

AMENDED IN ASSEMBLY AUGUST 28, 2015

AMENDED IN ASSEMBLY JUNE 23, 2015

AMENDED IN SENATE JUNE 2, 2015

AMENDED IN SENATE APRIL 28, 2015

**SENATE BILL**

**No. 549**

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**Introduced by Senator Hall**  
**(Coauthors: Senators Mendoza and Stone)**  
(Coauthors: Assembly Members Gray and Jones-Sawyer)

February 26, 2015

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An act to add and repeal Section 320.6 of the Penal Code, relating to gaming.

LEGISLATIVE COUNSEL'S DIGEST

SB 549, as amended, Hall. Charitable raffles.

The California Constitution authorizes the Legislature to permit private, nonprofit, eligible organizations to conduct raffles as a funding mechanism to support beneficial and charitable works, if, among other conditions, at least 90% of the gross receipts from the raffle go directly to beneficial or charitable purposes in California. The California Constitution further authorizes the Legislature to amend the percentage of gross receipts required to be dedicated to beneficial or charitable purposes by a statute passed by a  $\frac{2}{3}$  vote of each house of the Legislature. Existing statutory law implements those provisions and requires the Department of Justice to administer and enforce those provisions.

This bill would authorize a major league sports raffle at a home game conducted by an eligible organization, as defined, for the purpose of directly supporting specified beneficial or charitable purposes in

California, or financially supporting another private, nonprofit, eligible organization, as defined, that performs those purposes if, among other requirements, each ticket sold contains a unique and matching identifier, 50% of the gross receipts generated from the sale of raffle tickets are used to benefit or provide support for beneficial or charitable purposes, as defined, the other 50% is paid to the winner, and the winners of the prizes are determined by a manual draw, as specified. The bill would authorize an electronic device to be used to sell tickets. The bill would prohibit the use of a random number generator for the manual draw or sale of tickets. This bill would define an eligible organization as a private, nonprofit organization established by, or affiliated with, a team from specified sports organizations that has been qualified to conduct business in California for at least one year before conducting a raffle and is exempt from taxation pursuant to specified provisions of federal and California law.

The bill would require, if an eligible organization conducts a raffle for purposes of financially supporting another private, nonprofit, eligible organization, the eligible organization conducting the raffle to distribute to the other eligible organization all proceeds not paid out to the winners within 15 days of conducting the raffle. The bill would require an eligible organization to disclose to all ticket purchasers the designated private, nonprofit organization for which the raffle is being conducted.

This bill would also prohibit an eligible organization from conducting a raffle, and a manufacturer or distributor of raffle-related products or services from conducting business with an eligible organization for purposes of conducting a raffle pursuant to these provisions, without first having obtained and thereafter maintained a registration from the Department of Justice, as specified. *Once registered, the bill would require an eligible organization to file annually thereafter with the department a report that includes specified information for each of the eligible organization's last 3 fiscal years, and would require the department to make those reports available online, as provided. This bill would authorize require the department to issue adopt, on or before June 1, 2016, regulations to enforce these provisions, would authorize the department to assess annual registration fees, as specified, to be deposited in the General Fund to cover the reasonable costs of establishing and operating this registration system, and would require the department to maintain a database of registrants and conduct specified proceedings in compliance with the Administrative Procedure Act. The bill would repeal its provisions on December 31, 2020: 2018.*

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 320.6 is added to the Penal Code, to read:

2 320.6. (a) Notwithstanding Section 320.5, this section shall  
3 apply to an eligible organization, as defined in subdivision (c).

4 (b) A raffle conducted by an eligible organization, as defined  
5 in subdivision (c), for the purpose of directly supporting beneficial  
6 or charitable purposes or financially supporting another private,  
7 nonprofit eligible organization, as defined in subdivision (c) of  
8 Section 320.5, that performs beneficial or charitable purposes may  
9 be conducted in accordance with this section.

10 (c) For purposes of this section, “eligible organization” means  
11 a private, nonprofit organization established by, or affiliated with,  
12 a team from the Major League Baseball, National Hockey League,  
13 National Basketball Association, National Football League,  
14 Women’s National Basketball Association, or Major League  
15 Soccer, or a private, nonprofit organization established by the  
16 Professional Golfers’ Association of America, Ladies Professional  
17 Golf Association, or National Association for Stock Car Auto  
18 Racing that has been qualified to conduct business in California  
19 for at least one year before conducting a raffle, is qualified for an  
20 exemption under Section 501(c)(3) of the Internal Revenue Code,  
21 and is exempt from taxation pursuant to Section 23701a, 23701b,  
22 23701d, 23701e, 23701f, 23701g, 23701k, 23701l, 23701t, or  
23 23701w of the Revenue and Taxation Code.

24 (d) For purposes of this section, “raffle” means a scheme for  
25 the distribution of prizes by chance among persons who have paid  
26 money for paper tickets that provide the opportunity to win these  
27 prizes, in which all of the following are true:

28 (1) Each ticket sold contains a unique and matching identifier.

29 (2) (A) Winners of the prizes are determined by a manual draw  
30 from tickets described in paragraph (1) that have been sold for  
31 entry in the manual draw.

32 (B) An electronic device may be used to sell tickets. The ticket  
33 receipt issued by the electronic device to the purchaser may include  
34 more than one unique and matching identifier, representative of

1 and matched to the number of tickets purchased in a single  
2 transaction.

3 (C) A random number generator is not used for the manual draw  
4 or to sell tickets.

5 (D) The prize paid to the winner is comprised of one-half or 50  
6 percent of the gross receipts generated from the sale of raffle tickets  
7 for a raffle.

8 (3) The manual draw is conducted in California under the  
9 supervision of a natural person who meets all of the following  
10 requirements:

11 (A) The person is 18 years of age or older.

12 (B) The person is affiliated with the eligible organization  
13 conducting the raffle.

14 (C) The person is registered with the Department of Justice  
15 pursuant to paragraph (4) of subdivision (o).

16 (4) (A) Fifty percent of the gross receipts generated from the  
17 sale of raffle tickets for any given manual draw are used by the  
18 eligible organization conducting the raffle to benefit or provide  
19 support for beneficial or charitable purposes, or used to benefit  
20 another private, nonprofit organization, provided that an  
21 organization receiving these funds is itself an eligible organization  
22 as defined in subdivision (c) of Section 320.5. As used in this  
23 section, “beneficial purposes” excludes purposes that are intended  
24 to benefit officers, directors, or members, as defined by Section  
25 5056 of the Corporations Code, of the eligible organization. Funds  
26 raised by raffles conducted pursuant to this section shall not be  
27 used to fund any beneficial, charitable, or other purpose outside  
28 of California. This section does not preclude an eligible  
29 organization from using funds from sources other than the sale of  
30 raffle tickets to pay for the administration or other costs of  
31 conducting a raffle.

32 (B) An employee of an eligible organization who is a direct  
33 seller of raffle tickets shall not be treated as an employee for  
34 purposes of workers’ compensation under Section 3351 of the  
35 Labor Code if the following conditions are satisfied:

36 (i) Substantially all of the remuneration, whether or not paid in  
37 cash, for the performance of the service of selling raffle tickets is  
38 directly related to sales rather than to the number of hours worked.

39 (ii) The services performed by the person are performed pursuant  
40 to a written contract between the seller and the eligible organization

1 and the contract provides that the person will not be treated as an  
2 employee with respect to the selling of raffle tickets for workers'  
3 compensation purposes.

4 (C) For purposes of this section, an employee selling raffle  
5 tickets shall be deemed to be a direct seller as described in Section  
6 650 of the Unemployment Insurance Code as long as he or she  
7 meets the requirements of that section.

8 (e) A person who receives compensation in connection with the  
9 operation of the raffle shall be an employee of the eligible  
10 organization that is conducting the raffle, and in no event may  
11 compensation be paid from revenues required to be dedicated to  
12 beneficial or charitable purposes.

13 (f) A raffle ticket shall not be sold in exchange for Bitcoin or  
14 any other cryptocurrency.

15 (g) A raffle otherwise permitted under this section shall not be  
16 conducted by means of, or otherwise utilize, any gaming machine  
17 that meets the definition of slot machine contained in Section 330a,  
18 330b, or 330.1.

19 (h) (1) A raffle otherwise permitted under this section shall not  
20 be conducted, nor may tickets for a raffle be sold, within an  
21 operating satellite wagering facility or racetrack inclosure licensed  
22 pursuant to the Horse Racing Law (Chapter 4 (commencing with  
23 Section 19400) of Division 8 of the Business and Professions Code)  
24 or within a gambling establishment licensed pursuant to the  
25 Gambling Control Act (Chapter 5 (commencing with Section  
26 19800) of Division 8 of the Business and Professions Code).

27 (2) A raffle shall not be operated or conducted in any manner  
28 over the Internet, nor may raffle tickets be sold, traded, or redeemed  
29 over the Internet. For purposes of this paragraph, an eligible  
30 organization shall not be deemed to operate or conduct a raffle  
31 over the Internet, or sell raffle tickets over the Internet, if the  
32 eligible organization advertises its raffle on the Internet or permits  
33 others to do so. Information that may be conveyed on an Internet  
34 Web site pursuant to this paragraph includes, but is not limited to,  
35 all of the following:

36 (A) Lists, descriptions, photographs, or videos of the raffle  
37 prizes.

38 (B) Lists of the prize winners.

39 (C) The rules of the raffle.

40 (D) Frequently asked questions and their answers.

1 (E) Raffle entry forms, which may be downloaded from the  
2 Internet Web site for manual completion by raffle ticket purchasers,  
3 but shall not be submitted to the eligible organization through the  
4 Internet.

5 (F) Raffle contact information, including the eligible  
6 organization's name, address, telephone number, facsimile number,  
7 or email address.

8 (i) An individual, corporation, partnership, or other legal entity  
9 shall not hold a financial interest in the conduct of a raffle, except  
10 the eligible organization that is itself authorized to conduct that  
11 raffle, and any private, nonprofit, eligible organizations receiving  
12 financial support from that charitable organization pursuant to  
13 subdivisions (b) and (d).

14 (j) (1) An eligible organization may conduct a major league  
15 sports raffle only at a home game.

16 (2) An eligible organization shall not conduct more than one  
17 major league sports raffle per home game.

18 (k) An employee shall not sell raffle tickets in any seating area  
19 designated as a family section.

20 (l) An eligible organization shall disclose to all ticket purchasers  
21 the designated private, nonprofit, eligible organization for which  
22 the raffle is being conducted.

23 (m) An eligible organization that conducts a raffle to financially  
24 support another private, nonprofit eligible organization, as defined  
25 in subdivision (c) of Section 320.5, shall distribute all proceeds  
26 not paid out to the winners of the prizes to the private, nonprofit  
27 organization within 15 days of conducting the raffle, in accordance  
28 with this section.

29 (n) Any raffle prize remaining unclaimed by a winner at the end  
30 of the season for a team with an affiliated eligible organization  
31 that conducted a raffle to financially support another private,  
32 nonprofit eligible organization, as defined in subdivision (c) of  
33 Section 320.5, shall be donated within 30 days from the end of the  
34 season by the eligible organization to the designated private,  
35 nonprofit organization for which the raffle was conducted.

36 (o) (1) (A) An eligible organization shall not conduct a raffle  
37 authorized under this section, unless it has a valid registration  
38 issued by the Department of Justice. The department shall furnish  
39 a registration form via the Internet or upon request to eligible  
40 nonprofit organizations. The department shall, by regulation, collect

1 only the information necessary to carry out the provisions of this  
2 section on this form. This information shall include, but is not  
3 limited to, the following:

4 (i) The name and address of the eligible organization.

5 (ii) The federal tax identification number, the corporate number  
6 issued by the Secretary of State, the organization number issued  
7 by the Franchise Tax Board, or the California charitable trust  
8 identification number of the eligible organization.

9 (iii) The name and title of a responsible fiduciary of the  
10 organization.

11 (B) (i) The department may require an eligible organization to  
12 pay a minimum annual registration fee of five thousand dollars  
13 (\$5,000) to cover the reasonable costs of the department to  
14 administer and enforce this section.

15 (ii) An eligible organization shall pay, in addition to the annual  
16 registration application fee, one hundred dollars (\$100) for every  
17 individual raffle conducted at an eligible location to cover the  
18 reasonable costs of the department to administer and enforce this  
19 section. This fee shall be submitted in conjunction with the annual  
20 registration form.

21 (2) (A) A manufacturer or distributor of raffle-related products  
22 or services shall not conduct business with an eligible organization  
23 for purposes of conducting a raffle pursuant to this section unless  
24 the manufacturer or distributor has a valid annual registration  
25 issued by the department.

26 (B) The department may require a manufacturer or distributor  
27 of raffle-related products or services to pay a minimum annual  
28 registration fee of five thousand dollars (\$5,000) to cover the  
29 reasonable costs of the department to administer and enforce this  
30 section.

31 (3) An eligible organization shall register the equipment used  
32 in the sale and distribution of raffle tickets, and shall have the  
33 equipment tested by an independent gaming testing lab.

34 (4) (A) A person affiliated with an eligible organization who  
35 conducts the manual draw shall annually register with the  
36 department.

37 (B) The department may require a person affiliated with an  
38 eligible organization who conducts the manual draw to pay a  
39 minimum annual registration fee of ten dollars (\$10) to cover the

1 reasonable costs of the department to administer and enforce this  
2 section.

3 (5) The department may, by regulation, adjust the annual  
4 registration fees described in this section as needed to ensure that  
5 revenues will fully offset, but not exceed, the reasonable costs  
6 incurred by the department pursuant to this section. The fees shall  
7 be deposited by the department into the General Fund.

8 (6) The department shall receive moneys for the costs incurred  
9 pursuant to this section subject to an appropriation by the  
10 Legislature.

11 (7) The department shall ~~adopt~~ *adopt, on or before June 1, 2016,*  
12 regulations necessary to effectuate this section, including  
13 emergency regulations, pursuant to the Administrative Procedure  
14 Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of  
15 Division 3 of Title 2 of the Government Code).

16 (8) The department shall maintain an automated database of all  
17 registrants.

18 (9) A local law enforcement agency shall notify the department  
19 of any arrests or investigation that may result in an administrative  
20 or criminal action against a registrant.

21 (10) The department may investigate all suspected violations  
22 of this section or any regulation adopted pursuant to this section,  
23 or any activity that the registrant has engaged in that is not in the  
24 best interests of the public's health, safety, or general welfare as  
25 it pertains to charitable raffles.

26 (11) The department may audit the records and other documents  
27 of a registrant to ensure compliance with this section, and may  
28 charge a registrant the direct costs associated with an audit  
29 conducted pursuant to this paragraph.

30 (12) (A) Once registered, an eligible organization shall file  
31 annually thereafter with the department a report that includes *all*  
32 ~~of the following:~~ *following information for each of the eligible*  
33 *organization's last three fiscal years:*

34 (i) The aggregate gross receipts from the operation of raffles.

35 (ii) The aggregate direct costs incurred by the eligible  
36 organization from the operation of raffles.

37 (iii) The charitable or beneficial purposes for which proceeds  
38 of the raffles were ~~used, or the identity of the eligible recipient~~  
39 ~~organization to which proceeds were directed, and the amount of~~  
40 ~~those proceeds:~~ *used.*

- 1     (iv) *The aggregate distributions of proceeds from the operation*  
2 *of raffles made to directly support beneficial or charitable*  
3 *purposes, other than beneficial or charitable purposes undertaken*  
4 *by the eligible organization, or eligible recipient organizations,*  
5 *under subdivision (c) of Section 320.5.*
- 6     (v) *The aggregate distributions of proceeds from the operation*  
7 *of raffles made to raffle winners.*
- 8     (vi) *The aggregate distributions of proceeds from the operation*  
9 *of raffles made to any other organizations, or for any other*  
10 *purposes, other than those included in clauses (ii), (iv), and (v).*
- 11     (vii) *A schedule of distributions of proceeds from the operation*  
12 *of raffles, by individual raffle, made to eligible recipient*  
13 *organizations under subdivision (c) of Section 320.5 that are not*  
14 *affiliated with the eligible organization.*
- 15     (viii) *A schedule of distributions of proceeds from the operation*  
16 *of raffles, by individual raffle, made to eligible recipient*  
17 *organizations under subdivision (c) of Section 320.5 that are*  
18 *affiliated with the eligible organization.*
- 19     (ix) *A schedule of distributions of proceeds from the operation*  
20 *of raffles, by individual raffle, made to any other organization not*  
21 *included under clause (vii) or (viii), or for beneficial or charitable*  
22 *purposes undertaken by the eligible organization.*
- 23     (x) *The aggregate gross receipts from activities other than the*  
24 *operation of raffles.*
- 25     (xi) *The aggregate costs incurred by the eligible organization*  
26 *from activities other than the operation of raffles.*
- 27     (xii) *The aggregate distributions of funds other than proceeds*  
28 *from the operation of raffles made to directly support beneficial*  
29 *or charitable purposes or eligible recipient organizations under*  
30 *subdivision (c) of Section 320.5.*
- 31     (xiii) *The aggregate distributions of funds other than proceeds*  
32 *from the operation of raffles for purposes other than those listed*  
33 *in clauses (xi) and (xii).*
- 34     (xiv) *A schedule of distributions of funds other than proceeds*  
35 *from the operation of raffles made to eligible recipient*  
36 *organizations under subdivision (c) of Section 320.5 that are not*  
37 *affiliated with the eligible organization.*
- 38     (xv) *A schedule of distributions of funds other than proceeds*  
39 *from the operation of raffles made to any other organization not*

1 *included under clause (xiv), or for beneficial or charitable purposes*  
2 *undertaken by the eligible organization.*

3 (B) Failure to submit the annual report to the department as  
4 required in this paragraph shall be grounds for denial of an annual  
5 registration.

6 (C) *The department shall make the reports required by this*  
7 *paragraph available to the public via the online search portal of*  
8 *the Attorney General’s Registry of Charitable Trusts maintained*  
9 *pursuant to Section 12584 of the Government Code.*

10 (13) The department shall annually furnish to registrants a form  
11 to collect this information.

12 (p) The department may take legal action against a registrant if  
13 it determines that the registrant has violated this section or a  
14 regulation adopted pursuant to this section, or that the registrant  
15 has engaged in any conduct that is not in the best interests of the  
16 public’s health, safety, or general welfare. An action taken pursuant  
17 to this subdivision does not prohibit the commencement of an  
18 administrative or criminal action by the Attorney General, a district  
19 attorney, city attorney, or county counsel.

20 (q) An action and hearing conducted to deny, revoke, or suspend  
21 a registry, or other administrative action taken against a registrant,  
22 shall be conducted pursuant to the Administrative Procedure Act  
23 (Chapters 4.5 (commencing with Section 11400) and 5  
24 (commencing with Section 11500) of Part 1 of Division 3 of Title  
25 2 of the Government Code). The department may seek civil  
26 remedies, including imposing fines, for violations of this section,  
27 and may seek recovery of the costs incurred in investigating or  
28 prosecuting an action against a registrant or applicant in accordance  
29 with those procedures specified in Section 125.3 of the Business  
30 and Professions Code. A proceeding conducted under this  
31 subdivision is subject to judicial review pursuant to Section 1094.5  
32 of the Code of Civil Procedure. A violation of this section shall  
33 not constitute a crime.

34 (r) This section shall remain in effect only until December 31,  
35 ~~2020~~, 2018, and as of that date is repealed, unless a later enacted  
36 statute, that is enacted before December 31, ~~2020~~, 2018, deletes  
37 or extends that date.

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