deferred compensation plan established
- pursuant to Chapter 4 (commencing with Section 19993) of Part2.6.
- (ii) Payment for participation in a retirement plan that meetsthe requirements of Section 401(k) of Title 26 of the United States
- 20 Code.
- (iii) Payment into a money purchase pension plan and trust that
 meets the requirements of Section 401(a) of Title 26 of the United
 States Code.
- 24 (iv) Participation in a flexible benefits program.
- 25 (B) A payment in cash by the member's employer to one other
- 26 than an employee for the purpose of purchasing an annuity contract
- for a member under an annuity plan that meets the requirementsof Section 403(b) of Title 26 of the United States Code.
- (C) Employer "pick up" of member contributions that meets
 the requirements of Section 414(h)(2) of Title 26 of the United
 States Code
- 31 States Code.
- 32 (D) Disability or workers' compensation payments to safety33 members in accordance with Section 4800 of the Labor Code.
- 34 (E) Temporary industrial disability payments pursuant to Article
- 35 4 (commencing with Section 19869) of Chapter 2.5 of Part 2.6.
- 36 (F) Other payments the board may determine to be within 37 "payrate."
- 38 (3) Notwithstanding subdivision (c), "special compensation"
- 39 for state members shall mean all of the following:

1 (A) The monetary value, as determined by the board, of living 2 quarters, board, lodging, fuel, laundry, and other advantages of 3 any nature furnished to a member by his or her employer in 4 payment for the member's services.

5 (B) Compensation for performing normally required duties, 6 such as holiday pay, bonuses (for duties performed on regular work 7 shift), educational incentive pay, maintenance and noncash 8 payments, out-of-class pay, marksmanship pay, hazard pay, 9 motorcycle pay, paramedic pay, emergency medical technician 10 pay, Peace Officer Standards and Training (POST) certificate pay, 11 and split shift differential.

12 (C) Compensation for uniforms, except as provided in Section 13 20632.

14 (D) Other payments the board may determine to be within 15 "special compensation."

16 (4) "Payrate" and "special compensation" for state members do17 not include any of the following:

(A) The provision by the state employer of a medical or hospital
service or care plan or insurance plan for its employees (other than
the purchase of annuity contracts as described below in this
subdivision), a contribution by the employer to meet the premium
or charge for that plan, or a payment into a private fund to provide

23 health and welfare benefits for employees.

(B) A payment by the state employer of the employee portionof taxes imposed by the Federal Insurance Contribution Act.

(C) Amounts not available for payment of salaries and that are
applied by the employer for the purchase of annuity contracts
including those that meet the requirements of Section 403(b) of
Title 26 of the United States Code.

30 (D) Benefits paid pursuant to Article 5 (commencing with 31 Section 19878) of Chapter 2.5 of Part 2.6.

32 (E) Employer payments that are to be credited as employee 33 contributions for benefits provided by this system, or employer 34 payments that are to be credited to employee accounts in deferred 35 compensation plans. The amounts deducted from a member's 36 wages for participation in a deferred compensation plan may not 37 be considered to be "employer payments."

38 (F) Payments for unused vacation, annual leave, personal leave,

39 sick leave, or compensating time off, whether paid in lump sum

40 or otherwise.

1 (G) Final settlement pay.

2 (H) Payments for overtime, including pay in lieu of vacation or3 holiday.

4 (I) Compensation for additional services outside regular duties,

5 such as standby pay, callback pay, court duty, allowance for 6 automobiles, and bonuses for duties performed after the member's

7 regular work shift.

8 (J) Amounts not available for payment of salaries and that are 9 applied by the employer for any of the following:

(i) The purchase of a retirement plan that meets the requirements
of Section 401(k) of Title 26 of the United States Code.

(ii) Payment into a money purchase pension plan and trust that
 meets the requirements of Section 401(a) of Title 26 of the United

14 States Code.

15 (K) Payments made by the employer to or on behalf of its 16 employees who have elected to be covered by a flexible benefits 17 program, where those payments reflect amounts that exceed the 18 employee's salary.

(L) Other payments the board may determine are not "payrate"or "special compensation."

21 (5) If the provisions of this subdivision, including the board's 22 determinations pursuant to subparagraph (F) of paragraph (2) and 23 subparagraph (D) of paragraph (3), are in conflict with the provisions of a memorandum of understanding reached pursuant 24 25 to Section 3517.5 or 3560, the memorandum of understanding 26 shall be controlling without further legislative action, except that 27 if the provisions of a memorandum of understanding require the 28 expenditure of funds, those provisions may not become effective 29 unless approved by the Legislature in the annual Budget Act. No 30 memorandum of understanding reached pursuant to Section 3517.5 31 or 3560 may exclude from the definition of either "payrate" or 32 "special compensation" a member's base salary payments or 33 payments for time during which the member is excused from work 34 because of holidays, sick leave, vacation, compensating time off, 35 or leave of absence. If items of compensation earnable are included by memorandum of understanding as "payrate" or "special 36 37 compensation" for retirement purposes for represented and higher 38 education employees pursuant to this paragraph, the Department 39 of Personnel Administration or the Trustees of the California State 40 University shall obtain approval from the board for that inclusion.

(6) (A) Subparagraph (B) of paragraph (3) prescribes that 1 2 compensation earnable includes compensation for performing 3 normally required duties, such as holiday pay, bonuses (for duties 4 performed on regular work shift), educational incentive pay, 5 maintenance and noncash payments, out-of-class pay, 6 marksmanship pay, hazard pay, motorcycle pay, paramedic pay, 7 emergency medical technician pay, POST certificate pay, and split 8 shift differential; and includes compensation for uniforms, except 9 as provided in Section 20632; and subparagraph (I) of paragraph 10 (4) excludes from compensation earnable compensation for 11 additional services outside regular duties, such as standby pay, 12 callback pay, court duty, allowance for automobile, and bonuses 13 for duties performed after regular work shift.

(B) Notwithstanding subparagraph (A), the Department of
Personnel Administration shall determine which payments and
allowances that are paid by the state employer shall be considered
compensation for retirement purposes for an employee who either
is excluded from the definition of state employee in Section 3513,
or is a nonelected officer or employee of the executive branch of

20 government who is not a member of the civil service.

(C) Notwithstanding subparagraph (A), the Trustees of the
California State University shall determine which payments and
allowances that are paid by the trustees shall be considered
compensation for retirement purposes for a managerial employee,
as defined in Section 3562, or supervisory employee as defined in

26 Section 3580.3.

27 <u>SEC. 16.</u>

28 *SEC. 18.* Section 20636.1 of the Government Code is amended 29 to read:

20636.1. (a) Notwithstanding Section 20636, and Section
45102 of the Education Code, "compensation earnable" by a school
member means the payrate and special compensation of the
member, as defined by subdivisions (b) and (c), and as limited by
Section 21752.5.

(b) (1) "Payrate" means the normal monthly rate of pay or
monthly base pay of the member paid in cash to similarly situated
members of the same group or class of employment for services
rendered on a full-time basis during normal working hours,
pursuant to publicly available pay schedules. For purposes of this
part, for classified members, full-time employment is 40 hours per

1 week, and payments for services rendered, not to exceed 40 hours

2 per week, shall be reported as compensation earnable for all months

3 of the year in which work is performed. "Payrate," for a member

4 who is not in a group or class, means the monthly rate of pay or

5 monthly base pay of the member, paid in cash and pursuant to 6 publicly available pay schedules, for services rendered on a

7 full-time basis during normal working hours, subject to the 8 limitations of paragraph (2) of subdivision (e).

8 limitations of paragraph (2) of subdivision (e).
9 (A) For the purposes of this section, "classified members" shall

10 mean members who retain membership under this system while 11 employed with a school employer in positions not subject to 12 coverage under the Defined Benefit Program under the State

13 Teacher's Retirement System.

(B) For the purposes of this section, and Sections 20962 and
20966, "certificated members" shall mean members who retain
membership under this system while employed in positions subject
to coverage under the Defined Benefit Program under the State
Teacher's Retirement System.

(2) The computation for any leave without pay of a membershall be based on the compensation earnable by him or her at thebeginning of the absence.

(3) The computation for time prior to entering state service shall
be based on the compensation earnable by him or her in the position
first held by him or her in state service.

(c) (1) Special compensation of a school member includes any
payment received for special skills, knowledge, abilities, work
assignment, workdays or hours, or other work conditions.

(2) Special compensation shall be limited to that which is received by a member pursuant to a labor policy or agreement or as otherwise required by state or federal law, to similarly situated members of a group or class of employment that is in addition to payrate. If an individual is not part of a group or class, special compensation shall be limited to that which the board determines is received by similarly situated members in the closest related

group or class that is in addition to payrate, subject to thelimitations of paragraph (2) of subdivision (e).

37 (3) Special compensation shall be for services rendered during38 normal working hours and, when reported to the board, the39 employer shall identify the pay period in which the special

compensation was earned, and shall report special compensation
 separately from payrate.

3 (4) Special compensation may include the full monetary value 4 of normal contributions paid to the board by the employer, on 5 behalf of the member and pursuant to Section 20691, provided 6 that the employer's labor policy or agreement specifically provides 7 for the inclusion of the normal contribution payment in 8 compensation earnable.

9 (5) The monetary value of any service or noncash advantage 10 furnished by the employer to the member, except as expressly and 11 specifically provided in this part, shall not be special compensation 12 unless regulations promulgated by the board specifically determine 13 that value to be "special compensation."

14 (6) The board shall promulgate regulations that delineate more 15 and exclusively what specifically constitutes "special compensation" as used in this section. A written petition to request 16 17 an addition to the exclusive list that identifies and defines "special 18 compensation" items contained in board regulations may be made 19 pursuant to Section 11340.7. A uniform allowance, the monetary 20 value of employer-provided uniforms, holiday pay, and premium 21 pay for hours worked within the normally scheduled or regular 22 working hours that are in excess of the statutory maximum 23 workweek or work period applicable to the employee under Section 24 201 et seq. of Title 29 of the United States Code shall be included 25 as special compensation and appropriately defined in those 26 regulations.

27 (7) Special compensation does not include any of the following:

28 (A) Final settlement pay.

(B) Payments made for additional services rendered outside ofnormal working hours, whether paid in lump sum or otherwise.

31 (C) Any other payments the board has not affirmatively 32 determined to be special compensation.

(8) A written request may be submitted for the board's
determination as to whether specific compensation items meet the
definition of special compensation. Determinations shall be made
on these requests within 90 calendar days of receipt of all
information required to be submitted by the board.

38 (d) Notwithstanding any other provision of law, payrate and 39 special compensation schedules, ordinances, or similar documents

40 shall be public records available for public scrutiny.

(e) (1) As used in this part, "group or class of employment" 1 2 means a number of employees considered together because they 3 share similarities in job duties, work location, collective bargaining 4 unit, or other logical work-related grouping. Under no 5 circumstances shall one employee be considered a group or class. (2) Increases in compensation earnable granted to any employee 6 7 who is not in a group or class shall be limited during the final 8 compensation period applicable to the employees, as well as the 9 two years immediately preceding the final compensation period, to the average increase in compensation earnable during the same 10 period reported by the employer for all similarly situated members 11 12 in the closest related group or class or who are in the same 13 membership classification, except as may otherwise be determined 14 pursuant to regulations adopted by the board that establish 15 reasonable standards for granting exceptions. (f) As used in this part, "final settlement pay" means any pay 16

(1) As used in this part, final settlement pay means any pay
or cash conversions of employee benefits that are in excess of
compensation earnable, that are granted or awarded to a member
in connection with or in anticipation of a separation from
employment. The board shall promulgate regulations that delineate
more specifically what constitutes final settlement pay.

22 <u>SEC. 17.</u>

23 *SEC. 19.* Section 21220 of the Government Code is amended 24 to read:

25 21220. (a) A person who has been retired under this system,
26 for service or for disability, may not be employed in any capacity
27 thereafter by the state, the university, a school employer, or a
28 contracting agency, unless any of the following conditions are
29 satisfied:

(1) The employment qualifies for service credit in the University
of California Retirement Plan or the State Teachers' Retirement
Plan.

33 (2) He or she has first been reinstated from retirement pursuant34 to this chapter.

(3) For a person retiring on or after January 1, 2011 2012, the
employment, without reinstatement, is authorized by this article
and at least 180 days have elapsed since that person's retirement

38 date.

(b) A retired person whose employment without reinstatement
 is authorized by this article shall acquire no service credit or
 retirement rights under this part with respect to the employment.
 (c) Any retired member employed in violation of this article

5 shall:
(1) Reimburse this system for any retirement allowance received
during the period or periods of employment that are in violation
of law.

9 (2) Pay to this system an amount of money equal to the 10 employee contributions that would otherwise have been paid during 11 the period or periods of unlawful employment, plus interest 12 thereon.

(3) Contribute toward reimbursement of this system for
administrative expenses incurred in responding to this situation,
to the extent the member is determined by the executive officer to
be at fault.

17 (d) Any public employer that employs a retired member in18 violation of this article shall:

(1) Pay to this system an amount of money equal to employer
contributions that would otherwise have been paid for the period
or periods of time that the member is employed in violation of this
article, plus interest thereon.

(2) Contribute toward reimbursement of this system for
administrative expenses incurred in responding to this situation,
to the extent the employer is determined by the executive officer

26 of this system to be at fault.

27 <u>SEC. 18.</u>

28 SEC. 20. Section 21220.3 is added to the Government Code,29 to read:

30 21220.3. (a) A person who has retired under this system, for

31 service or for disability, may not render services for compensation

32 in any capacity for the state, the university, a school employer, or

33 a contracting agency, through a third party or as an independent

34 contractor, for a period of 180 days following the date of his or35 her retirement.

36 (b) Any retired member who provides services in violation of37 this section shall:

- 38 (1) Cease performing services for compensation and shall not
- 39 be eligible to again perform services for a period of 180 days
- 40 following the last date he or she performed services.

1 (2) Contribute toward reimbursement for administrative 2 expenses incurred by the system because of the violation, to the 3 extent that the retired member is determined by the executive 4 officer of this system to be at fault. For purposes of this 5 subdivision, a retired member shall be determined to be at fault if 6 the retired member knew or should have known that he or she was 7 performing services in violation of this section.

8 (c) Any public employer that utilizes the services of a retired 9 member in violation of this section shall contribute toward reimbursement of this system for administrative expenses incurred 10 by this system because of the violation, to the extent that the 11 employer is determined, by the executive officer of this system, 12 13 to be at fault. For purposes of this subdivision, a public employer shall be determined to be at fault if the public employer knew or 14 15 should have known that the retired member was performing services in violation of this section. 16

(d) This section shall apply to all persons who retire on and after
January 1, 2011 2012.

19 <u>SEC. 19.</u>

20 *SEC. 21.* Except as otherwise specifically provided, the 21 provisions of this act shall become operative on July 1, 2011.

22 **SEC. 20.**

23 SEC. 22. This bill shall become operative only if Assembly

24 Bill 1987 of the 2009–10 Regular Session is enacted and takes

25 effect on or before January 1, 2011.

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