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CALIFORNIA LEGISLATURE—2013–14 REGULAR SESSION

ASSEMBLY BILL

No. 1451

Introduced by Assembly Member Holden
(Principal coauthors: Assembly Members Fong, Fox, Hagman,
Linder, Logue, Medina, Nestande, Olsen, Quirk-Silva, Rodriguez,
Ting, Waldron, and Wilk)
~~(Principal coauthor: Senator~~ *coauthors: Senators Cannella and Vidak)*

January 8, 2014

An act to amend Sections 48800 and 76001 of, and to add Sections 48803 and 76004 to, the Education Code, relating to public schools.

LEGISLATIVE COUNSEL'S DIGEST

AB 1451, as amended, Holden. Public schools: concurrent enrollment in secondary school and community college.

Existing law authorizes the governing board of a school district to allow pupils whom the district has determined would benefit from advanced scholastic or vocational work to attend community college as special part-time or full-time students, subject to parental permission. Existing law, until January 1, 2014, required credit to be awarded to these pupils, as specified, made the authority of a school principal to

recommend a pupil for community college summer session contingent upon a determination that the pupil met various criteria, and prohibited the principal from recommending more than 5% of the total number of pupils from any particular grade level who completed that grade immediately ~~prior to~~ *before* the time of recommendation for summer session attendance, except as specified.

This bill would reinstate these provisions until January 1, 2017, and would add a specified exception to the 5% limitation. The bill would authorize the governing board of a school district to enter into a concurrent enrollment partnership agreement with a community college district located within its immediate service area to allow pupils to attend community college. The bill would require a community college district and a school district, as a condition of, and before adopting, a concurrent enrollment partnership agreement, to take testimony from the public and approve or disapprove the proposed agreement at a regularly scheduled open public hearing of its respective governing board. The bill would require the concurrent enrollment partnership agreement to outline the terms of the partnership, as specified. The bill would prohibit a school district from receiving a state allowance or apportionment for a pupil for whom *an instructional activity for which* a community college district has been, or will be, paid an allowance or apportionment under a concurrent enrollment partnership agreement. The bill would authorize a participating high school to monitor the progress of its pupils attending a community college and to obtain the pupils' records from a community college district to do so. The bill would require, for each concurrent enrollment partnership agreement entered into under the bill, the affected community college district and school district to file an annual report, containing specified data, with the Office of the Chancellor of the California Community Colleges.

The bill would also authorize the governing board of a community college district to enter into a partnership with the governing board of a school district located within its service area with the goal of developing seamless pathways from high school to community college for career technical education or preparation for ~~transfer, improving high school graduation rates, or helping high school pupils achieve college and career readiness.~~ *transfer*. The bill would require the partnership agreement to outline the terms of the partnership, as specified, and would require copies of the partnership agreement to be filed with the Chancellor of the California Community Colleges and the Superintendent of Public Instruction. The bill would authorize a

community college district to limit enrollment in a community college course to solely high school pupils under specified circumstances. The bill would authorize specified high school pupils to enroll in up to 15 units if those units are required for these pupils' partnership programs and specified circumstances are satisfied, and would authorize a community college district to exempt special part-time and full-time students taking up to a maximum of 15 units per term from specified fee requirements. The bill would prohibit a community college district from receiving a state allowance or apportionment for a pupil for whom ~~a pupil for whom~~ *an instructional activity for which* a school district has been, or will be, paid an allowance or apportionment under a concurrent enrollment partnership agreement. The bill would require, for each partnership agreement entered into under the bill, the affected community college district and school district to file an annual report, containing specified data, with the Office of the Chancellor of the California Community Colleges.

The bill would also make related and conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the
2 following:
- 3 (a) Campuses of the California Community Colleges are located
4 throughout California and provide an educational resource for all
5 communities.
- 6 (b) Existing law allows certain high school pupils to take classes
7 at community colleges. These pupils are defined in statute as
8 special-admits and the programs in which they participate are
9 known as concurrent or dual enrollment programs. The main target
10 of these programs is advanced education and the work completed
11 in them is primarily defined as college-level work.
- 12 (c) Existing law imposes strict limits on concurrent enrollment
13 programs. No more than 5 percent of the pupils in any particular
14 high school grade level may enroll in a community college during
15 summer sessions. In addition, the types of classes pupils may take
16 pursuant to these programs are generally limited to advanced
17 education classes.

1 (d) Existing law includes statutory reforms and restrictions to
2 prevent abuses regarding this type of enrollment.

3 (e) The current restrictions on concurrent enrollment inhibit the
4 ability of school districts and their pupils to make maximum use
5 of community college facilities and opportunities. By reducing
6 some of the restrictions on concurrent enrollment it will be possible
7 to expand concurrent enrollment opportunities for pupils, including
8 pupils working to improve their college readiness and career
9 technical skills.

10 (f) Allowing a greater and more varied segment of high school
11 pupils to take community college courses could provide benefits
12 to pupils and to the state in numerous ways, such as reducing the
13 number of high school dropouts, increasing the number of
14 community college students who transfer and complete a degree,
15 shortening the time to completion of educational goals, and
16 improving the level of preparation of pupils in the area of career
17 technical education.

18 (g) Exposure to college classes and the college experience while
19 in high school improves college participation rates.

20 (h) Concurrent enrollment saves money for both the state and
21 the pupils and provides for more effective use of facilities.

22 SEC. 2. Section 48800 of the Education Code is amended to
23 read:

24 48800. (a) The governing board of a school district may
25 determine which pupils would benefit from concurrent enrollment
26 in a community college, subject to approval of admission by the
27 community college district in accordance with applicable statutes
28 and regulations of the Board of Governors of the California
29 Community Colleges. The intent of this section is to provide
30 educational enrichment opportunities for a limited number of
31 eligible pupils, rather than to reduce current course requirements
32 of elementary and secondary schools, and also to help ensure a
33 smoother transition from high school to college for pupils by
34 providing them with greater exposure to the collegiate experience.
35 The governing board of a school district may authorize those
36 pupils, upon recommendation of the principal of the pupil's school
37 of attendance, or his or her designee, or pursuant to a concurrent
38 enrollment partnership agreement in accordance with Section
39 48803, and with parental consent, to attend a community college
40 during any session or term as special part-time or full-time students

1 and to undertake one or more courses of instruction offered at the
2 community college level.

3 (b) If the governing board of a school district denies a request
4 for a special part-time or full-time enrollment at a community
5 college for any session or term for a pupil who is identified as
6 highly gifted, the governing board of the school district shall issue
7 its written recommendation and the reasons for the denial within
8 60 days. The written recommendation and denial shall be issued
9 at the next regularly scheduled board meeting that falls at least 30
10 days after the request has been submitted.

11 (c) A pupil may receive community college and high school
12 credit for community college courses that he or she completes, as
13 determined to be appropriate by the governing boards of the school
14 district and community college district, and in accordance with
15 other state and federal laws.

16 (d) (1) The principal of a school may recommend a pupil for
17 community college summer session only if that pupil meets both
18 of the following criteria:

19 (A) Demonstrates adequate preparation in the discipline to be
20 studied.

21 (B) Exhausts all opportunities to enroll in an equivalent course,
22 if any, at his or her school of attendance.

23 (2) For any particular grade level, a principal shall not
24 recommend for community college summer session attendance
25 more than 5 percent of the total number of pupils who completed
26 that grade immediately before the time of recommendation.

27 (3) A high school pupil recommended by his or her principal
28 for enrollment in a course shall not be included in the 5-percent
29 limitation of pupils allowed to be recommended pursuant to
30 paragraph (2) if the course in which the pupil is enrolled meets
31 one of the criteria listed in subparagraphs (A) to (D), inclusive,
32 and the high school principal who recommends the pupil for
33 enrollment provides the Chancellor of the California Community
34 Colleges, upon the request of that office, with the data required
35 for the purposes of paragraph (4).

36 (A) The course is a lower division, college-level course for
37 credit that is designated as part of the Intersegmental General
38 Education Transfer Curriculum or applies toward the general
39 education breadth requirements of the California State University.

1 (B) The course is a college-level, occupational course for credit
2 assigned a priority code of “A,” “B,” or “C,” pursuant to the
3 Student Accountability Model, as defined by the Chancellor of the
4 California Community Colleges and reported in the management
5 information system, and the course is part of a sequence of
6 vocational or career technical education courses leading to a degree
7 or certificate in the subject area covered by the sequence.

8 (C) The course is necessary to assist a pupil who has not passed
9 the California High School Exit Examination (CAHSEE), does
10 not offer college credit in English language arts or mathematics,
11 and the pupil meets both of the following requirements:

12 (i) The pupil is in his or her senior year of high school.

13 (ii) The pupil has completed all other graduation requirements
14 before the end of his or her senior year, or will complete all
15 remaining graduation requirements during a community college
16 summer session, which he or she is recommended to enroll in,
17 following his or her senior year of high school.

18 (D) The course is necessary to address the deficiencies in
19 English language arts or mathematics of a pupil who has not
20 demonstrated college-readiness on an Early Assessment Program
21 assessment or a successor common core-aligned assessment.

22 (4) On or before March 1 of each year, the Chancellor of the
23 California Community Colleges shall report to the Department of
24 Finance the number of pupils recommended pursuant to paragraph
25 (3) who enroll in community college summer session courses and
26 who receive a passing grade. The information in this report may
27 be submitted with the report required by subdivision (c) of Section
28 76002.

29 (5) Notwithstanding Article 3 (commencing with Section 33050)
30 of Chapter 1 of Part 20 of Division 2 of Title 2, compliance with
31 this subdivision shall not be waived.

32 (e) Paragraphs (3) and (4) of subdivision (d) shall become
33 inoperative on January 1, 2017.

34 SEC. 3. Section 48803 is added to the Education Code, to read:

35 48803. (a) (1) The governing board of a school district may
36 enter into a concurrent enrollment partnership agreement with the
37 governing board of a community college district located within its
38 immediate service area, with the goal of developing a seamless
39 pathway from high school to community college for
40 career-technical education or preparation for transfer, improving

1 ~~high school graduation rates, or helping high school pupils achieve~~
2 ~~college and career readiness.~~ *transfer.*

3 (2) A participating school district may adopt a concurrent
4 enrollment partnership agreement with a community college district
5 partner that is approved by the governing boards of both districts.
6 As a condition of, and before adopting, a concurrent enrollment
7 partnership agreement, a community college district and a school
8 district, at a regularly scheduled open public hearing of their
9 respective governing boards, shall take testimony from the public
10 and approve or disapprove the proposed concurrent enrollment
11 partnership agreement.

12 (3) (A) The concurrent enrollment partnership agreement shall
13 outline the terms of the partnership, and may include, but shall not
14 necessarily be limited to, the scope, nature, and schedule of courses
15 offered, and the criteria to assess the ability of pupils to benefit
16 from those courses. The concurrent enrollment partnership
17 agreement may establish protocols for information sharing, joint
18 facilities use, and parental consent for pupils.

19 (B) The concurrent enrollment partnership agreement shall
20 identify a point of contact for the participating school district and
21 community college district.

22 (C) The concurrent enrollment partnership agreement shall
23 certify that any community college instructor teaching a course
24 on a high school campus has not been convicted of any sex offense,
25 as defined in Section 87010, or any controlled substance offense,
26 as defined in Section 87011.

27 (D) Copies of the concurrent enrollment partnership agreement
28 shall be filed with the Superintendent and the Chancellor of the
29 California Community Colleges before the start of a program
30 authorized by this article.

31 (E) No high school course that satisfies the requirements of an
32 a-g course shall be supplanted by an equivalent community college
33 course offered through the concurrent enrollment partnership
34 agreement.

35 (F) No high school course listed on the school district's master
36 schedule shall be supplanted by an equivalent community college
37 course offered through the concurrent enrollment partnership
38 agreement.

1 (4) A community college district shall not provide physical
2 education course opportunities to secondary school pupils pursuant
3 to this section.

4 (5) A pupil may receive community college and high school
5 credit for community college courses that he or she completes, as
6 determined to be appropriate by the governing boards of the school
7 district and the community college district, and in accordance with
8 other state and federal laws.

9 (6) A pupil shall not be assessed any fees prohibited by Section
10 49011 for community college courses that he or she completes
11 through a concurrent enrollment partnership agreement.

12 (b) A participating school district shall not receive a state
13 allowance or apportionment for a pupil for whom *an instructional*
14 *activity for which* a community college district has been, or shall
15 be, paid an allowance or apportionment.

16 (c) A participating high school may monitor the progress of its
17 pupils attending a community college under this section, and may
18 obtain the pupils' records from the community college district to
19 do so.

20 (d) (1) For each concurrent enrollment partnership agreement
21 entered into pursuant to this section, the affected community
22 college district and school district shall report annually to the Office
23 of the Chancellor of the California Community Colleges all of the
24 following information:

25 (A) The total number of secondary school pupils enrolled in
26 each program, classified by the school district.

27 (B) The total number of successful course completions of
28 secondary school pupils enrolled in each program, classified by
29 the school district.

30 (C) The total number of successful course completions of
31 students in courses equivalent to those courses tracked under
32 subparagraph (B) in the general community college curriculum.

33 (D) The total number of community college courses offered,
34 classified based on the following:

35 (i) Equivalency to the University of California a-g requirements.

36 (ii) Equivalency to courses on the school district's master
37 schedule.

38 (E) Whether any of the district's course offerings that satisfy
39 the criteria in clauses (i) and (ii) of subparagraph (D) have been
40 reduced, and an explanation for that reduction.

1 (2) The annual report required by this subdivision shall also be
2 transmitted to all of the following:

3 (A) The Legislature, in compliance with Section 9795 of the
4 Government Code.

5 (B) The Director of Finance.

6 (C) The Superintendent.

7 SEC. 4. Section 76001 of the Education Code is amended to
8 read:

9 76001. (a) The governing board of a community college district
10 may admit to any community college under its jurisdiction as a
11 special part-time or full-time student in any session or term any
12 student who is eligible to attend community college pursuant to
13 Section 48800 or 48800.5.

14 (b) If the governing board denies a request for a special part-time
15 or full-time enrollment at a community college for a pupil who is
16 identified as highly gifted, the board shall record its findings and
17 the reasons for denial of the request in writing within 60 days. The
18 written recommendation and denial shall be issued at the next
19 regularly scheduled board meeting that falls at least 30 days after
20 the request has been submitted.

21 (c) The attendance of a pupil at a community college as a special
22 part-time or full-time student pursuant to this section is authorized
23 attendance, for which the community college shall be credited or
24 reimbursed pursuant to Sections 48802 and 76002. Credit for
25 courses completed shall be at the level determined to be appropriate
26 by the school district and community college district governing
27 boards.

28 (d) For purposes of this section, a special part-time student may
29 enroll in up to, and including, 11 units per semester, or the
30 equivalent thereof, at the community college.

31 (e) (1) Except as provided in paragraph (2), the governing board
32 of a community college district shall assign a low enrollment
33 priority to special part-time or full-time students described in
34 subdivision (a) in order to ensure that these students do not displace
35 regularly admitted students.

36 (2) This subdivision does not apply to a student attending a
37 middle college high school as described in Section 11300, an early
38 college high school as described in Section 11302, or pursuant to
39 a concurrent enrollment partnership agreement as described in
40 Section 48803, if the student is seeking to enroll in a community

1 college course that is required for the student’s middle college
 2 high school, early college high school, or concurrent enrollment
 3 partnership program.

4 (f) Notwithstanding Section 48800 and subdivision (d), a
 5 community college district may allow a pupil attending a middle
 6 college high school, as defined in Section 11300, or early college
 7 high school, as defined in Section 11302, or a pupil participating
 8 in a concurrent enrollment partnership agreement established
 9 pursuant to Section 76004, to enroll in up to a maximum of 15
 10 units if those units are required for the pupil’s program, and if
 11 either of the following circumstances is satisfied:

12 (1) The units constitute no more than four community college
 13 courses per term.

14 (2) The units are part of an academic program offered at the
 15 middle college high school or the early college high school that is
 16 designed to allow students to earn enough credit to graduate with
 17 an associate’s degree or career technical education certificate, or
 18 are part of a concurrent enrollment partnership agreement
 19 established pursuant to Section 76004.

20 (g) The attendance of a pupil at a community college as a special
 21 part-time or full-time student pursuant to this section is authorized
 22 attendance for which the community college shall be credited or
 23 reimbursed pursuant to Section 48802 or 76002, provided that no
 24 school district has received reimbursement for the same
 25 instructional activity.

26 SEC. 5. Section 76004 is added to the Education Code, to read:

27 76004. (a) (1) The governing board of a community college
 28 district may enter into a partnership with the governing board of
 29 a school district located within its service area with the goal of
 30 developing seamless pathways from high school to community
 31 college for career technical education or preparation for ~~transfer,~~
 32 ~~improving high school graduation rates, or helping high school~~
 33 ~~pupils achieve college and career readiness.~~ *transfer.*

34 (2) A participating community college district may adopt a
 35 partnership agreement with a school district partner that is approved
 36 by the governing boards of both districts. As a condition of, and
 37 before adopting, a partnership agreement, a community college
 38 district and a school district, at a regularly scheduled open public
 39 hearing of their respective governing boards, shall take testimony

1 from the public and approve or disapprove the proposed partnership
2 agreement.

3 (3) (A) The partnership agreement shall outline the terms of
4 the partnership and may include, but shall not necessarily be limited
5 to, the scope, nature, and listing of community college courses to
6 be offered, and criteria to assess the ability of pupils to benefit
7 from those courses. The partnership agreement may establish
8 protocols for information sharing, joint facilities use, and parental
9 consent for pupils to enroll in community college courses.

10 (B) The partnership agreement shall identify a point of contact
11 for the participating community college district and school district
12 partner.

13 (C) A copy of the partnership agreement shall be filed with the
14 chancellor and the Superintendent before the start of a program
15 authorized by this article.

16 (D) The concurrent enrollment partnership agreement shall
17 certify that any community college instructor teaching a course
18 on a high school campus, pursuant to this section, has not been
19 convicted of any sex offense, as defined in Section 87010, or any
20 controlled substance offense, as defined in Section 87011.

21 (4) A community college district shall not provide physical
22 education course opportunities to secondary school pupils pursuant
23 to this section or any other course opportunities that do not assist
24 in the attainment of the goals listed in paragraph (1).

25 (5) A pupil may receive community college and high school
26 credit for community college courses that he or she completes as
27 determined to be appropriate by the governing boards of the
28 community college district and the school district, and in
29 accordance with other state and federal laws.

30 (6) A pupil shall not be assessed any fees prohibited by Section
31 49011 for community college courses that he or she completes
32 that are offered through a partnership agreement.

33 (7) (A) Notwithstanding subdivision (a) of Section 76002 or
34 any other open course provision in statute, or regulations adopted
35 by the Board of Governors of the California Community Colleges,
36 a community college district may limit enrollment in a community
37 college course to solely high school pupils if the course is offered
38 at a high school campus, is not otherwise offered at the high school,
39 and one or more of the following circumstances are satisfied:

1 (i) The community college course is offered by a middle college
2 high school as defined in Section 11300.

3 (ii) The community college course is offered by an early college
4 high school as defined in Section 11302.

5 (iii) The community college course is offered pursuant to a
6 partnership agreement established pursuant to this article.

7 (B) For purposes of allowances and apportionments from Section
8 B of the State School Fund, a community college district
9 conducting a closed course on a high school campus shall be
10 credited with additional units of FTES attributable to the attendance
11 of eligible high school pupils.

12 (8) Notwithstanding subdivision (d) of Section 76001 and
13 subdivision (f) of Section 76300, the governing board of a
14 community college district participating in a concurrent enrollment
15 partnership agreement established pursuant to this section may, in
16 whole or in part, exempt special part-time or full-time pupils taking
17 up to a maximum of 15 units per term from the fee requirements
18 in Sections 76060.5, 76140, 76223, 76300, 76350, and 79121.

19 (b) A community college district shall not receive a state
20 allowance or apportionment for a pupil for whom *an instructional*
21 *activity for which* a school district has been, or shall be, paid an
22 allowance or apportionment.

23 (c) (1) For each partnership entered into pursuant to this section,
24 the affected community college district and school district shall
25 report annually to the chancellor all of the following information:

26 (A) The total number of secondary school pupils enrolled in
27 each partnership.

28 (B) The total number of community college courses enrolled in
29 by partnership participants.

30 (C) The total number and percentage of successful course
31 completions, by course category and type, of partnership
32 participants.

33 (2) The annual report required by this subdivision shall also be
34 transmitted to all of the following:

35 (A) The Legislature, in compliance with Section 9795 of the
36 Government Code.

37 (B) The Director of Finance.

38 (C) The Superintendent.

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