

AMENDED IN SENATE SEPTEMBER 6, 2013

AMENDED IN SENATE SEPTEMBER 4, 2013

AMENDED IN ASSEMBLY MAY 2, 2013

AMENDED IN ASSEMBLY MARCH 21, 2013

CALIFORNIA LEGISLATURE—2013–14 REGULAR SESSION

ASSEMBLY BILL

No. 1109

**Introduced by Assembly Member Bonilla
(Coauthors: Assembly Members Atkins and Brown)**

February 22, 2013

An act to amend Section 50802 of the Health and Safety Code, relating to housing, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 1109, as amended, Bonilla. Emergency housing and assistance.

Existing law requires the Department of Housing and Community Development to administer the Emergency Housing and Assistance Program. Under the program, moneys from the continuously appropriated Emergency Housing and Assistance Fund are available for the purposes of providing shelter, as specified, to homeless persons at as low a cost and as quickly as possible, without compromising the health and safety of shelter occupants, to encourage the move of homeless persons from shelters to a self-supporting environment as soon as possible, to encourage provision of services for as many persons at risk of homelessness as possible, to encourage compatible and effective funding of homeless services, and to encourage coordination among public agencies that fund or provide services to homeless

individuals, as well as agencies that discharge people from their institutions.

Existing law requires the department to distribute funds appropriated for activities providing for capital development programs, including acquisition, leasing, construction, and rehabilitation of sites for emergency shelter and transitional housing for homeless persons, as grants in the form of forgivable deferred loans, as prescribed. Existing law requires the department to terminate the grant and require the repayment of the deferred loan in full, if a transfer or conveyance of the project property that results in the property no longer being used as an emergency shelter or transitional housing occurs before the term of the loan expires.

This bill would provide that when property is transitioned from an emergency shelter or transitional housing to permanent supportive housing and serves people who are homeless or at risk of homelessness, an existing loan may be deferred and forgiven, as if the property had remained an emergency shelter or transitional housing. Prior to a transition, the bill would require a project to obtain department approval to transition and would require the department to consider specified factors in determining whether to approve a transition. The bill would require a project transitioned to permanent supportive housing to have a loan term of 20 years. The bill would require the department to terminate the loan and would require repayment of the deferred loan in full if the project property is no longer used as permanent supportive housing for people who are homeless or at risk of homelessness. By authorizing the use of continuously appropriated funds for a new purpose, this bill would make an appropriation.

This bill would also incorporate changes in Section 50802 of the Health and Safety Code proposed by AB 873, that would become operative on the date this bill becomes operative only if AB 873 and this bill are both chaptered and become effective on or before January 1, 2014, and this bill is chaptered last.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes.
 State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 50802 of the Health and Safety Code is
- 2 amended to read:

1 50802. (a) The department shall ensure that not less than 20
2 percent of the moneys in the Emergency Housing and Assistance
3 Fund shall be allocated to nonurban counties during any given
4 fiscal year. If the funds designated for facilities operation that are
5 allocated to nonurban counties are not awarded by the end of that
6 fiscal year, then those unencumbered funds shall be allocated in
7 the next fiscal year to urban counties. Funds for capital
8 development that are not awarded by the end of the second fiscal
9 year shall be awarded in the subsequent fiscal year to urban
10 counties.

11 (b) The amount of funds that the department allocates from the
12 Emergency Housing and Assistance Fund to each region, excluding
13 funds allocated pursuant to subdivision (a), shall be based upon a
14 formula that accords at least 20 percent weight to each of the
15 following factors:

16 (1) The relative number of persons in the region below the
17 poverty line according to the most recent federal census, updated,
18 if possible, with an estimate by the Department of Finance,
19 compared to the total of the urban counties.

20 (2) The relative number of persons unemployed within each
21 region, based on the most recent one-year period for which data
22 is available, compared to the total of the urban counties.

23 (c) Grant funds shall be disbursed as expeditiously as possible
24 by the department.

25 (d) The department shall use not more than 5 percent of the
26 amount available for funds pursuant to this chapter to defray the
27 department's administrative costs pursuant to this chapter.

28 (e) Notwithstanding any other provision of this chapter, the
29 department shall distribute funds appropriated for purposes of the
30 activities specified in paragraph (2) of subdivision (a) of Section
31 50803 as grants in the form of forgivable deferred loans, subject
32 to all of the following:

33 (1) (A) Funding shall be made available to each project as a
34 loan with a term of five years for rehabilitation, seven years for
35 substantial rehabilitation, or 10 years for acquisition and
36 rehabilitation or new construction. Each deferred loan shall be
37 secured by a deed of trust and promissory note. Repayment of the
38 loan shall be deferred as long as the project is used as an emergency
39 shelter or transitional housing. At the completion of the specified
40 year term, the loan shall be forgiven. If a transfer or conveyance

1 of the project property, however, occurs prior to that time that
 2 results in the property no longer being used as an emergency shelter
 3 or transitional housing, the department shall terminate the grant
 4 and require the repayment of the deferred loan in full.

5 (B) If the property is transitioned from an emergency shelter or
 6 transitional housing to permanent supportive housing, and serves
 7 people who are homeless or at risk of homelessness, the loan may
 8 also be deferred and forgiven according to subparagraph (A), as
 9 if it had remained an emergency shelter or transitional housing.
 10 Prior to a transition, a project shall obtain department approval to
 11 transition to permanent supportive housing to ensure that the
 12 proposed transition is consistent with this subdivision. In
 13 considering whether to approve a transition, the department shall
 14 evaluate the following factors: ~~the compatibility of the permanent~~
 15 ~~supportive housing with the surrounding land uses,~~ the suitability
 16 of the building for use as permanent supportive housing, *housing*
 17 and project financial feasibility. A project transitioned to permanent
 18 supportive housing pursuant to this subdivision shall have a loan
 19 term of 20 years from the beginning of its approved use as
 20 permanent supportive housing for people who are homeless or at
 21 risk of homelessness. If a transitioned project property is no longer
 22 being used as permanent supportive housing for people who are
 23 homeless or at risk of homelessness, the department shall terminate
 24 the loan and require repayment of the deferred loan in full.

25 (i) For purposes of this subparagraph, “permanent supportive
 26 housing” has the same meaning as the term “supportive housing,”
 27 as defined in paragraph (2) of subdivision (b) of Section 50675.14.

28 (ii) For purposes of this subparagraph, “people who are
 29 homeless” means individuals described in Section 11302 of Title
 30 42 of the United States Code, and paragraph (2) of subdivision (e)
 31 of Section 11139.3 of the Government Code.

32 (2) Applications for funding shall be made pursuant to
 33 department-issued statewide “Notices of Funding Availability”
 34 without the need for additional regulations.

35 (3) The department shall set forth the criteria for evaluating
 36 applications in the “Notices of Funding Availability” and shall
 37 make deferred loans based on those applications that best meet the
 38 criteria.

1 (4) The department shall specify in the “Notice of Funding
2 Availability” both maximum and minimum grant amounts that
3 may be varied for urban and nonurban counties.

4 (5) Contracts for projects that have not begun construction
5 within the initial 12-month period shall be terminated and funds
6 reallocated. The department, however, may extend this period by
7 a period not to exceed 12 months.

8 *SEC. 1.5. Section 50802 of the Health and Safety Code is*
9 *amended to read:*

10 50802. (a) The department shall ensure that not less than 20
11 percent of the moneys in the Emergency Housing and Assistance
12 Fund shall be allocated to nonurban counties during any given
13 fiscal year. If the funds designated for facilities operation that are
14 allocated to nonurban counties are not awarded by the end of that
15 fiscal year, then those unencumbered funds shall be allocated in
16 the next fiscal year to urban counties. Funds for capital
17 development that are not awarded by the end of the second fiscal
18 year shall be awarded in the subsequent fiscal year to urban
19 counties.

20 (b) The amount of funds that the department allocates from the
21 Emergency Housing and Assistance Fund to each region, excluding
22 funds allocated pursuant to subdivision (a), shall be based upon a
23 formula that accords at least 20 percent weight to each of the
24 following factors:

25 (1) The relative number of persons in the region below the
26 poverty line according to the most recent federal census, updated,
27 if possible, with an estimate by the Department of Finance,
28 compared to the total of the urban counties.

29 (2) The relative number of persons unemployed within each
30 region, based on the most recent one-year period for which data
31 is available, compared to the total of the urban counties.

32 (c) Grant funds shall be disbursed as expeditiously as possible
33 by the department.

34 (d) The department shall use not more than 5 percent of the
35 amount available for funds pursuant to this chapter to defray the
36 department’s administrative costs pursuant to this chapter.

37 (e) Notwithstanding any other provision of this chapter, the
38 department shall distribute funds appropriated for purposes of the
39 activities specified in ~~paragraph~~ paragraphs (2) and (7) of

1 subdivision (a) of Section 50803 as grants in the form of forgivable
2 deferred loans, subject to all of the following:

3 (1) (A) Funding shall be made available to each project as a
4 loan with a term of five years for rehabilitation, seven years for
5 substantial rehabilitation, ~~or 10 years for acquisition and~~
6 ~~rehabilitation or new construction.~~ *construction, or 20 years for*
7 *conversion to permanent supportive housing for homeless families*
8 *and individuals.* Each deferred loan shall be secured by a deed of
9 trust and promissory note. Repayment of the loan shall be deferred
10 as long as the project is used as an emergency shelter, *permanent*
11 *supportive housing*, or transitional housing. At the completion of
12 the specified year term, the loan shall be forgiven. If a transfer or
13 conveyance of the project property, however, occurs prior to that
14 time that results in the property no longer being used as an
15 emergency shelter, *permanent supportive housing*, or transitional
16 housing, the department shall terminate the grant and require the
17 repayment of the deferred loan in full.

18 (B) *If the property is transitioned from an emergency shelter*
19 *or transitional housing to permanent supportive housing, and*
20 *serves people who are homeless or at risk of homelessness, the*
21 *loan may also be deferred and forgiven according to subparagraph*
22 *(A), as if it had remained an emergency shelter or transitional*
23 *housing. Prior to a transition, a project shall obtain department*
24 *approval to transition to permanent supportive housing to ensure*
25 *that the proposed transition is consistent with this subdivision. In*
26 *considering whether to approve a transition, the department shall*
27 *evaluate the following factors: the suitability of the building for*
28 *use as permanent supportive housing and project financial*
29 *feasibility. A project transitioned to permanent supportive housing*
30 *pursuant to this subdivision shall have a loan term of 20 years*
31 *from the beginning of its approved use as permanent supportive*
32 *housing for people who are homeless or at risk of homelessness.*
33 *If a transitioned project property is no longer being used as*
34 *permanent supportive housing for people who are homeless or at*
35 *risk of homelessness, the department shall terminate the loan and*
36 *require repayment of the deferred loan in full.*

37 (i) For purposes of this subparagraph, “permanent supportive
38 housing” has the same meaning as the term “supportive housing,”
39 as defined in paragraph (2) of subdivision (b) of Section 50675.14.

1 (ii) For purposes of this subparagraph, “people who are
2 homeless” means individuals described in Section 11302 of Title
3 42 of the United States Code, and paragraph (2) of subdivision
4 (e) of Section 11139.3 of the Government Code.

5 (2) Applications for funding shall be made pursuant to
6 department-issued statewide “Notices of Funding Availability”
7 without the need for additional regulations.

8 (3) The department shall set forth the criteria for evaluating
9 applications in the “Notices of Funding Availability” and shall
10 make deferred loans based on those applications that best meet the
11 criteria.

12 (4) The department shall specify in the “Notice of Funding
13 Availability” both maximum and minimum grant amounts that
14 may be varied for urban and nonurban counties.

15 (5) Contracts for projects that have not begun construction
16 within the initial 12-month period shall be terminated and funds
17 reallocated. The department, however, may extend this period by
18 a period not to exceed 12 months.

19 *SEC. 2. Section 1.5 of this bill incorporates amendments to*
20 *Section 50802 of the Health and Safety Code proposed by both*
21 *this bill and Assembly Bill 873. It shall only become operative if*
22 *(1) both bills are enacted and become effective on or before*
23 *January 1, 2014, (2) each bill amends Section 50802 of the Health*
24 *and Safety Code, and (3) this bill is enacted after Assembly Bill*
25 *873, in which case Section 1 of this bill shall not become operative.*