

AMENDED IN SENATE JULY 13, 2011

AMENDED IN SENATE JUNE 29, 2011

AMENDED IN ASSEMBLY MARCH 29, 2011

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

ASSEMBLY BILL

No. 427

Introduced by Assembly Member John A. Pérez

February 14, 2011

An act to amend Sections 8879.57 and 8879.61 of the Government Code, relating to transportation.

LEGISLATIVE COUNSEL'S DIGEST

AB 427, as amended, John A. Pérez. Transportation bond funds: transit system safety.

Existing law, the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, authorizes the issuance of \$19.925 billion of general obligation bonds for specified purposes. Existing law requires the deposit of \$1 billion of the bond proceeds in the Transit System Safety, Security, and Disaster Response Account to be used, upon appropriation, for capital projects that provide increased protection against a security and safety threat, and for capital expenditures to increase the capacity of transit operators to develop disaster response transportation systems that can move people, goods, and emergency personnel and equipment in the aftermath of a disaster impairing that movement. Existing law designates the California Emergency Management Agency as the administrative agency for this account and requires the allocation of 60% of the funds in the account for capital expenditures to transit operators and other transportation agencies using the allocation formulas applicable to the State Transit Assistance

Program, and 15% of the funds for capital expenditures to specified intercity passenger rail systems and commuter rail systems. Existing law requires allocation of the 60% share of funds based on 2 different formulas also used for the State Transit Assistance program, with 50% of available funds allocated based on population and the remaining 50% based on operator revenue. Existing law provides that entities that receive bond funds from the 15% share for intercity passenger rail systems and commuter rail systems are not eligible for the 60% share of funds.

This bill would provide that commuter rail operators eligible to receive State Transit Assistance funds are also eligible to receive funds from the 60% share of Transit System Safety, Security, and Disaster Response Account funds. The bill would require funds that otherwise would be allocated based on operator revenue for the Southern California Regional Rail Authority (SCRRA) to be allocated to the applicable county transportation commission. The bill would authorize the applicable commission to allocate those funds to eligible purposes, including eligible projects of the SCRRA, or to suballocate those funds to the SCRRA. This bill would delete the provision making intercity and commuter rail entities receiving bond funds from the 15% share of funds ineligible for the 60% share of funds.

The bill would require an entity eligible to receive allocations of any of those funds to submit a document within a specified time to the California Emergency Management Agency that indicates the intent to use the funds, *the project or projects for which the funds will be used, and a schedule of funds to be drawn down*, and would, if the document is not submitted, authorize the California Emergency Management Agency to reallocate the funds. The bill would require the California Emergency Management Agency to notify a transportation planning agency if funds allocated to an entity within the region of the transportation planning agency are being reallocated and, if the transportation planning agency provides a document to the California Emergency Management Agency indicating its intent to distribute the funds to transit operators or rail operators, would require the funds to be allocated to the transportation planning agency. The bill would authorize the California Emergency Management Agency to allocate the funds on a competitive basis to an eligible entity in a different region of the state if the transportation planning agency does not provide the required documentation, as specified.

The bill would require the California Emergency Management Agency, by May 1 of each year, to report to specified committees of the Legislature and to the Legislative Analyst’s Office with specified information regarding projects selected for funding from the account, including a list of transit entities that have not used those allocated funds.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 8879.57 of the Government Code is
2 amended to read:
3 8879.57. Funds made available, upon appropriation of the
4 Legislature, from the Transit System Safety, Security, and Disaster
5 Response Account, created in subdivision (h) of Section 8879.23,
6 shall be allocated as follows:
7 (a) (1) Sixty percent of available funds shall be allocated for
8 capital expenditures to agencies and transit operators eligible to
9 receive State Transit Assistance funds using the formula in Sections
10 99313 and 99314 of the Public Utilities Code, including commuter
11 rail operators eligible to receive State Transit Assistance funds.
12 Of these funds, 50 percent shall be allocated to eligible agencies
13 using the formula in Section 99314 of the Public Utilities Code,
14 and 50 percent shall be allocated to eligible agencies using the
15 formula in Section 99313 of the Public Utilities Code, subject to
16 the provisions governing funds allocated under those sections.
17 Funds allocated to the Metropolitan Transportation Commission
18 using the formula in Section 99313 of the Public Utilities Code
19 shall be suballocated to transit operators within its jurisdiction
20 using the formula in Section 99314 of the Public Utilities Code.
21 In the region served by the multicounty transportation planning
22 agency described in Section 130004 of the Public Utilities Code,
23 funds that are to be allocated using the formula in Section 99314
24 of the Public Utilities Code for the Southern California Regional
25 Rail Authority shall be allocated to the applicable county
26 transportation commission in each county served by the authority
27 within that region. The county transportation commission, subject
28 to the applicable provisions governing funds allocated under that
29 section that are consistent with this section, shall use or allocate

1 the funds for eligible capital expenditures as described in paragraph
2 (2), including, but not limited to, eligible expenditures on the
3 system of the Southern California Regional Rail Authority. The
4 county transportation commission may suballocate these funds to
5 the Southern California Regional Rail Authority for those purposes.

6 (2) Eligible capital expenditures shall include either of the
7 following:

8 (A) A capital project that provides increased protection against
9 a security or safety threat, including, but not limited to, the
10 following:

11 (i) Construction or renovation projects that are designed to
12 enhance the security of public transit stations, tunnels, guideways,
13 elevated structures, or other transit facilities and equipment.

14 (ii) Explosive device mitigation and remediation equipment.

15 (iii) Chemical, biological, radiological, and nuclear explosives
16 search, rescue, or response equipment.

17 (iv) Interoperable communications equipment.

18 (v) Physical security enhancement equipment.

19 (vi) The installation of fencing, barriers, gates, or related security
20 enhancements that are designed to improve the physical security
21 of transit stations, tunnels, guideways, elevated structures, or other
22 transit facilities and equipment.

23 (vii) Other safety- or security-related projects approved by the
24 California Emergency Management Agency.

25 (B) Capital expenditures to increase the capacity of transit
26 operators to develop disaster response transportation systems that
27 can move people, goods, and emergency personnel and equipment
28 in the aftermath of a disaster impairing the mobility of goods,
29 people, and equipment.

30 (b) (1) Twenty-five percent of available funds shall be allocated
31 for capital expenditures to regional public waterborne transit
32 agencies authorized to operate a regional public water transit
33 system, including the operation of water transit vessels, terminals,
34 and feeder buses, and not otherwise eligible to receive State Transit
35 Assistance funds as of the effective date of this article. Funds shall
36 be allocated for eligible capital expenditures that enhance the
37 capacity of regional public waterborne transit agencies to provide
38 disaster response transportation systems that can move people,
39 goods, and emergency personnel and equipment in the aftermath
40 of a disaster or emergency.

1 (2) Eligible capital expenditures include, but are not limited to,
2 the construction or acquisition of new vessels, the capital
3 improvement or construction of docks, terminals, or other
4 waterborne transit facilities, the purchase of related equipment,
5 and the construction of fueling facilities. A project shall (A)
6 provide capital facilities and equipment to a regional public
7 waterborne transit system that enhances the ability of the system
8 to respond to a regional emergency, (B) be included in a regional
9 plan, including, but not limited to, a regional plan for waterborne
10 transit expansion or disaster response preparedness, and (C) provide
11 maximum flexibility in responding to disasters or emergencies.

12 (c) (1) Fifteen percent of available funds shall be made available
13 for capital expenditures to the intercity passenger rail system
14 described in Section 14035 and to the commuter rail systems
15 operated by the entities specified in Section 14072 and in Section
16 99314.1 of the Public Utilities Code.

17 (2) Eligible capital expenditures shall include either of the
18 following:

19 (A) A capital project that provides increased protection against
20 a security or safety threat, including, but not limited to, the
21 following:

22 (i) Construction or renovation projects that are designed to
23 enhance the security of public transit stations, tunnels, guideways,
24 elevated structures, or other transit facilities and equipment.

25 (ii) Explosive device mitigation and remediation equipment.

26 (iii) Chemical, biological, radiological, and nuclear explosives
27 search, rescue, or response equipment.

28 (iv) Interoperable communications equipment.

29 (v) Physical security enhancement equipment.

30 (vi) The installation of fencing, barriers, gates, or related security
31 enhancements that are designed to improve the physical security
32 of transit stations, tunnels, guideways, elevated structures, or other
33 transit facilities and equipment.

34 (vii) Other safety- or security-related projects approved by the
35 California Emergency Management Agency.

36 (B) Capital expenditures to increase the capacity of transit
37 operators to develop disaster response transportation systems that
38 can move people, goods, and emergency personnel and equipment
39 in the aftermath of a disaster impairing the mobility of goods,
40 people, and equipment.

1 (d) (1) An entity that is eligible to receive funds pursuant to
2 subdivision (a) or (c) shall, within 45 days of the date the Controller
3 makes public the list of eligible recipients pursuant to Section
4 8879.58, provide a document to the California Emergency
5 Management Agency that indicates the intent to use those funds,
6 *the project or projects for which the funds will be used, and a*
7 *schedule of funds to be drawn down.* If the entity does not submit
8 the document required under this paragraph, the funds allocated
9 to the entity pursuant to subdivision (a) or (c) shall be reallocated
10 by the California Emergency Management Agency in accordance
11 with paragraph (2). This paragraph also applies to transit operators
12 receiving a suballocation from a transportation planning agency,
13 in which case the operator rather than the transportation planning
14 agency is required to provide the document.

15 (2) The California Emergency Management Agency shall notify
16 the transportation planning agency if funds allocated to an entity
17 within the region of the transportation planning agency are being
18 reallocated pursuant to paragraph (1). The transportation planning
19 agency shall have 30 days to provide a document to the California
20 Emergency Management Agency indicating its intent to distribute
21 those funds to transit operators or rail operators for purposes
22 authorized under subdivision (a) or (c). An agency providing that
23 document shall receive an allocation of the funds. If the
24 transportation planning agency does not provide the document
25 within 30 days, the California Emergency Management Agency
26 may allocate the funds on a competitive basis to an entity in a
27 different region of the state that is an eligible entity under
28 subdivision (a) or (c). An eligible entity that is notified that it will
29 be awarded these funds shall, as a condition of receiving the funds,
30 satisfy the requirements of paragraph (1) within 45 days of being
31 advised of the reallocation. As used in this subdivision,
32 “transportation planning agency” includes the county transportation
33 commission in counties that have such a commission.

34 (3) *The formula that applies to State Transit Assistance funds*
35 *shall not apply to a reallocation of funds under this subdivision.*

36 ~~SEC. 2.— Section 8879.61 of the Government Code is amended~~
37 ~~to read:~~

38 ~~8879.61.— (a) Entities described in subdivisions (a), (b), and~~
39 ~~(c) of Section 8879.57 receiving an allocation of funds pursuant~~
40 ~~to this article shall expend those funds within three fiscal years of~~

1 the fiscal year in which the funds were allocated. Funds remaining
2 unexpended thereafter shall revert to the California Emergency
3 Management Agency, as applicable, for reallocation in subsequent
4 fiscal years.

5 (b) Entities that receive grant awards from funds allocated
6 pursuant to subdivision (b) of Section 8879.57 are not eligible to
7 receive awards from the funds allocated pursuant to subdivision
8 (a) of Section 8879.57.

9 (c) Funds appropriated for the program established by this article
10 in the Budget Act of 2007 shall be allocated consistent with the
11 allocation schedule established in Section 8879.57.

12 (d) On or before May 1 of each year, the California Emergency
13 Management Agency shall report to the Senate Committee on
14 Budget and Fiscal Review, the Assembly Committee on Budget,
15 the Senate Committee on Transportation and Housing, the
16 Assembly Committee on Transportation, and the Legislative
17 Analyst's Office on its activities under this article. The report shall
18 include a summary of the projects selected for funding during the
19 fiscal year in which awards were made, the status of projects
20 selected for funding in prior fiscal years, and a list of all transit
21 entities that have not used funds allocated to the transit entities
22 pursuant to Section 8879.57.

23 *SEC. 2. Section 8879.61 of the Government Code is amended*
24 *to read:*

25 8879.61. (a) (1) Entities described in subdivisions (a), (b),
26 and (c) of Section 8879.57 receiving an allocation of funds pursuant
27 to this article shall expend those funds within three fiscal years of
28 the fiscal year in which the funds were allocated. Funds remaining
29 unexpended thereafter shall revert to the California Emergency
30 Management Agency for reallocation under this article in
31 subsequent fiscal years.

32 (2) Notwithstanding paragraph (1), for an allocation of funds
33 made prior to June 30, 2011, to an entity described in subdivision
34 (b) of Section 8879.57, that entity shall have four fiscal years from
35 the last day of the fiscal year in which the funds were received by
36 that entity to expend those funds.

37 (b) Entities that receive grant awards from funds allocated
38 pursuant to subdivisions *subdivision (b) or (c)* of Section 8879.57
39 are not eligible to receive awards from the funds allocated pursuant
40 to subdivision (a) of Section 8879.57.

1 (c) Funds appropriated for the program established by this article
2 in the Budget Act of 2007 shall be allocated consistent with the
3 allocation schedule established in Section 8879.57.
4 (d) *On or before May 1 of each year, the California Emergency*
5 *Management Agency shall report to the Senate Committee on*
6 *Budget and Fiscal Review, the Assembly Committee on Budget,*
7 *the Senate Committee on Transportation and Housing, the*
8 *Assembly Committee on Transportation, and the Legislative*
9 *Analyst’s Office on its activities under this article. The report shall*
10 *include a summary of the projects selected for funding during the*
11 *fiscal year in which awards were made, the status of projects*
12 *selected for funding in prior fiscal years, and a list of all transit*
13 *entities that have not used funds allocated to the transit entities*
14 *pursuant to Section 8879.57.*

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