

AMENDED IN SENATE JUNE 26, 2009

AMENDED IN SENATE JUNE 17, 2009

AMENDED IN ASSEMBLY APRIL 20, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

## **ASSEMBLY BILL**

**No. 708**

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**Introduced by Assembly Member Huffman**  
**(Coauthors: Assembly Members Tom Berryhill, Fletcher, and**  
**Krekorian)**  
(Coauthor: Senator Strickland)

February 26, 2009

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An act to amend Sections 12012 and 12157 of, and to repeal and add Sections 12013 and 12154 of, the Fish and Game Code, relating to fish and wildlife.

### LEGISLATIVE COUNSEL'S DIGEST

AB 708, as amended, Huffman. Fish and wildlife: poaching.

Existing law regulates the taking or possession of birds, mammals, fish, amphibians, and reptiles. Except as expressly provided otherwise in the Fish and Game Code, any violation of that code, or of any rule, regulation, or order made or adopted under that code, is a misdemeanor. Existing law specifically imposes a fine of up to \$30,000 or up to one year of imprisonment, or both, for the knowing unlawful taking of listed animals for commercial purposes, for the knowing unlawful possession for commercial purposes of any part of a mountain lion, bear, wild pig, bighorn sheep, elk, antelope, or deer, a pelt of a furbearing mammal, a live reptile or amphibian, any fully protected, threatened, or endangered species, or any quantity of fish or shellfish in excess of the quantity permitted by the code, and for the knowing unlawful sale for commercial

purposes, or the unlawful possession with the intent to sell, of any part of, or product made from, any wildlife. Existing law, except as specified, also prohibits any person convicted of a violation punishable under those unlawful taking and possession and sale provisions from thereafter taking wildlife in this state for a period of not less than one year from the date of conviction, and provides for the revocation of related entitlements. Existing law prohibits a person, upon the 3rd conviction of a specified violation relating to the taking or possession of fish, reptiles, or amphibia, or parts thereof, in any 5-year period, and upon any subsequent conviction during a 5-year period, from taking any fish, reptiles, or amphibia in the state for 3 years from the date of the last conviction, and requires the Fish and Game Commission to revoke the sport fishing license of such a person for the period of the prohibition.

This bill would delete those unlawful taking and possession and sale provisions and those specific taking and entitlement prohibitions. The bill would, instead, except as specified, provide that any person who illegally takes, possesses, imports, exports, sells, purchases, barter, trades, or exchanges any amphibian, bird, fish, mammal, or reptile, or part thereof, for profit or personal gain, is guilty of a misdemeanor punishable by a fine of not less than \$5,000, nor more than \$40,000, or imprisonment in the county jail for not more than one year, or by both that fine and imprisonment. The bill would increase the fine for a 2nd or subsequent violation. The bill would require that moneys equivalent to 50% of the revenue deposited in the Fish and Game Preservation Fund from fines and forfeitures collected pursuant to these provisions be allocated for the support of the Special Operations Unit of the Department of Fish and Game and used for law enforcement purposes and 50% of the revenue from a fine or forfeiture be paid to the ~~office of the Attorney General, city attorney, city prosecutor, or district attorney that brought the action~~ *county in which the offense was committed. The bill would require the county board of supervisors to first use those revenues to reimburse the costs incurred by the district attorney or city attorney in investigating and prosecuting the violation and would authorize the expenditure of any excess revenues in accordance with specified existing law.*

The bill, except as specified, would provide that any person who illegally takes or possesses in the field more than 3 times the daily bag limit, or who illegally possesses more than 3 times the legal possession limit, of fish, reptiles, birds, amphibians, or mammals is guilty of a misdemeanor subject to a fine of not less than \$5,000 nor more than

\$40,000, or imprisonment in the county jail for not more than one year, or by both that fine and imprisonment. The bill would increase the fine for a 2nd or subsequent violation. The bill, except as specified, would provide that any person who maliciously or intentionally maims, mutilates, or tortures any fish, reptile, bird, amphibian, or mammal provided for in the code is guilty of a crime punishable as prescribed. The bill would require that 50% of the revenue from a fine or forfeiture collected pursuant to these provisions be paid to the ~~office of the Attorney General, city attorney, city prosecutor, or district attorney that brought the action~~ county in which the offense was committed. *The bill would require the county board of supervisors to first use those revenues to reimburse the costs incurred by the district attorney or city attorney in investigating and prosecuting the violation and would authorize the expenditure of any excess revenues in accordance with specified existing law.*

The bill would authorize the department, upon a conviction of certain violations, to suspend or permanently revoke a person's hunting or sport fishing license or permit privileges. The bill would authorize any person whose privileges are suspended or revoked to appeal the suspension or revocation to the commission, and would require the commission to initiate the appeal process within 12 months of the violator's appeal request. The bill would authorize the department to adopt regulations to implement those suspension and revocation provisions. The bill would authorize the forfeiture of any device or apparatus, including a vessel, vehicle, or hunting or fishing gear, used in commission of specified offenses.

The bill, by creating new crimes, would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: yes.

*The people of the State of California do enact as follows:*

1 SECTION 1. The Legislature finds and declares all of the  
2 following:

1 (a) The illegal poaching of fish and wildlife, including the  
2 egregious killing of migratory birds, deer, bear, fish, and abalone,  
3 poses a serious threat to California's wildlife species and  
4 biodiversity.

5 (b) Arrests and reported incidents of poaching have increased  
6 dramatically in California in recent years. Between 2003 and 2007  
7 the number of violations more than doubled, increasing from  
8 approximately 6,500 hunting violations and approximately 8,000  
9 fishing violations in 2003 to approximately 17,800 hunting  
10 violations and approximately 15,900 fishing violations in 2007.  
11 Illegal poaching of waterfowl in particular has reached the highest  
12 level in decades.

13 (c) Current penalties and enforcement levels have proved  
14 insufficient to serve as an effective deterrent for illegal poachers.  
15 Financial resources dedicated to enforcement of hunting and fishing  
16 laws have also declined significantly at the same time that poaching  
17 and profits from poaching have soared.

18 (d) California in 2008 had less than 300 fish and game wardens  
19 on active duty to patrol the entire state, which includes thousands  
20 of miles of coastline and hundreds of thousands of acres of public  
21 lands.

22 (e) The economic impact of illegal poaching diminishes the  
23 significant public investment the state and law abiding fishers and  
24 hunters have made in restoring habitat for fish and wildlife and  
25 protecting biodiversity.

26 (f) California's fish and wildlife are held in trust for the common  
27 good of all the people of California.

28 (g) It is therefore the intent of the Legislature that existing laws  
29 prohibiting illegal poaching be enforced, that sufficient resources  
30 be dedicated for effective enforcement of those laws, and that the  
31 penalties for illegal poaching be enhanced, including, in particular,  
32 the penalties for egregious poaching violations exhibiting a wanton  
33 disregard for the laws protecting fish and wildlife and the public  
34 trust purposes of those resources.

35 SEC. 2. Section 12012 of the Fish and Game Code is amended  
36 to read:

37 12012. (a) Notwithstanding any other provision of this code,  
38 except as provided in subdivision (e) or (f), any person who  
39 illegally takes, possesses, imports, exports, sells, purchases, barter,  
40 trades, or exchanges any amphibian, bird, fish, mammal, or reptile,

1 or part thereof, for profit or personal gain is guilty of a  
2 misdemeanor punishable by a fine of not less than five thousand  
3 dollars (\$5,000), nor more than forty thousand dollars (\$40,000),  
4 or imprisonment in the county jail for not more than one year, or  
5 by both that fine and imprisonment.

6 (b) If a person is convicted of a second or subsequent violation  
7 of subdivision (a), that person shall be punished by a fine of not  
8 less than ten thousand dollars (\$10,000), nor more than fifty  
9 thousand dollars (\$50,000), or imprisonment in the county jail for  
10 not more than one year, or by both that fine and imprisonment.

11 (c) ~~(1) Whenever~~ *If* a second or subsequent violation of  
12 subdivision (a) also involves a violation of Section 8685.5, 8685.6,  
13 8685.7, or 8688 that is punishable by subdivision (b) of Section  
14 12004, the offense shall be punishable by a fine of not more than  
15 ~~thirty thousand dollars (\$30,000)~~ *fifty thousand dollars (\$50,000)*,  
16 or by imprisonment pursuant to subdivision (b) of Section 12004,  
17 or by both that fine and imprisonment.

18 ~~(2) Whenever a second or subsequent violation of subdivision~~  
19 ~~(a) also involves a violation of Section 4758 that is punishable~~  
20 ~~pursuant to subdivision (a) of Section 12005, the offense shall be~~  
21 ~~punishable by a fine of not more than thirty thousand dollars~~  
22 ~~(\$30,000), or by imprisonment pursuant to subdivision (a) of~~  
23 ~~Section 12005, or by both that fine and imprisonment.~~

24 (d) Notwithstanding Section 802 of the Penal Code, prosecution  
25 of an offense punishable under this section shall be commenced  
26 within three years after commission of the offense.

27 (e) This section does not apply to fish taken pursuant to a  
28 commercial fishing license issued pursuant to Section 7852, or  
29 fish sold pursuant to a commercial fish business license issued in  
30 accordance with Article 7 (commencing with Section 8030) of  
31 Chapter 1 of Part 3 of Division 6.

32 (f) This section does not supersede Section 12005 or 12009.

33 (g) (1) Moneys equivalent to 50 percent of the revenue  
34 deposited in the Fish and Game Preservation Fund from fines and  
35 forfeitures collected pursuant to this section shall be allocated for  
36 the support of the Special Operations Unit of the department, and  
37 used for law enforcement purposes.

38 (2) Moneys equivalent to 50 percent of the revenue from any  
39 fine or forfeiture collected pursuant to this section shall be paid to  
40 ~~the Attorney General, city attorney, city prosecutor, or district~~

~~attorney, whichever office brought the action, to the county in which the offense was committed, pursuant to Section 13003. The board of supervisors shall first use revenues pursuant to this subdivision to reimburse the costs incurred by the district attorney or city attorney in investigating and prosecuting the violation. Any excess revenues may be expended in accordance with Section 13103.~~

SEC. 3. Section 12013 of the Fish and Game Code is repealed.

SEC. 4. Section 12013 is added to the Fish and Game Code, to read:

12013. (a) Notwithstanding any other provision of this code, except as provided in subdivision (d), any person who illegally takes or possesses in the field more than three times the daily bag limit, or who illegally possesses more than three times the legal possession limit, of fish, reptiles, birds, amphibians, or mammals is guilty of a misdemeanor and shall be subject to a fine of not less than five thousand dollars (\$5,000), nor more than forty thousand dollars (\$40,000), or imprisonment in the county jail for not more than one year, or by both that fine and imprisonment.

(b) If a person is convicted of a second or subsequent violation of subdivision (a), that person shall be punished by a fine of not less than ten thousand dollars (\$10,000), nor more than fifty thousand dollars (\$50,000), or imprisonment in the county jail for not more than one year, or by both that fine and imprisonment.

(c) Notwithstanding any other provision of this code, except as provided in subdivision (d), any person who maliciously or intentionally maims, mutilates, or tortures any fish, reptile, bird, amphibian, or mammal provided for in this code is guilty of a crime punishable in accordance with subdivision (a). ~~Nothing in~~

~~(d) Nothing in this subdivision section affects any legal hunting, fishing, or trapping activity, including, but not limited to, efforts to dispatch a wounded mammal, bird, or fish taken legally.~~

~~(d)~~

(e) Nothing in this section prohibits a person from giving, receiving, or possessing the legal possession limit of lawfully taken fish, reptiles, birds, amphibians, or mammals.

~~(e)~~

(f) Nothing in this section prohibits a person from giving, receiving, or possessing, at the personal abode of the donor or donee, lawfully taken migratory game birds that are not required

1 to be tagged pursuant to the federal Migratory Bird Treaty Act (16  
2 U.S.C. Sec.703 et seq.) or regulations adopted pursuant to that act.

3 (f)

4 (g) This section does not supersede Section 12005, 12006.6, or  
5 12009.

6 (g)

7 (h) Moneys equivalent to 50 percent of the revenue from any  
8 fine or forfeiture collected pursuant to this section shall be paid to  
9 ~~the office of the Attorney General, city attorney, city prosecutor,~~  
10 ~~or district attorney, whichever office brought the action. to the~~  
11 *county in which the offense was committed, pursuant to Section*  
12 *13003. The board of supervisors shall first use revenues pursuant*  
13 *to this subdivision to reimburse the costs incurred by the district*  
14 *attorney or city attorney in investigating and prosecuting the*  
15 *violation. Any excess revenues may be expended in accordance*  
16 *with Section 13103.*

17 SEC. 5. Section 12154 of the Fish and Game Code is repealed.

18 SEC. 6. Section 12154 is added to the Fish and Game Code,  
19 to read:

20 12154. (a) Upon a conviction of a violation of Section 12012  
21 or 12013, the department may suspend or permanently revoke a  
22 person's hunting or sport fishing license or permit privileges. Any  
23 person whose privileges are suspended or revoked pursuant to this  
24 section may appeal the suspension or revocation to the commission.  
25 The commission shall initiate the appeal process within 12 months  
26 of the violator's appeal request. The department may adopt  
27 regulations to implement this subdivision.

28 (b) Pursuant to subdivision (c) of Section 12157, a judge may  
29 order the seizure or forfeiture of any device or apparatus, including  
30 a vessel, vehicle, or hunting or fishing gear, that is used in  
31 committing an offense punishable under Section 12012 or 12013.

32 SEC. 7. Section 12157 of the Fish and Game Code is amended  
33 to read:

34 12157. (a) Except as provided in subdivision (b), the judge  
35 before whom any person is tried for a violation of any provision  
36 of this code, or regulation adopted pursuant thereto, may, upon  
37 the conviction of the person tried, order the forfeiture of any device  
38 or apparatus that is designed to be, or is capable of being, used to  
39 take birds, mammals, fish, reptiles, or amphibia and that was used  
40 in committing the offense charged.

(b) The judge shall, if the offense is punishable under Section 12008 of this code or under subdivision (c) of Section 597 of the Penal Code, order the forfeiture of any device or apparatus that is used in committing the offense, including, but not limited to, any vehicle that is used or intended for use in delivering, importing, or exporting any unlawfully taken, imported, or purchased species.

(c) (1) The judge may, for conviction of a violation of any of the following offenses, order forfeiture of any device or apparatus that is used in committing the offense, including, but not limited to, any vehicle used or intended for use in committing the offense:

(A) Section 2000 relating to deer, elk, antelope, feral pigs, European wild boars, black bears, and brown or cinnamon bears.

(B) Any offense that involves the sale, purchase, or possession of abalone for commercial purposes.

(C) Any offense that involves the sale, purchase, or possession of sturgeon or lobster, pursuant to Section 7370 or 8254.

(D) Any offense that involves a violation of Section 12012 or 12013.

(2) In considering an order of forfeiture under this subdivision, the court shall take into consideration the nature, circumstances, extent, and gravity of the prohibited act committed, the degree of culpability of the violator, the property proposed for forfeiture, and other criminal or civil penalties imposed on the violator under other provisions of law for that offense. The court shall impose lesser forfeiture penalties under this subdivision for those acts that have little significant effect upon natural resources or the property of another and greater forfeiture penalties for those acts that may cause serious injury to natural resources or the property of another, as determined by the court. In determining whether or not to order forfeiture of a vehicle, the court shall, in addition to any other relevant factor, consider whether the defendant is the owner of the vehicle and whether the owner of the vehicle had knowledge of the violation.

(3) It is the intent of the Legislature that forfeiture not be ordered pursuant to this subdivision for minor or inadvertent violations, as determined by the court.

(d) A judge shall not order the forfeiture of a vehicle under this section if there is a community property interest in the vehicle that is owned by a person other than the defendant and the vehicle is the only vehicle available to the defendant's immediate family that

1 may be operated on the highway with a class A, class B, or class  
2 C driver's license.

3 (e) Any device or apparatus ordered forfeited shall be sold, used,  
4 or destroyed by the department.

5 (f) (1) The proceeds from all sales under this section, after  
6 payment of any valid liens on the forfeited property, shall be paid  
7 into the Fish and Game Preservation Fund.

8 (2) A lien in which the lienholder is a conspirator is not a valid  
9 lien for purposes of this subdivision.

10 (g) The provisions in this section authorizing or requiring a  
11 judge to order the forfeiture of a device or apparatus also apply to  
12 the judge, referee, or juvenile hearing officer in a juvenile court  
13 action brought under Section 258 of the Welfare and Institutions  
14 Code.

15 (h) For purposes of this section, a plea of nolo contendere or no  
16 contest, or forfeiture of bail, constitutes a conviction.

17 (i) Neither the disposition of the criminal action other than by  
18 conviction nor the discretionary refusal of the judge to order  
19 forfeiture upon conviction impairs the right of the department to  
20 commence proceedings to order the forfeiture of fish nets or traps  
21 pursuant to Section 8630.

22 SEC. 8. No reimbursement is required by this act pursuant to  
23 Section 6 of Article XIII B of the California Constitution because  
24 the only costs that may be incurred by a local agency or school  
25 district will be incurred because this act creates a new crime or  
26 infraction, eliminates a crime or infraction, or changes the penalty  
27 for a crime or infraction, within the meaning of Section 17556 of  
28 the Government Code, or changes the definition of a crime within  
29 the meaning of Section 6 of Article XIII B of the California  
30 Constitution.