AMENDED IN SENATE JUNE 13, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 2279

Introduced by Assembly Member Cooley

February 18, 2016

An act to amend Section 5899 of the Welfare and Institutions Code, relating to mental health.

LEGISLATIVE COUNSEL'S DIGEST

AB 2279, as amended, Cooley. Mental Health Services Act: county-by-county spending reports.

Existing law, the Mental Health Services Act (MHSA), an initiative measure enacted by the voters as Proposition 63 at the November 2, 2004, statewide general election, establishes the Mental Health Services Oversight and Accountability Commission. The act Existing law requires the State Department of Health Care Services, in consultation with the Mental Health Services Oversight and Accountability Commission and the County Behavioral Health Directors Association of California, to develop and administer instructions for the Annual Mental Health Services Act Revenue and Expenditure Report, which gathers specified information on mental health spending as a result of the MHSA, including the expenditures of funds distributed to each county.

This bill would require the department, based on the Annual Mental Health Services Act Revenue and Expenditure Report, to compile information, in total and by county on an annual—basis basis, that includes includes, among other things, the total amount of MHSA revenue, a county-by-county comparison of fund expenditure plans and annual updates, and a county-by-county comparison of the purposes for which MHSA funds were expended and to send that information to

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the commission. The bill would require the commission to make the information available to the public on the commission's Internet Web site and to update the Internet Web site annually. the amount of MHSA money received and expended for each specified component of the MHSA program, and the amount of MHSA money spent on program administration. The bill would require the department to make the collected information available to the Legislature and the public on its Internet Web site no later than July 1, 2018, and annually thereafter.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 5899 of the Welfare and Institutions Code 2 is amended to read:
- 3 5899. (a) The State Department of Health Care Services, in 4 consultation with the Mental Health Services Oversight and
- Accountability Commission and the County Behavioral Health 5
- Directors Association of California, shall develop and administer
- instructions for the Annual Mental Health Services Act Revenue
- and Expenditure Report. This report shall be submitted
- 9 electronically to the department and to the Mental Health Services 10 Oversight and Accountability Commission.
 - (b) The purpose of the Annual Mental Health Services Act Revenue and Expenditure Report is as follows:
 - (1) Identify the expenditures of Mental Health Services Act (MHSA) funds that were distributed to each county.
- 15 (2) Quantify the amount of additional funds generated for the mental health system as a result of the MHSA. 16
- 17 (3) Identify unexpended funds, and interest earned on MHSA 18 funds.
- 19 (4) Determine reversion amounts, if applicable, from prior fiscal 20 year distributions.
- 21 (c) This report is intended to provide information that allows 22 for the evaluation of all of the following:
 - (1) Children's systems of care.
- 24 (2) Prevention and early intervention strategies.
- (3) Innovative projects. 25

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- (4) Workforce education and training. 26
- 27 (5) Adults and older adults systems of care.

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- (6) Capital facilities and technology needs.
- 2 (d) Based on the report required pursuant to subdivision (a), 3 the State Department of Health Care Services, no later than nine 4 months after the end of each fiscal year, shall collect and publicly 5 report all of the following information, by statewide total and by 6 individual county:
- 7 (1) Total revenue received from the Mental Health Services Act 8 (MHSA).
- 9 (2) The amount of MHSA funds received by the counties for each of the following components of the act:
 - (A) Community services and supports.
- 12 (B) Prevention and early intervention.
- 13 (C) Innovation.

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- (D) Housing that is not funded under subparagraph (A).
- 15 (E) Workforce education and training that is not funded under subparagraph (A).
- 17 (F) Capital facilities and technological needs that are not funded 18 under subparagraph (A).
 - (G) Other mental health services not reflected in subparagraphs (A) to (F), inclusive.
 - (3) MHSA revenues expended in the prior fiscal year.
 - (4) The amount of the MHSA funds expended by the counties for each of the components listed in paragraph (2).
 - (5) Funds held in prudent reserve by each county.
 - (6) Distributions from the counties' prudent reserves.
 - (7) For the most recent fiscal year, the amount of unspent MHSA funds for each component listed in paragraph (2).
 - (8) MHSA funds subject to reversion and funds that have reverted.
 - (e) The information required to be reported pursuant to subdivision (d) shall be reported for each fiscal year and shall include statewide totals. The information shall be updated annually, including revisions when necessary. Revisions shall be identified as figures that have been revised from prior year reports. Annual reports shall include fiscal information for a period of not less than 10 fiscal years and shall include information for the most recent fiscal year.
 - (f) (1) In addition to the information required pursuant to subdivision (d), the department shall publicly report annual county program expenditures for each of the following:

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- 1 (A) Program administration.
- 2 (B) Research and evaluation.

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- (C) Funds used to support joint powers authorities or other statewide entities.
- (2) A county that cannot supply some or all of the information required by paragraph (1) shall provide an explanation as to why and shall provide a timeframe for making the information available.
- (3) The department shall work with counties and other local mental health agencies to determine how best to make the information required in paragraph (1) available, including estimates. Estimated information shall be reported as an estimate.
- (g) Counties may submit to the department information about programs that address the following areas:
 - (1) Homelessness.
- (2) Criminal justice diversion or related programs.
- 17 (3) Suicide prevention.
- 18 *(4) School-based mental health programs designed to reduce* 19 *school failure.*
 - (5) Employment or other programs intended to reduce unemployment.
 - (6) Programs intended to reduce or prevent involvement with the child welfare system.
 - (7) Stigma reduction.
- 25 (8) Programs specifically designed to reduce racial and ethnic disparities.
- 27 (9) Programs specifically designed to meet the needs of the 28 following populations:
- 29 (A) Veterans.
- 30 (B) Lesbian, Gay, Bisexual, Transgender, Queer, and Questioning (LGBTQQ).
- *(C) Children.*
- 33 (D) Transition-age youth.
- 34 *(E) Adults.*
- (F) *Older adults.*
- 36 *(h) The department shall compile the information in subdivisions*
- 37 (d) to (g), inclusive, collected from counties or other local mental
- 38 health agencies to promote public understanding of MHSA funds
- 39 that are distributed statewide and for each county, as well as how

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those funds are spent and what funds remain available for
expenditure.
(i) The department shall consult with the Mental Health Services

- (i) The department shall consult with the Mental Health Services Oversight and Accountability Commission, the State Controller's Office, the Department of Finance, counties and other local mental health agencies, and any other agency required to implement this section.
- (j) The department shall consolidate reporting requirements when feasible and shall propose to the appropriate policy committees of the Legislature strategies to refine and consolidate reporting requirements to meet the goals of this section.
- (k) The department shall make the information required by this section available to the Legislature and the public on its Internet Web site no later than July 1, 2018, and annually thereafter.

SECTION 1. Section 5899 of the Welfare and Institutions Code is amended to read:

- 5899. (a) The State Department of Health Care Services, in consultation with the Mental Health Services Oversight and Accountability Commission and the County Behavioral Health Directors Association of California, shall develop and administer instructions for the Annual Mental Health Services Act Revenue and Expenditure Report. This report shall be submitted electronically to the department and to the Mental Health Services Oversight and Accountability Commission.
- (b) The purpose of the Annual Mental Health Services Act Revenue and Expenditure Report is as follows:
- (1) Identify the expenditures of Mental Health Services Act (MHSA) funds that were distributed to each county.
- (2) Quantify the amount of additional funds generated for the mental health system as a result of the MHSA.
- (3) Identify unexpended funds, and interest earned on MHSA funds.
- (4) Determine reversion amounts, if applicable, from prior fiscal year distributions.
- (c) This report is intended to provide information that allows for the evaluation of all of the following:
- 37 (1) Children's systems of care.
 - (2) Prevention and early intervention strategies.
- 39 (3) Innovative projects.

40 (4) Workforce education and training.

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1 (5) Adults and older adults systems of care.

- (6) Capital facilities and technology needs.
- 3 (d) Based on the report required in subdivision (a), the State
 4 Department of Health Care Services shall compile information on
 5 an annual basis that includes the total amount of MHSA revenue,
 6 a county-by-county comparison of fund expenditure plans and
 7 annual updates, and a county-by-county comparison of the purposes
 8 for which MHSA funds were expended.
 - (e) The State Department of Health Care Services annually shall provide the Mental Health Services Oversight and Accountability Commission with the information compiled pursuant to subdivision (d). The commission shall make the information available to the public on the commission's Internet Web site, which shall be updated annually.