

AMENDED IN ASSEMBLY OCTOBER 7, 2010

SENATE BILL

No. 866

Introduced by Committee on Budget and Fiscal Review

January 11, 2010

~~An act relating to the Budget Act of 2010. An act to amend Sections 6585, 6588, 6590, 6591, 6592, 6599.3, 17558.5, 17558.7, 17561, 17562, and 17617 of, and to add Section 6588.71 to, the Government Code, relating to local government finance, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.~~

LEGISLATIVE COUNSEL'S DIGEST

SB 866, as amended, Committee on Budget and Fiscal Review. ~~Budget Act of 2010. Local government finance: state-mandated reimbursement receivables.~~

The California Constitution requires that whenever the Legislature or any state agency mandates a new program or higher level of service on any local government, the state provide a subvention of funds to reimburse that local government for the costs of the program or increased level of service, except as specified. Existing law also provides that, with respect to payable claims for costs incurred prior to the 2004–05 fiscal year that have not been paid prior to the 2005–06 fiscal year, those claims may be paid over a term of years, as prescribed.

The Marks-Roos Local Bond Pooling Act of 1985 defines the term “authority” and authorizes joint powers authorities to, among other things, purchase, with the proceeds of bonds or its revenue, a local agency’s right to receive moneys in repayment of its revenue losses (VLF or Proposition 1A receivables) resulting from this modification of ad valorem property tax revenue allocations. Existing law authorizes

a local agency subject to this reduction to sell any of these receivables to the authority.

This bill would additionally authorize a joint powers authority to purchase, with the proceeds of its bonds or its revenue and subject to the same criteria, the right of a local agency, as defined, to receive certain subvention moneys for reimbursement for the costs of a new program or higher level of service, which would be known as local mandate claim receivables, and afford a local agency the opportunity to sell these receivables to the authority. The bill would authorize a civil action to determine the validity of any bonds issued to finance bond purchases or the purchase of receivables, as specified.

Existing law requires that the total amount due to each city, county, city and county, and special district, for which the state has determined, as of June 30, 2005, that reimbursement is required under the California Constitution, shall be appropriated for payment to these entities over a period of not more than 15 years, commencing with the Budget Act for the 2006–07 fiscal year and concluding with the 2020–21 fiscal year.

The bill would require the Controller to prepare a list of reimbursement claims and related interest applied for and approved for specified local entities. The bill would also schedule the amount to be repaid, with interest, and continuously appropriate those amounts to each local entity, as prescribed. The bill would provide for the payment of interest on these claims, as specified.

The bill would require the Controller to include specified information regarding reimbursement claims sold by local agencies in the Controller's report submitted to the Joint Legislative Budget Committee.

This bill would declare that it is to take effect immediately as an urgency statute.

~~This bill would express the intent of the Legislature to enact statutory changes relating to the Budget Act of 2010.~~

Vote: ~~majority~~^{2/3}. Appropriation: ~~no~~-yes. Fiscal committee: ~~no~~ yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 6585 of the Government Code is amended
- 2 to read:
- 3 6585. The definitions in this section shall govern the
- 4 construction and interpretation of this article.

1 (a) (1) Except as provided in paragraphs (2)~~and~~, (3), *and* (4),
2 “authority” means an entity created pursuant to Article 1
3 (commencing with Section 6500).

4 (2) In the case of an authority issuing bonds pursuant to this
5 chapter in which VLF receivables, as defined in subdivision-(j)
6 (k), are pledged to the payment of the bonds, other than VLF
7 receivables so pledged for a county of the first class, an authority
8 shall consist of not less than 100 local agencies.

9 (3) In the case of an authority issuing bonds pursuant to this
10 chapter in which Proposition 1A receivables, as defined in
11 subdivision (g), are pledged to the payment of the bonds, an
12 authority shall consist of not less than 250 local agencies.

13 (4) *In the case of an authority issuing bonds pursuant to this*
14 *chapter in which local mandate claim receivables, as defined in*
15 *subdivision (j), are pledged to the payment of the bonds, an*
16 *authority shall consist of not fewer than 250 local agencies.*

17 (b) “Bond purchase agreement” means a contractual agreement
18 executed between the authority and the local agency whereby the
19 authority agrees to purchase bonds of the local agency.

20 (c) “Bonds” means all of the following:

21 (1) Bonds, including, but not limited to, assessment bonds,
22 redevelopment agency bonds, government issued mortgage bonds,
23 and industrial development bonds.

24 (2) Notes, including bond, revenue, tax, or grant anticipation
25 notes.

26 (3) Commercial paper, floating rate and variable maturity
27 securities, and any other evidences of indebtedness.

28 (4) Certificates of participation or lease-purchase agreements.

29 (d) “Cost,” as applied to a public capital improvement or portion
30 thereof financed under this part, means all of the following:

31 (1) All or any part of the cost of construction, renovation, and
32 acquisition of all lands, structures, real or personal property, rights,
33 rights-of-way, franchises, easements, and interests acquired or
34 used for a public capital improvement.

35 (2) The cost of demolishing or removing any buildings or
36 structures on land so acquired, including the cost of acquiring any
37 lands to which the buildings or structures may be moved; the cost
38 of all machinery and equipment.

39 (3) Finance charges.

1 (4) Interest prior to, during, and for a period after, completion
2 of that construction, as determined by the authority.

3 (5) Provisions for working capital, reserves for principal and
4 interest and for extensions, enlargements, additions, replacements,
5 renovations, and improvements.

6 (6) The cost of architectural, engineering, financial and legal
7 services, plans, specifications, estimates, and administrative
8 expenses.

9 (7) Other expenses necessary or incident to determining the
10 feasibility of constructing any project or incident to the construction
11 or acquisition or financing of any public capital improvement.

12 (e) “Legislative body” means the governing body of a local
13 agency.

14 (f) (1) “Local agency” means a party to the agreement creating
15 the authority, or an agency or subdivision of that party, sponsoring
16 a project of public capital improvements, or any city, county, city
17 and county, authority, district, or public corporation of this state.

18 (2) *For the purpose of provisions relating to local mandate*
19 *receivables, “local agency” means a city, county, city and county,*
20 *or special district.*

21 (g) “Proposition 1A receivable” means the right to payment of
22 moneys due or to become due to a local agency, pursuant to clause
23 (iii) of subparagraph (B) of paragraph (1) of subdivision (a) of
24 Section 25.5 of Article XIII of the California Constitution and
25 Section 100.06 of the Revenue and Taxation Code.

26 (h) “Public capital improvements” means one or more projects
27 specified in Section 6546.

28 (i) “Revenue” means income and receipts of the authority from
29 any of the following:

30 (1) A bond purchase agreement.

31 (2) Bonds acquired by the authority.

32 (3) Loans installment sale agreements, and other
33 revenue-producing agreements entered into by the authority.

34 (4) Projects financed by the authority.

35 (5) Grants and other sources of income.

36 (6) VLF receivables purchased pursuant to Section 6588.5.

37 (7) Proposition 1A receivables purchased pursuant to Section
38 6588.6.

39 (8) *Local mandate claim receivables purchased pursuant to*
40 *Section 6588.71.*

~~(8)~~

(9) Interest or other income from any investment of any money in any fund or account established for the payment of principal or interest or premiums on bonds.

(j) *“Local mandate claim receivable” means the right to payment of moneys due to a local agency, as established by the Controller pursuant to paragraph (2) of subdivision (a) of Section 17617 for reimbursement claims applied for and approved, but not yet paid, for each city, county, city and county, and special district pursuant to paragraph (2) of subdivision (b) of Section 6 of Article XIII B of the California Constitution, through June 30, 2004, and includes interest on those moneys as provided in Section 17561.5 to the date the Controller certifies the amount pursuant to paragraph (2) of subdivision (a) of Section 17617, and also includes interest further accrued on the state-mandated claim receivable after that date pursuant to paragraph (3) of subdivision (a) of Section 17617.*

~~(j)~~

(k) *“VLF receivable” means the right to payment of moneys due or to become due to a local agency out of funds payable in connection with vehicle license fees to a local agency pursuant to Section 10754.11 of the Revenue and Taxation Code.*

~~(k)~~

(l) *“Working capital” means money to be used by, or on behalf of, a local agency for any purpose for which a local agency may borrow money pursuant to Section 53852, or for any purpose for which a VLF receivable or, a Proposition 1A receivable, or a local mandate claim receivable sold to an authority could have been used by the local agency.*

SEC. 2. *Section 6588 of the Government Code is amended to read:*

6588. In addition to other powers specified in an agreement pursuant to Article 1 (commencing with Section 6500) and Article 2 (commencing with Section 6540), the authority may do any or all of the following:

(a) Adopt bylaws for the regulation of its affairs and the conduct of its business.

(b) Sue and be sued in its own name.

(c) Issue bonds, including, at the option of the authority, bonds bearing interest, to pay the cost of any public capital improvement,

1 working capital, or liability or other insurance program. In addition,
2 for any purpose for which an authority may execute and deliver
3 or cause to be executed and delivered certificates of participation
4 in a lease or installment sale agreement with any public or private
5 entity, the authority, at its option, may issue or cause to be issued
6 bonds, rather than certificates of participation, and enter into a
7 loan agreement with the public or private entity.

8 (d) Engage the services of private consultants to render
9 professional and technical assistance and advice in carrying out
10 the purposes of this article.

11 (e) As provided by applicable law, employ and compensate
12 bond counsel, financial consultants, and other advisers determined
13 necessary by the authority in connection with the issuance and sale
14 of any bonds.

15 (f) Contract for engineering, architectural, accounting, or other
16 services determined necessary by the authority for the successful
17 development of a public capital improvement.

18 (g) Pay the reasonable costs of consulting engineers, architects,
19 accountants, and construction, land-use, recreation, and
20 environmental experts employed by any sponsor or participant if
21 the authority determines those services are necessary for the
22 successful development of public capital improvements.

23 (h) Take title to, and sell by installment sale or otherwise, lands,
24 structures, real or personal property, rights, rights-of-way,
25 franchises, easements, and other interests in lands that are located
26 within the state that the authority determines are necessary or
27 convenient for the financing of public capital improvements, or
28 any portion thereof.

29 (i) Receive and accept from any source, loans, contributions,
30 or grants, in either money, property, labor, or other things of value,
31 for, or in aid of, the construction financing, or refinancing of public
32 capital improvement, or any portion thereof or for the financing
33 of working capital or insurance programs, or for the payment of
34 the principal of and interest on bonds if the proceeds of those bonds
35 are used for one or more of the purposes specified in this section.

36 (j) Make secured or unsecured loans to any local agency in
37 connection with the financing of capital improvement projects,
38 working capital or insurance programs in accordance with an
39 agreement between the authority and the local agency. However,
40 no loan shall exceed the total cost of the public capital

1 improvements, working capital or insurance needs of the local
2 agency as determined by the local agency and by the authority.

3 (k) Make secured or unsecured loans to any local agency in
4 accordance with an agreement between the authority and the local
5 agency to refinance indebtedness incurred by the local agency in
6 connection with public capital improvements undertaken and
7 completed.

8 (l) Mortgage all or any portion of its interest in public capital
9 improvements and the property on which any project is located,
10 whether owned or thereafter acquired, including the granting of a
11 security interest in any property, tangible or intangible.

12 (m) Assign or pledge all or any portion of its interests in
13 mortgages, deeds of trust, indentures of mortgage or trust, or
14 similar instruments, notes, and security interests in property,
15 tangible or intangible, of a local agency to which the authority has
16 made loans, and the revenues therefrom, including payment or
17 income from any interest owned or held by the authority, for the
18 benefit of the holders of bonds issued to finance public capital
19 improvements. The pledge of moneys, revenues, accounts, contract
20 rights, or rights to payment of any kind made by or to the authority
21 pursuant to the authority granted in this part shall be valid and
22 binding from the time the pledge is made for the benefit of the
23 pledgees and successors thereto, against all parties irrespective of
24 whether the parties have notice of the claim.

25 (n) Lease the public capital improvements being financed to a
26 local agency, upon terms and conditions that the authority deems
27 proper; charge and collect rents therefor; terminate any lease upon
28 the failure of the lessee to comply with any of the obligations of
29 the lease; include in any lease provisions that the lessee shall have
30 options to renew the lease for a period or periods, and at rents as
31 determined by the authority; purchase or sell by an installment
32 agreement or otherwise any or all of the public capital
33 improvements; or, upon payment of all the indebtedness incurred
34 by the authority for the financing or refinancing of the public
35 capital improvements, the authority may convey any or all of the
36 project to the lessee or lessees.

37 (o) Charge and apportion to local agencies that benefit from its
38 services the administrative costs and expenses incurred in the
39 exercise of the powers authorized by this article. These fees shall
40 be set at a rate sufficient to recover, but not exceed, the authority's

1 costs of issuance and administration. The fee charged to each local
2 obligation acquired by the pool shall not exceed that obligation's
3 proportionate share of those costs. The level of these fees shall be
4 disclosed to the California Debt and Investment Advisory
5 Commission pursuant to Section 6599.1.

6 (p) Issue, obtain, or aid in obtaining, from any department or
7 agency of the United States or of the state, or any private company,
8 any insurance or guarantee to, or for, the payment or repayment
9 of interest or principal, or both, or any part thereof, on any loan,
10 lease, or obligation or any instrument evidencing or securing the
11 same, made or entered into pursuant to this article.

12 (q) Notwithstanding any other provision of this article, enter
13 into any agreement, contract, or any other instrument with respect
14 to any insurance or guarantee; accept payment in the manner and
15 form as provided therein in the event of default by a local agency;
16 and assign any insurance or guarantee that acts as security for the
17 authority's bonds.

18 (r) Enter into any agreement or contract, execute any instrument,
19 and perform any act or thing necessary, convenient, or desirable
20 to carry out any power authorized by this article.

21 (s) Invest any moneys held in reserve or sinking funds, or any
22 moneys not required for immediate use or disbursement, in
23 obligations that are authorized by law for the investment of trust
24 funds.

25 (t) At the request of affected local agencies, combine and pledge
26 revenues to public capital improvements for repayment of one or
27 more series of bonds issued pursuant to this article.

28 (u) Delegate to any of its individual parties or other responsible
29 individuals the power to act on its behalf subject to its general
30 direction, guidelines, and oversight.

31 (v) Purchase, with the proceeds of its bonds or its revenue, bonds
32 issued by any local agency at public or negotiated sale. Bonds
33 purchased pursuant to this subdivision may be held by the authority
34 or sold to public or private purchasers at public or negotiated sale,
35 in whole or in part, separately or together with other bonds issued
36 by the authority.

37 (w) Purchase, with the proceeds of its bonds or its revenue, VLF
38 receivables sold to the authority pursuant to Section 6588.5. VLF
39 receivables so purchased may be pledged to the payment of bonds
40 issued by the authority or may be resold to public or private

1 purchasers at public or negotiated sale, in whole or in part,
2 separately or together with other VLF receivables purchased by
3 the authority.

4 (x) (1) Purchase, with the proceeds of its bonds or its revenue,
5 Proposition 1A receivables pursuant to Section 6588.6. Proposition
6 1A receivables so purchased may be pledged to the payment of
7 bonds issued by the authority or may be resold to public or private
8 purchasers at public or negotiated sales, in whole or in part,
9 separately or together with other Proposition 1A receivables
10 purchased by the authority.

11 (2) (A) All entities subject to a reduction of ad valorem property
12 tax revenues required under Section 100.06 of the Revenue and
13 Taxation Code pursuant to the suspension set forth in Section
14 100.05 of the Revenue and Taxation Code shall be afforded the
15 opportunity to sell their Proposition 1A receivables to the authority.

16 (B) If these entities offer Proposition 1A receivables to the
17 authority for purchase and duly authorize the sale of the Proposition
18 1A receivable pursuant to documentation approved by the
19 authority, the authority shall purchase all Proposition 1A
20 receivables so offered to the extent it can sell bonds therefor. If
21 the authority does not purchase all Proposition 1A receivables
22 offered, it shall purchase a pro rata share of each entity's offered
23 Proposition 1A receivables.

24 (C) The authority may establish a deadline, no earlier than
25 November 3, 2009, by which these entities shall offer their
26 Proposition 1A receivables for sale to the authority and complete
27 the application required by the authority.

28 (3) For purposes of meeting costs incurred in performing its
29 duties relative to the purchase and sale of Proposition 1A
30 receivables, the authority shall be authorized to charge a fee to
31 each entity from which it purchases a Proposition 1A receivable.
32 The fee shall be computed based on the percentage value of the
33 Proposition 1A receivable purchased from each entity, in relation
34 to the value of all Proposition 1A receivables purchased by the
35 authority. The amount of the fee shall be paid from the proceeds
36 of the bonds and shall be included in the principal amount of the
37 bonds.

38 (4) Terms and conditions of any and all fees and expenses
39 charged by the authority, or those it contracts with, and the terms
40 and conditions of sales of Proposition 1A receivables and bonds

1 issued pursuant to this subdivision, including the terms of optional
2 early redemption provisions, if any, shall be approved by the
3 Treasurer and the Director of Finance, who shall not unreasonably
4 withhold their approval. The aggregate principal amount of all
5 bonds issued pursuant to this subdivision shall not exceed two
6 billion two hundred fifty million dollars (\$2,250,000,000), and the
7 rate of interest paid on those bonds shall not exceed 8 percent per
8 annum. The authority shall exercise its best efforts to obtain the
9 lowest cost financing possible. Any and all premium obtained shall
10 be used for either of the following:

11 (A) Applied to pay the costs of issuance of the bonds.

12 (B) Deposited in a trust account that is pledged to bondholders
13 and used solely for the payment of interest on, or for repayment
14 of, the bonds.

15 (5) (A) In connection with any financing backed by Proposition
16 1A receivables, the Treasurer may retain financial advisors, legal
17 counsel, and other consultants to assist in performing the duties
18 required by this chapter and related to that financing.

19 (B) Notwithstanding any other provision of law, none of the
20 following shall apply to any agreements entered into by the
21 Treasurer pursuant to subparagraph (A) in connection with any
22 Proposition 1A financing:

23 (i) Section 11040 of the Government Code.

24 (ii) Section 10295 of the Public Contract Code.

25 (iii) Article 3 (commencing with Section 10300) and Article 4
26 (commencing with Section 10335) of, Chapter 2 of Part 2 of
27 Division 2 of the Public Contract Code, except for the authority
28 of the Department of Finance under Section 10336 of the Public
29 Contract Code to direct a state agency to transmit to it a contract
30 for review, and except for Section 10348.5 of the Public Contract
31 Code.

32 (C) Any costs incurred by the Treasurer in connection with any
33 Proposition 1A financing shall be reimbursed out of the proceeds
34 of the financing.

35 (y) (1) *Purchase, with the proceeds of its bonds or its revenue,*
36 *local mandate claim receivables sold to the authority pursuant to*
37 *Section 6588.71. Receivables so purchased may be pledged to the*
38 *payment of bonds issued by the authority or may be resold to public*
39 *or private purchasers at public or negotiated sale, in whole or in*

1 *part, separately or together with other local mandate claim*
2 *receivables purchased by the authority.*

3 *(2) (A) All local entities to which the state owes moneys*
4 *pursuant to Section 17617 shall be afforded the opportunity to sell*
5 *their local mandate claim receivables to the authority.*

6 *(B) If the entities specified in subparagraph (A) offer local*
7 *mandate claim receivables to the authority for purchase and duly*
8 *authorize the sale of receivables pursuant to documentation*
9 *approved by the authority, the authority shall purchase all local*
10 *mandate claim receivables so offered to the extent it can sell bonds*
11 *or otherwise raise funds therefor.*

12 *(3) The authority shall establish a reasonable deadline by which*
13 *these entities shall offer their local mandate claim receivables for*
14 *sale to the authority and complete the application required by the*
15 *authority.*

16 *(4) For purposes of meeting costs incurred in performing its*
17 *duties relative to the purchase and sale of local mandate claim*
18 *receivables, the authority shall be authorized to charge a fee to*
19 *each entity from which it purchases a receivable. Any fees so*
20 *assessed by the authority shall not be passed on as costs to the*
21 *state, but these fees may be paid from local mandate claim*
22 *receivables purchased by the authority or from proceeds of bonds*
23 *issued by the authority to purchase local mandate claim*
24 *receivables.*

25 ~~*(y)*~~

26 *(z) Set any other terms and conditions on any purchase or sale*
27 *pursuant to this section as it deems by resolution to be necessary,*
28 *appropriate, and in the public interest, in furtherance of the*
29 *purposes of this article.*

30 *SEC. 3. Section 6588.71 is added to the Government Code, to*
31 *read:*

32 *6588.71. (a) An authority may purchase, with the proceeds of*
33 *its bonds or its revenue, local mandate claim receivables from one*
34 *or more local agencies. The authority may pledge, assign, resell,*
35 *or otherwise transfer or hypothecate any local mandate claim*
36 *receivables for the purpose of securing bonds issued to finance*
37 *the purchase price of the local mandate claim receivables.*

38 *(b) Notwithstanding any other law, local agencies may sell local*
39 *mandate claim receivables to the authority and enter into one or*
40 *more sales agreements with an authority as, and on the terms, the*

1 *local agency deems appropriate. A local agency shall not sell less*
2 *than 100 percent of its total local mandate claim receivable. The*
3 *sales agreement may include covenants of, and binding on, the*
4 *local agency as necessary to establish and maintain the security*
5 *of bonds issued by the authority for the purpose of purchasing the*
6 *local mandate claim receivables and, if applicable, the exclusion*
7 *from gross income of interest on the bonds for federal income tax*
8 *purposes. Any transfer of a local mandate claim receivable by a*
9 *local agency to the authority under this article that the governing*
10 *documents state is a sale shall be treated as an absolute sale and*
11 *transfer of the property so transferred to the authority and not as*
12 *a pledge or grant of a security interest by the local agency to*
13 *secure a borrowing. The characterization of the transfer of any*
14 *local mandate claim receivable as an absolute sale by the local*
15 *agency shall not be negated or adversely affected by any of the*
16 *following:*

17 *(1) The fact that only some of a local agency's local mandate*
18 *claim receivables are transferred.*

19 *(2) The local agency's acquisition of an ownership interest in*
20 *any residual interest or a subordinate interest in the local mandate*
21 *claim receivable.*

22 *(3) Any characterization of the authority or its bonds for*
23 *purposes of accounting, taxation, or securities regulation.*

24 *(4) The fact that the selling local agency is a member of the*
25 *authority purchasing the local mandate claim receivable.*

26 *(5) Any other factor.*

27 *(c) On and after the effective date of each transfer of a local*
28 *mandate claim receivable under this article that the governing*
29 *documents state is a sale, the local agency shall have no right,*
30 *title, or interest in or to the local mandate claim receivable*
31 *transferred, and the local mandate claim receivable so transferred*
32 *shall be the property of the authority and not of the local agency,*
33 *and shall be owned, received, held, and disbursed only by the*
34 *authority or any trustee or agent of the authority appointed by the*
35 *authority. Any sale of any local mandate claim receivable shall*
36 *automatically be perfected without the need for physical delivery,*
37 *recordation, filing, or further act, and the provisions of Division*
38 *9 (commencing with Section 9101) of the Commercial Code and*
39 *Sections 954.5 to 955.1, inclusive, of the Civil Code shall not apply*
40 *to the sale. None of the local mandate claim receivables sold by*

the local agency pursuant to this article shall be subject to garnishment, levy, execution, attachment, or other process, writ, including, but not limited to, a writ of mandate, or remedy in connection with the assertion or enforcement of any debt, claim, settlement, or judgment against the local agency. On or before the effective date of any sale of a local mandate claim receivable, the authority shall notify the Controller that the local mandate claim receivable has been sold to the authority and irrevocably instruct the state that, as of the effective date, payments on the local mandate claim receivable so sold are to be made directly to the authority or any trustee or agent appointed by the authority. A local mandate claim receivable shall be considered paid in full to the local agency upon the effective date of the sale.

SEC. 4. Section 6590 of the Government Code is amended to read:

6590. The authority may, from time to time, issue its bonds in the principal amount as the authority determines necessary to provide sufficient funds for its purposes, which may include, but shall not be limited to, providing funds for bond purchase agreements, payment of the purchase price of VLF receivables, ~~payment of the purchase price of Proposition 1A receivables, local~~ *mandate claim receivables*, payment of interest on bonds of the authority, establishment of reserves to secure the bonds, and other expenditures of the authority incident to issuance of the bonds. The authority may also issue bonds for the purpose of making loans to local agencies, to the extent those local agencies are authorized by law to borrow moneys, or to purchase VLF receivables from local agencies as provided in Section 6588.5, ~~or to purchase Proposition 1A receivables as provided in Section 6588.6, local mandate claim receivables as provided in Section 6588.71~~, and the loan or sale proceeds shall be used by the local agencies to pay for public capital improvements, working capital, or insurance programs. The aggregate principal amount of all bonds issued pursuant to this section that are backed by Proposition 1A receivables shall not exceed two billion two hundred fifty million dollars (\$2,250,000,000), and that issuance shall be approved by the Department of Finance and the Treasurer.

In the case of any authority in existence on January 1, 1988, no loans shall be made to local agencies for working capital or insurance, unless that purpose is first approved by resolution of

1 the governing body of the authority by unanimous vote of all
2 members of the governing body.

3 *SEC. 5. Section 6591 of the Government Code is amended to*
4 *read:*

5 6591. (a) The authority is authorized from time to time to issue
6 bonds to provide funds to achieve its purposes.

7 (b) Bonds may be authorized to finance any of the following:

8 (1) A single public capital improvement, working capital,
9 purchase of VLF receivables, purchase of Proposition 1A
10 receivables, *purchase of local mandate claim receivables*, or
11 insurance program for a single local agency.

12 (2) A series of public capital improvements, working capital,
13 purchases of VLF receivables, ~~purchase~~ *purchases* of Proposition
14 1A receivables, *purchases of local mandate claim receivables*, or
15 insurance ~~program~~ *programs* for a single local agency.

16 (3) A single public capital improvement, working capital,
17 ~~purchases~~ *purchase* of Proposition 1A receivables, ~~or purchases~~
18 *purchase* of VLF receivables, *purchase of local mandate claim*
19 *receivables*, or insurance program for two or more local agencies.

20 (4) A series of public capital improvements, working capital,
21 purchases of VLF receivables ~~or~~, purchases of Proposition 1A
22 receivables, *purchases of local mandate claim receivables*, or
23 insurance programs for two or more local agencies.

24 (c) Bonds issued for the purpose of financing working capital
25 shall be used to make loans to local agencies for any of the
26 purposes for which a local agency may borrow money pursuant
27 to Section 53852. The loans shall be repaid in accordance with the
28 terms of Section 53854.

29 (d) Except as otherwise expressly provided by the authority,
30 every issue of its bonds shall be general obligations of the authority
31 payable from any revenues or moneys of the authority available
32 therefor and not otherwise pledged. These revenues or moneys
33 may include the proceeds of additional bonds, subject only to any
34 agreements with the holders of particular bonds pledging any
35 particular revenues or moneys. Notwithstanding that the bonds
36 may be payable from a special fund, these bonds shall be deemed
37 to be negotiable instruments for all purposes, subject only to the
38 bond registration provisions.

39 (e) (1) The bonds may be issued as serial bonds or as term
40 bonds, or the authority may issue bonds of both types. The bonds

1 shall be authorized by resolution of the authority and shall, as
2 provided by the resolution or indenture pursuant to which the bonds
3 are issued, meet all of the following conditions:

4 (A) Bear the date of issuance.

5 (B) Bear the time of maturity, not exceeding 50 years from their
6 date of issuance.

7 (C) Bear the rate of interest, either fixed or variable, and, if
8 variable, not in excess of the maximum rate of interest specified
9 therein.

10 (D) Be payable as to principal and interest at the time or times
11 provided.

12 (E) Be in the denominations and in the form provided.

13 (F) Carry the registration privileges provided.

14 (G) Be executed in the manner provided.

15 (H) Be payable in lawful money of the United States at the place
16 or places provided within or without the state.

17 (I) Be subject to the terms of redemption provided.

18 (2) Notwithstanding paragraph (1), the bonds backed by
19 Proposition 1A receivables shall have a maturity date no later than
20 August 1, 2013.

21 (3) For bonds backed by Proposition 1A receivables, both of
22 the following shall apply:

23 (A) The option to call shall be exercised upon receipt by the
24 authority of a timely written notification from the Director of
25 Finance, but no earlier than 30 days after delivery by the director
26 of a written notice of the intent to do so to the Joint Legislative
27 Budget Committee.

28 (B) The bonds may bear interest payable on periodic interest
29 payment dates or may accrue interest to their maturity date or any
30 combination thereof, subject to the approval of the Department of
31 Finance and the State Treasurer pursuant to subdivision (x) of
32 Section 6588.

33 (f) The bonds shall be sold by the authority at the time and in
34 the manner set out in the authority's resolution. The sale may be
35 a public or private sale, and for price or prices, and on terms and
36 conditions as the authority determines proper, after giving due
37 consideration to the recommendations of any local agency to be
38 assisted from the proceeds of the bonds. Pending preparation of
39 the definitive bonds, the authority may issue interim receipts,
40 certificates, or temporary bonds which shall be exchanged for

1 definitive bonds. For bonds backed by Proposition 1A receivables,
2 the authority shall use its best efforts to obtain the lowest overall
3 cost of the bonds, and shall certify that it so used its best efforts.
4 The authority shall, in consultation with the Treasurer and
5 Department of Finance, structure the sale of the bonds backed by
6 Proposition 1A receivables and shall include those terms and
7 conditions approved by the Treasurer and the Department of
8 Finance.

9 (g) In the case of bonds issued by an authority, on or after
10 January 1, 1995, for the purpose of purchasing bonds of a local
11 agency, all of the bonds of the local agency shall be purchased by
12 the authority from the proceeds of the authority bonds within 90
13 days of the date of issuance of the authority bonds. Nothing in this
14 subdivision shall be construed to preclude an authority from issuing
15 parity bonds at any time.

16 *SEC. 6. Section 6592 of the Government Code is amended to*
17 *read:*

18 6592. Any resolution authorizing any bonds or any issue of
19 bonds may contain the following provisions, which shall be a part
20 of the contract with the holders of the bonds to be authorized:

21 (a) Provisions pledging the full faith and credit of the authority,
22 or pledging all or any part of the revenues of any public capital
23 improvements, or any revenue-producing contract or contracts
24 made by the authority with any local agency, any VLF receivables
25 purchased pursuant to Section 6588.5, any Proposition 1A
26 receivables purchased pursuant to Section 6588.6, *any local*
27 *mandate claim receivables purchased pursuant to Section 6588.71*,
28 or any other moneys of the authority, to secure the payment of the
29 bonds, and of any special account, subject to those agreements
30 with bondholders as may then exist.

31 (b) Provisions setting out the rentals, fees, purchase payments,
32 loan repayments, and other charges, and the amounts to be raised
33 in each year thereby, and the use and disposition of the revenues.

34 (c) Provisions setting aside reserves or sinking funds, and the
35 regulation and disposition thereof.

36 (d) Limitations on the right of the authority or its agent to restrict
37 and regulate the use of the public capital improvements to be
38 financed out of the proceeds of the bonds or any particular issue
39 of bonds.

(e) Limitations on the purpose to which the proceeds of sale of any issue of bonds may be applied, and pledging the proceeds to secure the payment of the bonds or any issue of the bonds.

(f) Limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured, and the refunding of outstanding bonds.

(g) The procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated, the amount of bonds and the holders thereof that are required to give consent thereto, and the manner in which the consent may be given.

(h) Limitations on expenditures for operating, administrative, or other expenses of the authority.

(i) Definitions of acts or omissions to act which constitute a default in the duties of the authority to holders of its obligations, and providing the rights and remedies of the holders in the event of a default.

(j) The mortgaging of any public capital improvements and the site thereof for the purpose of securing the bondholders.

(k) The mortgaging of land, improvements, or other assets owned by a local agency for the purpose of securing the bondholders.

(l) Procedures for the selection of public capital improvements to be financed with the proceeds of the bonds authorized by the resolution, if the bonds are to be sold in advance of designating the public capital improvements and the local agency to receive the financing.

SEC. 7. Section 6599.3 of the Government Code is amended to read:

6599.3. Notwithstanding any other provision of law, an action may be brought under Chapter 9 (commencing with Section 860) of Title 10 of Part 2 of the Code of Civil Procedure, to determine the validity of any bonds issued under this article to finance the purchase of bonds for local agencies, the financing of public capital improvements, or the purchase of VLF receivables pursuant to Section 6588.5-~~or~~, Proposition 1A receivables pursuant to Section 6588.6, *or local mandate claim receivables pursuant to Section 6588.71*, and any contracts of sale of VLF receivables-~~or~~, Proposition 1A receivables, *or local mandate claim receivables* entered into by any local agency, and any related documents. If an action is commenced, the action shall be brought in the

1 jurisdiction in which the authority maintains its principal office
2 and is not required to be brought in the jurisdiction or jurisdictions
3 of any of the local agencies. However, publication of summons,
4 as provided in Section 861 of the Code of Civil Procedure, shall
5 be made in the county in which the authority maintains its principal
6 office and in each county in which any local agency that has sold
7 bonds to the authority, for which a public capital improvement is
8 being financed or that has entered into a sales agreement for a VLF
9 receivable ~~or, a Proposition 1A receivable where the authority is~~
10 ~~located, or a local mandate claim receivable.~~

11 *SEC. 8. Section 17558.5 of the Government Code is amended*
12 *to read:*

13 17558.5. (a) A reimbursement claim for actual costs filed by
14 a local agency or school district pursuant to this chapter is subject
15 to the initiation of an audit by the Controller no later than three
16 years after the date that the actual reimbursement claim is filed or
17 last amended, whichever is later. However, if no funds are
18 appropriated or no payment is made to a claimant for the program
19 for the fiscal year for which the claim is filed, the time for the
20 Controller to initiate an audit shall commence to run from the date
21 of initial payment of the claim *by the Controller*. In any case, an
22 audit shall be completed not later than two years after the date that
23 the audit is commenced.

24 (b) The Controller may conduct a field review of any claim after
25 the claim has been submitted, prior to the reimbursement of the
26 claim.

27 (c) The Controller shall notify the claimant in writing within
28 30 days after issuance of a remittance advice of any adjustment to
29 a claim for reimbursement that results from an audit or review.
30 The notification shall specify the claim components adjusted, the
31 amounts adjusted, interest charges on claims adjusted to reduce
32 the overall reimbursement to the local agency or school district,
33 and the reason for the adjustment. Remittance advices and other
34 notices of payment action shall not constitute notice of adjustment
35 from an audit or review.

36 (d) The interest rate charged by the Controller on reduced claims
37 shall be set at the Pooled Money Investment Account rate and shall
38 be imposed on the dollar amount of the overpaid claim from the
39 time the claim was paid until overpayment is satisfied.

1 (e) Nothing in this section shall be construed to limit the
2 adjustment of payments when inaccuracies are determined to be
3 the result of the intent to defraud, or when a delay in the completion
4 of an audit is the result of willful acts by the claimant or inability
5 to reach agreement on terms of final settlement.

6 (f) *Except as provided in subdivision (e) of Section 17617, the*
7 *sale of a reimbursement claim by a local agency pursuant to*
8 *Section 6588.71 to an authority shall not limit the Controller's*
9 *authority to audit, review, or adjust a claim of a local agency*
10 *pursuant to this section.*

11 SEC. 9. Section 17558.7 of the Government Code is amended
12 to read:

13 17558.7. (a) If the Controller reduces a claim approved by the
14 commission, the claimant may file with the commission an
15 incorrect reduction claim pursuant to regulations adopted by the
16 commission.

17 (b) A claimant eligible to file an incorrect reduction claim may
18 file a consolidated incorrect reduction claim on behalf of other
19 claimants whose claims for reimbursement under the same mandate
20 are alleged to have been incorrectly reduced if all of the following
21 apply:

22 (1) The method, act, or practice that the claimant alleges led to
23 the reduction has led to similar reductions of other parties' claims,
24 and all of the claims involve common questions of law or fact.

25 (2) The common questions of law or fact among the claims
26 predominate over any matter affecting only an individual claim.

27 (3) The consolidation of similar claims by individual claimants
28 would result in consistent decisionmaking by the commission.

29 (4) The claimant filing the consolidated claim would fairly and
30 adequately protect the interests of the other claimants.

31 (c) A claimant that seeks to file a consolidated incorrect
32 reduction claim shall, at the time it files an incorrect reduction
33 claim, on a form provided by the commission, notify the
34 commission of its intent to file a consolidated incorrect reduction
35 claim.

36 (d) Within 10 days after receipt of an incorrect reduction claim
37 and notice of intent to consolidate, the commission shall request
38 that the Controller provide the commission and the claimant with
39 a list of claimants for whom the Controller has reduced similar
40 claims under the same mandate. Upon receipt of this list from the

1 Controller, the claimant may notify the claimants on the list and
2 other interested parties of its intent to file a consolidated incorrect
3 reduction claim.

4 (e) Within 30 days of receipt of the notice of intent to
5 consolidate from the original claimant, on a form provided by the
6 commission, any other eligible claimant shall file with the
7 commission its notice of intent to join the consolidated incorrect
8 reduction claim, which shall include a copy of the remittance
9 advice or other notice from the Controller of the claim reduction,
10 and one copy of the reimbursement claims for which an incorrect
11 reduction is alleged.

12 (f) The commission shall notify each claimant that files an intent
13 to join the consolidated incorrect reduction claim that it may opt
14 out of the consolidated claim and not be bound by any
15 determination made on that consolidated claim. A claimant may
16 opt out of a consolidated claim no later than 15 days after the state
17 agency files comments on the consolidated claim. A claimant that
18 opts out of the consolidated claim, in order to preserve its right to
19 challenge a reduction made by the Controller on that same mandate,
20 shall file an individual incorrect reduction claim pursuant to
21 commission requirements, no later than one year after opting out
22 or within the statute of limitations under the commission's
23 regulations.

24 (g) The commission shall adopt regulations establishing
25 procedures for receiving a consolidated incorrect reduction claim
26 pursuant to this section and for providing a hearing on a
27 consolidated claim.

28 (h) *Except as provided in subdivision (e) of Section 17617, the*
29 *sale of a reimbursement claim by a local agency pursuant to*
30 *Section 6588.71 to an authority shall not limit the right of the local*
31 *agency to file an incorrect reduction claim pursuant to this section.*
32 *If the Controller reduces a reimbursement claim that has been*
33 *sold by a local agency pursuant to Section 6588.71, the claimant*
34 *may file an incorrect reduction claim, pursuant to regulations*
35 *adopted by the commission, no later than one year following the*
36 *date of the Controller's written notice of adjustment that notifies*
37 *the claimant of the reduction.*

38 SEC. 10. Section 17561 of the Government Code is amended
39 to read:

1 17561. (a) The state shall reimburse each local agency and
2 school district for all “costs mandated by the state,” as defined in
3 Section 17514 and for legislatively determined mandates in
4 accordance with Section 17573.

5 (b) (1) For the initial fiscal year during which these costs are
6 incurred, reimbursement funds shall be provided as follows:

7 (A) Any statute mandating these costs shall provide an
8 appropriation therefor.

9 (B) Any executive order mandating these costs shall be
10 accompanied by a bill appropriating the funds therefor, or
11 alternatively, an appropriation for these costs shall be included in
12 the Budget Bill for the next succeeding fiscal year. The executive
13 order shall cite that item of appropriation in the Budget Bill or that
14 appropriation in any other bill that is intended to serve as the source
15 from which the Controller may pay the claims of local agencies
16 and school districts.

17 (2) In subsequent fiscal years appropriations for these costs shall
18 be included in the annual Governor’s Budget and in the
19 accompanying Budget Bill. In addition, appropriations to reimburse
20 local agencies and school districts for continuing costs resulting
21 from chaptered bills or executive orders for which claims have
22 been awarded pursuant to subdivision (a) of Section 17551 shall
23 be included in the annual Governor’s Budget and in the
24 accompanying Budget Bill.

25 (c) The amount appropriated to reimburse local agencies and
26 school districts for costs mandated by the state shall be appropriated
27 to the Controller for disbursement.

28 (d) ~~The~~ *Except as provided in Section 17617*, the Controller
29 shall pay any eligible claim pursuant to this section by October 15
30 or 60 days after the date the appropriation for the claim is effective,
31 whichever is later. The Controller shall disburse reimbursement
32 funds to local agencies or school districts if the costs of these
33 mandates are not payable to state agencies, or to state agencies
34 that would otherwise collect the costs of these mandates from local
35 agencies or school districts in the form of fees, premiums, or
36 payments. When disbursing reimbursement funds to local agencies
37 or school districts, the Controller shall disburse them as follows:

38 (1) For initial reimbursement claims, the Controller shall issue
39 claiming instructions to the relevant local agencies and school
40 districts pursuant to Section 17558. Issuance of the claiming

1 instructions shall constitute a notice of the right of the local
2 agencies and school districts to file reimbursement claims, based
3 upon parameters and guidelines adopted by the commission, the
4 reasonable reimbursement methodology approved by the
5 commission pursuant to Section 17557.2, or statutory declaration
6 of a legislatively determined mandate and reimbursement
7 methodology pursuant to Section 17573.

8 (A) When claiming instructions are issued by the Controller
9 pursuant to Section 17558 for each mandate determined pursuant
10 to Section 17551 or 17573 that requires state reimbursement, each
11 local agency or school district to which the mandate is applicable
12 shall submit claims for initial fiscal year costs to the Controller
13 within 120 days of the issuance date for the claiming instructions.

14 (B) When the commission is requested to review the claiming
15 instructions pursuant to Section 17571, each local agency or school
16 district to which the mandate is applicable shall submit a claim for
17 reimbursement within 120 days after the commission reviews the
18 claiming instructions for reimbursement issued by the Controller.

19 (C) If the local agency or school district does not submit a claim
20 for reimbursement within the 120-day period, or submits a claim
21 pursuant to revised claiming instructions, it may submit its claim
22 for reimbursement as specified in Section 17560. The Controller
23 shall pay these claims from the funds appropriated therefor, except
24 the Controller may take either of the following actions:

25 (i) Audit the records of any local agency or school district to
26 verify the actual amount of the mandated costs, the application of
27 a reasonable reimbursement methodology, or application of a
28 legislatively enacted reimbursement methodology under Section
29 17573.

30 (ii) Reduce any claim that the Controller determines is excessive
31 or unreasonable.

32 (2) In subsequent fiscal years each local agency or school district
33 shall submit its claims as specified in Section 17560. The
34 Controller shall pay these claims from funds appropriated therefor
35 except as follows:

36 (A) The Controller may audit any of the following:

37 (i) Records of any local agency or school district to verify the
38 actual amount of the mandated costs.

39 (ii) The application of a reasonable reimbursement methodology.

1 (iii) The application of a legislatively enacted reimbursement
2 methodology under Section 17573.

3 (B) The Controller may reduce any claim that the Controller
4 determines is excessive or unreasonable.

5 (C) The Controller shall adjust the payment to correct for any
6 underpayments or overpayments that occurred in previous fiscal
7 years.

8 (3) When paying a timely filed claim for initial reimbursement,
9 the Controller shall withhold 20 percent of the amount of the claim
10 until the claim is audited to verify the actual amount of the
11 mandated costs. All initial reimbursement claims for all fiscal years
12 required to be filed on their initial filing date for a state-mandated
13 local program shall be considered as one claim for the purpose of
14 computing any late claim penalty. Any claim for initial
15 reimbursement filed after the filing deadline shall be reduced by
16 10 percent of the amount that would have been allowed had the
17 claim been timely filed. The Controller may withhold payment of
18 any late claim for initial reimbursement until the next deadline for
19 funded claims unless sufficient funds are available to pay the claim
20 after all timely filed claims have been paid. In no case may a
21 reimbursement claim be paid if submitted more than one year after
22 the filing deadline specified in the Controller's claiming
23 instructions on funded mandates.

24 (e) (1) Except as specified in paragraph (2), for the purposes
25 of determining the state's payment obligation under paragraph (1)
26 of subdivision (b) of Section 6 of Article XIII B of the Constitution,
27 a mandate that is "determined in a preceding fiscal year to be
28 payable by the state" means any mandate for which the commission
29 adopted a statewide cost estimate pursuant to this part during a
30 previous fiscal year or that were identified as mandates by a
31 predecessor agency to the commission, or that the Legislature
32 declared by statute to be a legislatively determined mandate, unless
33 the mandate has been repealed or otherwise eliminated.

34 (2) If the commission adopts a statewide cost estimate for a
35 mandate during the months of April, May, or June, the state's
36 payment obligation under subdivision (b) of Section 6 of Article
37 XIII B shall commence one year after the time specified in
38 paragraph (1).

39 (f) *Except as provided in subdivision (e) of Section 17617, the*
40 *sale of a reimbursement claim by a local agency pursuant to*

1 *Section 6588.71 to an authority shall not limit the Controller's*
2 *authority to audit, review, or adjust the payment to a local agency*
3 *to correct for any underpayment or overpayment of a claim*
4 *pursuant to this section.*

5 *SEC. 11. Section 17562 of the Government Code is amended*
6 *to read:*

7 17562. (a) The Legislature hereby finds and declares that the
8 increasing revenue constraints on state and local government and
9 the increasing costs of financing state-mandated local programs
10 make evaluation of state-mandated local programs imperative.
11 Accordingly, it is the intent of the Legislature to increase
12 information regarding state mandates and establish a method for
13 regularly reviewing the costs and benefits of state-mandated local
14 programs.

15 (b) (1) The Controller shall submit a report to the Joint
16 Legislative Budget Committee and fiscal committees by October
17 31 of each fiscal year beginning with the 2007–08 fiscal year. This
18 report shall summarize, by state mandate, the total amount of
19 claims paid per fiscal year and the amount, if any, of mandate
20 deficiencies or surpluses. *The total amount of claims paid per fiscal*
21 *year shall also include a summary, by state mandate, of the*
22 *reimbursement claims sold by a local agency to an authority as a*
23 *local mandate claim receivable, pursuant to Section 6588.71, and*
24 *the amount of the annual payments to an authority pursuant to*
25 *Section 17617.* This report shall be made available in an electronic
26 spreadsheet format. The report shall compare the estimated annual
27 cost of each mandate in the preceding fiscal year to the amount
28 determined to be payable by the state for that fiscal year.

29 (2) The Controller shall submit a report to the Joint Legislative
30 Budget Committee, the applicable fiscal committees, and the
31 Director of Finance by April 30 of each fiscal year. This report
32 shall summarize, by state mandate, the total amount of unpaid
33 claims by fiscal year that were submitted before April 1 of that
34 fiscal year. The report shall also summarize any mandate
35 deficiencies or surpluses. It shall be made available in an electronic
36 spreadsheet, and shall be used for the purpose of determining the
37 state's payment obligation under paragraph (1) of subdivision (b)
38 of Section 6 of Article XIII B of the California Constitution.

39 (c) After the commission submits its second semiannual report
40 to the Legislature pursuant to Section 17600, the Legislative

Analyst shall submit a report to the Joint Legislative Budget Committee and legislative fiscal committees on the mandates included in the commission's reports. The report shall make recommendations as to whether the mandate should be repealed, funded, suspended, or modified.

(d) In its annual analysis of the Budget Bill and based on information provided pursuant to subdivision (b), the Legislative Analyst shall report total annual state costs for mandated programs and, as appropriate, provide an analysis of specific mandates and make recommendations on whether the mandate should be repealed, funded, suspended, or modified.

(e) (1) A statewide association of local agencies or school districts or a Member of the Legislature may submit a proposal to the Legislature recommending the elimination or modification of a state-mandated local program. To make such a proposal, the association or member shall submit a letter to the Chairs of the Assembly Committee on Education or the Assembly Committee on Local Government, as the case may be, and the Senate Committee on Education or the Senate Committee on Local Government, as the case may be, specifying the mandate and the concerns and recommendations regarding the mandate. The association or member shall include in the proposal all information relevant to the conclusions. If the chairs of the committees desire additional analysis of the submitted proposal, the chairs may refer the proposal to the Legislative Analyst for review and comment. The chairs of the committees may refer up to a total of 10 of these proposals to the Legislative Analyst for review in any year. Referrals shall be submitted to the Legislative Analyst by December 1 of each year.

(2) The Legislative Analyst shall review and report to the Legislature with regard to each proposal that is referred to the office pursuant to paragraph (1). The Legislative Analyst shall recommend that the Legislature adopt, reject, or modify the proposal. The report and recommendations shall be submitted annually to the Legislature by March 1 of the year subsequent to the year in which referrals are submitted to the Legislative Analyst.

(3) The Department of Finance shall review all statutes enacted each year that contain provisions making inoperative Section 17561 or Section 17565 that have resulted in costs or revenue losses mandated by the state that were not identified when the statute

1 was enacted. The review shall identify the costs or revenue losses
2 involved in complying with the statutes. The Department of
3 Finance shall also review all statutes enacted each year that may
4 result in cost savings authorized by the state. The Department of
5 Finance shall submit an annual report of the review required by
6 this subdivision, together with the recommendations as it may
7 deem appropriate, by December 1 of each year.

8 (f) It is the intent of the Legislature that the Assembly
9 Committee on Local Government and the Senate Committee on
10 Local Government hold a joint hearing each year regarding the
11 following:

12 (1) The reports and recommendations submitted pursuant to
13 subdivision (e).

14 (2) The reports submitted pursuant to Sections 17570, 17600,
15 and 17601.

16 (3) Legislation to continue, eliminate, or modify any provision
17 of law reviewed pursuant to this subdivision. The legislation may
18 be by subject area or by year or years of enactment.

19 *SEC. 12. Section 17617 of the Government Code is amended*
20 *to read:*

21 17617. (a) (1) The total amount due to each city, county, city
22 and county, and special district, for which the state has determined
23 that reimbursement is required under paragraph (2) of subdivision
24 (b) of Section 6 of Article XIII B of the California Constitution,
25 shall be appropriated for payment to these entities over a period
26 of not more than 15 years, commencing with the Budget Act for
27 the 2006–07 fiscal year and concluding with the Budget Act for
28 the 2020–21 fiscal year.

29 (2) *Within 120 days of the enactment of the act adding this*
30 *paragraph, the Controller shall prepare a list of each*
31 *reimbursement claim applied for and approved, but not yet paid,*
32 *and related interest calculated as of December 31, 2010, for each*
33 *city, county, city and county, and special district pursuant to*
34 *paragraph (2) of subdivision (b) of Section 6 of Article XIII B of*
35 *the California Constitution through June 30, 2004. This list shall*
36 *be provided to the Senate Committee on Budget and Fiscal Review,*
37 *the Assembly Committee on Budget, and the Department of*
38 *Finance. With respect to local mandate claim receivables sold to*
39 *an authority pursuant to Section 6588.71, an authority and holders*
40 *of the bonds issued by the authority for the purpose of purchasing*

1 local mandate claim receivables shall be conclusively entitled to
 2 rely upon the list prepared and approved by the Controller
 3 pursuant to this section, and neither the Controller nor any other
 4 state agency may contest the amount of any of the mandate claims
 5 included in that list. This amount of local mandate claims for each
 6 city, county, city and county, and special district shall be the
 7 amount of the local mandate claim receivable defined in
 8 subdivision (j) of Section 6585. The amount of each local mandate
 9 claim receivable shall be paid in installments equal to the
 10 percentage of the total local mandate claim receivables on
 11 December 1 and June 1 each fiscal year, commencing December
 12 1, 2011, according to the following schedule:

14	Payment Date	Payment percentage
15		
16	December 1, 2011.....	1.25 %
17	June 1, 2012.....	1.25 %
18	December 1, 2012.....	1.25 %
19	June 1, 2013.....	1.25 %
20	December 1, 2013.....	2.5 %
21	June 1, 2014.....	2.5 %
22	December 1, 2014.....	3.75 %
23	June 1, 2015.....	3.75 %
24	December 1, 2015.....	5 %
25	June 1, 2016.....	5 %
26	December 1, 2016.....	6.25 %
27	June 1, 2017.....	6.25 %
28	December 1, 2017.....	7.5 %
29	June 1, 2018.....	7.5 %
30	December 1, 2018.....	7.5 %
31	June 1, 2019.....	7.5 %
32	December 1, 2019.....	7.5 %
33	June 1, 2020.....	7.5 %
34	December 1, 2020.....	7.5 %
35	June 1, 2021.....	7.5 %

36
 37 (3) Except as provided in subdivision (b), in addition to the
 38 amounts in the schedule contained in this subdivision, the state
 39 shall pay interest on the unpaid balance of local mandate claim
 40 receivables sold by the local agency to an authority, pursuant to

1 Section 6588.71, calculated at an annual rate equivalent to 2
2 percent of the amount owed, beginning January 1, 2011. Except
3 as provided in subdivision (b), in addition to the amounts in the
4 schedule contained in this subdivision, the state shall pay interest
5 on the unpaid principal balance due to a local agency on
6 reimbursement claims that have not been sold by a local agency
7 to an authority as a local mandate claim receivable, pursuant to
8 Section 6588.71, calculated at a rate equivalent to the rate accrued
9 on June 30 of the prior year by the Pooled Money Investment
10 Account of the amount owed. Any interest due shall be paid at the
11 same time as the scheduled installments pursuant to this section.

12 (4) Payments in the amounts prescribed, including interest
13 payments, under this section are hereby continuously appropriated
14 from the General Fund to each city, county, city and county, and
15 special district that is eligible to receive those payments, as
16 specified in paragraph (2), until all payments have been made as
17 required by this section.

18 (b) Payments shall be made by the Controller in accordance
19 with subdivision (a) to, or on the order of, each local agency
20 entitled to payment. For local agencies that have elected to sell
21 their rights to payment pursuant to Section 6588.71, payment shall
22 be made by the Controller directly to the trustee designated by the
23 authority as provided in Section 6588.71. Any state liability for
24 interest that otherwise would be payable to a local agency for a
25 claim, as described in subdivision (a), shall cease upon the sale
26 of the right to payment to the authority, and the local agency shall
27 not have a further right to payment, provided that the state shall
28 continue to pay interest on the unpaid balance of a reimbursement
29 claim sold to an authority as required by paragraph (3) of
30 subdivision (a). For local agencies that elect not to sell their rights
31 to payments pursuant to Section 6588.71, installment payments
32 shall be applied to the oldest claims first.

33 (c) The payment of these amounts is mandated by the California
34 Constitution and shall take priority over all other obligations of
35 the state excepting payments to schools under Article XVI of the
36 California Constitution, debt service on general obligation bonds,
37 and amounts payable by the state pursuant to paragraph (1) of
38 subdivision (e) of Section 100.06 of the Revenue and Taxation
39 Code. The Controller shall take all prudent means to ensure that

1 sufficient sums are available to pay these amounts and all other
2 amounts of higher priority.

3 (d) Effective on each payment date identified in subdivision (a),
4 there shall be appropriated to the Controller an amount equal to
5 the amount required to be paid to local agencies by subdivision
6 (a). The payments shall occur no later than the dates specified in
7 subdivision (a). However, nothing shall preclude the state from
8 making the payments earlier than these dates, provided that the
9 state shall still be obligated to continue to make interest payments
10 as described in paragraph (3) of subdivision (a) in the same
11 amounts and at the same times as if prepayment had not occurred.

12 (e) Notwithstanding any other law, including, but not limited
13 to, Section 17561, the Controller shall pay the full amount of the
14 local mandate claim that has been sold to an authority pursuant
15 to Section 6588.71, plus interest on that claim, at the time and in
16 the amounts required by this section without regard to audit
17 findings, adjustments, offsets, or other claims.

18 (f) The Legislature finds that conclusively determining, no later
19 than the deadline mandated under this section, the Controller's
20 obligation to fully pay all amounts owed to local agencies pursuant
21 to subdivision (a) and all accrued interest thereon is a matter of
22 vital and urgent public importance.

23 SEC. 13. This act is an urgency statute necessary for the
24 immediate preservation of the public peace, health, or safety within
25 the meaning of Article IV of the Constitution and shall go into
26 immediate effect. The facts constituting the necessity are:

27 In order to make necessary statutory changes to implement local
28 mandate claim receivables at the earliest possible time, it is
29 necessary for this act to take effect immediately.

30 ~~SECTION 1. It is the intent of the Legislature to enact statutory~~
31 ~~changes relating to the Budget Act of 2010.~~