

AMENDED IN ASSEMBLY APRIL 23, 2009

AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE—2009–10 REGULAR SESSION

## **ASSEMBLY BILL**

**No. 754**

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**Introduced by Assembly Member Chesbro**

February 26, 2009

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An act to amend Section 5777 and 5778 of the Welfare and Institutions Code, relating to Medi-Cal mental health services.

### LEGISLATIVE COUNSEL'S DIGEST

AB 754, as amended, Chesbro. Medi-Cal mental health managed care contracts.

Existing law provides for provision of mental health services to Medi-Cal recipients, as part of, the Early and Periodic Screening, Diagnosis, and Treatment Program (EPSDT), which is administered by the State Department of Mental Health (department) and the counties.

Existing law separately provides for the Medi-Cal program, administered by the State Department of Health Care Services, under which qualified low-income persons are provided with health care services, including mental health services.

Under existing law, the department is required to implement managed mental health care for Medi-Cal recipients through fee-for-service or capitated contracts with counties, counties acting jointly, qualified individuals or organizations, or nongovernmental entities. The department is responsible for assuming specified program oversight authority formerly provided by the State Department of Health Care Services, including, but not limited to, oversight of certain utilization controls.

Existing law requires a contract entered into pursuant to the above provisions to include a provision that the county mental health plan shall bear the financial risk for the cost of providing medically necessary mental health services to Medi-Cal beneficiaries irrespective of whether the cost of those services exceeds the payment set forth in the contract.

~~This bill would provide that the contract need not include a provision that the county mental health plan shall not bear the financial risk for the cost of providing EPSDT services.~~

*This bill would provide that for EPSDT services, the contract shall include a provision requiring that the county mental health plan shall only bear a financial risk pursuant to the share of cost ratio arrangement for EPSDT specialty mental health services, as specified.*

Under existing law, a change may be made during a contract term or at the time of contract renewal, where there is a change in obligations required by federal or state law or when required by a change in the interpretation or implementation of any law or regulation. Existing law provides, to the extent permitted by federal law and except as provided, if any change in obligations occurs that affects the cost to the county mental health plan of performing under the terms of its contract, the department may reopen contracts, as specified.

This bill would provide that either the department or the mental health plan may reopen the contract.

Existing law requires the department to recover overpayments of federal financial participation from mental health plans within the timeframes required by federal law and regulation and to return those funds to the State Department of Health Care Services for repayment to the federal Centers for Medicare and Medicaid Services.

This bill would also require the department to reimburse underpayment of federal financial participation to mental health plans within the required timeframes and would make conforming changes.

This bill would require mental health plan claims for federal financial participation to be submitted to the federal Centers for Medicare and Medicaid Services by the department and the State Department of Health Care Services throughout the fiscal year as claims are received. The bill would also require payments be made to the mental health plans within 30 days after the federal payments have been received by the state.

Existing law requires the department to allocate the amount of payment set forth in the contract at the beginning of the contract period

to the mental health plan. Existing law requires the funds to be considered to be funds of the plan that may be held by the department.

This bill would require the department to allocate and distribute the full amount of payment set forth in the contract at the beginning of the contract period to the mental health plan and would make conforming changes.

Under existing law, each fiscal year the state matching funds for Medi-Cal specialty mental health services are required to be included in the annual budget for the department. Existing law requires the amount included to be based on historical cost, adjusted for changes in the number of Medi-Cal beneficiaries and other relevant factors. Existing law provides that the appropriation for funding the state share of the costs for EPSDT specialty mental health services provided under the Medi-Cal specialty mental health services waiver shall be used only for reimbursement payments of claims for those services.

This bill would require the funds appropriated for EPSDT specialty mental health services provided under the Medi-Cal specialty mental health services waiver for reimbursement payments of claims for those services to be distributed annually to mental health plans based on a formula that takes into account the mental health plan's historical EPSDT claims and maintenance of effort obligations. The bill would require the department to distribute 75% of the appropriated amount to mental health plans each fiscal year once the state budget is adopted and to distribute the remaining 25% to the mental health plans for additional claims within 30 days of when the plan submits a claim.

Existing law requires Medi-Cal state General Fund matching dollars to be distributed to counties based on historic Medi-Cal acute inpatient psychiatric costs for the county's beneficiaries and on the number of persons eligible for Medi-Cal in that county.

This bill would, instead, specify that the matching dollars shall to be distributed to counties each fiscal year within 30 days after the state budget is adopted based on historic Medi-Cal acute inpatient psychiatric costs for the county's beneficiaries and on the number of persons eligible for Medi-Cal in that county.

Existing law requires the allocation method for the state funds transferred for fiscal years following the 1994–95 fiscal year for acute inpatient psychiatric and other specialty mental health services to be determined by the department in consultation with a statewide organization representing counties.

This bill would require the allocation method to be determined no later than June 1 of the previous fiscal year.

Vote: majority. Appropriation: no. Fiscal committee: yes.

State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 5777 of the Welfare and Institutions Code  
2 is amended to read:

3 5777. (a) (1) Except as otherwise specified in this part, a  
4 contract entered into pursuant to this part shall include a provision  
5 *requiring* that the mental health plan contractor shall bear the  
6 financial risk for the cost of providing medically necessary mental  
7 ~~health services, exclusive of Early Periodic Screening Diagnosis~~  
8 ~~and Treatment (EPSDT) services;~~ *services to Medi-Cal*  
9 beneficiaries irrespective of whether the cost of those services  
10 exceeds the payment set forth in the contract. *For Early Periodic*  
11 *Screening Diagnosis and Treatment (EPSDT) services, a contract*  
12 *entered into pursuant to this part shall include a provision*  
13 *requiring that the mental health plan contractor shall only bear*  
14 *a financial risk pursuant to the share of cost ratio arrangement*  
15 *for EPSDT specialty mental health services described in paragraph*  
16 *(8) of subdivision (c) of Section 5778. If the expenditures for*  
17 *services do not exceed the payment set forth in the contract, the*  
18 *mental health plan contractor shall report the unexpended amount*  
19 *to the department, but shall not be required to return the excess to*  
20 *the department.*

21 (2) If the mental health plan is not the county's, the mental  
22 health plan may not transfer the obligation for any mental health  
23 services to Medi-Cal beneficiaries to the county. The mental health  
24 plan may purchase services from the county. The mental health  
25 plan shall establish mutually agreed-upon protocols with the county  
26 that clearly establish conditions under which beneficiaries may  
27 obtain non-Medi-Cal reimbursable services from the county.  
28 Additionally, the plan shall establish mutually agreed-upon  
29 protocols with the county for the conditions of transfer of  
30 beneficiaries who have lost Medi-Cal eligibility to the county for  
31 care under Part 2 (commencing with Section 5600), Part 3  
32 (commencing with Section 5800), and Part 4 (commencing with  
33 Section 5850).

1 (3) The mental health plan shall be financially responsible for  
2 ensuring access and a minimum required scope of benefits,  
3 consistent with state and federal requirements, to the services to  
4 the Medi-Cal beneficiaries of that county regardless of where the  
5 beneficiary resides. The department shall require that the definition  
6 of medical necessity used, and the minimum scope of benefits  
7 offered, by each mental health contractor be the same, except to  
8 the extent that any variations receive prior federal approval and  
9 are consistent with state and federal statutes and regulations.

10 (b) Any contract entered into pursuant to this part may be  
11 renewed if the plan continues to meet the requirements of this part,  
12 regulations promulgated pursuant thereto, and the terms and  
13 conditions of the contract. Failure to meet these requirements shall  
14 be cause for nonrenewal of the contract. The department may base  
15 the decision to renew on timely completion of a mutually agreed  
16 upon plan of correction of any deficiencies, submissions of required  
17 information in a timely manner, or other conditions of the contract.  
18 At the discretion of the department, each contract may be renewed  
19 for a period not to exceed three years.

20 (c) (1) The obligations of the mental health plan shall be  
21 changed only by contract or contract amendment that has been  
22 agreed to by all parties to the contract.

23 (2) A change may be made during a contract term or at the time  
24 of contract renewal, where there is a change in obligations required  
25 by federal or state law or when required by a change in the  
26 interpretation or implementation of any law or regulation. To the  
27 extent permitted by federal law and except as provided under  
28 paragraph (10) of subdivision (c) of Section 5778, if any change  
29 in obligations occurs that affects the cost to the mental health plan  
30 of performing under the terms of its contract, the department or  
31 the mental health plan may reopen contracts to negotiate the state  
32 General Fund allocation to the mental health plan under Section  
33 5778, if the mental health plan is reimbursed through a  
34 fee-for-service payment system, or the capitation rate to the mental  
35 health plan under Section 5779, if the mental health plan is  
36 reimbursed through a capitated rate payment system. During the  
37 time period required to redetermine the allocation or rate, payment  
38 to the mental health plan of the allocation or rate in effect at the  
39 time the change occurred shall be considered interim payments

1 and shall be subject to increase or decrease, as the case may be,  
2 effective as of the date on which the change is effective.

3 (3) To the extent permitted by federal law, either the department  
4 or the mental health plan may request that contract negotiations  
5 be reopened during the course of a contract due to substantial  
6 changes in the cost of covered benefits that result from an  
7 unanticipated event.

8 (d) The department shall immediately terminate a contract when  
9 the director finds that there is an immediate threat to the health  
10 and safety of Medi-Cal beneficiaries. Termination of the contract  
11 for other reasons shall be subject to reasonable notice of the  
12 department's intent to take that action and notification of affected  
13 beneficiaries. The plan may request a public hearing by the Office  
14 of Administrative Hearings.

15 (e) A plan may terminate its contract in accordance with the  
16 provisions in the contract. The plan shall provide written notice  
17 to the department at least 180 days prior to the termination or  
18 nonrenewal of the contract.

19 (f) Upon the request of the Director of Mental Health, the  
20 Director of the Department of Managed Health Care may exempt  
21 a mental health plan contractor or a capitated rate contract from  
22 the Knox-Keene Health Care Service Plan Act of 1975 (Chapter  
23 2.2 (commencing with Section 1340) of Division 2 of the Health  
24 and Safety Code). These exemptions may be subject to conditions  
25 the director deems appropriate. Nothing in this part shall be  
26 construed to impair or diminish the authority of the Director of  
27 the Department of Managed Health Care under the Knox-Keene  
28 Health Care Service Plan Act of 1975, nor shall anything in this  
29 part be construed to reduce or otherwise limit the obligation of a  
30 mental health plan contractor licensed as a health care service plan  
31 to comply with the requirements of the Knox-Keene Health Care  
32 Service Plan Act of 1975, and the rules of the Director of the  
33 Department of Managed Health Care promulgated thereunder. The  
34 Director of Mental Health, in consultation with the Director of the  
35 Department of Managed Health Care, shall analyze the  
36 appropriateness of licensure or application of applicable standards  
37 of the Knox-Keene Health Care Service Plan Act of 1975.

38 (g) (1) The department, pursuant to an agreement with the State  
39 Department of Health Care Services, shall provide oversight to  
40 the mental health plans to ensure quality, access, and cost

1 efficiency. At a minimum, the department shall, through a method  
2 independent of any agency of the mental health plan contractor,  
3 monitor the level and quality of services provided, expenditures  
4 pursuant to the contract, and conformity with federal and state law.

5 (2) (A) Commencing July 1, 2008, county mental health plans,  
6 in collaboration with the department, the federally required external  
7 review organization, providers, and other stakeholders, shall  
8 establish an advisory statewide performance improvement project  
9 (PIP) to increase the coordination, quality, effectiveness, and  
10 efficiency of service delivery to children who are either receiving  
11 at least three thousand dollars (\$3,000) per month in the EPSDT  
12 Program services or children identified in the top 5 percent of the  
13 county EPSDT cost, whichever is lowest. The statewide PIP shall  
14 replace one of the two required PIPs that mental health plans must  
15 perform under federal regulations outlined in the mental health  
16 plan contract.

17 (B) The federally required external quality review organization  
18 shall provide independent oversight and reviews with  
19 recommendations and findings or summaries of findings, as  
20 appropriate, from a statewide perspective. This information shall  
21 be accessible to county mental health plans, the department, county  
22 welfare directors, providers, and other interested stakeholders in  
23 a manner that both facilitates, and allows for, a comprehensive  
24 quality improvement process for the EPSDT Program.

25 (C) Each July, the department, in consultation with the federally  
26 required external quality review organization and the county mental  
27 health plans, shall determine the average monthly cost threshold  
28 for counties to use to identify children to be reviewed who are  
29 currently receiving EPSDT services. The department shall consult  
30 with representatives of county mental health directors, county  
31 welfare directors, providers, and the federally required external  
32 quality review organization in setting the annual average monthly  
33 cost threshold and in implementing the statewide PIP. The  
34 department shall provide an annual update to the Legislature on  
35 the results of this statewide PIP by October 1 of each year for the  
36 prior fiscal year.

37 (D) It is the intent of the Legislature for the EPSDT PIP to  
38 increase the coordination, quality, effectiveness, and efficiency of  
39 service delivery to children receiving EPSDT services and to  
40 facilitate evidence-based practices within the program, and other

1 high-quality practices consistent with the values of the public  
2 mental health system within the program to ensure that children  
3 are receiving appropriate mental health services for their mental  
4 health wellness.

5 (E) This paragraph shall become inoperative on September 1,  
6 2011.

7 (h) County employees implementing or administering a mental  
8 health plan act in a discretionary capacity when they determine  
9 whether or not to admit a person for care or to provide any level  
10 of care pursuant to this part.

11 (i) If a county chooses to discontinue operations as the local  
12 mental health plan, the new plan shall give reasonable consideration  
13 to affiliation with nonprofit community mental health agencies  
14 that were under contract with the county and that meet the mental  
15 health plan's quality and cost efficiency standards.

16 (j) Nothing in this part shall be construed to modify, alter, or  
17 increase the obligations of counties as otherwise limited and  
18 defined in Chapter 3 (commencing with Section 5700) of Part 2.  
19 The county's maximum obligation for services to persons not  
20 eligible for Medi-Cal shall be no more than the amount of funds  
21 remaining in the mental health subaccount pursuant to Sections  
22 17600, 17601, 17604, 17605, 17606, and 17609 after fulfilling the  
23 Medi-Cal contract obligations.

24 SEC. 2. Section 5778 of the Welfare and Institutions Code is  
25 amended to read:

26 5778. (a) This section shall be limited to specialty mental  
27 health services reimbursed through a fee-for-service payment  
28 system.

29 (b) The following provisions shall apply to matters related to  
30 specialty mental health services provided under the Medi-Cal  
31 specialty mental health services waiver, including, but not limited  
32 to, reimbursement and claiming procedures, reviews and oversight,  
33 and appeal processes for mental health plans (MHPs) and MHP  
34 subcontractors.

35 (1) During the initial phases of the implementation of this part,  
36 as determined by the department, the MHP contractor and  
37 subcontractors shall submit claims under the Medi-Cal program  
38 for eligible services on a fee-for-service basis.

39 (2) A qualifying county may elect, with the approval of the  
40 department, to operate under the requirements of a capitated,

integrated service system field test pursuant to Section 5719.5 rather than this part, in the event the requirements of the two programs conflict. A county that elects to operate under that section shall comply with all other provisions of this part that do not conflict with that section.

(3) (A) No sooner than October 1, 1994, state matching funds for Medi-Cal fee-for-service acute psychiatric inpatient services, and associated administrative days, shall be transferred to the department. No later than July 1, 1997, upon agreement between the department and the State Department of Health Care Services, state matching funds for the remaining Medi-Cal fee-for-service mental health services and the state matching funds associated with field test counties under Section 5719.5 shall be transferred to the department.

(B) The department, in consultation with the State Department of Health Care Services, a statewide organization representing counties, and a statewide organization representing health maintenance organizations shall develop a timeline for the transfer of funding and responsibility for fee-for-service mental health services from Medi-Cal managed care plans to MHPs. In developing the timeline, the department shall develop screening, referral, and coordination guidelines to be used by Medi-Cal managed care plans and MHPs.

(4) (A) (i) A MHP subcontractor providing specialty mental health services shall be financially responsible for federal audit exceptions or disallowances to the extent that these exceptions or disallowances are based on the MHP subcontractor's conduct or determinations.

(ii) The state shall be financially responsible for federal audit exceptions or disallowances to the extent that these exceptions or disallowances are based on the state's conduct or determinations. The state shall not withhold payment from a MHP for exceptions or disallowances that the state is financially responsible for pursuant to this clause.

(iii) A MHP shall be financially responsible for state audit exceptions or disallowances to the extent that these exceptions or disallowances are based on the MHP's conduct or determinations. A MHP shall not withhold payment from a MHP subcontractor for exceptions or disallowances for which the MHP is financially responsible pursuant to this clause.

1 (B) For purposes of subparagraph (A), a “determination” shall  
2 be shown by a written document expressly stating the  
3 determination, while “conduct” shall be shown by any credible,  
4 legally admissible evidence.

5 (C) The department and the State Department of Health Care  
6 Services shall work jointly with MHPs in initiating any necessary  
7 appeals. The department may invoice or offset the amount of any  
8 federal disallowance or audit exception against subsequent claims  
9 from the MHP or MHP subcontractor. This offset may be done at  
10 any time, after the audit exception or disallowance has been  
11 withheld from the federal financial participation claim made by  
12 the State Department of Health Care Services. The maximum  
13 amount that may be withheld shall be 25 percent of each payment  
14 to the plan or subcontractor.

15 (5) (A) Oversight by the department of the MHPs and MHP  
16 subcontractors may include client record reviews of Early Periodic  
17 Screening Diagnosis and Treatment (EPSDT) specialty mental  
18 health services under the Medi-Cal specialty mental health services  
19 waiver in addition to other audits or reviews that are conducted.

20 (B) The department may contract with an independent,  
21 nongovernmental entity to conduct client record reviews. The  
22 contract awarded in connection with this section shall be on a  
23 competitive bid basis, pursuant to the Department of General  
24 Services contracting requirements, and shall meet both of the  
25 following additional requirements:

26 (i) Require the entity awarded the contract to comply with all  
27 federal and state privacy laws, including, but not limited to, the  
28 federal Health Insurance Portability and Accountability Act  
29 (HIPAA; 42 U.S.C. Sec. 1320d et seq.) and its implementing  
30 regulations, the Confidentiality of Medical Information Act (Part  
31 2.6 (commencing with Section 56) of Division 1 of the Civil Code),  
32 and Section 1798.81.5 of the Civil Code. The entity shall be subject  
33 to existing penalties for violation of these laws.

34 (ii) Prohibit the entity awarded the contract from using, selling,  
35 or disclosing client records for a purpose other than the one for  
36 which the record was given.

37 (C) For purposes of this paragraph, the following terms shall  
38 have the following meanings:

39 (i) “Client record” means a medical record, chart, or similar  
40 file, as well as other documents containing information regarding

1 an individual recipient of services, including, but not limited to,  
2 clinical information, dates and times of services, and other  
3 information relevant to the individual and services provided and  
4 that evidences compliance with legal requirements for Medi-Cal  
5 reimbursement.

6 (ii) “Client record review” means examination of the client  
7 record for a selected individual recipient for the purpose of  
8 confirming the existence of documents that verify compliance with  
9 legal requirements for claims submitted for Medi-Cal  
10 reimbursement.

11 (D) The department shall recover overpayments of federal  
12 financial participation from MHPs within the timeframes required  
13 by federal law and regulation and return those funds owed by the  
14 MHPs to the State Department of Health Care Services for  
15 repayment to the federal Centers for Medicare and Medicaid  
16 Services. The department shall also reimburse underpayments of  
17 federal financial participation to MHPs within the timeframes  
18 required by federal law and regulation. The department shall  
19 recover overpayments and reimburse underpayments of General  
20 Fund moneys utilizing the recoupment methods and timeframes  
21 required by the State Administrative Manual and timeframes  
22 specified in the MHP contract.

23 (6) (A) The department, in consultation with mental health  
24 stakeholders, the California Mental Health Directors Association,  
25 and MHP subcontractor representatives, shall provide an appeals  
26 process that specifies a progressive process for resolution of  
27 disputes about claims or recoupments relating to specialty mental  
28 health services under the Medi-Cal specialty mental health services  
29 waiver.

30 (B) The department shall provide MHPs and MHP  
31 subcontractors the opportunity to directly appeal findings in  
32 accordance with procedures that are similar to those described in  
33 Article 1.5 (commencing with Section 51016) of Chapter 3 of  
34 Subdivision 1 of Division 3 of Title 22 of the California Code of  
35 Regulations, until new regulations for a progressive appeals process  
36 are promulgated. When an MHP subcontractor initiates an appeal,  
37 it shall give notice to the MHP. The department shall propose a  
38 rulemaking package by no later than the end of the 2008–09 fiscal  
39 year to amend the existing appeals process. The reference in this  
40 subparagraph to the procedures described in Article 1.5

1 (commencing with Section 51016) of Chapter 3 of Subdivision 1  
2 of Division 3 of Title 22 of the California Code of Regulations,  
3 shall only apply to those appeals addressed in this subparagraph.

4 (C) The department shall develop regulations as necessary to  
5 implement this paragraph.

6 (7) The department shall assume the applicable program  
7 oversight authority formerly provided by the State Department of  
8 Health Care Services, including, but not limited to, the oversight  
9 of utilization controls as specified in Section 14133. The MHP  
10 shall include a requirement in any subcontracts that all inpatient  
11 subcontractors maintain necessary licensing and certification.  
12 MHPs shall require that services delivered by licensed staff are  
13 within their scope of practice. Nothing in this part shall prohibit  
14 the MHPs from establishing standards that are in addition to the  
15 minimum federal and state requirements, provided that these  
16 standards do not violate federal and state Medi-Cal requirements  
17 and guidelines.

18 (8) Subject to federal approval and consistent with state  
19 requirements, the MHP may negotiate rates with providers of  
20 mental health services.

21 (9) Under the fee-for-service payment system, any excess in  
22 the payment set forth in the contract over the expenditures for  
23 services by the plan shall be spent for the provision of specialty  
24 mental health services under the Medi-Cal specialty mental health  
25 service waiver and related administrative costs.

26 (10) Nothing in this part shall limit the MHP from being  
27 reimbursed appropriate federal financial participation for any  
28 qualified services even if the total expenditures for service exceeds  
29 the contract amount with the department. Matching nonfederal  
30 public funds shall be provided by the plan for the federal financial  
31 participation matching requirement. MHP claims for federal  
32 financial participation shall be submitted to the federal Centers for  
33 Medicare and Medicaid Services by the department and the State  
34 Department of Health Care Services throughout the fiscal year as  
35 the claims are received from MHPs. Payments shall be made to  
36 the MHP within 30 days after the federal payments have been  
37 received by the state.

38 (c) The provisions of this subdivision shall apply to managed  
39 mental health care funding allocations and risk-sharing  
40 determinations and arrangements.

1 (1) The department shall allocate and distribute the full  
2 contracted amount at the beginning of the contract period to the  
3 MHP.

4 (2) Each fiscal year the state matching funds for Medi-Cal  
5 specialty mental health services shall be included in the annual  
6 budget for the department. The amount included shall be based on  
7 historical cost, adjusted for changes in the number of Medi-Cal  
8 beneficiaries and other relevant factors. The appropriation for  
9 funding the state share of the costs for EPSDT specialty mental  
10 health services provided under the Medi-Cal specialty mental  
11 health services waiver shall only be used for reimbursement  
12 payments of claims for those services and funds appropriated for  
13 that purpose shall be distributed to MHPs annually based on a  
14 formula that takes into account the MHPs' historical EPSDT claims  
15 and maintenance of effort obligations. The department shall  
16 distribute 75 percent of the funds appropriated to the MHP each  
17 fiscal year once the state budget is adopted. The MHP shall account  
18 for its expenditure of the 75 percent distribution with its submission  
19 of EPSDT claims. The department shall distribute the remaining  
20 25 percent of the funds appropriated to the MHP for additional  
21 EPSDT claims within 30 days of when the MHP submits a claim.

22 (3) Initially, the MHP shall use the fiscal intermediary of the  
23 Medi-Cal program of the State Department of Health Care Services  
24 for the processing of claims for inpatient psychiatric hospital  
25 services and may be required to use that fiscal intermediary for  
26 the remaining mental health services. The providers for other  
27 specialty mental health Medi-Cal services shall not be initially  
28 required to use the fiscal intermediary but may be required to do  
29 so on a date to be determined by the department. The department  
30 and its MHPs shall be responsible for the initial incremental  
31 increased matching costs of the fiscal intermediary for claims  
32 processing and information retrieval associated with the operation  
33 of the services funded by the transferred funds.

34 (4) The MHPs shall have sufficient funds on deposit with the  
35 department as the matching funds necessary for federal financial  
36 participation to ensure timely payment of claims for acute  
37 psychiatric inpatient services and associated administrative days.  
38 The department and the State Department of Health Care Services,  
39 in consultation with a statewide organization representing counties,  
40 shall establish a mechanism to facilitate timely availability of those

1 funds. Any funds held by the state on behalf of a plan shall be  
2 deposited in a mental health managed care deposit fund and shall  
3 accrue interest to the plan. The department shall exercise any  
4 necessary funding procedures pursuant to Section 12419.5 of the  
5 Government Code and Sections 8776.6 and 8790.8 of the State  
6 Administrative Manual regarding county claim submission and  
7 payment.

8 (5) The goal for funding of the future capitated system shall be  
9 to develop statewide rates for beneficiary, by aid category and  
10 with regional price differentiation, within a reasonable time period.  
11 The formula for distributing the state matching funds transferred  
12 to the department for acute inpatient psychiatric services to the  
13 participating counties shall be based on the following principles:

14 (A) Medi-Cal state General Fund matching dollars shall be  
15 distributed to counties each fiscal year within 30 days after the  
16 state budget is adopted based on historic Medi-Cal acute inpatient  
17 psychiatric costs for the county's beneficiaries and on the number  
18 of persons eligible for Medi-Cal in that county.

19 (B) All counties shall receive a baseline based on historic and  
20 projected expenditures up to October 1, 1994.

21 (C) Projected inpatient growth for the period October 1, 1994,  
22 to June 30, 1995, inclusive, shall be distributed to counties below  
23 the statewide average per eligible person on a proportional basis.  
24 The average shall be determined by the relative standing of the  
25 aggregate of each county's expenditures of mental health Medi-Cal  
26 dollars per beneficiary. Total Medi-Cal dollars shall include both  
27 fee-for-service Medi-Cal and Short-Doyle Medi-Cal dollars for  
28 both acute inpatient psychiatric services, outpatient mental health  
29 services, and psychiatric nursing facility services, both in facilities  
30 that are not designated as institutions for mental disease and for  
31 beneficiaries who are under 22 years of age and beneficiaries who  
32 are over 64 years of age in facilities that are designated as  
33 institutions for mental disease.

34 (D) There shall be funds set aside for a self-insurance risk pool  
35 for small counties. The department may provide these funds  
36 directly to the administering entity designated in writing by all  
37 counties participating in the self-insurance risk pool. The small  
38 counties shall assume all responsibility and liability for appropriate  
39 administration of these funds. For purposes of this subdivision,  
40 "small counties" means counties with less than 200,000 population.

Nothing in this paragraph shall in any way obligate the state or the department to provide or make available any additional funds beyond the amount initially appropriated and set aside for each particular fiscal year, unless otherwise authorized in statute or regulations, nor shall the state or the department be liable in any way for mismanagement of loss of funds by the entity designated by the counties under this paragraph.

(6) The allocation method for state funds transferred for acute inpatient psychiatric services shall be as follows:

(A) For the 1994–95 fiscal year, an amount equal to 0.6965 percent of the total shall be transferred to a fund established by small counties. This fund shall be used to reimburse MHPs in small counties for the cost of acute inpatient psychiatric services in excess of the funding provided to the MHP for risk reinsurance, acute inpatient psychiatric services and associated administrative days, alternatives to hospital services as approved by participating small counties, or for costs associated with the administration of these moneys. The methodology for use of these moneys shall be determined by the small counties, through a statewide organization representing counties, in consultation with the department.

(B) The balance of the transfer amount for the 1994–95 fiscal year shall be allocated to counties based on the following formula:

| County            | Percentage |
|-------------------|------------|
| Alameda.....      | 3.5991     |
| Alpine.....       | .0050      |
| Amador.....       | .0490      |
| Butte.....        | .8724      |
| Calaveras.....    | .0683      |
| Colusa.....       | .0294      |
| Contra Costa..... | 1.5544     |
| Del Norte.....    | .1359      |
| El Dorado.....    | .2272      |
| Fresno.....       | 2.5612     |
| Glenn.....        | .0597      |
| Humboldt.....     | .1987      |
| Imperial.....     | .6269      |
| Inyo.....         | .0802      |
| Kern.....         | 2.6309     |
| Kings.....        | .4371      |

|    | County               | Percentage |
|----|----------------------|------------|
| 1  | County               |            |
| 2  | Lake.....            | .2955      |
| 3  | Lassen.....          | .1236      |
| 4  | Los Angeles.....     | 31.3239    |
| 5  | Madera.....          | .3882      |
| 6  | Marin.....           | 1.0290     |
| 7  | Mariposa.....        | .0501      |
| 8  | Mendocino.....       | .3038      |
| 9  | Merced.....          | .5077      |
| 10 | Modoc.....           | .0176      |
| 11 | Mono.....            | .0096      |
| 12 | Monterey.....        | .7351      |
| 13 | Napa.....            | .2909      |
| 14 | Nevada.....          | .1489      |
| 15 | Orange.....          | 8.0627     |
| 16 | Placer.....          | .2366      |
| 17 | Plumas.....          | .0491      |
| 18 | Riverside.....       | 4.4955     |
| 19 | Sacramento.....      | 3.3506     |
| 20 | San Benito.....      | .1171      |
| 21 | San Bernardino.....  | 6.4790     |
| 22 | San Diego.....       | 12.3128    |
| 23 | San Francisco.....   | 3.5473     |
| 24 | San Joaquin.....     | 1.4813     |
| 25 | San Luis Obispo..... | .2660      |
| 26 | San Mateo.....       | .0000      |
| 27 | Santa Barbara.....   | .0000      |
| 28 | Santa Clara.....     | 1.9284     |
| 29 | Santa Cruz.....      | 1.7571     |
| 30 | Shasta.....          | .3997      |
| 31 | Sierra.....          | .0105      |
| 32 | Siskiyou.....        | .1695      |
| 33 | Solano.....          | .0000      |
| 34 | Sonoma.....          | .5766      |
| 35 | Stanislaus.....      | 1.7855     |
| 36 | Sutter/Yuba.....     | .7980      |
| 37 | Tehama.....          | .1842      |
| 38 | Trinity.....         | .0271      |
| 39 | Tulare.....          | 2.1314     |
| 40 | Tuolumne.....        | .2646      |

|   |              |            |
|---|--------------|------------|
| 1 | County       | Percentage |
| 2 | Ventura..... | .8058      |
| 3 | Yolo.....    | .4043      |

4

5 (7) The allocation method for the state funds transferred for  
6 subsequent years for acute inpatient psychiatric and other specialty  
7 mental health services shall be determined by the department in  
8 consultation with a statewide organization representing counties  
9 no later than June 1 of the previous fiscal year.

10 (8) The allocation methodologies described in this section shall  
11 only be in effect while federal financial participation is received  
12 on a fee-for-service reimbursement basis. When federal funds are  
13 capitated, the department, in consultation with a statewide  
14 organization representing counties, shall determine the  
15 methodology for capitation consistent with federal requirements.  
16 The share of cost ratio arrangement for EPSDT specialty mental  
17 health services provided under the Medi-Cal specialty mental  
18 health services waiver between the state and the counties in  
19 existence during the 2007–08 fiscal year shall remain as the share  
20 of cost ratio arrangement for these services unless changed by  
21 statute.

22 (9) The formula that specifies the amount of state matching  
23 funds transferred for the remaining Medi-Cal fee-for-service mental  
24 health services shall be determined by the department in  
25 consultation with a statewide organization representing counties.  
26 This formula shall only be in effect while federal financial  
27 participation is received on a fee-for-service reimbursement basis.

28 (10) (A) For the managed mental health care program, exclusive  
29 of EPSDT specialty mental health services provided under the  
30 Medi-Cal specialty mental health services waiver, the department  
31 shall establish, by regulation, a risk-sharing arrangement between  
32 the department and counties that contract with the department as  
33 MHPs to provide an increase in the state General Fund allocation,  
34 subject to the availability of funds, to the MHP under this section,  
35 where there is a change in the obligations of the MHP required by  
36 federal or state law or regulation, or required by a change in the  
37 interpretation or implementation of any such law or regulation  
38 which significantly increases the cost to the MHP of performing  
39 under the terms of its contract.

1 (B) During the time period required to redetermine the  
2 allocation, payment to the MHP of the allocation in effect at the  
3 time the change occurred shall be considered an interim payment,  
4 and shall be subject to increase effective as of the date on which  
5 the change is effective as determined in the MHP contract or  
6 contract amendment.

7 (C) In order to be eligible to participate in the risk-sharing  
8 arrangement, the county shall demonstrate, to the satisfaction of  
9 the department, its commitment or plan of commitment of all  
10 annual funding identified in the total mental health resource base,  
11 from whatever source, but not including county funds beyond the  
12 required maintenance of effort, to be spent on specialty mental  
13 health services. This determination of eligibility shall be made  
14 annually. The department may limit the participation in a  
15 risk-sharing arrangement of any county that transfers funds from  
16 the mental health account to the social services account or the  
17 health services account, in accordance with Section 17600.20  
18 during the year to which the transfers apply to MHP expenditures  
19 for the new obligation that exceed the total mental health resource  
20 base, as measured before the transfer of funds out of the mental  
21 health account and not including county funds beyond the required  
22 maintenance of effort. The State Department of Mental Health  
23 shall participate in a risk-sharing arrangement only after a county  
24 has expended its total annual mental health resource base.

25 (d) The following provisions govern the administrative  
26 responsibilities of the department and the State Department of  
27 Health Care Services:

28 (1) It is the intent of the Legislature that the department, the  
29 State Department of Health Care Services, and the contracting  
30 MHPs consult and collaborate closely regarding administrative  
31 functions related to and supporting the managed mental health  
32 care program in general, and the delivery and provision of EPSDT  
33 specialty mental health services provided under the Medi-Cal  
34 specialty mental health services waiver, in particular. To this end,  
35 the following provisions shall apply:

36 (A) Commencing in the 2009–10 fiscal year, and each fiscal  
37 year thereafter, the department shall consult with the State  
38 Department of Health Care Services and amend the interagency  
39 agreement between the two departments as necessary to include  
40 improvements or updates to procedures for the accurate and timely

1 processing of Medi-Cal claims for specialty mental health services  
2 provided under the Medi-Cal specialty mental health services  
3 waiver. The interagency agreement shall ensure that there are  
4 consistent and adequate time limits, consistent with federal and  
5 state law, for claims submitted and the need to correct errors.

6 (B) Commencing in the 2009–10 fiscal year, and each fiscal  
7 year thereafter, upon a determination by the department and the  
8 State Department of Health Care Services that it is necessary to  
9 amend the interagency agreement, the department and the State  
10 Department of Health Care Services shall process the interagency  
11 agreement to ensure final approval by January 1, for the following  
12 fiscal year, and as adjusted by the budgetary process.

13 (C) The interagency agreement shall include, at a minimum, all  
14 of the following:

15 (i) A process for ensuring the completeness, validity, and timely  
16 processing of Medi-Cal claims as mandated by the federal Centers  
17 for Medicare and Medicaid Services.

18 (ii) Procedures and timeframes by which the department shall  
19 submit complete, valid, and timely invoices to the State Department  
20 of Health Care Services, which shall notify the department of  
21 inconsistencies in invoices that may delay payments.

22 (iii) Procedures and timeframes by which the department shall  
23 notify MHPs of inconsistencies that may delay payment.

24 (2) (A) The department shall consult with the State Department  
25 of Health Care Services and the California Mental Health Directors  
26 Association in February and September of each year to review the  
27 methodology used to forecast future trends in the provision of  
28 EPSDT specialty mental health services provided under the  
29 Medi-Cal specialty mental health services waiver, to estimate these  
30 yearly EPSDT specialty mental health services related costs, and  
31 to estimate the annual amount of funding required for  
32 reimbursements for EPSDT specialty mental health services to  
33 ensure relevant factors are incorporated in the methodology. The  
34 estimates of costs and reimbursements shall include both federal  
35 financial participation amounts and any state General Fund amounts  
36 for EPSDT specialty mental health services provided under the  
37 State Medi-Cal specialty mental health services waiver. The  
38 department shall provide the State Department of Health Care  
39 Services the estimate adjusted to a cash basis.

1 (B) The estimate of annual funding described in subparagraph  
2 (A) shall, include, but not be limited to, the following factors:  
3 (i) The impacts of interactions among caseload, type of services,  
4 amount or number of services provided, and billing unit cost of  
5 services provided.  
6 (ii) A systematic review of federal and state policies, trends  
7 over time, and other causes of change.  
8 (C) The forecasting and estimates performed under this  
9 paragraph are primarily for the purpose of providing the Legislature  
10 and the Department of Finance with projections that are as accurate  
11 as possible for the state budget process, but will also be informative  
12 and useful for other purposes. Therefore, it is the intent of the  
13 Legislature that the information produced under this paragraph  
14 shall be taken into consideration under paragraph (10) of  
15 subdivision (c).