

AMENDED IN SENATE AUGUST 24, 1998

AMENDED IN SENATE JUNE 30, 1998

AMENDED IN ASSEMBLY MAY 22, 1998

AMENDED IN ASSEMBLY APRIL 2, 1998

CALIFORNIA LEGISLATURE—1997–98 REGULAR SESSION

ASSEMBLY BILL

No. 1999

**Introduced by Assembly Member Kuehl
(Principal coauthor: Assembly Member Shelley)**

February 18, 1998

An act to amend Sections 186.21, 422.75, 11410, 13023, and 13519.6 of, and to add Section 422.76 to, the Penal Code, relating to gender.

LEGISLATIVE COUNSEL'S DIGEST

AB 1999, as amended, Kuehl. Hate crimes: gender.

(1) Existing law punishes as a misdemeanor, a person who uses force or threat of force to willfully injure, intimidate, interfere with, oppress, or threaten any person in the free exercise or enjoyment of a right or privilege because of that person's race, color, religion, ancestry, national origin, disability, gender, or sexual orientation. Similarly, existing law imposes an enhanced penalty on a person who, while acting in concert with another person, commits or attempts to commit a felony because of the victim's membership in one or more of the above specified groups. An enhanced penalty is also imposed on any person who commits or attempts to

commit a felony against the property of a public agency or private institution because the property is identified or associated with a person who is a member of, or a group that is included within, one of the groups specified above. Additionally, existing law imposes enhanced penalties on a person who commits or attempts to commit a felony because of the victim's race, color, religion, nationality, country of origin, ancestry, disability, or sexual orientation, and on a person for each prior felony conviction committed because of the victim's membership in any of the groups just specified.

This bill would amend the last 2 provisions summarized above, and an intent section of an act relating to the prevention of street terrorism, by adding gender to the list of groups in which the victim's membership entitles the victim to protection under those statutes. This bill would also define "gender" for purposes of the provisions summarized in this digest and other specified provisions, to mean the victim's actual sex or the defendant's perception of the victim's sex, and includes the defendant's perception of the victim's identity or appearance, whether or not that identity or appearance is different from that traditionally associated with the victim's sex at birth. By expanding the definition of an enhancement, this bill would impose a state-mandated local program. The bill would state that this definition section does not constitute a change in, but is declaratory of, existing law.

(2) Existing law expresses the Legislature's intent that every person regardless of race, color, creed, religion, or national origin, has the right to be secure and protected from fear, intimidation, and physical harm caused by the activities of violent groups and individuals.

This bill would add a person's gender to the above list of characteristics that are protected by law.

(3) Existing law requires the Attorney General to direct local law enforcement agencies to report to the Department of Justice, information regarding physical injury, emotional suffering, or property damage where there is a reasonable cause to believe that the crime was motivated, in whole or in part, by the victim's race, ethnicity, religion, sexual orientation, or physical or mental disability.



This bill would add gender to the list of victim characteristics in the above reporting provision. By increasing the reporting duties of local officials, this bill would impose a state-mandated local program.

This bill would incorporate a cross reference to Section 190.03 of the Penal Code that would be added by AB 2324, to be operative only if both this bill and AB 2324 are enacted and become operative on or before January 1, 1999, and AB 2324 adds Section 190.03 to the Penal Code.

(4) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 186.21 of the Penal Code is
2 amended to read:
3 186.21. The Legislature hereby finds and declares that
4 it is the right of every person, regardless of race, color,
5 creed, religion, national origin, gender, age, sexual
6 orientation, or handicap, to be secure and protected from
7 fear, intimidation, and physical harm caused by the
8 activities of violent groups and individuals. It is not the
9 intent of this chapter to interfere with the exercise of the
10 constitutionally protected rights of freedom of expression



1 and association. The Legislature hereby recognizes the
2 constitutional right of every citizen to harbor and express
3 beliefs on any lawful subject whatsoever, to lawfully
4 associate with others who share similar beliefs, to petition
5 lawfully constituted authority for a redress of perceived
6 grievances, and to participate in the electoral process.

7 The Legislature, however, further finds that the State
8 of California is in a state of crisis which has been caused
9 by violent street gangs whose members threaten,
10 terrorize, and commit a multitude of crimes against the
11 peaceful citizens of their neighborhoods. These activities,
12 both individually and collectively, present a clear and
13 present danger to public order and safety and are not
14 constitutionally protected. The Legislature finds that
15 there are nearly 600 criminal street gangs operating in
16 California, and that the number of gang-related murders
17 is increasing. The Legislature also finds that in Los
18 Angeles County alone there were 328 gang-related
19 murders in 1986, and that gang homicides in 1987 have
20 increased 80 percent over 1986. It is the intent of the
21 Legislature in enacting this chapter to seek the
22 eradication of criminal activity by street gangs by
23 focusing upon patterns of criminal gang activity and upon
24 the organized nature of street gangs, which together, are
25 the chief source of terror created by street gangs. The
26 Legislature further finds that an effective means of
27 punishing and deterring the criminal activities of street
28 gangs is through forfeiture of the profits, proceeds, and
29 instrumentalities acquired, accumulated, or used by
30 street gangs.

31 SEC. 2. Section 422.75 of the Penal Code is amended
32 to read:

33 422.75. (a) Except in the case of a person punished
34 under Section 422.7, a person who commits a felony or
35 attempts to commit a felony because of the victim's race,
36 color, religion, nationality, country of origin, ancestry,
37 disability, gender, or sexual orientation, or because he or
38 she perceives that the victim has one or more of those
39 characteristics, shall receive an additional term of one,



1 two, or three years in the state prison, at the court's
2 discretion.

3 (b) Except in the case of a person punished under
4 Section 422.7 or subdivision (a) of this section, any person
5 who commits a felony or attempts to commit a felony
6 against the property of a public agency or private
7 institution, including a school, educational facility, library
8 or community center, meeting hall, place of worship, or
9 offices of an advocacy group, or the grounds adjacent to,
10 owned, or rented by the public agency or private
11 institution, because the property of the public agency or
12 private institution is identified or associated with a person
13 or group of an identifiable race, color, religion,
14 nationality, country of origin, ancestry, gender, disability,
15 or sexual orientation, shall receive an additional term of
16 one, two, or three years in the state prison, at the court's
17 discretion.

18 (c) Except in the case of a person punished under
19 Section 422.7 or subdivision (a) or (b) of this section, any
20 person who commits a felony, or attempts to commit a
21 felony, because of the victim's race, color, religion,
22 nationality, country of origin, ancestry, gender, disability,
23 or sexual orientation, or because he or she perceives that
24 the victim has one or more of those characteristics, and
25 who voluntarily acted in concert with another person,
26 either personally or by aiding and abetting another
27 person, shall receive an additional two, three, or four
28 years in the state prison, at the court's discretion.

29 (d) For the purpose of imposing an additional term
30 under subdivision (a) or (c), it shall be a factor in
31 aggravation that the defendant personally used a firearm
32 in the commission of the offense. Nothing in this
33 subdivision shall preclude a court from also imposing a
34 sentence enhancement pursuant to Section 12022.5 or
35 12022.55, or any other law.

36 (e) A person who is punished pursuant to this section
37 also shall receive an additional term of one year in the
38 state prison for each prior felony conviction on charges
39 brought and tried separately in which it was found by the
40 trier of fact or admitted by the defendant that the crime



1 was committed because of the victim's race, color,
2 religion, nationality, country of origin, ancestry,
3 disability, gender, or sexual orientation, or that the crime
4 was committed because the defendant perceived that the
5 victim had one or more of those characteristics. This
6 additional term shall only apply where a sentence
7 enhancement is not imposed pursuant to Section 667 or
8 667.5.

9 (f) Any additional term authorized by this section shall
10 not be imposed unless the allegation is charged in the
11 accusatory pleading and admitted by the defendant or
12 found to be true by the trier of fact.

13 (g) Any additional term imposed pursuant to this
14 section shall be in addition to any other punishment
15 provided by law.

16 (h) Notwithstanding any other law, the court may
17 strike any additional term imposed by this section if the
18 court determines that there are mitigating circumstances
19 and states on the record the reasons for striking the
20 additional punishment.

21 (i) (1) "Because of" means that the bias motivation
22 must be a cause in fact of the offense, whether or not other
23 causes also exist. When multiple concurrent motives exist,
24 the prohibited bias must be a substantial factor in
25 bringing about the particular result.

26 (2) This subdivision does not constitute a change in,
27 but is declaratory of, existing law under *In Re M.S.* (1995)
28 10 Cal. 4th 698 and *People v. Superior Court (Aishman)*
29 (1995) 10 Cal. 4th 735.

30 SEC. 3. Section 422.76 is added to the Penal Code, to
31 read:

32 422.76. For purposes of Section 186.21, subdivisions
33 (a) and (b) of Section 422.6, Section 422.7, subdivisions
34 (a), (b), (c), and (e) of Section 422.75, Sections 1170.75
35 and 11410, paragraph (9) of subdivision (b) of Section
36 11413, Section 13023, subdivision (c) of Section 13519.4,
37 and subdivision (a) of Section 13519.6, "gender" means
38 the victim's actual sex or the defendant's perception of
39 the victim's sex, and includes the defendant's perception
40 of the victim's identity, appearance, or behavior, whether



1 or not that identity, appearance, or behavior is different
2 from that traditionally associated with the victim's sex at
3 birth.

4 *SEC. 3.1. Section 422.76 is added to the Penal Code, to*
5 *read:*

6 *422.76. For purposes of Sections 186.21, 190.03,*
7 *subdivisions (a) and (b) of Section 422.6, Section 422.7,*
8 *subdivisions (a), (b), (c), and (e) of Section 422.75,*
9 *Sections 1170.75 and 11410, paragraph (9) of subdivision*
10 *(b) of Section 11413, Section 13023, subdivision (c) of*
11 *Section 13519.4, and subdivision (a) of Section 13519.6,*
12 *“gender” means the victim’s actual sex or the defendant’s*
13 *perception of the victim’s sex, and includes the*
14 *defendant’s perception of the victim’s identity,*
15 *appearance, or behavior; whether or not that identity,*
16 *appearance, or behavior is different from that*
17 *traditionally associated with the victim’s sex at birth.*

18 *SEC. 4. Section 11410 of the Penal Code is amended*
19 *to read:*

20 *11410. The Legislature finds and declares that it is the*
21 *right of every person regardless of race, color, creed,*
22 *religion, gender, or national origin, to be secure and*
23 *protected from fear, intimidation, and physical harm*
24 *caused by the activities of violent groups and individuals.*
25 *It is not the intent of this chapter to interfere with the*
26 *exercise of rights protected by the Constitution of the*
27 *United States. The Legislature recognizes the*
28 *constitutional right of every citizen to harbor and express*
29 *beliefs on any subject whatsoever and to associate with*
30 *others who share similar beliefs. The Legislature further*
31 *finds however, that the advocacy of unlawful violent acts*
32 *by groups against other persons or groups under*
33 *circumstances where death or great bodily injury is likely*
34 *to result is not constitutionally protected, poses a threat*
35 *to public order and safety and should be subject to*
36 *criminal and civil sanctions.*

37 *SEC. 5. Section 13023 of the Penal Code is amended*
38 *to read:*

39 *13023. Commencing July 1, 1990, subject to the*
40 *availability of adequate funding, the Attorney General*



1 shall direct local law enforcement agencies to report to
2 the Department of Justice, in a manner to be prescribed
3 by the Attorney General, any information that may be
4 required relative to any criminal acts or attempted
5 criminal acts to cause physical injury, emotional suffering,
6 or property damage where there is a reasonable cause to
7 believe that the crime was motivated, in whole or in part,
8 by the victim's race, ethnicity, religion, gender, sexual
9 orientation, or physical or mental disability. On or before
10 July 1, 1992, and every July 1 thereafter, the Department
11 of Justice shall submit a report to the Legislature
12 analyzing the results of the information obtained from
13 local law enforcement agencies pursuant to this section.

14 SEC. 6. Section 13519.6 of the Penal Code is amended
15 to read:

16 13519.6. (a) The commission shall, on or before
17 December 31, 1993, develop guidelines and a course of
18 instruction and training for law enforcement officers who
19 are employed as peace officers, or who are not yet
20 employed as a peace officer but are enrolled in a training
21 academy for law enforcement officers, addressing hate
22 crimes. "Hate crimes," for purposes of this section, means
23 any act of intimidation, harassment, physical force, or the
24 threat of physical force directed against any person, or
25 family, or their property or advocate, motivated either in
26 whole or in part by the hostility to the real or perceived
27 ethnic background, national origin, religious belief,
28 gender, age, disability, or sexual orientation, with the
29 intention of causing fear and intimidation.

30 (b) The course shall make maximum use of audio and
31 video communication and other simulation methods and
32 shall include instruction in each of the following
33 procedures and techniques:

34 (1) Indicators of hate crimes.

35 (2) The impact of these crimes on the victim, the
36 victim's family, and the community.

37 (3) Knowledge of the laws dealing with hate crimes
38 and the legal rights of, and the remedies available to,
39 victims of hate crimes.



1 (4) Law enforcement procedures, reporting, and
2 documentation of hate crimes.

3 (5) Techniques and methods to handle incidents of
4 hate crimes in a noncombative manner.

5 (c) The guidelines developed by the commission shall
6 incorporate the procedures and techniques specified in
7 subdivision (b).

8 (d) The course of training leading to the basic
9 certificate issued by the commission shall, not later than
10 July 1, 1994, include the course of instruction described in
11 subdivision (a).

12 (e) As used in this section, "peace officer" means any
13 person designated as a peace officer by Section 830.1 or
14 830.2.

15 SEC. 7. Section 422.76 of the Penal Code as added by
16 Section 3 of this act does not constitute a change in, but
17 is declaratory of, existing law.

18 SEC. 8. *Section 3.1 of this bill shall become operative*
19 *only if (1) both this bill and AB 2324 are enacted and*
20 *become effective on or before January 1, 1999, and (2) AB*
21 *2324 adds Section 190.03 to the Penal Code, in which case*
22 *Section 3 of this bill shall not become operative.*

23 SEC. 9. No reimbursement is required by this act
24 pursuant to Section 6 of Article XIII B of the California
25 Constitution for certain costs that may be incurred by a
26 local agency or school district because in that regard this
27 act creates a new crime or infraction, eliminates a crime
28 or infraction, or changes the penalty for a crime or
29 infraction, within the meaning of Section 17556 of the
30 Government Code, or changes the definition of a crime
31 within the meaning of Section 6 of Article XIII B of the
32 California Constitution.

33 However, notwithstanding Section 17610 of the
34 Government Code, if the Commission on State Mandates
35 determines that this act contains other costs mandated by
36 the state, reimbursement to local agencies and school
37 districts for those costs shall be made pursuant to Part 7
38 (commencing with Section 17500) of Division 4 of Title
39 2 of the Government Code. If the statewide cost of the
40 claim for reimbursement does not exceed one million



1 dollars (\$1,000,000), reimbursement shall be made from
2 the State Mandates Claims Fund.
3 Notwithstanding Section 17580 of the Government
4 Code, unless otherwise specified, the provisions of this act
5 shall become operative on the same date that the act
6 takes effect pursuant to the California Constitution.

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