

AMENDED IN SENATE MAY 10, 2011
AMENDED IN SENATE APRIL 25, 2011
AMENDED IN SENATE MARCH 24, 2011

SENATE BILL

No. 135

Introduced by Senator Hernandez
(Principal coauthor: Assembly Member V. Manuel Pérez)
(*Coauthor: Senator Strickland*)

January 31, 2011

An act to amend Sections 1250, 1250.1, 1266, 1746, and 128755 of, and to add Sections 1749.1 and 1749.3 to, the Health and Safety Code, relating to hospice care.

LEGISLATIVE COUNSEL'S DIGEST

SB 135, as amended, Hernandez. Hospice facilities.

Under existing law, the State Department of Public Health licenses and regulates health facilities, including skilled nursing facilities, intermediate care facilities, and congregate living health facilities. Under existing law, the department also licenses and regulates hospices and the provision of hospice services. Violation of these provisions is a crime.

This bill would create a new health facility licensing category for, and would require the department to develop regulations governing licensure of, hospice facilities, as defined. It would impose various requirements on these facilities.

The bill would provide that the department may use specified federal regulations as the basis for hospice facility licensure until the department adopts regulations.

Because this bill would create a new crime, it would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the
2 following:

3 (a) Hospice is a special type of health care service designed to
4 provide palliative care and to alleviate the physical, emotional,
5 social, and spiritual discomforts of an individual who is
6 experiencing the last phases of life due to terminal illness.

7 (b) Hospice services provide supportive care to the primary
8 caregiver and family of the patient.

9 (c) Hospice services are provided primarily in the home, but
10 can also be provided in residential care or in health facility inpatient
11 settings.

12 (d) Persons who do not have family members or caregivers who
13 are able to provide care in the home should be able to have care
14 provided in a homelike environment, rather than in an institutional
15 setting, if that is their preference.

16 (e) Permitting the establishment of licensed hospice facilities
17 provides additional care and treatment options for persons who
18 are at the end of life.

19 (f) The establishment of licensed hospice facilities is permitted
20 under federal law and by many other states.

21 (g) Permitting the establishment of licensed hospice facilities
22 is consistent with federal legal affirmations of the right of an
23 individual to refuse life-sustaining treatment and that each person's
24 preferences about his or her end-of-life care should be considered.

25 (h) Permitting the establishment of licensed hospice facilities
26 is also consistent with the decision of the United States Supreme
27 Court in *Olmstead v. L.C. by Zimring* (1999) 527 U.S. 581, which
28 held that persons with disabilities have the right to live in the most

1 integrated setting possible with appropriate access to care and
2 choice of community-based services and placement options.

3 (i) It is the intent of the Legislature to permit the licensure of
4 hospice inpatient facilities in order to improve access to care, to
5 provide additional care options, and to provide for a homelike
6 environment within which to provide care and treatment for persons
7 who are experiencing the last phases of life.

8 SEC. 2. Section 1250 of the Health and Safety Code is amended
9 to read:

10 1250. As used in this chapter, “health facility” means any
11 facility, place, or building that is organized, maintained, and
12 operated for the diagnosis, care, prevention, and treatment of
13 human illness, physical or mental, including convalescence and
14 rehabilitation and including care during and after pregnancy, or
15 for any one or more of these purposes, for one or more persons,
16 to which the persons are admitted for a 24-hour stay or longer, and
17 includes the following types:

18 (a) “General acute care hospital” means a health facility having
19 a duly constituted governing body with overall administrative and
20 professional responsibility and an organized medical staff that
21 provides 24-hour inpatient care, including the following basic
22 services: medical, nursing, surgical, anesthesia, laboratory,
23 radiology, pharmacy, and dietary services. A general acute care
24 hospital may include more than one physical plant maintained and
25 operated on separate premises as provided in Section 1250.8. A
26 general acute care hospital that exclusively provides acute medical
27 rehabilitation center services, including at least physical therapy,
28 occupational therapy, and speech therapy, may provide for the
29 required surgical and anesthesia services through a contract with
30 another acute care hospital. In addition, a general acute care
31 hospital that, on July 1, 1983, provided required surgical and
32 anesthesia services through a contract or agreement with another
33 acute care hospital may continue to provide these surgical and
34 anesthesia services through a contract or agreement with an acute
35 care hospital. The general acute care hospital operated by the State
36 Department of Developmental Services at Agnews Developmental
37 Center may, until June 30, 2007, provide surgery and anesthesia
38 services through a contract or agreement with another acute care
39 hospital. Notwithstanding the requirements of this subdivision, a
40 general acute care hospital operated by the Department of

1 Corrections and Rehabilitation or the Department of Veterans
2 Affairs may provide surgery and anesthesia services during normal
3 weekday working hours, and not provide these services during
4 other hours of the weekday or on weekends or holidays, if the
5 general acute care hospital otherwise meets the requirements of
6 this section.

7 A “general acute care hospital” includes a “rural general acute
8 care hospital.” However, a “rural general acute care hospital” shall
9 not be required by the department to provide surgery and anesthesia
10 services. A “rural general acute care hospital” shall meet either of
11 the following conditions:

12 (1) The hospital meets criteria for designation within peer group
13 six or eight, as defined in the report entitled Hospital Peer Grouping
14 for Efficiency Comparison, dated December 20, 1982.

15 (2) The hospital meets the criteria for designation within peer
16 group five or seven, as defined in the report entitled Hospital Peer
17 Grouping for Efficiency Comparison, dated December 20, 1982,
18 and has no more than 76 acute care beds and is located in a census
19 dwelling place of 15,000 or less population according to the 1980
20 federal census.

21 (b) “Acute psychiatric hospital” means a health facility having
22 a duly constituted governing body with overall administrative and
23 professional responsibility and an organized medical staff that
24 provides 24-hour inpatient care for mentally disordered,
25 incompetent, or other patients referred to in Division 5
26 (commencing with Section 5000) or Division 6 (commencing with
27 Section 6000) of the Welfare and Institutions Code, including the
28 following basic services: medical, nursing, rehabilitative,
29 pharmacy, and dietary services.

30 (c) “Skilled nursing facility” means a health facility that provides
31 skilled nursing care and supportive care to patients whose primary
32 need is for availability of skilled nursing care on an extended basis.

33 (d) “Intermediate care facility” means a health facility that
34 provides inpatient care to ambulatory or nonambulatory patients
35 who have recurring need for skilled nursing supervision and need
36 supportive care, but who do not require availability of continuous
37 skilled nursing care.

38 (e) “Intermediate care facility/developmentally disabled
39 habilitative” means a facility with a capacity of 4 to 15 beds that
40 provides 24-hour personal care, habilitation, developmental, and

1 supportive health services to 15 or fewer persons with
2 developmental disabilities who have intermittent recurring needs
3 for nursing services, but have been certified by a physician and
4 surgeon as not requiring availability of continuous skilled nursing
5 care.

6 (f) “Special hospital” means a health facility having a duly
7 constituted governing body with overall administrative and
8 professional responsibility and an organized medical or dental staff
9 that provides inpatient or outpatient care in dentistry or maternity.

10 (g) “Intermediate care facility/developmentally disabled” means
11 a facility that provides 24-hour personal care, habilitation,
12 developmental, and supportive health services to persons with
13 developmental disabilities whose primary need is for
14 developmental services and who have a recurring but intermittent
15 need for skilled nursing services.

16 (h) “Intermediate care facility/developmentally
17 disabled-nursing” means a facility with a capacity of 4 to 15 beds
18 that provides 24-hour personal care, developmental services, and
19 nursing supervision for persons with developmental disabilities
20 who have intermittent recurring needs for skilled nursing care but
21 have been certified by a physician and surgeon as not requiring
22 continuous skilled nursing care. The facility shall serve medically
23 fragile persons with developmental disabilities or who demonstrate
24 significant developmental delay that may lead to a developmental
25 disability if not treated.

26 (i) (1) “Congregate living health facility” means a residential
27 home with a capacity, except as provided in paragraph (4), of no
28 more than 12 beds, that provides inpatient care, including the
29 following basic services: medical supervision, 24-hour skilled
30 nursing and supportive care, pharmacy, dietary, social, recreational,
31 and at least one type of service specified in paragraph (2). The
32 primary need of congregate living health facility residents shall
33 be for availability of skilled nursing care on a recurring,
34 intermittent, extended, or continuous basis. This care is generally
35 less intense than that provided in general acute care hospitals but
36 more intense than that provided in skilled nursing facilities.

37 (2) Congregate living health facilities shall provide one of the
38 following services:

39 (A) Services for persons who are mentally alert, persons with
40 physical disabilities, who may be ventilator dependent.

1 (B) ~~Services~~ *Until January 1, 2015, services* for persons who
2 have a diagnosis of terminal illness, a diagnosis of a life-threatening
3 illness, or both. Terminal illness means the individual has a life
4 expectancy of six months or less as stated in writing by his or her
5 attending physician and surgeon. A “life-threatening illness” means
6 the individual has an illness that can lead to a possibility of a
7 termination of life within five years or less as stated in writing by
8 his or her attending physician and surgeon.

9 (C) Services for persons who are catastrophically and severely
10 disabled. A person who is catastrophically and severely disabled
11 means a person whose origin of disability was acquired through
12 trauma or nondegenerative neurologic illness, for whom it has
13 been determined that active rehabilitation would be beneficial and
14 to whom these services are being provided. Services offered by a
15 congregate living health facility to a person who is catastrophically
16 disabled shall include, but not be limited to, speech, physical, and
17 occupational therapy.

18 (3) A congregate living health facility license shall specify which
19 of the types of persons described in paragraph (2) to whom a
20 facility is licensed to provide services.

21 (4) (A) A facility operated by a city and county for the purposes
22 of delivering services under this section may have a capacity of
23 59 beds.

24 (B) A congregate living health facility not operated by a city
25 and county servicing persons who are terminally ill, persons who
26 have been diagnosed with a life-threatening illness, or both, that
27 is located in a county with a population of 500,000 or more persons
28 may have not more than 25 beds for the purpose of serving persons
29 who are terminally ill.

30 (C) A congregate living health facility not operated by a city
31 and county serving persons who are catastrophically and severely
32 disabled, as defined in subparagraph (C) of paragraph (2) that is
33 located in a county of 500,000 or more persons may have not more
34 than 12 beds for the purpose of serving persons who are
35 catastrophically and severely disabled.

36 (5) A congregate living health facility shall have a
37 noninstitutional, homelike environment.

38 (j) (1) “Correctional treatment center” means a health facility
39 operated by the Department of Corrections and Rehabilitation, the
40 Department of Corrections and Rehabilitation, Division of Juvenile

1 Facilities, or a county, city, or city and county law enforcement
2 agency that, as determined by the department, provides inpatient
3 health services to that portion of the inmate population who do not
4 require a general acute care level of basic services. This definition
5 shall not apply to those areas of a law enforcement facility that
6 houses inmates or wards who may be receiving outpatient services
7 and are housed separately for reasons of improved access to health
8 care, security, and protection. The health services provided by a
9 correctional treatment center shall include, but are not limited to,
10 all of the following basic services: physician and surgeon,
11 psychiatrist, psychologist, nursing, pharmacy, and dietary. A
12 correctional treatment center may provide the following services:
13 laboratory, radiology, perinatal, and any other services approved
14 by the department.

15 (2) Outpatient surgical care with anesthesia may be provided,
16 if the correctional treatment center meets the same requirements
17 as a surgical clinic licensed pursuant to Section 1204, with the
18 exception of the requirement that patients remain less than 24
19 hours.

20 (3) Correctional treatment centers shall maintain written service
21 agreements with general acute care hospitals to provide for those
22 inmate physical health needs that cannot be met by the correctional
23 treatment center.

24 (4) Physician and surgeon services shall be readily available in
25 a correctional treatment center on a 24-hour basis.

26 (5) It is not the intent of the Legislature to have a correctional
27 treatment center supplant the general acute care hospitals at the
28 California Medical Facility, the California Men's Colony, and the
29 California Institution for Men. This subdivision shall not be
30 construed to prohibit the Department of Corrections and
31 Rehabilitation from obtaining a correctional treatment center
32 license at these sites.

33 (k) "Nursing facility" means a health facility licensed pursuant
34 to this chapter that is certified to participate as a provider of care
35 either as a skilled nursing facility in the federal Medicare Program
36 under Title XVIII of the federal Social Security Act or as a nursing
37 facility in the federal Medicaid Program under Title XIX of the
38 federal Social Security Act, or as both.

39 (l) Regulations defining a correctional treatment center described
40 in subdivision (j) that is operated by a county, city, or city and

1 county, the Department of Corrections and Rehabilitation, or the
2 Department of Corrections and Rehabilitation, Division of Juvenile
3 Facilities, shall not become effective prior to, or if effective, shall
4 be inoperative until January 1, 1996, and until that time these
5 correctional facilities are exempt from any licensing requirements.

6 (m) “Intermediate care facility/developmentally
7 disabled-continuous nursing (ICF/DD-CN)” means a homelike
8 facility with a capacity of four to eight, inclusive, beds that
9 provides 24-hour personal care, developmental services, and
10 nursing supervision for persons with developmental disabilities
11 who have continuous needs for skilled nursing care and have been
12 certified by a physician and surgeon as warranting continuous
13 skilled nursing care. The facility shall serve medically fragile
14 persons who have developmental disabilities or demonstrate
15 significant developmental delay that may lead to a developmental
16 disability if not treated. ICF/DD-CN facilities shall be subject to
17 licensure under this chapter upon adoption of licensing regulations
18 in accordance with Section 1275.3. A facility providing continuous
19 skilled nursing services to persons with developmental disabilities
20 pursuant to Section 14132.20 or 14495.10 of the Welfare and
21 Institutions Code shall apply for licensure under this subdivision
22 within 90 days after the regulations become effective, and may
23 continue to operate pursuant to those sections until its licensure
24 application is either approved or denied.

25 (n) “Hospice facility” means a facility with a capacity of no
26 more than 24 beds that is licensed by the department and operated
27 by a licensed and certified provider of hospice services. Hospice
28 services include, but are not limited to, routine care, continuous
29 care, inpatient respite care, general patient care, and the hospice
30 facility services described in Section 1749.3.

31 SEC. 3. Section 1250.1 of the Health and Safety Code is
32 amended to read:

33 1250.1. (a) The state department shall adopt regulations that
34 define all of the following bed classifications for health facilities:

- 35 (1) General acute care.
- 36 (2) Skilled nursing.
- 37 (3) Intermediate care developmental disabilities.
- 38 (4) Intermediate care—other.
- 39 (5) Acute psychiatric.
- 40 (6) Specialized care, with respect to special hospitals only.

1 (7) Chemical dependency recovery.

2 (8) Intermediate care facility/developmentally disabled
3 habilitative.

4 (9) Intermediate care facility/developmentally disabled nursing.

5 (10) Congregate living health facility.

6 (11) Pediatric day health and respite care facility, as defined in
7 Section 1760.2.

8 (12) Correctional treatment center. For correctional treatment
9 centers that provide psychiatric and psychological services
10 provided by county mental health agencies in local detention
11 facilities, the State Department of Mental Health shall adopt
12 regulations specifying acute and nonacute levels of 24-hour care.
13 Licensed inpatient beds in a correctional treatment center shall be
14 used only for the purpose of providing health services.

15 (13) Hospice facility.

16 (b) Except as provided in Section 1253.1, beds classified as
17 intermediate care beds, on September 27, 1978, shall be reclassified
18 by the state department as intermediate care—other. This
19 reclassification shall not constitute a “project” within the meaning
20 of Section 127170 and shall not be subject to any requirement for
21 a certificate of need under Chapter 1 (commencing with Section
22 127125) of Part 2 of Division 107, and regulations of the state
23 department governing intermediate care prior to the effective date
24 shall continue to be applicable to the intermediate care—other
25 classification unless and until amended or repealed by the state
26 department.

27 SEC. 4. Section 1266 of the Health and Safety Code is amended
28 to read:

29 1266. (a) The Licensing and Certification Division shall be
30 supported entirely by federal funds and special funds by no earlier
31 than the beginning of the 2009–10 fiscal year unless otherwise
32 specified in statute, or unless funds are specifically appropriated
33 from the General Fund in the annual Budget Act or other enacted
34 legislation. For the 2007–08 fiscal year, General Fund support
35 shall be provided to offset licensing and certification fees in an
36 amount of not less than two million seven hundred eighty-two
37 thousand dollars (\$2,782,000).

38 (b) (1) The Licensing and Certification Program fees for the
39 2006–07 fiscal year shall be as follows:

1	Type of Facility	Fee	
2	General Acute Care Hospitals	\$ 134.10	per bed
3	Acute Psychiatric Hospitals	\$ 134.10	per bed
4	Special Hospitals	\$ 134.10	per bed
5	Chemical Dependency Recovery Hospitals	\$ 123.52	per bed
6	Skilled Nursing Facilities	\$ 202.96	per bed
7	Intermediate Care Facilities	\$ 202.96	per bed
8	Intermediate Care Facilities - Developmentally		
9	Disabled	\$ 592.29	per bed
10	Intermediate Care Facilities - Developmentally		
11	Disabled - Habilitative	\$1,000.00	per facility
12	Intermediate Care Facilities - Developmentally		
13	Disabled - Nursing	\$1,000.00	per facility
14	Home Health Agencies	\$2,700.00	per facility
15	Referral Agencies	\$5,537.71	per facility
16	Adult Day Health Centers	\$4,650.02	per facility
17	Congregate Living Health Facilities	\$ 202.96	per bed
18	Psychology Clinics	\$ 600.00	per facility
19	Primary Clinics - Community and Free	\$ 600.00	per facility
20	Specialty Clinics - Rehab Clinics		
21	(For profit)	\$2,974.43	per facility
22	(Nonprofit)	\$ 500.00	per facility
23	Specialty Clinics - Surgical and Chronic	\$1,500.00	per facility
24	Dialysis Clinics	\$1,500.00	per facility
25	Pediatric Day Health/Respite Care	\$ 142.43	per bed
26	Alternative Birthing Centers	\$2,437.86	per facility
27	Hospice	\$1,000.00	per facility
28	Correctional Treatment Centers	\$ 590.39	per bed

29
30 (2) (A) In the first year of licensure for intermediate care
31 facility/developmentally disabled-continuous nursing (ICF/DD-CN)
32 facilities, the licensure fee for those facilities shall be equivalent
33 to the licensure fee for intermediate care facility/developmentally
34 disabled-nursing facilities during the same year. Thereafter, the
35 licensure fee for ICF/DD-CN facilities shall be established pursuant
36 to subdivisions (c) and (d).

37 (B) In the first year of licensure for hospice facilities, the
38 licensure fee shall be equivalent to the licensure fee for congregated
39 living health facilities during that year. Thereafter, the licensure

1 fee for hospice facilities shall be established pursuant to
2 subdivisions (c) and (d).

3 (c) Commencing February 1, 2007, and every February 1
4 thereafter, the department shall publish a list of estimated fees
5 pursuant to this section. The calculation of estimated fees and the
6 publication of the report and list of estimated fees shall not be
7 subject to the rulemaking requirements of Chapter 3.5
8 (commencing with Section 11340) of Part 1 of Division 3 of Title
9 2 of the Government Code.

10 (d) By February 1 of each year, the department shall prepare
11 the following reports and shall make those reports, and the list of
12 estimated fees required to be published pursuant to subdivision
13 (c), available to the public by submitting them to the Legislature
14 and posting them on the department's Internet Web site:

15 (1) The department shall prepare a report of all costs for
16 activities of the Licensing and Certification Program. At a
17 minimum, this report shall include a narrative of all baseline
18 adjustments and their calculations, a description of how each
19 category of facility was calculated, descriptions of assumptions
20 used in any calculations, and shall recommend Licensing and
21 Certification Program fees in accordance with the following:

22 (A) Projected workload and costs shall be grouped for each fee
23 category, including workload costs for facility categories that have
24 been established by statute and for which licensing regulations
25 and procedures are under development.

26 (B) Cost estimates, and the estimated fees, shall be based on
27 the appropriation amounts in the Governor's proposed budget for
28 the next fiscal year, with and without policy adjustments to the fee
29 methodology.

30 (C) The allocation of program, operational, and administrative
31 overhead, and indirect costs to fee categories shall be based on
32 generally accepted cost allocation methods. Significant items of
33 costs shall be directly charged to fee categories if the expenses can
34 be reasonably identified to the fee category that caused them.
35 Indirect and overhead costs shall be allocated to all fee categories
36 using a generally accepted cost allocation method.

37 (D) The amount of federal funds and General Fund moneys to
38 be received in the budget year shall be estimated and allocated to
39 each fee category based upon an appropriate metric.

(E) The fee for each category shall be determined by dividing the aggregate state share of all costs for the Licensing and Certification Program by the appropriate metric for the category of licensure. Amounts actually received for new licensure applications, including change of ownership applications, and late payment penalties, pursuant to Section 1266.5, during each fiscal year shall be calculated and 95 percent shall be applied to the appropriate fee categories in determining Licensing and Certification Program fees for the second fiscal year following receipt of those funds. The remaining 5 percent shall be retained in the fund as a reserve until appropriated.

(2) (A) The department shall prepare a staffing and systems analysis to ensure efficient and effective utilization of fees collected, proper allocation of departmental resources to licensing and certification activities, survey schedules, complaint investigations, enforcement and appeal activities, data collection and dissemination, surveyor training, and policy development.

(B) The analysis under this paragraph shall be made available to interested persons and shall include all of the following:

(i) The number of surveyors and administrative support personnel devoted to the licensing and certification of health care facilities.

(ii) The percentage of time devoted to licensing and certification activities for the various types of health facilities.

(iii) The number of facilities receiving full surveys and the frequency and number of followup visits.

(iv) The number and timeliness of complaint investigations.

(v) Data on deficiencies and citations issued, and numbers of citation review conferences and arbitration hearings.

(vi) Other applicable activities of the licensing and certification division.

(e) (1) The department shall adjust the list of estimated fees published pursuant to subdivision (c) if the annual Budget Act or other enacted legislation includes an appropriation that differs from those proposed in the Governor's proposed budget for that fiscal year.

(2) The department shall publish a final fee list, with an explanation of any adjustment, by the issuance of an all facilities letter, by posting the list on the department's Internet Web site, and by including the final fee list as part of the licensing application

package, within 14 days of the enactment of the annual Budget Act. The adjustment of fees and the publication of the final fee list shall not be subject to the rulemaking requirements of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.

(f) (1) Fees shall not be assessed or collected pursuant to this section from any state department, authority, bureau, commission, or officer, unless federal financial participation would become available by doing so and an appropriation is included in the annual Budget Act for that state department, authority, bureau, commission, or officer for this purpose. Fees shall not be assessed or collected pursuant to this section from any clinic that is certified only by the federal government and is exempt from licensure under Section 1206, unless federal financial participation would become available by doing so.

(2) For the 2006–07 state fiscal year, a fee shall not be assessed or collected pursuant to this section from any general acute care hospital owned by a health care district with 100 beds or less.

(g) The Licensing and Certification Program may change annual license expiration renewal dates to provide for efficiencies in operational processes or to provide for sufficient cashflow to pay for expenditures. If an annual license expiration date is changed, the renewal fee shall be prorated accordingly. Facilities shall be provided with a 60-day notice of any change in their annual license renewal date.

SEC. 5. Section 1746 of the Health and Safety Code is amended to read:

1746. For the purposes of this chapter, the following definitions apply:

(a) “Bereavement services” means those services available to the surviving family members for a period of at least one year after the death of the patient, including an assessment of the needs of the bereaved family and the development of a care plan that meets these needs, both prior to and following the death of the patient.

(b) “Home health aide” has the same meaning as that term is defined in subdivision (c) of Section 1727.

(c) “Home health aide services” means those services described in subdivision (d) of Section 1727 that provide for the personal care of the terminally ill patient and the performance of related tasks in the patient’s home in accordance with the plan of care in

1 order to increase the level of comfort and to maintain personal
2 hygiene and a safe, healthy environment for the patient.

3 (d) “Hospice” means a specialized form of interdisciplinary
4 health care that is designed to provide palliative care, alleviate the
5 physical, emotional, social, and spiritual discomforts of an
6 individual who is experiencing the last phases of life due to the
7 existence of a terminal disease, and provide supportive care to the
8 primary caregiver and the family of the hospice patient, and that
9 meets all of the following criteria:

10 (1) Considers the patient and the patient’s family, in addition
11 to the patient, as the unit of care.

12 (2) Utilizes an interdisciplinary team to assess the physical,
13 medical, psychological, social, and spiritual needs of the patient
14 and the patient’s family.

15 (3) Requires the interdisciplinary team to develop an overall
16 plan of care and to provide coordinated care that emphasizes
17 supportive services, including, but not limited to, home care, pain
18 control, and limited inpatient services. Limited inpatient services
19 are intended to ensure both continuity of care and appropriateness
20 of services for those patients who cannot be managed at home
21 because of acute complications or the temporary absence of a
22 capable primary caregiver.

23 (4) Provides for the palliative medical treatment of pain and
24 other symptoms associated with a terminal disease, but does not
25 provide for efforts to cure the disease.

26 (5) Provides for bereavement services following death to assist
27 the family in coping with social and emotional needs associated
28 with the death of the patient.

29 (6) Actively utilizes volunteers in the delivery of hospice
30 services.

31 (7) To the extent appropriate, based on the medical needs of the
32 patient, provides services in the patient’s home or primary place
33 of residence.

34 (e) “Hospice facility” means a health facility as defined in
35 subdivision (n) of Section 1250.

36 (f) “Inpatient care arrangements” means arranging for those
37 short inpatient stays that may become necessary to manage acute
38 symptoms or because of the temporary absence, or need for respite,
39 of a capable primary caregiver. The hospice shall arrange for these

1 stays, ensuring both continuity of care and the appropriateness of
2 services.

3 (g) “An interdisciplinary team” means the hospice care team
4 that includes, but is not limited to, the patient and patient’s family,
5 a physician and surgeon, a registered nurse, a social worker, a
6 volunteer, and a spiritual caregiver. The team shall be coordinated
7 by a registered nurse and shall be under medical direction. The
8 team shall meet regularly to develop and maintain an appropriate
9 plan of care.

10 (h) “Medical direction” means those services provided by a
11 licensed physician and surgeon who is charged with the
12 responsibility of acting as a consultant to the interdisciplinary
13 team, a consultant to the patient’s attending physician and surgeon,
14 as requested, with regard to pain and symptom management, and
15 a liaison with physician and surgeons in the community.

16 (i) “Multiple location” means a location or site from which a
17 hospice makes available basic hospice services within the service
18 area of the parent agency. A multiple location shares
19 administration, supervision, policies and procedures, and services
20 with the parent agency in a manner that renders it unnecessary for
21 the site to independently meet the licensing requirements.

22 (j) “Palliative care” refers to medical treatment, interdisciplinary
23 care, or consultation provided to the patient or family members,
24 or both, that has as its primary purposes preventing or relieving
25 suffering and enhancing the quality of life, rather than curing the
26 disease, as described in subdivision (b) of Section 1339.31, of a
27 patient who has an end-stage medical condition.

28 (k) “Parent agency” means the part of the hospice that is licensed
29 pursuant to this chapter and that develops and maintains
30 administrative control of multiple locations. All services provided
31 from each multiple location and parent agency are the responsibility
32 of the parent agency.

33 (l) “Plan of care” means a written plan developed by the
34 attending physician and surgeon, the medical director or physician
35 and surgeon designee, and the interdisciplinary team that addresses
36 the needs of a patient and family admitted to the hospice program.
37 The hospice shall retain overall responsibility for the development
38 and maintenance of the plan of care and quality of services
39 delivered.

1 (m) “Preliminary services” means those services authorized
2 pursuant to subdivision (d) of Section 1749.

3 (n) “Skilled nursing services” means nursing services provided
4 by or under the supervision of a registered nurse under a plan of
5 care developed by the interdisciplinary team and the patient’s
6 physician and surgeon to a patient and his or her family that pertain
7 to the palliative, supportive services required by patients with a
8 terminal illness. Skilled nursing services include, but are not limited
9 to, patient assessment, evaluation and case management of the
10 medical nursing needs of the patient, the performance of prescribed
11 medical treatment for pain and symptom control, the provision of
12 emotional support to both the patient and his or her family, and
13 the instruction of caregivers in providing personal care to the
14 patient. Skilled nursing services shall provide for the continuity
15 of services for the patient and his or her family. Skilled nursing
16 services shall be available on a 24-hour on-call basis.

17 (o) “Social services/counseling services” means those counseling
18 and spiritual care services that assist the patient and his or her
19 family to minimize stresses and problems that arise from social,
20 economic, psychological, or spiritual needs by utilizing appropriate
21 community resources, and maximize positive aspects and
22 opportunities for growth.

23 (p) “Terminal disease” or “terminal illness” means a medical
24 condition resulting in a prognosis of life of one year or less, if the
25 disease follows its natural course.

26 (q) “Volunteer services” means those services provided by
27 trained hospice volunteers who have agreed to provide service
28 under the direction of a hospice staff member who has been
29 designated by the hospice to provide direction to hospice
30 volunteers. Hospice volunteers may be used to provide support
31 and companionship to the patient and his or her family during the
32 remaining days of the patient’s life and to the surviving family
33 following the patient’s death.

34 SEC. 6. Section 1749.1 is added to the Health and Safety Code,
35 to read:

36 1749.1. (a) (1) Only a hospice licensed and certified in
37 California may apply for a hospice facility license.

38 (2) On or after the effective date of regulations to implement
39 this section, a hospice provider that seeks to provide short-term
40 inpatient respite or inpatient care directly in the hospice provider’s

own facility shall submit an application for licensure as a hospice facility.

(3) A hospice provider that provides short-term inpatient respite or inpatient care directly in the hospice provider's own facility prior to the effective date of regulations to implement this section may also continue to be licensed as a specialty hospital, skilled nursing facility, or congregate living health facility.

(4) Each application for a new or renewed hospice facility license under this chapter shall be accompanied by an annual Licensing and Certification Program fee set in accordance with Section 1266.

(5) A hospice facility shall be separately licensed, irrespective of the location of the facility.

(b) Hospice facility licensees shall be responsible for obtaining criminal background checks for employees, volunteers, and contractors in accordance with federal Medicare conditions of participation (42 C.F.R. 418 et seq.) and as may be required in accordance with state law. The hospice facility licensee shall pay the costs of obtaining a criminal background check.

(c) Building standards adopted pursuant to this section relating to fire and panic safety, and other regulations adopted pursuant to this section, shall apply uniformly throughout the state. A city, county, city and county, including a charter city or charter county, or fire protection district shall not adopt or enforce any ordinance or local rule or regulation relating to fire and panic safety in buildings or structures subject to this section that is inconsistent with the rules and regulations adopted pursuant to this section.

(d) The hospice facility shall meet the fire protection standards set forth in federal Medicare conditions of participation (42 C.F.R. 418 et seq.). A *freestanding* hospice facility shall meet the same building standards as a congregate living health facility as described in subparagraph (B) of paragraph (2) of subdivision (i) of Section 1250, *until the State Fire Marshal develops and adopts building standards for hospice facilities*.

(e) A hospice facility shall operate as a freestanding health facility, but may also be located adjacent to, physically connected to, or on the building grounds of, another health facility—~~or residential care facility~~. A hospice facility shall not be required to submit construction plans to the Office of Statewide Health Planning and Development for new construction or renovation.

1 As part of the application for licensure, the prospective licensee
2 shall submit evidence of compliance with local building codes. *If*
3 *the hospice facility is located adjacent to, physically connected*
4 *to, or on the building grounds of another health facility, the*
5 *prospective licensee shall also submit evidence that the hospice*
6 *facility complies with the building standards for the other health*
7 *facility, if these are more stringent.* In addition, the physical
8 environment of the facility shall be adequate to provide the level
9 of care and service required by the residents of the facility as
10 determined by the department.

11 SEC. 7. Section 1749.3 is added to the Health and Safety Code,
12 to read:

13 1749.3. (a) In order for a hospice program to be licensed as a
14 hospice facility, it shall provide, or make provision for, all of the
15 following services and requirements:

- 16 (1) Medical direction and adequate staff.
- 17 (2) Skilled nursing services.
- 18 (3) Palliative care.
- 19 (4) Social services and counseling services.
- 20 (5) Bereavement services.
- 21 (6) Volunteer services.
- 22 (7) Dietary services.
- 23 (8) Pharmaceutical services.
- 24 (9) Physical therapy, occupational therapy, and speech-language
25 therapy.
- 26 (10) Patient rights.
- 27 (11) Disaster preparedness.
- 28 (12) An adequate, safe, and sanitary physical environment.
- 29 (13) Housekeeping services.
- 30 (14) Patient medical records.
- 31 (15) Other administrative requirements.

32 (b) The department shall, by January 1, 2016, adopt regulations
33 that establish standards for the provision of the services in
34 subdivision (a). These regulations shall include, but are not limited
35 to, all of the following:

- 36 (1) Minimum staffing standards that require at least one licensed
37 nurse to be on duty 24 hours per day and a maximum of six patients
38 at any given time per direct care staff person. *A registered nurse*
39 *shall be available for consultation and able to come into the facility*

1 *within 30 minutes, if necessary, when no registered nurse is on*
2 *duty.*

3 (2) Patient rights provisions that provide each patient with all
4 of the following:

5 (A) Provision of information at admission to a hospice facility
6 that is the same information provided to patients of skilled nursing
7 facilities pursuant to Chapter 3.9 (commencing with Section 1599).

8 (B) Full information regarding his or her health status and
9 options for end-of-life care.

10 (C) Care that reflects individual preferences regarding
11 end-of-life care, including the right to refuse any treatment or
12 procedure.

13 (D) Treatment with consideration, respect, and full recognition
14 of dignity and individuality, including privacy in treatment and
15 care of personal needs.

16 (E) Entitlement to visitors of the patient's choosing, at any time
17 the patient chooses, and ensured privacy for those visits.

18 (3) Disaster preparedness plans for both internal and external
19 disasters that protect hospice patients, employees, and visitors,
20 and reflect coordination with local agencies that are responsible
21 for disaster preparedness and emergency response.

22 (4) Additional qualifications and requirements for licensure
23 above the requirements of this section and Section 1749.1.

24 (5) Compliance with Part 418 of Title 42 of the Code of Federal
25 Regulations established by the federal Centers for Medicare and
26 Medicaid Services relating to hospice care.

27 (c) The hospice facility shall provide a homelike environment
28 that is comfortable and accommodating to both the patient and the
29 patient's visitors.

30 (d) The hospice facility shall continue to provide services to
31 family and friends after the patient's stay in the hospice facility in
32 accordance with the patient's plan of care. These services may be
33 provided by the hospice program that operates the hospice facility.

34 (e) The hospice facility shall demonstrate the ability to meet
35 licensing requirements and shall be fully responsible for meeting
36 all licensing requirements, regardless of whether those requirements
37 are met through direct provision by the facility or under contract
38 with another entity. The hospice facility's reliance on contractors
39 to meet the licensing requirements does not exempt the hospice
40 facility or in any way mitigate the hospice facility's responsibilities.

(f) The hospice facility shall prevent unlawful or unauthorized access to, and use or disclosure of, patients' medical information as specified in Section 1280.15 and shall be subject to the same penalties that apply to congregate living health facilities for a violation of that section.

(g) Notwithstanding Section 1279, the department shall perform a licensing inspection no less than once every ~~three~~ two years.

(h) The hospice facility shall be subject to the same penalties that apply to congregate living health facilities pursuant to Chapter 2.4 (commencing with Section 1417) for violations of the licensing provisions relating to hospice facilities.

SEC. 8. Section 128755 of the Health and Safety Code is amended to read:

128755. (a) (1) Hospitals shall file the reports required by subdivisions (a), (b), (c), and (d) of Section 128735 with the office within four months after the close of the hospital's fiscal year except as provided in paragraph (2).

(2) If a licensee relinquishes the facility license or puts the facility license in suspense, the last day of active licensure shall be deemed a fiscal year end.

(3) The office shall make the reports filed pursuant to this subdivision available no later than three months after they were filed.

(b) (1) Skilled nursing facilities, intermediate care facilities, intermediate care facilities/developmentally disabled, hospice facilities, and congregate living facilities, including nursing facilities certified by the state department to participate in the Medi-Cal program, shall file the reports required by subdivisions (a), (b), (c), and (d) of Section 128735 with the office within four months after the close of the facility's fiscal year, except as provided in paragraph (2).

(2) (A) If a licensee relinquishes the facility license or puts the facility licensure in suspense, the last day of active licensure shall be deemed a fiscal year end.

(B) If a fiscal year end is created because the facility license is relinquished or put in suspense, the facility shall file the reports required by subdivisions (a), (b), (c), and (d) of Section 128735 within two months after the last day of active licensure.

(3) The office shall make the reports filed pursuant to paragraph (1) available not later than three months after they are filed.

(4) (A) Effective for fiscal years ending on or after December 31, 1991, the reports required by subdivisions (a), (b), (c), and (d) of Section 128735 shall be filed with the office by electronic media, as determined by the office.

(B) Congregate living health facilities are exempt from the electronic media reporting requirements of subparagraph (A).

(c) A hospital shall file the reports required by subdivision (g) of Section 128735 as follows:

(1) For patient discharges on or after January 1, 1999, through December 31, 1999, the reports shall be filed semiannually by each hospital or its designee not later than six months after the end of each semiannual period, and shall be available from the office no later than six months after the date that the report was filed.

(2) For patient discharges on or after January 1, 2000, through December 31, 2000, the reports shall be filed semiannually by each hospital or its designee not later than three months after the end of each semiannual period. The reports shall be filed by electronic tape, diskette, or similar medium as approved by the office. The office shall approve or reject each report within 15 days of receiving it. If a report does not meet the standards established by the office, it shall not be approved as filed and shall be rejected. The report shall be considered not filed as of the date the facility is notified that the report is rejected. A report shall be available from the office no later than 15 days after the date that the report is approved.

(3) For patient discharges on or after January 1, 2001, the reports shall be filed by each hospital or its designee for report periods and at times determined by the office. The reports shall be filed by online transmission in formats consistent with national standards for the exchange of electronic information. The office shall approve or reject each report within 15 days of receiving it. If a report does not meet the standards established by the office, it shall not be approved as filed and shall be rejected. The report shall be considered not filed as of the date the facility is notified that the report is rejected. A report shall be available from the office no later than 15 days after the date that the report is approved.

(d) The reports required by subdivision (a) of Section 128736 shall be filed by each hospital for report periods and at times determined by the office. The reports shall be filed by online transmission in formats consistent with national standards for the

1 exchange of electronic information. The office shall approve or
2 reject each report within 15 days of receiving it. If a report does
3 not meet the standards established by the office, it shall not be
4 approved as filed and shall be rejected. The report shall be
5 considered not filed as of the date the facility is notified that the
6 report is rejected. A report shall be available from the office no
7 later than 15 days after the report is approved.

8 (e) The reports required by subdivision (a) of Section 128737
9 shall be filed by each hospital or freestanding ambulatory surgery
10 clinic for report periods and at times determined by the office. The
11 reports shall be filed by online transmission in formats consistent
12 with national standards for the exchange of electronic information.
13 The office shall approve or reject each report within 15 days of
14 receiving it. If a report does not meet the standards established by
15 the office, it shall not be approved as filed and shall be rejected.
16 The report shall be considered not filed as of the date the facility
17 is notified that the report is rejected. A report shall be available
18 from the office no later than 15 days after the report is approved.

19 (f) Facilities shall not be required to maintain a full-time
20 electronic connection to the office for the purposes of online
21 transmission of reports as specified in subdivisions (c), (d), and
22 (e). The office may grant exemptions to the online transmission
23 of data requirements for limited periods to facilities. An exemption
24 may be granted only to a facility that submits a written request and
25 documents or demonstrates a specific need for an exemption.
26 Exemptions shall be granted for no more than one year at a time,
27 and for no more than a total of five consecutive years.

28 (g) The reports referred to in paragraph (2) of subdivision (a)
29 of Section 128730 shall be filed with the office on the dates
30 required by applicable law and shall be available from the office
31 no later than six months after the date that the report was filed.

32 (h) The office shall post on its Internet Web site and make
33 available to any person a copy of any report referred to in
34 subdivision (a), (b), (c), (d), or (g) of Section 128735, subdivision
35 (a) of Section 128736, subdivision (a) of Section 128737, Section
36 128740, and, in addition, shall make available in electronic formats
37 reports referred to in subdivision (a), (b), (c), (d), or (g) of Section
38 128735, subdivision (a) of Section 128736, subdivision (a) of
39 Section 128737, Section 128740, and subdivisions (a) and (c) of
40 Section 128745, unless the office determines that an individual

1 patient's rights of confidentiality would be violated. The office
2 shall make the reports available at cost.

3 SEC. 9. Until the department adopts regulations, the department
4 may use the federal Centers for Medicare and Medicaid Services,
5 Department of Health and Human Services hospice care regulations
6 as contained in Sections 418.3 and 418.52 to 418.116, inclusive,
7 of Title 42 of the Code of Federal Regulations, as those provisions
8 read on December 31, 2010, as the basis for hospice facility
9 licensure.

10 SEC. 10. No reimbursement is required by this act pursuant to
11 Section 6 of Article XIII B of the California Constitution because
12 the only costs that may be incurred by a local agency or school
13 district will be incurred because this act creates a new crime or
14 infraction, eliminates a crime or infraction, or changes the penalty
15 for a crime or infraction, within the meaning of Section 17556 of
16 the Government Code, or changes the definition of a crime within
17 the meaning of Section 6 of Article XIII B of the California
18 Constitution.