

AMENDED IN ASSEMBLY MARCH 25, 2010

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

ASSEMBLY BILL

No. 2525

Introduced by Assembly Member Blumenfield

February 19, 2010

An act to add Section ~~6377~~ 6377.2 to the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

LEGISLATIVE COUNSEL'S DIGEST

AB 2525, as amended, Blumenfield. Sales and use taxes: exemption: manufacturing equipment.

The Sales and Use Tax Law imposes a tax on retailers measured by the gross receipts from the sale of tangible personal property sold at retail in this state, or on the storage, use, or other consumption in this state of tangible personal property purchased from a retailer for storage, use, or other consumption in this state. That law provides various exemptions from those taxes.

The bill would exempt from those taxes, on or after January 1, 2011, the gross receipts from the sale of, and the storage, use, or other consumption of, tangible personal property purchased by a qualified person for use in the manufacturing process of clean energy technology, as specified, and tangible personal property purchased ~~for use~~ by a contractor for specified purposes.

This bill would establish the conditions that a purchaser must meet to obtain an exemption certificate from the California Business Investment Services, as specified.

The Bradley-Burns Uniform Local Sales and Use Tax Law authorizes counties and cities to impose local sales and use taxes in conformity with the Sales and Use Tax Law, and existing law authorizes districts,

as specified, to impose transactions and use taxes in conformity with the Transactions and Use Tax Law, which conforms to the Sales and Use Tax Law. Exemptions from state sales and use taxes are incorporated into these laws.

This bill would specify that this exemption does not apply to local sales and use taxes, transactions and use taxes, and state sales and use taxes imposed for the purpose of funding the Local Revenue Fund, the Local Public Safety Fund, and the Fiscal Recovery Fund.

This bill would take effect immediately as a tax levy.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. It is the intent of the Legislature to enact a clean
2 energy and transportation tax incentive program to expand
3 manufacturing in the state of California by providing for an
4 exemption of purchases for manufacturing equipment and
5 manufacturing facilities from the state sales and use taxes.

6 SEC. 2. Section 6377 is added to the Revenue and Taxation
7 Code, to read:

8 ~~6377. (a) (1) On and~~

9 ~~6377.2. (a) (1) On or after January 1, 2011, in accordance~~
10 ~~with subdivision (h), there are exempted from the taxes imposed~~
11 ~~by this part the gross receipts from the sale of, and the storage,~~
12 ~~use, or other consumption in this state of, either of the following:~~

13 (A) Tangible personal property purchased for use by a qualified
14 person to be used primarily in any stage of the manufacturing,
15 processing, refining, fabricating, or recycling of property in clean
16 energy technology, beginning at the point any raw materials are
17 received by the qualified person and introduced into the process
18 and ending at the point at which the manufacturing, processing,
19 refining, fabricating, or recycling has altered property to its
20 completed form, including packaging, if required.

21 (B) Tangible personal property purchased for use by a contractor
22 purchasing that property ~~either as an agent of a qualified person~~
23 ~~or for the contractor's own account and subsequent resale to a~~
24 ~~qualified person~~ for use in the performance of a construction
25 contract for the qualified person who will use the ~~tangible personal~~
26 property as an integral part of the manufacturing, processing,

1 refining, fabricating, or recycling process, in clean energy
2 technology or as a storage facility for use in connection with the
3 manufacturing process.

4 (2) This exemption shall not apply to any tangible personal
5 property that is used primarily in administration, general
6 management, or marketing.

7 (b) For purposes of this section:

8 (1) "Clean energy technology" means an energy supply or
9 end-use technology that, over its life cycle and compared to a
10 similar technology already in commercial use in the United States,
11 meets all of the following conditions:

12 (A) Is reliable, affordable, economically viable, socially
13 acceptable, and compatible with the needs of California and the
14 United States.

15 (B) Results in reduced emissions of greenhouse gases, ~~reduce~~
16 *reduced* petroleum fuel consumption, or energy efficiency.

17 (C) Substantially lowers emissions of air pollutants and
18 generates substantially smaller or less hazardous quantities of solid
19 or liquid waste.

20 (2) "Fabricating" means to make, build, create, produce, or
21 assemble components or property to work in a new or different
22 manner.

23 (3) "Manufacturing" means the activity of converting or
24 conditioning property by changing the form, composition, quality,
25 or character of the property for ultimate sale at retail or use in the
26 manufacturing of a product to be ultimately sold at retail.
27 Manufacturing includes any improvements to tangible personal
28 property that result in a greater service life or greater functionality
29 than that of the original property.

30 (4) "Primarily" means tangible personal property used 50 percent
31 or more of the time in an activity described in subdivision (a).

32 (5) "Process" means the period beginning at the point at which
33 any raw materials are received by the qualified taxpayer and
34 introduced into the manufacturing, processing, refining, fabricating,
35 or recycling activity of the qualified taxpayer and ending at the
36 point at which the manufacturing, processing, refining, fabricating,
37 or recycling activity of the qualified taxpayer has altered tangible
38 personal property to its completed form, including packaging, if
39 required. Raw materials shall be considered to have been
40 introduced into the process when the raw materials are stored on

1 the same premises where the qualified taxpayer's manufacturing,
2 processing, refining, or recycling activity is conducted. Raw
3 materials that are stored on premises other than where the qualified
4 taxpayer's manufacturing, processing, refining, fabricating, or
5 recycling activity is conducted, shall not be considered to have
6 been introduced into the manufacturing, processing, refining,
7 fabricating, or recycling process.

8 (6) "Processing" means the physical application of the materials
9 and labor necessary to modify or change the characteristics of
10 property.

11 (7) "Qualified person" means either any of the following:

12 (A) A California based person that is engaged in the manufacture
13 of clean energy technology and engaged in those lines of business
14 described in Codes 3111 to 3399, inclusive, or 5112 of the North
15 American Industry Classification System (NAICS) published by
16 the United States Office of Management and Budget (OMB), 2007
17 edition.

18 (B) An affiliate of a person qualified pursuant to subparagraph
19 (A) shall also be considered a qualified person as long as the
20 affiliate is included as a member of that person's unitary group for
21 which a combined report is required to be filed under Article I
22 (commencing with Section 25101) of Chapter 17.

23 (8) "Refining" means the process of converting a natural
24 resource to an intermediate or finished product.

25 (9) "Tangible personal property" includes, but is not limited to,
26 all of the following:

27 (A) Machinery and equipment, including component parts and
28 contrivances such as belts, shafts, moving parts, and operating
29 structures.

30 (B) All equipment or devices used or required to operate,
31 control, regulate, or maintain the machinery, including, without
32 limitation, computers, data processing equipment, and computer
33 software, together with all repair and replacement parts with a
34 useful life of one or more years therefor, whether purchased
35 separately or in conjunction with a complete machine and
36 regardless of whether the machine or component parts are
37 assembled by the taxpayer or another party.

38 (C) Property used in manufacturing that meets standards
39 established by this state or any local or regional governmental
40 agency within this state.

1 (D) Special purpose buildings and foundations used as an
2 integral part of the manufacturing, processing, refining, or
3 fabricating process, or that constitute a research or storage facility
4 used during the manufacturing process. Buildings used solely for
5 warehousing purposes after completion of the manufacturing
6 process are not included.

7 (E) Fuels used or consumed in the manufacturing process.

8 (10) "Tangible personal property" shall not include any of the
9 following:

10 (A) Consumables with a normal useful life of less than one year,
11 except as provided in subparagraph (E) of paragraph (9).

12 (B) Furniture, inventory, and equipment used in the extraction
13 process, or equipment used to store finished products that have
14 completed the manufacturing process.

15 (c) No exemption shall be allowed under this section unless the
16 purchaser furnishes the retailer with an exemption certificate that
17 ~~is authorized by California Business Investment Services, the~~
18 *California Business Investment Services provided the purchaser,*
19 completed in accordance with any instructions or regulations as
20 the board may prescribe, and the retailer subsequently furnishes
21 the board with a copy of the exemption certificate. The exemption
22 certificate shall contain the sales price of the ~~machinery or~~
23 ~~equipment~~ *tangible personal property*, the sale of, or the storage
24 use, or other consumption of which is exempt pursuant to
25 subdivision (a).

26 (d) Notwithstanding any provision of the Bradley-Burns
27 Uniform Local Sales and Use Tax Law (Part 1.5 (commencing
28 with Section 7200)) or the Transactions and Use Tax Law (Part
29 1.6 (commencing with Section 7251)), the exemption established
30 by this section shall not apply with respect to any tax levied by a
31 county, city, or district pursuant to, or in accordance with, either
32 of those laws.

33 (e) (1) Notwithstanding subdivision (a), the exemption provided
34 by this section shall not apply to any sale or use of *tangible*
35 *personal* property which, within one year from the date of purchase,
36 is removed from California, converted from an exempt use under
37 subdivision (a) to some other use not qualifying for the exemption,
38 or used in a manner not qualifying for the exemption.

39 (2) Notwithstanding subdivision (a), the exemption established
40 by this section shall not apply with respect to any tax levied

1 pursuant to Sections 6051.2, 6051.5, 6201.2, or 6201.5, or pursuant
2 to Section 35 of Article XIII of the California Constitution.

3 (f) If a purchaser certifies in writing to the seller that the property
4 purchased without payment of the tax will be used in a manner
5 entitling the seller to regard the gross receipts from the sale as
6 exempt from the sales tax, and within one year from the date of
7 purchase, the purchaser (1) removes that property outside
8 California, (2) converts that property for use in a manner not
9 qualifying for the exemption, or (3) uses that property in a manner
10 not qualifying for the exemption, the purchaser shall be liable for
11 payment of sales tax, with applicable interest, as if the purchaser
12 were a retailer making a retail sale of the property at the time the
13 property is so removed, converted, or used, and the sales price of
14 the property to the purchaser shall be deemed the gross receipts
15 from that retail sale.

16 (g) This section applies to leases of tangible personal property
17 classified as “continuing sales” and “continuing purchases” in
18 accordance with Sections 6006.1 and 6010.1. The exemption
19 established by this section shall apply to the rentals payable
20 pursuant to such a lease, provided the lessee is a qualified person
21 and the property is used in an activity described in subdivision (a).
22 Rentals that meet the foregoing requirements are eligible for the
23 exemption for a period of six years from the date of commencement
24 of the lease. At the close of the six-year period from the date of
25 commencement of the lease, lease receipts are subject to tax
26 without exemption.

27 (h) (1) *California Business Investment Services, or its successor,*
28 *working under the Labor and Workforce Development Agency,*
29 *shall provide an exemption certificate to purchasers pursuant to*
30 *this subdivision, if the purchaser agrees to meet all the following*
31 *conditions:*

32 (A) *A manufacturing facility will be purchased, developed, or*
33 *expanded in the State of California.*

34 (B) *The facility to be purchased or developed is the first, second,*
35 *or third such facility of its kind in California.*

36 (C) *The exemption will lead to increased jobs in California,*
37 *including jobs in the upstream and downstream supply chains for*
38 *the technology being developed.*

1 (D) *The technology being manufactured helps the state reach*
2 *its air, water, transportation, greenhouse emission, or energy*
3 *efficiency goals.*

4 (2) *The Labor and Workforce Development Agency shall*
5 *promulgate regulations to carry out the purposes of this section.*

6 SEC. 3. This act provides for a tax levy within the meaning
7 of Article IV of the Constitution and shall go into immediate effect.