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SENATE BILL

No. 851

Introduced by Senators Steinberg and Romero

(Principal coauthor: ~~Assembly Member Leno~~ coauthors: *Assembly Members Hayashi and Leno*)

(Coauthors: Senators Alquist and Kuehl)

February 23, 2007

An act to add Section 2687 to, to add Chapter 2.73 (commencing with Section 1001.130) to Title 6 of Part 2 of, and to add and repeal Section 2687.1 of, the Penal Code, and to amend Sections 5806 and 5814 of the Welfare and Institutions Code, relating to mentally ill offenders.

LEGISLATIVE COUNSEL'S DIGEST

SB 851, as amended, Steinberg. Mentally ill offenders.

Existing law provides for the diversion of specified criminal offenders in alternate sentencing and treatment programs.

This bill would authorize superior courts to develop and implement mental health courts, as specified, which may operate as a preguilty plea program and deferred entry of judgment program. This bill would also allow parolees to participate in mental health courts, as specified.

Because this bill would change the punishment for commission of various crimes and would require local officials to provide a higher level of service, this bill would impose a state-mandated local program.

Existing law provides for the allocation of state funds to counties for mental health programs.

This bill would make various statements of legislative findings and intent regarding the need to provide mental health and related services to parolees. This bill would require the Department of Corrections and Rehabilitation to create a pilot program, to the extent funding is available, to provide comprehensive mental health and supportive services, as specified. This bill would provide that the department may contract with counties or private providers for these services.

This bill would require the Department of Corrections and Rehabilitation in consultation with the State Department of Mental Health to establish, to the extent funding is available, mental health service standards, as specified.

This bill would provide that any portion of the costs of services not covered by any public or private insurance to which the program participant is entitled shall be paid for by the program.

This bill would also require the department to provide in a report to the Legislature, submitted on or before May 1 of each year in which additional funding is provided, an evaluation of the effectiveness of the strategies for parolees in reducing homelessness, recidivism, involvement with local law enforcement, and other measures identified by the department.

This bill would make other conforming changes.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. This act shall be known, and may be cited, as the
2 Corrections Mental Health Act of 2007.

3 SEC. 2. Chapter 2.73 (commencing with Section 1001.130) is
4 added to Title 6 of Part 2 of the Penal Code, to read:

5
6 CHAPTER 2.73. DIVERSION OF MENTALLY ILL OFFENDERS
7

8 1001.130. (a) Superior courts are hereby authorized to develop
9 and implement mental health courts.

10 (b) For purposes of this section, a mental health court has the
11 following objectives:

12 (1) Increase cooperation between the courts, criminal justice,
13 mental health, and substance abuse systems.

14 (2) Creation of a dedicated calendar or a locally developed
15 collaborative court-supervised mental health program or system
16 that contains the characteristics set out in subdivision (c) that will
17 lead to placement of as many mentally ill offenders, including
18 those with cooccurring disorders, in community treatment, as is
19 feasible and consistent with public safety.

20 (3) Improve access to necessary services and support.

21 (4) Reduce recidivism.

22 (5) Reduce the involvement of the mentally ill in the criminal
23 justice system and their time in jail by making mental health
24 services available in the least restrictive environment possible
25 while promoting public safety.

26 (c) For purposes of this section, a mental health court has the
27 following characteristics:

28 (1) Leadership by a superior court judicial officer assigned by
29 the presiding judge.

30 (2) Enhanced accountability by combining judicial supervision
31 with rehabilitation services that are rigorously monitored and
32 focused on recovery.

33 (3) A problem solving focus.

34 (4) A team approach to decisionmaking.

35 (5) Integration of social and treatment services.

1 (6) Judicial supervision of the treatment process, as appropriate.

2 (7) Community outreach efforts.

3 (8) Direct interaction between defendant and judicial officer.

4 (d) In developing a mental health court, the presiding judge or
5 his or her designee shall contact the county board of supervisors,
6 the county administrative officer, or his or her designee to convene
7 the county and court stakeholders and, through a collaborative
8 process with these stakeholders, develop a plan that is consistent
9 with this section. At least one stakeholder should be a criminal
10 justice client who has lived with mental illness. The plan shall
11 address at a minimum the following components:

12 (1) The method by which the mental health court will ensure
13 that the target population of defendants will be identified and
14 referred to the mental health court.

15 (2) The method for assessing defendants for serious mental
16 illness and cooccurring disorders.

17 (3) Eligibility criteria specifying what factors will make the
18 defendant eligible to participate in a mental health court, including
19 the amenability of the defendant to treatment and the facts of the
20 case, as well as prior criminal history and mental health and
21 substance abuse treatment history.

22 (4) The elements of the treatment and supervision programs.

23 (5) Standards for continuing participation in, and successful
24 completion of, the mental health court program.

25 (6) The need for the county mental health department and the
26 drug and alcohol department to provide initial and ongoing training
27 for designated staff on the nature of serious mental illness and on
28 the treatment and supportive services available in the community.

29 (7) The process to ensure defendants will receive the appropriate
30 level of treatment services, based on available resources, from
31 county and community mental health providers and other local
32 agencies.

33 (8) The process for developing or modifying a treatment plan
34 for each defendant, based on a formal assessment of the defendant's
35 mental health and substance abuse treatment needs. Participation
36 in the mental health court would require defendants to complete
37 the recommended treatment plan, and comply with any other terms
38 and conditions that will optimize the likelihood that the defendant
39 will complete the program.

40 (9) Process for referring cases to the mental health court.

1 (10) A defendant's voluntary entry into the mental health court,
2 the right of a defendant to withdraw from the mental health court,
3 and the process for explaining these rights to the defendant. A
4 defendant's participation requires the consent of the judicial officer
5 and the prosecutor.

6 (e) In developing a mental health program, each mental health
7 court team, lead by a judicial officer, should include, but is not
8 limited to, a judicial officer to preside over the court, prosecutor,
9 public defender, county mental health liaison, substance abuse
10 liaison, and probation officer. The mental health court team will
11 determine the frequency of ongoing reviews of the progress of the
12 offender in community treatment in order to ensure the offender
13 adheres to the treatment plan as recommended, remains in
14 treatment, and completes treatment.

15 (f) For purposes of this section, a mental health court may
16 operate as a preguilty plea program, wherein criminal proceedings
17 are suspended without a plea of guilty for designated defendants.
18 If the court finds that the defendant is not performing satisfactorily
19 in the assigned program, or that the defendant is not benefitting
20 from education, treatment, or rehabilitation, the court shall consider
21 modification of the treatment plan or reinstate the criminal charge
22 or charges. If the court finds that the defendant has engaged in
23 criminal conduct rendering him or her unsuitable for the preguilty
24 plea program, the court shall reinstate the criminal charge or
25 charges. If the defendant has performed satisfactorily during the
26 period of the preguilty plea program, at the end of that period, the
27 criminal charge or charges shall be dismissed and the provisions
28 of Section ~~4203.4~~ 1000.4 shall apply.

29 (g) For purposes of this section, a mental health court may
30 operate as a deferred entry of judgment program. If the defendant
31 is found eligible, the prosecuting attorney shall file with the court
32 a declaration in writing or state for the record the grounds upon
33 which the determination is based, and shall make this information
34 available to the defendant and his or her attorney. This procedure
35 is intended to allow the court to set the hearing for deferred entry
36 of judgment at the arraignment. If the defendant is found ineligible
37 for deferred entry of judgment, the prosecuting attorney shall file
38 with the court a declaration in writing or state for the record the
39 grounds upon which the determination is based, and shall make
40 this information available to the defendant and his or her attorney.

1 The sole remedy of a defendant who is found ineligible for deferred
2 entry of judgment is a postconviction appeal. If the prosecuting
3 attorney determines that this section may be applicable to the
4 defendant, he or she shall advise the defendant and his or her
5 attorney in writing of that determination. This notification shall
6 include the following:

7 (1) A full description of the procedures for deferred entry of
8 judgment.

9 (2) A general explanation of the roles and authorities of the
10 probation department, the prosecuting attorney, the program, and
11 the court in the process.

12 (3) A clear statement that in lieu of trial, the court may grant
13 deferred entry of judgment provided that the defendant pleads
14 guilty to each charge and waives time for the pronouncement of
15 judgment, and that upon the defendant's successful completion of
16 a program the positive recommendation of the program authority
17 and the motion of the prosecuting attorney, the court, or the
18 probation department, the court shall dismiss the charge or charges
19 against the defendant and the provisions of Section ~~1000.4~~ 1203.4
20 shall apply.

21 (4) A clear statement that upon failure of treatment or condition
22 under the program the prosecuting attorney or the probation
23 department or the court on its own may make a motion to the court
24 for entry of judgment and the court shall render a finding of guilty
25 to the charge or charges pled, enter judgment, and schedule a
26 sentencing hearing.

27 (5) An explanation of criminal record retention and disposition
28 resulting from participation in the deferred entry of judgment
29 program and the defendant's rights relative to answering questions
30 about his or her arrest and deferred entry of judgment following
31 successful completion of the program.

32 (h) For purposes of this section a mental health court may
33 operate as a postguilty plea program wherein the defendant has
34 entered a guilty plea or has been sentenced and is on probation. If
35 the defendant has performed satisfactorily during the period of the
36 postguilty plea program, at the end of that period, the criminal
37 charge or charges shall be dismissed and Section 1000.4 shall
38 apply.

1 (i) Entry into the mental health court program is voluntary. Once
2 an individual chooses to enter, the defendant must comply with
3 the conditions of participation specified by the court.

4 (j) An individual's duration in the mental health court program
5 shall not exceed the maximum sentence plus probation or parole.

6 1001.133. (a) A parolee with a serious mental illness who is
7 under the dual jurisdiction of the courts and the Board of Parole
8 Hearings due to having committed a new offense while on parole,
9 or being on active probation during the term of parole, may
10 participate in a mental health court program.

11 (b) The Board of Parole Hearings may, as an alternative to
12 ordering a parolee returned to prison, suspend revocation pending
13 the parolee's successful completion of the mental health court
14 program.

15 (c) If a parolee fails to successfully complete the mental health
16 court program, the Board of Parole Hearings may revoke parole,
17 as appropriate.

18 SEC. 3 Section 2687 is added to the Penal Code, to read:

19 2687. (a) A system of care for parolees with serious mental
20 illness results in the highest benefit to the client, family, and society
21 while ensuring that the public sector meets its legal responsibility
22 and fiscal liability at the lowest possible cost.

23 (b) The adult system of care model, begun through the
24 implementation of Chapter 617 of the Statutes of 1999 and
25 expanded by Chapter 518 of the Statutes of 2000, provides models
26 for parolees with serious mental illness that can meet the
27 performance outcomes required by the Legislature.

28 (c) Therefore, using the guidelines and principles developed
29 under the demonstration projects implemented under the adult
30 system of care model, it is the intent of the Legislature to
31 accomplish the following:

32 (1) Encourage the Department of Corrections and Rehabilitation
33 Division of Adult Parole Operations to implement a system of care
34 as described in this article for the delivery of mental health services
35 to seriously mentally ill parolees.

36 (2) To promote a system of care accountability for performance
37 outcomes that enable parolees with serious mental illness to reduce
38 symptoms that impair their ability to live independently, work,
39 maintain community supports, care for their children, stay in good
40 health, not abuse drugs or alcohol, and not commit crimes.

(3) Provide funds for mental health services and related medications, substance abuse services, supportive housing or other housing assistance, vocational rehabilitation, and other nonmedical programs necessary to stabilize mentally ill prisoners and parolees, reduce the risk of being homeless, get them off the street and into treatment and recovery, or to ensure that eligible parolees requiring veterans' treatment and recovery services outside of their geographic location will be given consideration for those needed services on a case-by-case basis.

SEC. 4. Section 2687.1 is added to the Penal Code, to read:

2687.1. (a) To the extent funding is available, the Department of Corrections and Rehabilitation shall create a pilot program to provide comprehensive mental health and supportive services comparable to the case management and services available under Section 5806 of the Welfare and Institutions Code as set forth in this section. ~~First priority shall be given to parolees who, while incarcerated, were deemed part of the Enhanced Outpatient Program who will likely become homeless upon release. The second priority for funding shall be given to remaining parolees who, while incarcerated, were in the Enhanced Outpatient Program. The third priority for funding shall be given to parolees who, while incarcerated, were in the Correctional Clinical Case Management System who will likely become homeless upon release. The fourth priority for funding shall be given to remaining parolees who, while incarcerated, were in the Correctional Clinical Case Management System. Parolees who will likely become homeless upon release are individuals who will lack an identified fixed, regular, and adequate nighttime residence upon release or whose only identified nighttime residence includes a supervised publicly or privately operated shelter designed to provide temporary living accommodations or a public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings. Priority shall be given to parolees who, while incarcerated, were deemed part of the Enhanced Outpatient Program or were in the Correctional Clinical Case Management System. Consideration shall be given for likelihood of homelessness upon release.~~ Once enrolled, each parolee shall remain enrolled until either opting out of the program with an agreed upon discharge plan and follow-up plan, completing parole, or having parole revoked for longer than a year.

1 (b) To the extent funding is available, the Department of
2 Corrections and Rehabilitation in consultation with the State
3 Department of Mental Health shall develop service standards for
4 prisoners with a serious mental illness, as defined in paragraphs
5 (2) and (3) of subdivision (b) of Section 5600.3 of the Welfare and
6 Institutions Code.

7 (c) This program shall not rely upon any county funding not
8 expressly authorized. This program, however, shall pay for that
9 portion not covered by Medi-Cal, Medicare, SSI, or any other
10 entitlement to the individual being served.

11 (d) The department shall develop comprehensive case
12 management plans and shall establish prison in-reach protocols
13 that include collaboration and cooperation with service providers
14 who are likely to serve program participants in the designated
15 counties. Prior to the release of each program participant, the
16 department shall work with each participant, the designated mental
17 health personal services coordinator, the relevant housing provider,
18 and other relevant providers to develop a discharge plan that
19 includes:

20 (1) Stable and affordable housing that is appropriate to serve
21 the individual's needs, including permanent supportive housing
22 where necessary. In the event that permanent affordable housing
23 is not available, a participant may be placed in transitional
24 supportive housing, and the designated mental health personal
25 services coordinator shall develop a plan to place the participant
26 in permanent supportive housing before the end of the parole
27 period.

28 (2) Job placement or application for federal or state benefit
29 entitlements including, but not limited to, Social Security Disability
30 Insurance, Supplemental Security Income, veterans' benefits,
31 CalWORKs, Medicaid, food stamps or general relief with the goal
32 of income or benefits being available immediately upon release.

33 (3) Application for federally, state, or locally funded housing
34 assistance programs.

35 (4) Obtainment of state-issued identification.

36 (e) The department shall report to the Legislature on or before
37 May 1 of each year in which additional funding is provided, and
38 shall evaluate, at a minimum, the effectiveness of the strategies
39 for parolees in reducing homelessness, recidivism, involvement
40 with local law enforcement, and other measures identified by the

1 department. The evaluation shall include for each program funded
2 in the current fiscal year as much of the following as available
3 information permits:

4 (1) The number of persons served, and of those, the number
5 who receive extensive community mental health services.

6 (2) The number of persons who are able to maintain housing,
7 including the type of housing and whether it is emergency,
8 transitional, or permanent housing, as defined by the department.

9 (3) (A) The amount of funding spent on each type of housing.

10 (B) Other local, state, or federal funds or programs used to house
11 clients.

12 (4) The number of persons with contacts with local law
13 enforcement and the extent to which local and state incarceration
14 has been reduced or avoided.

15 (5) The number of persons participating in employment service
16 programs including competitive employment.

17 (6) The amount of hospitalization that has been reduced or
18 avoided.

19 (7) The extent to which veterans identified through these
20 programs' outreach are receiving federally funded veterans'
21 services for which they are eligible.

22 (8) The extent to which programs funded for three or more years
23 are making a measurable and significant difference on the street,
24 in hospitals, and in jails, as compared to other programs and in
25 previous years.

26 (f) For purposes of this section, the department may receive
27 technical assistance from the State Department of Mental Health.

28 (g) The department may contract with counties or private
29 providers for the provision of any of the services described in this
30 section. Methods to contract for services shall promote prompt
31 and flexible use of funds, consistent with the scope of services for
32 which the department has contracted with each provider.

33 (h) This section shall remain in effect only until January 1, 2013,
34 and as of that date is repealed, unless a later enacted statute deletes
35 or extends that date.

36 SEC. 5. Section 5806 of the Welfare and Institutions Code is
37 amended to read:

38 5806. The State Department of Mental Health shall establish
39 service standards that ensure that members of the target population
40 are identified, and services provided to assist them to live

1 independently, work, and reach their potential as productive
2 citizens. The department shall provide annual oversight of grants
3 issued pursuant to this part for compliance with these standards.
4 These standards shall include, but are not limited to, all of the
5 following:

6 (a) A service planning and delivery process that is target
7 population based and includes the following:

8 (1) Determination of the numbers of clients to be served and
9 the programs and services that will be provided to meet their needs.

10 The local director of mental health shall consult with the sheriff,
11 the police chief, the probation officer, the mental health board,
12 contract agencies, and family, client, ethnic and citizen
13 constituency groups as determined by the director.

14 (2) Plans for services, including outreach to individuals who
15 will be eligible for services under this section after successfully
16 completing parole, mental health courts, and families whose
17 severely mentally ill adult is living with them, design of mental
18 health services, coordination and access to medications, psychiatric
19 and psychological services, substance abuse services, supportive
20 housing or other housing assistance, vocational rehabilitation, and
21 veterans' services. Plans shall also contain evaluation strategies,
22 that shall consider cultural, linguistic, gender, age, and special
23 needs of minorities in the target populations. Provision shall be
24 made for staff with the cultural background and linguistic skills
25 necessary to remove barriers to mental health services due to
26 limited-English-speaking ability and cultural differences.
27 Recipients of outreach services may include families, the public,
28 primary care physicians, police, sheriffs, judges, and others who
29 are likely to come into contact with individuals who may be
30 suffering from an untreated severe mental illness who would be
31 likely to become homeless if the illness continued to be untreated
32 for a substantial period of time. Outreach to adults may include
33 adults voluntarily or involuntarily hospitalized as a result of a
34 severe mental illness.

35 (3) Provisions for services to meet the needs of target population
36 clients who are physically disabled.

37 (4) Provision for services to meet the special needs of older
38 adults.

1 (5) Provision for family support and consultation services,
2 parenting support and consultation services, and peer support or
3 self-help group support, where appropriate for the individual.

4 (6) Provision for services to be client-directed and that employ
5 psychosocial rehabilitation and recovery principles.

6 (7) Provision for psychiatric and psychological services that are
7 integrated with other services and for psychiatric and psychological
8 collaboration in overall service planning.

9 (8) Provision for services specifically directed to seriously
10 mentally ill young adults 25 years of age or younger who are
11 homeless or at significant risk of becoming homeless. These
12 provisions may include continuation of services that would still
13 be received through other funds had eligibility not been terminated
14 due to age.

15 (9) Services reflecting special needs of women from diverse
16 cultural backgrounds, including supportive housing that accepts
17 children, personal services coordinator therapeutic treatment, and
18 substance abuse treatment programs that address gender specific
19 trauma and abuse in the lives of persons with mental illness, and
20 vocational rehabilitation programs that offer job training programs
21 free of gender bias and sensitive to the needs of women.

22 (10) Provision for housing for clients that is immediate,
23 transitional, permanent, or all of these.

24 (11) Provision for clients who have been suffering from an
25 untreated severe mental illness for less than one year, and who do
26 not require the full range of services but are at risk of becoming
27 homeless unless a comprehensive individual and family support
28 services plan is implemented. These clients shall be served in a
29 manner that is designed to meet their needs.

30 (b) Each client shall have a clearly designated mental health
31 personal services coordinator who may be part of a
32 multidisciplinary treatment team who is responsible for providing
33 or assuring needed services. Responsibilities include complete
34 assessment of the client's needs, development of the client's
35 personal services plan, linkage with all appropriate community
36 services, monitoring of the quality and followthrough of services,
37 and necessary advocacy to ensure each client receives those
38 services which are agreed to in the personal services plan. Each
39 client shall participate in the development of his or her personal
40 services plan, and responsible staff shall consult with the designated

1 conservator, if one has been appointed, and, with the consent of
2 the client, consult with the family and other significant persons as
3 appropriate.

4 (c) The individual personal services plan shall ensure that
5 members of the target population involved in the system of care
6 receive age, gender, and culturally appropriate services, or
7 appropriate services based on any characteristic listed or defined
8 in Section 11135 of the Government Code to the extent feasible,
9 that are designed to enable recipients to:

10 (1) Live in the most independent, least restrictive housing
11 feasible in the local community, and, for clients with children, to
12 live in a supportive housing environment that strives for
13 reunification with their children or assists clients in maintaining
14 custody of their children as is appropriate.

15 (2) Engage in the highest level of work or productive activity
16 appropriate to their abilities and experience.

17 (3) Create and maintain a support system consisting of friends,
18 family, and participation in community activities.

19 (4) Access an appropriate level of academic education or
20 vocational training.

21 (5) Obtain an adequate income.

22 (6) Self-manage their illness and exert as much control as
23 possible over both the day-to-day and long-term decisions which
24 affect their lives.

25 (7) Access necessary physical health care and maintain the best
26 possible physical health.

27 (8) Reduce or eliminate serious antisocial or criminal behavior
28 and thereby reduce or eliminate their contact with the criminal
29 justice system.

30 (9) Reduce or eliminate the distress caused by the symptoms of
31 mental illness.

32 (10) Have freedom from dangerous addictive substances.

33 (d) The individual personal services plan shall describe the
34 service array that meets the requirements of subdivision (c), and
35 to the extent applicable to the individual, the requirements of
36 subdivision (a).

37 SEC. 6. Section 5814 of the Welfare and Institutions Code is
38 amended to read:

39 5814. (a) (1) This part shall be implemented only to the extent
40 that funds are appropriated for purposes of this part. To the extent

1 that funds are made available, priorities shall include, but not be
2 limited to, maintaining funding for the existing programs that meet
3 adult system of care contract goals, counties with a high incidence
4 of persons who are severely mentally ill and homeless or who are
5 at risk of becoming homeless and meet the criteria developed
6 pursuant to paragraphs (3) and (4) of this subdivision, and those
7 who are discharged from a jail or have successfully completed
8 parole.

9 (2) The director shall establish a methodology for awarding
10 grants under this part consistent with the legislative intent
11 expressed in Section 5802, and in consultation with the advisory
12 committee established in this subdivision.

13 (3) (A) The director shall establish an advisory committee for
14 the purpose of providing advice regarding the development of
15 criteria for the award of grants, and the identification of specific
16 performance measures for evaluating the effectiveness of grants.
17 The committee shall review evaluation reports and make findings
18 on evidence-based best practices and recommendations for grant
19 conditions. At not less than one meeting annually, the advisory
20 committee shall provide to the director written comments on the
21 performance of each of the county programs. Upon request by the
22 department, each participating county that is the subject of a
23 comment shall provide a written response to the comment. The
24 department shall comment on each of these responses at a
25 subsequent meeting.

26 (B) The committee shall include, but not be limited to,
27 representatives from state, county, and community veterans'
28 services and disabled veterans outreach programs, supportive
29 housing and other housing assistance programs, law enforcement,
30 county mental health and private providers of local mental health
31 services and mental health outreach services, the Board of
32 Corrections, the State Department of Alcohol and Drug Programs,
33 local substance abuse services providers, the Department of
34 Rehabilitation, providers of local employment services, the State
35 Department of Social Services, the Department of Housing and
36 Community Development, a service provider to transition youth,
37 the United Advocates for Children of California, the California
38 Mental Health Advocates for Children and Youth, the Mental
39 Health Association of California, National Alliance on Mental
40 Illness (NAMI) California, the California Network of Mental

1 Health Clients, the Mental Health Planning Council, a mental
2 health court judicial officer, and other appropriate entities.

3 (4) The criteria for the award of grants shall include, but not be
4 limited to, all of the following:

5 (A) A description of a comprehensive strategic plan for
6 providing outreach, prevention, intervention, and evaluation in a
7 cost appropriate manner corresponding to the criteria specified in
8 subdivision (c).

9 (B) A description of the local population to be served, ability
10 to administer an effective service program, and the degree to which
11 local agencies and advocates will support and collaborate with
12 program efforts.

13 (C) A description of efforts to maximize the use of other state,
14 federal, and local funds or services that can support and enhance
15 the effectiveness of these programs.

16 (5) In order to reduce the cost of providing supportive housing
17 for clients, counties that receive a grant pursuant to this part after
18 January 1, 2004, shall enter into contracts with sponsors of
19 supportive housing projects to the greatest extent possible.
20 Participating counties are encouraged to commit a portion of their
21 grants to rental assistance for a specified number of housing units
22 in exchange for the counties' clients having the right of first refusal
23 to rent the assisted units.

24 (b) In each year in which additional funding is provided by the
25 annual Budget Act, the department shall establish programs that
26 offer individual counties sufficient funds to comprehensively serve
27 severely mentally ill adults who are homeless, recently released
28 from a county jail or the state prison, or others who are untreated,
29 unstable, and at significant risk of incarceration or homelessness
30 unless treatment is provided to them, and who are severely mentally
31 ill adults. For purposes of this subdivision, "severely mentally ill
32 adults" are those individuals described in subdivision (b) of Section
33 5600.3. In consultation with the advisory committee established
34 pursuant to paragraph (3) of subdivision (a), the department shall
35 report to the Legislature on or before May 1 of each year in which
36 additional funding is provided, and shall evaluate, at a minimum,
37 the effectiveness of the strategies in providing successful outreach
38 and reducing homelessness, involvement with local law
39 enforcement, and other measures identified by the department.
40 The evaluation shall include for each program funded in the current

1 fiscal year as much of the following as available information
2 permits:

3 (1) The number of persons served, and of those, the number
4 who receive extensive community mental health services.

5 (2) The number of persons who are able to maintain housing,
6 including the type of housing and whether it is emergency,
7 transitional, or permanent housing, as defined by the department.

8 (3) (A) The amount of grant funding spent on each type of
9 housing.

10 (B) Other local, state, or federal funds or programs used to house
11 clients.

12 (4) The number of persons with contacts with local law
13 enforcement and the extent to which local and state incarceration
14 has been reduced or avoided.

15 (5) The number of persons participating in employment service
16 programs including competitive employment.

17 (6) The number of persons contacted in outreach efforts who
18 appear to be severely mentally ill, as described in Section 5600.3,
19 who have refused treatment after completion of all applicable
20 outreach measures.

21 (7) The amount of hospitalization that has been reduced or
22 avoided.

23 (8) The extent to which veterans identified through these
24 programs' outreach are receiving federally funded veterans'
25 services for which they are eligible.

26 (9) The extent to which programs funded for three or more years
27 are making a measurable and significant difference on the street,
28 in hospitals, and in jails, as compared to other counties or as
29 compared to those counties in previous years.

30 (10) For those who have been enrolled in this program for at
31 least two years and who were enrolled in Medi-Cal prior to, and
32 at the time they were enrolled in, this program, a comparison of
33 their Medi-Cal hospitalizations and other Medi-Cal costs for the
34 two years prior to enrollment and the two years after enrollment
35 in this program.

36 (11) The number of persons served who were and were not
37 receiving Medi-Cal benefits in the 12-month period prior to
38 enrollment and, to the extent possible, the number of emergency
39 room visits and other medical costs for those not enrolled in
40 Medi-Cal in the prior 12-month period.

1 (c) To the extent that state savings associated with providing
2 integrated services for the mentally ill are quantified, it is the intent
3 of the Legislature to capture those savings in order to provide
4 integrated services to additional adults.

5 (d) Each project shall include outreach and service grants in
6 accordance with a contract between the state and approved counties
7 that reflects the number of anticipated contacts with people who
8 are homeless or at risk of homelessness, and the number of those
9 who are severely mentally ill and who are likely to be successfully
10 referred for treatment and will remain in treatment as necessary.

11 (e) All counties that receive funding shall be subject to specific
12 terms and conditions of oversight and training which shall be
13 developed by the department, in consultation with the advisory
14 committee.

15 (f) (1) As used in this part, “receiving extensive mental health
16 services” means having a personal services coordinator, as
17 described in subdivision (b) of Section 5806, and having an
18 individual personal service plan, as described in subdivision (c)
19 of Section 5806.

20 (2) The funding provided pursuant to this part shall be sufficient
21 to provide mental health services, medically necessary medications
22 to treat severe mental illnesses, alcohol and drug services,
23 transportation, supportive housing and other housing assistance,
24 vocational rehabilitation and supported employment services,
25 money management assistance for accessing other health care and
26 obtaining federal income and housing support, accessing veterans’
27 services, stipends, and other incentives to attract and retain
28 sufficient numbers of qualified professionals as necessary to
29 provide the necessary levels of these services. These grants shall,
30 however, pay for only that portion of the costs of those services
31 not otherwise provided by federal funds or other state funds.

32 (3) Methods used by counties to contract for services pursuant
33 to paragraph (2) shall promote prompt and flexible use of funds,
34 consistent with the scope of services for which the county has
35 contracted with each provider.

36 (g) Contracts awarded pursuant to this part shall be exempt from
37 the Public Contract Code and the state administrative manual and
38 shall not be subject to the approval of the Department of General
39 Services.

1 (h) Notwithstanding any other provision of law, funds awarded
2 to counties pursuant to this part and Part 4 (commencing with
3 Section 5850) shall not require a local match in funds.

4 SEC. 7. The program established pursuant to Sections 2687
5 and 2687.1 of the Penal Code should be paid for, in part, with four
6 million dollars (\$4,000,000) of the money appropriated pursuant
7 to subdivision (m) of Provision 16 of Item 5225-001-0001 of
8 Section 2.00 of Chapter 171 of the Statutes of 2007.

9 SEC. 8. No reimbursement is required by this act pursuant to
10 Section 6 of Article XIII B of the California Constitution for certain
11 costs that may be incurred by a local agency or school district
12 because, in that regard, this act creates a new crime or infraction,
13 eliminates a crime or infraction, or changes the penalty for a crime
14 or infraction, within the meaning of Section 17556 of the
15 Government Code, or changes the definition of a crime within the
16 meaning of Section 6 of Article XIII B of the California
17 Constitution.

18 However, if the Commission on State Mandates determines that
19 this act contains other costs mandated by the state, reimbursement
20 to local agencies and school districts for those costs shall be made
21 pursuant to Part 7 (commencing with Section 17500) of Division
22 4 of Title 2 of the Government Code.