

AMENDED IN SENATE JUNE 11, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 119

Introduced by Committee on Budget (Weber (Chair), Bloom, Bonta, Campos, Chiu, Cooper, Gordon, Jones-Sawyer, McCarty, Mullin, Nazarian, O'Donnell, Rodriguez, Thurmond, Ting, and Williams)

January 9, 2015

An act relating to the ~~Budget Act of 2015~~; to amend Sections 1324.23, 1324.29, and 1324.30 of the Health and Safety Code, and to amend Sections 14126.022, 14126.027, 14126.033, and 14126.036 of the Welfare and Institutions Code, relating to public health, and making an appropriation therefor, to take effect immediately, bill related to the budget.

LEGISLATIVE COUNSEL'S DIGEST

AB 119, as amended, Committee on Budget. ~~Budget Act of 2015~~. Public health: Medi-Cal: nursing facilities.

Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Care Services, under which qualified low-income individuals receive health care services. The Medi-Cal program is, in part, governed and funded by federal Medicaid Program provisions.

Existing law requires the department to impose a uniform quality assurance fee on each skilled nursing facility, with certain exceptions, in accordance with a prescribed formula. Existing law requires that the fee be based on the entire net revenue of all skilled nursing facilities subject to the fee. Under existing law, the fee may not be assessed after July 31, 2015, and these provisions will be repealed on January 1, 2016.

Existing law, the Medi-Cal Long-Term Care Reimbursement Act, requires the department to implement a facility-specific reimbursement ratesetting system for certain skilled nursing facilities. Reimbursement rates for freestanding skilled nursing facilities are funded by a combination of federal funds and moneys collected pursuant to the skilled nursing uniform quality assurance fee. Existing law also establishes the Skilled Nursing Facility Quality and Accountability Special Fund in the State Treasury, which is a continuously appropriated fund that contains moneys from the assessment of specified administrative penalties and set asides of General Fund moneys, for the purposes of making quality and accountability payments. Under existing law, the rate methodology will become inoperative after July 31, 2015, and these provisions will be repealed on January 1, 2016.

This bill would modify the calculation of rates under the above-referenced rate methodology, and would extend the assessment of the quality assurance fee, implementation of the rate methodology, as modified, and implementation of related provisions until July 31, 2020. By extending the period of time during which transfers are made to the Skilled Nursing Facility Quality and Accountability Special Fund, the bill would make an appropriation. The bill would also make changes to the amount of set-asides to be transferred to the fund. The bill would require the department, in coordination with the State Department of Public Health, to report specified information to the relevant Assembly and Senate budget subcommittees by May 1, 2016.

This bill would include a change in state statute that would result in a taxpayer paying a higher tax within the meaning of Section 3 of Article XIII A of the California Constitution, and thus would require for passage the approval of ²/₃ of the membership of each house of the Legislature.

This bill would declare that it is to take effect immediately as a bill providing for appropriations related to the Budget Bill.

~~This bill would express the intent of the Legislature to enact statutory changes relating to the Budget Act of 2015.~~

Vote: ~~majority~~²/₃. Appropriation: ~~no~~ yes. Fiscal committee: ~~no~~ yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1324.23 of the Health and Safety Code
- 2 is amended to read:

1 1324.23. (a) The Director of Health Care Services, or his or
2 her designee, shall administer this article.

3 (b) The director may adopt regulations as are necessary to
4 implement this article. These regulations may be adopted as
5 emergency regulations in accordance with the rulemaking
6 provisions of the Administrative Procedure Act (Chapter 3.5
7 (commencing with Section 11340) of Part 1 of Division 3 of Title
8 2 of the Government Code). For purposes of this article, the
9 adoption of regulations shall be deemed an emergency and
10 necessary for the immediate preservation of the public peace, health
11 and safety, or general welfare. The regulations shall include, but
12 need not be limited to, any regulations necessary for any of the
13 following purposes:

14 (1) The administration of this article, including the proper
15 imposition and collection of the quality assurance fee not to exceed
16 amounts reasonably necessary for purposes of this article.

17 (2) The development of any forms necessary to obtain required
18 information from facilities subject to the quality assurance fee.

19 (3) To provide details, definitions, formulas, and other
20 requirements.

21 (c) As an alternative to subdivision (b), and notwithstanding
22 the rulemaking provisions of Chapter 3.5 (commencing with
23 Section 11340) of Part 1 of Division 3 of Title 2 of the Government
24 Code, the director may implement this article, in whole or in part,
25 by means of a provider bulletin or other similar instructions,
26 without taking regulatory action, provided that no such bulletin or
27 other similar instructions shall remain in effect after July 31, ~~2015~~
28 2020. It is the intent of the Legislature that the regulations adopted
29 pursuant to subdivision (b) shall be adopted on or before July 31,
30 ~~2015~~ 2020.

31 *SEC. 2. Section 1324.29 of the Health and Safety Code is*
32 *amended to read:*

33 1324.29. (a) The quality assurance fee shall cease to be
34 assessed after July 31, ~~2015~~ 2020.

35 (b) Notwithstanding subdivision (a) and Section 1324.30, the
36 department's authority and obligation to collect all quality
37 assurance fees and penalties, including interest, shall continue in
38 effect and shall not cease until the date that all amounts are paid
39 or recovered in full.

1 (c) This section shall remain operative until the date that all fees
2 and penalties, including interest, have been recovered pursuant to
3 subdivision (b), and as of that date is repealed.

4 *SEC. 3. Section 1324.30 of the Health and Safety Code is*
5 *amended to read:*

6 1324.30. This article shall become inoperative after July 31,
7 ~~2015, 2020~~, and, as of January 1, ~~2016, 2021~~, is repealed, unless
8 a later enacted statute, that becomes operative on or before January
9 1, ~~2016, 2021~~, deletes or extends the dates on which it becomes
10 inoperative and is repealed.

11 *SEC. 4. Section 14126.022 of the Welfare and Institutions Code*
12 *is amended to read:*

13 14126.022. (a) (1) By August 1, 2011, the department shall
14 develop the Skilled Nursing Facility Quality and Accountability
15 Supplemental Payment System, subject to approval by the federal
16 Centers for Medicare and Medicaid Services, and the availability
17 of federal, state, or other funds.

18 (2) (A) The system shall be utilized to provide supplemental
19 payments to skilled nursing facilities that improve the quality and
20 accountability of care rendered to residents in skilled nursing
21 facilities, as defined in subdivision (c) of Section 1250 of the
22 Health and Safety Code, and to penalize those facilities that do
23 not meet measurable standards.

24 (B) A freestanding pediatric subacute care facility, as defined
25 in Section 51215.8 of Title 22 of the California Code of
26 Regulations, shall be exempt from the Skilled Nursing Facility
27 Quality and Accountability Supplemental Payment System.

28 (3) The system shall be phased in, beginning with the 2010–11
29 rate year.

30 (4) The department may utilize the system to do all of the
31 following:

32 (A) Assess overall facility quality of care and quality of care
33 improvement, and assign quality and accountability payments to
34 skilled nursing facilities pursuant to performance measures
35 described in subdivision (i).

36 (B) Assign quality and accountability payments or penalties
37 relating to quality of care, or direct care staffing levels, wages, and
38 benefits, or both.

1 (C) Limit the reimbursement of legal fees incurred by skilled
2 nursing facilities engaged in the defense of governmental legal
3 actions filed against the facilities.

4 (D) Publish each facility's quality assessment and quality and
5 accountability payments in a manner and form determined by the
6 director, or his or her designee.

7 (E) Beginning with the 2011–12 fiscal year, establish a base
8 year to collect performance measures described in subdivision (i).

9 (F) Beginning with the 2011–12 fiscal year, in coordination
10 with the State Department of Public Health, publish the direct care
11 staffing level data and the performance measures required pursuant
12 to subdivision (i).

13 *(5) The department, in coordination with the State Department*
14 *of Public Health, shall report to the relevant Assembly and Senate*
15 *budget subcommittees by May 1, 2016, information regarding the*
16 *quality and accountability supplemental payments, including, but*
17 *not limited to, its assessment of whether the payments are adequate*
18 *to incentivize quality care and to sustain the program.*

19 (b) (1) There is hereby created in the State Treasury, the Skilled
20 Nursing Facility Quality and Accountability Special Fund. The
21 fund shall contain moneys deposited pursuant to subdivisions (g)
22 and (j) to ~~(t)~~, (m), inclusive. Notwithstanding Section 16305.7 of
23 the Government Code, the fund shall contain all interest and
24 dividends earned on moneys in the fund.

25 (2) Notwithstanding Section 13340 of the Government Code,
26 the fund shall be continuously appropriated without regard to fiscal
27 year to the department for making quality and accountability
28 payments, in accordance with subdivision ~~(m)~~, (n), to facilities
29 that meet or exceed predefined measures as established by this
30 section.

31 (3) Upon appropriation by the Legislature, moneys in the fund
32 may also be used for any of the following purposes:

33 (A) To cover the administrative costs incurred by the State
34 Department of Public Health for positions and contract funding
35 required to implement this section.

36 (B) To cover the administrative costs incurred by the State
37 Department of Health Care Services for positions and contract
38 funding required to implement this section.

1 (C) To provide funding assistance for the Long-Term Care
2 Ombudsman Program activities pursuant to Chapter 11
3 (commencing with Section 9700) of Division 8.5.

4 (c) No appropriation associated with this bill is intended to
5 implement the provisions of Section 1276.65 of the Health and
6 Safety Code.

7 (d) (1) There is hereby appropriated for the 2010–11 fiscal year,
8 one million nine hundred thousand dollars (\$1,900,000) from the
9 Skilled Nursing Facility Quality and Accountability Special Fund
10 to the California Department of Aging for the Long-Term Care
11 Ombudsman Program activities pursuant to Chapter 11
12 (commencing with Section 9700) of Division 8.5. It is the intent
13 of the Legislature for the one million nine hundred thousand dollars
14 (\$1,900,000) from the fund to be in addition to the four million
15 one hundred sixty-eight thousand dollars (\$4,168,000) proposed
16 in the Governor’s May Revision for the 2010–11 Budget. It is
17 further the intent of the Legislature to increase this level of
18 appropriation in subsequent years to provide support sufficient to
19 carry out the mandates and activities pursuant to Chapter 11
20 (commencing with Section 9700) of Division 8.5.

21 (2) The department, in partnership with the California
22 Department of Aging, shall seek approval from the federal Centers
23 for Medicare and Medicaid Services to obtain federal Medicaid
24 reimbursement for activities conducted by the Long-Term Care
25 Ombudsman Program. The department shall report to the fiscal
26 committees of the Legislature during budget hearings on progress
27 being made and any unresolved issues during the 2011–12 budget
28 deliberations.

29 (e) There is hereby created in the Special Deposit Fund
30 established pursuant to Section 16370 of the Government Code,
31 the Skilled Nursing Facility Minimum Staffing Penalty Account.
32 The account shall contain all moneys deposited pursuant to
33 subdivision (f).

34 (f) (1) Beginning with the 2010–11 fiscal year, the State
35 Department of Public Health shall use the direct care staffing level
36 data it collects to determine whether a skilled nursing facility has
37 met the nursing hours per patient per day requirements pursuant
38 to Section 1276.5 of the Health and Safety Code.

39 (2) (A) Beginning with the 2010–11 fiscal year, the State
40 Department of Public Health shall assess a skilled nursing facility,

1 licensed pursuant to subdivision (c) of Section 1250 of the Health
2 and Safety Code, an administrative penalty if the State Department
3 of Public Health determines that the skilled nursing facility fails
4 to meet the nursing hours per patient per day requirements pursuant
5 to Section 1276.5 of the Health and Safety Code as follows:

6 (i) Fifteen thousand dollars (\$15,000) if the facility fails to meet
7 the requirements for 5 percent or more of the audited days up to
8 49 percent.

9 (ii) Thirty thousand dollars (\$30,000) if the facility fails to meet
10 the requirements for over 49 percent or more of the audited days.

11 (B) (i) If the skilled nursing facility does not dispute the
12 determination or assessment, the penalties shall be paid in full by
13 the licensee to the State Department of Public Health within 30
14 days of the facility's receipt of the notice of penalty and deposited
15 into the Skilled Nursing Facility Minimum Staffing Penalty
16 Account.

17 (ii) The State Department of Public Health may, upon written
18 notification to the licensee, request that the department offset any
19 moneys owed to the licensee by the Medi-Cal program or any other
20 payment program administered by the department to recoup the
21 penalty provided for in this section.

22 (C) (i) If a facility disputes the determination or assessment
23 made pursuant to this paragraph, the facility shall, within 15 days
24 of the facility's receipt of the determination and assessment,
25 simultaneously submit a request for appeal to both the department
26 and the State Department of Public Health. The request shall
27 include a detailed statement describing the reason for appeal and
28 include all supporting documents the facility will present at the
29 hearing.

30 (ii) Within 10 days of the State Department of Public Health's
31 receipt of the facility's request for appeal, the State Department
32 of Public Health shall submit, to both the facility and the
33 department, all supporting documents that will be presented at the
34 hearing.

35 (D) The department shall hear a timely appeal and issue a
36 decision as follows:

37 (i) The hearing shall commence within 60 days from the date
38 of receipt by the department of the facility's timely request for
39 appeal.

1 (ii) The department shall issue a decision within 120 days from
2 the date of receipt by the department of the facility’s timely request
3 for appeal.

4 (iii) The decision of the department’s hearing officer, when
5 issued, shall be the final decision of the State Department of Public
6 Health.

7 (E) The appeals process set forth in this paragraph shall be
8 exempt from Chapter 4.5 (commencing with Section 11400) and
9 Chapter 5 (commencing with Section 11500), of Part 1 of Division
10 3 of Title 2 of the Government Code. The provisions of Section
11 100171 and 131071 of the Health and Safety Code shall not apply
12 to appeals under this paragraph.

13 (F) If a hearing decision issued pursuant to subparagraph (D)
14 is in favor of the State Department of Public Health, the skilled
15 nursing facility shall pay the penalties to the State Department of
16 Public Health within 30 days of the facility’s receipt of the
17 decision. The penalties collected shall be deposited into the Skilled
18 Nursing Facility Minimum Staffing Penalty Account.

19 (G) The assessment of a penalty under this subdivision does not
20 supplant the State Department of Public Health’s investigation
21 process or issuance of deficiencies or citations under Chapter 2.4
22 (commencing with Section 1417) of Division 2 of the Health and
23 Safety Code.

24 (g) The State Department of Public Health shall transfer, on a
25 monthly basis, all penalty payments collected pursuant to
26 subdivision (f) into the Skilled Nursing Facility Quality and
27 Accountability Special Fund.

28 (h) Nothing in this section shall impact the effectiveness or
29 utilization of Section 1278.5 or 1432 of the Health and Safety Code
30 relating to whistleblower protections, or Section 1420 of the Health
31 and Safety Code relating to complaints.

32 (i) (1) Beginning in the 2010–11 fiscal year, the department,
33 in consultation with representatives from the long-term care
34 industry, organized labor, and consumers, shall establish and
35 publish quality and accountability measures, benchmarks, and data
36 submission deadlines by November 30, 2010.

37 (2) The methodology developed pursuant to this section shall
38 include, but not be limited to, the following requirements and
39 performance measures:

40 (A) Beginning in the 2011–12 fiscal year:

- 1 (i) Immunization rates.
- 2 (ii) Facility acquired pressure ulcer incidence.
- 3 (iii) The use of physical restraints.
- 4 (iv) Compliance with the nursing hours per patient per day
- 5 requirements pursuant to Section 1276.5 of the Health and Safety
- 6 Code.
- 7 (v) Resident and family satisfaction.
- 8 (vi) Direct care staff retention, if sufficient data is available.
- 9 (B) If this act is extended beyond the dates on which it becomes
- 10 inoperative and is repealed, in accordance with Section 14126.033,
- 11 the department, in consultation with representatives from the
- 12 long-term care industry, organized labor, and consumers, beginning
- 13 in the 2013–14 rate year, shall incorporate additional measures
- 14 into the system, including, but not limited to, quality and
- 15 accountability measures required by federal health care reform
- 16 that are identified by the federal Centers for Medicare and Medicaid
- 17 Services.
- 18 (C) The department, in consultation with representatives from
- 19 the long-term care industry, organized labor, and consumers, may
- 20 incorporate additional performance measures, including, but not
- 21 limited to, the following:
- 22 (i) Compliance with state policy associated with the United
- 23 States Supreme Court decision in *Olmstead v. L.C. ex rel. Zimring*
- 24 (1999) 527 U.S. 581.
- 25 (ii) Direct care staff retention, if not addressed in the 2012–13
- 26 rate year.
- 27 (iii) The use of chemical restraints.
- 28 (D) *Beginning with the 2015–16 fiscal year, the department, in*
- 29 *consultation with representatives from the long-term care industry,*
- 30 *organized labor, and consumers, shall incorporate direct care*
- 31 *staff retention as a performance measure in the methodology*
- 32 *developed pursuant to this section.*
- 33 (j) (1) Beginning with the 2010–11 rate year, and pursuant to
- 34 subparagraph (B) of paragraph (5) of subdivision (a) of Section
- 35 14126.023, the department shall set aside savings achieved from
- 36 setting the professional liability insurance cost category, including
- 37 any insurance deductible costs paid by the facility, at the 75th
- 38 percentile. From this amount, the department shall transfer the
- 39 General Fund portion into the Skilled Nursing Facility Quality and
- 40 Accountability Special Fund. A skilled nursing facility shall

1 provide supplemental data on insurance deductible costs to
2 facilitate this adjustment, in the format and by the deadlines
3 determined by the department. If this data is not provided, a
4 facility's insurance deductible costs will remain in the
5 administrative costs category.

6 (2) Notwithstanding paragraph (1), for the 2012–13 rate year
7 only, savings from capping the professional liability insurance cost
8 category pursuant to paragraph (1) shall remain in the General
9 Fund and shall not be transferred to the Skilled Nursing Facility
10 Quality and Accountability Special Fund.

11 (k) ~~Beginning with~~ For the 2013–14 rate year, if there is a rate
12 increase in the weighted average Medi-Cal reimbursement rate,
13 the department shall set aside the first 1 percent of the weighted
14 average Medi-Cal reimbursement rate increase for the Skilled
15 Nursing Facility Quality and Accountability Special Fund.

16 (l) If this act is extended beyond the dates on which it becomes
17 inoperative and is repealed, ~~in accordance with Section 14126.033,~~
18 ~~beginning with~~ for the 2014–15 rate year, in addition to the amount
19 set aside pursuant to subdivision (k), if there is a rate increase in
20 the weighted average Medi-Cal reimbursement rate, the department
21 shall set aside at least one-third of the weighted average Medi-Cal
22 reimbursement rate increase, up to a maximum of 1 percent, from
23 which the department shall transfer the General Fund portion of
24 this amount into the Skilled Nursing Facility Quality and
25 Accountability Special Fund.

26 (m) *Beginning with the 2015–16 rate year, and each subsequent*
27 *rate year thereafter for which this article is operative, an amount*
28 *equal to the amount deposited in the fund pursuant to subdivisions*
29 *(k) and (l) for the 2014–15 rate year shall be deposited into the*
30 *Skilled Nursing Facility Quality and Accountability Special Fund,*
31 *for the purposes specified in this section.*

32 ~~(m)~~

33 (n) (1) (A) Beginning with the 2013–14 rate year, the
34 department shall pay a supplemental payment, by April 30, 2014,
35 to skilled nursing facilities based on all of the criteria in subdivision
36 (i), as published by the department, and according to performance
37 measure benchmarks determined by the department in consultation
38 with stakeholders.

39 (B) (i) The department may convene a diverse stakeholder
40 group, including, but not limited to, representatives from consumer

1 groups and organizations, labor, nursing home providers, advocacy
2 organizations involved with the aging community, staff from the
3 Legislature, and other interested parties, to discuss and analyze
4 alternative mechanisms to implement the quality and accountability
5 payments provided to nursing homes for reimbursement.

6 (ii) The department shall articulate in a report to the fiscal and
7 appropriate policy committees of the Legislature the
8 implementation of an alternative mechanism as described in clause
9 (i) at least 90 days prior to any policy or budgetary changes, and
10 seek subsequent legislation in order to enact the proposed changes.

11 (2) Skilled nursing facilities that do not submit required
12 performance data by the department's specified data submission
13 deadlines pursuant to subdivision (i) shall not be eligible to receive
14 supplemental payments.

15 (3) Notwithstanding paragraph (1), if a facility appeals the
16 performance measure of compliance with the nursing hours per
17 patient per day requirements, pursuant to Section 1276.5 of the
18 Health and Safety Code, to the State Department of Public Health,
19 and it is unresolved by the department's published due date, the
20 department shall not use that performance measure when
21 determining the facility's supplemental payment.

22 (4) Notwithstanding paragraph (1), if the department is unable
23 to pay the supplemental payments by April 30, 2014, then on May
24 1, 2014, the department shall use the funds available in the Skilled
25 Nursing Facility Quality and Accountability Special Fund as a
26 result of savings identified in subdivisions (k) and (l), less the
27 administrative costs required to implement subparagraphs (A) and
28 (B) of paragraph (3) of subdivision (b), in addition to any Medicaid
29 funds that are available as of December 31, 2013, to increase
30 provider rates retroactively to August 1, 2013.

31 ~~(n)~~

32 (o) The department shall seek necessary approvals from the
33 federal Centers for Medicare and Medicaid Services to implement
34 this section. The department shall implement this section only in
35 a manner that is consistent with federal Medicaid law and
36 regulations, and only to the extent that approval is obtained from
37 the federal Centers for Medicare and Medicaid Services and federal
38 financial participation is available.

39 ~~(o)~~

1 (p) In implementing this section, the department and the State
 2 Department of Public Health may contract as necessary, with
 3 California’s Medicare Quality Improvement Organization, or other
 4 entities deemed qualified by the department or the State
 5 Department of Public Health, not associated with a skilled nursing
 6 facility, to assist with development, collection, analysis, and
 7 reporting of the performance data pursuant to subdivision (i), and
 8 with demonstrated expertise in long-term care quality, data
 9 collection or analysis, and accountability performance measurement
 10 models pursuant to subdivision (i). This subdivision establishes
 11 an accelerated process for issuing any contract pursuant to this
 12 section. Any contract entered into pursuant to this subdivision shall
 13 be exempt from the requirements of the Public Contract Code,
 14 through December 31, ~~2013~~: 2020.

15 ~~(p)~~

16 (q) Notwithstanding Chapter 3.5 (commencing with Section
 17 11340) of Part 1 of Division 3 of Title 2 of the Government Code,
 18 the following shall apply:

19 (1) The director shall implement this section, in whole or in
 20 part, by means of provider bulletins, or other similar instructions
 21 without taking regulatory action.

22 (2) The State Public Health Officer may implement this section
 23 by means of all facility letters, or other similar instructions without
 24 taking regulatory action.

25 ~~(q)~~

26 (r) Notwithstanding paragraph (1) of subdivision ~~(m)~~; (n), if a
 27 final judicial determination is made by any state or federal court
 28 that is not appealed, in any action by any party, or a final
 29 determination is made by the administrator of the federal Centers
 30 for Medicare and Medicaid Services, that any payments pursuant
 31 to subdivisions (a) and ~~(m)~~; (n), are invalid, unlawful, or contrary
 32 to any provision of federal law or regulations, or of state law, these
 33 subdivisions shall become inoperative, and for the 2011–12 rate
 34 year, the rate increase provided under subparagraph (A) of
 35 paragraph (4) of subdivision (c) of Section 14126.033 shall be
 36 reduced by the amounts described in subdivision (j). For the
 37 ~~2013–14 rate year~~, and for each subsequent ~~2014–15 rate year~~,
 38 ~~years~~, any rate increase shall be reduced by the amounts described
 39 in subdivisions (j) to (l), inclusive.

1 *SEC. 5. Section 14126.027 of the Welfare and Institutions Code*
2 *is amended to read:*

3 14126.027. (a) (1) The Director of Health Care Services, or
4 his or her designee, shall administer this article.

5 (2) The regulations and other similar instructions adopted
6 pursuant to this article shall be developed in consultation with
7 representatives of the long-term care industry, organized labor,
8 seniors, and consumers.

9 (b) (1) The director may adopt regulations as are necessary to
10 implement this article. The adoption, amendment, repeal, or
11 readoption of a regulation authorized by this section is deemed to
12 be necessary for the immediate preservation of the public peace,
13 health and safety, or general welfare, for purposes of Sections
14 11346.1 and 11349.6 of the Government Code, and the department
15 is hereby exempted from the requirement that it describe specific
16 facts showing the need for immediate action.

17 (2) The regulations adopted pursuant to this section may include,
18 but need not be limited to, any regulations necessary for any of
19 the following purposes:

20 (A) The administration of this article, including the specific
21 analytical process for the proper determination of long-term care
22 rates.

23 (B) The development of any forms necessary to obtain required
24 cost data and other information from facilities subject to the
25 ratesetting methodology.

26 (C) To provide details, definitions, formulas, and other
27 requirements.

28 (c) As an alternative to the adoption of regulations pursuant to
29 subdivision (b), and notwithstanding Chapter 3.5 (commencing
30 with Section 11340) of Part 1 of Division 3 of Title 2 of the
31 Government Code, the director may implement this article, in
32 whole or in part, by means of a provider bulletin or other similar
33 instructions, without taking regulatory action, provided that no
34 such bulletin or other similar instructions shall remain in effect
35 after July 31, ~~2015~~: 2020. It is the intent of the Legislature that
36 regulations adopted pursuant to subdivision (b) shall be in place
37 on or before July 31, ~~2015~~: 2020.

38 *SEC. 6. Section 14126.033 of the Welfare and Institutions Code*
39 *is amended to read:*

1 14126.033. (a) The Legislature finds and declares all of the
2 following:

3 (1) Costs within the Medi-Cal program continue to grow due
4 to the rising cost of providing health care throughout the state and
5 also due to increases in enrollment, which are more pronounced
6 during difficult economic times.

7 (2) In order to minimize the need for drastically cutting
8 enrollment standards or benefits during times of economic crisis,
9 it is crucial to find areas within the program where reimbursement
10 levels are higher than required under the standard provided in
11 Section 1902(a)(30)(A) of the federal Social Security Act and can
12 be reduced in accordance with federal law.

13 (3) The Medi-Cal program delivers its services and benefits to
14 Medi-Cal beneficiaries through a wide variety of health care
15 providers, some of which deliver care via managed care or other
16 contract models while others do so through fee-for-service
17 arrangements.

18 (4) The setting of rates within the Medi-Cal program is complex
19 and is subject to close supervision by the United States Department
20 of Health and Human Services.

21 (5) As the single state agency for Medicaid in California, the
22 State Department of Health Care Services has unique expertise
23 that can inform decisions that set or adjust reimbursement
24 methodologies and levels consistent with the requirements of
25 federal law.

26 (b) Therefore, it is the intent of the Legislature for the
27 department to analyze and identify where reimbursement levels
28 can be reduced consistent with the standard provided in Section
29 1902(a)(30)(A) of the federal Social Security Act and also
30 consistent with federal and state law and policies, including any
31 exemptions contained in the act that added this section, provided
32 that the reductions in reimbursement shall not exceed 10 percent
33 on an aggregate basis for all providers, services, and products.

34 (c) This article, including Section 14126.031, shall be funded
35 as follows:

36 (1) General Fund moneys appropriated for purposes of this
37 article pursuant to Section 6 of the act adding this section shall be
38 used for increasing rates, except as provided in Section 14126.031,
39 for freestanding skilled nursing facilities, and shall be consistent
40 with the approved methodology required to be submitted to the

1 federal Centers for Medicare and Medicaid Services pursuant to
2 Article 7.6 (commencing with Section 1324.20) of Chapter 2 of
3 Division 2 of the Health and Safety Code.

4 (2) (A) Notwithstanding Section 14126.023, for the 2005–06
5 rate year, the maximum annual increase in the weighted average
6 Medi-Cal rate required for purposes of this article shall not exceed
7 8 percent of the weighted average Medi-Cal reimbursement rate
8 for the 2004–05 rate year as adjusted for the change in the cost to
9 the facility to comply with the nursing facility quality assurance
10 fee for the 2005–06 rate year, as required under subdivision (b) of
11 Section 1324.21 of the Health and Safety Code, plus the total
12 projected Medi-Cal cost to the facility of complying with new state
13 or federal mandates.

14 (B) Beginning with the 2006–07 rate year, the maximum annual
15 increase in the weighted average Medi-Cal reimbursement rate
16 required for purposes of this article shall not exceed 5 percent of
17 the weighted average Medi-Cal reimbursement rate for the prior
18 fiscal year, as adjusted for the projected cost of complying with
19 new state or federal mandates.

20 (C) Beginning with the 2007–08 rate year and continuing
21 through the 2008–09 rate year, the maximum annual increase in
22 the weighted average Medi-Cal reimbursement rate required for
23 purposes of this article shall not exceed 5.5 percent of the weighted
24 average Medi-Cal reimbursement rate for the prior fiscal year, as
25 adjusted for the projected cost of complying with new state or
26 federal mandates.

27 (D) For the 2009–10 rate year, the weighted average Medi-Cal
28 reimbursement rate required for purposes of this article shall not
29 be increased with respect to the weighted average Medi-Cal
30 reimbursement rate for the 2008–09 rate year, as adjusted for the
31 projected cost of complying with new state or federal mandates.

32 (3) (A) For the 2010–11 rate year, if the increase in the federal
33 medical assistance percentage (FMAP) pursuant to the federal
34 American Recovery and Reinvestment Act of 2009 (ARRA)
35 (Public Law 111-5) is extended for the entire 2010–11 rate year,
36 the maximum annual increase in the weighted average Medi-Cal
37 reimbursement rate for the purposes of this article shall not exceed
38 3.93 percent, or 3.14 percent, if the increase in the FMAP pursuant
39 to ARRA is not extended for that period of time, plus the projected
40 cost of complying with new state or federal mandates. If the

1 increase in the FMAP pursuant to ARRA is extended at a different
2 rate, or for a different time period, the rate adjustment for facilities
3 shall be adjusted accordingly.

4 (B) The weighted average Medi-Cal reimbursement rate increase
5 specified in subparagraph (A) shall be adjusted by the department
6 for the following reasons:

7 (i) If the federal Centers for Medicare and Medicaid Services
8 does not approve exemption changes to the facilities subject to the
9 quality assurance fee.

10 (ii) If the federal Centers for Medicare and Medicaid Services
11 does not approve any proposed modification to the methodology
12 for calculation of the quality assurance fee.

13 (iii) To ensure that the state does not incur any additional
14 General Fund expenses to pay for the 2010–11 weighted average
15 Medi-Cal reimbursement rate increase.

16 (C) If the maximum annual increase in the weighted average
17 Medi-Cal rate is reduced pursuant to subparagraph (B), the
18 department shall recalculate and publish the final maximum annual
19 increase in the weighted average Medi-Cal reimbursement rate.

20 (4) (A) Subject to the following provisions, for the 2011–12
21 rate year, the increase in the Medi-Cal reimbursement rate for the
22 purpose of this article, for each skilled nursing facility as defined
23 in subdivision (c) of Section 1250 of the Health and Safety Code,
24 shall not exceed 2.4 percent of the rate on file that was applicable
25 on May 31, 2011, plus the projected cost of complying with new
26 state or federal mandates. The percentage increase shall be applied
27 equally to each rate on file as of May 31, 2011.

28 (B) The weighted average Medi-Cal reimbursement rate increase
29 specified in subparagraph (A) shall be adjusted by the department
30 for the following reasons:

31 (i) If the federal Centers for Medicare and Medicaid Services
32 does not approve exemption changes to the facilities subject to the
33 quality assurance fee.

34 (ii) If the federal Centers for Medicare and Medicaid Services
35 does not approve any proposed modification to the methodology
36 for calculation of the quality assurance fee.

37 (iii) To ensure that the state does not incur any additional
38 General Fund expenses to pay for the 2011–12 weighted average
39 Medi-Cal reimbursement rate increase.

1 (C) The department may recalculate and publish the weighted
2 average Medi-Cal reimbursement rate increase for the 2011–12
3 rate year if the difference in the projected quality assurance fee
4 collections from the 2011–12 rate year, compared to the projected
5 quality assurance fee collections for the 2010–11 rate year, would
6 result in any additional General Fund expense to pay for the
7 2011–12 rate year weighted average reimbursement rate increase.

8 (5) To the extent that rates are projected to exceed the adjusted
9 limits calculated pursuant to subparagraphs (A) to (D), inclusive,
10 of paragraph (2) and, as applicable, paragraphs (3) and (4), the
11 department shall adjust each skilled nursing facility’s projected
12 rate for the applicable rate year by an equal percentage.

13 (6) (A) (i) Notwithstanding any other provision of law, and
14 except as provided in subparagraph (B), payments resulting from
15 the application of paragraphs (3) and (4), the provisions of
16 paragraph (5), and all other applicable adjustments and limits as
17 required by this section, shall be reduced by 10 percent for dates
18 of service on and after June 1, 2011, through July 31, 2012. This
19 is a one-time reduction evenly distributed across all facilities to
20 ensure long-term stability of nursing homes serving the Medi-Cal
21 population.

22 (ii) Notwithstanding any other provision of law, the director
23 may adjust the percentage reductions specified in clause (i), as
24 long as the resulting reductions, in the aggregate, total no more
25 than 10 percent.

26 (iii) The adjustments authorized under this subparagraph shall
27 be implemented only if the director determines that the payments
28 resulting from the adjustments comply with paragraph (7).

29 (B) Payments to facilities owned or operated by the state shall
30 be exempt from the payment reduction required by this paragraph.

31 (7) (A) Notwithstanding any other provision of this section,
32 the payment reductions and adjustments required by paragraph (6)
33 shall be implemented only if the director determines that the
34 payments that result from the application of paragraph (6) will
35 comply with applicable federal Medicaid requirements and that
36 federal financial participation will be available.

37 (B) In determining whether federal financial participation is
38 available, the director shall determine whether the payments
39 comply with applicable federal Medicaid requirements, including

1 those set forth in Section 1396a(a)(30)(A) of Title 42 of the United
2 States Code.

3 (C) To the extent that the director determines that the payments
4 do not comply with applicable federal Medicaid requirements or
5 that federal financial participation is not available with respect to
6 any payment that is reduced pursuant to this section, the director
7 retains the discretion to not implement the particular payment
8 reduction or adjustment and may adjust the payment as necessary
9 to comply with federal Medicaid requirements.

10 (8) For managed care health plans that contract with the
11 department pursuant to this chapter and Chapter 8 (commencing
12 with Section 14200), except for contracts with the Senior Care
13 Action Network and AIDS Healthcare Foundation, and to the
14 extent that these services are provided through any of those
15 contracts, payments shall be reduced by the actuarial equivalent
16 amount of the reduced provider reimbursements specified in
17 paragraph (6) pursuant to contract amendments or change orders
18 effective on July 1, 2011, or thereafter.

19 (9) (A) For the 2012–13 rate year, all of the following shall
20 apply:

21 (i) The department shall determine the amounts of reduced
22 payments for each skilled nursing facility, as defined in subdivision
23 (c) of Section 1250 of the Health and Safety Code, resulting from
24 the 10-percent reduction imposed pursuant to clause (i) of
25 subparagraph (A) of paragraph (6) for the period beginning on
26 June 1, 2011, through July 31, 2012.

27 (ii) For claims adjudicated through October 1, 2012, each skilled
28 nursing facility as defined in subdivision (c) of Section 1250 of
29 the Health and Safety Code that is reimbursed under the Medi-Cal
30 fee-for-service program, shall receive the total payments calculated
31 by the department in clause (i), not later than December 31, 2012.

32 (iii) For managed care plans that contract with the department
33 pursuant to this chapter or Chapter 8 (commencing with Section
34 14200), except contracts with Senior Care Action Network and
35 AIDS Healthcare Foundation, and to the extent that skilled nursing
36 services are provided through any of those contracts, payments
37 shall be adjusted by the actuarial equivalent amount of the
38 reimbursements calculated in clause (i) pursuant to contract
39 amendments or change orders effective on July 1, 2012, or
40 thereafter.

1 (B) Notwithstanding subparagraph (A), beginning on August
2 1, 2012, through July 31, 2013, the department shall pay the facility
3 specific Medi-Cal reimbursement rate that was on file and
4 applicable to the specific skilled nursing facility on August 1, 2011,
5 prior to and excluding any rate reduction implemented pursuant
6 to clause (i) of subparagraph (A) of paragraph (6) for the period
7 beginning on June 1, 2011, to July 31, 2012, inclusive, and adjusted
8 for the projected costs of complying with new state or federal
9 mandates. These rates are deemed to be sufficient to meet operating
10 expenses.

11 (C) The weighted average Medi-Cal reimbursement rate increase
12 specified in subparagraph (B) shall be adjusted by the department
13 if the federal Centers for Medicare and Medicaid Services does
14 not approve any proposed modification to the methodology for
15 calculation of the skilled nursing quality assurance fee pursuant
16 to Article 7.6 (commencing with Section 1324.20) of Chapter 2
17 of Division 2 of the Health and Safety Code.

18 (D) Notwithstanding any other provision of law, beginning on
19 January 1, 2013, Article 7.6 (commencing with Section 1324.20)
20 of Chapter 2 of Division 2 of the Health and Safety Code, which
21 imposes a skilled nursing facility quality assurance fee, shall not
22 be enforceable against any skilled nursing facility unless each
23 skilled nursing facility is paid the rate provided for in
24 subparagraphs (A) and (B). Any amount collected during the
25 2012–13 rate year by the department pursuant to Article 7.6
26 (commencing with Section 1324.20) of Chapter 2 of Division 2
27 of the Health and Safety Code shall be refunded to each facility
28 not later than February 1, 2013.

29 (E) The provisions of this paragraph shall also be included as
30 part of a state plan amendment implementing the 2011–12 and
31 2012–13 Medi-Cal reimbursement rates authorized under this
32 article.

33 (10) (A) Subject to the following provisions, for the 2013–14
34 and 2014–15 rate years, the annual increase in the weighted average
35 Medi-Cal reimbursement rate for the purpose of this article, for
36 each skilled nursing facility as defined in subdivision (c) of Section
37 1250 of the Health and Safety Code, shall be 3 percent for each
38 rate year, respectively, plus the projected cost of complying with
39 new state or federal mandates.

1 (B) (i) For the 2013–14 rate year, if there is a rate increase in
 2 the weighted average Medi-Cal reimbursement rate, the department
 3 shall set aside 1 percent of the increase in the weighted average
 4 Medi-Cal reimbursement rate, from which the department shall
 5 transfer the nonfederal portion into the Skilled Nursing Facility
 6 Quality and Accountability Special Fund, to be used for the
 7 supplemental rate pool.

8 (ii) For the 2014–15 rate year, if there is a rate increase in the
 9 weighted average Medi-Cal reimbursement rate, the department
 10 shall set aside at least one-third of the weighted average Medi-Cal
 11 reimbursement rate increase, up to a maximum of 1 percent, from
 12 which the department shall transfer the nonfederal portion of this
 13 amount into the Skilled Nursing Facility Quality and Accountability
 14 Special Fund.

15 (C) The weighted average Medi-Cal reimbursement rate increase
 16 specified in subparagraph (A) shall be adjusted by the department
 17 for the following reasons:

18 (i) If the federal Centers for Medicare and Medicaid Services
 19 does not approve exemption changes to the facilities subject to the
 20 quality assurance fee.

21 (ii) If the federal Centers for Medicare and Medicaid Services
 22 does not approve any proposed modification to the methodology
 23 for calculation of the quality assurance fee.

24 (11) The director shall seek any necessary federal approvals for
 25 the implementation of this section. This section shall not be
 26 implemented until federal approval is obtained. When federal
 27 approval is obtained, the payments resulting from the application
 28 of paragraph (6) shall be implemented retroactively to June 1,
 29 2011, or on any other date or dates as may be applicable.

30 (12) (A) *Beginning with the 2015–16 rate year, the annual*
 31 *increase in the weighted average Medi-Cal reimbursement rate,*
 32 *required for the purposes of this article, shall be 3.62 percent, plus*
 33 *the projected cost of complying with new state or federal mandates.*

34 (B) *The weighted average Medi-Cal reimbursement rate*
 35 *increase specified in subparagraph (A) may be adjusted by the*
 36 *department as it deems necessary to obtain any applicable federal*
 37 *approval.*

38 (d) The rate methodology shall cease to be implemented after
 39 July 31, ~~2015~~: 2020.

1 (e) (1) It is the intent of the Legislature that the implementation
2 of this article result in individual access to appropriate long-term
3 care services, quality resident care, decent wages and benefits for
4 nursing home workers, a stable workforce, provider compliance
5 with all applicable state and federal requirements, and
6 administrative efficiency.

7 (2) Not later than December 1, 2006, the Bureau of State Audits
8 shall conduct an accountability evaluation of the department's
9 progress toward implementing a facility-specific reimbursement
10 system, including a review of data to ensure that the new system
11 is appropriately reimbursing facilities within specified cost
12 categories and a review of the fiscal impact of the new system on
13 the General Fund.

14 (3) Not later than January 1, 2007, to the extent information is
15 available for the three years immediately preceding the
16 implementation of this article, the department shall provide baseline
17 information in a report to the Legislature on all of the following:

18 (A) The number and percent of freestanding skilled nursing
19 facilities that complied with minimum staffing requirements.

20 (B) The staffing levels prior to the implementation of this article.

21 (C) The staffing retention rates prior to the implementation of
22 this article.

23 (D) The numbers and percentage of freestanding skilled nursing
24 facilities with findings of immediate jeopardy, substandard quality
25 of care, or actual harm, as determined by the certification survey
26 of each freestanding skilled nursing facility conducted prior to the
27 implementation of this article.

28 (E) The number of freestanding skilled nursing facilities that
29 received state citations and the number and class of citations issued
30 during calendar year 2004.

31 (F) The average wage and benefits for employees prior to the
32 implementation of this article.

33 (4) Not later than January 1, 2009, the department shall provide
34 a report to the Legislature that does both of the following:

35 (A) Compares the information required in paragraph (2) to that
36 same information two years after the implementation of this article.

37 (B) Reports on the extent to which residents who had expressed
38 a preference to return to the community, as provided in Section
39 1418.81 of the Health and Safety Code, were able to return to the
40 community.

1 (5) The department may contract for the reports required under
2 this subdivision.

3 *SEC. 7. Section 14126.036 of the Welfare and Institutions Code*
4 *is amended to read:*

5 14126.036. This article shall become inoperative on August 1,
6 ~~2015~~, 2020, and as of January 1, ~~2016~~, 2021, is repealed, unless a
7 later enacted statute that is enacted before January 1, ~~2016~~, 2021,
8 deletes or extends that date.

9 *SEC. 8. This act is a bill providing for appropriations related*
10 *to the Budget Bill within the meaning of subdivision (e) of Section*
11 *12 of Article IV of the California Constitution, has been identified*
12 *as related to the budget in the Budget Bill, and shall take effect*
13 *immediately.*

14 ~~SECTION 1. It is the intent of the Legislature to enact statutory~~
15 ~~changes relating to the Budget Act of 2015.~~