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AMENDED IN ASSEMBLY MAY 5, 2016

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AMENDED IN ASSEMBLY MARCH 17, 2016

AMENDED IN ASSEMBLY MARCH 3, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

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**ASSEMBLY BILL**

**No. 1580**

**Introduced by Assembly Members Gatto and Irwin**  
**(Coauthors: Assembly Members Dodd, Gallagher, and Lackey)**  
(Coauthors: Senators Cannella and Hertzberg)

January 5, 2016

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An act to add Sections 1785.11.9, 1785.11.10, and 1785.11.11 to the Civil Code, relating to consumer credit reports.

LEGISLATIVE COUNSEL'S DIGEST

AB 1580, as amended, Gatto. Consumer credit reports: security freezes: protected consumer.

Existing state law defines and regulates consumer credit reports and authorizes a consumer to place a security freeze on his or her credit report by making a request in writing by mail to a consumer credit reporting agency. Existing state law requires a consumer credit reporting agency to place the security freeze on the consumer's credit report no later than 3 business days after receiving the consumer's request.

This bill would require a consumer credit reporting agency to place a security freeze for a protected consumer, defined as an individual who is under 16 years of age at the time a request for the placement of a

security freeze is made, an incapacitated person or a protected individual for whom a guardian or conservator has been appointed, or a person under the jurisdiction of a county welfare department or county probation department who has been placed in a foster care setting and is under 16 years of age at the time a request for a security freeze is made, upon that consumer’s representative’s request and compliance with certain requirements. The bill would require a consumer credit reporting agency to send written confirmation of the security freeze to the ~~protected consumer’s representative~~ *address on file* within 10 days of the placement of the security freeze.

Vote: majority. Appropriation: no. Fiscal committee: no.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 1785.11.9 is added to the Civil Code, to  
2 read:  
3 1785.11.9. For purposes of Sections 1785.11.10 and  
4 1785.11.11, the following terms shall have the following meanings:  
5 (a) “Protected consumer” means an individual who is any of  
6 the following:  
7 (1) Under 16 years of age at the time a request for the placement  
8 of a security freeze is made.  
9 (2) An incapacitated person or a protected person for whom a  
10 guardian or conservator has been appointed.  
11 (3) Under the jurisdiction of a county welfare department or  
12 county probation department, has been placed in a foster care  
13 setting, and is under 16 years of age at the time a request for  
14 placement of a security freeze is made.  
15 (b) “Record” means a compilation of information that:  
16 (1) Identifies a protected consumer.  
17 (2) Was created by a consumer credit reporting agency solely  
18 for the purpose of complying with this section.  
19 (3) Is not otherwise authorized to be created or used to consider  
20 the protected consumer’s creditworthiness, credit standing, credit  
21 capacity, character, general reputation, personal characteristics,  
22 or mode of living.  
23 (c) (1) “Representative” means a person who provides to a  
24 consumer credit reporting agency sufficient proof of authority to  
25 act on behalf of a protected consumer.

- 1 (2) For a protected consumer who has been placed in a foster  
2 care setting, “representative” means either of the following:
- 3 (A) A county welfare department or its agent or designee.
  - 4 (B) A county probation department or its agent or designee.
- 5 (3) For a protected consumer who has been placed in a foster  
6 care setting, “representative” does not mean a foster parent.
- 7 (d) “Security freeze” means:
- 8 (1) If a consumer credit reporting agency does not have a file  
9 pertaining to a protected consumer, a restriction that:
    - 10 (A) Is placed on the protected consumer’s record in accordance  
11 with this section.
    - 12 (B) Prohibits the consumer credit reporting agency from  
13 releasing the protected consumer’s record except as authorized in  
14 this section.
  - 15 (2) If a consumer credit reporting agency has a file pertaining  
16 to a protected consumer, a restriction that:
    - 17 (A) Is placed on the protected consumer’s consumer *credit*  
18 report in accordance with this section.
    - 19 (B) Prohibits the consumer credit reporting agency from  
20 releasing the protected consumer’s consumer *credit* report or any  
21 information derived from the protected consumer’s consumer  
22 *credit* report except as authorized in this section.
  - 23 (e) “Sufficient proof of authority” means documentation that  
24 shows that a representative has authority to act on behalf of a  
25 protected consumer in a financial matter. This documentation  
26 includes, but is not limited to:
    - 27 (1) A court order or relevant enabling document issued by a  
28 court.
    - 29 (2) A legally sufficient and valid power of attorney, or a durable  
30 power of attorney.
    - 31 (3) A written, notarized statement signed by a representative  
32 that expressly describes the authority of the representative to act  
33 on behalf of a protected consumer, including a temporary  
34 conservator or temporary guardian.
    - 35 (4) A written communication from a county welfare department  
36 or its agent or designee or a county probation department or its  
37 agent or designee certifying that the protected consumer is a foster  
38 youth under its jurisdiction.
  - 39 (f) “Sufficient proof of identification” means information or  
40 documentation that identifies a protected consumer or a

1 representative of a protected consumer. This information or  
2 documentation includes, but is not limited to:

3 (1) A social security number or a copy of a social security card  
4 issued by the Social Security Administration.

5 (2) A certified copy or official copy of a birth certificate issued  
6 by the entity authorized to issue the birth certificate.

7 (3) A copy of a driver’s license, an identification issued by the  
8 Department of Motor Vehicles, or any other government-issued  
9 identification.

10 (4) A copy of a bill for telephone, sewer, septic tank, water,  
11 electric, oil, or natural gas services that shows a name and a home  
12 address.

13 (5) A written communication from a county welfare department  
14 or its agent or designee or a county probation department or its  
15 agent or designee certifying that the protected consumer is a foster  
16 youth under its jurisdiction.

17 SEC. 2. Section 1785.11.10 is added to the Civil Code, to read:

18 1785.11.10. Sections 1785.11.9 to 1785.11.11, inclusive, do  
19 not apply to the use of a protected consumer’s *consumer credit*  
20 report or record by any of the following:

21 (a) A person or entity listed in paragraph (1) or (2) of subdivision  
22 (l) of Section 1785.11.2, or Section 1785.11.4 or 1785.11.6.

23 (b) A person administering a credit file monitoring subscription  
24 service to which the representative of the protected consumer has  
25 subscribed on behalf of the protected consumer.

26 (c) A person who provides the protected consumer or the  
27 protected consumer’s representative with a copy of the protected  
28 consumer’s *consumer credit* report at the request of the protected  
29 consumer or at the request of the protected consumer’s  
30 representative.

31 (d) Any state or local agency, law enforcement agency, trial  
32 court, or private collection agency acting pursuant to a court order,  
33 warrant, or subpoena.

34 (e) A child support agency acting pursuant to Chapter 2  
35 (commencing with Section 17400) of Division 17 of the Family  
36 Code and Title IV-D of the Social Security Act (42 U.S.C. Sec.  
37 651 et seq.).

38 (f) The State Department of Health Care Services or its agents  
39 or assigns acting to investigate Medi-Cal fraud.

1 (g) The Franchise Tax Board or its agents or assigns acting to  
2 investigate or collect delinquent taxes or unpaid court orders or to  
3 fulfill any of its other statutory responsibilities.

4 SEC. 3. Section 1785.11.11 is added to the Civil Code, to read:

5 1785.11.11. (a) A consumer credit reporting agency shall place  
6 a security freeze for a protected consumer if both of the following  
7 occur:

8 (1) The consumer credit reporting agency receives a request  
9 from the protected consumer's representative for the placement  
10 of the security freeze pursuant to this section.

11 (2) The protected consumer's representative does all of the  
12 following:

13 (A) Submits the request to the consumer credit reporting agency  
14 at the address or other point of contact and in the manner specified  
15 by the consumer credit reporting agency.

16 (B) Provides to the consumer credit reporting agency sufficient  
17 proof of identification of the protected consumer and the  
18 representative.

19 (C) Provides to the consumer credit reporting agency sufficient  
20 proof of authority to act on behalf of the protected consumer.

21 (D) Pays to the consumer credit reporting agency a fee as  
22 authorized by subdivision (i).

23 (b) If a consumer credit reporting agency does not have a file  
24 pertaining to a protected consumer when the consumer credit  
25 reporting agency receives a request pursuant to paragraph (1) of  
26 subdivision (a), the consumer credit reporting agency shall create  
27 a record for the protected consumer.

28 (c) If a protected consumer's representative requests a security  
29 freeze, the consumer credit reporting agency shall disclose the  
30 process for placing and removing a security freeze.

31 (d) Within 30 days after receiving a request that meets the  
32 requirements of subdivision (a), a consumer credit reporting agency  
33 shall place a security freeze for the protected consumer. The  
34 consumer credit reporting agency shall send written confirmation  
35 of the security freeze to the ~~protected consumer's representative~~  
36 *address on file* within 10 days of the placement of the security  
37 freeze.

38 (e) Unless a security freeze for a protected consumer is removed  
39 pursuant to subdivision (h) or (j), a consumer credit reporting  
40 agency shall not release the protected consumer's consumer *credit*

1 report, any information derived from the protected consumer’s  
 2 consumer *credit* report, or any record created for the protected  
 3 consumer.

4 (f) A security freeze for a protected consumer placed pursuant  
 5 to this section shall remain in effect until either of the following  
 6 occurs:

7 (1) The protected consumer or the protected consumer’s  
 8 representative requests that the consumer credit reporting agency  
 9 remove the security freeze in accordance with subdivision (h).

10 (2) The security freeze is removed in accordance with  
 11 subdivision (j).

12 (g) To remove a security freeze, a protected consumer or a  
 13 protected consumer’s representative shall do all of the following:

14 (1) Submit a request for removal of the security freeze to the  
 15 consumer credit reporting agency at the address or other point of  
 16 contact and in the manner specified by the consumer credit  
 17 reporting agency.

18 (2) Provide to the consumer credit reporting agency:

19 (A) If the request is made by the protected consumer:

20 (i) Proof that the sufficient proof of authority for the protected  
 21 consumer’s representative to act on behalf of the protected  
 22 consumer is no longer valid, he or she has been emancipated, or  
 23 he or she is 16 years of age or older.

24 (ii) Sufficient proof of identification of the protected consumer.

25 (B) If the request is made by the representative of a protected  
 26 consumer:

27 (i) Sufficient proof of identification of the protected consumer  
 28 and the representative.

29 (ii) Sufficient proof of authority to act on behalf of the protected  
 30 consumer.

31 (3) Pay to the consumer credit reporting agency a fee as  
 32 authorized by subdivision (i).

33 (h) Within 30 days after receiving a request that meets the  
 34 requirements of subdivision (g), a consumer credit reporting agency  
 35 shall remove a security freeze for a protected consumer.

36 (i) (1) Except as provided in paragraph (2), a consumer credit  
 37 reporting agency may not charge a fee for any service performed  
 38 pursuant to this section.

1 (2) A consumer credit reporting agency is authorized to charge  
2 a reasonable fee, not exceeding ten dollars (\$10), for each  
3 placement or removal of a security freeze for a protected consumer.

4 (3) Notwithstanding paragraph (2), a consumer credit reporting  
5 agency shall not charge any fee pursuant to this section under any  
6 of the following circumstances:

7 (A) The protected consumer's representative has received a  
8 report of alleged identity theft against the protected consumer  
9 under Section 530.5 of the Penal Code and has provided copy of  
10 the report to the consumer credit reporting agency.

11 (B) The request for the placement or removal of a security freeze  
12 is for a protected consumer who is under 16 years of age at the  
13 time of the request and the consumer credit reporting agency has  
14 a report pertaining to the protected consumer.

15 (C) The request for the placement or removal of a security freeze  
16 is for a protected consumer who has been placed in a foster care  
17 setting.

18 (j) A consumer credit reporting agency is authorized to remove  
19 a security freeze for a protected consumer or to delete a record of  
20 a protected consumer if the security freeze was placed or the record  
21 was created based upon a material misrepresentation of fact by the  
22 protected consumer or the protected consumer's representative.

23 (k) A consumer credit reporting agency may develop procedures  
24 involving the use of telephone, mail, fax, the Internet, or other  
25 electronic media to receive and process a request for a protected  
26 consumer's security freeze to be placed or removed.