

AMENDED IN ASSEMBLY AUGUST 23, 2011

AMENDED IN ASSEMBLY AUGUST 15, 2011

AMENDED IN ASSEMBLY JULY 5, 2011

AMENDED IN ASSEMBLY JUNE 6, 2011

AMENDED IN SENATE APRIL 25, 2011

AMENDED IN SENATE MARCH 30, 2011

AMENDED IN SENATE MARCH 21, 2011

SENATE BILL

No. 602

Introduced by Senator Yee

February 17, 2011

An act to add Title 1.81.15 (commencing with Section 1798.90) to Part 4 of Division 3 of the Civil Code, relating to privacy.

LEGISLATIVE COUNSEL'S DIGEST

SB 602, as amended, Yee. Reader Privacy Act.

The California Public Records Act requires state and local agencies to make their records available for public inspection and, upon request of any person, to provide a copy of any public record unless the record is exempt from disclosure. The act provides that all registration and circulation records of any library that is in whole or in part supported by public funds are confidential and shall not be disclosed to any person, except as provided.

Existing law protects the privacy of personal information, including customer records, and requires a business that owns or licenses personal information about a California resident to implement and maintain reasonable security procedures and practices appropriate to the nature

of the information, in order to protect the personal information from unauthorized access, destruction, use, modification, or disclosure.

The Civil Discovery Act generally provides for the scope of discovery in civil actions and proceedings, and permits a party to a civil action to obtain discovery by inspecting documents, tangible things, and land or other property in the possession of any other party to the action.

This bill would enact the Reader Privacy Act, which would, among other things, prohibit a commercial provider of a book service, as defined, from disclosing, or being compelled to disclose, any personal information relating to a user of the book service, subject to certain exceptions. The bill would require a provider to disclose personal information of a user only if a court order has been issued, as specified, and certain other conditions have been satisfied. The bill would also require a provider to disclose *a user's* personal information ~~of a user~~ if the user has consented to the disclosure, and would authorize a provider to disclose ~~the a user's~~ personal information ~~of a user~~ to a government entity, as defined, if an imminent danger of death or serious physical injury exists, as specified, or if the provider in good faith believes the information is directly relevant to a crime against the provider or user. The bill would require a provider, upon request by a law enforcement entity, to preserve records and other evidence in its possession of a user's personal information pending issuance of a court order or warrant. The bill would impose civil penalties on a provider of a book service for knowingly disclosing a user's personal information to a government entity in violation of these provisions, except as otherwise provided. The bill would require ~~that any~~ *a* provider of a book service, except as specified, *to* prepare a specified report relating to demands for disclosure of personal information of users of the book service, and *to* publish that information in a searchable format on the Internet, or, if the provider does not have an Internet Web site, *to either* prominently post the report on its premises or send the report annually to the Office of Privacy Protection. The bill would specify additional requirements for publishing the report for a provider that collects personally identifiable information through the Internet about individual consumers in the state.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Title 1.81.15 (commencing with Section 1798.90) is added to Part 4 of Division 3 of the Civil Code, to read:

TITLE 1.81.15. READER PRIVACY ACT

1798.90. (a) This title shall be known and may be cited as the Reader Privacy Act.

(b) For purposes of this section:

(1) “Book” means paginated or similarly organized content in printed, audio, electronic, or other format, including fiction, nonfiction, academic, or other works of the type normally published in a volume or finite number of volumes, excluding serial publications such as a magazine or newspaper.

(2) “Book service” means a service that, as its primary purpose, provides the rental, purchase, borrowing, browsing, or viewing of books. “Book service” does not include a store that sells a variety of consumer products when the book service sales do not exceed 2 percent of the store’s total annual gross sales of consumer products sold in the United States.

(3) “Government entity” means any state or local agency, including, but not limited to, a law enforcement entity or any other investigative entity, agency, department, division, bureau, board, or commission, or any individual acting or purporting to act for or on behalf of a state or local agency.

(4) “Law enforcement entity” means a district attorney, a district attorney’s office, a municipal police department, a sheriff’s department, a county probation department, a county social services agency, the Department of Justice, the Department of Corrections and Rehabilitation, the ~~Department of the Youth Authority~~ *Division of Juvenile Facilities*, the Department of the California Highway Patrol, the police department of a campus of a community college, the University of California, or the California State University, or any other department or agency of the state authorized to investigate or prosecute the commission of a crime.

(5) “Personal information” means all of the following:

(A) Any information that identifies, relates to, describes, or is associated with a particular user, including, but not limited to, the information specifically listed in Section 1798.80.

1 (B) A unique identifier or Internet Protocol address, when that
2 identifier or address is used to identify, relate to, describe, or be
3 associated with a particular user or book, in whole or in partial
4 form.

5 (C) Any information that relates to, or is capable of being
6 associated with, a particular user's access to or use of a book
7 service or a book, in whole or in partial form.

8 (6) "Provider" means any commercial entity offering a book
9 service to the public.

10 (7) "User" means any person or entity that uses a book service.

11 (c) A provider shall not knowingly disclose to any government
12 entity, or be compelled to disclose to any person, private entity,
13 or government entity, any personal information of a user, except
14 under any of the following circumstances:

15 (1) A provider shall disclose personal information of a user to
16 a law enforcement entity only pursuant to a court order issued by
17 a duly authorized court with jurisdiction over an offense that is
18 under investigation and only if all of the following conditions are
19 met:

20 (A) The court issuing the order finds that probable cause exists
21 to believe the personal information requested is relevant evidence
22 to the investigation of an offense and any of the grounds in Section
23 1524 of the Penal Code is satisfied.

24 (B) The court issuing the order finds that the law enforcement
25 entity seeking disclosure has a compelling interest in obtaining
26 the personal information sought.

27 (C) The court issuing the order finds that the personal
28 information sought cannot be obtained by the law enforcement
29 entity seeking disclosure through less intrusive means.

30 (D) Prior to issuance of the court order, the law enforcement
31 entity seeking disclosure provides, in a timely manner, the provider
32 with reasonable notice of the proceeding to allow the provider the
33 opportunity to appear and contest issuance of the order.

34 (E) The law enforcement entity seeking disclosure has informed
35 the provider that it has given notice of the court order to the user
36 contemporaneously with the execution of the order, unless there
37 is a judicial determination of a strong showing of necessity to delay
38 that notification for a reasonable period of time, not to exceed 90
39 days.

1 (2) A provider shall disclose personal information of a user to
2 a government entity, other than a law enforcement entity, or to a
3 person or a private entity pursuant to a court order issued by a
4 court having jurisdiction over an offense under investigation by
5 that government entity or a pending action brought by the
6 government entity or by the person or private entity only if all of
7 the following conditions are met:

8 (A) The court issuing the order finds that the person or entity
9 seeking disclosure has a compelling interest in obtaining the
10 personal information sought.

11 (B) The court issuing the order finds that the personal
12 information sought cannot be obtained by the person or entity
13 seeking disclosure through less intrusive means.

14 (C) Prior to issuance of the court order, the person or entity
15 seeking disclosure provides, in a timely manner, the provider with
16 reasonable notice of the proceeding to allow the provider the
17 opportunity to appear and contest the issuance of the court order.

18 (D) The provider refrains from disclosing any personal
19 information pursuant to the court order until it provides, in a timely
20 manner, notice to the user about the issuance of the order and the
21 ability to appear and quash the order, and the user has been given
22 a minimum of 35 days prior to disclosure of the information within
23 which to appear and quash the order.

24 (3) A provider shall disclose the personal information of a user
25 to any person, private entity, or government entity if the user has
26 given his or her informed, affirmative consent to the specific
27 disclosure for a particular purpose.

28 (4) A provider may disclose personal information of a user to
29 a government entity, if the government entity asserts, and the
30 provider in good faith believes, that there is an imminent danger
31 of death or serious physical injury requiring the immediate
32 disclosure of the requested personal information and there is
33 insufficient time to obtain a court order. The government entity
34 seeking the disclosure shall provide the provider with a written
35 statement setting forth the facts giving rise to the emergency upon
36 request or no later than 48 hours after seeking disclosure.

37 (5) A provider may disclose personal information of a user to
38 a government entity if the provider in good faith believes that the
39 personal information is evidence directly related and relevant to
40 a crime against the provider or that user.

(d) (1) Any court issuing a court order requiring the disclosure of personal information of a user shall impose appropriate safeguards against the unauthorized disclosure of personal information by the provider and by the person, private entity, or government entity seeking disclosure pursuant to the order.

(2) The court may, in its discretion, quash or modify a court order requiring the disclosure of the user's personal information upon a motion made by the user, provider, person, or entity seeking disclosure.

(e) A provider, upon the request of a law enforcement entity, shall take all necessary steps to preserve records and other evidence in its possession of a user's personal information related to the use of a book or part of a book, pending the issuance of a court order or a warrant pursuant to this section or Section 1798.90.05. The provider shall retain the records and evidence for a period of 90 days from the date of the request by the law enforcement entity, which shall be extended for an additional 90-day period upon a renewed request by the law enforcement entity.

(f) Except in an action for a violation of this section, no evidence obtained in violation of this section shall be admissible in any civil or administrative proceeding.

(g) (1) Violations of this section shall be subject to the following penalties:

(A) Any provider that knowingly provides personal information about a user to a government entity in violation of this section shall be subject to a civil penalty not to exceed five hundred dollars (\$500) for each violation, which shall be paid to the user in a civil action brought by the user.

(B) Any provider that knowingly provides personal information about a user to a government entity in violation of this section shall, in addition to the penalty prescribed by subparagraph (A), be subject to a civil penalty not to exceed five hundred dollars (\$500) for each violation, which may be assessed and recovered in a civil action brought by the Attorney General, by any district attorney or city attorney, or by a city prosecutor in any city having a full-time city prosecutor, in any court of competent jurisdiction.

(2) If an action is brought by the Attorney General, one-half of the penalty collected shall be paid to the treasurer of the county in which the judgment was entered, and one-half to the General Fund. If the action is brought by a district attorney, the penalty collected

1 shall be paid to the treasurer of the county in which the judgment
2 was entered. If the action is brought by a city attorney or city
3 prosecutor, one-half of the penalty shall be paid to the treasurer
4 of the city in which the judgment was entered, and one-half to the
5 treasurer of the county in which the judgment was entered.

6 (3) The penalties provided by this section are not the exclusive
7 remedy and do not affect any other relief or remedy provided by
8 law.

9 (4) A civil action brought pursuant to this section shall be
10 commenced within two years after the date upon which the
11 claimant first discovered the violation.

12 (h) An objectively reasonable reliance by the provider on a
13 warrant or court order for the disclosure of personal information
14 of a user, or on any of the enumerated exceptions to the
15 confidentiality of a user's personal information set forth in this
16 section, is a complete defense to any civil action for the violation
17 of this section.

18 (i) (1) Unless disclosure of information pertaining to a particular
19 request or set of requests is specifically prohibited by law, a
20 provider shall prepare a report including all of the following
21 information, to the extent it can be reasonably determined:

22 (A) The number of federal and state warrants, federal and state
23 grand jury subpoenas, federal and state civil and administrative
24 subpoenas, federal and state civil and criminal court orders, and
25 requests for information made with the informed consent of the
26 user as described in paragraph (3) of subdivision (c), seeking
27 disclosure of any personal information of a user related to the
28 access or use of a book service or book, received by the provider
29 from January 1 to December 31, inclusive, of the previous year.

30 (B) The number of disclosures made by the provider pursuant
31 to paragraphs (4) and (5) of subdivision (c) from January 1 to
32 December 31, inclusive, of the previous year.

33 (C) For each category of demand or disclosure, the provider
34 shall include all of the following information:

35 (i) The number of times notice of a court order in a criminal,
36 civil, or administrative action has been provided by the provider
37 and the date the notice was provided.

38 (ii) The number of times personal information has been disclosed
39 by the provider.

1 (iii) The number of times no personal information has been
2 disclosed by the provider.

3 (iv) The number of times the provider contests the demand.

4 (v) The number of times the user contests the demand.

5 (vi) The number of users whose personal information was
6 disclosed by the provider.

7 (vii) The type of personal information that was disclosed and
8 the number of times that type of personal information was
9 disclosed, ~~except user textbook purchase or rental verifications
10 generated by a campus bookstore at a public postsecondary
11 educational institution in response to an audit request from a
12 government entity that provides textbook purchase or rental
13 subsidies to users are exempt from the reporting requirement of
14 this subparagraph.~~ disclosed.

15 (2) Notwithstanding paragraph (1), a provider is not required
16 to prepare a report pursuant to this subdivision unless it has
17 disclosed personal information related to the access or use of a
18 book service or book of more than 30 total users consisting of
19 users located in this state or users whose location is unknown or
20 of both types of users.

21 *(3) The reporting requirements of this subdivision shall not*
22 *apply to information disclosed to a government entity that is made*
23 *by a provider serving a postsecondary educational institution when*
24 *the provider is required to disclose the information in order to be*
25 *reimbursed for the sale or rental of a book that was purchased or*
26 *rented by a student using book vouchers or other financial aid*
27 *subsidies for books.*

28 (j) Reports prepared pursuant to subdivision (i) shall be made
29 publicly available in an online, searchable format on or before
30 March 1 of each year. If the provider does not have an Internet
31 Web site, the provider shall post the reports prominently on its
32 premises or send the reports to the Office of Privacy Protection
33 on or before March 1 of each year.

34 (k) On or before March 1 of each year, a provider subject to
35 Section 22575 of the Business and Professions Code shall complete
36 one of the following actions:

37 (1) Create a prominent hyperlink to its latest report prepared
38 pursuant to subdivision (i) in the disclosure section of its privacy
39 policy applicable to its book service.

1 (2) Post the report prepared pursuant to subdivision (i) in the
2 section of its Internet Web site explaining the way in which user
3 information and privacy issues related to its book service are
4 addressed.

5 (3) State on its Internet Web site in one of the areas described
6 in paragraphs (1) and (2) that no report prepared pursuant to
7 subdivision (i) is available because the provider is exempt from
8 the reporting requirement pursuant to paragraph (2) of subdivision
9 (i).

10 (l) Nothing in this section shall otherwise affect the rights of
11 any person under the California Constitution or any other law or
12 be construed as conflicting with the federal Privacy Protection Act
13 of 1980 (Chapter 21A (commencing with Section 2000aa) of Title
14 42 of the United States Code) *of 1980 (42 U.S.C. 2000aa et seq.)*.

15 1798.90.05. Section 1798.90 does not make it unlawful for a
16 law enforcement entity subject to Section 2000aa of Title 42 of
17 the United States Code to obtain a search warrant for the personal
18 information of a user pursuant to otherwise applicable law in
19 connection with the investigation or prosecution of a criminal
20 offense when probable cause exists to believe that the person
21 possessing the personal information has committed, or is
22 committing, a criminal offense involving the production,
23 possession, receipt, mailing, sale, distribution, shipment, or
24 transportation of child pornography, the sexual exploitation of
25 children, or the sale or purchase of children prohibited by Sections
26 2251, 2251A, 2252, and 2252A of Title 18 of the United States
27 Code. Nothing in Section 1798.90 shall prevent a provider from
28 complying with a proper search warrant issued by a duly authorized
29 court in connection with the investigation or prosecution of any
30 of those offenses.