

AMENDED IN SENATE JUNE 14, 2011

AMENDED IN ASSEMBLY MARCH 31, 2011

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

ASSEMBLY BILL

No. 650

Introduced by Assembly Member Blumenfield

February 16, 2011

An act to add Article 10 (commencing with Section 99440) to Chapter 4 of Part 11 of Division 10 of the Public Utilities Code, relating to transportation, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 650, as amended, Blumenfield. Blue Ribbon Task Force on Public Transportation for the 21st Century.

Existing law establishes various boards and commissions within state government. Existing law establishes various transit districts and other local entities for development of public transit on a regional basis and makes various state revenues available to those entities for those purposes. Existing law declares that the fostering, continuance, and development of public transportation systems are a matter of statewide concern. The Public Transportation Account is designated as a trust fund and funds in the account shall be available to the Department of Transportation only for specified transportation planning and mass transportation purposes.

This bill would establish the Blue Ribbon Task Force on Public Transportation for the 21st Century. The bill would require the task force to be comprised of 12 specified members and would require the Senate Committee on Rules and the Speaker of the Assembly to jointly appoint these members, including a chair, by ~~March~~ January 31, 2012.

The bill would require the task force to issue a written report that contains specified findings and recommendations relating to, among other things, the current state of California’s transit system, the estimated cost of creating the needed system over various terms, and potential sources of funding to sustain the transit system’s needs, and to submit the report by ~~March 31, 2013~~ *September 30, 2012*, to the Governor, the Legislature, the Joint Legislative Budget Committee, the Senate Committee on Rules, the Speaker of the Assembly, and the transportation committees of the Legislature. The bill would require the task force, for purposes of collecting information for the written report, to consult with appropriate state agencies and departments and would require the task force to contract with consultants for preparation of the report. The bill would require the ~~department~~ *Department of Transportation* to provide administrative staffing to the task force. The bill would appropriate \$750,000 from the Public Transportation Account to the department, as specified, to accomplish the purposes of these provisions.

Vote: majority. Appropriation: yes. Fiscal committee: yes.
 State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) A comprehensive, well-coordinated and fully functioning
- 4 public transit system is critical to the well being of the California
- 5 populace because it can do the following:
- 6 (1) Grow the California economy by keeping money in the state,
- 7 creating good-paying stable jobs, and increasing the value of
- 8 surrounding real estate.
- 9 (2) Bolster the state’s security by decreasing dependence on
- 10 imported oil.
- 11 (3) Contribute to the effort to meet California’s greenhouse gas
- 12 reduction and air quality goals.
- 13 (4) Save travelers time by mitigating traffic congestion as the
- 14 state’s population grows.
- 15 (5) Promote equitable access to affordable, reliable, and safe
- 16 transportation for all Californians.
- 17 (b) Building and maintaining an effective public transportation
- 18 network requires a strategic commitment and vision that makes

1 transit in all forms an integral part of California’s overall 21st
2 century transportation system.

3 (c) Every \$1 billion invested in transportation infrastructure
4 creates 47,500 jobs.

5 (d) Every one dollar invested in public transportation generates
6 approximately six dollars in local economic activity.

7 (e) Real estate, including residential, commercial, and business,
8 that is served by public transit is valued more highly by the public
9 than similar properties not as well-served by transit. In San Diego,
10 residential properties for sale near commuter rail stops were valued
11 17 percent higher than properties for sale not near commuter rail
12 stops.

13 (f) California oil production has steadily decreased since its
14 peak in the 1980s, leading to an increased need for imported oil.
15 In 2006, California imported 55 percent, 328 of 593 million barrels,
16 of the oil it used. At \$90 per barrel that is \$29.5 billion dollars
17 annually leaving the state. Public transit in California currently
18 reduces the need to import oil by creating savings of 486 million
19 gallons of oil annually.

20 (g) Volatile organic compounds (VOCs) and nitrogen oxide
21 (NO_x) in high concentrations create dangerous air quality
22 conditions, which cause at least 6,500 premature deaths, 9,000
23 hospitalizations, and 1,700,000 cases of respiratory illness annually
24 in California. Public transportation reduces carbon monoxide (CO)
25 by 95 percent, VOCs by 90 percent, and NO_x by 50 percent, per
26 passenger mile, compared to driving a private vehicle.

27 (h) To meet requirements set out by the Global Warming
28 Solutions Act of 2006 and Executive Order S-3-05, California will
29 have to reduce its per capita emissions from 13 metric tons to 9.5
30 metric tons by 2020 and 2 metric tons by 2050. By taking existing
31 public transportation instead of driving a car, a single person can
32 save 2.1 metric tons, or 4,800 pounds, of carbon dioxide (CO₂)
33 per year.

34 (i) In the next 10 years, the California population is expected
35 to grow by over four million people, mostly in urban centers. This
36 will lead to more time wastefully spent in traffic congestion. In
37 2005, transit prevented 540.8 million hours of traffic delay around
38 the country, according to the Texas Transportation Institute. The
39 monetary value of those savings was \$10.2 billion.

1 (j) Nationally, personal vehicles have much higher fatality rates
2 scaled to miles traveled than public transit. From 2003 to 2008,
3 inclusive, there were no reported light rail transit fatalities. During
4 the same period, there were 28 times more fatalities associated
5 with personal vehicles than with transit bus travel.

6 (k) By 2025, an estimated one in five Californians will be over
7 65 years of age. Public transportation is already playing an
8 important role for this demographic, 20 percent of which does not
9 drive.

10 (l) Californians recognize the benefits of public transportation
11 and are responding with increased demand for it. San Diego
12 Metropolitan Transit System experienced ridership increases on
13 its line ranging from 5 to 11 percent in 2008. Sacramento’s light
14 rail system saw a 43.3 percent increase in 2008. Altamont
15 Commuter Express and Capitol Corridor ~~commuter~~ *intercity* trains,
16 connecting the San Francisco Bay area with the Central Valley,
17 saw ridership increases of 13.6 percent in the first quarter of 2008.
18 Bus ridership in Los Angeles grew by 8 percent in 2008.

19 (m) State funding for public transportation operations has
20 dwindled as the state struggles to meet general fund obligations.

21 (n) Public transit systems facing decreased funding generally
22 must raise fares, cut service, or do both. In 2009, San Francisco
23 raised fares by 6 percent followed by a 10-percent decrease in
24 service frequency in 2010. In 2010, Los Angeles implemented the
25 second 20-percent fare increase in three years and plans to
26 eliminate 388,000 hours of bus service. In San Diego, fares rose
27 by 28.5 percent between 2008 and 2009. Sacramento announced
28 in early 2010 that it would cut bus and rail service by 22 percent.

29 SEC. 2. Article 10 (commencing with Section 99440) is added
30 to Chapter 4 of Part 11 of Division 10 of the Public Utilities Code,
31 to read:

32

33 Article 10. Blue Ribbon Task Force on Public Transportation
34 for the 21st Century

35

36 99440. (a) (1) There shall be established in state government
37 the Blue Ribbon Task Force on Public Transportation for the 21st
38 Century.

1 (2) References in this article to the task force shall mean the
2 Blue Ribbon Task Force on Public Transportation for the 21st
3 Century.

4 (b) (1) The task force shall be comprised of 12 members,
5 including a chair, all of whom shall have a demonstrated interest
6 in public transportation and meet the criteria described in paragraph
7 (3).

8 (2) All members shall be jointly appointed by the Senate
9 Committee on Rules and the Speaker of the Assembly. These joint
10 appointments shall be made no later than ~~March~~ *January* 31, 2012.

11 (3) The task force shall be comprised of the following members:

12 (A) A business representative.

13 (B) A public transit representative.

14 (C) An environmental representative.

15 (D) An organized labor representative.

16 (E) A public health ~~representative~~ *or air quality expert*.

17 (F) A private transit provider representative.

18 (G) A regional transportation planning agency representative.

19 (H) A representative of a transit advocacy group.

20 (I) An education or academic representative with experience in
21 public transportation.

22 (J) A finance expert.

23 (K) A Member of the Assembly.

24 (L) A Member of the Senate.

25 (4) The chair shall be jointly appointed by the Senate Committee
26 on Rules and the Speaker of the Assembly from among the ~~12~~ *10*
27 *nonlegislative* task force members.

28 (c) Seven members of the task force shall constitute a quorum.

29 (d) The task force members shall serve without salary. However,
30 members of the task force shall receive necessary travel expenses,
31 including transportation, lodging, and meals. These necessary
32 expenses shall be paid from funds to be appropriated to the task
33 force pursuant to Section 99447.

34 (e) The task force shall be an advisory body only, and there
35 shall be no right or obligation on the part of the state to implement
36 the findings and recommendations of the task force without further
37 legislation that specifically authorizes that the findings and
38 recommendations of the task force be implemented.

39 99440.5. Within 45 days of the last joint appointment made
40 pursuant to Section 99440, the task force shall develop a clear

1 scope of work for accomplishing the purposes of this article. The
2 scope of work shall include a general statement of purpose,
3 enumerate research objectives, list specific tasks needed to
4 accomplish those objectives, generate a timeline for achieving
5 those tasks, identify the consultants needed, and develop a budget
6 for the funds appropriated pursuant to Section 99447.

7 99441. (a) The task force shall meet at least twice a month.
8 The task force may meet more often if needed. Meetings may be
9 conducted via conference call so long as there are adequate
10 telephone lines available for public participation.

11 (b) Proxies shall not be allowed to stand in for task force
12 members at meetings.

13 99442. (a) The task force shall conduct at least nine public
14 listening sessions to gather information from members of the public
15 and organizations around the state on public transportation issues
16 and needs. At least one listening session each shall be conducted
17 in the County of San Diego, the County of Los Angeles, the Inland
18 Empire, the City of Fresno, the City of Sacramento, the San
19 Francisco Bay area, the City of Eureka, the City of Redding, and
20 the City of Bakersfield.

21 (b) To the extent possible, the listening sessions shall be
22 conducted after 5 p.m. and in venues accessible by public transit.
23 At least one public listening session shall address rural public
24 transit needs.

25 (c) A quorum, including the chair, shall attend each public
26 listening session.

27 (d) To the extent possible, the task force shall communicate
28 with the public and stakeholders via the media, including electronic
29 and social media, about the public listening sessions. To the extent
30 possible, the public listening sessions shall be Web cast with
31 options for testimony to be presented electronically.

32 99443. The task force, in carrying out its duties pursuant to
33 this article, shall consider public transportation systems, as defined
34 by Section 99211, and in addition, transportation systems
35 specifically designed to get workers to job sites such as vanpool
36 services and employer-supported shared transit.

37 99444. (a) The task force shall issue a written report containing
38 findings and recommendations that address all of the following:

39 (1) The current state of California's transit system, including
40 major intermodal hubs, bus systems, bus rapid transit, light rail

1 and streetcar, intercity bus and rail, jitney services, paratransit
2 services, vanpools, variable route or shuttle services, and
3 connectivity between modes in the system.

4 ~~(2) Best practices based on a review of transit systems~~
5 ~~worldwide.~~

6 ~~(3)~~

7 (2) The level and types of transit needed to meet the following
8 goals: equity of accessibility and ease of use; strong and sustainable
9 local and statewide economies; and environmental and public
10 health, including reduced greenhouse gas and pollutant emissions.

11 ~~(4)~~

12 (3) The estimated cost of creating the needed system in the near
13 term (within five years), midterm (within 15 years), and long term
14 (within 25 years).

15 ~~(5)~~

16 (4) Potential sources of funding to sustain the system's needs.

17 ~~(6)~~

18 (5) Requirements and methods for attaining that funding.

19 ~~(7) Suggested scenarios for phasing in transit development.~~

20 ~~(8)~~

21 (6) Recommendations for action based on findings for
22 paragraphs (1) to ~~(7)~~ (5), inclusive.

23 (b) On or before ~~March 31, 2013~~ *September 30, 2012*, the task
24 force shall submit the written report described in subdivision (a)
25 to the Governor, the Legislature, the Joint Legislative Budget
26 Committee, the Senate Committee on Rules, the Speaker of the
27 Assembly, the Senate Committee on Transportation and Housing,
28 and the Assembly Committee on Transportation.

29 (c) A report to the Legislature pursuant to this section shall be
30 submitted in compliance with Section 9795 of the Government
31 Code.

32 (d) This section shall become inoperative on March 31, 2017,
33 pursuant to Section 10231.5 of the Government Code.

34 99445. (a) The task force, for purposes of collecting
35 information for the written report described in subdivision (a) of
36 Section 99444, shall consult with appropriate state agencies and
37 departments, including the department; the California
38 Transportation Commission; the Department of Housing and
39 Community Development; the Business, Transportation and
40 Housing Agency; the State Air Resources Board; the State Energy

1 Resources Conservation and Development Commission; and the
2 State Department of Health Care Services.

3 (b) The task force shall contract with consultants, such as the
4 faculty and staff of the Institute of Transportation Studies of the
5 University of California, for expert research, analysis, advice, and
6 to draft preliminary written reports and the written report. The task
7 force shall contract with those consultants for any additional
8 purposes that it deems necessary, including, but not limited to:
9 conducting public opinion surveys; preparing analyses of transit
10 system operations in California and elsewhere; conducting public
11 outreach; preparing Web-based, video, and print production of
12 task force findings; and drafting papers relating to, among other
13 things, expert research and analysis.

14 (c) The department shall provide all administrative staffing to
15 the task force and administer the funds appropriated pursuant to
16 Section 99447.

17 99446. (a) Meetings of the task force and the public listening
18 sessions described in Sections 99441 and 99442 shall be subject
19 to the Bagley-Keene Open Meeting Act (Article 9 (commencing
20 with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title
21 2 of the Government Code).

22 (b) The written report shall be disclosed to the public pursuant
23 to the California Public Records Act (Chapter 3.5 (commencing
24 with Section 6250) of Division 7 of Title 1 of the Government
25 Code).

26 99447. There is hereby appropriated the sum of seven hundred
27 fifty thousand dollars (\$750,000) from the Public Transportation
28 Account to the department consistent with subdivision (c) of
29 Section 99315 to accomplish the purposes of this article.