

AMENDED IN SENATE JUNE 16, 2016

AMENDED IN ASSEMBLY MAY 27, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

**ASSEMBLY BILL**

**No. 2759**

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**Introduced by Assembly Member Levine**

February 19, 2016

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An act to amend Sections 2281, 2282, 2282.1, 2286, 2288, 2289, 2290, 2293.1, and 2294 of the Corporations Code, relating to ~~fraud~~ *fraud*, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 2759, as amended, Levine. Corporations: agents: victims of corporate fraud compensation fund.

Existing law establishes the Victims of Corporate Fraud Compensation Fund, a continuously appropriated fund, within the State Treasury administered by the Secretary of State, the sole purpose of which is to provide restitution to victims of corporate fraud. Existing law provides that an aggrieved person who obtains a final judgment, as specified, against a corporation based upon the corporation's fraud, misrepresentation, or deceit, made with intent to defraud, may file an application with the Secretary of State for payment from the fund for the amount unpaid on the judgment that represents the awarded actual and direct loss to the claimant in the final judgment.

This bill would additionally apply those provisions if an aggrieved person obtains a ~~final judgment~~ *criminal restitution order* against an agent, as defined, of a corporation based upon those same circumstances. The bill would also make conforming changes. By allowing for

additional payments to be made from the Victims of Corporate Fraud Compensation Fund, this bill would make an appropriation.

Existing law requires the application filed with the Secretary of State to include specified information and documentation, and imposes criminal penalties for the filing of any documents that are false or untrue or contain any willful, material misstatements of fact.

This bill would require, if the final judgment is a criminal restitution order, the claimant to provide the charging document and the restitution order, and if the defendant is an agent, documentation showing the defendant named in the restitution order is an agent as defined in this bill. By expanding the scope of a crime, this bill would impose a state-mandated local program.

Existing law requires, if, at any time, the money deposited in the Victims of Corporate Fraud Compensation Fund is insufficient to satisfy any duly authorized award or offer of settlement, the Secretary of State to, when sufficient money has been deposited in the fund, satisfy the unpaid award or offer of settlement, plus specified accumulated interest.

This bill would eliminate the requirement to pay that specified accumulated interest.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. Section 2281 of the Corporations Code is
- 2 amended to read:
- 3 2281. As used in this chapter:
- 4 (a) “Agent” means a person who was an officer or director of
- 5 a corporation, as defined in subdivision (e), at the time the
- 6 fraudulent acts ~~occurred~~ *occurred, was named in a final criminal*
- 7 *restitution order in connection with the fraudulent acts*, and was
- 8 acting in the person’s capacity as the corporation’s officer or
- 9 director when committing the fraudulent acts.
- 10 (b) “Application” means a request for payment from the fund
- 11 submitted to the Secretary of State pursuant to this chapter.

1 (c) “Claimant” means an aggrieved person who resides in the  
2 state at the time of the fraud and who submits an application  
3 pursuant to this chapter.

4 (d) “Complaint,” for the purpose of an application based on a  
5 criminal restitution order, means the facts of the underlying  
6 transaction or transactions upon which the criminal restitution  
7 order is based.

8 (e) “Corporation” means a domestic corporation as defined by  
9 Section 162 or 2509 or a foreign corporation that is qualified to  
10 transact business in California pursuant to Section 2105.

11 (f) “Court of competent jurisdiction” means a state or federal  
12 court situated in California.

13 (g) “Final judgment” means a judgment, arbitration award, or  
14 criminal restitution order for which appeals have been exhausted  
15 or for which the period for appeal has expired, enforcement of  
16 which is not barred by the order of any court or by any statutory  
17 provision, which has not been nullified or rendered void by any  
18 court order or statutory provision, and for which the claimant has  
19 not otherwise been fully reimbursed. The following are examples  
20 of final judgments:

21 (1) A civil judgment that has been entered against a corporation  
22 for fraud, misrepresentation, or deceit, with the intent to defraud,  
23 and includes findings of facts and conclusions of law.

24 (2) If the matter was submitted to arbitration, a copy of the  
25 arbitration decision and any other documentation supporting the  
26 arbitration award. An arbitration award against a corporation for  
27 conduct constituting fraud, misrepresentation, or deceit, with the  
28 intent to defraud, that includes findings of fact and conclusions of  
29 law rendered in accordance with the rules established by the  
30 American Arbitration Association or another recognized arbitration  
31 body, and in accordance with Sections 1280 to 1294.2, inclusive,  
32 of the Code of Civil Procedure where applicable, and where the  
33 arbitration award has been confirmed and reduced to judgment  
34 pursuant to Section 1287.4 of the Code of Civil Procedure.

35 (3) A criminal restitution order issued by a court of competent  
36 jurisdiction against a corporation, or an agent of the corporation,  
37 for fraud, misrepresentation, or deceit, with the intent to defraud,  
38 pursuant to subdivision (f) of Section 1202.4 of the Penal Code or  
39 Section 3663 of Title 18 of the United States Code. An application

1 for payment from the fund that is based on a criminal restitution  
2 order shall comply with all of the requirements of this chapter.

3 (h) “Fund” means the Victims of Corporate Fraud Compensation  
4 Fund created by Section 2280.

5 (i) “Judgment debtor” means a corporation or agent against  
6 which a judgment, arbitration award, or criminal restitution order  
7 has been entered for conduct constituting intentional fraud.

8 SEC. 2. Section 2282 of the Corporations Code is amended to  
9 read:

10 2282. (a) (1) When an aggrieved person obtains a final  
11 judgment in a court of competent jurisdiction against a corporation  
12 based upon the corporation’s fraud, misrepresentation, or deceit,  
13 made with intent to defraud, or obtains a criminal restitution order  
14 against an agent based upon the agent’s fraud, misrepresentation,  
15 or deceit, made with intent to defraud while acting in the agent’s  
16 capacity as the corporation’s officer or director, the aggrieved  
17 person may, upon the judgment becoming final and after diligent  
18 collection efforts are made, file an application with the Secretary  
19 of State for payment from the fund, within the limitations specified  
20 in Section 2289, for the amount unpaid on the judgment that  
21 represents the awarded actual and direct loss, any awarded  
22 compensatory damages, and awarded costs to the claimant in the  
23 final judgment, excluding punitive damages.

24 (2) Nothing in this subdivision shall be interpreted to authorize  
25 the collection of attorney’s fees. The Legislature finds and declares  
26 that this paragraph does not constitute a change in, but is  
27 declaratory of, existing law.

28 (b) The application shall be delivered in person or by certified  
29 mail to the Secretary of State not later than 18 months after the  
30 judgment has become final.

31 (c) The application shall be made on a form prescribed by the  
32 Secretary of State and shall include each of the following:

33 (1) The name and address of the claimant.

34 (2) If the claimant is represented by an attorney for the  
35 application, the name, business address, and telephone number of  
36 the attorney. If the claimant is not represented by an attorney for  
37 the application, a telephone number where the claimant can be  
38 reached during regular business hours shall be included.

39 (3) The name and address of the corporation and the agent, if  
40 any.

1 (4) The identification of the final judgment, the amount of the  
2 claim that remains unreimbursed from any source, and an  
3 explanation of the claim's computation.

4 (5) A copy of a final judgment and a copy of the civil complaint  
5 and any amendments thereto upon which the judgment finding  
6 fraud, misrepresentation, or deceit, made with the intent to defraud,  
7 was made shall be deemed to satisfy compliance with the  
8 requirements prescribed in this paragraph. The claimant may also  
9 provide any additional documentation that he or she believes may  
10 help the Secretary of State in evaluating the application, including,  
11 but not limited to, evidence submitted to the court in the underlying  
12 judgment or a detailed narrative statement of facts in explanation  
13 of the allegations of the complaint upon which the underlying  
14 judgment is based.

15 (6) If the final judgment is a criminal restitution order, the  
16 claimant shall provide the charging document and the restitution  
17 order, and if the defendant is an agent, documentation showing  
18 the defendant named in the restitution order is an agent as defined  
19 in this chapter.

20 (7) A description of searches and inquiries conducted by or on  
21 behalf of the claimant with respect to the judgment debtor's assets  
22 liable to be sold or applied to satisfaction of the judgment. A  
23 court's determination or finding of the judgment debtor's  
24 insolvency or lack of assets to pay the claimant shall be deemed  
25 to satisfy the requirements prescribed in this paragraph.

26 (8) Each of the following representations by the claimant:

27 (A) That the claimant is not a spouse, registered domestic  
28 partner, or an immediate family member of an employee, officer,  
29 director, managing agent, or other principal of the corporation nor  
30 a personal representative of the spouse or an immediate family  
31 member of an employee, officer, director, managing agent, or other  
32 principal of the corporation.

33 (B) That the claimant has complied with all of the requirements  
34 of this section.

35 (C) That the judgment underlying the claim meets the  
36 requirements of subdivisions (a) and (b) of Section 2282, including  
37 all of the following:

38 (i) That the judgment was for fraud, misrepresentation, or deceit  
39 by the corporation or the agent of the corporation, with the intent  
40 to defraud.

1 (ii) That the judgment is unpaid in part or in whole.  
2 (iii) That the underlying judgment and debt have not been  
3 discharged in bankruptcy, or the underlying judgment is statutorily  
4 nondischargeable, or, in the case of a bankruptcy proceeding that  
5 is open at or after the time of the filing of the application, that the  
6 judgment and debt have been declared to be nondischargeable by  
7 the judge or stipulated as nondischargeable by the parties in the  
8 proceeding and that the claimant has been granted permission by  
9 the bankruptcy court to proceed with collection or otherwise  
10 proceed with the claimant’s claims against the judgment debtor or  
11 debtors.  
12 (D) That the claimant does not have a pending claim and has  
13 not collected on the final judgment from any other restitution fund.  
14 If the claimant has a pending claim or has collected from another  
15 fund, a description of the nature of the pending claim and the  
16 recovery amounts from any restitution fund.  
17 (d) (1) Except as provided in paragraphs (2), (3), and (4) the  
18 Secretary of State shall not condition an award of payment from  
19 the fund upon a claimant providing any additional information or  
20 documents other than those prescribed in subdivision (c).  
21 (2) If the final judgment in favor of the claimant was by default,  
22 stipulated, a consent judgment, or pursuant to Section 594 of the  
23 Code of Civil Procedure or if the action against the corporation or  
24 its agent was defended by a trustee in bankruptcy, the Secretary  
25 of State may request additional documents and information from  
26 the claimant to determine whether the claim is valid.  
27 (3) If the final judgment does not expressly set forth the amount  
28 of damages that were awarded for actual loss and compensatory  
29 damages that are payable from the fund pursuant to Section 2289,  
30 the Secretary of State may ask the claimant to provide copies of  
31 documentation pertaining to the amount of the actual and direct  
32 loss and the awarded compensatory damages or both of those  
33 findings. For purposes of this section, “sufficient proof of money  
34 damages” may include any of the following: copies of bank account  
35 statements showing or confirming particular transactions, copies  
36 of the front and back of checks made payable to the corporation  
37 that have been negotiated, credit card statements showing or  
38 confirming particular transactions, or similar documentation  
39 demonstrating financial loss directly resulting from the fraudulent

1 acts by the corporation or its agent and the amount of compensatory  
2 damages awarded by the court.

3 (4) If there is no court determination or finding of the insolvency  
4 of the judgment debtor or lack of assets to pay the claimant, the  
5 Secretary of State may request additional information and  
6 documentation from the claimant to determine what assets, if any,  
7 are available to satisfy the final judgment.

8 (e) The Secretary of State shall include with the application  
9 form a notice to the claimant of his or her obligation to protect the  
10 underlying judgment from discharge in bankruptcy, to be appended  
11 to the application.

12 (f) If a claimant is a spouse, registered domestic partner, or an  
13 immediate family member of an employee, officer, director,  
14 managing agent, or other principal of the corporation, or is a  
15 personal representative of the spouse, registered domestic partner,  
16 or an immediate family member of an employee, officer, director,  
17 managing agent, or other principal of the corporation, the claimant  
18 shall not be precluded for that reason alone from receiving an  
19 award where the claimant can otherwise meet the requirements of  
20 this section.

21 SEC. 3. Section 2282.1 of the Corporations Code is amended  
22 to read:

23 2282.1. (a) The Secretary of State shall provide notice to the  
24 corporation and all agents named in the application that a claimant  
25 has submitted an application for payment from the fund and shall  
26 also provide within that notice, as prescribed by the Secretary of  
27 State, the method to contest the payment from the fund.

28 (b) The notice to the corporation shall be provided by certified  
29 mail addressed to the corporation's last designated agent for service  
30 of process of record with the Secretary of State and notice shall  
31 be deemed complete five calendar days after the notice is mailed.

32 (c) If the corporation or its agent wishes to contest payment of  
33 an application by the Secretary of State, the corporation or agent  
34 shall mail or deliver a written response addressed to the Secretary  
35 of State within 30 calendar days of the notice of the application,  
36 and shall mail or deliver a copy of the response to the claimant.  
37 The written response of the corporation or agent shall not be  
38 directed to issues and facts conclusively established by the  
39 underlying judgment. If the corporation fails to mail or deliver a  
40 timely response, the corporation shall have waived the

1 corporation's right to present objections to payment of the  
2 application, and shall not thereafter be entitled to notice of any  
3 action taken or proposed to be taken by the Secretary of State with  
4 respect to the application.

5 SEC. 4. Section 2286 of the Corporations Code is amended to  
6 read:

7 2286. The Secretary of State shall give notice, as prescribed  
8 by the Secretary of State, to the corporation and all agents named  
9 in the application that the Secretary of State has made a decision  
10 to award funds to the claimant and shall provide a copy of the  
11 decision to the corporation and all agents named in the application.

12 SEC. 5. Section 2288 of the Corporations Code is amended to  
13 read:

14 2288. (a) Whenever the court proceeds upon a petition under  
15 Section 2287, it shall order payment out of the fund only upon a  
16 determination that the aggrieved party has a valid cause of action  
17 within the purview of Section 2282, and has complied with Section  
18 2287.

19 (b) (1) The Secretary of State may defend any action on behalf  
20 of the fund and shall have recourse to all appropriate means of  
21 defense and review, including examination of witnesses and the  
22 right to relitigate any issues that are material and relevant in the  
23 proceeding against the fund. The claimant's judgment shall create  
24 a rebuttable presumption of the fraud, misrepresentation, or deceit  
25 by the corporation, which presumption shall affect the burden of  
26 producing evidence.

27 (2) If the civil judgment, arbitration award, or criminal  
28 restitution order in the underlying action on which the final  
29 judgment in favor of the petitioner was by default, stipulation,  
30 ~~consent~~ *consent*, or pursuant to Section 594 of the Code of Civil  
31 Procedure, or if the action against the corporation or its agent was  
32 defended by a trustee in bankruptcy, the petitioner shall have the  
33 burden of proving that the cause of action against the corporation  
34 or its agent was for fraud, misrepresentation, or deceit.

35 (c) If the final judgment is a criminal restitution order against  
36 an agent, the petitioner shall have the burden of proving that the  
37 defendant named in the criminal restitution order qualifies as an  
38 agent as defined in this chapter. An active corporation, that has  
39 submitted a response to the application pursuant to Section 2282.2,  
40 may be permitted by the court to appear in the action regarding



1 the sole issue of whether the defendant named in the criminal  
2 restitution order qualifies as its agent as defined in this chapter.

3 (d) The Secretary of State may move the court at any time to  
4 dismiss the petition when it appears there are no triable issues and  
5 the petition is without merit. The motion may be supported by  
6 affidavit of any person or persons having knowledge of the facts,  
7 and may be made on the basis that the petition, and the judgment  
8 referred to therein, does not form the basis for a meritorious  
9 recovery claim within the purview of Section 2282; provided,  
10 however, the Secretary of State shall give written notice at least  
11 10 calendar days before hearing on the motion to the claimant.

12 SEC. 6. Section 2289 of the Corporations Code is amended to  
13 read:

14 2289. (a) Notwithstanding any other provision of this chapter  
15 and regardless of the number of persons aggrieved in an instance  
16 of corporate fraud, or misrepresentation or deceit resulting in a  
17 judgment meeting the requirements of Section 2282, or the number  
18 of judgments against a corporation or its agent, the liability of the  
19 fund shall not exceed fifty thousand dollars (\$50,000) for any one  
20 claimant per single judgment finding fraud, misrepresentation, or  
21 deceit, made with the intent to defraud.

22 (b) When multiple corporations or their agents are involved in  
23 the same event or series of events that are the basis of the  
24 claimant's final judgment and the conduct of two or more of the  
25 corporations or ~~its~~ *their* agents results in a judgment meeting the  
26 requirements of Section 2282, the claimant may seek recovery  
27 from the fund based on the judgment against any one of the  
28 corporations or their agents, subject to the limitations of subdivision  
29 (a).

30 (c) When multiple claimants are involved in a corporate fraud,  
31 or in misrepresentation or deceit by a corporation or its agents,  
32 resulting in a judgment meeting the requirements of Section 2282,  
33 each claimant may seek recovery from the fund individually,  
34 subject to the limitations of subdivision (a).

35 (d) Claimants who are spouses, registered domestic partners,  
36 or persons other than natural persons, that have obtained an eligible  
37 final judgment shall be considered one claimant.

38 SEC. 7. Section 2290 of the Corporations Code is amended to  
39 read:

1 2290. If, at any time, the money deposited in the fund is  
 2 insufficient to satisfy any duly authorized award or offer of  
 3 settlement, the Secretary of State shall, when sufficient money has  
 4 been deposited in the fund, satisfy the unpaid awards or offer of  
 5 settlement, in the order that the awards or offers of settlement were  
 6 originally filed.

7 SEC. 8. Section 2293.1 of the Corporations Code is amended  
 8 to read:

9 2293.1. If the Secretary of State pays from the fund any amount  
 10 in settlement of a claim or toward satisfaction of a final judgment  
 11 against a corporation or its agent, the corporation or its agent shall  
 12 be required to pay to the fund the amount paid plus interest at the  
 13 prevailing legal rate applicable to a judgment rendered in any court  
 14 of this state, within 30 calendar days of the date that the Secretary  
 15 of State provided notice of the payment of the award or  
 16 compromise. If the corporation or its agent fails to make the  
 17 required payment to the fund within the required time, the  
 18 corporation shall be suspended until the payment is made. A  
 19 discharge in bankruptcy shall not relieve a corporation or its agent  
 20 from the penalties and disabilities provided in this chapter.

21 SEC. 9. Section 2294 of the Corporations Code is amended to  
 22 read:

23 2294. The Secretary of State shall not make any award to a  
 24 claimant from the fund if the claimant has received payment from  
 25 any other restitution funds or for the portions of the judgment that  
 26 the claimant has collected from the corporation or its agent or any  
 27 other defendant in the underlying judgment.

28 SEC. 10. No reimbursement is required by this act pursuant to  
 29 Section 6 of Article XIII B of the California Constitution because  
 30 the only costs that may be incurred by a local agency or school  
 31 district will be incurred because this act creates a new crime or  
 32 infraction, eliminates a crime or infraction, or changes the penalty  
 33 for a crime or infraction, within the meaning of Section 17556 of  
 34 the Government Code, or changes the definition of a crime within  
 35 the meaning of Section 6 of Article XIII B of the California  
 36 Constitution.