

AMENDED IN SENATE AUGUST 27, 2013

AMENDED IN ASSEMBLY APRIL 15, 2013

AMENDED IN ASSEMBLY APRIL 4, 2013

CALIFORNIA LEGISLATURE—2013–14 REGULAR SESSION

**ASSEMBLY BILL**

**No. 35**

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**Introduced by Assembly Member Roger Hernández**

December 3, 2012

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An act to add Section 22449 to the Business and Professions Code, to amend Section 1264 of the Unemployment Insurance Code, and to ~~amend Section 12801.6 of~~ *add Section 13001* to the Vehicle Code, relating to childhood arrivals.

LEGISLATIVE COUNSEL'S DIGEST

AB 35, as amended, Roger Hernández. Deferred action for childhood arrivals.

(1) Under existing federal law, the Secretary of the Department of Homeland Security has issued a directive allowing certain undocumented individuals who meet several key criteria for relief from removal from the United States or from entering into removal proceedings to be eligible to receive deferred action for a period of 2 years, subject to renewal, and who will be eligible to apply for work authorization.

Existing law provides for the regulation of immigration consultants by the Department of Consumer Affairs, the licensure and regulation of attorneys by the State Bar of California, and the commission of notaries public by the Secretary of State. A violation of certain of these provisions is a crime.

This bill would provide that immigration consultants, attorneys, notaries public, and organizations accredited by the United States Board

of Immigration Appeals shall be the only individuals authorized to charge clients or prospective clients a fee for providing services associated with filing an application under the deferred action program. The bill also would prohibit immigration consultants, attorneys, notaries public, and organizations accredited by the United States Board of Immigration Appeals from participating in practices that amount to price gouging, as defined, when a client or prospective client solicits these services. By expanding the definition of a crime, this bill would impose a state-mandated local program.

(2) Commencing January 1, 2013, state law provides that any federal document demonstrating favorable action by the federal government for acceptance of a person into this deferred action program shall satisfy specified requirements for the purposes of being authorized to receive an original driver's license from the Department of Motor Vehicles, as described.

This bill would provide that these provisions also apply for the purposes of being authorized to receive a California identification cards.

(3) Existing law provides for unemployment compensation benefits to eligible persons who are unemployed through no fault of their own. Existing law establishes the Unemployment Fund, a continuously appropriated fund, for the receipt of employer contributions and the payment of employment compensation benefits. Existing law makes it a crime for a person to commit various acts, including making or signing a false statement or supplying false information in connection with obtaining unemployment benefits, as specified.

Existing law provides that unemployment compensation benefits, and other related benefits, as specified, shall not be payable on the basis of services performed by a person who is not a citizen of the United States, unless that person is an individual who was lawfully admitted for permanent residence at the time the services were performed, was lawfully present for purposes of performing the services, or was permanently residing in the United States under color of law at the time the services were performed.

This bill would provide that, to the extent authorized by federal law, if a person has received a notice of decision from the federal government granting deferred action under the federal Deferred Action for Childhood Arrivals program and if that person performed the services while he or she was in receipt of a valid employment authorization from the federal government, he or she is a person who was lawfully present for purposes

of performing the services and is eligible for unemployment compensation benefits, as specified.

(4) The bill would state that the provisions of the bill are declarative of existing law.

(5) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 22449 is added to the Business and Professions Code, to read:

2 22449. (a) Immigration consultants, attorneys, notaries public, and organizations accredited by the United States Board of Immigration Appeals shall be the only individuals authorized to charge clients or prospective clients fees for providing consultations, legal advice, or notary public services, respectively, associated with filing an application under the federal Deferred Action for Childhood Arrivals program announced by the United States Secretary of Homeland Security on June 15, 2012.

3 (b) (1) Immigration consultants, attorneys, notaries public, and organizations accredited by the United States Board of Immigration Appeals shall be prohibited from participating in practices that amount to price gouging when a client or prospective client solicits services associated with filing an application for deferred action for childhood arrivals as described in subdivision (a).

4 (2) For the purposes of this section, “price gouging” means any practice that has the effect of pressuring the client or prospective client to purchase services immediately because purchasing them at a later time will result in the client or prospective client paying a higher price for the same services.

5 (c) (1) In addition to the civil and criminal penalties described in Section 22445, a violation of this section by an attorney shall be cause for discipline by the State Bar pursuant to Chapter 4 (commencing with Section 6000) of Division 3.

1 (2) In addition to the civil and criminal penalties described in  
 2 Section 22445, a violation of this section by a notary public shall  
 3 be cause for the revocation or suspension of his or her commission  
 4 as a notary public by the Secretary of State and the application of  
 5 any other applicable penalties pursuant to Chapter 3 (commencing  
 6 with Section 8200) of Division 1 of Title 2 of the Government  
 7 Code.

8 SEC. 2. Section 1264 of the Unemployment Insurance Code  
 9 is amended to read:

10 1264. (a) (1) Unemployment compensation benefits, extended  
 11 duration benefits, and federal-state extended benefits shall not be  
 12 payable on the basis of services performed by an alien unless the  
 13 alien is an individual who was lawfully admitted for permanent  
 14 residence at the time the services were performed, was lawfully  
 15 present for purposes of performing the services, or was permanently  
 16 residing in the United States under color of law at the time the  
 17 services were performed, including an alien who was lawfully  
 18 present in the United States as a result of the application of the  
 19 provisions of Section 203(a)(7) or Section 212(d)(5) of the  
 20 Immigration and Nationality Act.

21 (2) For purposes of paragraph (1), and only to the extent  
 22 authorized by federal law, an alien who (A) is the subject of a  
 23 notice of decision from the federal government granting deferred  
 24 action under the federal Deferred Action for Childhood Arrivals  
 25 program announced by the United States Secretary of Homeland  
 26 Security on June 15, 2012, and (B) performed the services while  
 27 he or she was in receipt of a valid employment authorization from  
 28 the federal government, is a person who was lawfully present for  
 29 purposes of performing those services.

30 (b) Any data or information required of individuals applying  
 31 for benefits specified by subdivision (a) to determine whether these  
 32 benefits are not payable to them because of their alien status shall  
 33 be uniformly required from all applicants for these benefits.

34 (c) In the case of an individual whose application for benefits  
 35 specified by subdivision (a) would otherwise be approved, no  
 36 determination by the department, an administrative law judge, or  
 37 the appeals board that these benefits to the individual are not  
 38 payable because of his or her alien status shall be made except  
 39 upon a preponderance of the evidence.

1 (d) If an alien presents evidence that the Immigration and  
2 Naturalization Service has granted the alien employment  
3 authorization as a result of the alien's application for temporary  
4 residence status under the federal Immigration Reform and Control  
5 Act of 1986 (Public Law 99-603), pending a final determination  
6 on this application the department shall not do either of the  
7 following:

8 (1) Commence or continue to pursue any administrative or  
9 judicial action to collect benefits where there has been a final  
10 determination that these benefits have been overpaid or chargeable  
11 to the alien, because of the alien's immigration status at the time  
12 he or she performed the services compensated by his or her base  
13 period wages.

14 (2) Determine that the alien was overpaid benefits in the current  
15 benefit year or in any prior benefit year, if the basis for the  
16 determination is the assumption that because the alien is an  
17 applicant for temporary resident status he or she was not, while  
18 performing the services compensated by base period wages,  
19 lawfully admitted for permanent residence, lawfully present for  
20 purposes of performing the services that were compensated by his  
21 or her base period wages, or permanently residing in the United  
22 States under color of law.

23 (e) If the Immigration and Naturalization Service grants the  
24 application and adjusts the alien's status to that of lawful temporary  
25 resident, the department shall not take any action described in  
26 paragraph (1) of subdivision (d) or make any determination  
27 described in paragraph (2) of subdivision (d). If an alien is not in  
28 the status of being lawfully admitted for permanent residence,  
29 lawfully present for the purpose of performing the services  
30 compensated by his or her base period wages, or permanently  
31 residing in the United States under color of law, at the time the  
32 alien's lawful temporary permanent status terminates, then  
33 compensation shall not be payable on the basis of services  
34 performed by the alien after the termination.

35 (f) Nothing in subdivision (d) shall be construed to require the  
36 department to do any of the following:

37 (1) Repay any amounts collected under any present or past  
38 action as described in paragraph (1) of subdivision (d).

39 (2) Redetermine the eligibility for unemployment compensation  
40 benefits of any alien who the department originally determined to

1 be ineligible because of the alien's status at the time he or she  
 2 performed the services compensated by his or her base period  
 3 wages and with respect to whom the determination has become  
 4 final.

5 (3) Apply subdivision (d) or (e) retroactively.

6 (g) If the United States Secretary of Labor finds that subdivisions  
 7 (d) and (e) are not in conformity with the federal Unemployment  
 8 Tax Act, and effective as of the date that this finding becomes  
 9 final, subdivisions (d), (e), and (f) shall be inoperative and of no  
 10 legal force or effect.

11 (h) Unless subdivisions (d), (e), and (f) have earlier become  
 12 inoperative and of no legal force or effect pursuant to a finding by  
 13 the Secretary of Labor under subdivision (g), subdivisions (d), (e),  
 14 (f), and (g) shall remain in effect only until September 30, 1990,  
 15 and as of that date shall become inoperative, unless a later enacted  
 16 statute which is chaptered before September 30, 1990, deletes or  
 17 extends that date. Notwithstanding this subdivision, however, the  
 18 department shall not take any action to collect benefits from an  
 19 individual when the collection against that individual was  
 20 suspended pursuant to subdivision (e) prior to September 30, 1990.

21 ~~SEC. 3. Section 12801.6 of the Vehicle Code is amended to~~  
 22 ~~read:~~

23 ~~12801.6. (a) Any federal document demonstrating favorable~~  
 24 ~~action by the federal government for acceptance of a person into~~  
 25 ~~the federal Deferred Action for Childhood Arrivals program shall~~  
 26 ~~satisfy the requirements of Section 12801.5.~~

27 ~~(b) The department may issue an original driver's license or~~  
 28 ~~California identification card to the person who submits proof of~~  
 29 ~~presence in the United States as authorized under federal law~~  
 30 ~~pursuant to subdivision (a) and either a social security account~~  
 31 ~~number or ineligibility for a social security account number.~~

32 *SEC. 3. Section 13001 is added to the Vehicle Code, to read:*

33 *13001. (a) Any federal document demonstrating favorable*  
 34 *action by the federal government for acceptance of a person into*  
 35 *the federal Deferred Action for Childhood Arrivals program shall*  
 36 *satisfy the requirement that the applicant submit satisfactory proof*  
 37 *that the applicant's presence in the United States is authorized*  
 38 *under federal law.*

39 *(b) The department may issue an original identification card to*  
 40 *the person who submits proof of presence in the United States as*

1 *authorized under federal law pursuant to subdivision (a) and either*  
2 *a social security account number or ineligibility for a social*  
3 *security account number.*

4 SEC. 4. The provisions of this act are declarative of existing  
5 law.

6 SEC. 5. No reimbursement is required by this act pursuant to  
7 Section 6 of Article XIII B of the California Constitution because  
8 the only costs that may be incurred by a local agency or school  
9 district will be incurred because this act creates a new crime or  
10 infraction, eliminates a crime or infraction, or changes the penalty  
11 for a crime or infraction, within the meaning of Section 17556 of  
12 the Government Code, or changes the definition of a crime within  
13 the meaning of Section 6 of Article XIII B of the California  
14 Constitution.

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