

AMENDED IN SENATE APRIL 4, 2011

AMENDED IN SENATE MARCH 24, 2011

**SENATE BILL**

**No. 761**

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**Introduced by Senator Lowenthal**

February 18, 2011

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An act to add Section 22947.45 to the Business and Professions Code, relating to business.

LEGISLATIVE COUNSEL'S DIGEST

SB 761, as amended, Lowenthal. Computer spyware.

Existing law, the Consumer Protection Against Computer Spyware Act, prohibits a person or entity other than the authorized user of computer software from, with actual knowledge, conscious avoidance of actual knowledge, or willfully, causing computer software to be copied onto the computer of a consumer in this state and using the software to (1) take control of the computer, as specified, (2) modify certain settings relating to the computer's access to or use of the Internet, as specified, (3) collect, through intentionally deceptive means, personally identifiable information, as defined, (4) prevent, without authorization, an authorized user's reasonable efforts to block the installation of or disabling of software, as specified, (5) intentionally misrepresent that the software will be uninstalled or disabled by an authorized user's action, or (6) through intentionally deceptive means, remove, disable, or render inoperative security, antispymware, or antivirus software installed on the computer.

Existing law establishes the California Office of Privacy Protection for specified purposes relating to protecting the privacy rights of consumers.

This bill would, no later than July 1, 2012, require the Attorney General, in consultation with the California Office of Privacy Protection, to adopt regulations that would require a covered entity, defined as a person or entity doing business in California that collects, uses, or stores online data containing covered information; from a consumer in this state, to provide a consumer in California with a method to opt out of that collection, use, and storage of such information. The bill would specify that such information, includes, but is not limited to, the online activity of an individual and other personal information. The bill would subject these regulations to certain requirements, including, but not limited to, a requirement that a covered entity disclose to a consumer certain information relating to its collection, use, and storage information practices. The bill would make a covered entity that willfully fails to comply with the adopted regulations liable to a consumer in a civil action for damages, as specified, and would require such an action to be brought within a certain time period.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 22947.45 is added to the Business and  
2 Professions Code, to read:  
3 22947.45. (a) For the purposes of this section, the following  
4 definitions shall apply:  
5 (1) “Covered entity” means a person or entity doing business  
6 in California that collects, uses, or stores online data containing  
7 covered information from a consumer in this state. “Covered entity”  
8 shall not include any of the following:  
9 (A) The federal government or any instrumentality of the federal  
10 government.  
11 (B) The government of any state or any instrumentality of state  
12 government.  
13 (C) Any local government or instrumentality of local  
14 government.  
15 ~~(D) Any person who can demonstrate that he or she stores~~  
16 ~~covered information from or about fewer than 15,000 individuals;~~  
17 ~~collects covered information from or about fewer than 10,000~~  
18 ~~individuals during any 12-month period; does not collect or store~~  
19 ~~sensitive information; or does not use covered information to study,~~

1 ~~monitor, or analyze the behavior of individuals as the person's~~  
2 ~~primary business.~~

3 *(D) Any person who can demonstrate that he or she does all of*  
4 *the following:*

5 *(i) Stores covered information from or about fewer than 15,000*  
6 *individuals.*

7 *(ii) Collects covered information from or about fewer than*  
8 *10,000 individuals*  
9 *during any 12-month period.*

10 *(iii) Does not collect or store sensitive information.*

11 *(iv) Does not use covered information to study, monitor, or*  
12 *analyze the behavior of individuals as the person's primary*  
13 *business.*

14 (2) (A) "Covered information" means, with respect to an  
15 individual, any of the following that is transmitted online:

16 (i) The online activity of the individual, including, but not  
17 limited to, the Internet Web sites and content from Internet Web  
18 sites accessed; the date and hour of online access; the computer  
19 and geolocation from which online information was accessed; and  
20 the means by which online information was accessed, such as, but  
21 not limited to, a device, browser, or application.

22 (ii) Any unique or substantially unique identifier, such as a  
23 customer number or Internet Protocol address.

24 (iii) Personal information including, but not limited to, a name;  
25 a postal address or other location; an e-mail address or other user  
26 name; a telephone or fax number; a government-issued  
27 identification number, such as a tax identification number, a  
28 passport number, or a driver's license number; or a financial  
29 account number, or credit card or debit card number, or any  
30 required security code, access code, or password that is necessary  
31 to permit access to an individual's financial account.

32 (B) "Covered information" shall not include the title, business  
33 address, business e-mail address, business telephone number, or  
34 business fax number associated with an individual's status as an  
35 employee of an organization, or an individual's name when  
36 collected, stored, used, or disclosed in connection with that  
37 employment status; or any information collected from or about an  
38 employee by an employer, prospective employer, or former  
39 employer that directly relates to the employee-employer  
40 relationship.

1 (3) (A) “Sensitive information” means any of the following:

2 (i) Any information that is associated with covered information  
3 of an individual and relates directly to that individual’s medical  
4 history, physical or mental health, or the provision of health care  
5 to the individual; race or ethnicity; religious beliefs and affiliation;  
6 sexual orientation or sexual behavior; income, assets, liabilities,  
7 or financial records, and other financial information associated  
8 with a financial account, including balances and other financial  
9 information, except when financial account information is provided  
10 by the individual and is used only to process an authorized credit  
11 or debit to the account; or precise geolocation information and any  
12 information about the individual’s activities and relationships  
13 associated with that geolocation.

14 (ii) An individual’s unique biometric data, including a  
15 fingerprint or retina scan, or social security number.

16 (iii) Information deemed sensitive information pursuant to  
17 regulations adopted by the Attorney General under subparagraph  
18 (B).

19 (B) The Attorney General in consultation with the California  
20 Office of Privacy Protection may, by regulations adopted pursuant  
21 to subdivision (b), modify the scope or application of the definition  
22 of “sensitive information” as necessary to promote the purposes  
23 of this act. In adopting these regulations, the Attorney General  
24 shall consider the purpose of collecting the information and the  
25 context in which the information is used; how easily the  
26 information can be used to identify a specific individual; the nature  
27 and extent of authorized access to the information; an individual’s  
28 reasonable expectations under the circumstances; and adverse  
29 effects that may be experienced by an individual if the information  
30 is disclosed to an unauthorized person.

31 (b) (1) No later than July 1, 2012, the Attorney General, in  
32 consultation with the California Office of Privacy Protection, shall  
33 adopt regulations that would require a covered entity doing  
34 business in California to provide a consumer in this state with a  
35 method for the consumer to opt out of the collection or use of any  
36 covered information by a covered entity.

37 (2) The regulations shall do the following:

38 (A) Include a requirement for a covered entity to disclose, in a  
39 manner that is easily accessible to a consumer, information on the  
40 collection, use, and storage of information practices, how the entity

1 uses or discloses that information, and the names of the persons  
2 to whom that entity would disclose that information.

3 (B) Prohibit the collection or use of covered information by a  
4 covered entity for which a consumer has opted out of such  
5 collection or use, unless the consumer changes his or her opt-out  
6 preference to allow the collection or use of that information.

7 (3) The regulations may do the following:

8 (A) Include a requirement that a covered entity provide a  
9 consumer with a means to access the covered information of that  
10 consumer and the data retention and security policies of the covered  
11 entity in a format that is clear and easy to understand.

12 (B) Include a requirement that some or all of the regulations  
13 apply with regard to the collection and use of covered information,  
14 regardless of the source.

15 (4) The Attorney General may exempt from some or all of the  
16 regulations required by this section certain commonly accepted  
17 commercial practices, including the following:

18 (A) Providing, operating, or improving a product or service  
19 used, requested, or authorized by an individual, including the  
20 ongoing provision of customer service and support.

21 (B) Analyzing data related to use of the product or service for  
22 purposes of improving the products, services, or operations.

23 (C) Basic business functions, such as, but not limited to,  
24 accounting, inventory and supply chain management, quality  
25 assurance, and internal auditing.

26 (D) Protecting or defending rights or property, including, but  
27 not limited to, intellectual property, against actual or potential  
28 security threats, fraud, theft, unauthorized transactions, or other  
29 illegal activities.

30 (E) Preventing imminent danger to the personal safety of an  
31 individual or group of individuals.

32 (F) Complying with a federal, state, or local law, regulation,  
33 rule, or other applicable legal requirement, including, but not  
34 limited to, disclosures pursuant to a court order, subpoena,  
35 summons, or other properly executed compulsory process.

36 (G) Any other category of operational use specified by the  
37 Attorney General in regulations adopted pursuant to this  
38 subdivision that is consistent with the purposes of this act.

39 (c) A covered entity that willfully fails to comply with  
40 regulations promulgated by the Attorney General pursuant to

1 subdivision (b) with respect to any individual is liable to that  
2 individual in a civil action brought in a California court of  
3 appropriate jurisdiction in an amount equal to the sum of the greater  
4 of any actual damages, but in no event less than one hundred  
5 dollars (\$100) or more than one thousand dollars (\$1,000), and  
6 such amount of punitive damages as the court may allow. In the  
7 case of any successful action under this section, the covered entity  
8 shall be liable to the individual for the costs of the action together  
9 with reasonable attorney's fees as determined by the court. A civil  
10 action under this section shall not be commenced later than two  
11 years after the date upon which the claimant first discovered or  
12 had a reasonable opportunity to discover the violation.

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