AMENDED IN SENATE APRIL 9, 2015

SENATE BILL No. 346

Introduced by Senator Wieckowski

February 24, 2015

An act to amend Sections 127280 and 129050 of, to add *and repeal Section 127361 of, and to add* Chapter 2.6 (commencing with Section 127470) ~~to, and to repeal Article 2 (commencing with Section 127340) of Chapter 2 of,~~ *to* Part 2 of Division 107 of, the Health and Safety Code, relating to health facilities.

LEGISLATIVE COUNSEL'S DIGEST

SB 346, as amended, Wieckowski. Health facilities: community benefits.

Existing law makes certain findings and declarations regarding the social obligation of private nonprofit hospitals to provide community benefits in the public interest, and requires these hospitals, among other responsibilities, to adopt and update a community benefits plan for providing community benefits either alone, in conjunction with other health care providers, or through other organizational arrangements. Existing law requires each private nonprofit hospital, as defined, to complete a community needs assessment, as defined, and to thereafter update the community needs assessment at least once every 3 years. Existing law also requires the hospital to file a report on its community benefits plan and the activities undertaken to address community needs with the Office of Statewide Health Planning and Development. Existing law requires the statewide office to make the plans available to the public. Existing law requires that each hospital include in its community benefits plan measurable objectives and specific benefits.

This bill would declare the necessity of establishing uniform standards for reporting the amount of charity care and community benefits a facility provides to ensure that private nonprofit hospitals and nonprofit multispecialty clinics actually meet the social obligations for which they receive favorable tax treatment, among other findings and declarations.

This bill would require a private nonprofit hospital and nonprofit multispecialty clinic, as defined, to provide community benefits to the public by allocating ~~available~~ *a specified percentage of the economic value of* community ~~benefit moneys~~ *benefits* to charity health care, as defined, and community building activities, as specified. The bill would, by January 1, 2018, require a private nonprofit hospital or nonprofit multispecialty clinic to develop, in collaboration with the community benefits planning committee, as established, a community health needs assessment that evaluates the health needs and resources of the community. The bill would also require these entities, prior to completing the needs assessment, to develop a community benefits statement and a description of the process for approval of the community benefits plan by the hospital's or clinic's governing board, as specified. The bill would authorize the hospital or clinic to create a community benefits advisory committee for the purpose of soliciting community input. This bill would require the hospital or clinic to make available to the public a copy of the assessment, file the assessment with the Office of Statewide Health Planning and Development, and update the assessment at least every 3 years.

This bill would also require a private nonprofit hospital and nonprofit multispecialty clinic, by April 1, 2018, to develop a community benefits plan that includes a summary of the needs assessment and a statement of the community health care needs that will be addressed by the plan, and list the services, as provided, that the hospital or clinic intends to provide in the following year to address community health needs identified in the community health needs assessments. The bill would require the hospital or clinic to make its community health needs assessment and community benefits plan or community health plan available to the public on its Internet Web site and would require that a copy of the assessment and plan be given free of charge to any person upon request.

This bill would require a private nonprofit hospital or nonprofit multispecialty clinic, after April 1, 2018, every 2 years to submit a community benefits plan to the Office of Statewide Health Planning

and Development, as specified, and would allow a hospital or clinic under the common control of a single corporation or other entity to file a consolidated plan, as provided. The bill would require that the governing board of each hospital or clinic adopt the community benefits plan and make it available to the public, as specified.

This bill would ~~require the Office of Statewide Health Planning and Development to develop and adopt~~ *make the existing law described above inoperative, and would make the new provisions described above operative, upon the certification by the Director of Statewide Health Planning and Development of the adoption of* regulations ~~to~~ *that* prescribe a standardized format for community benefits plans, as ~~provided,~~ *provided. This bill would subsequently repeal the existing law described above. This bill would require the office to develop and adopt those regulations,* to provide technical assistance to help private nonprofit hospitals and nonprofit multispecialty clinics exempt from licensure comply with the community benefits provisions, to make public each community health needs assessment and community benefits plan and any comments received regarding those assessments and plans, to maintain a public calendar of community benefit plan adoption meetings, and to calculate and make public the total value of community benefits provided by hospitals, as specified. This bill would authorize the Office of Statewide Health Planning and Development to assess a civil penalty, as provided, against any hospital or clinic that fails to comply with these provisions. This bill would make conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 127280 of the Health and Safety Code
2 is amended to read:
3 127280. (a) Every health facility licensed pursuant to Chapter
4 2 (commencing with Section 1250) of Division 2, except a health
5 facility owned and operated by the state, shall each year be charged
6 a fee established by the office consistent with the requirements of
7 this section.
8 (b) Commencing in calendar year 2004, every freestanding
9 ambulatory surgery clinic, as defined in Section 128700, shall each

1 year be charged a fee established by the office consistent with the
2 requirements of this section.
3 (c) The fee structure shall be established each year by the office
4 to produce revenues equal to the appropriation made in the annual
5 Budget Act or another statute to pay for the functions required to
6 be performed by the office pursuant to this chapter, Chapter 2.6
7 (commencing with Section 127470), or Chapter 1 (commencing
8 with Section 128675) of Part 5, and to pay for any other
9 health-related programs administered by the office. The fee shall
10 be due on July 1 and delinquent on July 31 of each year.
11 (d) The fee for a health facility that is not a hospital, as defined
12 in subdivision (c) of Section 128700, shall be not more than 0.035
13 percent of the gross operating cost of the facility for the provision
14 of health care services for its last fiscal year that ended on or before
15 June 30 of the preceding calendar year.
16 (e) The fee for a hospital, as defined in subdivision (c) of Section
17 128700, shall be not more than 0.035 percent of the gross operating
18 cost of the facility for the provision of health care services for its
19 last fiscal year that ended on or before June 30 of the preceding
20 calendar year.
21 (f) The fee for a freestanding ambulatory surgery clinic shall
22 be established at an amount equal to the number of ambulatory
23 surgery data records submitted to the office pursuant to Section
24 128737 for encounters in the preceding calendar year multiplied
25 by not more than fifty cents ($0.50).
26 (g) There is hereby established the California Health Data and
27 Planning Fund within the office for the purpose of receiving and
28 expending fee revenues collected pursuant to this chapter.
29 (h) Any amounts raised by the collection of the special fees
30 provided for by subdivisions (d), (e), and (f) that are not required
31 to meet appropriations in the Budget Act for the current fiscal year
32 shall remain in the California Health Data and Planning Fund and
33 shall be available to the office in succeeding years when
34 appropriated by the Legislature in the annual Budget Act or another
35 statute, for expenditure under the provisions of this chapter,
36 Chapter 2.6 (commencing with Section 127470), and Chapter 1
37 (commencing with Section 128675) of Part 5, or for any other
38 health-related programs administered by the office, and shall reduce
39 the amount of the special fees that the office is authorized to
40 establish and charge.

(i) (1) No health facility liable for the payment of fees required by this section shall be issued a license or have an existing license renewed unless the fees are paid. A new, previously unlicensed, health facility shall be charged a pro rata fee to be established by the office during the first year of operation.

(2) The license of any health facility, against which the fees required by this section are charged, shall be revoked, after notice and hearing, if it is determined by the office that the fees required were not paid within the time prescribed by subdivision (c).

~~SEC. 2. Article 2 (commencing with Section 127340) of Chapter 2 of Part 2 of Division 107 of the Health and Safety Code is repealed.~~

SEC. 2. Section 127361 is added to the Health and Safety Code, immediately following Section 127360, to read:

127361. This article is inoperative as of the date of the written certification required by paragraph (1) of subdivision (a) of Section 127487, and is repealed on January 1 of the year after the year in which it becomes inoperative.

SEC. 3. Chapter 2.6 (commencing with Section 127470) is added to Part 2 of Division 107 of the Health and Safety Code, to read:

Chapter 2.6. Community Benefits

Article 1. Hospital Community Benefits

127470. (a) The Legislature finds and declares the following:

(1) Access to health care services is of vital concern to the people of California.

(2) Health care providers play an important role in providing essential health care services in the communities they serve.

(3) Notwithstanding public and private efforts to increase access to health care, the people of California continue to have significant unmet health needs. Studies indicate that as many as 6.9 million Californians are uninsured during a year.

(4) The state has a substantial interest in ensuring that the unmet health needs of its residents are addressed. Health care providers can help address these needs by providing charity care and community benefits to the uninsured and underinsured members of their communities.

1 (5) Hospitals have different roles in the community depending
2 on their mission, governance, tax status, and articles of
3 incorporation. Private hospitals that are investor owned and have
4 for-profit tax status pay property taxes, corporate income taxes,
5 and other taxes, such as unemployment insurance, on a different
6 basis than nonprofit, district, or public hospitals. Nonprofit health
7 facilities, including hospitals and multispecialty clinics, as
8 described in subdivision (*l*) of Section 1206, receive favorable tax
9 treatment by the government and, in exchange, assume a social
10 obligation to provide charity care and other community benefits
11 in the public interest.
12 (b) It is the intent of the Legislature in enacting this chapter to
13 provide uniform standards for reporting the amount of charity care
14 and community benefits provided to ensure that private nonprofit
15 hospitals and multispecialty clinics operated by nonprofit
16 corporations, as described in subdivision (*l*) of Section 1206,
17 actually meet the social obligations for which they receive
18 favorable tax treatment.
19 127472. The following definitions apply for the purposes of
20 this chapter:
21 (a) "Community" means the service area or patient population
22 for which a private nonprofit hospital or nonprofit multispecialty
23 clinic provides health care services. A private nonprofit hospital
24 or nonprofit multispecialty clinic *shall create a health equity*
25 *assessment based on the key factors relating to health and mental*
26 *health disparities and inequities described in paragraph (2) of*
27 *subdivision (d) of Section 131019.5, and* may not define its service
28 area to exclude *vulnerable populations, including, but not limited*
29 *to,* medically underserved, low-income, or minority populations
30 who are part of its patient populations, live in geographic areas in
31 which its patient populations reside, otherwise should be included
32 based on the method the hospital facility uses to define its
33 community, or populations described in subdivision (*l*).
34 (b) (1) "Community benefits" means the unreimbursed goods,
35 services, activities, programs, and other resources provided by a
36 private nonprofit hospital or nonprofit multispecialty clinic that
37 addresses community-identified health needs and concerns, *and*
38 *health disparities related to its healthy equity assessment,*
39 particularly for people who are uninsured, underserved, or members
40 of a vulnerable population. Community benefits include, but are

not limited to, charity care, *shortfalls in Medi-Cal, California Children's Services Program, or county indigent programs at cost up to 125 percent of the Medicare rate for the health care services or items provided on an inpatient basis, an outpatient basis, or through other nonprofit or public outpatient clinics, hospitals, or health care organizations,* the cost of community building activities, the cost of community health improvement services and community benefit operations, the cost of school health centers, as defined in Section 124174, the cost of health professions education and training provided without charge to community members or participants, *amounts given, with no expectation of reimbursement or repayment, to employees for the purpose of satisfying or paying off, in full or in part, preemployment student educational loan obligations,* subsidized health services for vulnerable populations, research, and contributions to community groups, vaccination programs and services for low-income families, chronic illness prevention programs and services, home-based health care programs for low-income families, or community-based mental health and ~~outreach~~ *outreach, the key factors described in paragraph (2) of subdivision (d) of Section 131019.5,* and assessment programs for low-income families. For purposes of this ~~subparagraph,~~ *subdivision,* "low-income families" means families or individuals with income less than or equal to 350 percent of the federal poverty level.

(2) For purposes of this subdivision, "community building activities" means the cost of various kinds of community building activities, including physical improvements and housing, economic development, community support, environmental improvements, community health improvement advocacy, coalition building, workforce development, *the key factors described in paragraph (2) of subdivision (d) of Section 131019.5,* and leadership development and training for community members.

(3) (A) For purposes of this subdivision, "charity care" means the unreimbursed cost to a private nonprofit hospital or nonprofit multispecialty clinic of providing services to the uninsured or underinsured, as well as providing health care services or items on an inpatient or outpatient basis to a financially qualified patient, as defined in Section 127400, with no expectation of payment.

(B) Charity care does not include any of the following:

(i) Uncollected fees or accounts written off as bad debt.

1 (ii) Care provided to patients for which a public program or
2 public or private grant funds pay for any of the charges for the
3 care.
4 (iii) Contractual adjustments in the provision of health care
5 services below the amount identified as gross charges or
6 "chargemaster" rates by the health care provider.
7 (iv) Any amount over 125 percent of the Medicare rate for the
8 health care services or items provided on an inpatient or outpatient
9 basis.
10 (v) Any amount over 125 percent of the Medicare rate for
11 providing, funding, or otherwise financially supporting health care
12 services or items with no expectation of payment provided to
13 financially qualified patients through other nonprofit or public
14 outpatient clinics, hospitals, or health care organizations.
15 (vi) The cost to a nonprofit hospital of paying a tax or other
16 governmental assessment.
17 (4) "Community benefits" does not ~~mean the~~ *include any of the*
18 *following:*
19 *(A) The* unreimbursed cost of providing services to those
20 enrolled in ~~Medi-Cal, Medicare, California Children's Services~~
21 ~~Program,~~ *Medicare* or county indigent programs or any goods,
22 services, activities, programs, or other resources program or activity
23 for which there is direct offsetting revenue.
24 *(B) Uncollected fees or accounts written off as bad debt.*
25 *(C) Contractual adjustments in the provision of health care*
26 *services below the amount identified as gross charges or*
27 *"chargemaster" rates by the health care provider.*
28 *(D) Any amount over 125 percent of the Medicare rate for the*
29 *health care services or items provided on an inpatient or outpatient*
30 *basis.*
31 *(E) Any amount over 125 percent of the Medicare rate for*
32 *providing, funding, or otherwise financially supporting health care*
33 *services or items with no expectation of payment provided to*
34 *financially qualified patients through other nonprofit or public*
35 *outpatient clinics, hospitals, or health care organizations.*
36 (c) (1) "Community benefits planning committee" means a
37 committee, designated by a private nonprofit hospital or nonprofit
38 multispecialty clinic, that oversees the community needs
39 assessment and the development of the community benefits plan

implementation strategy to meet the community health needs identified through the community health needs assessment.

(2) The community benefits planning committee shall be composed of the following:

(A) One of the following:

(i) The governing board of the hospital organization that operates the hospital facility or a committee or other party authorized by that governing body to the extent that the committee or other party is permitted under state law to act on behalf of the governing body.

(ii) If the hospital facility has its own governing body and is recognized as an entity under state law but is a disregarded entity for federal tax purposes, the governing body of that hospital facility or other committee or party authorized by that governing body to the extent that the committee or other party is permitted under state law to act on behalf of the governing body.

(B) At least one individual from the local, tribal, or regional governmental public health department, or an equivalent department or agency, with knowledge, information, or expertise relevant to the health needs of that community.

(C) At least one individual from an underserved and vulnerable population.

(d) "Discounted care" means the cost for medical care provided consistent with Article 1 (commencing with Section 127400) of Chapter 2.5.

(e) (1) "Direct offsetting revenue" means revenue from goods, services, activities, programs, or other resources that offsets the total community benefit expense of the goods, services, activities, programs, or other resources.

(2) "Direct offsetting revenue" includes revenue generated by the goods, services, activities, programs, or other resources, including, but not limited to, payment or reimbursement for services provided to program patients as well as restricted grants or contributions that the private nonprofit hospital or nonprofit multispecialty clinic uses to provide a community benefit, such as a restricted grant to provide financial assistance or fund research.

(3) "Direct offsetting revenue" does not include unrestricted grants or contributions that the private nonprofit hospital or nonprofit multispecialty clinic uses to provide a community ~~benefit.~~ *benefit, nor payments for Medi-Cal, the California Children's Services Program, or county indigent programs.*

(f) "Nonprofit multispecialty clinic" means a clinic as described in subdivision (*l*) of Section 1206.

(g) "Office" means the Office of Statewide Health Planning and Development.

(h) "Private nonprofit hospital" means a private nonprofit acute care hospital operated or controlled by a nonprofit corporation, as defined in Section 5046 of the Corporations Code, that has been determined to be exempt from taxation under the Internal Revenue Code. For purposes of this chapter, "private nonprofit hospital" does not include any of the following:

(1) A district hospital organized and governed pursuant to the Local Health Care District Law (Division 23 (commencing with Section 32000)) or a nonprofit corporation that is affiliated with the health care district hospital owner by means of the district's status as the nonprofit corporation's sole corporate member pursuant to subparagraph (B) of paragraph (1) of subdivision (h) of Section 14169.31 of the Welfare and Institutions Code.

(2) A rural general acute care hospital, as defined in subdivision (a) of Section 1250.

(3) A children's hospital, as defined in Section 10727 of the Welfare and Institutions Code.

(4) A multispecialty clinic operated by a for-profit hospital, regardless of its net revenue.

(i) "Underserved ~~and vulnerable~~ *population" or "vulnerable* population" means any of the following:

(1) A population that is exposed to medical or financial risk by virtue of being uninsured, underinsured, or eligible for Medi-Cal or a county indigent program.

(A) "Uninsured" means a self-pay patient as defined in Section 127400.

(B) "Underinsured" means a patient with high medical costs, as defined in Section 127400.

(2) A population, including, but not limited to, the following:

(A) A vulnerable community, as defined by Section 131019.5.

~~(A)~~

(B) Individuals with low educational attainment as measured by the percentage of the population over 25 years of age with less than a high school diploma.

~~(B)~~

(C) Individuals who suffer from linguistic isolation as measured by the percentage of households in which no one who is 14 years of age or older speaks English with greater than elementary proficiency.

(3) A population that meets the definition of disadvantaged community pursuant to Section 39711.

(4) Other populations that are specifically identified in the community health needs assessment required pursuant to Section 127475.

127472.5. The provisions of this chapter, except for Section 127487, are operative on the date of the written certification required by paragraph (1) of subdivision (a) of Section 127487.

Article 2. Community Benefits Statement, Community Health Needs Assessment, and Community Benefits Plan

127473. Private nonprofit hospitals and nonprofit multispecialty clinics shall provide community benefits to the community as follows:

(a) A minimum of 90 percent of the ~~available~~ *total economic value of* community ~~benefit moneys~~ *benefits* shall be allocated to community benefits that improve community health for underserved and vulnerable populations or that address a specific need identified in the community health needs assessment required pursuant to Section 127475. For purposes of this paragraph, community benefits that improve community health for underserved and vulnerable populations may include activities, including health professions education and training, that are not provided exclusively to underserved and vulnerable populations, if the activity will improve community health for underserved and vulnerable populations.

(b) A minimum of 25 percent of the ~~available~~ *total economic value of* community ~~benefit moneys~~ *benefits* shall be allocated to community building activities geographically located within underserved and vulnerable populations.

(c) To meet the requirements of subdivisions (a) and (b), ~~moneys~~ *community benefits* shall be ~~used~~ *allocated* for projects that simultaneously meet both criteria.

127474. Prior to completing the community health needs assessment pursuant to Section 127475, a private nonprofit hospital

1 or a nonprofit multispecialty clinic shall develop, in collaboration
2 with the community benefits planning committee, all of the
3 following:
4 (a) A community benefits statement that describes the hospital's
5 or clinic's commitment to developing, adopting, and implementing
6 a community benefits program. The hospital's or clinic's governing
7 board shall document that it has reviewed the hospital's or clinic's
8 organizational mission statement and considered amendments to
9 it that would better align that organizational mission statement
10 with the community benefits statement.
11 (b) A description of the process for approval of the community
12 benefits plan by the hospital's or clinic's governing board,
13 including a declaration that the board and administrators of the
14 hospital or clinic shall be responsible for oversight and
15 implementation of the community benefits plan. The board may
16 establish a community benefits implementation committee that
17 shall include members of the board, senior administrators, and
18 community stakeholders.
19 127475. (a) By January 1, 2018, a private nonprofit hospital
20 or nonprofit multispecialty clinic shall develop, in collaboration
21 with the community benefits planning committee, a community
22 health needs assessment that evaluates the health needs and
23 resources of the community it serves.
24 (b) In conducting its community health needs assessment, a
25 private nonprofit hospital or nonprofit multispecialty clinic shall
26 solicit comments from and meet with local government officials,
27 including representatives of local public health departments. A
28 private nonprofit hospital or nonprofit multispecialty clinic shall
29 also solicit comments from and meet with *representatives of*
30 *vulnerable populations, including diverse racial, ethnic, cultural,*
31 *and LGBTQQ communities, women's health advocates, mental*
32 *health advocates, health and mental health providers,*
33 *community-based organizations and advocates, academic*
34 *institutions, local public health departments, local government*
35 *entities, low-income and vulnerable consumers,* health care
36 providers, registered nurses, community groups representing,
37 among others, patients, labor, seniors, and consumers, and other
38 health-related organizations. Particular attention shall be given to
39 persons who are themselves underserved and who work with
40 underserved and vulnerable populations. Particular attention shall

1 also be given to identifying local needs to address racial and ethnic
2 disparities in health outcomes. A private nonprofit hospital or
3 nonprofit multispecialty clinic may create a community benefits
4 advisory committee for the purpose of soliciting community input.
5 (c) In preparing its community health needs assessment, a private
6 nonprofit hospital or nonprofit multispecialty clinic shall use
7 available public health data. A private nonprofit hospital or
8 nonprofit multispecialty clinic may collaborate with other facilities
9 and health care institutions in conducting community health needs
10 assessments and may make use of existing studies in completing
11 their own needs assessments.
12 (d) Not later than 30 days prior to completing a community
13 health needs assessment, a private nonprofit hospital or nonprofit
14 multispecialty clinic shall make available to the public a copy of
15 the assessment for review and comment.
16 (e) A community health needs assessment shall be filed with
17 the office. A private nonprofit hospital or a nonprofit multispecialty
18 clinic shall update its community needs assessment at least every
19 three years.
20 127476. (a) By April 1, 2018, a private nonprofit hospital or
21 nonprofit multispecialty clinic shall develop, in collaboration with
22 the community, a community benefits plan designed to achieve
23 all of the following outcomes:
24 (1) Access to health care for members of underserved and
25 vulnerable populations.
26 (2) Addressing of the essential health care needs of the
27 community, with particular attention to the needs of members of
28 underserved and vulnerable populations.
29 (3) Creation of measurable improvements in the health of the
30 community, with particular attention to the needs of members of
31 underserved and vulnerable populations.
32 (b) In developing a community benefits plan, a private nonprofit
33 hospital or nonprofit multispecialty clinic shall solicit comments
34 from and meet with local government officials, including
35 representatives of local public health departments. A private
36 nonprofit hospital or nonprofit multispecialty clinic shall also
37 solicit comments from and meet with health care providers,
38 community groups representing, among others, patients, labor,
39 seniors, and consumers, and other health-related organizations.
40 Particular attention shall be given to persons who are themselves

underserved, who work with underserved and vulnerable populations or with populations at risk for racial and ethnic disparities in health outcomes.

(c) A community benefits plan shall include, at a minimum, all of the following:

(1) A summary of the needs assessment and a statement of the community health care needs that will be addressed by the plan.

(2) A list of the services the private nonprofit hospital or nonprofit multispecialty clinic intends to provide in the following year to address community health needs identified in the community health needs assessments. The list of services shall be categorized under the following:

(A) Charity care, as defined in subdivision (b) of Section 127472.

(B) Other community benefits, including community health improvement services and community benefit operations, health professions education, subsidized health services, research, and contributions to community groups.

(C) Community building activities targeting underserved and vulnerable populations.

(3) A description of the target community or communities that the plan is intended to benefit.

(4) An estimate of the economic value of the community benefits *at cost* that the private nonprofit hospital or nonprofit multispecialty clinic intends to provide.

(5) A summary of the process used to elicit community participation in the community health needs assessment and community benefits plan design, and a description of the process for ongoing participation of community members in plan implementation and oversight, and a description of how the assessment and plan respond to the comments received by the private nonprofit hospital or nonprofit multispecialty clinic from the community.

(6) A list of individuals, organizations, and government officials consulted during the development of the plan.

(7) A description of the intended impact on health outcomes attributable to the plan, including short- and long-term measurable goals and objectives.

(8) Mechanisms to evaluate the plan's effectiveness.

(9) The name and title of the individual responsible for implementing the plan.

(10) The names of individuals on the private nonprofit hospital's or nonprofit multispecialty clinic's governing board.

(11) If applicable, a report on the community benefits efforts of the preceding year, including the amounts and types of community benefits provided, in a manner to be prescribed by the office; a statement of the plan's impact on health outcomes, including a description of the private nonprofit hospital's or nonprofit multispecialty clinic's progress toward meeting its short- and long-term goals and objectives; and an evaluation of the plan's effectiveness.

(d) A private nonprofit hospital or nonprofit multispecialty clinic may also report on bad ~~debts,~~ *debts and* Medicare ~~shortfalls, Medi-Cal shortfalls, and shortfalls from any other public program.~~ *shortfalls.* Reporting bad ~~debts,~~ *debts and* Medicare ~~shortfalls, Medi-Cal shortfalls, and other shortfalls from any other public program~~ *shortfalls* shall not be reported as community benefits and shall be calculated based on hospital costs, not charges.

(e) The governing board of a private nonprofit hospital or nonprofit multispecialty clinic shall adopt the community benefits plan at a meeting that is open to the public. No later than 30 days prior to the plan's adoption by the governing board of the private nonprofit hospital or nonprofit multispecialty clinic, a private nonprofit hospital or nonprofit multispecialty clinic shall make available to the public and to the office, in a printed copy and on its Internet Web site, both of the following:

(1) A draft of its community benefits plan.

(2) Notice of the date, time, and location of the meeting at which the community benefits plan is to be voted on for adoption by the governing board of the private nonprofit hospital or nonprofit multispecialty clinic.

(f) After April 1, 2018, a private nonprofit hospital or nonprofit multispecialty clinic shall, every two years, submit a community benefits plan that conforms with this chapter and subdivisions (b) to (e), inclusive, to the office, no later than 120 days after the end of the hospital's or clinic's fiscal year.

(g) A person or entity may file comments on a private nonprofit hospital's or nonprofit multispecialty clinic's community benefits plan with the office.

(h) A private nonprofit hospital or nonprofit multispecialty clinic, under the common control of a single corporation or another entity, may file a consolidated plan if the plan addresses services in all of the categories listed in paragraph (2) of subdivision (c) to be provided by each hospital or clinic under common control of the corporation or entity.

127477. A private nonprofit hospital or a nonprofit multispecialty clinic that reports community benefits to the community shall report on those community benefits in a consistent and comparable manner to all other private nonprofit hospitals and nonprofit multispecialty clinics.

127478. A private nonprofit hospital or a nonprofit multispecialty clinic shall make its community health needs assessment and community benefits plan available to the public on its Internet Web site. A copy of the assessment and plan shall be given free of charge to any person upon request.

Article 3. Duties of the Office of Statewide Health Planning and Development

127487. (a) (1) The office shall develop and adopt regulations to prescribe a standardized format for community benefits plans pursuant to this chapter. *Immediately following the adoption of those regulations, the director of the office shall certify the adoption of the regulations in writing, post the written certification to the office's Internet Web site and deliver it to the Secretary of State, the Secretary of the Senate, the Chief Clerk of the Assembly, and the Legislative Counsel.*

(2) The office shall develop a standardized methodology for estimating the economic value of community ~~benefits.~~ *benefits based on the cost to a private nonprofit hospital or a nonprofit multispecialty clinic. In no case shall the economic value of community benefits exceed the actual cost to a private nonprofit hospital or a nonprofit multispecialty clinic, nor more than 125 percent of the Medicare rate for the health care services or items provided on an inpatient basis, an outpatient basis, or through other nonprofit or public outpatient clinics, hospitals, or health care organizations.*

(3) In developing standards of reporting on community benefits, the office shall, to the maximum extent possible, conform to

1 Internal Revenue Service reporting standards for those data
2 elements reported to the Internal Revenue Service, but shall also
3 include those data elements required under this chapter or other
4 state law, including charity care, as defined in Section 127400.
5 (4) A private nonprofit hospital or nonprofit multispecialty clinic
6 shall annually file with the office its IRS Form 990, or its successor
7 form, and the office shall post the form on its Internet Web site.
8 (b) The office shall provide technical assistance to help private
9 nonprofit hospitals and nonprofit multispecialty clinics comply
10 with this chapter.
11 (c) The office shall make public a community health needs
12 assessment and community benefits plan and any comments
13 received regarding those assessments and plans. The office shall
14 make these documents available on its Internet Web site.
15 (d) The office shall maintain a public calendar of community
16 benefit adoption meetings held by the governing board of each
17 private nonprofit hospital or nonprofit multispecialty clinic. Notice
18 that includes the Office of Statewide Health Planning and
19 Development (OSHPD) facility number, name, parent company,
20 date, time, and location of each meeting shall be posted no later
21 than 14 days prior to the meeting date.
22 (e) For every year that a community benefits plan is submitted
23 pursuant to subdivision (f) of Section 127476, the office shall
24 calculate and make public the total value of community benefits
25 provided by each private nonprofit hospital and nonprofit
26 multispecialty clinic that reports pursuant to this chapter.
27 127488. The office may assess a civil penalty against a private
28 nonprofit hospital or nonprofit multispecialty clinic that fails to
29 comply with this article in the same manner as specified in Section
30 128770.
31 *127489. This chapter shall be operative on the date of the*
32 *written certification required by subdivision (a) of Section 127487.*
33 SEC. 4. Section 129050 of the Health and Safety Code is
34 amended to read:
35 129050. A loan shall be eligible for insurance under this chapter
36 if all of the following conditions are met:
37 (a) The loan shall be secured by a first mortgage, first deed of
38 trust, or other first priority lien on a fee interest of the borrower
39 or by a leasehold interest of the borrower having a term of at least
40 20 years, including options to renew for that duration, longer than

the term of the insured loan. The security for the loan shall be subject only to those conditions, covenants and restrictions, easements, taxes, and assessments of record approved by the office, and other liens securing debt insured under this chapter. The office may require additional agreements in security of the loan.

(b) The borrower obtains an American Land Title Association title insurance policy with the office designated as beneficiary, with liability equal to the amount of the loan insured under this chapter, and with additional endorsements that the office may reasonably require.

(c) The proceeds of the loan shall be used exclusively for the construction, improvement, or expansion of the health facility, as approved by the office under Section 129020. However, loans insured pursuant to this chapter may include loans to refinance another prior loan, whether or not state insured and without regard to the date of the prior loan, if the office determines that the amount refinanced does not exceed 90 percent of the original total construction costs and is otherwise eligible for insurance under this chapter. The office may not insure a loan for a health facility that the office determines is not needed pursuant to subdivision (k).

(d) The loan shall have a maturity date not exceeding 30 years from the date of the beginning of amortization of the loan, except as authorized by subdivision (e), or 75 percent of the office's estimate of the economic life of the health facility, whichever is the lesser.

(e) The loan shall contain complete amortization provisions requiring periodic payments by the borrower not in excess of its reasonable ability to pay as determined by the office. The office shall permit a reasonable period of time during which the first payment to amortization may be waived on agreement by the lender and borrower. The office may, however, waive the amortization requirements of this subdivision and of subdivision (g) of this section when a term loan would be in the borrower's best interest.

(f) The loan shall bear interest on the amount of the principal obligation outstanding at any time at a rate, as negotiated by the borrower and lender, as the office finds necessary to meet the loan money market. As used in this chapter, "interest" does not include premium charges for insurance and service charges if any. Where

1 a loan is evidenced by a bond issue of a political subdivision, the
2 interest thereon may be at any rate the bonds may legally bear.
3 (g) The loan shall provide for the application of the borrower's
4 periodic payments to amortization of the principal of the loan.
5 (h) The loan shall contain those terms and provisions with
6 respect to insurance, repairs, alterations, payment of taxes and
7 assessments, foreclosure proceedings, anticipation of maturity,
8 additional and secondary liens, and other matters the office may
9 in its discretion prescribe.
10 (i) The loan shall have a principal obligation not in excess of
11 an amount equal to 90 percent of the total construction cost.
12 (j) The borrower shall offer reasonable assurance that the
13 services of the health facility will be made available to all persons
14 residing or employed in the area served by the facility.
15 (k) The office has determined that the facility is needed by the
16 community to provide the specified services. In making this
17 determination, the office shall do all of the following:
18 (1) Require the applicant to describe the community needs the
19 facility will meet and provide data and information to substantiate
20 the stated needs.
21 (2) Require the applicant, if appropriate, to demonstrate
22 participation in the community needs assessment required by
23 Section 127476.
24 (3) Survey appropriate local officials and organizations to
25 measure perceived needs and verify the applicant's needs
26 assessment.
27 (4) Use any additional available data relating to existing facilities
28 in the community and their capacity.
29 (5) Contact other state and federal departments that provide
30 funding for the programs proposed by the applicant to obtain those
31 departments' perspectives regarding the need for the facility.
32 Additionally, the office shall evaluate the potential effect of
33 proposed health care reimbursement changes on the facility's
34 financial feasibility.
35 (6) Consider the facility's consistency with the Cal-Mortgage
36 ~~state plan.~~ *State Plan.*
37 (*l*) In the case of acquisitions, a project loan shall be guaranteed
38 only for transactions not in excess of the fair market value of the
39 acquisition.

1 Fair market value shall be determined, for purposes of this
2 subdivision, pursuant to the following procedure, that shall be
3 utilized during the office's review of a loan guarantee application:
4 (1) Completion of a property appraisal by an appraisal firm
5 qualified to make appraisals, as determined by the office, before
6 closing a loan on the project.
7 (2) Evaluation of the appraisal in conjunction with the book
8 value of the acquisition by the office. When acquisitions involve
9 additional construction, the office shall evaluate the proposed
10 construction to determine that the costs are reasonable for the type
11 of construction proposed. In those cases where this procedure
12 reveals that the cost of acquisition exceeds the current value of a
13 facility, including improvements, then the acquisition cost shall
14 be deemed in excess of fair market value.
15 (m) Notwithstanding subdivision (i), any loan in the amount of
16 ten million dollars ($10,000,000) or less may be insured up to 95
17 percent of the total construction cost.
18 In determining financial feasibility of projects of counties
19 pursuant to this section, the office shall take into consideration
20 any assistance for the project to be provided under Section 14085.5
21 of the Welfare and Institutions Code or from other sources. It is
22 the intent of the Legislature that the office endeavor to assist
23 counties in whatever ways are possible to arrange loans that will
24 meet the requirements for insurance prescribed by this section.
25 (n) The project's level of financial risk meets the criteria in
26 Section 129051.

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