

AMENDED IN SENATE SEPTEMBER 4, 2015

AMENDED IN SENATE SEPTEMBER 3, 2015

AMENDED IN SENATE JUNE 30, 2015

AMENDED IN ASSEMBLY APRIL 29, 2015

AMENDED IN ASSEMBLY APRIL 8, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 914

Introduced by Assembly Member Brown
(Coauthors: Assembly Members Chang, Linder, Mayes, Obernolte,
Rodriguez, and Steinorth)
(Coauthor: Senator Leyva)

February 26, 2015

An act to add Section 149.11 to the Streets and Highways Code, relating to transportation.

LEGISLATIVE COUNSEL'S DIGEST

AB 914, as amended, Brown. Toll facilities: County of San Bernardino.

Existing law provides for the Department of Transportation and local authorities, with respect to highways under their respective jurisdictions, to authorize or permit exclusive or preferential use of highway lanes for high-occupancy vehicles (HOVs). Existing law authorizes the development and implementation of a value-pricing program consisting of high-occupancy toll (HOT) lanes in various corridors under certain circumstances, pursuant to which vehicles that do not meet the vehicle

occupancy requirements for use of an HOV lane may use the lane upon payment of a toll.

This bill would authorize the San Bernardino County Transportation Commission to conduct, administer, and operate a value-pricing program that includes HOT lanes and other toll facilities on Interstate Highway Routes 10 and 15 in the County of San Bernardino and, with the agreement of affected transportation agencies, specified extensions and connections into the Counties of Los Angeles and Riverside. The bill would require the toll revenues to be spent for specified transportation purposes and would authorize the commission to issue revenue bonds payable from toll revenues. The bill would require the commission to report to the Legislative Analyst on specified matters within 3 years of commencement of revenue collection from the value-pricing program. The bill would enact other related provisions.

This bill would become operative only if AB 194 is also enacted and becomes operative on or before January 1, 2016.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 149.11 is added to the Streets and
2 Highways Code, to read:
3 149.11. (a) (1) Notwithstanding Sections 149 and 30800 of
4 this code, and Section 21655.5 of the Vehicle Code, the San
5 Bernardino County Transportation Commission, created pursuant
6 to Section 130054 of the Public Utilities Code, may conduct,
7 administer, and operate a value-pricing program in the Interstate
8 10 and Interstate 15 corridors in the County of San Bernardino.
9 The value-pricing program may include high-occupancy toll lanes
10 or other toll facilities. The San Bernardino County Transportation
11 Commission may also extend the program to include the
12 approaching and departing connectors on Interstate 10 extending
13 into the County of Los Angeles, as designated by an agreement
14 with the Los Angeles County Metropolitan Transportation
15 Authority, and the connection to the Interstate 15 express lanes
16 project in the County of Riverside, as designated by an agreement
17 with the Riverside County Transportation Commission. The San
18 Bernardino County Transportation Commission may exercise its
19 existing powers of eminent domain pursuant to Section 130220.5

1 of the Public Utilities Code to acquire property necessary to carry
2 out the purposes of the value-pricing program.

3 (2) The value-pricing program authorized pursuant to paragraph
4 (1) may only be implemented upon a determination that the
5 program and the resulting facilities will improve the performance
6 of the affected corridors. Improved performance may be
7 demonstrated by factors that include, but are not limited to,
8 increased passenger throughput or improved travel times. The San
9 Bernardino County Transportation Commission shall make the
10 determination required by this paragraph in a public meeting prior
11 to operation of the value-pricing program.

12 (3) The San Bernardino County Transportation Commission
13 shall have the authority to set, levy, and collect tolls, user fees, or
14 other similar charges payable for the use of the toll facilities in the
15 County of San Bernardino, and any other incidental or related fees
16 or charges, and to collect those revenues, in a manner determined
17 by the San Bernardino County Transportation Commission, in
18 amounts as required for the following expenditures relative to the
19 program and for the purposes of paragraph (4):

20 (A) Development, including the costs of design, construction,
21 right-of-way acquisition, and utilities adjustment.

22 (B) Operations and maintenance, including, but not limited to,
23 insurance, collection, and enforcement of tolls, fees, and charges.

24 (C) Repair, rehabilitation, and reconstruction.

25 (D) Indebtedness incurred and internal loans and advances,
26 including related financial costs.

27 (E) Administration, which shall not exceed 3 percent of the
28 revenues of toll facilities and associated transportation facilities.

29 (F) Reserves for the purposes described in subparagraphs (A)
30 to (E), inclusive.

31 (4) All revenue generated pursuant to paragraph (3) in excess
32 of the expenditure needs of that paragraph shall be used exclusively
33 for the benefit of the transportation corridors included in the
34 value-pricing program created pursuant to this section. These
35 excess revenue expenditures shall be described in an excess revenue
36 expenditure plan developed in consultation with the department
37 and adopted and periodically updated by the board of directors of
38 the San Bernardino County Transportation Commission and may
39 include, but need not be limited to, the following eligible
40 expenditures:

1 (A) Expenditures to enhance transit service designed to reduce
2 traffic congestion within the transportation corridors included in
3 the value-pricing program created pursuant to this section. Eligible
4 expenditures include, but are not limited to, transit operating
5 assistance, the acquisition of transit vehicles, and transit capital
6 improvements otherwise eligible to be funded under the state
7 transportation improvement program pursuant to Section 164.

8 (B) Expenditures to make operational or capacity improvements
9 designed to reduce traffic congestion or improve the flow of traffic
10 in the transportation corridors included in the value-pricing
11 program created pursuant to this section. Eligible expenditures
12 include, but are not limited to, any phase of project delivery to
13 make capital improvements to on ramps, off ramps, connector
14 roads, roadways, bridges, or other structures that are necessary for
15 or related to the tolled or nontolled transportation facilities in the
16 transportation corridors included in the value-pricing program
17 created pursuant to this section.

18 (5) To the extent the San Bernardino County Transportation
19 Commission plans to extend the value-pricing program into the
20 Counties of Los Angeles or Riverside, it shall enter into an
21 agreement with the Los Angeles County Metropolitan
22 Transportation Authority or the Riverside County Transportation
23 Commission, as applicable, subject to approval of the board of
24 directors of the San Bernardino County Transportation Commission
25 and the board of directors of the affected entity. If the value-pricing
26 program developed and operated by the San Bernardino County
27 Transportation Commission connects to, or is near, similar toll
28 facilities constructed and operated by the Los Angeles County
29 Metropolitan Transportation Authority or the Riverside County
30 Transportation Commission, the respective entities shall enter into
31 an agreement providing for the coordination of the toll facilities
32 operated by each entity.

33 (b) (1) The San Bernardino County Transportation Commission
34 shall carry out the program in cooperation with the Department of
35 the California Highway Patrol pursuant to an agreement that
36 addresses all matters related to enforcement on state highway
37 system facilities in connection with the value-pricing program,
38 and with the department pursuant to an agreement that addresses
39 all matters related to the design, construction, maintenance, and
40 operation of state highway system facilities in connection with the

1 value-pricing program, including, but not limited to, financing,
2 repair, rehabilitation, and reconstruction.

3 (2) The San Bernardino County Transportation Commission
4 shall be responsible for reimbursing the department and the
5 Department of the California Highway Patrol for costs related to
6 the toll facility pursuant to an agreement between the San
7 Bernardino County Transportation Commission and the department
8 and between the San Bernardino County Transportation
9 Commission and the Department of the California Highway Patrol.

10 (c) Single-occupant vehicles that are certified or authorized by
11 the San Bernardino County Transportation Commission for entry
12 into, and use of, the high-occupancy toll lanes implemented
13 pursuant to this section are exempt from Section 21655.5 of the
14 Vehicle Code, and the driver shall not be in violation of the Vehicle
15 Code because of that entry and use.

16 (d) (1) The San Bernardino County Transportation Commission
17 may issue bonds at any time to finance any costs necessary to
18 implement the program established pursuant to this section and
19 any expenditures provided for in paragraphs (3) and (4) of
20 subdivision (a), payable from the revenues generated from the
21 program and any other sources of revenues available to the San
22 Bernardino County Transportation Commission that may be used
23 for these purposes, including, but not limited to, sales tax revenue,
24 development impact fees, or state and federal grants.

25 (2) The maximum bonded indebtedness that may be outstanding
26 at any one time shall not exceed an amount that may be serviced
27 from the projected revenues available as described in paragraph
28 (1).

29 (3) The bonds shall bear interest at a rate or rates not exceeding
30 the maximum allowable by law, payable at intervals determined
31 by the San Bernardino County Transportation Commission.

32 (4) Any bond issued pursuant to this subdivision shall contain
33 on its face a statement to the following effect:

34 “Neither the full faith and credit nor the taxing power of the
35 State of California is pledged to the payment of principal of, or
36 interest on, this bond.”

37 (5) Bonds shall be issued pursuant to a resolution of the
38 governing board of the San Bernardino County Transportation
39 Commission adopted by a majority vote of its governing board.

1 The resolution or bond authorizing instrument shall state all of the
2 following:

3 (A) The purposes for which the proposed debt is to be incurred.

4 (B) The estimated cost of accomplishing those purposes.

5 (C) The amount of the principal of the indebtedness.

6 (D) The maximum term of the bonds and the maximum interest
7 rate.

8 (E) The denomination or denominations of the bonds, which
9 shall not be less than five thousand dollars (\$5,000).

10 (F) The form of the bonds.

11 (e) Not later than three years after the San Bernardino County
12 Transportation Commission first collects revenues from the
13 program authorized by this section, the San Bernardino County
14 Transportation Commission shall submit a report to the Legislative
15 Analyst on its findings, conclusions, and recommendations
16 concerning the program. The report shall include an analysis of
17 the effect of the transportation facilities on the adjacent mixed-flow
18 lanes and any comments submitted by the department and the
19 Department of the California Highway Patrol regarding operation
20 of the transportation facilities.

21 (f) This section shall not prevent the department or any local
22 agency from constructing improvements in the transportation
23 corridors that compete with the program, and the San Bernardino
24 County Transportation Commission shall not be entitled to
25 compensation for the adverse effects on toll revenue due to those
26 competing improvements.

27 (g) If any provision of this section or the application thereof is
28 held invalid, that invalidity shall not affect other provisions or
29 applications of this section that can be given effect without the
30 invalid provision or application, and to this extent the provisions
31 are severable.

32 (h) Nothing in this section shall authorize the conversion of any
33 existing nontoll or nonuser-fee lanes into tolled or user-fee lanes,
34 except that a high-occupancy vehicle lane may be converted into
35 a high-occupancy toll lane.

36 *SEC. 2. This act shall become operative only if Assembly Bill*
37 *194 of the 2015–16 Regular Session is also enacted and becomes*
38 *operative on or before January 1, 2016.*

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