

AMENDED IN ASSEMBLY AUGUST 17, 2015

AMENDED IN ASSEMBLY JULY 8, 2015

AMENDED IN SENATE APRIL 21, 2015

AMENDED IN SENATE APRIL 7, 2015

**SENATE BILL**

**No. 147**

---

---

**Introduced by Senator Hernandez**

January 28, 2015

---

---

An act to add Article 4.1 (commencing with Section 14138.1) to Chapter 7 of Part 3 of Division 9 of the Welfare and Institutions Code, relating to Medi-Cal.

LEGISLATIVE COUNSEL'S DIGEST

SB 147, as amended, Hernandez. Federally qualified health centers. Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Care Services, under which qualified low-income individuals receive health care services. The Medi-Cal program is, in part, governed and funded by federal Medicaid Program provisions. Existing law provides that federally qualified health center (FQHC) services, as described, are covered benefits under the Medi-Cal program, to be reimbursed, to the extent that federal financial participation is obtained, to providers on a per-visit basis. "Visit" is defined as a face-to-face encounter between a patient of an FQHC and specified health care professionals. Existing federal law authorizes a state plan to provide for payment in any fiscal year to an FQHC for specified services in an amount that is determined under an alternative payment methodology (APM) if it is agreed to by the state and the FQHC and results in a payment to the FQHC of an amount

that is at least equal to the amount otherwise required to be paid to the FQHC.

This bill would require the department to authorize an APM pilot project, to commence no sooner than July 1, 2016, for FQHCs that agree to participate. The bill would require the department to authorize implementation of an APM pilot project with respect to a county for a period of up to 3 years. The bill would require the department to determine an APM supplemental capitation amount for each APM aid category to be paid by the department to each principal health plan that contains at least one participating FQHC in its provider network, as specified. The bill would require, except as specified, ~~that the department to contract with an independent entity to perform an evaluation of the APM pilot project be completed by an independent entity project, and would require that the evaluation be completed and provided to the Legislature, to the extent practicable, within 6 months of the conclusion of the APM pilot project, and would require the independent entity to report the findings to the department and the Legislature.~~ *project in certain counties, as specified.*

Vote: majority. Appropriation: no. Fiscal committee: yes.  
 State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Article 4.1 (commencing with Section 14138.1)  
 2 is added to Chapter 7 of Part 3 of Division 9 of the Welfare and  
 3 Institutions Code, to read:

4  
 5 Article 4.1. Payment Reform Pilot Program for Federally  
 6 Qualified Health Centers  
 7

8 14138.1. For purposes of this article, the following definitions  
 9 apply:

10 (a) “Alternative payment methodology” (APM) has the same  
 11 meaning as specified in Section 1396a(bb)(6) of Title 42 of the  
 12 United States Code.

13 (b) “APM aid category” means a Medi-Cal category of aid  
 14 designated by the department. For all its APM enrollees in an APM  
 15 aid category, a participating FQHC site shall receive compensation  
 16 as described under the APM pilot project. The APM aid categories

1 may include, but are not limited to, all of the following categories  
2 of aid:

3 (1) Adults.

4 (2) Children.

5 (3) Seniors and persons with disabilities.

6 (4) The adult expansion population eligible pursuant to Section  
7 14005.60, to the extent the department determines, in consultation  
8 with health plans and interested FQHCs, that sufficient data is  
9 available to allow for inclusion of this population in the APM pilot  
10 project. This paragraph shall not be construed to prohibit inclusion  
11 of the adult expansion population in the APM pilot project on a  
12 date subsequent to initial authorization pursuant to subdivision (a)  
13 of Section 14138.12.

14 (c) “APM enrollee” means a member who is assigned by a  
15 principal health plan or subcontracting payer to a participating  
16 FQHC for primary care services and who is within one of the  
17 designated APM aid categories.

18 (d) “APM pilot project” means the pilot project authorized by  
19 this article.

20 (e) “APM scope of services” means the scope of services for a  
21 participating FQHC for which its per-visit rate was determined  
22 pursuant to Section 14132.100.

23 (f) “APM supplemental capitation” means an additional, APM  
24 aid category-specific, PMPM amount that is paid by the department  
25 to a principal health plan having one or more participating FQHCs  
26 in its provider network.

27 (g) “Clinic-specific PMPM” means the monthly, per assigned  
28 member, capitated amount the principal health plan or  
29 subcontracting payer is required to pay to the participating FQHC  
30 for the APM scope of services. The clinic-specific PMPM is  
31 exclusive of any incentive payments and shall be developed to  
32 reflect the amount the participating FQHC would have received  
33 under the prospective payment system methodology set forth in  
34 Section 14132.100.

35 (h) “FQHC” means any community or public “federally qualified  
36 health center,” as defined in Section 1396d(l)(2)(B) of Title 42 of  
37 the United States Code and providing services as defined in Section  
38 1396d(a)(2)(C) of Title 42 of the United States Code.

39 (i) “Member” means a Medi-Cal beneficiary who is enrolled  
40 with a principal health plan or subcontracting payer.

1 (j) “Participating FQHC” means an FQHC participating in the  
2 APM pilot project at one or more of the FQHC’s sites.  
3 “Participating FQHC” also refers to a FQHC’s site that is  
4 participating in the APM pilot project.

5 (k) “PMPM” and “per member per month” both mean a monthly  
6 payment made for providing or arranging health care services for  
7 a member and may refer to a payment by the department to a  
8 principal health plan, or by a principal health plan to a  
9 subcontracting payer, or by a principal health plan or  
10 subcontracting payer to an FQHC, or from and to other entities as  
11 specified in this article.

12 (l) “Principal health plan” means an organization or entity that  
13 enters into a contract with the department pursuant to Article 2.7  
14 (commencing with Section 14087.3), Article 2.8 (commencing  
15 with Section 14087.5), Article 2.81 (commencing with Section  
16 14087.96), Article 2.82 (commencing with Section 14087.98),  
17 Article 2.91 (commencing with Section 14089), or Chapter 8  
18 (commencing with Section 14200), to provide or arrange for the  
19 care of Medi-Cal beneficiaries within a county in which the APM  
20 pilot project is implemented.

21 (m) “Subcontracting payer” means an organization or entity  
22 that subcontracts with a principal health plan to provide or arrange  
23 for the care of its members and contains one or more participating  
24 FQHCs in its provider network.

25 (n) “Traditional encounter” means a face-to-face encounter that  
26 is recognized as a billable visit, as described in subdivision (g) of  
27 Section 14132.100.

28 (o) “Traditional wrap-around payment” means the supplemental  
29 payments payable to an FQHC in the absence of the APM pilot  
30 project with respect to services provided to Medi-Cal managed  
31 care enrollees, which are made by the department pursuant to  
32 subdivision (e) of Section 14087.325 and subdivision (h) of Section  
33 14132.100.

34 14138.10. The Legislature finds and declares all of the  
35 following:

36 (a) The federal Patient Protection and Affordable Care Act has  
37 made and continues to make significant progress in driving health  
38 care delivery system reforms that emphasize health outcomes,  
39 efficiency, patient satisfaction, and value.

1 (b) California has expanded Medi-Cal to cover more than 12  
2 million residents, roughly one-third of the state’s population. To  
3 meet the needs of the state’s growing patient population, California  
4 must continue to explore new strategies to expand access to high  
5 quality and cost-effective primary care services.

6 (c) With such a large portion of the state’s population receiving  
7 health care services through Medi-Cal, it is imperative that  
8 patient-centered innovations drive Medi-Cal reforms.

9 (d) Health care today is more than a face-to-face visit with a  
10 provider, but rather a whole-person approach, often including a  
11 physician, a care team of other health care providers, technology  
12 inside and outside of a health center, and wellness activities  
13 including nutrition and exercise classes, all of which are designed  
14 to be more easily incorporated into a patient’s daily life.

15 (e) Accessible health care in a manner that fits a patient’s needs  
16 is important for improving patient satisfaction, building trust, and  
17 ultimately improving health outcomes.

18 (f) In an attempt to invest up front in health care services that  
19 can prevent longer term avoidable high-cost services, the federal  
20 Patient Protection and Affordable Care Act made a significant  
21 investment in FQHCs.

22 (g) FQHCs are essential community providers, providing high  
23 quality, cost-effective comprehensive primary care services to  
24 underserved communities.

25 (h) Today FQHCs face certain restrictions because the current  
26 payment structure reimburses an FQHC only when there is a  
27 traditional encounter with a provider. Current law prohibits  
28 payment for both a primary care visit and mental health visit on  
29 the same day.

30 (i) A more practical approach financially incentivizes FQHCs  
31 to provide the right care at the right time. Restructuring the current  
32 visit based, fee-for-service model with a capitated equivalent  
33 affords FQHCs the assurance of payment and the flexibility to  
34 deliver care in the most appropriate patient-centered manner.

35 (j) A reformed payment methodology will enable FQHCs to  
36 take advantage of alternative encounters. Alternative encounters,  
37 such as group visits, same-day mental health services and telephone  
38 and email consultations, are effective care delivery methods and  
39 contribute to a patient’s overall health and well-being.

1 14138.11. It is the intent of the Legislature to test an alternative  
2 payment methodology for FQHCs, as permitted by federal law,  
3 and to design and implement the APM to do all of the following:

4 (a) Provide patient-centered care delivery options to California's  
5 expansive Medi-Cal population.

6 (b) Promote cost efficiencies, and improve population health  
7 and patient satisfaction.

8 (c) Improve the capacity of FQHCs to deliver high-quality care  
9 to a population growing in numbers and in complexity of needs.

10 (d) Transition away from a payment system that rewards volume  
11 with a flexible alternative that recognizes the value added when  
12 Medi-Cal beneficiaries are able to more easily access the care they  
13 need and when providers are able to deliver care in the most  
14 appropriate manner to patients.

15 (e) Track alternative encounters at FQHCs in order to establish  
16 a data set from which alternative encounters may be assigned a  
17 value that can be used in future ratesetting.

18 (f) Implement the APM where the FQHC receives at least the  
19 same amount of funding it would receive under the current payment  
20 system, and in a manner that does not disrupt patient care or  
21 threaten FQHC viability.

22 14138.12. (a) (1) The department shall authorize a payment  
23 reform pilot project for FQHCs using an APM in accordance with  
24 this article.

25 (2) Implementation of the APM pilot project shall begin no  
26 sooner than July 1, 2016, subject to any necessary federal  
27 approvals.

28 (3) The department shall authorize implementation of an APM  
29 pilot project with respect to a county for a period of up to three  
30 years.

31 (4) At least 90 days prior to implementation of an APM pilot  
32 project for a participating FQHC site in a county, the department  
33 shall notify a principal health plan in writing of the principal health  
34 plan's specific APM supplemental capitation rate—~~and~~  
35 ~~clinic-specific PMPM rates~~ for the participating FQHC in the  
36 county. The notification from the department to the principal health  
37 plan shall be based on the rates submitted by the department for  
38 ~~final federal~~ approval. If the APM supplemental capitation rates  
39 ~~or clinic-specific PMPM rates~~ are modified after the notification  
40 to a principal health plan, the department shall notify a principal

1 health plan of the revised rates and, if either the principal health  
2 plan or participating FQHC requests, adjust the implementation  
3 date of the APM pilot project for a participating FQHC in a county  
4 so that it occurs at least 90 days after the revised rate notification.

5 (5) *At least 90 days prior to implementation of an APM pilot*  
6 *project for a participating FQHC site in a county, the department*  
7 *shall notify a principal health plan and the FQHC site in writing*  
8 *of the clinic-specific PMPM rate for the participating FQHC site*  
9 *in the county.*

10 ~~(5)~~

11 (6) The APM pilot project for a participating FQHC site in a  
12 county shall begin no sooner than the first day of the month  
13 following the month in which the department received federal  
14 approval of the ~~rates~~. *principal health plan's specific APM*  
15 *supplemental capitation rates.*

16 (b) The APM pilot project shall comply with federal APM  
17 requirements and the department shall file a state plan amendment  
18 and seek any federal approvals as necessary for the implementation  
19 of this article. Nothing in this article shall be construed to authorize  
20 the department to seek federal approval to affirmatively waive  
21 Section 1396a(bb)(6) of Title 42 of the United States Code.

22 (c) Nothing in this article shall be construed to limit or eliminate  
23 services provided by FQHCs as covered benefits in the Medi-Cal  
24 program.

25 14138.13. (a) The department shall notify every FQHC in the  
26 state of the APM pilot project and shall invite any interested FQHC  
27 to apply for participation in the APM with respect to one or more  
28 of the FQHC's sites. Consistent with federal law, the state plan  
29 amendment described in subdivision (b) of Section 14138.12 shall  
30 specify that the department and each participating FQHC  
31 voluntarily agrees to the APM.

32 (b) (1) ~~(A)~~ ~~The department shall develop the following,~~  
33 *develop*, in consultation with interested FQHCs and principal health  
34 plans and consistent with federal law:

35 ~~(B)~~ ~~The selection process that law, the eligibility criteria to be~~  
36 *used in evaluating applications from interested FQHCs may apply*  
37 for participation in the pilot project, which shall include, but need  
38 not be limited to, the following:

39 (i)

1 (A) The FQHC has the demonstrated ability to collect and submit  
2 encounter data in a form and manner that satisfies department  
3 requirements.

4 (ii)

5 (B) The FQHC is in good standing with the relevant state and  
6 federal regulators.

7 (iii)–

8 (C) The FQHC has the financial and administrative capacity  
9 to undertake payment reform.

10 (2) *In addition to the criteria listed in paragraph (1), the*  
11 *department may take into consideration the number of APM*  
12 *enrollees assigned by a plan at each FQHC site as an eligibility*  
13 *requirement for FQHC participation.*

14 (2)

15 (3) In accordance with the process and criteria developed  
16 pursuant to ~~paragraph (1)~~, *paragraphs (1) and (2)*, the department  
17 shall approve or deny an interested FQHC site application for  
18 participation in the pilot project. The department may limit the  
19 number of participating FQHCs in the pilot project and the number  
20 of counties in which the pilot project will operate.

21 (3)

22 (4) All principal health plans and applicable subcontracting  
23 payers are required to participate in the APM pilot project pursuant  
24 to this article to the extent that one or more contracted FQHC sites  
25 located in the plan's county are selected to participate in the pilot  
26 project.

27 (c) The APM shall be applied only with respect to a participating  
28 FQHC for services the FQHC provides to its APM enrollees that  
29 are within its APM scope of services.

30 (d) Payment to the participating FQHC shall continue to be  
31 governed by the provisions of Sections 14132.100 and 14087.325  
32 for services provided with respect to both of the following  
33 categories of patients:

34 (1) A Medi-Cal beneficiary who receives services from any  
35 FQHC to which the beneficiary is not assigned for primary care  
36 services under the APM pilot project by a principal health plan or  
37 subcontracting payer.

38 (2) A person who is a Medi-Cal beneficiary, but who is not a  
39 Medi-Cal beneficiary within a designated APM aid category.

1 (e) ~~(1)~~—A participating FQHC, with respect to one or more sites  
2 of its choosing, may opt to discontinue its participation in the pilot  
3 project subject to a notice requirement of no less than 120 days.

4 ~~(2) A principal health plan may opt to discontinue its~~  
5 ~~participation in the pilot project, subject to a notice requirement~~  
6 ~~of no less than 120 days if Section 14138.16 is amended at any~~  
7 ~~time while the pilot project is in effect. The department shall place~~  
8 ~~a provision in a plan’s contract giving the plan the ability to~~  
9 ~~discontinue its participation in the APM pilot project pursuant to~~  
10 ~~this paragraph.~~

11 14138.14. (a) A participating FQHC shall be compensated for  
12 the APM scope of services provided to its APM enrollees pursuant  
13 to this section.

14 (b) A participating FQHC shall receive from the principal health  
15 plan or applicable subcontracting payer reimbursement for each  
16 APM enrollee in the form of a clinic-specific PMPM for the  
17 applicable APM aid category. The department shall determine the  
18 clinic-specific PMPM for each APM aid category taking into  
19 account all the following factors:

20 (1) Historical utilization of FQHC services by assigned members  
21 in each APM aid category.

22 (2) The participating FQHC’s prospective payment system rate  
23 and applicable adjustments relevant for the fiscal year, such as  
24 annual rate adjustments.

25 (3) Other trend and utilization adjustments as appropriate in  
26 order to reflect the level of reimbursement that would have been  
27 received by the participating FQHCs in the absence of the APM  
28 pilot project.

29 (c) A participating FQHC and applicable principal health plan  
30 or subcontracting payer may enter into arrangements in which the  
31 clinic-specific PMPM amount required in subdivision (b) is paid  
32 in more than one capitated increment, as long as the total capitation  
33 each month received by the participating FQHC is equivalent to  
34 the clinic-specific PMPM.

35 (d) In cases where a subcontracting payer is involved, the  
36 principal health plan shall demonstrate and certify to the  
37 department that it has contracts or other arrangements in place that  
38 provide for meeting the requirements in subdivision (b) and to the  
39 extent that the subcontracting payer fails to comply with the  
40 applicable requirements in this article, the principal health plan

1 shall then be responsible to ensure the participating FQHC receives  
2 all payments due under this article in a timely manner.

3 (e) The department shall adjust the amounts in subdivision (b)  
4 as necessary to account for any change to the prospective payment  
5 system rate for participating FQHCs, including changes resulting  
6 from a change in the Medicare Economic Index pursuant to  
7 subdivision (d) of Section 14132.100, and any changes in the  
8 FQHC's scope of services pursuant to subdivision (e) of Section  
9 14132.100.

10 (f) An FQHC site participating in the APM pilot project shall  
11 not receive traditional wrap-around payments pursuant to Sections  
12 14132.100 and 14087.325 for visits within the APM scope of  
13 services it provides to its APM enrollees.

14 14138.15. (a) A principal health plan shall be compensated  
15 by the department for the services provided to its APM enrollees  
16 pursuant to this section.

17 (b) For each principal health plan that contains at least one  
18 participating FQHC in its provider network, the department shall  
19 determine an APM supplemental capitation amount for each APM  
20 aid category to be paid by the department to the principal health  
21 plan, which shall be expressed as a PMPM amount. This  
22 supplemental capitation amount will be in addition to the funding  
23 for the APM scope of services already contained in the principal  
24 health plan's capitated rates paid by the department and shall be  
25 actuarially sound. The department shall determine the APM  
26 supplemental capitation amount for each APM aid category, taking  
27 into account all of the following factors:

28 (1) The clinic-specific PMPM amounts for each APM aid  
29 category for each participating FQHC in the plan's network.

30 (2) The funding for the APM scope of services already contained  
31 in the principal health plan's capitated rates.

32 (3) The historical wrap-around payments paid by the department  
33 for participating FQHCs for assigned members in each APM aid  
34 category.

35 (4) As applicable, the likely distribution of members among  
36 multiple participating FQHCs.

37 (c) The principal health plan shall report to the department, in  
38 a form to be determined by the department in consultation with  
39 the principal health plan, the number of APM enrollees for each  
40 APM aid category in the plan each month.

1 (d) The department shall pay each principal health plan its  
2 applicable APM supplemental capitation amount for the number  
3 of APM enrollees for each APM aid category reported by the  
4 principal health plan pursuant to subdivision (c).

5 (e) The department, in consultation with the principal health  
6 plans, shall develop methods to verify the information reported  
7 pursuant to subdivision (c), and may adjust the payments made  
8 pursuant to subdivision (d) as appropriate to reflect the verified  
9 number of APM enrollees for each APM aid category.

10 (f) The department shall adjust the amounts in subdivision (b)  
11 as necessary to account for any change to the prospective payment  
12 system rate for participating FQHCs, including changes resulting  
13 from a change in the Medicare Economic Index pursuant to  
14 subdivision (d) of Section 14132.100, and any changes in the  
15 FQHC's scope of services pursuant to subdivision (e) of Section  
16 14132.100.

17 14138.16. (a) For the duration of the APM pilot project, the  
18 department shall establish a risk corridor structure for the principal  
19 health plans relating only to the APM supplemental capitation  
20 payments pursuant to Section 14138.15, to the extent consistent  
21 with principals of actuarial soundness.

22 (b) The risk sharing of the costs under this section shall be  
23 constructed by the department so that it is symmetrical with respect  
24 to risk and profit, and so that all of the following apply:

25 (1) The principal health plan is fully responsible for all costs  
26 *up to one-half of 1 percent* in excess of the APM supplemental  
27 ~~capitation amounts up to one-half of one percent.~~ *amounts.*

28 (2) The principal health plan shall fully retain the revenues paid  
29 through the APM supplemental capitation amounts in excess of  
30 the costs incurred up to one-half of 1 percent below the APM  
31 supplemental capitation amounts.

32 (3) The principal health plan and the department shall share  
33 equally in the responsibility for costs in excess of the APM  
34 supplemental capitation amounts that are greater than one-half of  
35 1 percent but less than 1 percent above the APM supplemental  
36 capitation amounts.

37 (4) The principal health plan and the department shall share  
38 equally the benefit of the revenues paid through the APM  
39 supplemental capitation amounts in excess of the costs incurred

1 that are greater than one-half of 1 percent but less than 1 percent  
2 below the APM supplemental capitation amounts.

3 (5) The department shall be fully responsible for all costs in  
4 excess of the APM supplemental capitation amounts that are more  
5 than 1 percent above the APM supplemental capitation amounts.

6 (6) The department shall fully retain the revenues paid through  
7 the APM supplemental capitation amounts in excess of the costs  
8 incurred greater than 1 percent below the supplemental capitation  
9 amounts.

10 (c) The department shall develop specific contract language to  
11 implement the requirements of this section that shall be  
12 incorporated into the contracts of each affected principal health  
13 plan.

14 (d) This section shall be implemented only to the extent that  
15 any necessary federal approvals or waivers are obtained.

16 14138.17. (a) In order to ensure participating FQHCs have an  
17 incentive to manage visits and costs, while at the same time  
18 exercising a reasonable amount of flexibility to deliver care in the  
19 most efficient and quality driven manner, for the duration of the  
20 APM pilot project the department shall, in accordance with this  
21 subdivision, establish a payment adjustment structure. The payment  
22 adjustment structure shall be developed with stakeholder input and  
23 shall meet the requirements of Section 1396a(bb)(6) of Title 42  
24 of the United States Code.

25 (b) The payment adjustment structure shall be applicable on a  
26 site-specific basis.

27 (c) The payment adjustment structure shall permit an aggregate  
28 adjustment to the payments received when actual utilization of  
29 services for a participating FQHC's site exceeds or falls below  
30 expectations that were reflected within the calculation of the rates  
31 developed pursuant to Sections 14138.14 and 14138.15. For  
32 purposes of this payment adjustment structure, both actual and  
33 expected utilization shall be expressed as the total number of  
34 traditional encounters that would be recognized pursuant to  
35 subdivision (g) of Section 14132.100 for the APM enrollees of the  
36 participating FQHC's site across all APM aid categories and  
37 averaged on a per member per year basis.

38 (d) An adjustment pursuant to this section shall occur no more  
39 than once per year per participating FQHC's site during the APM  
40 pilot project and shall be subject to approval by the department.

1 (1) An adjustment to payments in the case of higher than  
2 expected utilization shall be triggered when utilization exceeds  
3 projections by more than 5 percent for the first year, 7 ½ percent  
4 for the second year, and 10 percent for the third year. If the trigger  
5 level is reached in a given year, the participating FQHC site shall  
6 receive an aggregate payment adjustment from the principal health  
7 plan or applicable subcontracting payer that is based upon the  
8 difference between its actual utilization for the year and 105 percent  
9 of projected utilization for the first year, the difference between  
10 actual utilization and 107 ½ percent of projected utilization for the  
11 second year, and the difference between actual utilization and 110  
12 percent of projected utilization for the third year. The payment  
13 adjustment in each instance shall be calculated as follows:

14 (A) The actual total utilization, expressed as traditional  
15 encounters, for the applicable year shall be determined.

16 (B) The projected total utilization contained in the clinic-specific  
17 PMPMs for the actual APM enrollees for the applicable year shall  
18 be determined.

19 (C) The amount in subparagraph (B) shall be adjusted to reflect  
20 the applicable comparison utilization for the year as follows:

21 (i) Multiplied by 1.05 for year one.

22 (ii) Multiplied by 1.075 for year two.

23 ~~(ii)~~

24 (iii) Multiplied by 1.1 for year three.

25 (D) The amount in subparagraph (C) shall be subtracted from  
26 the amount in subparagraph (A).

27 (E) The amount in subparagraph (D) shall be multiplied by the  
28 per-visit rate that was determined pursuant to Section 14132.100  
29 for the participating FQHC *site* yielding the payment adjustment  
30 for the participating FQHC site. The payment adjustment shall be  
31 paid to the participating FQHC site by the principal health plan,  
32 or subcontracting payer, as applicable, in one aggregate payment.

33 (2) (A) To incentivize care delivery in ways that may vary from  
34 traditional delivery of care, participating FQHCs shall have the  
35 flexibility to experience a lower than expected visit utilization of  
36 up to 30 percent of projected utilization. If an FQHC site's actual  
37 utilization is at a level that is more than 30 percent lower than the  
38 projected utilization, the department shall review, in consultation  
39 with the principal health plan, or subcontracting payer, as  
40 applicable, the FQHC site's relevant data to identify the cause or

1 causes of the difference, including, but not limited to, its volume  
2 of alternative encounters. If the department is able to determine  
3 that all or part of the lower than expected utilization was due to  
4 objective factors developed by the department in consultation with  
5 the principal health plans and FQHCs that are related to delivery  
6 system transformation and enhancements, such as alternative  
7 encounters, the department shall allow the participating FQHC  
8 site to retain all or a portion of the payments attributable to the  
9 utilization decrease that exceeds 30 percent lower than the projected  
10 utilization. If the department is unable to determine that all or a  
11 portion of the utilization decrease in excess of 30 percent was  
12 related to delivery system transformation and enhancements  
13 according to the objective criteria developed pursuant to this  
14 subparagraph, the participating FQHC site shall be required to  
15 refund the applicable payment amount to the participating health  
16 plan or subcontracting payer pursuant to subparagraph (B).

17 (B) The total amount refunded by the participating FQHC's  
18 FQHC site to the principal health plan or subcontracting payer  
19 shall be limited to an amount calculated as follows:

20 (i) The actual total utilization, expressed as traditional  
21 encounters, for the applicable year shall be determined.

22 (ii) The projected total utilization contained in the clinic-specific  
23 PMPMs for the actual APM enrollees for the applicable year shall  
24 be determined and multiplied by 70 percent.

25 (iii) The amount in clause (i) shall be subtracted from the amount  
26 in clause (ii).

27 (iv) The amount in clause ~~(i)~~ (iii) shall be multiplied by the  
28 participating FQHC site's per visit rate that was determined  
29 pursuant to Section 14132.100, yielding the maximum amount of  
30 the refund to be made by the participating FQHC site. The refund  
31 shall be paid in one aggregate payment.

32 (C) Any adjustment made pursuant to this paragraph shall be  
33 requested by a principal health plan, subcontracting payer, or  
34 FQHC, no later than 90 days after that determination by the  
35 department pursuant to subparagraph (A).

36 14138.18. (a) The department, in consultation with interested  
37 FQHCs and principal health plans, may modify any ~~methodology~~  
38 ~~or process methodology, process, or provision~~ specified in this  
39 article to the extent necessary to comply with federal law or to  
40 obtain any necessary federal approvals.

1 (b) This article shall be implemented only to the extent that  
2 federal financial participation is available and any necessary federal  
3 approvals have been obtained.

4 (c) In the event of a conflict between a provision in this article  
5 and the terms of a federally approved APM, the terms of the  
6 federally approved APM shall control.

7 14138.19. In the event of an epidemic, or similar catastrophic  
8 occurrence that the department determines is likely to result in at  
9 least a ~~40~~ 30 percent increase in actual utilization per member per  
10 month within the APM scope of services for one or more APM  
11 aid categories at a participating FQHC site, the department may  
12 adjust, or require the adjustment of, payments made pursuant to  
13 this article as it deems necessary to account for the utilization  
14 increase at the affected participating FQHC site. *The department*  
15 *shall make the determination described in this section upon written*  
16 *request of a participating FQHC site.*

17 ~~14138.20. (a) (1) Within six months of the conclusion of pilot~~  
18 ~~project, an evaluation shall be completed by an independent entity.~~  
19 ~~This independent entity shall report its findings to the department~~  
20 ~~and the Legislature. The evaluation shall be contingent on the~~  
21 ~~availability of nonstate General Fund moneys for this purpose, and~~  
22 ~~the availability of private foundation or nonprofit foundation money~~  
23 ~~for this purpose.~~

24 ~~(2) A report submitted pursuant to this subdivision shall be~~  
25 ~~submitted in compliance with Section 9795 of the Government~~  
26 ~~Code.~~

27 14138.20. (a) *The department shall contract with an*  
28 *independent entity to perform an evaluation of the APM pilot*  
29 *project authorized pursuant to this article. To the extent*  
30 *practicable, the evaluation shall be completed and provided to the*  
31 *appropriate fiscal and policy committees of the Legislature within*  
32 *six months of the conclusion of the pilot project in those counties*  
33 *that are included in the initial pilot project implementation*  
34 *authorized pursuant to paragraph (2) of subdivision (a) of Section*  
35 *14138.12. The department shall carry out the duty imposed*  
36 *pursuant to this subdivision only if there are sufficient private*  
37 *foundation or nonprofit foundation funds available for this purpose.*  
38 *A report submitted pursuant to this subdivision shall be submitted*  
39 *in compliance with Section 9795 of the Government Code.*

1 (b) The evaluation ~~shall assess~~ *by the independent entity shall*  
2 *assess and report on* whether the APM pilot project produced  
3 improvements in access to primary care services, care quality,  
4 patient experience, and overall health outcomes for APM enrollees.  
5 The evaluation shall include existing FQHC required quality  
6 metrics and an assessment of how the changes in financing allowed  
7 for alternative types of primary care visits and alternative  
8 encounters between the participating FQHC and the patient and  
9 how those changes affected volume of same-day visits for mental  
10 and physical health conditions. The evaluation shall also assess  
11 whether the APM pilot project's efforts to improve primary care  
12 resulted in changes to patient service utilization patterns, including  
13 the reduced utilization of avoidable high-cost services and services  
14 provided outside the FQHC.

15 14138.21. (a) Notwithstanding Chapter 3.5 (commencing  
16 with Section 11340) of Part 1 of Division 3 of Title 2 of the  
17 Government Code, the department may implement, interpret, or  
18 make specific this article by means of all-county letters, plan letters,  
19 plan or provider bulletins, or similar instructions, without taking  
20 regulatory action.

21 (b) *Beginning January 1, 2017, and notwithstanding Section*  
22 *10231.5 of the Government Code, the department shall provide a*  
23 *status report to the Legislature regarding any instruction issued*  
24 *by the department pursuant to subdivision (a) on a semiannual*  
25 *basis until six months after implementation of the pilot project*  
26 *authorized pursuant to this article.*

27 (c) *It is the intent of the Legislature, if the scope of the pilot*  
28 *project authorized by this article is extended, that the department*  
29 *adopt regulations to implement this article.*

30 14138.22. For purposes of implementing this article, the  
31 department may enter into exclusive or nonexclusive contracts on  
32 a bid or negotiated basis, including contracts for the purpose of  
33 obtaining subject matter expertise or other technical assistance.  
34 Any contract entered into or amended pursuant to this section shall  
35 be exempt from Part 2 (commencing with Section 10100) of  
36 Division 2 of the Public Contract Code and Chapter 6 (commencing  
37 with Section 14825) of Part 5.5 of Division 3 of the Government

- 1 Code, and shall be exempt from the review or approval of any
- 2 division of the Department of General Services.

O