

AMENDED IN ASSEMBLY APRIL 22, 2015

AMENDED IN ASSEMBLY MARCH 26, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

**ASSEMBLY BILL**

**No. 833**

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**Introduced by Assembly Member Bonta**

February 26, 2015

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An act to add Sections 8203.2 and 8203.25 to and repeal Article 15.3 (commencing with Section 8340) of Chapter 2 of Part 6 of Division 1 of Title 1 of the Education Code, relating to ~~early childhood education, child care and development services.~~

LEGISLATIVE COUNSEL'S DIGEST

AB 833, as amended, Bonta. ~~Early childhood education.~~ *Child care and development services: individualized county child care subsidy plan: County of Alameda.*

The Child Care and Development Services Act has a purpose of providing a comprehensive, coordinated, and cost-effective system of child care and development services for children from infancy to 13 years of age and their parents, including a full range of supervision, health, and support services through full- and part-time programs. Existing law requires the Superintendent of Public Instruction to develop standards for the implementation of quality child care programs. *Existing law authorizes the County of San Mateo, as a pilot project, to develop an individualized county child care subsidy plan, as provided.*

~~This bill would require the Superintendent, on or before an unspecified date, to establish a statewide centralized eligibility list to consolidate child care waiting lists and a statewide quality rating and improvement system to improve the quality of early learning, as provided.~~

*This bill would authorize, until January 1, 2021, the County of Alameda to develop an individualized county child care subsidy plan, as specified. The bill would require the Child Development Division of the State Department of Education to review and approve or disapprove modifications to the plan. The bill would require the County of Alameda to annually prepare and submit to the Legislature, the State Department of Social Services, and the State Department of Education a report that contains specified information relating to the success of the county’s plan.*

*This bill would make legislative findings and declarations as to the necessity of a special statute for the County of Alameda.*

Vote: majority. Appropriation: no. Fiscal committee: yes.

State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. It is the intent of the Legislature to build a stable,  
 2 comprehensive, and adequately funded high-quality early learning  
 3 and educational support system for children from birth to five years  
 4 of age, inclusive, with alignment and integration into the K–12  
 5 education system by strategically using state and federal funds,  
 6 and engaging all early care and education stakeholders, including  
 7 K–12 education stakeholders, in an effort to provide access to  
 8 affordable, high-quality services supported by adequate rates,  
 9 integrated data systems, and a strong infrastructure that supports  
 10 children and the educators that serve them.

11 ~~SEC. 2. Section 8203.2 is added to the Education Code, to~~  
 12 ~~read:~~

13 ~~8203.2. On or before \_\_\_\_\_, and notwithstanding Section 8227,~~  
 14 ~~the Superintendent shall establish a statewide centralized eligibility~~  
 15 ~~list to consolidate child care waiting lists.~~

16 ~~SEC. 3. Section 8203.25 is added to the Education Code,~~  
 17 ~~immediately following Section 8203.2, to read:~~

18 ~~8203.25. On or before \_\_\_\_\_, and notwithstanding Section~~  
 19 ~~8203.1, the Superintendent shall establish a statewide quality rating~~  
 20 ~~and improvement system to improve the quality of early learning~~  
 21 ~~and increase the number of low-income children in high-quality~~  
 22 ~~preschool programs that prepare those children for success in~~  
 23 ~~school and life.~~

1     *SEC. 2. Article 15.3 (commencing with Section 8340) is added*  
2 *to Chapter 2 of Part 6 of Division 1 of Title 1 of the Education*  
3 *Code, to read:*

4  
5     *Article 15.3. Individualized County of Alameda Child Care*  
6                                   *Subsidy Plan*  
7

8     8340. *The County of Alameda may, as a pilot project, develop*  
9 *and implement an individualized county child care subsidy plan.*  
10 *The plan shall ensure that child care subsidies received by the*  
11 *County of Alameda are used to address local needs, conditions,*  
12 *and priorities of working families in the community.*

13     8340.1. *For purposes of this article, “county” means the*  
14 *County of Alameda.*

15     8340.2. *For purposes of this article, “plan” means an*  
16 *individualized county child care subsidy plan developed and*  
17 *approved under the pilot project described in Section 8340, which*  
18 *includes all of the following:*

19     (a) *An assessment to identify the county’s goal for its subsidized*  
20 *child care system. The assessment shall examine whether the*  
21 *current structure of subsidized child care funding adequately*  
22 *supports working families in the county and whether the county’s*  
23 *child care goals coincide with the state’s requirements for funding,*  
24 *eligibility, priority, and reimbursement. The assessment shall also*  
25 *identify barriers in the state’s child care subsidy system that inhibit*  
26 *the county from meeting its child care goals. In conducting the*  
27 *assessment, the county shall consider all of the following:*

28     (1) *The general demographics of families who are in need of*  
29 *child care, including employment, income, language, ethnic, and*  
30 *family composition.*

31     (2) *The current supply of available subsidized child care.*

32     (3) *The level of need for various types of subsidized child care*  
33 *services, including, but not limited to, infant care, after-hours care,*  
34 *and care for children with exceptional needs.*

35     (4) *The county’s self-sufficiency income level.*

36     (5) *Income eligibility levels for subsidized child care.*

37     (6) *Family fees.*

38     (7) *The cost of providing child care.*

39     (8) *The regional market rates, as established by the department,*  
40 *for different types of child care.*

- 1     (9) *The standard reimbursement rate or state per diem for*  
2 *centers operating under contracts with the department.*
- 3     (10) *Trends in the county’s unemployment rate and housing*  
4 *affordability index.*
- 5     (b) (1) *Development of a local policy to eliminate state-imposed*  
6 *regulatory barriers to the county’s achievement of its desired*  
7 *outcomes for subsidized child care.*
- 8     (2) *The local policy shall do all of the following:*
- 9     (A) *Prioritize lowest income families first.*
- 10    (B) *Follow the family fee schedule established pursuant to*  
11 *Section 8273 for those families that are income eligible, as defined*  
12 *by Section 8263.1.*
- 13    (C) *Meet local goals that are consistent with the state’s child*  
14 *care goals.*
- 15    (D) *Identify existing policies that would be affected by the*  
16 *county’s plan.*
- 17    (E) (i) *Authorize any agency that provides child care and*  
18 *development services in the county through a contract with the*  
19 *department to apply to the department to amend existing contracts*  
20 *in order to benefit from the local policy.*
- 21    (ii) *The department shall approve an application to amend an*  
22 *existing contract if the plan is modified pursuant to Section 8340.3.*
- 23    (iii) *The contract of a department contractor who does not elect*  
24 *to request an amendment to its contract remains operative and*  
25 *enforceable.*
- 26    (3) *The local policy may supersede state law concerning child*  
27 *care subsidy programs with regard only to the following factors:*
- 28    (A) *Eligibility criteria, including, but not limited to, age, family*  
29 *size, time limits, income level, inclusion of former and current*  
30 *CalWORKs participants, and special needs considerations, except*  
31 *that the local policy may not deny or reduce eligibility of a family*  
32 *that qualifies for child care pursuant to Section 8353. Under the*  
33 *local policy, a family that qualifies for child care pursuant to*  
34 *Section 8354 shall be treated for purposes of eligibility and fees*  
35 *in the same manner as a family that qualifies for subsidized child*  
36 *care on another basis pursuant to the local policy.*
- 37    (B) *Fees, including, but not limited to, family fees, sliding scale*  
38 *fees, and copayments for those families that are not income eligible,*  
39 *as defined by Section 8263.1.*
- 40    (C) *Reimbursement rates.*

1 (D) *Methods of maximizing the efficient use of subsidy funds,*  
2 *including, but not limited to, multiyear contracting with the*  
3 *department for center-based child care, and interagency*  
4 *agreements that allow for flexible and temporary transfer of funds*  
5 *among agencies.*

6 (c) *Recognition that all funding sources utilized by direct service*  
7 *contractors that provide child care and development services in*  
8 *the county are eligible to be included in the county's plan.*

9 (d) *Establishment of measurable outcomes to evaluate the*  
10 *success of the plan to achieve the county's child care goals, and*  
11 *to overcome any barriers identified in the state's child care subsidy*  
12 *system.*

13 8340.3. (a) *Within 30 days of receiving any modification to*  
14 *the plan, the Child Development Division shall review and either*  
15 *approve or disapprove that modification to the plan.*

16 (b) *The Child Development Division may disapprove only those*  
17 *portions of modifications to the plan that are not in conformance*  
18 *with this article or that are in conflict with federal law.*

19 8340.4. (a) *The county shall annually prepare and submit to*  
20 *the Legislature, the State Department of Social Services, and the*  
21 *department a report that summarizes the success of the county's*  
22 *plan, and the county's ability to maximize the use of funds and to*  
23 *improve and stabilize child care in the county.*

24 (b) *A report to be submitted pursuant to subdivision (a) shall*  
25 *be submitted in compliance with Section 9795 of the Government*  
26 *Code.*

27 8340.5. *A participating contractor shall receive any increase*  
28 *or decrease in funding that the contractor would have received if*  
29 *the contractor had not participated in the plan.*

30 8340.6. *This article shall remain in effect only until January*  
31 *1, 2021, and as of that date is repealed, unless a later enacted*  
32 *statute, that is enacted before January 1, 2021, deletes or extends*  
33 *that date.*

34 SEC. 3. *The Legislature finds and declares that a special law*  
35 *is necessary and that a general law cannot be made applicable*  
36 *within the meaning of Section 16 of Article IV of the California*  
37 *Constitution because of the unique circumstances in the County*  
38 *of Alameda. Existing law does not reflect the fiscal reality of living*  
39 *in the County of Alameda, a high-cost county where the cost of*  
40 *living is well beyond the state median level, resulting in reduced*

1 *access to quality child care. In recognition of the unintended*  
2 *consequences of living in a high-cost county, this act is necessary*  
3 *to provide children and families in the County of Alameda proper*  
4 *access to child care through an individualized county child care*  
5 *subsidy plan.*

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