

AMENDED IN SENATE AUGUST 19, 2016  
AMENDED IN SENATE AUGUST 15, 2016  
AMENDED IN SENATE AUGUST 2, 2016  
AMENDED IN SENATE JUNE 22, 2016  
AMENDED IN SENATE JUNE 6, 2016  
AMENDED IN ASSEMBLY MARCH 28, 2016  
CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

**ASSEMBLY BILL**

**No. 1592**

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**Introduced by Assembly Member Bonilla  
(Coauthors: Assembly Members Travis Allen, Baker, Nazarian,  
and Obernolte)**

January 6, 2016

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An act to add *and repeal* Section 38755-~~to~~ of the Vehicle Code, relating to autonomous vehicles.

LEGISLATIVE COUNSEL'S DIGEST

AB 1592, as amended, Bonilla. Autonomous vehicles: pilot project. Existing law permits the operation of an autonomous vehicle on public roads for testing purposes if, among other requirements, a driver is seated in the driver's seat and is capable of taking immediate manual control of the vehicle in the event of an autonomous technology failure or other emergency.

This bill would, notwithstanding the above provision, *until 180 days after the operative date of regulations promulgated by the Department of Motor Vehicles to allow testing of autonomous vehicles without a driver in the vehicle*, authorize the Contra Costa Transportation

Authority to conduct a pilot project for the testing of autonomous vehicles that do not have ~~an operator~~ *a driver seated in the driver’s seat* and are not equipped with a steering wheel, a brake pedal, or an accelerator if the testing is conducted only at specified locations and the autonomous vehicle operates at speeds of less than 35 miles per hour. The bill would require the authority or a private entity, or a combination of the ~~two~~, 2, to obtain an instrument of insurance, surety bond, or proof of self-insurance in an amount of \$5,000,000 prior to the start of testing of any autonomous vehicle on or across a public road and would require evidence of the insurance, surety bond, or proof of self-insurance to be provided to the Department of Motor Vehicles in the form and manner required by the department. *The bill would require the authority or a private entity, or a combination of the 2, to provide the department with a detailed description of the testing program, as specified.* The bill would require the operator of the autonomous vehicle technology to disclose what personal information concerning a pilot project participant is collected by an autonomous vehicle. *The bill would allow the department to require data collection for evaluating the safety of the vehicles, as provided.*

Vote: majority. Appropriation: no. Fiscal committee: yes.  
 State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. Section 38755 is added to the Vehicle Code, to
- 2 read:
- 3 38755. (a) Notwithstanding Section 38750, the Contra Costa
- 4 Transportation Authority is authorized to conduct a pilot project
- 5 for the testing of autonomous vehicles that do not have ~~an operator~~
- 6 *a driver seated in the driver’s seat* and are not equipped with a
- 7 steering wheel, a brake pedal, or an accelerator provided the
- 8 following requirements are met:
- 9 (1) The testing shall be conducted only at a privately owned
- 10 business park designated by the authority, inclusive of public roads
- 11 within the designated business park, and at GoMentum Station
- 12 located within the boundaries of the former Concord Naval
- 13 Weapons Station.
- 14 (2) The autonomous vehicle shall operate at speeds of less than
- 15 35 miles per hour.

1 (b) A change in ownership of the property comprising the  
2 GoMentum Station shall not affect the authorization to conduct  
3 testing pursuant to this section.

4 (c) Prior to the start of the testing of an autonomous vehicle that  
5 does not have ~~an operator~~ *a driver seated in the driver's seat* on  
6 or across a public road, the Contra Costa Transportation Authority  
7 or a private entity, or a combination of the two, shall ~~obtain~~ *do*  
8 *both of the following:*

9 (1) *Obtain* an instrument of insurance, surety bond, or proof of  
10 self-insurance in an amount of five million dollars (\$5,000,000),  
11 and shall provide evidence of the insurance, surety bond, or proof  
12 of self-insurance to the Department of Motor Vehicles in the form  
13 and manner required by the department.

14 (2) *Submit a detailed description of the testing program to the*  
15 *department. The detailed description shall include all of the*  
16 *following:*

17 (A) *Certification that, prior to testing on public roads, the*  
18 *autonomous vehicle has been tested under controlled conditions*  
19 *that simulate, as closely as practicable, the real world conditions*  
20 *that the autonomous vehicle will be subject to during this pilot*  
21 *project, and that the Contra Costa Transportation Authority or a*  
22 *private entity, or a combination of the two, has made a reasonable*  
23 *determination that it is safe to operate the autonomous vehicle on*  
24 *public roads under these conditions.*

25 (B) *Evidence satisfactory to the department that the City of San*  
26 *Ramon and any other local authorities with jurisdiction over the*  
27 *public roads in the designated privately owned business park*  
28 *approve of the geographic area and environmental, traffic, and*  
29 *speed conditions authorized for purposes of this pilot project.*

30 (C) *Certification that the autonomous vehicle can only operate*  
31 *in autonomous mode in the geographic area and environmental,*  
32 *traffic, and speed conditions authorized in this specific pilot*  
33 *project.*

34 (D) *Certification that this pilot project complies, or will comply,*  
35 *with National Highway Traffic Safety Administration guidance, if*  
36 *any, on the safe testing, deployment, and operation of autonomous*  
37 *vehicles.*

38 (E) *Certification that the autonomous vehicle used in the pilot*  
39 *project complies with all applicable federal Motor Vehicle Safety*  
40 *Standards, or written evidence that the National Highway Traffic*

1 *Safety Administration either considers the absence of a steering*  
2 *wheel, a brake pedal, or an accelerator permissible under federal*  
3 *Motor Vehicle Safety Standards or has granted the autonomous*  
4 *vehicle an exemption from compliance with the relevant federal*  
5 *Motor Vehicle Safety Standards.*

6 *(F) Identify to the department the autonomous vehicles that are*  
7 *to be tested on public roads during this pilot project. For each*  
8 *vehicle, the manufacturer shall provide to the department the make,*  
9 *model, and model year of the vehicle, the full vehicle identification*  
10 *number, and the license plate number and the state of issuance.*

11 *(G) Certification that the vehicle is equipped with a*  
12 *communication link between the vehicle and a remote operator to*  
13 *provide information on the vehicle's location and status and to*  
14 *allow two-way communication between the remote operator and*  
15 *any passengers if the vehicle experiences any failures that would*  
16 *endanger the safety of the vehicle's passengers or other road users*  
17 *while operating without a driver.*

18 *(H) Certification that the autonomous vehicle is designed to*  
19 *detect and respond to roadway conditions in compliance with all*  
20 *provisions of this code and local regulations applicable to the*  
21 *operation of motor vehicles.*

22 *(I) A copy of a law enforcement interaction plan, which includes*  
23 *information that the Contra Costa Transportation Authority or a*  
24 *private entity, or a combination of the two, will provide to the law*  
25 *enforcement agencies whose jurisdiction covers the designated*  
26 *privately owned business park to instruct those agencies on how*  
27 *to interact with the vehicle in emergency and traffic enforcement*  
28 *situations.*

29 (d) The operator of the autonomous vehicle technology tested  
30 pursuant to this section shall disclose to an individual who  
31 participates in the pilot project what personal information, if any,  
32 concerning the pilot project participant is collected by an  
33 autonomous vehicle.

34 *(e) For the testing of autonomous vehicles within the designated*  
35 *business park, the department may require data collection for*  
36 *evaluating the safety of the vehicles, including, but not limited to,*  
37 *both of the following:*

38 *(1) A report to the department of any accident originating from*  
39 *the operation of the autonomous vehicle on a public road that*  
40 *resulted in the damage of property or in bodily injury or death.*

1 *Accidents shall be reported within 10 days in the form and manner*  
2 *specified by the department pursuant to the regulations adopted*  
3 *by the department under Section 38750.*

4 *(2) The submission to the department of an annual report in the*  
5 *form and manner specified by the department pursuant to the*  
6 *regulations adopted under Section 38750 summarizing information*  
7 *on unplanned technology disengagements that occurred while the*  
8 *autonomous vehicle was being tested on public roads.*  
9 *“Disengagement” means a deactivation of the autonomous mode*  
10 *when a failure of the autonomous technology is detected or when*  
11 *the safe operation of the vehicle required disengagement from the*  
12 *autonomous mode.*

13 ~~(e)~~

14 *(f) This section does not limit the authority of the department*  
15 *to promulgate regulations governing the testing and operation of*  
16 *autonomous vehicles on public roads, with or without the presence*  
17 *of a driver inside the vehicle, pursuant to Section 38750.*

18 *(g) It is the intent of the Legislature, in enacting the act that*  
19 *added this section, to address the specific circumstances of the*  
20 *pilot project proposed in the County of Contra Costa. Pursuant*  
21 *to Section 38750, the Department of Motor Vehicles is developing*  
22 *regulations for the testing and operation of autonomous vehicles,*  
23 *and it is not the intent of the Legislature to influence the content*  
24 *of those statewide regulations through the adoption of the act that*  
25 *added this section, which is only intended to govern the*  
26 *establishment of one local pilot project.*

27 *(h) This section shall remain in effect only until 180 days after*  
28 *the operative date of regulations promulgated by the department*  
29 *to allow testing of autonomous vehicles without a driver in the*  
30 *vehicle, on which date any testing of autonomous vehicles by the*  
31 *Contra Costa Transportation Authority shall conform to those*  
32 *regulations, and as of the January 1 following that date this section*  
33 *is repealed, unless a later enacted statute, that is enacted before*  
34 *that January 1, deletes or extends that date.*

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