

AMENDED IN ASSEMBLY APRIL 15, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

**ASSEMBLY BILL**

**No. 1037**

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**Introduced by Assembly Member Bonnie Lowenthal**  
**(Coauthor: Assembly Member Torres)**  
(Coauthor: Senator Negrete McLeod)

February 27, 2009

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An act to add and repeal Article 2.75 (commencing with Section 14087.481) of Chapter 7 of Part 3 of Division 9 of the Welfare and Institutions Code, relating to Medi-Cal.

LEGISLATIVE COUNSEL'S DIGEST

AB 1037, as amended, Bonnie Lowenthal. Medi-Cal: managed care.

Existing law establishes the Medi-Cal program, administered by the State Department of Health Care Services, under which basic health care services are provided to qualified low-income persons.

Existing law allows the department to contract with one or more prepaid health plans in order to provide Medi-Cal benefits.

Existing law allows the Director of Health Care Services to contract with any qualified individual, organization, or entity, including counties, to provide services to, or arrange for or case manage the care of, Medi-Cal beneficiaries.

This bill would establish the Medi-Cal Managed Care Pilot Program. Under this program, until July 31, ~~2015~~ 2016, and subject to the receipt of any necessary federal waivers, the department would be required to provide all seniors and persons with disabilities in the Counties of Riverside and San Bernardino who are not expressly excluded from enrollment with the ability to enroll in a Medi-Cal managed care health plan. The bill would require the department, by July 1, 2010, to complete

an implementation plan containing specified elements and prepared in consultation with a health care stakeholder advisory committee, which this bill would require the department to convene in accordance with specified criteria, and to take certain other actions relating to the development of the pilot program. The bill would impose various requirements on managed care plans participating in the program. The bill would require the department to seek federal approval for the program, and to conduct, and, by March 1, 2014, report to the Legislature the results of, an evaluation of the program.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Article 2.75 (commencing with Section  
2 14087.481) is added to Chapter 7 of Part 3 of Division 9 of the  
3 Welfare and Institutions Code, to read:

4  
5 Article 2.75. Medi-Cal Managed Care Pilot Program

6  
7 14087.481. (a) It is the intent of the Legislature in enacting  
8 this article to improve the quality of health care for seniors and  
9 persons with disabilities by testing standards for timely access to  
10 care, enrollee assistance, appropriate accommodations, and other  
11 measures through the pilot program authorized by this article, and  
12 to provide for an evaluation of the results.

13 (b) It is further the intent of the Legislature that the pilot program  
14 be conducted in the Counties of Riverside and San Bernardino in  
15 a manner that does all of the following:

16 (1) Recognizes the multiple and complex needs of low-income  
17 seniors and persons with disabilities, including the need for  
18 specialized care and out-of-network services.

19 (2) Provides ~~exemptions for individuals with a choice between~~  
20 ~~managed care and fee-for-service so that~~ individuals with ~~a~~  
21 ~~complex medical condition that would not be adequately served~~  
22 ~~by the pilot program. conditions can select the system that best~~  
23 ~~meets their needs.~~

24 (3) Respects and maintains enrollees' existing, longstanding  
25 provider relationships whenever possible.

1 (4) Focuses on prevention and wellness programs to improve  
2 health outcomes for seniors and persons with disabilities.

3 (5) Tests performance standards for Medi-Cal managed care  
4 plans that address the specific needs of seniors and persons with  
5 disabilities.

6 (6) Tests clinical and service measures to ensure that Medi-Cal  
7 beneficiaries receive appropriate care and are provided assistance  
8 in obtaining access to care.

9 (7) Identifies best practices for providing health care services  
10 to low-income seniors and persons with disabilities.

11 (8) Involves stakeholders in planning, implementation, and  
12 evaluation.

13 (9) Provides sufficient compensation for coordination of care  
14 among multiple providers and care management by providers.

15 (10) Provides sufficient payment rates to attract and retain  
16 providers, particularly those with specialized expertise in providing  
17 care to seniors and persons with disabilities.

18 (11) Promotes accessibility, including physical and  
19 communications access *and compliance with the federal Americans*  
20 *with Disabilities Act of 1990 (42 U.S.C. Sec. 12101 et seq.),* for  
21 all seniors and persons with disabilities.

22 14087.482. (a) For purposes of this article, the following  
23 definitions shall apply:

24 (1) “Medi-Cal managed care plan contracts” means those  
25 contracts entered into with the department by any individual,  
26 organization, or entity pursuant to Article 2.7 (commencing with  
27 Section 14087.3), Article 2.8 (commencing with Section 14087.5),  
28 or Article 2.91 (commencing with Section 14089) ~~of this chapter,~~  
29 or Article 1 (commencing with Section 14200) or Article 7  
30 (commencing with Section 14490) of Chapter 8.

31 (2) “Medi-Cal managed care health plan” or “health plan” means  
32 an individual, organization, or entity operating under a Medi-Cal  
33 managed care plan contract with the department under this chapter  
34 or Chapter 8 (commencing with Section 14200), which is licensed  
35 as a full service health care service plan in compliance with the  
36 Knox-Keene Health Care Service Plan Act of 1975.

37 (3) “Seniors and persons with disabilities” means Medi-Cal  
38 beneficiaries eligible for benefits through age, blindness, or  
39 disability, as defined in Title XVI of the Social Security Act (42

1 U.S.C. Sec. 1381 et seq.) who are not excluded persons, as defined  
2 in paragraph (4).

3 (4) “Excluded persons” means persons who are simultaneously  
4 qualified for full benefits under Title XIX of the Social Security  
5 Act (42 U.S.C. Sec. 1396 et seq.) and Title XVIII of the Social  
6 Security Act (42 U.S.C. Sec. 1395 et seq.), persons who are eligible  
7 for Medi-Cal with a share of cost, except to the extent that these  
8 persons are made mandatory enrollees in a Medi-Cal managed  
9 care health plan under Article 2.8 (commencing with Section  
10 14087.5), persons enrolled in the California Children’s Services  
11 Program under Article 5 (commencing with Section 123800) of  
12 Chapter 3 of Part 2 of Division 106 of the Health and Safety Code,  
13 and persons who, at the time they are enrolled in the pilot program  
14 described in this article, are either on a major organ, except kidney,  
15 transplant list or in one of the following home- and  
16 community-based waivers under Section 1396n of Title 42 of the  
17 United States Code:

18 (A) In-Home Medical Care Waiver.

19 (B) Nursing Facility Subacute Waiver.

20 (C) Nursing Facility Level A/B Waiver.

21 (b) (1) Notwithstanding subparagraph (B) of paragraph (1) of  
22 subdivision (c) of Section 14089, and paragraph (3) of subdivision  
23 (b) of Section 53845 of, subparagraph (A) of paragraph (3) of  
24 subdivision (b) of Section 53906 of, and subdivision (a) of Section  
25 53921 of, Title 22 of the California Code of Regulations, and  
26 subject to subdivision (c), the department shall provide all seniors  
27 and persons with disabilities who reside in the Counties of  
28 Riverside and San Bernardino, and who are not excluded persons,  
29 with the ability to enroll in a Medi-Cal managed care health plan  
30 in accordance with the requirements set forth in this article and  
31 consistent with applicable state and federal laws. The choice to  
32 enroll in a health plan shall be provided to seniors and persons  
33 with disabilities who reside in the Counties of Riverside and San  
34 Bernardino upon enrollment, or, if the individual is an existing  
35 Medi-Cal beneficiary, *upon the commencement of enrollment in*  
36 *the pilot program, upon the individual’s annual redetermination,*  
37 *or, if not subject to annual redetermination, through notice.*  
38 *Individuals who select a managed care plan pursuant to this article*  
39 *shall be enrolled in the chosen plan pursuant to the department’s*  
40 *existing process for enrollment.*

~~(2) Individuals who select Medi-Cal managed care pursuant to this section shall remain enrolled in a managed care plan until the individual's next annual redetermination, unless the enrollee is exempted pursuant to the continuity of care provisions or medical exemption provisions of Section 14087.487. At the time of the annual redetermination, the enrollee shall have a choice to return to fee-for-service Medi-Cal. Individuals not subject to annual redetermination shall be given the option to return to fee-for-service on an annual basis.~~

~~(3)~~  
(2) Individuals who fail to select fee-for-service or a managed care plan pursuant to this section *upon their initial enrollment* shall be enrolled in *a managed care plan*, and shall be assigned to a managed care plan pursuant to ~~Section 14087.491~~. Individuals subject to assignment to Medi-Cal managed care pursuant to this paragraph shall be permitted to opt out of managed care, without cause, within the first 60 days of enrollment in a managed care plan. *Nothing in this paragraph precludes an enrollee from seeking an exemption from managed care pursuant to Section 14087.487 after the 60-day period expires. Section 14087.491. An individual who is an existing Medi-Cal beneficiary in the fee-for-service program upon the commencement of the pilot program, who is given a choice of fee-for-service or managed care by notice or during annual redetermination, and who does not make any selection within 60 days of the notice shall be assigned to a managed care plan pursuant to Section 14087.491. Individuals who select fee-for-service shall remain in the fee-for-service program. Individuals subject to assignment to Medi-Cal managed care pursuant to this paragraph shall be permitted to opt out of managed care at any time. Disenrollment shall be effective at the end of the month during which the disenrollment is requested.*

~~(4)~~  
(3) Nothing in this section shall preclude an enrollee who is in one managed care plan from selecting a different managed care plan *in accordance with existing policy*.

(c) This article shall not be implemented in a county without the official endorsement of that county's county-operated public hospital.

(d) Nothing in this section shall be construed to imply changes to existing services being provided by Medi-Cal managed care health plans in the pilot counties pursuant to this article.

(e) Services provided through the California Children's Services Program shall not be included in the pilot programs authorized under this article.

(f) Notwithstanding Section 14087.491, individuals meeting participation requirements for the Program for All-Inclusive Care for the Elderly (PACE) may select a PACE plan if one is available in that county.

(g) Nothing in this section is intended to limit existing authority provided by Article 2.8 (commencing with Section 14087.5).

(h) The department shall seek all necessary federal waivers to implement this article. The department shall submit to the Legislature all proposed state plan amendments, waiver amendments, and waiver applications, including amendments to the Medicaid state plan specifically outlining the reimbursement methodology developed pursuant to this article.

14087.483. No later than July 1, 2010, the department shall develop an implementation plan for compliance with this article. The implementation plan shall be developed in consultation with the stakeholder advisory committee established pursuant to Section 14087.484. The implementation plan shall specifically address the multiple and complex needs of seniors and persons with disabilities, and the specific strategies the department will use to ensure the provision of quality, accessible health care services under the pilot program, including at least all of the following elements:

(a) (1) Criteria, performance standards, and indicators to ensure compliance with this article. Health plans shall comply with existing statutory and regulatory requirements and protections applicable to two-plan model and geographic managed care plans, as well as those protections available under the Knox-Keene Health Care Service Plan Act of 1975 (Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code; the Knox-Keene Act) . Performance standards developed pursuant to this article shall include specific standards in all of the following areas:

(A) Plan readiness.

(B) Availability and accessibility of services, including physical access and communication access.

- 1 (C) Care coordination and care management.
- 2 (D) Beneficiary participation.
- 3 (E) Measurement and improvement of health outcomes.
- 4 (F) Network capacity, including travel time and distance and
- 5 specialty care access.
- 6 (G) Performance measurement and improvement.
- 7 (H) Quality care.
- 8 (I) Timely contact and screening of new enrollees to identify
- 9 clinical and access needs.

10 (2) Any standards developed in addition to those described in  
11 paragraph (1) shall be guided by the Performance Standards for  
12 Medi-Cal Managed Care Organizations Serving People with  
13 Disabilities and Chronic Conditions, published by the California  
14 Health Care Foundation, November 2005.

15 (b) (1) A process and timeline for enrollment and beneficiary  
16 selection of a health plan. The department shall assess and revise  
17 the health care options and enrollment process established pursuant  
18 to Section 14016.5 as necessary to ensure that they effectively  
19 meet the diverse and specific needs of seniors and persons with  
20 disabilities. The department shall explore the feasibility of  
21 developing a broker or enrollment support system to provide  
22 assistance to seniors and persons with disabilities who need  
23 enrollment assistance.

24 (2) The enrollment process developed pursuant to this  
25 subdivision shall include both of the following:

26 (A) Provisions to ensure that Medi-Cal beneficiaries receive  
27 information and assistance related to their rights, including, but  
28 not limited to, the right to ~~request any medical exemption from~~  
29 ~~the pilot program when necessary, in accordance with Section~~  
30 ~~14087.487.~~ *accessible facilities.*

31 (B) Identification of categories of seniors and persons with  
32 disabilities who may need special assistance in the enrollment  
33 process and those with special health care needs or other conditions  
34 that warrant immediate contact by a plan at initial enrollment.

35 (c) Requirements for the coordination of services under  
36 managed care plans for beneficiaries receiving services from other  
37 state or local government programs or institutions.

38 (d) An appropriate awareness and sensitivity training program  
39 regarding the multiple and complex needs of seniors and persons  
40 with disabilities for all staff in the department's Medi-Cal Managed

1 Care Office of the Ombudsman, in consultation with the  
2 stakeholder committee established under this article.

3 (e) (1) A system for responding to and resolving complaints or  
4 requests for assistance in a timely manner. The system shall be  
5 available 24 hours a day, seven days a week, and shall include a  
6 statewide, toll-free “800” telephone hotline ~~for the pilot area.~~

7 (2) The department shall develop and coordinate the response  
8 system and hotline in consultation with the Department of Managed  
9 Health Care’s HMO Help Center and the Health Insurance  
10 Counseling and Advocacy Program administered by the California  
11 Department of Aging.

12 (3) Public complaint information shall be available to the  
13 stakeholder committee established under this article.

14 (f) An outreach and education program for seniors and persons  
15 with disabilities in the pilot program regarding enrollment options,  
16 rights and responsibilities under the pilot program, and ~~the criteria~~  
17 ~~for a medical exemption under this article~~ *benefits and services*  
18 *provided*. The outreach and education program shall be developed  
19 in consultation with the local stakeholder committee, established  
20 pursuant to Section 14087.484, and shall include strategies to  
21 inform and coordinate with community organizations providing  
22 services to seniors and persons with disabilities.

23 (g) The system for assessing ongoing compliance of managed  
24 care plans consistent with the requirements of this article. The  
25 department shall cease new enrollments in a health plan if it finds  
26 that the health plan is not in substantial compliance with this article,  
27 and may cease enrollment in a health plan that fails to meet any  
28 provision of this article if the department determines that the failure  
29 to comply jeopardizes the health, safety, or access to quality care  
30 for beneficiaries.

31 (h) The specific methodology for developing capitation rates  
32 for Medi-Cal managed care plans enrolling seniors and persons  
33 with disabilities in the pilot program. The methodology shall  
34 comply with Section 14087.486.

35 (i) Budgetary projections of the effect of managed care  
36 expansion pursuant to this article on the total Medi-Cal budget for  
37 the 2009–10 to 2013–14, inclusive, fiscal years, including an  
38 evaluation of the cost-effectiveness of the expansion compared to  
39 providing Medi-Cal coverage to the same beneficiaries in  
40 fee-for-service Medi-Cal.



1 (j) The process and timeline for outreach, education, enrollment,  
2 and beneficiary selection of health plans and providers, including  
3 the health care options process and policies for assigning  
4 beneficiaries who do not choose a fee-for-service health plan within  
5 30 days. The department shall develop assignment distribution  
6 policies consistent with Section 14087.491.

7 ~~(k) Outline any specific changes needed to the existing two-plan~~  
8 ~~model's medical exemption process to accommodate seniors and~~  
9 ~~persons with a disability consistent with Section 14087.487.~~

10 ~~(h)~~  
11 (k) The process, timelines, and criteria for evaluating the pilot  
12 program required by Section 14087.493.

13 ~~(m)~~  
14 (l) Review of the current overlap in regulations and authority  
15 and recommendations for clear assignment of responsibilities to  
16 the department and the Department of Managed Health Care for  
17 ensuring compliance with all state and federal laws relevant to  
18 Medi-Cal managed care plans. The Department of Managed Health  
19 Care shall retain its responsibility for ensuring consumer  
20 protections, adequacy of network, and financial solvency of the  
21 participating health plans. The Department of Health Care Services  
22 department shall be responsible for ensuring compliance with  
23 additional standards appropriate for seniors and persons with  
24 disabilities within Medi-Cal.

25 ~~(n)~~  
26 (m) Identify any additional state or federal legislation and  
27 authority needed to implement this article.

28 14087.484. (a) In preparing the implementation plan required  
29 by Section 14087.483, the department shall convene a health care  
30 stakeholder advisory committee of 21 members to advise the  
31 department and the participating health plans on the implementation  
32 of this article. Committee members may serve for the entire  
33 duration of the pilot program.

34 (b) The health care stakeholder advisory committee shall remain  
35 in place to advise the department regarding the implementation,  
36 continued operation, and evaluation of the pilot program and to  
37 advise health plans about the provision of services to seniors and  
38 persons with disabilities in the pilot program. The health care  
39 stakeholder advisory committee shall also solicit input from seniors  
40 and persons with disabilities in the community regarding the

1 performance and operation of the pilot program, and shall review  
2 publicly available data on grievances, complaints, and requests  
3 for disenrollment.

4 (c) The committee shall include the following participants:

5 (1) ~~Six~~—*A maximum of six* Medi-Cal beneficiaries who are  
6 persons with disabilities in the Counties of Riverside and San  
7 Bernardino. *Beneficiaries shall represent a broad spectrum of*  
8 *disabilities.*

9 (2) Two Medi-Cal beneficiaries who are seniors living in the  
10 Counties of Riverside and San Bernardino.

11 (3) One representative of a community-based organization  
12 serving persons with disabilities in the Counties of Riverside and  
13 San Bernardino.

14 (4) Two representatives from statewide advocacy organizations  
15 serving persons with disabilities.

16 (5) One representative from a statewide organization or local  
17 community-based organization serving seniors in the Counties of  
18 Riverside and San Bernardino.

19 (6) One representative from a statewide advocacy organization  
20 serving low-income communities.

21 (7) One representative from a local or statewide advocacy  
22 organization serving communities of color or multilingual  
23 communities.

24 (8) One representative from each participating health plan.

25 (9) Two physicians participating in the health plans.

26 ~~(10) Two representatives of public hospitals contracting with~~

27 *(10) One representative from each of the two public hospitals*  
28 *in the Counties of Riverside and San Bernardino and two*  
29 *individuals who represent other hospitals contracting with one or*  
30 *both of the participating health plans.*

31 (11) One representative of the exclusive collective bargaining  
32 agents for hospital workers of affected hospitals.

33 (d) Members of the committee selected pursuant to paragraphs  
34 (3), (5), and (7) of subdivision (c) shall be nominated by local  
35 community-based organizations and disability organizations.

36 (e) The department may seek grants or other private funding  
37 sources for the operational and other costs necessary for the  
38 implementation of this section.

1 14087.485. Prior to initiating the pilot program authorized by  
2 this article, the department shall provide Medi-Cal managed care  
3 plans with both of the following:

4 (a) (1) Identification of seniors and persons with disabilities  
5 who may need special assistance in the enrollment process and  
6 those with special health care needs or other conditions that warrant  
7 immediate contact by a plan at initial enrollment.

8 (2) The department shall provide the list described in paragraph  
9 (1) to those entities administering the enrollment process and to  
10 the health plans to ensure that beneficiaries receive necessary  
11 assistance.

12 (b) A list of fee-for-service Medi-Cal providers who are actively  
13 providing services to beneficiaries within the pilot area to allow  
14 the health plans to actively recruit these providers to participate  
15 in plan networks and maintain existing patient-provider  
16 relationships.

17 14087.486. (a) The department shall develop capitation rates  
18 in a manner that ensures that rates are actuarially sound and comply  
19 with Section 438.6(c) of Title 42 of the Code of Federal  
20 Regulations. The department shall ensure that the development of  
21 rates is based on data specific to seniors and persons with  
22 disabilities.

23 (b) In determining and evaluating capitation rates, the  
24 department shall take into account the full range of reimbursements  
25 for all covered medical procedures and services.

26 (c) The director may require Medi-Cal managed care health  
27 plans to submit financial and utilization data, as deemed necessary.  
28 The department shall ensure that the submission of financial and  
29 utilization data does not place an undue burden on the health plans'  
30 ability to provide comprehensive, patient-centered care to all  
31 enrollees regardless of disability.

32 (d) The department shall develop a process for initial ratesetting,  
33 and for adjusting the capitation rates during the pilot program to  
34 meet the restorative and health maintenance needs of seniors and  
35 persons with disabilities.

36 (e) At least 90 days prior to enrollment of beneficiaries pursuant  
37 to this article, and annually thereafter, the department shall do all  
38 of the following:

(1) Provide the managed care plan with the opportunity to review and comment on the rate development methodology prior to the contract year for which the rates will be paid.

(2) Provide the managed care plan with the opportunity to provide comment on the draft rates and the rate manual providing the basis for those rates.

(3) Respond to managed care plan comments on the draft rates.

(f) Capitation rates shall be finalized prior to the contract year for which the rates will be paid, and shall be reviewed and updated at least annually to reflect changes in cost and utilization.

14087.487. (a) The department shall develop and implement policies and procedures to ensure continuity of care that provide for all of the following:

~~(1) Adherence to the existing standards for medical exemptions contained in subparagraph (A) of paragraph (2) of subdivision (a) of Section 53887 of Title 22 of the California Code of Regulations.~~

~~(2) Any additional conditions that would permit a beneficiary to be eligible for a permanent medical exemption from the pilot program based on the unique needs of seniors and persons with disabilities, or because certain needs cannot be met within the pilot program.~~

~~(3) Expedited timelines for reviewing and processing requests for medical exemptions pursuant to this article. No enrollee who has requested an exemption shall be required to enroll in a managed care plan until the exemption has been processed.~~

~~(4) Provisions that permit an enrollee, at his or her discretion, to disenroll from mandatory managed care and return to fee-for-service Medi-Cal if the enrollee's complaint is not resolved within the appropriate timelines pursuant to paragraph (1) of subdivision (e) of Section 14087.483 or is not resolved in compliance with Section 1368 of the Health and Safety Code, consistent with subdivision (d) of Section 14087.490, and the department finds that this failure poses a threat to the health of the enrollee. Nothing in this paragraph precludes an enrollee from selecting another managed care plan in the pilot program. Enrollees shall be informed of this right at the time the complaint is made.~~

~~(5)~~

(1) A requirement that participating health plans comply at all times with Section 1373.96 of the Health and Safety Code regarding continuity of care with terminated providers and with

1 ~~nonparticipating providers. If the provider actively treating the~~  
2 ~~enrollee is not a participating provider and is not subject to Section~~  
3 ~~1373.96 of the Health and Safety Code, the beneficiary may request~~  
4 ~~a medical exemption pursuant to Section 53887 of Title 22 of the~~  
5 ~~California Code of Regulations. This provision applies with respect~~  
6 ~~nonparticipating providers. This provision applies with respect to~~  
7 ~~all providers, including, but not limited to, physicians, specialists,~~  
8 ~~and certified or licensed nurse midwives who are actively treating~~  
9 ~~the enrollee for a medical condition that qualifies for an exemption~~  
10 ~~under this article.~~

11 (6)

12 (2) A description of the conditions warranting continuity of care  
13 through fee-for-service Medi-Cal on a permanent or extended basis  
14 because of a medical condition that may not be easily stabilized.

15 (7)

16 (3) A requirement that participating plans permit enrollees in  
17 the pilot program to continue an established patient-provider  
18 relationship if the treating provider contracts with the plan in the  
19 service area, has available capacity, and agrees to continue to treat  
20 the beneficiary.

21 (4) *Adequate notice to beneficiaries of their right to continuity*  
22 *of care pursuant to this section and of their ability to select another*  
23 *managed care plan or opt out of managed care.*

24 (b) The policies and procedures developed pursuant to this  
25 section shall be developed in consultation with the participating  
26 plans and the health care stakeholder committee created pursuant  
27 to Section 14087.484. The policies and procedures shall meet all  
28 of the following criteria:

29 (1) Address the specialized care and treatment needs of seniors  
30 and all persons with a disability.

31 (2) Extend all existing continuity of care rights to those entering  
32 Medi-Cal managed care from the fee-for-service Medi-Cal  
33 program.

34 (3) Extend all existing continuity of care rights to cover all  
35 providers, including, but not limited to, physicians, specialists,  
36 and certified or licensed nurse midwives, who are actively treating  
37 the enrollee for a medical condition that qualifies under this article.  
38 For purposes of this paragraph, “actively treating” means providing  
39 treatment within the last 90 days before enrollment into the pilot  
40 program created pursuant to this article.

~~(c) Unless permanently exempted, any beneficiary granted a medical exemption from health plan enrollment pursuant to this section shall remain with the fee-for-service program until the medical condition has stabilized so that the individual may safely transition to the new provider and begin receiving care from a plan provider without deleterious medical effects, as determined by the treating physician or specialist in the fee-for-service Medi-Cal program. If the medical condition is not sufficiently stable to permit safe transfer, the beneficiary may choose to remain in the fee-for-service Medi-Cal program until the medical condition is stable.~~

14087.488. The department shall, at all times, ensure that it complies with all provisions of this article, all applicable state and federal laws and regulations, and all applicable contracts. On an ongoing basis, the department shall do all of the following:

(a) Track, monitor, and report to the Legislature on the pilot program in the annual budget process and to the policy and fiscal committees of both houses of the Legislature.

(b) Ensure ongoing compliance of participating health plans and providers with this article and all applicable state and federal laws and regulations pertaining to the program.

(c) Develop the pilot program in a manner that accomplishes all of the following:

(1) Protects the safety net providers in the community.

(2) Recognizes the multiple and complex needs of seniors and persons with disabilities, including the need for specialized care and out-of-network services.

(3) Provides sufficient compensation for coordination of care among multiple providers and care management by providers.

(4) Reflects the need to attract and retain providers, particularly those with specialized expertise in the care of seniors and persons with disabilities.

(d) Make all relevant notices accessible to seniors or persons with disabilities through methods that may include, but need not be limited to, assistive listening devices, sign language interpreters, and translation in appropriate languages.

(e) Require that Medi-Cal managed care beneficiaries retain and are informed of all rights to grievances and appeals processes available under state and federal laws and regulations.

1 14087.489. (a) (1) Enrollment in the pilot program authorized  
2 by this article shall commence no later than January 1, 2011. Prior  
3 to implementing enrollment in the pilot program, the department  
4 shall conduct a readiness review to ensure the readiness and the  
5 ability of the health plans to serve the special needs of seniors and  
6 persons with disabilities, and to comply with all requirements of  
7 this article, applicable state and federal laws, and relevant  
8 performance standards and contract requirements. To accomplish  
9 the readiness review, the department may contract with an  
10 independent contractor to review each participating health plan,  
11 which may include a review of a health plan's site.

12 (2) In determining readiness, each participating health plan shall  
13 demonstrate all of the following:

14 (A) The existence of an appropriate provider network within  
15 the two counties, which shall include a sufficient number of all of  
16 the provider types necessary to furnish comprehensive services to  
17 seniors and persons with disabilities.

18 (B) (i) Evidence that the plan has specific policies, procedures,  
19 and protocols to ensure timely access to the specialists,  
20 subspecialists, specialty care centers, ancillary therapists, and  
21 providers of specialized equipment and supplies, including durable  
22 medical equipment, either through health plan providers or through  
23 referrals to specialists outside the plan, including those providers  
24 outside of the plan network or geographic service area. For  
25 purposes of this subparagraph, "access" shall include physical  
26 access for individuals with disabilities, consistent with  
27 subparagraph (J).

28 (ii) Evidence that the plan has written policies and procedures  
29 in place that apply when contracting providers are unable to provide  
30 timely access to services to enrolled Medi-Cal beneficiaries,  
31 including provision for referrals for out-of-network care.

32 (C) Evidence that the plan has adequate policies and procedures  
33 in place to ensure that persons enrolled pursuant to this article  
34 secure standing referrals, consistent with the requirements of the  
35 Knox-Keene Act, to the appropriate specialists, subspecialists, and  
36 specialty care centers necessary to ensure continuity of care and  
37 to meet their ongoing care and treatment needs.

38 (D) Evidence that the plan provides an opportunity for  
39 members to select a specialist as a primary care provider, as defined

1 in subdivision (gg) of Section 53810 of Title 22 of the California  
2 Code of Regulations.

3 (E) Evidence that the plan provides access to all of the following  
4 services:

5 (i) Inpatient and outpatient rehabilitation services through  
6 providers accredited by the Commission on Accreditation of  
7 Rehabilitation Facilities (CARF) or other similar accreditation  
8 organization.

9 (ii) Applied rehabilitative technology.

10 (iii) Speech pathologists, including those experienced in working  
11 with significant speech impairment, persons with developmental  
12 disabilities, and persons who require augmentative communication  
13 devices.

14 (iv) Occupational therapy and orthotic providers.

15 (v) Physical therapy.

16 (vi) Low-vision centers.

17 (F) Evidence that the Medi-Cal managed care health plans  
18 involved in the pilot program provide access to assessments and  
19 evaluations for wheelchairs that are independent of durable medical  
20 equipment providers and include, when necessary, a home  
21 assessment.

22 (G) Evidence that Medi-Cal managed care health plans involved  
23 in the pilot program are able to provide communication access to  
24 seniors, persons with disabilities, and those who are limited English  
25 proficient. This communication must be provided in a manner that  
26 is understandable and usable to people with reduced or no ability  
27 to speak, see or hear, or who have limitations in learning,  
28 comprehension, or ability to communicate in English. Materials  
29 must be provided in alternative formats or through other methods  
30 necessary to ensure effective communication, including assistive  
31 listening systems, sign language interpreters, captioning, or written  
32 translations and oral interpreters. These alternative communication  
33 methods shall be provided in accordance with the preferences of  
34 the enrollee.

35 (H) Evidence that the plan will have a process in place to do  
36 the following:

37 (i) Contact, within 30 days of enrollment, each enrollee  
38 identified in advance for the plan by the department as having any  
39 special health care needs, access requirements, or a need for  
40 assistance in securing necessary health care services.



1 (ii) Identify any accommodation needs such as interpreters,  
2 language spoken, and alternative format requirements, and identify  
3 any urgent medical needs.

4 (iii) For those identified by the plan as being high risk, provide  
5 referral to a care coordinator and develop a care plan within 60  
6 days of the initial contact. The care plan shall be both of the  
7 following:

8 (I) Developed, in consultation with, and with the consent of,  
9 the enrollee or his or her designated representative.

10 (II) Updated at the request of the enrollee or his or her  
11 designated representative, when there is a significant change in  
12 the health or services needs of the enrollee, and at least annually.

13 (I) Evidence that the plan has the staff and systems in place to  
14 coordinate care for enrolled seniors and persons with disabilities  
15 across all settings, including coordination of discharge to  
16 appropriate services within and outside of the plan's provider  
17 network when necessary.

18 (J) Evidence that the plan assesses its participating primary care  
19 providers and high utilization specialists to determine whether  
20 they are accessible and usable by persons with disabilities in  
21 compliance with Titles II and III of the Americans with Disabilities  
22 Act of 1990 (42 U.S.C. Sec. 12131 et seq., and 42 U.S.C. Sec.  
23 12181 et seq., respectively), and all relevant state and federal laws  
24 and regulations. Each participating plan shall demonstrate the  
25 ability to identify and communicate to potential enrollees the level  
26 and type of service accessibility offered by providers in the  
27 network.

28 (K) Evidence that the plan contracts with a sufficient number  
29 of traditional and safety net providers to ensure access to care and  
30 services, and to preserve the local community's capacity to provide  
31 care and services, for uninsured and other safety net populations.

32 (L) Evidence that the plan has developed specific strategies and  
33 policies to inform seniors and persons with disabilities of  
34 procedures for obtaining nonemergency transportation services to  
35 service sites that are offered by the plan or are available through  
36 the Medi-Cal program, and that the plan ensures that the  
37 transportation is provided, consistent with the current Medi-Cal  
38 managed care benefit provisions in the pilot area.

39 (M) Evidence that the plan has specific strategies in place to  
40 communicate and coordinate services with relevant community

1 agencies and programs serving seniors and persons with  
2 disabilities, including, but not limited to, regional centers,  
3 independent living centers, county health, mental health, and social  
4 service agencies, area agencies on aging, and relevant nonprofit  
5 community-based organizations.

6 (N) Evidence that the plan has executed, at a minimum,  
7 memoranda of understanding with the county mental health  
8 managed care plan in the county, regional centers in the service  
9 area, and the local California Children's Services (CCS) office.

10 (b) The department shall coordinate with the Department of  
11 Managed Health Care in conducting facility site reviews of the  
12 plan to assess plan and provider readiness in a manner that  
13 eliminates duplication and burdens on plans and their providers.

14 14087.490. The department shall ensure that health plans  
15 contracting to provide services pursuant to this article shall meet  
16 the following requirements at all times:

17 (a) Ensure timely access to specialists and specialty care within  
18 or outside of the plan's network, including specialists,  
19 subspecialists, specialty care centers, ancillary therapists, and  
20 specialized equipment and supplies, including durable medical  
21 equipment.

22 (b) Ensure that persons with disabilities at all times have access  
23 to accessible, appropriate care, as required by this article.

24 (c) The cultural and linguistic requirements set forth in  
25 subdivision (c) of Section 53853 and Section 53876 of Title 22 of  
26 the California Code of Regulations.

27 (d) Maintain a grievance system pursuant to the requirements  
28 of Section 1368 of the Health and Safety Code, and establish a  
29 procedure for the expedited review of grievances pursuant to the  
30 requirements of Section 1368.01 of the Health and Safety Code.  
31 Urgent complaints or grievances shall be resolved within 72 hours,  
32 and nonurgent complaints or grievances shall be resolved within  
33 30 days. At any time during the complaint process, the enrollee  
34 may request a change of health plan. If a complaint or grievance  
35 is not resolved within the periods set forth in this subdivision and  
36 Section 1368 of the Health and Safety Code, the enrollee may  
37 petition the department to disenroll from the plan and enroll in  
38 fee-for-service Medi-Cal , pursuant to Section 14087.487.

39 (e) Maintain a toll-free "800" nurse advice telephone service  
40 available and accessible to seniors and persons with disabilities,

1 including those with hearing or other communication disabilities,  
2 to respond to urgent clinical needs.

3 (f) Demonstrate to the department and the Department of  
4 Managed Health Care compliance with applicable state and federal  
5 laws and regulations, all readiness criteria and performance  
6 standards developed by the department, effective implementation  
7 of the plan's proposed policies and procedures by the plan and its  
8 providers, contract deliverables, and other submissions.

9 (g) (1) By September 30, 2010, and annually thereafter, each  
10 health plan shall produce, publish, and file with the department an  
11 accessibility plan, which shall do both of the following:

12 (A) Set goals, list priority activities, and commit resources for  
13 increasing accessibility to network provider-services services,  
14 *particularly increasing the number of providers with facilities that*  
15 *are fully compliant with the federal Americans with Disabilities*  
16 *Act of 1990 (42 U.S.C. Sec. 12101 et seq.).*

17 (B) Include goals related to disability, literacy, and competency  
18 training for health plan staff and health care providers; ongoing  
19 identification of existing physical, equipment, communication,  
20 transportation, and policy barriers encountered by enrollees;  
21 strategies for removing the identified barriers; and collection and  
22 incorporation of feedback from consumers with disabilities and  
23 chronic conditions.

24 (2) Participating health plans shall, when feasible, partner with  
25 academic and research institutions to identify and test new clinical  
26 and service performance measures specific to the unique needs of  
27 seniors and persons with a disability.

28 (3) The department shall require contracting health plans to  
29 establish internal patient advocate programs specifically for persons  
30 with disabilities enrolled in managed care.

31 ~~14087.491. (a) Beneficiaries who select Medi-Cal managed~~  
32 ~~care pursuant to this article and who do not select a Medi-Cal~~  
33 ~~managed care plan within 30 days shall be assigned to a health~~  
34 ~~plan by the enrollment contractor. The contractor shall assign a~~  
35 ~~beneficiary to a health plan that includes one or more of his or her~~  
36 ~~existing providers of record, including, but not limited to, his or~~  
37 ~~her primary care provider, specialist, or clinic. The department~~  
38 ~~shall establish the Medi-Cal providers of record based on a review~~  
39 ~~of Medi-Cal paid claims history.~~

40 (b) ~~If a beneficiary chooses to not enroll in a health plan, the~~

1 14087.491. (a) *If a new beneficiary fails to make any selection*  
2 *upon initial enrollment, or an existing beneficiary selects managed*  
3 *care but fails to select a specific plan, pursuant to paragraph (2)*  
4 *of subdivision (b) of Section 14087.482 the contractor shall assign*  
5 *the beneficiary to a health plan as follows:*

6 (1) If the beneficiary's primary physician or specialist has a  
7 current contract with the publicly sponsored local initiative and  
8 the commercial plan, or, if the beneficiary's primary physician or  
9 specialist does not have a contract with either plan, the beneficiary  
10 shall be assigned to either plan based on the Medi-Cal member  
11 default assignment procedures set by the Medi-Cal  
12 performance-based auto-assignment algorithm.

13 (2) If a beneficiary's primary physician or specialist has a current  
14 contract with only one of the plans, the beneficiary shall be  
15 assigned to that plan.

16 (3) Nothing in this section shall preclude the beneficiary from  
17 choosing to enroll in a specific plan or from requesting a medical  
18 exemption.

19 (b) *For purposes of this section, the department shall establish*  
20 *the Medi-Cal providers of record based on a review of Medi-Cal*  
21 *paid claims history.*

22 14087.492. The department shall adopt regulations in  
23 accordance with the requirements of Chapter 3.5 (commencing  
24 with Section 11340) of Part 1 of Division 3 of Title 2 of the  
25 Government Code for the implementation of this article.

26 14087.493. (a) The department shall contract with an  
27 independent third-party organization to conduct an evaluation of  
28 the pilot program, the results of which shall be reported to the  
29 Legislature by March 1, 2014. The evaluation shall be based on  
30 data collected during the ~~three-year~~ *four-year* duration of the pilot  
31 program, and shall include, but not be limited to, all of the  
32 following:

33 (1) The impact of enrollment on seniors and persons with  
34 disabilities, including access to care, outcome measures, enrollee  
35 satisfaction, continuity of care, and health plan compliance with  
36 all applicable standards and guidelines, including the performance  
37 standards developed pursuant to this article.

38 (2) An analysis of the impact upon access to care for managed  
39 care compared to fee-for-service Medi-Cal beneficiaries, including,

1 but not limited to, access to a medical home, primary care  
2 physician, specialty care, disease management programs.

3 (3) An analysis of quality of care provided in the managed care  
4 versus fee-for-service delivery models, including access to  
5 preventive services and preventable hospitalizations.

6 (4) Enrollee satisfaction.

7 (5) The effectiveness of the implementation plan and the  
8 readiness program.

9 (6) The effectiveness of the standards tested.

10 (b) The department may seek funding from foundations,  
11 nonprofit organizations, and the federal government to implement  
12 this section.

13 (c) Prior to the completion of the evaluation required pursuant  
14 to this section, the health care stakeholder committee and other  
15 interested stakeholders shall be provided an opportunity to review  
16 and comment on the report. The department may collaborate with  
17 the health care stakeholder advisory committee established pursuant  
18 to Section 14087.484 for this purpose.

19 (d) The department shall make the results of the evaluation  
20 available to the public, which shall include, at a minimum,  
21 publishing the evaluation on the department's Internet Web site.

22 (e) The department shall make recommendations for the  
23 continuation, expansion, or termination of the pilot program in the  
24 affected counties based in part on the evaluation results.

25 14087.494. This article shall become inoperative on July 31,  
26 2015 2016, and, as of January 1, 2016 2017, is repealed, unless a  
27 later enacted statute, that becomes operative on or before January  
28 1, 2016 2017, deletes or extends the dates on which it becomes  
29 inoperative and is repealed.