

Introduced by Committee on Budget and Fiscal Review

January 9, 2015

~~An act relating to the Budget Act of 2015. An act to amend Sections 19136 and 19167 of, and to add Section 17052 to, the Revenue and Taxation Code, relating to taxation, and making an appropriation therefor, to take effect immediately, bill related to the budget.~~

LEGISLATIVE COUNSEL'S DIGEST

SB 80, as amended, Committee on Budget and Fiscal Review. ~~Budget Act of 2015. Personal income taxes: earned income credit.~~

The Personal Income Tax Law allows various credits against the taxes imposed by that law, including certain credits that are allowed in modified conformity to credits allowed by federal income tax laws. Federal income tax laws allow a refundable earned income tax credit for certain low-income individuals who have earned income and who meet certain other requirements.

This bill, for taxable years beginning on or after January 1, 2015, in modified conformity with federal income tax laws, would allow a earned income credit against personal income tax, and a payment in excess of that credit amount, to an eligible individual that is equal to that portion of the earned income tax credit allowed by federal law as determined by the earned income tax credit adjustment factor as set forth in the annual Budget Act.

Existing law requires any bill authorizing a new personal income tax credit to contain, among other things, specific goals, purposes, and objectives that the tax credit will achieve, detailed performance indicators, and data collection requirements, as provided.

To measure whether the earned income credit achieves its intended purpose, this bill would require the Franchise Tax Board to annually prepare a specified written report and to provide that report to specified legislative committees.

Existing law establishes the continuously appropriated Tax Relief and Refund Account, and provides that payments required to be made to taxpayers or other persons from the Personal Income Tax Fund are to be paid from that account.

By authorizing new payments from that account for amounts in excess of personal income tax liabilities, this bill would make an appropriation.

The Personal Income Tax Law imposes taxes based upon taxable income and also imposes interest and penalties with regard to those taxes under specified circumstances, including a penalty for the underpayment of estimated tax. Existing law provides no addition to tax shall be imposed to the extent that the underpayment was created or increased by any law that is chaptered during and operative for the taxable year of the underpayment.

This bill would provide that addition to tax shall not be imposed if the applicable percentage for the earned income tax credit for the taxable year was less than the applicable percentage for that credit for the preceding taxable year and would impose a penalty, in conformity with federal law, for failure to be diligent in determining eligibility for the earned income tax credit, as specified.

This bill would declare that it is to take effect immediately as a bill providing for appropriations related to the Budget Bill.

~~*This bill would express the intent of the Legislature to enact statutory changes relating to the Budget Act of 2015.*~~

Vote: majority. Appropriation: ~~no~~ yes. Fiscal committee: ~~no~~ yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 *SECTION 1. Section 17052 is added to the Revenue and*
- 2 *Taxation Code, to read:*
- 3 *17052. (a) (1) For each taxable year beginning on or after*
- 4 *January 1, 2015, there shall be allowed against the "net tax," as*
- 5 *defined by Section 17039, an earned income tax credit in an*
- 6 *amount equal to an amount determined in accordance with Section*
- 7 *32 of the Internal Revenue Code, relating to earned income, as*

1 applicable for federal income tax purposes for the taxable year,
2 except as otherwise provided in this section.

3 (2) (A) The amount of the credit determined under Section 32
4 of the Internal Revenue Code, relating to earned income, as
5 modified by this section, shall be multiplied by the earned income
6 tax credit adjustment factor for the taxable year.

7 (B) Unless otherwise specified in the annual Budget Act, the
8 earned income tax credit adjustment factor for a taxable year
9 beginning on or after January 1, 2015, shall be zero percent.

10 (C) The earned income tax credit authorized by this section
11 shall only be operative for taxable years for which resources are
12 authorized in the annual Budget Act for the Franchise Tax Board
13 to oversee and audit returns associated with the credit.

14 (b) (1) In lieu of the table prescribed in Section 32(b)(1) of the
15 Internal Revenue Code, relating to percentages, the credit
16 percentage and the phaseout percentage shall be determined as
17 follows:

18			
19	<i>In the case of an eligible individual</i>	<i>The credit</i>	<i>The phaseout</i>
20	<i>with:</i>	<i>percentage is:</i>	<i>percentage is:</i>
21	<i>No qualifying children</i>	<i>7.65%</i>	<i>7.65%</i>
22	<i>1 qualifying child</i>	<i>34%</i>	<i>34%</i>
23	<i>2 or more qualifying children</i>	<i>40%</i>	<i>40%</i>
24			

25 (2) (A) In lieu of the table prescribed in Section 32(b)(2)(A) of
26 the Internal Revenue Code, the earned income amount and the
27 phaseout amount shall be determined as follows:

28			
29	<i>In the case of an eligible individual</i>	<i>The earned income</i>	<i>The phaseout</i>
30	<i>with:</i>	<i>amount is:</i>	<i>amount is:</i>
31	<i>No qualifying children</i>	<i>\$3,290</i>	<i>\$3,290</i>
32	<i>1 qualifying child</i>	<i>\$4,940</i>	<i>\$4,940</i>
33	<i>2 or more qualifying children</i>	<i>\$6,935</i>	<i>\$6,935</i>
34			

35 (B) Section 32(b)(2)(B) of the Internal Revenue Code, relating
36 to joint returns, shall not apply.

37 (3) Section 32(b)(3)(A) of the Internal Revenue Code, relating
38 to increased percentage for three or more qualifying children, is
39 modified by substituting “the credit percentage and phaseout

1 *percentage is 45 percent” for “the credit percentage is 45*
2 *percent.”*

3 *(c) (1) Section 32(c)(1)(A)(ii)(I) of the Internal Revenue Code*
4 *is modified by substituting “this state” for “the United States.”*

5 *(2) Section 32(c)(2)(A) of the Internal Revenue Code is modified*
6 *as follows:*

7 *(A) Section 32(c)(2)(A)(i) of the Internal Revenue Code is*
8 *modified by deleting “plus” and inserting in lieu thereof the*
9 *following: “and only if such amounts are subject to withholding*
10 *pursuant to Division 6 (commencing with Section 13000) of the*
11 *Unemployment Insurance Code.”*

12 *(B) Section 32(c)(2)(A)(ii) of the Internal Revenue Code shall*
13 *not apply.*

14 *(3) Section 32(c)(3)(C) of the Internal Revenue Code, relating*
15 *to place of abode, is modified by substituting “this state” for “the*
16 *United States.”*

17 *(d) Section 32(i)(1) of the Internal Revenue Code is modified*
18 *by substituting “\$3,400” for “\$2,200.”*

19 *(e) In lieu of Section 32(j) of the Internal Revenue Code, relating*
20 *to inflation adjustments, for taxable years beginning on or after*
21 *January 1, 2016, the amounts specified in paragraph (2) of*
22 *subdivision (b) and in subdivision (d) shall be recomputed annually*
23 *in the same manner as the recomputation of income tax brackets*
24 *under subdivision (h) of Section 17041.*

25 *(f) If the amount allowable as a credit under this section exceeds*
26 *the tax liability computed under this part for the taxable year, the*
27 *excess shall be credited against other amounts due, if any, and the*
28 *balance, if any, shall be paid from the Tax Relief and Refund*
29 *Account and refunded to the taxpayer.*

30 *(g) The Franchise Tax Board may prescribe rules, guidelines,*
31 *or procedures necessary or appropriate to carry out the purposes*
32 *of this section. Chapter 3.5 (commencing with Section 11340) of*
33 *Part 1 of Division 3 of Title 2 of the Government Code shall not*
34 *apply to any rule, guideline, or procedure prescribed by the*
35 *Franchise Tax Board pursuant to this section.*

36 *(h) Notwithstanding any other law, amounts refunded pursuant*
37 *to this section shall be treated in the same manner as the federal*
38 *earned income refund for the purpose of determining eligibility to*
39 *receive benefits under Division 9 (commencing with Section 10000)*
40 *of the Welfare and Institutions Code or amounts of those benefits.*

1 (i) (1) For the purpose of implementing the credit allowed by
2 this section for the 2015 taxable year, the Franchise Tax Board
3 shall be exempt from the following:

4 (A) Special Project Report requirements under State
5 Administrative Manual Sections 4819.36, 4945, and 4945.2.

6 (B) Special Project Report requirements under Statewide
7 Information Management Manual Section 30.

8 (C) Section 11.00 of the 2015 Budget Act.

9 (D) Sections 12101, 12101.5, 12102, and 12102.1 of the Public
10 Contract Code.

11 (2) The Franchise Tax Board shall formally incorporate the
12 scope, costs, and schedule changes associated with the
13 implementation of the credit allowed by this section in its next
14 anticipated Special Project Report for its Enterprise Data to
15 Revenue Project.

16 (j) (1) In accordance with Section 41 of the Revenue and
17 Taxation Code, the purpose of the California Earned Income Tax
18 Credit is to reduce poverty among California's poorest working
19 families and individuals. To measure whether the credit achieves
20 its intended purpose, the Franchise Tax Board shall annually
21 prepare a written report on the following:

22 (A) The number of tax returns claiming the credit.

23 (B) The number of individuals represented on tax returns
24 claiming the credit.

25 (C) The average credit amount on tax returns claiming the
26 credit.

27 (D) The distribution of credits by number of dependents and
28 income ranges. The income ranges shall encompass the phase-in
29 and phaseout ranges of the credit.

30 (E) Using data from tax returns claiming the credit, including
31 an estimate of the federal tax credit determined under Section 32
32 of the Internal Revenue Code, an estimate of the number of families
33 who are lifted out of deep poverty by the credit and an estimate of
34 the number of families who are lifted out of deep poverty by the
35 combination of the credit and the federal tax credit. For the
36 purposes of this subdivision, a family is in "deep poverty" if the
37 income of the family is less than 50 percent of the federal poverty
38 threshold.

39 (2) The Franchise Tax Board shall provide the written report
40 to the Senate Committee on Budget and Fiscal Review, the

1 *Assembly Committee on Budget, the Senate and Assembly*
2 *Committees on Appropriations, the Senate Committee on*
3 *Governance and Finance, the Assembly Committees on Revenue*
4 *and Taxation, and the Senate and Assembly Committees on Human*
5 *Services.*

6 *(k) The tax credit allowed by this section shall be known as the*
7 *California Earned Income Tax Credit.*

8 *SEC. 2. Section 19136 of the Revenue and Taxation Code is*
9 *amended to read:*

10 19136. (a) Section 6654 of the Internal Revenue Code, relating
11 to failure by an individual to pay estimated income tax, shall apply,
12 except as otherwise provided.

13 (b) Section 6654(a)(1) of the Internal Revenue Code is modified
14 to refer to the rate determined under Section 19521 in lieu of
15 Section 6621 of the Internal Revenue Code.

16 (c) (1) Section 6654(e)(1) of the Internal Revenue Code, relating
17 to exceptions where the tax is a small amount, does not apply.

18 (2) No addition to the tax shall be imposed under this section
19 if the tax imposed under Section 17041 or 17048 and the tax
20 imposed under Section 17062 for the preceding taxable year, minus
21 the sum of any credits against the tax provided by Part 10
22 (commencing with Section 17001) or this part, or the tax computed
23 under Section 17041 or 17048 upon the estimated income for the
24 taxable year, minus the sum of any credits against the tax provided
25 by Part 10 (commencing with Section 17001) or this part, is less
26 than five hundred dollars (\$500), except in the case of a separate
27 return filed by a married person the amount shall be less than two
28 hundred fifty dollars (\$250).

29 (d) Section 6654(f) of the Internal Revenue Code does not apply
30 and for purposes of this section the term “tax” means the tax
31 imposed under Section 17041 or 17048 and the tax imposed under
32 Section 17062 less any credits against the tax provided by Part 10
33 (commencing with Section 17001) or this part, other than the credit
34 provided by subdivision (a) of Section 19002.

35 (e) (1) The credit for tax withheld on wages, as specified in
36 Section 6654(g) of the Internal Revenue Code, is the credit allowed
37 under subdivision (a) of Section 19002.

38 (2) (A) Section 6654(g)(1) of the Internal Revenue Code is
39 modified by substituting the phrase “the applicable percentage”
40 for the phrase “an equal part.”

1 (B) For purposes of this paragraph, “applicable percentage”
2 means the percentage amount prescribed under Section
3 6654(d)(1)(A) of the Internal Revenue Code, as modified by
4 subdivision (a) of Section 19136.1.

5 (f) This section applies to a nonresident individual.

6 (g) (1) No addition to tax shall be imposed under this section
7 to the extent that the underpayment was created or increased by
8 ~~any law that is chaptered during and operative for the taxable year~~
9 ~~of the underpayment.~~ *either of the following:*

10 (A) *Any law that is chaptered during and operative for the*
11 *taxable year of the underpayment.*

12 (B) *If, for a taxable year prior to its repeal, the adjustment factor*
13 *for the credit authorized by Section 17052 for the taxable year*
14 *was less than the adjustment factor for that credit for the preceding*
15 *taxable year.*

16 (2) (A) Notwithstanding Section 18415, ~~this section~~
17 *subparagraph (A) of paragraph (1)* applies to penalties imposed
18 under this section ~~on~~ *and* or after January 1, 2005.

19 (B) *Notwithstanding Section 18415, subparagraph (B) of*
20 *paragraph (1) applies to penalties imposed under this section on*
21 *or after January 1, 2016.*

22 (h) The amendments made to this section by Section 5 of
23 Chapter 305 of the Statutes of 2008 apply to taxable years
24 beginning on or after January 1, 2009.

25 (i) The amendments made to this section by ~~the act adding this~~
26 ~~subdivision~~ *Section 3 of Chapter 15 of the fourth Extraordinary*
27 *Session of the Statutes of 2009* apply to amounts withheld on wages
28 beginning on or after January 1, 2009.

29 *SEC. 3. Section 19167 of the Revenue and Taxation Code is*
30 *amended to read:*

31 19167. A penalty shall be imposed under this section for any
32 of the following:

33 (a) In accordance with Section 6695(a) of the Internal Revenue
34 Code, for failure to furnish a copy of the return to the taxpayer, as
35 required by Section 18625.

36 (b) In accordance with Section 6695(c) of the Internal Revenue
37 Code, for failure to furnish an identifying number, as required by
38 Section 18624.

39 (c) In accordance with Section 6695(d) of the Internal Revenue
40 Code, for failure to retain a copy or list, as required by Section

1 18625 or for failure to retain an electronic filing declaration, as
2 required by Section 18621.5.

3 (d) Failure to register as a tax preparer with the California Tax
4 Education Council, as required by Section 22253 of the Business
5 and Professions Code, unless it is shown that the failure was due
6 to reasonable cause and not due to willful neglect.

7 (1) The amount of the penalty under this subdivision for the
8 first failure to register is two thousand five hundred dollars
9 (\$2,500). This penalty shall be waived if proof of registration is
10 provided to the Franchise Tax Board within 90 days from the date
11 notice of the penalty is mailed to the tax preparer.

12 (2) The amount of the penalty under this subdivision for a failure
13 to register, other than the first failure to register, is five thousand
14 dollars (\$5,000).

15 (e) The Franchise Tax Board shall not impose the penalties
16 authorized by subdivision (d) until either one of the following has
17 occurred:

18 (1) Commencing January 1, 2006, and continuing each year
19 thereafter, there is an appropriation in the Franchise Tax Board's
20 annual budget to fund the costs associated with the penalty
21 authorized by subdivision (d).

22 (2) (A) An agreement has been executed between the California
23 Tax Education Council and the Franchise Tax Board that provides
24 that an amount equal to all first year costs associated with the
25 penalty authorized by subdivision (d) shall be received by the
26 Franchise Tax Board. For purposes of this subparagraph, first year
27 costs include, but are not limited to, costs associated with the
28 development of processes or systems changes, if necessary, and
29 labor.

30 (B) An agreement has been executed between the California
31 Tax Education Council and the Franchise Tax Board that provides
32 that the annual costs incurred by the Franchise Tax Board
33 associated with the penalty authorized by subdivision (d) shall be
34 reimbursed by the California Tax Education Council to the
35 Franchise Tax Board.

36 (C) Pursuant to the agreement described in subparagraph (A),
37 the Franchise Tax Board has received an amount equal to the first
38 year costs described in that subparagraph.

39 (f) *In accordance with Section 6695(g) of the Internal Revenue*
40 *Code, for failure to be diligent in determining eligibility for earned*

1 *income credit for returns required to be filed on or after the*
2 *effective date of the act adding this subdivision.*

3 *SEC. 4. In future years, it is the intent of the Legislature to*
4 *enact legislation that would expand the California Earned Income*
5 *Tax Credit allowed by Section 17052 of the Revenue and Taxation*
6 *Code, as state budget conditions permit, to benefit a broader*
7 *section of working poor Californians.*

8 *SEC. 5. This act is a bill providing for appropriations related*
9 *to the Budget Bill within the meaning of subdivision (e) of Section*
10 *12 of Article IV of the California Constitution, has been identified*
11 *as related to the budget in the Budget Bill, and shall take effect*
12 *immediately.*

13 ~~SECTION 1. It is the intent of the Legislature to enact statutory~~
14 ~~changes relating to the Budget Act of 2015.~~