

AMENDED IN ASSEMBLY JANUARY 3, 2000
AMENDED IN ASSEMBLY SEPTEMBER 10, 1999

CALIFORNIA LEGISLATURE—1999–2000 REGULAR SESSION

ASSEMBLY BILL

No. 565

**Introduced by Assembly Members Florez, Briggs, and
Havice**

February 19, 1999

~~An act to amend Sections 8482.3, 8482.6, and 8483.7 of the Education Code, to add Section 13825.7 to the Penal Code, and to add Sections 749.28 and 1794 to the Welfare and Institutions Code, relating to youthful—An act to add Chapter 2.5 (commencing with Section 13814) to Title 6 of Part 4 of the Penal Code, relating to youthful offenders.~~

LEGISLATIVE COUNSEL'S DIGEST

AB 565, as amended, Florez. Youthful offenders: *prevention programs.*

~~Existing law establishes the After School Learning and Safe Neighborhoods Partnerships Program that consists of 2 components: an educational and literacy component that provides academic tutoring, and an educational enrichment component that may provide, among other things, recreation and prevention activities. Existing law authorizes a local education agency or a city, county, or nonprofit organization in partnership with a local education agency or agencies to apply to establish a program.~~

~~This bill would require the 2 components of the program to additionally provide mentoring, community-based recreational activities, cultural and diversity activities, social competency skills, problem solving skills, decisionmaking skills, and, where appropriate, anger management. The bill would require an after school program to enter into a partnership with a community-based organization to provide services not offered by the school as part of the education and literacy component or the educational enrichment component, to provide adequate resources to the community-based organization to provide services not offered by the school as part of the education and literacy component or the educational enrichment component, to provide adequate resources to the community-based organization so that it may provide those services, and to offer training programs on child development and parenting skills for parents of pupils participating in the program. The bill would require a parent or guardian of a pupil participating in the program to participate in the child development and parenting training offered by the program, where feasible, and at least one of the parents of a child participating in the program to actively participate in no less than one of the activities in which their child is participating throughout the course of the program.~~

~~Existing law makes every school that establishes an After School Learning and Safe Neighborhoods Partnerships Program eligible to receive a 3-year renewable incentive grant and a supplemental grant to operate the program during any combination of summer, intersession, or vacation periods. Existing law requires each program to provide at least 50% cash or in-kind local matching funds from the school district, governmental agencies, community organizations, or the private sector for each dollar received in grant funds and prohibits using facilities and space usage to fulfill the match requirement.~~

~~This bill would require every school that establishes an after school program to expend no less than 50% of the program grant funds to provide outreach services to, and to serve, at-risk youth, as defined.~~



Existing law establishes the California Gang, Crime, and Violence Prevention Partnership Program, the Juvenile Crime Enforcement and Accountability Challenge Grant Programs, and the Runaway Youth and Families in Crises Projects, as specified.

~~This bill would set forth the intent of the Legislature to maintain funding for the California Gang, Crime, and Violence Prevention Partnership Program, and require counties participating in the Juvenile Crime Enforcement and Accountability Challenge Grant Programs to revise their local plans, as specified.~~

This bill would establish a grant program to provide funding for specified types of prevention and intervention programs for youthful offenders. It also would create within the Office of Criminal Justice Planning, the Office of Violence, Crime, and Gang Prevention to administer the grant program, develop a statewide plan for consolidating, augmenting, allocating, and coordinating violence, crime, and gang programs and resources, and to report annually to the Legislature, as specified.

Vote: majority. Appropriation: no. Fiscal committee: ~~no~~ yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 ~~SECTION 1. In order to further the public safety of~~
2 ~~California and its residents, the Legislature hereby~~
3 ~~approves the augmentation of the California Gang,~~
4 ~~Crime, and Violence Prevention Partnership Program,~~
5 ~~the Runaway Youth and Families in Crisis Project, the~~
6 ~~Juvenile Crime Enforcement and Accountability~~
7 ~~Challenge Grant Program, and the After School Learning~~
8 ~~and Safe Neighborhoods Partnerships Program with the~~
9 ~~objective of further preventing and reducing gang,~~
10 ~~crime, and violent activity in communities throughout~~
11 ~~California.~~

12 ~~SEC. 2. Section 8482.3 of the Education Code is~~
13 ~~amended to read:~~

14 ~~8482.3. (a) The After School Learning and Safe~~
15 ~~Neighborhoods Partnerships Program shall be~~



1 ~~established to serve pupils in kindergarten and grades 1~~
2 ~~to 9, inclusive, at participating elementary, middle, and~~
3 ~~junior high schoolsites.~~

4 ~~(b) A program may operate on one or multiple~~
5 ~~schoolsites. If a program operates at multiple schoolsites,~~
6 ~~only one application shall be required for its~~
7 ~~establishment.~~

8 ~~(c) An after school program established pursuant to~~
9 ~~this article shall consist of the following two components:~~

10 ~~(1) An educational and literacy component whereby~~
11 ~~tutoring or homework assistance is provided in one or~~
12 ~~more of the following areas: language arts, mathematics,~~
13 ~~history and social science, or science.~~

14 ~~(2) A component whereby educational enrichment,~~
15 ~~which may include, but need not be limited to, recreation~~
16 ~~and prevention activities, is provided.~~

17 ~~(d) The two components described in subdivision (c)~~
18 ~~shall also consist of mentoring, community-based~~
19 ~~recreational activities, cultural and diversity activities,~~
20 ~~social competency skills, problem solving skills,~~
21 ~~decisionmaking skills, and, where appropriate, anger~~
22 ~~management.~~

23 ~~(e) An after school program shall enter into a~~
24 ~~partnership with a community-based organization to~~
25 ~~provide services not offered by the school as part of the~~
26 ~~education and literacy component or the educational~~
27 ~~enrichment component and shall provide adequate~~
28 ~~resources to the community-based organization so that it~~
29 ~~may provide those services.~~

30 ~~(f) An after school program shall offer training~~
31 ~~programs on child development and parenting skills for~~
32 ~~parents of pupils participating in the program. These~~
33 ~~training programs shall be offered at community sites, for~~
34 ~~example, at community centers, apartment complexes,~~
35 ~~schoolsites, and other places that are conveniently~~
36 ~~located for parental attendance.~~

37 ~~(g) Applicants for programs established pursuant to~~
38 ~~this article may include any of the following:~~

39 ~~(1) A local education agency.~~



1 ~~(2) A city, county, or nonprofit organization in~~
2 ~~partnership with, and with the approval of, a local~~
3 ~~education agency or agencies.~~

4 ~~(h) Applicants for grants pursuant to this article shall~~
5 ~~ensure that each of the following requirements is fulfilled,~~
6 ~~if applicable:~~

7 ~~(1) The application documents the commitments of~~
8 ~~each partner to operate a program on that schoolsite or~~
9 ~~schoolsites.~~

10 ~~(2) The application has been approved by the school~~
11 ~~district and the principal of each schoolsite.~~

12 ~~(3) Each partner in the application agrees to share~~
13 ~~responsibility for the quality of the program.~~

14 ~~(4) The application designates the public agency or~~
15 ~~local education agency partner to act as the fiscal agent.~~
16 ~~For purposes of this section, “public agency” means only~~
17 ~~a county board of supervisors or, where the city is~~
18 ~~incorporated or has a charter, a city council.~~

19 ~~(5) Applicants agree to follow all fiscal reporting and~~
20 ~~auditing standards required by the State Department of~~
21 ~~Education.~~

22 ~~SEC. 3. Section 8482.6 of the Education Code is~~
23 ~~amended to read:~~

24 ~~8482.6. (a) Every pupil attending a school operating~~
25 ~~an after school program pursuant to this article is eligible~~
26 ~~to participate in the program, subject to program~~
27 ~~capacity.~~

28 ~~(b) An after school program established pursuant to~~
29 ~~this article is not required to charge family fees or~~
30 ~~conduct individual eligibility determination based on~~
31 ~~need or income.~~

32 ~~(c) Where feasible, a parent or guardian of a pupil~~
33 ~~participating in the program shall participate in the child~~
34 ~~development and parenting training offered by the~~
35 ~~program.~~

36 ~~(d) At least one of the parents of a child participating~~
37 ~~in the program shall actively participate in no less than~~
38 ~~one of the activities in which their child is participating~~
39 ~~throughout the course of the program.~~



1 ~~SEC. 4. Section 8483.7 of the Education Code is~~
2 ~~amended to read:~~

3 ~~8483.7. (a) It is the intent of the Legislature that a~~
4 ~~minimum of fifty million dollars (\$50,000,000) be~~
5 ~~appropriated for the program established pursuant to this~~
6 ~~article, through the annual Budget Act. Of the funds~~
7 ~~appropriated for the program, 50 percent shall be~~
8 ~~reserved for programs that operate at elementary schools~~
9 ~~and 50 percent shall be reserved for programs that~~
10 ~~operate at middle and junior high schools. If there are not~~
11 ~~a sufficient number of qualified applicants to use all of the~~
12 ~~funding in one category, the remaining funds may be~~
13 ~~used for qualified applicants in the other category.~~

14 ~~(b) (1) Every school that establishes a program~~
15 ~~pursuant to this article is eligible to receive a three year~~
16 ~~renewable incentive grant, subject to annual reporting~~
17 ~~and recertification as required by the State Department~~
18 ~~of Education, for up to five dollars (\$5) per day per pupil,~~
19 ~~with a maximum total grant amount of seventy-five~~
20 ~~thousand dollars (\$75,000) for each regular school year for~~
21 ~~each elementary school and one hundred thousand~~
22 ~~dollars (\$100,000) for each regular school year for each~~
23 ~~middle or junior high school.~~

24 ~~(2) For large schools, the maximum total grant~~
25 ~~amounts described in paragraph (1) may be increased~~
26 ~~based on the following formulas, up to a maximum~~
27 ~~amount of twice the respective limits specified in~~
28 ~~paragraph (1):~~

29 ~~(A) For elementary schools, multiply seventy-five~~
30 ~~dollars (\$75) by the number of pupils enrolled at the~~
31 ~~schoolsite for the normal schoolday program that exceeds~~
32 ~~600.~~

33 ~~(B) For middle schools, multiply seventy-five dollars~~
34 ~~(\$75) by the number of pupils enrolled at the schoolsite~~
35 ~~for the normal schoolday program that exceeds 900.~~

36 ~~(3) A school that establishes a program pursuant to this~~
37 ~~article is eligible to receive a supplemental grant to~~
38 ~~operate the program during any combination of summer,~~
39 ~~intersession, or vacation periods for a maximum of the~~
40 ~~lesser of the following amounts:~~



- 1 (A) Five dollars (\$5) per day per pupil.
- 2 (B) Thirty percent of the total grant amount awarded
- 3 to the school per school year pursuant to this subdivision.
- 4 (4) Each program shall provide at least 50 percent
- 5 cash or in-kind local matching funds from the school
- 6 district, governmental agencies, community
- 7 organizations, or the private sector for each dollar
- 8 received in grant funds. Neither facilities nor space usage
- 9 may fulfill the match requirement.
- 10 (e) Every school that establishes an after school
- 11 program shall expend no less than 50 percent of the funds
- 12 it receives pursuant to this article to provide outreach
- 13 services to, and to serve, at risk youth. For purposes of this
- 14 subdivision at risk youth means youth who are eligible for
- 15 enrollment in kindergarten or any of grades 1 to 9,
- 16 inclusive, and meet two or more of the following criteria:
- 17 (1) Live in a community with a high rate of crime,
- 18 violence, or gang activity or a low economic community.
- 19 (2) Are excessively absent from school, doing poorly in
- 20 school, or have dropped out of school.
- 21 (3) Come from a clinically defined dysfunctional
- 22 family.
- 23 (4) Have had one or more contacts with the police.
- 24 (5) Are gang members or former gang members or
- 25 have a family relative who is a gang member or former
- 26 gang member.
- 27 (6) Has exhibited a pattern of violent or delinquent
- 28 behavior.
- 29 (d) The administrator of a program established
- 30 pursuant to this article may supplement, but not supplant
- 31 existing funding for after school programs with grant
- 32 funds awarded pursuant to this article. State categorical
- 33 funds for remedial education activities shall not be
- 34 eligible as matching funds for those after school
- 35 programs.
- 36 (e) Up to 15 percent of the initial year's grant amount
- 37 for each grant recipient may be utilized for startup costs.
- 38 Under no circumstance shall funding for startup costs
- 39 result in an increase in the grant recipient's total funding
- 40 above the approved grant amount.



1 ~~SEC. 5. Section 13825.7 is added to the Penal Code, to~~
2 ~~read:~~

3 ~~13825.7. It is the intent of the Legislature to fund the~~
4 ~~California Gang, Crime, and Violence Prevention~~
5 ~~Partnership Program annually at no less than six million~~
6 ~~dollars (\$6,000,000) per year to existing projects that are~~
7 ~~satisfactorily meeting their contract obligations.~~

8 ~~SEC. 6. Section 749.28 is added to the Welfare and~~
9 ~~Institutions Code, to read:~~

10 ~~749.28. All counties participating in the program~~
11 ~~under this article shall amend their local plans within 90~~
12 ~~days of the enactment of this section to include~~
13 ~~prevention and early intervention activities which target~~
14 ~~at-risk youth. These activities shall be conducted by~~
15 ~~community based organizations and other entities which~~
16 ~~meet all of the following criteria:~~

17 ~~(a) They have been operating for no less than two~~
18 ~~years to provide effective prevention or early~~
19 ~~intervention services which positively affect attitudes or~~
20 ~~behaviors, or both, toward crime, gangs, and violence.~~

21 ~~(b) They follow the public health model approach by~~
22 ~~(1) identifying risk factors of the population to be~~
23 ~~targeted; (2) implementing protective factors to prevent~~
24 ~~or reduce crime and violence in the particular~~
25 ~~community to be served; and (3) designing community~~
26 ~~guidelines for prevention and early interventions.~~

27 ~~(c) The target at-risk youth who are defined as persons~~
28 ~~between the ages of 5 and 25, inclusive, who meet two or~~
29 ~~more of the following criteria: (1) they live in a high~~
30 ~~crime or violence community, (2) they live in a low~~
31 ~~economic community, (3) they are excessively absent~~
32 ~~from school or doing poorly in school, (4) they come from~~
33 ~~a dysfunctional family, (5) they have had one or more~~
34 ~~contacts with the police, (6) they are gang or former gang~~
35 ~~members, and (7) they have a family member or~~
36 ~~members who are gang or former gang members.~~

37 ~~(d) They objectively evaluate the effectiveness of~~
38 ~~their prevention and intervention activities to ensure~~
39 ~~that participants are positively affecting the attitudes and~~
40 ~~or behaviors of the at-risk youth they are serving.~~



1 ~~SEC. 7. Section 1794 is added to Article 5.4~~
2 ~~(commencing with Section 1790) of Chapter 1 of Division~~
3 ~~2.5 of the Welfare and Institutions Code, to read:~~

4 ~~1794. (a) At least four qualified project applicants~~
5 ~~shall each receive funding of approximately seven~~
6 ~~hundred twenty five thousand dollars (\$725,000) for one~~
7 ~~year. However, one of the four applicants shall receive~~
8 ~~funding to provide services in a county where there is a~~
9 ~~demonstrable need and no existing runaway youth~~
10 ~~shelters or transitional living shelters for youth.~~

11 ~~(b) Between 10 percent and 15 percent of an~~
12 ~~applicant's award shall be used to secure an independent~~
13 ~~evaluation of the applicant's services for purposes of~~
14 ~~determining, at a minimum, (1) whether runaway~~
15 ~~shelter support services are preventing runaway youth~~
16 ~~from entering the juvenile justice system and whether~~
17 ~~such services are successfully returning runaway youth to~~
18 ~~the home of their parent or guardian or to an alternative~~
19 ~~living condition where reunification is not possible, (2)~~
20 ~~whether transitional living program services are~~
21 ~~effectively enabling participants to live independent,~~
22 ~~law-abiding and reasonably functional lifestyles, and (3)~~
23 ~~whether family in crisis services are preventing families~~
24 ~~from engaging in neglectful, abusive, or criminal~~
25 ~~behavior and whether such services are enabling family~~
26 ~~members to successfully function together in the same~~
27 ~~household.~~

28 ~~(c) Up to three percent of the amount allocated under~~
29 ~~this section may be used by the Office of Criminal Justice~~
30 ~~Planning for expenditure as necessary to administer,~~
31 ~~monitor, evaluate, and report the results of this project.~~

32 ~~(d) It is the intent of the Legislature to fund this~~
33 ~~project annually at no less than six million dollars~~
34 ~~(\$6,000,000) per year.~~

35 ~~SECTION 1. Chapter 2.5 (commencing with Section~~
36 ~~13814) is added to Title 6 of Part 4 of the Penal Code, to~~
37 ~~read:~~

38



CHAPTER 2.5. VIOLENCE PREVENTION AND PUBLIC HEALTH ACT

13814. This chapter shall be known and may be cited as the Violence Prevention and Public Health Act.

13814.2. The Legislature finds and declares all of the following:

(a) Violence and crime are public health issues and must be treated through a public health approach that (1) identifies risk factors that contribute to the occurrence of crime and violence, (2) implements protective factors to prevent and reduce crime and violence, and (3) implement community guidelines for preventing, reducing and intervening in the commission of crime and violence.

(b) The United States Department of Justice has estimated that crime costs four hundred ninety billion dollars (\$490,000,000,000) per year in the form of stolen or damaged property, loss of productivity to society, loss of work time, costs to operate law enforcement and the criminal justice system, and pain and suffering of victims. While these costs can be quantified in monetary terms, it is the intangible costs of crime, namely fear, isolation, anger, and loss of trust, that can never truly be quantified or compensated for.

(c) The health-related costs of crime and violence are enormous. The average cost to treat a gunshot victim in California in 1993 was approximately twenty-five thousand eight hundred eighty-three dollars (\$25,883). In 1993 it cost seven hundred three million dollars (\$703,000,000) in direct medical care to treat wounded gunshot victims and fatalities. Over 80 percent of the medical care provided to gunshot victims were uncompensated costs that were passed on to the California public in 1995.

(d) There are approximately 55 state programs that can be classified as violence, crime, or gang prevention programs and that are operated by 11 state departments within six separate agencies. Of these programs, approximately 17 target at-risk youth and young adults



1 and are specifically designed to prevent or reduce
2 violence, crime, or gang activity, while only a few
3 programs specifically follow the public health model
4 approach.

5 (e) Consolidating many of the state's violence, crime,
6 and gang prevention programs into one office will result
7 in greater efficiency, cost-effectiveness, and the sharing
8 of resources, information, and experience. The Little
9 Hoover Commission, and the Task Force to Review
10 Juvenile Crime and the Juvenile Justice Response have
11 both recommended that youth violence and crime
12 prevention programs be consolidated into a single state
13 agency to ensure greater effectiveness.

14 (f) There is a practical and strong need to improve
15 many of the state's current prevention programs by
16 requiring that they do all of the following:

17 (1) Target at-risk and young adults and at-risk families.

18 (2) Be community based and collaborative.

19 (3) Follow the public health model approach for
20 preventing or reducing violence, crime, and gang
21 activity.

22 (4) Identify measurable goals and objectives,
23 including the improvement of attitudes and behaviors
24 toward violence, crime, and gangs.

25 (5) Be evaluated to ensure that goals and objectives
26 are being met and that attitudes and behaviors are being
27 improved.

28 (g) California has no comprehensive plan or strategy
29 for preventing violence, crime, and gang activity through
30 preventive, public health approaches.

31 (h) Despite recent declines in the arrest and
32 conviction rates of violent, criminal, and gang offenders,
33 the number of victims, arrests, and convictions remain
34 unacceptably high.

35 (i) California expends a significant amount of its
36 resources for law enforcement, incarceration, courts,
37 prosecution, and public defense, approximately fifteen
38 billion five hundred million dollars (\$15,500,000,000) in
39 1994–95, while spending under two hundred fifty million



1 dollars (\$250,000,000) for prevention programs targeting
2 at-risk youth and young adults.

3 (j) The criminal justice approach to violence, crime,
4 and gang activity cannot adequately bring violence,
5 crime, and gang activity to an acceptable level, and must
6 be balanced with other strategies, such as the prevention
7 and public health approach, that can serve, prevent, and
8 reduce violence, crime, and gang activity.

9 (k) There is a strong and practical need to develop
10 new prevention policies to require the following:

11 (1) At-risk youth and young adults and at-risk families
12 are targeted to receive services, support, or activities.

13 (2) Prevention efforts be community based and
14 collaborative.

15 (3) Prevention efforts follow the public health model
16 approach for preventing or reducing violence, crime, and
17 gang activity.

18 (4) Prevention efforts identify measurable goals and
19 objectives, including the improvement of attitudes and
20 behaviors toward violence, crime, and gangs.

21 (5) Prevention efforts are evaluated to ensure that
22 goals and objectives are being met and that attitudes and
23 behaviors are being improved.

24 (l) Local communities need assistance and resources
25 for developing and implementing effective strategies and
26 programs to prevent, intervene, and reduce violence,
27 crime, and gang activity.

28 (m) It is the intent of the Violence Prevention and
29 Public Health Act that the Office of Violence, Crime, and
30 Gang Prevention be created to prevent and reduce
31 violence, crime, and gang activity through preventive
32 and public health strategies, that existing prevention
33 programs be consolidated into and coordinated by the
34 office for purposes of efficiency and cost-effectiveness,
35 that existing prevention programs be improved to ensure
36 effectiveness and accountability, that a statewide plan be
37 developed to ensure that prevention strategies are
38 carried out throughout the state in a methodical and
39 effective manner, and that new policy be established to
40 fill in gaps in services that can prevent and reduce at-risk



1 youth and young adults and at-risk families from
2 beginning or continuing the cycle of violence, crime, or
3 gangs. However, in consolidating existing prevention
4 programs into the office, it is not the Legislature's intent
5 that resources for those programs be eliminated, reduced,
6 or affected in any way.

7 13814.3. (a) The Office of Violence, Crime, and Gang
8 Prevention is hereby created within the Office of the
9 Criminal Justice Planning.

10 (b) The duties and responsibilities of the office shall
11 include, but not be limited to, all of the following:

12 (1) Consolidating, coordinating, and administering
13 existing state-operated programs that are undertaken
14 primarily for purposes of preventing at-risk youth and
15 young adults and at-risk families from entering or
16 continuing the cycle of crime, violence, and gangs. These
17 programs do not include those programs operated by
18 local government, such as probation programs.

19 (2) Providing technical assistance and support to local
20 communities, cities, and counties in designing and
21 implementing effective programs and strategies for
22 preventing and reducing the number of at-risk youth and
23 young adults and at-risk families from engaging in crime,
24 violence, and gangs.

25 (3) Reviewing state-operated violence, crime, and
26 gang prevention programs to determine if they are
27 community based and require collaboration, if they
28 follow the public health model approach in preventing or
29 reducing violence, crime, and gang activity, if they
30 identify specific goals and objectives, if they require
31 measurable outcomes such as changes in attitudes and
32 behaviors, and if each program requires effective
33 evaluation of the program, and making
34 recommendations and changes where appropriate to
35 ensure these programs contain these components.

36 (4) Administering a grant program as described in
37 Section 13814.9 that makes resources available to
38 community-based efforts that take a public health
39 approach to preventing and reducing crime, violence,
40 and gangs.



1 (5) Identifying and disseminating information
2 regarding the availability of state, federal, public, and
3 private funding which can be used for violence, crime, or
4 gang prevention or intervention activities and services.

5 (6) Applying for funding from state, federal, public,
6 and private sources that can be awarded to organizations
7 through the grant program.

8 (7) Analyzing state public policy to assess California's
9 responses to crime, violence, and gangs, and issuing
10 recommendations to ensure the state follows the public
11 health model approach in undertaking significant and
12 effective prevention and intervention efforts to prevent
13 and reduce violence, crime, and gangs.

14 (8) Evaluating existing state-operated prevention and
15 intervention programs to determine their effectiveness
16 in preventing or reducing violence, crime, and gangs, as
17 well as in improving attitudes toward violence, crime,
18 and gangs.

19 (9) Developing a statewide plan for consolidating,
20 augmenting, allocating, and coordinating violence,
21 crime, and gang prevention programs and resources. The
22 plan shall be developed with the input and approval of
23 the advisory board described in Section 13814.8 and shall
24 be known as the California Violence Prevention and
25 Public Health Plan.

26 (10) Promoting and advocating at all levels of
27 government for the provision, expansion, and funding of
28 effective community-based prevention and public health
29 programs as part of a balanced strategy for preventing
30 and reducing violence, crime, and gangs.

31 (11) Reporting annually to the Legislature, beginning
32 at the close of the second year of operation, no less than
33 the following information:

34 (A) Activities taken by the office and their outcomes.

35 (B) Activities taken to implement the California
36 Violence Prevention and Public Health Plan, and their
37 outcomes.

38 (C) The number of at-risk youth and young adults and
39 at-risk families, as defined in this chapter, participating in
40 violence, crime, and gang prevention programs operated



1 by the state and by the office, and the outcomes of their
2 participation.

3 (D) The number of youth arrested for violence, crime,
4 or gang activity, the disposition of their arrest, and the
5 number of youth made wards of the courts.

6 (E) The number of adults arrested for violence, crime
7 or gang activity, the disposition of their arrest, and the
8 number of adults sentenced to jail, state or federal prison.

9 (12) The office shall not engage, promote, or
10 otherwise support containment or suppression-type
11 activities which include, but are not limited to, types of
12 activities that require the identification, monitoring, or
13 disclosure of gang members, juvenile, or adult offenders
14 to law enforcement agencies.

15 13814.4. (a) A grant program is hereby established to
16 carry out the goals specified in subdivision (b), and shall
17 be administered by the Office of Crime, Violence, and
18 Gang Prevention in accordance with the provisions of this
19 chapter.

20 (b) Programs administered under the grant program
21 required by this section shall be designed at a minimum
22 to do the following:

23 (1) Improve attitudes and behaviors toward violence,
24 crime, or gangs.

25 (2) Identify specific goals and objectives.

26 (3) Take a public health model approach to
27 preventing and reducing crime by identifying risk
28 factors, implementing protective factors, and
29 undertaking community campaign efforts.

30 (4) Target at-risk youth and young adults, including
31 both males and females and those in or exiting the
32 juvenile justice system, and at-risk families.

33 (5) Require the involvement of community-based
34 organizations.

35 (6) Require collaboration with other organizations
36 and agencies where appropriate.

37 (7) Require that each program be objectively
38 evaluated to determine whether attitudes and behaviors
39 toward violence, crime, or gangs are being improved and
40 whether program goals and objectives are being met.



1 (c) This grant program shall provide funding to, but
2 not be limited to, funding the following types of
3 prevention and intervention programs:

4 (1) Community-based youth violence, crime, or gang
5 prevention or early intervention programs.

6 (2) School-based youth violence, crime, or gang
7 prevention programs.

8 (3) Early childhood intervention programs designed
9 to prevent violence, crime, or gangs, and which serve
10 young children and families at risk.

11 (4) Family violence, domestic violence, and sexual
12 assault prevention programs.

13 (5) Programs that provide shelter and support
14 services to at risk youth and their families.

15 (6) Prevention programs that include alcohol and
16 substance abuse prevention efforts.

17 (7) Intervention programs that provide support
18 services to youth and young adults in or exiting the
19 juvenile justice system, and their families.

20 (8) Prevention programs that include health care
21 services.

22 13814.5. (a) The goal of the California Violence
23 Prevention and Public Health Plan is to reduce youth
24 violence, crime and gang activity to a reasonable level
25 within 10 years, and to reduce it further or to maintain it
26 at a reasonable level thereafter. The plan shall contain
27 measurable objectives for reaching this goal, which shall
28 include, but not be limited to, the following:

29 (1) Identification of effective and promising
30 prevention and public health strategies that can reduce
31 violence, crime and gang activity.

32 (2) Implementation of effective and promising
33 prevention and public health strategies in communities
34 experiencing significant levels of violence, crime or gang
35 activity.

36 (3) The identification and procurement of resources
37 which can assist in reaching the plan's goal.

38 (4) Recommendations for improving the effective
39 delivery of current and new prevention services,



1 including the consolidation and coordination of such
2 services.

3 (5) An evaluation of how local and state government
4 responds to youth violence, crime and gang activity and
5 recommendations for improving these responses.

6 (6) Evaluation efforts to determine whether
7 prevention and public health strategies are reducing
8 youth violence, crime and gang activity.

9 (b) The statewide California Violence Prevention and
10 Public Health Plan shall contain the following:

11 (1) Current information regarding the commission of
12 crime and violence in California, gangs and gang activity,
13 research on the effectiveness and cost-effectiveness of
14 violence, crime, and gang prevention programs and
15 strategies, and any other pertinent information.

16 (2) A summary of violence, crime, and gang
17 prevention programs operated by the state, and the level
18 of funding allocated annually to such programs.

19 (3) Identification of “gaps” in prevention and early
20 intervention policies and services at the state and local
21 levels.

22 (4) Identification of risk factors that place at-risk youth
23 and young adults and at-risk families at risk for entering
24 or continuing the cycle of violence, crime, or gangs.

25 (5) Identification of protective factors that can
26 prevent and reduce violence, crime, or gangs.

27 (6) Identification of community guidelines for
28 preventing and reducing violence, crime, and gangs.

29 (7) Short-term and long-term strategies and plans for
30 implementing protective factors and community
31 guidelines which can prevent and reduce violence,
32 crime, and gang activity in each county of California that
33 experiences significant violence, crime, or gang activity.

34 (8) A plan for securing resources and working with
35 local communities to implement these strategies and plan
36 throughout the state.

37 (9) An identification of state-operated prevention and
38 intervention programs which shall be consolidated into
39 the office and an identification of those programs which
40 shall be coordinated with by the office.



1 (c) In developing the plan, the office and advisory
2 board shall take in consideration existing prevention and
3 intervention efforts being carried out, such as those
4 undertaken by the California Children and Families First
5 Commission, and attempt to coordinate and collaborate
6 with and complement those efforts, where appropriate.
7 The office and advisory board shall also consider
8 developing short-term and long-term strategies and
9 implementing them on a pilot basis in certain counties
10 and regions of the state.

11 (d) The plan shall be submitted to the Legislature
12 within two years of the enactment of this chapter.

13 13814.6. (a) For purposes of this chapter at-risk youth
14 and young adults are defined to include, but not be
15 limited to, persons between the ages of five and 25 years
16 who fall into no less than two of the following categories:

17 (1) Live in a high crime or high violence
18 neighborhood as identified by state or federal agencies.

19 (2) Live in a low-income neighborhood as identified
20 by the United States Census Bureau.

21 (3) Are excessively absent from school or performing
22 poorly in schools.

23 (4) Come from socially dysfunctional families as
24 diagnosed by a social service or health professional.

25 (5) Have been emotionally, physically, or sexually
26 abused.

27 (6) Have entered the juvenile justice system.

28 (7) Are identified by the juvenile justice system as
29 being at risk.

30 (8) Are current or former gang members.

31 (9) Have one or more family members who are
32 current or former gang members.

33 (10) Are wards of the court, as defined in Section 601
34 or 602 of the Welfare and Institutions Code.

35 (11) Have recently been released from the California
36 Youth Authority, juvenile hall, boot camp, or other state
37 or local governmental youth detention facility.

38 (b) At-risk families are defined to include, but not
39 limited to, families that meet one of the following two
40 circumstances:



1 (1) Are comprised of at least one at-risk youth or
2 young adult as defined in this section.

3 (2) Have been identified as at risk of engaging in
4 negligent, abusive, or criminal behavior.

5 13814.7. (a) The following state programs and the
6 personnel that operate them shall be transferred into the
7 Office of Violence, Crime, and Gang Prevention within
8 one to two years of enactment of this chapter in
9 accordance with a plan adopted by the Legislature:

10 (1) From the office of the Attorney General, the
11 California Gang, Crime, and Violence Prevention
12 Partnership Program.

13 (2) From the Board of Corrections, the At-Risk Youth
14 Early Intervention Program, the Juvenile Crime
15 Enforcement and Accountability Challenge Grant
16 Program, and the Repeat Offender Prevention Grant
17 Program.

18 (3) From the California Department of Education, the
19 Conflict Resolution and Youth Mediation Program, the
20 Gang Risk Intervention Program Grant, the High Risk
21 Youth Education and Public Safety Program, and the
22 Targeted Truancy and Public Safety Program.

23 (4) From the Department of Social Services, the
24 Community Alternatives to Violence Program, and the
25 Juvenile Crime Prevention Initiative Program.

26 (b) In consolidating the programs specified in
27 subdivision (a), into the Office of Violence, Crime and
28 Gang Prevention, it is the intent of the Legislature that
29 these programs continue to receive funding subject to
30 applicable legislation, if they are found to be promising or
31 effective in preventing or reducing violence, crime or
32 gang activity, and if they are found to be promising or
33 effective in improving attitudes and behaviors of at-risk
34 youth, young adults or families toward violence, crime
35 and gangs.

36 (c) The office shall not be precluded from entering
37 into a memorandum of understanding with state
38 departments operating any of the programs identified in
39 this section for purposes of allowing the state
40 departments to continue operating any of those programs



1 *if the program is schedule to terminate within one year*
2 *of the date the program is to be transferred to the office.*

3 *(d) The office and the advisory board shall develop the*
4 *plan for transferring these programs into the office in a*
5 *timely and orderly fashion.*

6 *13814.8. (a) An advisory board shall be formed to*
7 *meet at least four times a year and to carry out the*
8 *following duties:*

9 *(1) Provide direction and make recommendations*
10 *regarding the activities, priorities, and policies of the*
11 *office.*

12 *(2) Provide input and recommendations for the*
13 *statewide prevention plan to be developed by the office*
14 *pursuant to paragraph (9) of subdivision (b) of Section*
15 *13814.3.*

16 *(3) Take a visible and active role to inform the public*
17 *of the need for expanding and funding public health and*
18 *prevention strategies which can effectively prevent and*
19 *reduce violence, gangs, and crime.*

20 *(4) Develop relationships with the public and private*
21 *sector for purposes of applying for and securing resources*
22 *for the grant program.*

23 *(5) Assist the office in promoting prevention programs*
24 *and strategies in local communities.*

25 *(6) Assist the office in developing state prevention and*
26 *intervention policy that “fill in the gap” in existing policy*
27 *relating to at-risk youth, young adults, and wards under*
28 *the jurisdiction of the juvenile justice system.*

29 *(b) The advisory board shall be comprised of the*
30 *following members:*

31 *(1) The Director of the Office of Criminal Justice*
32 *Planning.*

33 *(2) The Director of the Department of Health*
34 *Services.*

35 *(3) The Director of the Department of the California*
36 *Youth Authority.*

37 *(4) A chief probation officer to be appointed by the*
38 *Governor.*

39 *(5) A local law enforcement officer to be appointed by*
40 *the Governor.*



1 (6) A health professional with expertise in violence,
2 crime, or gang prevention issues to be appointed by the
3 Director of the Office of Criminal Justice Planning.

4 (7) A social or health practitioner having expertise in
5 violence, crime, or gang prevention matters to be
6 appointed by the Director of the Office of Criminal
7 Justice Planning.

8 (8) A criminologist or juvenile justice expert having
9 specialized knowledge with violence, crime or gang
10 prevention matters to be appointed by the Director of the
11 Office of Criminal Justice Planning.

12 (9) A representative of a school district or county
13 office of education that has implemented a collaborative,
14 school-based violence, crime or gang prevention
15 program, to be appointed by the Director of the Office of
16 Criminal Justice Planning.

17 (10) Representatives of no less than three
18 community-based organizations that follow the public
19 health model approach in preventing or reducing youth
20 violence, crime, or gang activity to be appointed by the
21 Director of the Office of Criminal Justice Planning.

22 (11) Two youth members under the age of 25 years
23 who have experience in programs, services, or activities
24 relating to preventing violence, crime, or gangs.

25 (12) Two members who shall be former youth
26 offenders or former gang members who are presently
27 working in a community-based setting to prevent youth
28 from engaging or continuing the cycle of violence, crime,
29 or gangs, to be appointed by the Director of the Office of
30 Criminal Justice Planning.

31 (13) A representative of the community-based
32 organization that provides alcohol abuse education,
33 prevention, or treatment services to be appointed by the
34 Director of the Office of Criminal Justice Planning.

35 (14) A representative of a community-based
36 organization that provides substance abuse education,
37 prevention, or treatment services to be appointed by the
38 Director of the Office of Criminal Justice Planning.

39 13814.9. (a) The Youth Violence, Crime, and Gang
40 Prevention Fund is hereby created in the State Treasury.



1 Funds received from private, state, or federal sources for
2 violence, crime, or gang prevention purposes may be
3 deposited into the fund. Upon appropriation for those
4 purposes by the Legislature, these funds shall be used by
5 the Office of Youth Violence, Crime, and Gang
6 Prevention to carry out the purposes of this chapter.
7 Funds received by the office shall also be used to fund the
8 Runaway Youth and Families in Crisis Project as enacted
9 pursuant to Chapter 1065 of the Statutes of 1998 for the
10 purpose of providing services in the Central Valley,
11 northern California and in southern California, and to the
12 California Gang, Crime and Violence Prevention
13 Partnership Program, as enacted pursuant to Chapter 885
14 of the Statutes of 1997, for the purpose of providing
15 services to the 30 grantees who were awarded funds in
16 1998 under that chapter and who have satisfactorily met
17 their contract obligations.

18 (b) Funding for the Office of Youth Violence, Crime,
19 and Gang Prevention shall come from the General Fund
20 in an amount equal to _____ percent of the operating
21 budget of the Department of the Youth Authority, and
22 shall increase annually by between 5 percent and 10
23 percent until the operating budget of the office equals the
24 operating budget of the Department of the Youth
25 Authority.

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