

AMENDED IN ASSEMBLY JUNE 16, 2014

AMENDED IN SENATE APRIL 21, 2014

SENATE BILL

No. 1365

Introduced by Senator Padilla

(Principal coauthor: Assembly Member Alejo)

February 21, 2014

An act to ~~amend Sections 14027 and 14029 of~~ *add the heading of Article 1 (commencing with Section 14025) and the heading of Article 2 (commencing with Section 14027) to, and to add Article 3 (commencing with Section 14040) to, Chapter 1.5 of Division 14 of the Elections Code, relating to elections.*

LEGISLATIVE COUNSEL'S DIGEST

SB 1365, as amended, Padilla. California Voting Rights Act of 2001.

Existing law, the California Voting Rights Act of 2001 (CVRA), prohibits the use of an at-large election in a political subdivision if it would impair the ability of a protected class, as defined, to elect candidates of its choice or otherwise influence the outcome of an election. The CVRA provides that a voter who is a member of a protected class may bring an action in superior court to enforce the provisions of the CVRA, and, if the voter prevails in the case, he or she may be awarded reasonable litigation costs and attorney's fees. The CVRA requires a court to implement appropriate remedies, including the imposition of district-based elections, that are tailored to remedy a violation of the act.

This bill would ~~also provide parallel provisions that~~ prohibit the use of a district-based election in a political subdivision if it would impair the ability of a protected class, as defined, to elect candidates of its choice or otherwise influence the outcome of an election. The bill would

require a court to implement specified remedies upon a finding that a district-based election was imposed or applied in a manner that impaired the ability of a protected class to elect candidates of its choice or otherwise influence the outcome of an election.

Vote: majority. Appropriation: no. Fiscal committee: no.
 State-mandated local program: no.

The people of the State of California do enact as follows:

1 *SECTION 1. The Legislature finds and declares that the*
 2 *purpose of this act is to address ongoing vote dilution and*
 3 *discrimination in voting as matters of statewide concern, in order*
 4 *to enforce the fundamental rights guaranteed to California voters*
 5 *under Section 7 of Article I and Section 2 of Article II of the*
 6 *California Constitution. Therefore, the provisions of this act shall*
 7 *be construed liberally in furtherance of this legislative intent to*
 8 *eliminate minority vote dilution. It is the further intent of the*
 9 *Legislature that any remedy implemented under this act shall*
 10 *comply with the 14th Amendment to the United States Constitution.*

11 *SEC. 2. The heading of Article 1 (commencing with Section*
 12 *14025) is added to Chapter 1.5 of Division 14 of the Elections*
 13 *Code, to read:*

14
 15 *Article 1. General Provisions*
 16

17 *SEC. 3. The heading of Article 2 (commencing with Section*
 18 *14027) is added to Chapter 1.5 of Division 14 of the Elections*
 19 *Code, to read:*

20
 21 *Article 2. At-Large Elections*
 22

23 *SEC. 4. Article 3 (commencing with Section 14040) is added*
 24 *to Chapter 1.5 of Division 14 of the Elections Code, to read:*

25
 26 *Article 3. District-Based Elections*
 27

28 *14040. District-based elections shall not be imposed or applied*
 29 *in a manner that impairs the ability of a protected class to elect*
 30 *candidates of its choice, or its ability to influence the outcome of*

1 *an election, as a result of the dilution or the abridgment of the*
2 *rights of voters who are members of a protected class.*

3 *14041. (a) A violation of Section 14040 is established if it is*
4 *shown that racially polarized voting occurs in elections for*
5 *members of the governing body of the political subdivision or in*
6 *elections incorporating other electoral choices by the voters of*
7 *the political subdivision. Elections conducted prior to the filing*
8 *of an action pursuant to Section 14040 and this section are more*
9 *probative to establish the existence of racially polarized voting*
10 *than elections conducted after the filing of the action.*

11 *(b) The occurrence of racially polarized voting shall be*
12 *determined from examining results of elections in which at least*
13 *one candidate is a member of a protected class or elections*
14 *involving ballot measures, or other electoral choices that affect*
15 *the rights and privileges of members of a protected class. One*
16 *circumstance that may be considered in determining a violation*
17 *of Section 14040 and this section is the extent to which candidates*
18 *who are members of a protected class and who are preferred by*
19 *voters of the protected class, as determined by an analysis of voting*
20 *behavior, have been elected to the governing body of a political*
21 *subdivision that is the subject of an action based on Section 14040*
22 *and this section.*

23 *(c) The fact that members of a protected class are not*
24 *geographically compact or concentrated may not preclude a*
25 *finding of racially polarized voting, or a violation of Section 14040*
26 *and this section, but may be a factor in determining an appropriate*
27 *remedy.*

28 *(d) Proof of an intent on the part of the voters or elected officials*
29 *to discriminate against a protected class is not required.*

30 *(e) Other factors such as the history of discrimination, the use*
31 *of electoral devices or other voting practices or procedures that*
32 *may enhance the dilutive effects of the election system, denial of*
33 *access to those processes determining which groups of candidates*
34 *will receive financial or other support in a given election, the*
35 *extent to which members of a protected class bear the effects of*
36 *past discrimination in areas such as education, employment, and*
37 *health, which hinder their ability to participate effectively in the*
38 *political process, and the use of overt or subtle racial appeals in*
39 *political campaigns are probative, but not necessary factors, to*
40 *establish a violation of Section 14040 and this section.*

1 (f) *The fact that a district-based election was imposed on the*
2 *political subdivision as a result of an action filed pursuant to*
3 *Article 2 shall not be a defense to an action alleging a violation*
4 *of this article.*

5 14042. (a) (1) *Upon a finding of a violation of Section 14040*
6 *and Section 14041, the court shall implement appropriate remedies,*
7 *as provided in this subdivision, that are tailored to remedy the*
8 *violation and that are guided in part by the views of the protected*
9 *class.*

10 (2) (A) *The court shall implement, as an appropriate remedy*
11 *under this subdivision, an effective district-based elections system*
12 *that provide the protected class the opportunity to elect candidates*
13 *of its choice from single-member districts.*

14 (B) *If no such additional effective districts under subparagraph*
15 *(A) is possible, the court shall implement, as an appropriate remedy*
16 *under this subdivision, a single-member district-based election*
17 *system that provide the protected class the opportunity to join in*
18 *a coalition of groups to elect candidates of their choice.*

19 (C) *In addition to implementing district-based elections under*
20 *this paragraph, a court may implement additional remedies,*
21 *including the remedies provided in paragraph (3).*

22 (3) *If the remedies under paragraph (2) are not legally viable,*
23 *the court shall implement other appropriate remedies, including,*
24 *but not limited to, increasing the size of the governing body; issuing*
25 *an injunction to delay an election; or requiring an election to be*
26 *held on the same day as a statewide election, as provided in Section*
27 *1001.*

28 (b) *This section does not prohibit the parties from settling a*
29 *dispute arising under this article. If the parties agree to settle a*
30 *dispute, the parties shall consider the remedies provided for in*
31 *this section when negotiating a settlement agreement. However,*
32 *this section does not limit the remedies available in out-of-court*
33 *settlements.*

34 14043. *In an action to enforce Section 14040 and Section*
35 *14041, the court shall allow the prevailing plaintiff party, other*
36 *than the state or political subdivision thereof, a reasonable*
37 *attorney's fee consistent with the standards established in Serrano*
38 *v. Priest (1977) 20 Cal.3d 25, 48-49, and litigation expenses*
39 *including, but not limited to, expert witness fees and expenses as*
40 *part of the costs. Prevailing defendant parties shall not recover*

1 any costs, unless the court finds the action to be frivolous,
2 unreasonable, or without foundation.

3 14044. Any voter who is a member of a protected class and
4 who resides in a political subdivision where a violation of Sections
5 14040 and 14041 is alleged may file an action pursuant to those
6 sections in the superior court of the county in which the political
7 subdivision is located.

8 14045. If any provision of this article or its application to any
9 person or circumstance is held invalid, the remainder of the article
10 or the application of the provision to other persons or
11 circumstances shall not be affected.

12 SECTION 1. Section 14027 of the Elections Code is amended
13 to read:

14 14027. (a) ~~An at-large method of election shall not be imposed~~
15 ~~or applied in a manner that impairs the ability of a protected class~~
16 ~~to elect candidates of its choice or its ability to influence the~~
17 ~~outcome of an election, as a result of the dilution or the abridgment~~
18 ~~of the rights of voters who are members of a protected class, as~~
19 ~~defined pursuant to Section 14026.~~

20 (b) ~~A district-based election shall not be imposed or applied in~~
21 ~~a manner that impairs the ability of a protected class to elect~~
22 ~~candidates of its choice or its ability to influence the outcome of~~
23 ~~an election, as a result of the dilution or the abridgment of the~~
24 ~~rights of voters who are members of a protected class, as defined~~
25 ~~pursuant to Section 14026.~~

26 SEC. 2. Section 14029 of the Elections Code is amended to
27 read:

28 14029. (a) ~~Upon a finding of a violation of subdivision (a) of~~
29 ~~Section 14027 and Section 14028, the court shall implement~~
30 ~~appropriate remedies, including the imposition of district-based~~
31 ~~elections, that are tailored to remedy the violation.~~

32 (b) (1) ~~Upon a finding of a violation of subdivision (b) of~~
33 ~~Section 14027 and Section 14028, the court shall implement~~
34 ~~appropriate remedies, as provided in this subdivision, that are~~
35 ~~tailored to remedy the violation and that are guided in part by the~~
36 ~~views of the protected class.~~

37 (2) (A) ~~If reasonably feasible, the court shall implement, as an~~
38 ~~appropriate remedy under this subdivision, a redistricting plan that~~
39 ~~provides the protected class the opportunity to elect candidates of~~
40 ~~its choice.~~

- 1 ~~(B) If a redistricting plan under subparagraph (A) is not~~
2 ~~reasonably feasible, the court shall implement, as an appropriate~~
3 ~~remedy under this subdivision, a redistricting plan that provides~~
4 ~~the protected class the opportunity to join with a coalition of groups~~
5 ~~to elect candidates of their choice.~~
- 6 ~~(C) A redistricting plan implemented under this paragraph shall~~
7 ~~comply with all applicable state and federal laws.~~
- 8 ~~(D) In addition to implementing a redistricting plan under this~~
9 ~~paragraph, a court may implement additional remedies, including~~
10 ~~the remedies provided in paragraph (3).~~
- 11 ~~(3) If a redistricting plan under paragraph (2) is not reasonably~~
12 ~~feasible, the court shall implement other appropriate remedies,~~
13 ~~including, but not limited to, increasing the size of the governing~~
14 ~~body; issuing an injunction to delay an election; or requiring an~~
15 ~~election to be held on the same day as a statewide election, as~~
16 ~~provided in Section 1001.~~
- 17 ~~(e) This section does not prohibit the parties from settling a~~
18 ~~dispute arising under this chapter. If the parties agree to settle a~~
19 ~~dispute, the parties shall consider the remedies provided for in this~~
20 ~~section when negotiating a settlement agreement.~~