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AMENDED IN ASSEMBLY MAY 27, 2016

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CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 2017

Introduced by Assembly Member McCarty
~~(Coauthor: Coauthors: Assembly Member Gonzalez~~ *Members Bonta,*
Chang, Cristina Garcia, Gonzalez, and Levine)
(Coauthors: Senators Hancock and Pan)

February 16, 2016

An act to add and repeal Part 3.3 (commencing with Section 5832) of Division 5 of the Welfare and Institutions Code, relating to mental health, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 2017, as amended, McCarty. College Mental Health Services Program.

Existing law, the Mental Health Services Act, an initiative measure enacted by the voters as Proposition 63 at the November 2, 2004, statewide general election, funds a system of county mental health plans for the provision of mental health services, as specified. The act provides that it may be amended by the Legislature by a $\frac{2}{3}$ vote of each house as long as the amendment is consistent with and furthers the intent of the act.

The act establishes the Mental Health Services Fund, continuously appropriated to and administered by the State Department of Health

Care Services, to fund specified county mental health programs, including prevention and early intervention programs and programs implemented under the Adult and Older Adult Mental Health System of Care Act. The act authorizes the payment of administrative costs of the state from the fund in an amount not greater than 5% of the annual total deposited in the fund and otherwise specifies the distribution of moneys in the fund.

This bill, until January 1, 2022, would establish the College Mental Health Services Trust Account, would, beginning July 1, 2017, transfer \$40,000,000 annually to that account from funding that would otherwise be allocated to Mental Health Services Act Prevention and Early Intervention Programs, and would continuously appropriate those funds to the department to create a grant program for public community colleges, colleges, and universities to improve access to mental health services on campus, as specified. The bill would require campuses that have been awarded grants ~~annually~~ to report *annually* on the use of grant ~~funds~~: *funds and to post that information on their Internet Web sites*. The bill would also require the department to submit a report to the Legislature evaluating the impact of the program, as specified.

By changing the funding structure approved by the voters, this bill would amend the Mental Health Services Act. The bill would state the finding of the Legislature that the measure is consistent with and furthers the purposes of the Mental Health Services Act. The bill would make other finding and declarations.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes.
 State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. ~~(a)~~—The Legislature finds and declares ~~that this~~
- 2 *all of the following:*
- 3 (a) *That this* measure is consistent with and furthers the purposes
- 4 of the Mental Health Services Act within the meaning of Section
- 5 18 of that act.
- 6 (b) Students, faculty, health practitioners, and college
- 7 administrators are reporting increased rates of mental health needs
- 8 by students attending public colleges in California.
- 9 (c) One in four students ~~have~~ *has* a diagnosable mental illness
- 10 and 40 percent of students do not seek mental health when they
- 11 need it.

1 (d) Eight out of 10 people who experience psychosis have their
2 first episode between 15 and 30 years of age.

3 (e) The demand for mental health services by public college
4 students far outpaces the ability of colleges to provide them.
5 California public college campuses and higher education systems
6 do not meet national staffing standards for psychiatric services
7 and other mental health professionals.

8 (f) The lack of services directly impacts college students’
9 success and academic performance as well as their ability to
10 develop socially as productive members of society.

11 (g) The effects of untreated mental health needs are long lasting
12 and can include college students dropping out of school,
13 experiencing homelessness, and dying of suicide.

14 (h) One in 10 college students has considered suicide and suicide
15 is the second leading cause of death among college students,
16 claiming more than 1,100 lives every year nationally.

17 (i) Research shows that for each dollar invested in student
18 prevention and early intervention mental health services, California
19 will see a return of at least six dollars (\$6) and up to eleven dollars
20 (\$11) as a result of more students graduating.

21 SEC. 2. Part 3.3 (commencing with Section 5832) is added to
22 Division 5 of the Welfare and Institutions Code, to read:

23
24 PART 3.3. COLLEGE MENTAL HEALTH SERVICES
25 PROGRAM
26

27 5832. This part shall be known, and may be cited, as the
28 College Mental Health Services Program Act.

29 5832.1. (a) There is hereby established in the State Treasury
30 the College Mental Health Services Trust Account.
31 Notwithstanding Section 13340 of the Government Code, moneys
32 in the account are hereby continuously appropriated to the State
33 Department of Health Care Services to fund the grant program
34 established pursuant to this part.

35 (b) Notwithstanding Section 5892 or any other law, beginning
36 July 1, 2017, and annually thereafter, forty million dollars
37 (\$40,000,000) shall be transferred from funding that would
38 otherwise be allocated to Mental Health Services Act Prevention
39 and Early Intervention Programs into the College Mental Health
40 Services Trust Account annually.

1 5832.2. (a) The department, in collaboration with the California
2 Mental Health Services Authority (CalMHSA), shall create a grant
3 program for public community colleges, colleges, and universities,
4 in collaboration with county behavioral health departments, to
5 improve access to mental health services and early identification
6 or intervention programs. CalMHSA shall establish grant program
7 guidelines and shall develop a request for application (RFA). The
8 RFA shall include, but not be limited to, all of the following:

9 (1) Eligibility standards of applicants in order to qualify to be
10 considered for a grant award.

11 (2) Required program components to be included in the grant
12 application, which may include, but are not limited to:

13 (A) The ability of the program to meet the needs of students
14 that cannot be met through existing funds.

15 (B) The ability of the program to fund the matching component
16 required by subdivision (f).

17 (C) The ability of the campus, in partnership with the local
18 county, to establish direct linkages for students to community-based
19 mental health services.

20 (D) The ability of the campus to address direct services
21 including, but not limited to, increasing staff to student ratios and
22 decreasing wait times.

23 (E) The ability to participate in evidence-based and ~~community~~
24 ~~defined~~ *community-defined* best practice programs for mental
25 health services improvements.

26 (3) Preferred program components to be included in the grant
27 application, which may include, but are not limited to:

28 (A) The ability of the campus to serve underserved and
29 vulnerable populations.

30 (B) The ability of the campus, in partnership with the local
31 county, to establish direct linkages for students to community-based
32 mental health services for which reimbursement is available
33 through the students' health coverage.

34 (C) The ability of the campus to reduce racial disparities in
35 access to mental health services.

36 (D) The ability of the campus to fund mental health stigma
37 reduction activities.

38 (E) The ability of the campus to provide employees and students
39 with education and training on early identification, intervention,
40 and referral of students with mental health needs.

1 (F) The ability of the campus to screen students receiving other
2 health care services and provide linkages to services from the
3 appropriate mental health provider based on the *health* insurance
4 status of that student, for those students who are shown to have a
5 need for services.

6 (G) Evidence of an existing or planned partnership between the
7 campus and the county behavioral health department to address
8 complex mental health needs of students based on their health
9 insurance status and based on the extent to which there are students
10 whose needs cannot be met through their health ~~plan or health~~
11 ~~insurance plan~~, *health insurance*, or Medi-Cal.

12 (H) *Evidence of an existing or planned partnership between the*
13 *campus and local safety net providers to ensure linkages to primary*
14 *care and community-based mental health care, regardless of the*
15 *health insurance status of the student.*

16 (4) Articulation of grant program goals and expected outcomes.

17 (5) Required reporting and evaluation standards to be met by
18 applicants that are selected for a grant award.

19 (6) Timelines and deadlines for grant applications and
20 anticipated funding award determinations.

21 (b) Colleges, in collaboration with their local county behavioral
22 health department, shall submit their grant application
23 electronically to CalMHSA according to the guidelines adopted
24 pursuant to subdivision (a).

25 (c) To the extent that an application follows the guidelines
26 adopted pursuant to subdivision (a) and specifically states what
27 activities shall be undertaken in accordance with those guidelines,
28 CalMHSA shall have the authority to approve grant programs and
29 the department shall award funding in accordance with CalMHSA
30 determinations.

31 (d) Grants may be awarded to a community college district in
32 the California Community College system, a campus within the
33 California State University system, or a campus within the
34 University of California system, or a grouping of campuses within
35 the segments.

36 (e) Total available grant funding to colleges by segment shall
37 be proportional to the number of students served by that segment
38 but, in no case shall the department award more than five million
39 dollars (\$5,000,000) per campus, per application.

1 (f) Grants shall only be awarded to a campus that can show a
2 dollar-for-dollar match of funds or another match to be determined
3 by CalMHSA, in consultation with the applicant, based on
4 resources and existing mental health needs of students from the
5 campus. Matching funds can include in-kind funds, student health
6 fee funds, *funds after notification to the student association*, and
7 other appropriate funds as determined by the department in
8 collaboration with CalMHSA and pursuant to the guidelines
9 adopted pursuant to subdivision (a).

10 (g) Grants shall be awarded to applicants on a competitive basis
11 based on their ability to meet the application standards and
12 prioritization of these standards as determined by CalMHSA
13 through the development of the RFA guidelines adopted pursuant
14 to subdivision (a).

15 (h) Individual grant award allocations shall be expended over
16 at least one year but not to exceed three years, as determined by
17 CalMHSA through the grant award process.

18 (i) Administrative costs associated with administering an
19 approved program shall be limited to 5 percent of the total grant
20 amount for any grantee. Administrative costs incurred by the
21 department to administer this program shall be reimbursed from
22 the College Mental Health Services Trust Account, and shall not
23 exceed 5 percent of the total funds expended annually from the
24 account.

25 (j) The funding provided pursuant to this part shall not be used
26 to supplant existing campus, state, or county funds utilized to
27 provide mental health services.

28 (k) The department and CalMHSA shall provide technical
29 assistance to smaller colleges and county behavioral health
30 departments upon request during the application process to ensure
31 equitable distribution of the grant award.

32 5832.3. (a) Community colleges, campuses in the California
33 State University, and campuses in the University of California
34 system that have been awarded grants pursuant to this part shall
35 report annually on the use of grant funds to the ~~department~~.
36 *department and post the annual report on the use of the funds on*
37 *their Internet Web sites*. This report shall include, but not be limited
38 to, all of the following:

39 (1) How grant funds and matching funds are being used.

1 (2) Available evaluation data, including outcomes of the campus
2 mental health programs funded pursuant to the grant program.

3 (3) Program information regarding services being offered and
4 the number of individuals being served.

5 (4) Plans for sustainability of mental health programming
6 beyond the funding from the College Mental Health Services Trust
7 Account.

8 (b) The campuses shall electronically submit the reports required
9 pursuant to subdivision (a), annually, to the appropriate
10 Chancellor's offices and the University of California Office of the
11 President.

12 5832.4. (a) The department shall develop an evaluation plan
13 to assess the impact of the program.

14 (b) The department, in compliance with Section 9795 of the
15 Government Code, shall submit a report to the Legislature by
16 February 1, 2021, evaluating the impact of the program and
17 providing recommendations for further implementation. The
18 department shall make the report available to the public and shall
19 post the report on its Internet Web site.

20 5832.5. This part shall remain in effect only until January 1,
21 2022, and as of that date is repealed, unless a later enacted statute,
22 that is enacted before January 1, 2022, deletes or extends that date.