Introduced by Assembly Members Torlakson and Scott (Principal coauthors: Assembly Members Cardoza, Thomson, Bowen, Keeley, Lempert, Strom-Martin, and Wayne)

July 21, 1997

Assembly Constitutional Amendment No. 26—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending subdivision (c) of Section 8 of, and by amending Section 12 of, Article IV thereof, relating to the state budget.

LEGISLATIVE COUNSEL'S DIGEST

ACA 26, as introduced, Torlakson. Budget Bill: passage.

(1) The California Constitution requires the Legislature to pass the Budget Bill for the ensuing fiscal year by midnight on June 15.

This measure would amend the California Constitution to require that if the Budget Bill is not passed before midnight on June 30, any salary or reimbursement for travel or living expenses for each Member of the Legislature shall be forfeited for the period from midnight on June 30 until the date that the Budget Bill is passed. The measure also would include the amount of that forfeiture in the maximum amount permitted under the California Constitution for that fiscal year for the total aggregate expenditures of the Legislature, as specified.

(2) Existing provisions of the California Constitution provide that statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of

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the state, and urgency statutes shall go into effect immediately upon their enactment.

This measure would also provide that a statute enacting a budget bill shall go into effect immediately upon its enactment.

(3) Existing provisions of the California Constitution provide that appropriations from the General Fund, except appropriations for the public schools, are void unless passed in each house by rollcall vote entered in the journal, $^2/_3$ of the membership concurring.

This measure would additionally exempt appropriations in the Budget Bill from that $\frac{2}{3}$ vote requirement.

(4) This measure would specify that the changes to the California Constitution made by this measure would apply to the budget and the Budget Bill for the 1999–2000 fiscal year and each subsequent fiscal year.

Vote: 2/3. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

- 1 Resolved by the Assembly, the Senate concurring, That
- 2 the Legislature of the State of California at its 1997–98
- 3 Regular Session commencing on the second day of
- 4 December, 1996, two-thirds of the membership of each
- 5 house concurring, hereby proposes to the people of the
- 6 State of California that the Constitution of the State be
- 7 amended as follows:
- 8 First—That subdivision (c) of Section 8 of Article IV is 9 amended to read:
- 10 (c) (1) Except as provided in paragraphs (2) and (3)
- of this subdivision, a statute enacted at a regular session
- 12 shall go into effect on January 1 next following a 90-day 13 period from the date of enactment of the statute and a
- 14 statute enacted at a special session shall go into effect on
- 15 the 91st day after adjournment of the special session at
- 16 which the bill was passed.
- 17 (2) A statute, other than a statute establishing or 18 changing boundaries of any legislative, congressional, or
- 19 other election district, enacted by a bill passed by the
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- 20 Legislature on or before the date the Legislature adjourns 21 for a joint recess to reconvene in the second calendar year

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of the biennium of the legislative session, and in the possession of the Governor after that date, shall go into effect on January 1 next following the enactment date of the statute unless, before January 1, a copy of a referendum petition affecting the statute is submitted to the Attorney General pursuant to subdivision (d) Section 10 of Article II, in which event the statute shall go into effect on the 91st day after the enactment date unless the petition has been presented to the Secretary of State pursuant to subdivision (b) of Section 9 of Article II. 10

(3) Statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of the State, statutes enacting a budget bill, and urgency statutes shall go into effect immediately upon their enactment.

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Second—That Section 12 of Article IV is amended to read:

- SEC. 12. (a) Within the first 10 days of each calendar 19 year, the Governor shall submit to the Legislature, with an explanatory message, a budget for the ensuing fiscal year containing itemized statements for recommended state expenditures and estimated state revenues. recommended expenditures exceed estimated revenues, the Governor shall recommend the sources from which the additional revenues should be provided.
- (b) The Governor and the Governor-elect 27 require a state agency, officer, or employee to furnish whatever information is deemed necessary to prepare the budget.
- (c) The budget shall be accompanied by a budget bill 30 itemizing recommended expenditures. The bill shall be introduced immediately in each house by the persons chairing the committees that consider appropriations. 33 The Legislature shall pass the budget bill by midnight on 34 35 June 15 of each year. Until the budget bill has been 36 enacted, the Legislature shall may not send to the 37 Governor for consideration any bill appropriating funds 38 for expenditure during the fiscal year for which the budget bill is to be enacted, except emergency bills recommended by the Governor or appropriations for the

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expenses of the Legislature, not including salaries, or travel or living expenses, of Members of the Legislature.

- (d) No bill except the budget bill may contain more than one item of appropriation, and that for one certain, expressed purpose. Appropriations from the General Fund of the State, except appropriations for the public schools or appropriations made in the budget bill, are void unless passed in each house by rollcall vote entered in the journal, two thirds two-thirds of the membership 10 concurring.
 - (e) The Legislature may control the submission, approval, and enforcement of budgets and the filing of claims for all state agencies.
- 14 (f) Notwithstanding Sections 4 and 8 of Article III and 15 Section 4 of this article, in any year in which the budget 16 bill is not passed by midnight on June 30, each Member 17 of theLegislature shall forfeit any salary 18 reimbursement for travel or living expenses for the 19 period from midnight on June 30 until the date that the 20 budget bill is passed. No forfeited salary or travel and 21 living expenses may be paid retroactively. The total 22 amount of salary and travel and living expenses forfeited 23 under this subdivision during any fiscal year shall be 24 counted as part of the total aggregate expenditures of the 25 Legislature for that fiscal year for purposes of Section 7.5. 26 For purposes of this subdivision, the passage of a budget 27 bill is deemed to occur when a bill is passed that would make appropriations for the support of the government of the State for the entire fiscal year.
- 30 Third—That amendments California the to the 31 Constitution made by this measure shall apply to the budget bill for the 1999-2000 fiscal year and each 32 33 subsequent fiscal year, and shall apply for all purposes commencing July 1, 1999.