AMENDED IN ASSEMBLY AUGUST 5, 2013 AMENDED IN ASSEMBLY JUNE 25, 2013 AMENDED IN SENATE MAY 8, 2013 AMENDED IN SENATE APRIL 22, 2013 AMENDED IN SENATE APRIL 9, 2013

SENATE BILL

No. 804

Introduced by Senator Lara

February 22, 2013

An act to amend Sections 40051, 40106, 40116.1, 40127, 40194, 40201, 40507, 40900.1, 41780, 41780.01, 41780.02, 41780.1, and 41781 of, and to add Section 40103 to, 40106 and 40116.1 of the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

SB 804, as amended, Lara. Solid waste: energy.

The California Integrated Waste Management Act of 1989, which is administered by the Department of Resources Recycling and Recovery, requires each city, county, and regional agency, if any, to develop a source reduction and recycling element of an integrated waste management plan. With certain exceptions, the source reduction and recycling element of that plan is required to divert 50% of all solid waste, through source reduction, recycling, and composting activities. Existing law allows the 50% diversion requirement to include not more than 10% through transformation or "biomass conversion," as defined, if specified conditions are met. The act defines various terms, including "biomass conversion" and "composting," for the purposes of the act.

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This bill would revise the definition of the term "biomass conversion" to include, in addition to controlled combustion, any other conversion technology, as specified. The bill would define "composting" to include aerobic and anaerobic decomposition of organic wastes.

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This bill would revise the definition of the term "biomass conversion" to include, in addition to controlled combustion, any other conversion technology, as specified. The bill would define "composting" to include decomposition of organic wastes in the presence of oxygen. The bill would include as a part of the 50% diversion rate requirement the diversion of solid waste through anaerobic digestion, as defined.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 40106 of the Public Resources Code is 2 amended to read:

3 40106. (a) "Biomass conversion" means the controlled 4 combustion, *or other conversion technology*, when separated from

5 other solid waste and used for producing electricity or heat, of the

6 following materials:

- 7 (1) Agricultural crop residues.
- 8 (2) Bark, lawn, yard, and garden clippings.
- 9 (3) Leaves, silvicultural residue, and tree and brush pruning.
- 10 (4) Wood, wood chips, and wood waste.
- 11 (5) Nonrecyclable pulp or nonrecyclable paper materials.

12 (b) "Biomass conversion" does not include the controlled 13 combustion of recyclable pulp or recyclable paper materials, or

14 materials that contain sewage sludge, industrial sludge, medical

waste, hazardous waste, or either high-level or low-level 1 2 radioactive waste. 3 (c) For purposes of this section, "nonrecyclable pulp or 4 nonrecyclable paper materials" means either of the following, as 5 determined by the board: department: 6 (1) Paper products or fibrous materials that cannot be 7 technically, feasibly, or legally recycled because of the manner in 8 which the product or material has been manufactured, treated, 9 coated, or constructed. 10 (2) Paper products or fibrous materials that have become soiled 11 or contaminated and as a result cannot be technically, feasibly, or 12 legally recycled. 13 SEC. 2. Section 40116.1 of the Public Resources Code is 14 amended to read: 15 (a) "Composting" means the controlled or 40116.1. 16 uncontrolled biological decomposition of organic wastes. 17 (b) "Compositing" includes aerobic decomposition and 18 anaerobic decomposition of organic wastes. 19 SECTION 1. Section 40051 of the Public Resources Code is 20 amended to read: 21 40051. In implementing this division, the board and local 22 agencies shall do both of the following: 23 (a) Promote the following waste management practices in order 24 of priority: 25 (1) Source reduction. 26 (2) Recycling, composting, and anaerobic digestion. 27 (3) Environmentally safe transformation and environmentally 28 safe land disposal, at the discretion of the city or county. 29 (b) Maximize the use of all feasible source reduction, recycling, 30 composting, and anaerobic digestion options in order to reduce 31 the amount of solid waste that must be disposed of by 32 transformation and land disposal. For wastes that cannot feasibly 33 be reduced at their source, recycled, composted, or anaerobically 34 digested, the local agency may use environmentally safe 35 transformation or environmentally safe land disposal, or both of 36 those practices.

37 SEC. 2. Section 40103 is added to the Public Resources Code,
38 to read:

39 40103. "Anacrobic digestion" means a process of breaking

40 down organic materials using microorganisms under controlled

- conditions in the absence of oxygen or in an oxygen-starved 1
- 2 environment, other than within a landfill.
- 3 SEC. 3. Section 40106 of the Public Resources Code is 4 amended to read:
- 40106. (a) "Biomass conversion" means the controlled 5
- combustion, or other conversion technology, when separated from 6
- 7 other solid waste and used for producing electricity or heat, of the
- 8 following materials:
- 9 (1) Agricultural crop residues.
- 10 (2) Bark, lawn, yard, and garden clippings.
- (3) Leaves, silvicultural residue, and tree and brush pruning. 11
- 12 (4) Wood, wood chips, and wood waste.
- 13 (5) Nonrecyclable pulp or nonrecyclable paper materials.
- (b) "Biomass conversion" does not include the controlled 14
- 15 combustion of recyclable pulp or recyclable paper materials, or
- materials that contain sewage sludge, industrial sludge, medical 16
- 17 waste, hazardous waste, or either high-level or low-level radioactive waste.
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- 19 (c) For purposes of this section, "nonrecyclable pulp or
- 20 nonrecyclable paper materials" means either of the following, as 21 determined by the department:
- 22 (1) Paper products or fibrous materials that cannot be
- 23 technically, feasibly, or legally recycled because of the manner in
- which the product or material has been manufactured, treated, 24
- 25 coated, or constructed.
- 26 (2) Paper products or fibrous materials that have become soiled
- 27 or contaminated and as a result cannot be technically, feasibly, or 28 legally recycled.
- 29 SEC. 4. Section 40116.1 of the Public Resources Code is 30 amended to read:
- 31 40116.1. "Composting" means the controlled or uncontrolled
- 32 biological decomposition of organic wastes in the presence of 33 oxygen.
- 34 SEC. 5. Section 40127 of the Public Resources Code is 35 amended to read:
- 36 40127. "Diversion program" means a program in the source
- 37 reduction and recycling element of a jurisdiction's integrated waste
- 38 management plan, specified in Chapter 2 (commencing with
- 39 Section 41000) of, or Chapter 3 (commencing with Section 41300)
- of, Part 2 and that has the purpose of diverting solid waste from 40
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1 landfill disposal or transformation through source reduction,

2 recycling, composting, and anaerobic digestion activities. 3

"Diversion program" additionally includes any amendments,

4 revisions, or updates to the element, and any programs set forth

5 in a time extension, alternative requirement, or compliance order 6 approved by the board pursuant to Part 2 (commencing with

7 Section 40900).

8 SEC. 6. Section 40194 of the Public Resources Code is 9 amended to read:

10 40194. "Solid waste facility" includes a solid waste transfer

11 or processing station, a composting facility, an anaerobic digestion

12 facility, a gasification facility, a transformation facility, and a

13 disposal facility. For purposes of Part 5 (commencing with Section

45000), "solid waste facility" additionally includes a solid waste 14

15 operation that may be carried out pursuant to an enforcement

- 16 agency notification, as provided in regulations adopted by the
- 17 board.

18 SEC. 7. Section 40201 of the Public Resources Code is 19 amended to read:

40201. "Transformation" means incineration, pyrolysis, or 20

21 distillation. "Transformation" does not include composting,

22 anaerobic digestion, gasification, or biomass conversion.

- 23 SEC. 8. Section 40507 of the Public Resources Code is 24 amended to read:
- 25 40507. (a) On or before March 1 of each year, the board shall
- 26 file an annual report with the Legislature highlighting significant
- 27 programs or actions undertaken by the board to implement
- 28 programs pursuant to this division during the prior calendar year.

29 The report shall include, but is not limited to, the information

30 described in subdivision (b).

31 (b) The board shall file annual progress reports with the

32 Legislature covering the activities and actions undertaken by the

33 board in the prior fiscal year. The board shall prepare, and may

34 electronically file with the Legislature, the progress reports

35 throughout the calendar year, as determined by the board, on the

- 36 following programs:
- 37 (1) The local enforcement agency program.
- 38 (2) The research and development program.
- 39 (3) The public education program.
- 40 (4) The market development program.

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- (5) The used oil program. (6) The planning and local assistance program. (7) The site cleanup program. (c) The progress report shall specifically include, but is not limited to, all of the following information: (1) Pursuant to paragraph (1) of subdivision (b), the status of the certification and evaluation of local enforcement agencies pursuant to Chapter 2 (commencing with Section 43200) of Part 4. (2) Pursuant to paragraph (2) of subdivision (b), all of the following information: (A) The results of the research and development programs established pursuant to Chapter 13 (commencing with Section 42650) of Part 3. (B) A report on information and activities associated with the establishment of the Plastics Recycling Information Clearinghouse, pursuant to Section 42520. (C) A report on the progress in implementing the monitoring and control program for the subsurface migration of landfill gas established pursuant to Section 43030, including recommendations, as needed, to improve the program. (D) A report on the comparative costs and benefits of the recycling or conversion processes for waste tires funded pursuant to Chapter 17 (commencing with Section 42860) of Part 3. (3) Pursuant to paragraph (3) of subdivision (b), all of the following information: (A) A review of actions taken by the board to educate and inform individuals and public and private sector entities who generate solid waste on the importance of source reduction, recycling, composting, and anaerobic digestion of solid waste, and recommendations for administrative or legislative actions which will inform and educate these parties. (B) A report on the effectiveness of the public information program required to be implemented pursuant to Chapter 12 (commencing with Section 42600) of Part 3, including recommendations on administrative and legislative changes to improve the program. (C) A report on the status and effectiveness of school district source reduction and recycling programs implemented pursuant to Chapter 12.5 (commencing with Section 42620) of Part 3,
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1 including recommendations on administrative and legislative 2 changes to improve the program's effectiveness. 3 (D) A report on the effectiveness of the integrated waste 4 management educational program and teacher training plan 5 implemented pursuant to Part 4 (commencing with Section 71300) 6 of Division 34, including recommendations on administrative and 7 legislative changes which will improve the program. 8 (E) A summary of available and wanted materials, a profile of 9 the participants, and the amount of waste diverted from disposal 10 sites as a result of the California Materials Exchange Program 11 established pursuant to subdivision (a) of Section 42600. 12 (4) Pursuant to paragraph (4) of subdivision (b), all of the 13 following information: 14 (A) A review of market development strategies undertaken by 15 the board pursuant to this division to ensure that markets exist for 16 materials diverted from solid waste facilities, including 17 recommendations for administrative and legislative actions which 18 will promote expansion of those markets. The recommendations 19 shall include, but not be limited to, all of the following: 20 (i) Recommendations for actions to develop more direct liaisons 21 with private manufacturing industries in the state to promote 22 increased utilization of recycled feedstock in manufacturing 23 processes. 24 (ii) Recommendations for actions which can be taken to assist 25 local governments in the inclusion of recycling activities in county 26 overall economic development plans. 27 (iii) Recommendations for actions to utilize available financial 28 resources for expansion of recycling industry capacity. 29 (iv) Recommendations to improve state, local, and private 30 industry product and material procurement practices. 31 (B) Development and implementation of a program to assist 32 local agencies in the identification of markets for materials that 33 are diverted from disposal facilities through source reduction, 34 recycling, composting, and anacrobic digestion pursuant to Section 35 40913.

- 36 (C) A report on the Recycling Market Development Zone Loan
- 37 Program conducted pursuant to Article 3 (commencing with
 38 Section 42010) of Chapter 1 of Part 3.
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1 (D) A report on implementation of the Compost Market Program

- 2 pursuant to Chapter 5 (commencing with Section 42230) of Part 3 3.
- 4 (E) A report on the progress in developing and implementing
- 5 the comprehensive Market Development Plan, pursuant to Article 6 2 of Chapter 1 (commencing with Section 42005) of Part 3.
- 7 (F) The number of retreaded tires purchased by the Department
- 8 of General Services during the prior fiscal year pursuant to Section 9 42414.
- (G) The results of the study performed in consultation with the 10
- 11 Department of General Services pursuant to Section 42415 to
- 12 determine if tire retreads, procured by the Department of General
- 13 Services, have met all quality and performance criteria of a new
- tire, including any recommendations to expand, revise, or curtail 14
- 15 the program.
- (H) The number of recycled lead-acid batteries purchased during 16
- 17 the prior fiscal year by the Department of General Services 18 pursuant to Section 42443.
- 19 (I) A list of established price preferences for recycled paper
- 20 products for the prior fiscal year pursuant to paragraph (1) of 21 subdivision (c) of Section 12162 of the Public Contract Code.
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- (J) A report on the implementation of the white office paper 23 recovery program pursuant to Chapter 10 (commencing with Section 42560) of Part 3. 24
- 25 (5) Pursuant to paragraph (5) of subdivision (b), both of the following information: 26
- 27 (A) A report on the annual audit of the used oil recycling 28 program established pursuant to Chapter 4 (commencing with 29
- Section 48600) of Part 7. 30 (B) A summary of industrial and lubricating oil sales and 31 recycling rates, the results of programs funded pursuant to Chapter
- 32 4 (commencing with Section 48600) of Part 7, recommendations,
- if any, for statutory changes to the program, including changes in 33
- 34 the amounts of the payment required by Section 48650 and the
- recycling incentive, and plans for present and future programs to 35
- 36 be conducted over the next two years.
- (6) Pursuant to paragraph (6) of subdivision (b), all of the 37 38 following information:
- 39 (A) The development by the board of the model countywide or
- 40 regional siting element and model countywide or regional agency
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integrated waste management plan pursuant to Section 40912,
 including its effectiveness in assisting local agencies.

3 (B) The adoption by the board of a program to provide assistance

4 to cities, counties, or regional agencies in the development and

5 implementation of source reduction programs pursuant to 6 subdivision (c) of Section 40912.

7 (C) The development by the board of model programs and

8 materials to assist rural counties and cities in preparing city and
 9 county source reduction and recycling elements pursuant to Section

10 41787.3.

(D) A report on the number of tires that are recycled or otherwise
 diverted from disposal in landfills or stockpiles.

(E) A report on the development and implementation of
recommendations, with proposed implementing regulations, for
providing technical assistance to counties and cities that meet
criteria specified in Section 41782, so that those counties and cities
will be able to meet the objectives of this division. The
recommendations shall, among other things, address both of the
following matters:

20 (i) Assistance in developing methods of raising revenue at the 21 local level to fund rural integrated waste management programs.

22 (ii) Assistance in developing alternative methods of source

reduction, recycling, composting, and anaerobic digestion of solid
 waste suitable for rural local governments.

25 (F) A report on the status and implementation of the "Buy

26 Recycled" program established pursuant to subdivision (d) of

27 Section 42600, including the waste collection and recycling

programs established pursuant to Sections 12164.5 and 12165 of
 the Public Contract Code.

30 (7) Pursuant to paragraph (7) of subdivision (b), a description

31 of sites cleaned up under the Solid Waste Disposal and Codisposal

32 Site Cleanup Program established pursuant to Article 2.5

33 (commencing with Section 48020) of Chapter 2 of Part 7, a

34 description of remaining sites where there is no responsible party

35 or the responsible party is unable or unwilling to pay for cleanup,

36 and recommendations for any needed legislative changes.

37 SEC. 9. Section 40900.1 of the Public Resources Code is
 38 amended to read:

39 40900.1. The Legislature hereby further finds and declares all

40 of the following:

1 (a) It is important to encourage state agencies to plan and

2 implement programs that will reduce the amount of solid waste

3 going to disposal facilities through source reduction, recycling,

4 composting, and anaerobic digestion.

5 (b) Local agencies, other than a host jurisdiction, and federal

- 6 agencies should be encouraged to plan and implement programs
- 7 that will reduce the amount of solid waste going to disposal

8 facilities through source reduction, recycling, composting, and

9 anaerobic digestion.

10 (c) Each state agency shall, to the extent feasible and within

11 existing budgetary constraints, develop and implement source

12 reduction, recycling, composting, and anaerobic digestion programs

13 that will reduce the amount of solid waste going to disposal

14 facilities. Those programs shall be consistent with Executive Order

15 W-7-91, which ordered state agencies to establish recycling

16 programs, reduce paper waste, purchase recycled products, and

17 implement measures that minimize the generation of waste.

18 (d) Local, state, and federal agencies generating solid waste that

19 is sent to a host jurisdiction for disposal should be encouraged to

20 provide the host jurisdiction with information on the amount of

21 solid waste and regarding any solid waste source reduction,

22 recycling, composting, or anaerobic digestion programs that have

23 been implemented by the agency, to assist the host jurisdiction in

24 developing and implementing the planning requirements of this25 division.

SEC. 10. Section 41780 of the Public Resources Code is
amended to read:

28 41780. (a) Each jurisdiction's source reduction and recycling

29 element shall include an implementation schedule that shows both 20 of the following:

30 of the following:

31 (1) For the initial element, the jurisdiction shall divert 25 percent

32 of all solid waste by January 1, 1995, through source reduction,
 33 recycling, and composting activities.

34 (2) Except as provided in Sections 41783 and 41784, for the

35 first and each subsequent revision of the element, the jurisdiction

36 shall divert 50 percent of all solid waste on and after January 1,

37 2000, through source reduction, recycling, composting, and

38 anaerobic digestion activities.

39 (b) This section does not prohibit a jurisdiction from

40 implementing source reduction, recycling, composting, and

- 1 anacrobic digestion activities designed to exceed the requirements
- 2 of this division.
- 3 SEC. 11. Section 41780.01 of the Public Resources Code is
 4 amended to read:
- 5 41780.01. (a) The Legislature hereby declares that it is the
- 6 policy goal of the state that not less than 75 percent of solid waste
- 7 generated be source reduced, recycled, composted, or anaerobically
- 8 digested by the year 2020, and annually thereafter.
- 9 (b) Notwithstanding subdivision (a), the department shall not
- 10 establish or enforce a diversion rate on a city or county that is
- 11 greater than the 50 percent diversion rate established pursuant to
- 12 Section 41780.
- SEC. 12. Section 41780.02 of the Public Resources Code is
 amended to read:
- 15 41780.02. (a) On or before January 1, 2014, the department
- 16 shall submit a report to the Legislature that provides strategies to
- 17 achieve the state's policy goal that not less than 75 percent of solid
- 18 waste generated be source reduced, recycled, composted, or
- 19 anaerobically digested by the year 2020, and annually thereafter,
- 20 pursuant to Section 41780.01.
- 21 (b) The report shall also include all of the following:
- 22 (1) A review and update of the information required pursuant
- 23 to subparagraph (A) of paragraph (4) of subdivision (c) of Section
- 40507, with emphasis on new and emerging trends in resource
 management.
- 26 (2) Identification of problematic waste streams and sources and
 27 recommendations on handling those waste streams.
- 28 (3) Evaluation of current programs and their effectiveness, and
 29 recommendations for changes to those programs.
- 30 (4) Recommendations for reprioritizing existing resources to
 31 best achieve the purpose of Section 41780.01.
- 32 (5) Recommendations for legislative changes, if any, that are 33 necessary to achieve the goals of Section 41780.01.
- 34 (6) Report on regulatory changes, if any, that are necessary, to
- 35 achieve the goals of Section 41780.01.
- 36 (7) Any other information or recommendations the department
 37 deems pertinent.
- 38 (c) The department may provide the report required pursuant
- 39 to this section in conjunction with the report required pursuant to

- Section 40507 if the combined report is submitted on or before
 January 1, 2014.
- $2 \quad \frac{\text{January 1, 2014.}}{\text{January 1, 2014.}}$
- 3 (d) The department may hold public workshops to gather input
 4 from stakeholders.
- 5 (e) (1) Pursuant to Section 10231.5 of the Government Code,
 6 this section is repealed on January 1, 2017.
- 7 (2) The report shall be submitted in compliance with Section
 8 9795 of the Government Code.

9 SEC. 13. Section 41780.1 of the Public Resources Code is 10 amended to read:

- 11 41780.1. (a) Notwithstanding any other requirement of this
- 12 part, for the purposes of determining the amount of solid waste
- 13 that a regional agency is required to divert from disposal or
- 14 transformation through source reduction, recycling, composting,
- 15 and anaerobic digestion to meet the diversion requirements of
- 16 Section 41780, the regional agency shall use the solid waste
- 17 disposal projections in the source reduction and recycling elements
- 18 of the regional agency's member agencies. The method prescribed
- in Section 41780.2 shall be used to determine the maximum amount
 of disposal allowable to meet the diversion requirements of Section
- 20 of disposal allowable to meet the diversion requirements of S 21 41780.
- 22 (b) Notwithstanding any other requirement of this part, for the 23 purposes of determining the amount of solid waste that a city or 24 county is required to divert from disposal or transformation through 25 source reduction, recycling, composting, and anaerobic digestion 26 to meet the diversion requirements of Section 41780, the city or 27 county shall use the solid waste disposal projections in the source 28 reduction and recycling elements of the city or county. The method 29 prescribed in Section 41780.2 shall be used to determine the 30 maximum amount of disposal allowable to meet the diversion 31 requirements of Section 41780.
- 32 (c) To determine achievement of the diversion requirements of
- 33 Section 41780 in 1995 and in the year 2000, projections of disposal
 34 amounts from the source reduction and recycling elements shall
- 35 be adjusted to reflect annual increases or decreases in population
- 36 and other factors affecting the waste stream, as determined by the
- 37 board. By January 1, 1994, the board shall study the factors which
- 38 affect the generation and disposal of solid waste and shall develop
- 39 a standard methodology and guidelines to be used by cities,
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1 counties, and regional agencies in adjusting disposal projections 2 as required by this section. 3 (d) The amount of additional diversion required to be achieved 4 by a regional agency to meet the diversion requirements of Section 5 41780 shall be equal to the sum of the diversion requirements of 6 its member agencies. To determine the maximum amount of 7 disposal allowable for the regional agency to meet the diversion 8 requirements of Section 41780, the maximum amount of disposal 9 allowable for each member agency shall be added together to yield 10 the agency disposable maximum. 11 SEC. 14. Section 41781 of the Public Resources Code is 12 amended to read: 13 41781. (a) Except as provided in Sections 41781.1, and 14 41781.2, for the purpose of determining the base rate of solid waste 15 from which diversion requirements shall be calculated, "solid waste" includes only the following: 16 17 (1) The amount of solid waste generated within a local agency's 18 jurisdiction, the types and quantities of which were disposed of at 19 a permitted disposal facility as of January 1, 1990. Nothing in this 20 section requires local agencies to perform waste characterization 21 in addition to the waste characterization requirements established 22 under Sections 41030, 41031, 41330, 41331, and 41332. 23 (2) The amount of solid waste diverted from a disposal facility 24 or transformation facility through source reduction, recycling, 25 composting, or anaerobic digestion. (b) For the purposes of this section, "solid waste" does not 26 27 include any solid waste which would not normally be disposed of 28 at a disposal facility. 29 (c) For the purposes of this chapter, the amount of solid waste 30 from which the required reductions are measured shall be the

31 amount of solid waste existing on January 1, 1990, with future

32 adjustments for increases or decreases in the quantity of waste

33 caused only by changes in population or changes in the number

34 or size of governmental, industrial, or commercial operations in

35 the jurisdiction.

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