

AMENDED IN SENATE APRIL 12, 2005

AMENDED IN SENATE MARCH 29, 2005

SENATE BILL

No. 551

Introduced by Senator Lowenthal

February 18, 2005

An act to amend Sections 1369.510 and 1373 of, to add Section 1363.7 to, and to add Chapter 11 (commencing with Section 1380.010) to Title 6 of Part 4 of Division 2 of the Civil Code, relating to common interest developments, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 551, as amended, Lowenthal. Common interest developments.

Existing law defines and regulates common interest developments, which include condominiums and planned developments. Existing law requires that a common interest development be managed by an association, and establishes requirements for association operating rules and meetings and for the resolution of specified disputes.

This bill would, until January 1, 2011, establish in the Department of Consumer Affairs, the Office of the Common Interest Development ombudsperson. The bill would require the Ombudsperson to, among other things, offer training materials and courses to common interest development directors, officers, and owners, in subjects relevant to the operation of a common interest development and the rights and duties of an association or owner. The bill would require the ombudsperson to maintain a toll-free telephone number and Internet Web site for purposes of further providing that information and assistance, and would require an association director or agent to meet certain requirements in that regard. The bill would authorize the ombudsperson to provide assistance in resolving common interest

development disputes, and would require a specified fee for that resolution. The bill would impose a biennial association fee on common interest development associations to fund the administration of the provisions of the bill, for deposit in a newly created fund, the Fee Account of the Common Interest Development Ombudsperson Fund. Because the funds in that account would be continuously appropriated, the bill would make an appropriation.

Vote: majority. Appropriation: yes. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 1363.7 is added to the Civil Code, to
2 read:

3 1363.7. An association shall provide its members with annual
4 written notice of the Internet Web site address and toll-free
5 telephone number of the Common Interest Development
6 Ombudsperson established pursuant to Chapter 11 (commencing
7 with Section 1380.010).

8 SEC. 2. Section 1369.510 of the Civil Code is amended to
9 read:

10 1369.510. As used in this article:

11 (a) "Alternative dispute resolution" means mediation,
12 arbitration, conciliation, or other nonjudicial procedure, including
13 mediation pursuant to Section 1380.300, that involves a neutral
14 party in the decisionmaking process. The form of alternative
15 dispute resolution chosen pursuant to this article may be binding
16 or nonbinding, with the voluntary consent of the parties.

17 (b) "Enforcement action" means a civil action or proceeding,
18 other than a cross-complaint, for any of the following purposes:

19 (1) Enforcement of this title.

20 (2) Enforcement of the Nonprofit Mutual Benefit Corporation
21 Law (Part 3 (commencing with Section 7110) of Division 2 of
22 Title 1 of the Corporations Code).

23 (3) Enforcement of the governing documents of a common
24 interest development.

25 SEC. 3. Section 1373 of the Civil Code is amended to read:

26 1373. (a) The following provisions do not apply to a
27 common interest development that is limited to industrial or
28 commercial uses by zoning or by a declaration of covenants,

1 conditions, and restrictions that has been recorded in the official
2 records of each county in which the common interest
3 development is located:

4 (1) Section 1356.

5 (2) Article 4 (commencing with Section 1357.100) of Chapter
6 2.

7 (3) Subdivision (b) of Section 1363.

8 (4) Section 1365.

9 (5) Section 1365.5.

10 (6) Subdivision (b) of Section 1366.

11 (7) Section 1366.1.

12 (8) Section 1368.

13 (9) Section 1378.

14 (10) Chapter 11 (commencing with Section 1380.010).

15 (b) The Legislature finds that the provisions listed in
16 subdivision (a) are appropriate to protect purchasers in residential
17 common interest developments, however, the provisions may not
18 be necessary to protect purchasers in commercial or industrial
19 developments since the application of those provisions could
20 result in unnecessary burdens and costs for these types of
21 developments.

22 SEC.4. Chapter 11 (commencing with Section 1380.010) is
23 added to Title 6 of Part 4 of Division 2 of the Civil Code, to read:

24
25 CHAPTER 11. COMMON INTEREST DEVELOPMENT
26 OMBUDSPERSON PILOT PROJECT

27
28 Article 1. Definitions

29
30 1380.010. Unless the provision or context otherwise requires,
31 the definitions in this article govern the construction of this
32 chapter.

33 1380.020. "Owner" means the owner of a separate interest.

34 1380.030. "Person" includes a natural person, firm,
35 association, organization, partnership, business trust, corporation,
36 limited liability company, or public entity.

37
38 Article 2. Administration
39

1 1380.100. The Legislature finds and declares all of the
2 following:

3 (a) There are more than 36,000 residential common interest
4 developments in California, comprising more than 3,000,000
5 dwellings. Common interest developments comprise
6 approximately one-quarter of the state's housing stock.

7 (b) Managing a common interest development is a complex
8 responsibility. Community associations are run by volunteer
9 directors who may have little or no prior experience in managing
10 real property, operating a nonprofit association or corporation,
11 complying with the law governing common interest
12 developments, and interpreting and enforcing restrictions and
13 rules imposed by the governing documents of the common
14 interest development. Homeowners may not fully understand
15 their rights and obligations under the law and the governing
16 documents. Mistakes and misunderstandings are inevitable and
17 may lead to serious, costly, and divisive problems. The Common
18 Interest Development Ombudsperson seeks to educate
19 community association officers and homeowners as to their legal
20 rights and obligations. Effective education can prevent or reduce
21 the severity of problems within a common interest development.

22 (c) The principal remedy for a violation of common interest
23 development law is private litigation. Litigation is not an ideal
24 remedy for many common interest development disputes, where
25 the disputants are neighbors who must maintain ongoing
26 relationships. The adversarial nature of litigation can disrupt
27 these relationships, creating animosity that degrades the quality
28 of life within the community and makes future disputes more
29 likely to arise. Litigation imposes costs on a common interest
30 development community as a whole, costs that must be paid by
31 all members through increased assessments. Many homeowners
32 cannot afford to bring a lawsuit and are effectively denied the
33 benefit of laws designed for their protection. The Common
34 Interest Development Ombudsperson provides a neutral,
35 nonjudicial forum for resolution of common interest development
36 disputes. Many disputes can be resolved inexpensively,
37 informally, and amicably through ombudsperson-facilitated
38 mediation.

39 (d) Anecdotal accounts of abuses within common interest
40 developments create continuing public demand for reform of

common interest development law. This results in frequent changes to the law, making it more difficult to understand and apply and imposing significant transitional costs on common interest developments statewide. By collecting empirical data on the nature and incidence of problems within common interest developments, the Common Interest Development Ombudsperson provides a sound basis for prioritizing reform efforts, thereby increasing the stability of common interest development law.

(e) The costs of the Common Interest Development Ombudsperson Pilot Project shall be borne entirely by common interest development homeowners, through imposition of a biennial fee.

1380.110. (a) There is in the Department of Consumer Affairs the Office of the Common Interest Development Ombudsperson, under the supervision and control of the director of the Department of Consumer Affairs.

(b) The Director of the Department of Consumer Affairs shall employ a Common Interest Development Ombudsperson and other officers and employees as necessary to discharge the requirements of this chapter. The Common Interest Development Ombudsperson shall have the powers delegated by the director.

(c) The Ombudsperson shall adopt rules governing practices and procedures under this chapter. Any rule adopted under this subdivision is subject to the rulemaking provisions of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).

(d) Information and advice provided by the ombudsperson has no binding legal effect and is not subject to the rulemaking provisions of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).

(e) There shall be no liability on the part of, and no cause of action of any nature shall arise against, the State of California or any of its employees, agents, or representatives for providing or failing to provide information or advice pursuant to this chapter.

(f) The ombudsperson may convene an advisory committee to make recommendations on matters within the ombudsperson's jurisdiction. A member of an advisory committee shall receive

1 per diem and expenses pursuant to Section 103 of the Business
2 and Professions Code. In selecting the members of an advisory
3 committee, the ombudsperson shall ensure a fair representation
4 of the interests involved.

5 1380.120. The Common Interest Development
6 Ombudsperson shall report annually to the Legislature, no later
7 than October 1 of each year. The report shall include all of the
8 following information:

9 (a) Annual workload and performance data, including the
10 number of requests for assistance received, the manner in which
11 a request was or was not resolved, and the staff time required to
12 resolve the inquiry. For each category of data, the ombudsperson
13 shall provide subtotals based on the type of question or dispute
14 involved in the request.

15 (b) Analysis of the most common and serious types of disputes
16 within common interest developments, along with any
17 recommendations for statutory reform to reduce the frequency or
18 severity of those disputes.

19 (c) On or before January 1, 2009, the ombudsperson shall
20 submit recommendations to the Legislature on the following
21 topics:

22 (1) Whether the ombudsperson should be authorized to
23 enforce common interest development law.

24 (2) Whether the ombudsperson should be authorized to
25 oversee association elections.

26 (3) Whether the scope of application of Section 1380.230
27 should be narrowed or broadened.

28 1380.130. (a) On filing information with the Secretary of
29 State every two years, pursuant to subdivision (a) of Section
30 1363.6, an association shall submit a Common Interest
31 Development Ombudsperson Fee. This fee is in addition to the
32 fee submitted pursuant to Section 1363.6. Failure to submit the
33 Common Interest Development Ombudsperson Fee is deemed
34 noncompliance with Section 1363.6.

35 (b) The Common Interest Development Ombudsperson Fee
36 shall equal the number of separate interests within the association
37 multiplied by the biennial fee amount. The initial biennial fee
38 amount is ten dollars (\$10).

39 (c) An association is excused from paying the fee for a
40 separate interest if another association has paid the fee for that

1 separate interest. An association that is excused from paying the
2 fee for a separate interest shall certify, on a form developed by
3 the Secretary of State for that purpose, that another association
4 has paid the fee for that separate interest. The Ombudsperson
5 may adopt, by regulation, a rule governing which association is
6 required to pay the fee for a separate interest that is part of more
7 than one association.

8 (d) The Common Interest Development Ombudsperson shall
9 increase or decrease the biennial fee amount every two years to
10 provide only the revenue that it estimates will be necessary for its
11 operation during the next two-year period. The biennial fee
12 amount shall not exceed twenty dollars (\$20).

13 ~~(e) Section 1366 does not limit an assessment increase~~
14 ~~necessary to recover the fee imposed by this section.~~

15 *(e) An assessment increase necessary to recover the fee*
16 *imposed by this section shall not be included in any calculation*
17 *for purposes of subdivision (b) of Section 1366.*

18 1380.140. Common Interest Development Ombudsperson fee
19 revenue received by the Secretary of State and fee revenue
20 received by the Common Interest Development Ombudsperson
21 shall be transferred to the State Treasurer and placed in the Fee
22 Account of the Common Interest Development Ombudsperson
23 Fund, which is hereby created. All funds in the Fee Account of
24 the Common Interest Development ombudsperson Fund are
25 continuously appropriated to the ombudsperson, to be used
26 exclusively for expenditures necessary for the proper
27 administration of this chapter.

28 1380.150. (a) This chapter shall remain in effect only until
29 January 1, 2011, and as of that date is repealed, unless a later
30 enacted statute that is enacted before January 1, 2011, deletes or
31 extends that date.

32 (b) The Common Interest Development Ombudsperson Pilot
33 Project is subject to review by the Joint Legislative Sunset
34 Review Committee pursuant to Chapter 1 (commencing with
35 Section 473) of Division 1.2 of the Business and Professions
36 Code.

37
38 Article 3. Education
39

1 1380.200. (a) The Common Interest Development
2 Ombudsperson shall offer training materials and courses to
3 common interest development directors, officers, and owners, in
4 subjects relevant to the operation of a common interest
5 development and the rights and duties of an association or owner.

6 (b) The ombudsperson may charge a fee for training materials
7 or courses, not to exceed their actual cost.

8 1380.210. The Common Interest Development
9 Ombudsperson shall maintain a toll-free telephone number to
10 provide information or assistance on matters relating to common
11 interest developments.

12 1380.220. (a) The Common Interest Development
13 Ombudsperson shall maintain an Internet Web site, which shall
14 provide all of the following information:

15 (1) The text of this title, the Nonprofit Mutual Benefit
16 Corporation Law (Part 3 (commencing with Section 7110) of
17 Division 2 of Title 1 of the Corporations Code), and any other
18 statute or regulation that the ombudsperson determines would be
19 relevant to the operation of a common interest development or
20 the rights and duties of an association or owner.

21 (2) Information concerning nonjudicial resolution of disputes
22 that may arise within a common interest development, including
23 contacts for locally available dispute resolution programs
24 organized pursuant to Chapter 8 (commencing with Section 465)
25 of Division 1 of the Business and Professions Code.

26 (3) A description of the services provided by the
27 ombudsperson and information on how to contact the
28 ombudsperson for assistance.

29 (4) An analysis, prepared each year, of legislative changes to
30 common interest development law.

31 (5) Any other information that the ombudsperson determines
32 would be useful to an association or owner.

33 (b) Information provided on the ombudsperson's Internet Web
34 site shall also be made available in printed form. The
35 ombudsperson may charge a fee for the purchase of printed
36 material, not to exceed the actual cost of printing and delivery.

37 1380.230. (a) Within 60 days of assuming office as an
38 association director or providing services as a managing agent,
39 an association director or managing agent shall certify that the
40 director or managing agent has read each of the following:

1 (1) The declaration, articles of incorporation or association,
2 and bylaws of the association that the director or managing agent
3 serves.

4 (2) This title or, if the Common Interest Development
5 Ombudsperson prepares a detailed summary of the requirements
6 of this title, that summary.

7 (b) A director shall file the certification required by this
8 section with the Ombudsperson. A managing agent shall file the
9 certification required by this section with the association served
10 by that managing agent.

11 (c) For the purposes of this section, “managing agent” means a
12 person or entity who, for compensation or in expectation of
13 compensation, exercises control over the assets of a common
14 interest development. “Managing agent” does not include a
15 regulated financial institution operating within the normal course
16 of its regulated business practice.

17
18 Article 4. Informal Dispute Resolution
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20 1380.300. (a) Any interested person may request that the
21 Office of the Common Interest Development Ombudsperson
22 provide assistance in resolving a dispute involving the law
23 governing common interest developments or the governing
24 documents of a common interest development.

25 (b) On receipt of a request for assistance the ombudsperson
26 shall, within the limits of the available resources, confer with the
27 interested parties and assist in efforts to resolve the dispute by
28 mutual agreement of the parties. If a dispute cannot be resolved
29 through informal conference, the ombudsperson may offer to
30 mediate the dispute.

31 (c) The ombudsperson may, by regulation, adopt a fee for
32 mediation services of not more than twenty-five dollars (\$25) per
33 mediation.

34 (d) The ombudsperson may contract with private parties to
35 provide mediation services pursuant to this section.

36 (e) Chapter 2 (commencing with Section 1115) of Division 9
37 of the Evidence Code applies to mediation initiated under this
38 section.