

AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

ASSEMBLY BILL

No. 754

Introduced by Assembly Member Chesbro

February 26, 2009

An act to amend Section 5777 and 5778 of the Welfare and Institutions Code, relating to Medi-Cal mental health services.

LEGISLATIVE COUNSEL'S DIGEST

AB 754, as amended, Chesbro. Medi-Cal mental health managed care contracts.

Existing law provides for provision of ~~Mental~~ *mental* health services to Medi-Cal recipients, as part of, the Early and Periodic Screening, Diagnosis, and Treatment Program (EPSDT), which is administered by the State Department of Mental Health (department) and the counties.

Existing law separately provides for the Medi-Cal program, administered by the State Department of Health Care Services, under which qualified low-income persons are provided with health care services, including mental health services.

Under existing law, the department is required to implement managed mental health care for Medi-Cal recipients through fee-for-service or capitated contracts with counties, counties acting jointly, qualified individuals or organizations, or nongovernmental entities. The department is responsible for assuming specified program oversight authority formerly provided by the State Department of Health Care Services, including, but not limited to, oversight of certain utilization controls.

Existing law requires a contract entered into pursuant to the above provisions to include a provision that the county mental health plan

shall bear the financial risk for the cost of providing medically necessary mental health services to Medi-Cal beneficiaries irrespective of whether the cost of those services exceeds the payment set forth in the contract.

This bill would provide that the contract need not include a provision that the county mental health plan shall not bear the financial risk for the cost of providing EPSDT services.

Under existing law, a change may be made during a contract term or at the time of contract renewal, where there is a change in obligations required by federal or state law or when required by a change in the interpretation or implementation of any law or regulation. Existing law provides, to the extent permitted by federal law and except as provided, if any change in obligations occurs that affects the cost to the county mental health plan of performing under the terms of its contract, the department may reopen contracts, as specified.

This bill would provide that either the department or the mental health plan may reopen the contract.

Existing law requires the department to recover overpayments of federal financial participation from mental health plans within the timeframes required by federal law and regulation and to return those funds to the State Department of Health Care Services for repayment to the federal Centers for Medicare and Medicaid Services.

This bill would also require the department to reimburse underpayment of federal financial participation to mental health plans within the required timeframes and would make conforming changes.

This bill would require mental health plan claims for federal financial participation to be submitted to the federal Centers for Medicare and Medicaid Services by the department and the State Department of Health Care Services throughout the fiscal year as claims are received. The bill would also require payments be made to the mental health plans ~~as soon as~~ *within 30 days after* the federal payments have been received by the state.

Existing law requires the department to allocate the amount of payment set forth in the contract at the beginning of the contract period to the mental health plan. Existing law requires the funds to be considered to be funds of the plan that may be held by the department.

This bill would require the department to allocate and distribute the full amount of payment set forth in the contract at the beginning of the contract period to the mental health plan and would make conforming changes.

Under existing law, each fiscal year the state matching funds for Medi-Cal specialty mental health services are required to be included in the annual budget for the department. Existing law requires the amount included to be based on historical cost, adjusted for changes in the number of Medi-Cal beneficiaries and other relevant factors. Existing law provides that the appropriation for funding the state share of the costs for EPSDT specialty mental health services provided under the Medi-Cal specialty mental health services waiver shall be used only for reimbursement payments of claims for those services.

This bill would require the funds appropriated for EPSDT specialty mental health services provided under the Medi-Cal specialty mental health services waiver for reimbursement payments of claims for those services to be distributed annually to mental health plans based on a formula that takes into account the mental health plan's historical EPSDT claims and maintenance of effort obligations. The bill would require the department to distribute 75% of the appropriated amount to mental health plans each fiscal year once the state budget is adopted and to distribute the remaining 25% to the mental health plans for additional claims within 30 days of when the plan submits a claim.

Existing law requires Medi-Cal state General Fund matching dollars to be distributed to counties based on historic Medi-Cal acute inpatient psychiatric costs for the county's beneficiaries and on the number of persons eligible for Medi-Cal in that county.

This bill would, instead, specify that the matching dollars shall to be distributed to counties each fiscal year ~~once~~ *within 30 days after* the state budget is adopted based on historic Medi-Cal acute inpatient psychiatric costs for the county's beneficiaries and on the number of persons eligible for Medi-Cal in that county.

Existing law requires the allocation method for the state funds transferred for fiscal years following the 1994–95 fiscal year for acute inpatient psychiatric and other specialty mental health services to be determined by the department in consultation with a statewide organization representing counties.

This bill would require the allocation method to be determined no later than June 1 of the previous fiscal year.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 5777 of the Welfare and Institutions Code is amended to read:

5777. (a) (1) Except as otherwise specified in this part, a contract entered into pursuant to this part shall include a provision that the mental health plan contractor shall bear the financial risk for the cost of providing medically necessary mental health services, exclusive of Early Periodic Screening Diagnosis and Treatment (EPSDT) services, to Medi-Cal beneficiaries irrespective of whether the cost of those services exceeds the payment set forth in the contract. If the expenditures for services do not exceed the payment set forth in the contract, the mental health plan contractor shall report the unexpended amount to the department, but shall not be required to return the excess to the department.

(2) If the mental health plan is not the county's, the mental health plan may not transfer the obligation for any mental health services to Medi-Cal beneficiaries to the county. The mental health plan may purchase services from the county. The mental health plan shall establish mutually agreed-upon protocols with the county that clearly establish conditions under which beneficiaries may obtain non-Medi-Cal reimbursable services from the county. Additionally, the plan shall establish mutually agreed-upon protocols with the county for the conditions of transfer of beneficiaries who have lost Medi-Cal eligibility to the county for care under Part 2 (commencing with Section 5600), Part 3 (commencing with Section 5800), and Part 4 (commencing with Section 5850).

(3) The mental health plan shall be financially responsible for ensuring access and a minimum required scope of benefits, consistent with state and federal requirements, to the services to the Medi-Cal beneficiaries of that county regardless of where the beneficiary resides. The department shall require that the definition of medical necessity used, and the minimum scope of benefits offered, by each mental health contractor be the same, except to the extent that any variations receive prior federal approval and are consistent with state and federal statutes and regulations.

(b) Any contract entered into pursuant to this part may be renewed if the plan continues to meet the requirements of this part, regulations promulgated pursuant thereto, and the terms and

1 conditions of the contract. Failure to meet these requirements shall
2 be cause for nonrenewal of the contract. The department may base
3 the decision to renew on timely completion of a mutually agreed
4 upon plan of correction of any deficiencies, submissions of required
5 information in a timely manner, or other conditions of the contract.
6 At the discretion of the department, each contract may be renewed
7 for a period not to exceed three years.

8 (c) (1) The obligations of the mental health plan shall be
9 changed only by contract or contract amendment that has been
10 agreed to by all parties to the contract.

11 (2) A change may be made during a contract term or at the time
12 of contract renewal, where there is a change in obligations required
13 by federal or state law or when required by a change in the
14 interpretation or implementation of any law or regulation. To the
15 extent permitted by federal law and except as provided under
16 paragraph (10) of subdivision (c) of Section 5778, if any change
17 in obligations occurs that affects the cost to the mental health plan
18 of performing under the terms of its contract, the department or
19 the mental health plan may reopen contracts to negotiate the state
20 General Fund allocation to the mental health plan under Section
21 5778, if the mental health plan is reimbursed through a
22 fee-for-service payment system, or the capitation rate to the mental
23 health plan under Section 5779, if the mental health plan is
24 reimbursed through a capitated rate payment system. During the
25 time period required to redetermine the allocation or rate, payment
26 to the mental health plan of the allocation or rate in effect at the
27 time the change occurred shall be considered interim payments
28 and shall be subject to increase or decrease, as the case may be,
29 effective as of the date on which the change is effective.

30 (3) To the extent permitted by federal law, either the department
31 or the mental health plan may request that contract negotiations
32 be reopened during the course of a contract due to substantial
33 changes in the cost of covered benefits that result from an
34 unanticipated event.

35 (d) The department shall immediately terminate a contract when
36 the director finds that there is an immediate threat to the health
37 and safety of Medi-Cal beneficiaries. Termination of the contract
38 for other reasons shall be subject to reasonable notice of the
39 department's intent to take that action and notification of affected

1 beneficiaries. The plan may request a public hearing by the Office
2 of Administrative Hearings.

3 (e) A plan may terminate its contract in accordance with the
4 provisions in the contract. The plan shall provide written notice
5 to the department at least 180 days prior to the termination or
6 nonrenewal of the contract.

7 (f) Upon the request of the Director of Mental Health, the
8 Director of the Department of Managed Health Care may exempt
9 a mental health plan contractor or a capitated rate contract from
10 the Knox-Keene Health Care Service Plan Act of 1975 (Chapter
11 2.2 (commencing with Section 1340) of Division 2 of the Health
12 and Safety Code). These exemptions may be subject to conditions
13 the director deems appropriate. Nothing in this part shall be
14 construed to impair or diminish the authority of the Director of
15 the Department of Managed Health Care under the Knox-Keene
16 Health Care Service Plan Act of 1975, nor shall anything in this
17 part be construed to reduce or otherwise limit the obligation of a
18 mental health plan contractor licensed as a health care service plan
19 to comply with the requirements of the Knox-Keene Health Care
20 Service Plan Act of 1975, and the rules of the Director of the
21 Department of Managed Health Care promulgated thereunder. The
22 Director of Mental Health, in consultation with the Director of the
23 Department of Managed Health Care, shall analyze the
24 appropriateness of licensure or application of applicable standards
25 of the Knox-Keene Health Care Service Plan Act of 1975.

26 (g) (1) The department, pursuant to an agreement with the State
27 Department of Health Care Services, shall provide oversight to
28 the mental health plans to ensure quality, access, and cost
29 efficiency. At a minimum, the department shall, through a method
30 independent of any agency of the mental health plan contractor,
31 monitor the level and quality of services provided, expenditures
32 pursuant to the contract, and conformity with federal and state law.

33 (2) (A) Commencing July 1, 2008, county mental health plans,
34 in collaboration with the department, the federally required external
35 review organization, providers, and other stakeholders, shall
36 establish an advisory statewide performance improvement project
37 (PIP) to increase the coordination, quality, effectiveness, and
38 efficiency of service delivery to children who are either receiving
39 at least three thousand dollars (\$3,000) per month in the EPSDT
40 Program services or children identified in the top 5 percent of the

1 county EPSDT cost, whichever is lowest. The statewide PIP shall
2 replace one of the two required PIPs that mental health plans must
3 perform under federal regulations outlined in the mental health
4 plan contract.

5 (B) The federally required external quality review organization
6 shall provide independent oversight and reviews with
7 recommendations and findings or summaries of findings, as
8 appropriate, from a statewide perspective. This information shall
9 be accessible to county mental health plans, the department, county
10 welfare directors, providers, and other interested stakeholders in
11 a manner that both facilitates, and allows for, a comprehensive
12 quality improvement process for the EPSDT Program.

13 (C) Each July, the department, in consultation with the federally
14 required external quality review organization and the county mental
15 health plans, shall determine the average monthly cost threshold
16 for counties to use to identify children to be reviewed who are
17 currently receiving EPSDT services. The department shall consult
18 with representatives of county mental health directors, county
19 welfare directors, providers, and the federally required external
20 quality review organization in setting the annual average monthly
21 cost threshold and in implementing the statewide PIP. The
22 department shall provide an annual update to the Legislature on
23 the results of this statewide PIP by October 1 of each year for the
24 prior fiscal year.

25 (D) It is the intent of the Legislature for the EPSDT PIP to
26 increase the coordination, quality, effectiveness, and efficiency of
27 service delivery to children receiving EPSDT services and to
28 facilitate evidence-based practices within the program, and other
29 high-quality practices consistent with the values of the public
30 mental health system within the program to ensure that children
31 are receiving appropriate mental health services for their mental
32 health wellness.

33 (E) This paragraph shall become inoperative on September 1,
34 2011.

35 (h) County employees implementing or administering a mental
36 health plan act in a discretionary capacity when they determine
37 whether or not to admit a person for care or to provide any level
38 of care pursuant to this part.

39 (i) If a county chooses to discontinue operations as the local
40 mental health plan, the new plan shall give reasonable consideration

1 to affiliation with nonprofit community mental health agencies
2 that were under contract with the county and that meet the mental
3 health plan's quality and cost efficiency standards.

4 (j) Nothing in this part shall be construed to modify, alter, or
5 increase the obligations of counties as otherwise limited and
6 defined in Chapter 3 (commencing with Section 5700) of Part 2.
7 The county's maximum obligation for services to persons not
8 eligible for Medi-Cal shall be no more than the amount of funds
9 remaining in the mental health subaccount pursuant to Sections
10 17600, 17601, 17604, 17605, 17606, and 17609 after fulfilling the
11 Medi-Cal contract obligations.

12 SEC. 2. Section 5778 of the Welfare and Institutions Code is
13 amended to read:

14 5778. (a) This section shall be limited to specialty mental
15 health services reimbursed through a fee-for-service payment
16 system.

17 (b) The following provisions shall apply to matters related to
18 specialty mental health services provided under the Medi-Cal
19 specialty mental health services waiver, including, but not limited
20 to, reimbursement and claiming procedures, reviews and oversight,
21 and appeal processes for mental health plans (MHPs) and MHP
22 subcontractors.

23 (1) During the initial phases of the implementation of this part,
24 as determined by the department, the MHP contractor and
25 subcontractors shall submit claims under the Medi-Cal program
26 for eligible services on a fee-for-service basis.

27 (2) A qualifying county may elect, with the approval of the
28 department, to operate under the requirements of a capitated,
29 integrated service system field test pursuant to Section 5719.5
30 rather than this part, in the event the requirements of the two
31 programs conflict. A county that elects to operate under that section
32 shall comply with all other provisions of this part that do not
33 conflict with that section.

34 (3) (A) No sooner than October 1, 1994, state matching funds
35 for Medi-Cal fee-for-service acute psychiatric inpatient services,
36 and associated administrative days, shall be transferred to the
37 department. No later than July 1, 1997, upon agreement between
38 the department and the State Department of Health Care Services,
39 state matching funds for the remaining Medi-Cal fee-for-service
40 mental health services and the state matching funds associated

1 with field test counties under Section 5719.5 shall be transferred
2 to the department.

3 (B) The department, in consultation with the State Department
4 of Health Care Services, a statewide organization representing
5 counties, and a statewide organization representing health
6 maintenance organizations shall develop a timeline for the transfer
7 of funding and responsibility for fee-for-service mental health
8 services from Medi-Cal managed care plans to MHPs. In
9 developing the timeline, the department shall develop screening,
10 referral, and coordination guidelines to be used by Medi-Cal
11 managed care plans and MHPs.

12 (4) (A) (i) A MHP subcontractor providing specialty mental
13 health services shall be financially responsible for federal audit
14 exceptions or disallowances to the extent that these exceptions or
15 disallowances are based on the MHP subcontractor's conduct or
16 determinations.

17 (ii) The state shall be financially responsible for federal audit
18 exceptions or disallowances to the extent that these exceptions or
19 disallowances are based on the state's conduct or determinations.
20 The state shall not withhold payment from a MHP for exceptions
21 or disallowances that the state is financially responsible for
22 pursuant to this clause.

23 (iii) A MHP shall be financially responsible for state audit
24 exceptions or disallowances to the extent that these exceptions or
25 disallowances are based on the MHP's conduct or determinations.
26 A MHP shall not withhold payment from a MHP subcontractor
27 for exceptions or disallowances for which the MHP is financially
28 responsible pursuant to this clause.

29 (B) For purposes of subparagraph (A), a "determination" shall
30 be shown by a written document expressly stating the
31 determination, while "conduct" shall be shown by any credible,
32 legally admissible evidence.

33 (C) The department and the State Department of Health Care
34 Services shall work jointly with MHPs in initiating any necessary
35 appeals. The department may invoice or offset the amount of any
36 federal disallowance or audit exception against subsequent claims
37 from the MHP or MHP subcontractor. This offset may be done at
38 any time, after the audit exception or disallowance has been
39 withheld from the federal financial participation claim made by
40 the State Department of Health Care Services. The maximum

1 amount that may be withheld shall be 25 percent of each payment
2 to the plan or subcontractor.

3 (5) (A) Oversight by the department of the MHPs and MHP
4 subcontractors may include client record reviews of Early Periodic
5 Screening Diagnosis and Treatment (EPSDT) specialty mental
6 health services under the Medi-Cal specialty mental health services
7 waiver in addition to other audits or reviews that are conducted.

8 (B) The department may contract with an independent,
9 nongovernmental entity to conduct client record reviews. The
10 contract awarded in connection with this section shall be on a
11 competitive bid basis, pursuant to the Department of General
12 Services contracting requirements, and shall meet both of the
13 following additional requirements:

14 (i) Require the entity awarded the contract to comply with all
15 federal and state privacy laws, including, but not limited to, the
16 federal Health Insurance Portability and Accountability Act
17 (HIPAA; 42 U.S.C. Sec. 1320d et seq.) and its implementing
18 regulations, the Confidentiality of Medical Information Act (Part
19 2.6 (commencing with Section 56) of Division 1 of the Civil Code),
20 and Section 1798.81.5 of the Civil Code. The entity shall be subject
21 to existing penalties for violation of these laws.

22 (ii) Prohibit the entity awarded the contract from using, selling,
23 or disclosing client records for a purpose other than the one for
24 which the record was given.

25 (C) For purposes of this paragraph, the following terms shall
26 have the following meanings:

27 (i) "Client record" means a medical record, chart, or similar
28 file, as well as other documents containing information regarding
29 an individual recipient of services, including, but not limited to,
30 clinical information, dates and times of services, and other
31 information relevant to the individual and services provided and
32 that evidences compliance with legal requirements for Medi-Cal
33 reimbursement.

34 (ii) "Client record review" means examination of the client
35 record for a selected individual recipient for the purpose of
36 confirming the existence of documents that verify compliance with
37 legal requirements for claims submitted for Medi-Cal
38 reimbursement.

39 (D) The department shall recover overpayments of federal
40 financial participation from MHPs within the timeframes required

1 by federal law and regulation and return those funds owed by the
2 MHPs to the State Department of Health Care Services for
3 repayment to the federal Centers for Medicare and Medicaid
4 Services. The department shall also reimburse underpayments of
5 federal financial participation to MHPs within the timeframes
6 required by federal law and regulation. The department shall
7 recover overpayments and reimburse underpayments of General
8 Fund moneys utilizing the recoupment methods and timeframes
9 required by the State Administrative Manual and timeframes
10 specified in the MHP contract.

11 (6) (A) The department, in consultation with mental health
12 stakeholders, the California Mental Health Directors Association,
13 and MHP subcontractor representatives, shall provide an appeals
14 process that specifies a progressive process for resolution of
15 disputes about claims or recoupments relating to specialty mental
16 health services under the Medi-Cal specialty mental health services
17 waiver.

18 (B) The department shall provide MHPs and MHP
19 subcontractors the opportunity to directly appeal findings in
20 accordance with procedures that are similar to those described in
21 Article 1.5 (commencing with Section 51016) of Chapter 3 of
22 Subdivision 1 of Division 3 of Title 22 of the California Code of
23 Regulations, until new regulations for a progressive appeals process
24 are promulgated. When an MHP subcontractor initiates an appeal,
25 it shall give notice to the MHP. The department shall propose a
26 rulemaking package by no later than the end of the 2008–09 fiscal
27 year to amend the existing appeals process. The reference in this
28 subparagraph to the procedures described in Article 1.5
29 (commencing with Section 51016) of Chapter 3 of Subdivision 1
30 of Division 3 of Title 22 of the California Code of Regulations,
31 shall only apply to those appeals addressed in this subparagraph.

32 (C) The department shall develop regulations as necessary to
33 implement this paragraph.

34 (7) The department shall assume the applicable program
35 oversight authority formerly provided by the State Department of
36 Health Care Services, including, but not limited to, the oversight
37 of utilization controls as specified in Section 14133. The MHP
38 shall include a requirement in any subcontracts that all inpatient
39 subcontractors maintain necessary licensing and certification.
40 MHPs shall require that services delivered by licensed staff are

1 within their scope of practice. Nothing in this part shall prohibit
2 the MHPs from establishing standards that are in addition to the
3 minimum federal and state requirements, provided that these
4 standards do not violate federal and state Medi-Cal requirements
5 and guidelines.

6 (8) Subject to federal approval and consistent with state
7 requirements, the MHP may negotiate rates with providers of
8 mental health services.

9 (9) Under the fee-for-service payment system, any excess in
10 the payment set forth in the contract over the expenditures for
11 services by the plan shall be spent for the provision of specialty
12 mental health services under the Medi-Cal specialty mental health
13 service waiver and related administrative costs.

14 (10) Nothing in this part shall limit the MHP from being
15 reimbursed appropriate federal financial participation for any
16 qualified services even if the total expenditures for service exceeds
17 the contract amount with the department. Matching nonfederal
18 public funds shall be provided by the plan for the federal financial
19 participation matching requirement. MHP claims for federal
20 financial participation shall be submitted to the federal Centers for
21 Medicare and Medicaid Services by the department and the State
22 Department of Health Care Services throughout the fiscal year as
23 the claims are received from MHPs. Payments shall be made to
24 the MHP ~~as soon as~~ *within 30 days after* the federal payments have
25 been received by the state.

26 (c) The provisions of this subdivision shall apply to managed
27 mental health care funding allocations and risk-sharing
28 determinations and arrangements.

29 (1) The department shall allocate and distribute the full
30 contracted amount at the beginning of the contract period to the
31 MHP.

32 (2) Each fiscal year the state matching funds for Medi-Cal
33 specialty mental health services shall be included in the annual
34 budget for the department. The amount included shall be based on
35 historical cost, adjusted for changes in the number of Medi-Cal
36 beneficiaries and other relevant factors. The appropriation for
37 funding the state share of the costs for EPSDT specialty mental
38 health services provided under the Medi-Cal specialty mental
39 health services waiver shall only be used for reimbursement
40 payments of claims for those services *and funds appropriated for*

1 *that purpose shall be distributed to MHPs annually based on a*
2 *formula that takes into account the MHPs' historical EPSDT*
3 *claims and maintenance of effort obligations. The department shall*
4 *distribute 75 percent of the funds appropriated to the MHP each*
5 *fiscal year once the state budget is adopted. The MHP shall*
6 *account for its expenditure of the 75 percent distribution with its*
7 *submission of EPSDT claims. The department shall distribute the*
8 *remaining 25 percent of the funds appropriated to the MHP for*
9 *additional EPSDT claims within 30 days of when the MHP submits*
10 *a claim.*

11 (3) Initially, the MHP shall use the fiscal intermediary of the
12 Medi-Cal program of the State Department of Health Care Services
13 for the processing of claims for inpatient psychiatric hospital
14 services and may be required to use that fiscal intermediary for
15 the remaining mental health services. The providers for other
16 specialty mental health Medi-Cal services shall not be initially
17 required to use the fiscal intermediary but may be required to do
18 so on a date to be determined by the department. The department
19 and its MHPs shall be responsible for the initial incremental
20 increased matching costs of the fiscal intermediary for claims
21 processing and information retrieval associated with the operation
22 of the services funded by the transferred funds.

23 (4) The MHPs shall have sufficient funds on deposit with the
24 department as the matching funds necessary for federal financial
25 participation to ensure timely payment of claims for acute
26 psychiatric inpatient services and associated administrative days.
27 The department and the State Department of Health Care Services,
28 in consultation with a statewide organization representing counties,
29 shall establish a mechanism to facilitate timely availability of those
30 funds. Any funds held by the state on behalf of a plan shall be
31 deposited in a mental health managed care deposit fund and shall
32 accrue interest to the plan. The department shall exercise any
33 necessary funding procedures pursuant to Section 12419.5 of the
34 Government Code and Sections 8776.6 and 8790.8 of the State
35 Administrative Manual regarding county claim submission and
36 payment.

37 (5) The goal for funding of the future capitated system shall be
38 to develop statewide rates for beneficiary, by aid category and
39 with regional price differentiation, within a reasonable time period.
40 The formula for distributing the state matching funds transferred

1 to the department for acute inpatient psychiatric services to the
2 participating counties shall be based on the following principles:

3 (A) Medi-Cal state General Fund matching dollars shall be
4 distributed to counties each fiscal year ~~once~~ *within 30 days after*
5 the state budget is adopted based on historic Medi-Cal acute
6 inpatient psychiatric costs for the county's beneficiaries and on
7 the number of persons eligible for Medi-Cal in that county.

8 (B) All counties shall receive a baseline based on historic and
9 projected expenditures up to October 1, 1994.

10 (C) Projected inpatient growth for the period October 1, 1994,
11 to June 30, 1995, inclusive, shall be distributed to counties below
12 the statewide average per eligible person on a proportional basis.
13 The average shall be determined by the relative standing of the
14 aggregate of each county's expenditures of mental health Medi-Cal
15 dollars per beneficiary. Total Medi-Cal dollars shall include both
16 fee-for-service Medi-Cal and Short-Doyle Medi-Cal dollars for
17 both acute inpatient psychiatric services, outpatient mental health
18 services, and psychiatric nursing facility services, both in facilities
19 that are not designated as institutions for mental disease and for
20 beneficiaries who are under 22 years of age and beneficiaries who
21 are over 64 years of age in facilities that are designated as
22 institutions for mental disease.

23 (D) There shall be funds set aside for a self-insurance risk pool
24 for small counties. The department may provide these funds
25 directly to the administering entity designated in writing by all
26 counties participating in the self-insurance risk pool. The small
27 counties shall assume all responsibility and liability for appropriate
28 administration of these funds. For purposes of this subdivision,
29 "small counties" means counties with less than 200,000 population.
30 Nothing in this paragraph shall in any way obligate the state or the
31 department to provide or make available any additional funds
32 beyond the amount initially appropriated and set aside for each
33 particular fiscal year, unless otherwise authorized in statute or
34 regulations, nor shall the state or the department be liable in any
35 way for mismanagement of loss of funds by the entity designated
36 by the counties under this paragraph.

37 (6) The allocation method for state funds transferred for acute
38 inpatient psychiatric services shall be as follows:

39 (A) For the 1994–95 fiscal year, an amount equal to 0.6965
40 percent of the total shall be transferred to a fund established by

small counties. This fund shall be used to reimburse MHPs in small counties for the cost of acute inpatient psychiatric services in excess of the funding provided to the MHP for risk reinsurance, acute inpatient psychiatric services and associated administrative days, alternatives to hospital services as approved by participating small counties, or for costs associated with the administration of these moneys. The methodology for use of these moneys shall be determined by the small counties, through a statewide organization representing counties, in consultation with the department.

(B) The balance of the transfer amount for the 1994–95 fiscal year shall be allocated to counties based on the following formula:

County	Percentage
Alameda.....	3.5991
Alpine.....	.0050
Amador.....	.0490
Butte.....	.8724
Calaveras.....	.0683
Colusa.....	.0294
Contra Costa.....	1.5544
Del Norte.....	.1359
El Dorado.....	.2272
Fresno.....	2.5612
Glenn.....	.0597
Humboldt.....	.1987
Imperial.....	.6269
Inyo.....	.0802
Kern.....	2.6309
Kings.....	.4371
Lake.....	.2955
Lassen.....	.1236
Los Angeles.....	31.3239
Madera.....	.3882
Marin.....	1.0290
Mariposa.....	.0501
Mendocino.....	.3038
Merced.....	.5077
Modoc.....	.0176
Mono.....	.0096
Monterey.....	.7351

	County	Percentage
1	Napa.....	.2909
2	Nevada.....	.1489
3	Orange.....	8.0627
4	Placer.....	.2366
5	Plumas.....	.0491
6	Riverside.....	4.4955
7	Sacramento.....	3.3506
8	San Benito.....	.1171
9	San Bernardino.....	6.4790
10	San Diego.....	12.3128
11	San Francisco.....	3.5473
12	San Joaquin.....	1.4813
13	San Luis Obispo.....	.2660
14	San Mateo.....	.0000
15	Santa Barbara.....	.0000
16	Santa Clara.....	1.9284
17	Santa Cruz.....	1.7571
18	Shasta.....	.3997
19	Sierra.....	.0105
20	Siskiyou.....	.1695
21	Solano.....	.0000
22	Sonoma.....	.5766
23	Stanislaus.....	1.7855
24	Sutter/Yuba.....	.7980
25	Tehama.....	.1842
26	Trinity.....	.0271
27	Tulare.....	2.1314
28	Tuolumne.....	.2646
29	Ventura.....	.8058
30	Yolo.....	.4043

32
33 (7) The allocation method for the state funds transferred for
34 subsequent years for acute inpatient psychiatric and other specialty
35 mental health services shall be determined by the department in
36 consultation with a statewide organization representing counties
37 no later than June 1 of the previous fiscal year.

38 (8) The allocation methodologies described in this section shall
39 only be in effect while federal financial participation is received
40 on a fee-for-service reimbursement basis. When federal funds are

1 capitated, the department, in consultation with a statewide
2 organization representing counties, shall determine the
3 methodology for capitation consistent with federal requirements.
4 The share of cost ratio arrangement for EPSDT specialty mental
5 health services provided under the Medi-Cal specialty mental
6 health services waiver between the state and the counties in
7 existence during the 2007–08 fiscal year shall remain as the share
8 of cost ratio arrangement for these services unless changed by
9 statute.

10 (9) The formula that specifies the amount of state matching
11 funds transferred for the remaining Medi-Cal fee-for-service mental
12 health services shall be determined by the department in
13 consultation with a statewide organization representing counties.
14 This formula shall only be in effect while federal financial
15 participation is received on a fee-for-service reimbursement basis.

16 (10) (A) For the managed mental health care program, exclusive
17 of EPSDT specialty mental health services provided under the
18 Medi-Cal specialty mental health services waiver, the department
19 shall establish, by regulation, a risk-sharing arrangement between
20 the department and counties that contract with the department as
21 MHPs to provide an increase in the state General Fund allocation,
22 subject to the availability of funds, to the MHP under this section,
23 where there is a change in the obligations of the MHP required by
24 federal or state law or regulation, or required by a change in the
25 interpretation or implementation of any such law or regulation
26 which significantly increases the cost to the MHP of performing
27 under the terms of its contract.

28 (B) During the time period required to redetermine the
29 allocation, payment to the MHP of the allocation in effect at the
30 time the change occurred shall be considered an interim payment,
31 and shall be subject to increase effective as of the date on which
32 the change is effective as determined in the MHP contract or
33 contract amendment.

34 (C) In order to be eligible to participate in the risk-sharing
35 arrangement, the county shall demonstrate, to the satisfaction of
36 the department, its commitment or plan of commitment of all
37 annual funding identified in the total mental health resource base,
38 from whatever source, but not including county funds beyond the
39 required maintenance of effort, to be spent on specialty mental
40 health services. This determination of eligibility shall be made

1 annually. The department may limit the participation in a
2 risk-sharing arrangement of any county that transfers funds from
3 the mental health account to the social services account or the
4 health services account, in accordance with Section 17600.20
5 during the year to which the transfers apply to MHP expenditures
6 for the new obligation that exceed the total mental health resource
7 base, as measured before the transfer of funds out of the mental
8 health account and not including county funds beyond the required
9 maintenance of effort. The State Department of Mental Health
10 shall participate in a risk-sharing arrangement only after a county
11 has expended its total annual mental health resource base.

12 (d) The following provisions govern the administrative
13 responsibilities of the department and the State Department of
14 Health Care Services:

15 (1) It is the intent of the Legislature that the department, the
16 State Department of Health Care Services, and the contracting
17 MHPs consult and collaborate closely regarding administrative
18 functions related to and supporting the managed mental health
19 care program in general, and the delivery and provision of EPSDT
20 specialty mental health services provided under the Medi-Cal
21 specialty mental health services waiver, in particular. To this end,
22 the following provisions shall apply:

23 (A) Commencing in the 2009–10 fiscal year, and each fiscal
24 year thereafter, the department shall consult with the State
25 Department of Health Care Services and amend the interagency
26 agreement between the two departments as necessary to include
27 improvements or updates to procedures for the accurate and timely
28 processing of Medi-Cal claims for specialty mental health services
29 provided under the Medi-Cal specialty mental health services
30 waiver. The interagency agreement shall ensure that there are
31 consistent and adequate time limits, consistent with federal and
32 state law, for claims submitted and the need to correct errors.

33 (B) Commencing in the 2009–10 fiscal year, and each fiscal
34 year thereafter, upon a determination by the department and the
35 State Department of Health Care Services that it is necessary to
36 amend the interagency agreement, the department and the State
37 Department of Health Care Services shall process the interagency
38 agreement to ensure final approval by January 1, for the following
39 fiscal year, and as adjusted by the budgetary process.

1 (C) The interagency agreement shall include, at a minimum, all
2 of the following:

3 (i) A process for ensuring the completeness, validity, and timely
4 processing of Medi-Cal claims as mandated by the federal Centers
5 for Medicare and Medicaid Services.

6 (ii) Procedures and timeframes by which the department shall
7 submit complete, valid, and timely invoices to the State Department
8 of Health Care Services, which shall notify the department of
9 inconsistencies in invoices that may delay payments.

10 (iii) Procedures and timeframes by which the department shall
11 notify MHPs of inconsistencies that may delay payment.

12 (2) (A) The department shall consult with the State Department
13 of Health Care Services and the California Mental Health Directors
14 Association in February and September of each year to review the
15 methodology used to forecast future trends in the provision of
16 EPSDT specialty mental health services provided under the
17 Medi-Cal specialty mental health services waiver, to estimate these
18 yearly EPSDT specialty mental health services related costs, and
19 to estimate the annual amount of funding required for
20 reimbursements for EPSDT specialty mental health services to
21 ensure relevant factors are incorporated in the methodology. The
22 estimates of costs and reimbursements shall include both federal
23 financial participation amounts and any state General Fund amounts
24 for EPSDT specialty mental health services provided under the
25 State Medi-Cal specialty mental health services waiver. The
26 department shall provide the State Department of Health Care
27 Services the estimate adjusted to a cash basis.

28 (B) The estimate of annual funding described in subparagraph
29 (A) shall, include, but not be limited to, the following factors:

30 (i) The impacts of interactions among caseload, type of services,
31 amount or number of services provided, and billing unit cost of
32 services provided.

33 (ii) A systematic review of federal and state policies, trends
34 over time, and other causes of change.

35 (C) The forecasting and estimates performed under this
36 paragraph are primarily for the purpose of providing the Legislature
37 and the Department of Finance with projections that are as accurate
38 as possible for the state budget process, but will also be informative
39 and useful for other purposes. Therefore, it is the intent of the
40 Legislature that the information produced under this paragraph

- 1 shall be taken into consideration under paragraph (10) of
- 2 subdivision (c).

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