AMENDED IN ASSEMBLY MARCH 28, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 1929

Introduced by Assembly Member Brough

February 12, 2016

An act to amend Section 17052 of the Revenue and Taxation Code, relating to taxation.

LEGISLATIVE COUNSEL'S DIGEST

AB 1929, as amended, Brough. Personal income taxes: earned income credit: report.

The Personal Income Tax Law allows various credits against the taxes imposed by that law, including, in modified conformity with federal income tax laws, an earned income credit against personal income tax, as provided. Existing law requires the Franchise Tax Board to annually prepare a written report regarding the credit and to provide that report to specified legislative committees.

This bill would require the Franchise Tax Board to include in that annual report the number of false or fraudulent claims for the credit. returns claiming the credit that are reduced in part before a refund is issued and the number of returns claiming the credit that are denied in full before a refund is issued.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 17052 of the Revenue and Taxation Code
- 2 is amended to read:

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17052. (a) (1) For each taxable year beginning on or after January 1, 2015, there shall be allowed against the "net tax," as defined by Section 17039, an earned income tax credit in an amount equal to an amount determined in accordance with Section 32 of the Internal Revenue Code, relating to earned income, as applicable for federal income tax purposes for the taxable year, except as otherwise provided in this section.

- (2) (A) The amount of the credit determined under Section 32 of the Internal Revenue Code, relating to earned income, as modified by this section, shall be multiplied by the earned income tax credit adjustment factor for the taxable year.
- (B) Unless otherwise specified in the annual Budget Act, the earned income tax credit adjustment factor for a taxable year beginning on or after January 1, 2015, shall be 0 percent.
- (C) The earned income tax credit authorized by this section shall only be operative for taxable years for which resources are authorized in the annual Budget Act for the Franchise Tax Board to oversee and audit returns associated with the credit.
- (b) (1) In lieu of the table prescribed in Section 32(b)(1) of the Internal Revenue Code, relating to percentages, the credit percentage and the phaseout percentage shall be determined as follows:

| In the case of an eligible individual | The credit | The phaseout |
|---------------------------------------|----------------|----------------|
| with: | percentage is: | percentage is: |
| No qualifying children | 7.65% | 7.65% |
| 1 qualifying child | 34% | 34% |
| 2 or more qualifying children | 40% | 40% |

(2) (A) In lieu of the table prescribed in Section 32(b)(2)(A) of the Internal Revenue Code, the earned income amount and the phaseout amount shall be determined as follows:

| 33 | - | | |
|----|---------------------------------------|-------------------|--------------|
| 34 | In the case of an eligible individual | The earned income | The phaseout |
| 35 | with: | amount is: | amount is: |
| 36 | No qualifying children | \$3,290 | \$3,290 |
| 37 | 1 qualifying child | \$4,940 | \$4,940 |
| 38 | 2 or more qualifying children | \$6,935 | \$6,935 |

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(B) Section 32(b)(2)(B) of the Internal Revenue Code, relating to joint returns, shall not apply.

- (3) Section 32(b)(3)(A) of the Internal Revenue Code, relating to increased percentage for three or more qualifying children, is modified by substituting "the credit percentage and phaseout percentage is 45 percent" for "the credit percentage is 45 percent."
- (c) (1) Section 32(c)(1)(A)(ii)(I) of the Internal Revenue Code is modified by substituting "this state" for "the United States."
- (2) Section 32(c)(2)(A) of the Internal Revenue Code is modified as follows:
- (A) Section 32(c)(2)(A)(i) of the Internal Revenue Code is modified by deleting "plus" and inserting in lieu thereof the following: "and only if such amounts are subject to withholding pursuant to Division 6 (commencing with Section 13000) of the Unemployment Insurance Code."
- (B) Section 32(c)(2)(A)(ii) of the Internal Revenue Code shall not apply.
- (3) Section 32(c)(3)(C) of the Internal Revenue Code, relating to place of abode, is modified by substituting "this state" for "the United States."
- (d) Section 32(i)(1) of the Internal Revenue Code is modified by substituting "\$3,400" for "\$2,200."
- (e) In lieu of Section 32(j) of the Internal Revenue Code, relating to inflation adjustments, for taxable years beginning on or after January 1, 2016, the amounts specified in paragraph (2) of subdivision (b) and in subdivision (d) shall be recomputed annually in the same manner as the recomputation of income tax brackets under subdivision (h) of Section 17041.
- (f) If the amount allowable as a credit under this section exceeds the tax liability computed under this part for the taxable year, the excess shall be credited against other amounts due, if any, and the balance, if any, shall be paid from the Tax Relief and Refund Account and refunded to the taxpayer.
- (g) The Franchise Tax Board may prescribe rules, guidelines, or procedures necessary or appropriate to carry out the purposes of this section. Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code shall not apply to any rule, guideline, or procedure prescribed by the Franchise Tax Board pursuant to this section.

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 (h) Notwithstanding any other law, amounts refunded pursuant to this section shall be treated in the same manner as the federal earned income refund for the purpose of determining eligibility to receive benefits under Division 9 (commencing with Section 10000) of the Welfare and Institutions Code or amounts of those benefits.

- (i) (1) For the purpose of implementing the credit allowed by this section for the 2015 taxable year, the Franchise Tax Board shall be exempt from the following:
- (A) Special Project Report requirements under State Administrative Manual Sections 4819.36, 4945, and 4945.2.
- (B) Special Project Report requirements under Statewide Information Management Manual Section 30.
 - (C) Section 11.00 of the 2015 Budget Act.
 - (D) Sections 12101, 12101.5, 12102, and 12102.1 of the Public Contract Code.
 - (2) The Franchise Tax Board shall formally incorporate the scope, costs, and schedule changes associated with the implementation of the credit allowed by this section in its next anticipated Special Project Report for its Enterprise Data to Revenue Project.
 - (j) (1) In accordance with Section 41 of the Revenue and Taxation Code, the purpose of the California Earned Income Tax Credit is to reduce poverty among California's poorest working families and individuals. To measure whether the credit achieves its intended purpose, the Franchise Tax Board shall annually prepare a written report on the following:
 - (A) The number of tax returns claiming the eredit, including the number of false or fraudulent claims. credit.
 - (B) The number of individuals represented on tax returns claiming the credit.
 - (C) The average credit amount on tax returns claiming the credit.
 - (D) The distribution of credits by number of dependents and income ranges. The income ranges shall encompass the phase-in and phaseout ranges of the credit.
 - (E) Using data from tax returns claiming the credit, including an estimate of the federal tax credit determined under Section 32 of the Internal Revenue Code, an estimate of the number of families who are lifted out of deep poverty by the credit and an estimate of the number of families who are lifted out of deep poverty by the

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combination of the credit and the federal tax credit. For the purposes of this subdivision, a family is in "deep poverty" if the income of the family is less than 50 percent of the federal poverty 3 4 threshold.

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- (F) The number of returns claiming the credit that are reduced in part before any refund is issued.
- 7 (G) The number of returns claiming the credit that are denied 8 in full before any refund is issued.
 - (2) The Franchise Tax Board shall provide the written report to the Senate Committee on Budget and Fiscal Review, the Assembly Committee on Budget, the Senate and Assembly Committees on Appropriations, the Senate Committee on Governance and Finance, the Assembly-Committees Committee on Revenue and Taxation, and the Senate and Assembly Committees on Human Services.
- 15 (k) The tax credit allowed by this section shall be known as the 16 California Earned Income Tax Credit.