

AMENDED IN SENATE JUNE 22, 2011

AMENDED IN SENATE JUNE 6, 2011

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

ASSEMBLY BILL

No. 86

Introduced by Assembly Member Mendoza

January 6, 2011

An act to amend Section 47605 of the Education Code, relating to charter schools.

LEGISLATIVE COUNSEL'S DIGEST

AB 86, as amended, Mendoza. Charter schools: authorization: petition.

(1) The Charter Schools Act of 1992 allows one or more persons seeking to establish a charter school within a school district to circulate a petition to that effect. The act allows a charter petition to be submitted to the governing board of a school district for review after the petition has been signed by a number of parents or guardians of pupils that is equivalent to at least $\frac{1}{2}$ of the number of pupils that the petitioner estimates will enroll in the charter school for its first year of operation or has been signed by a number of teachers that is equivalent to at least $\frac{1}{2}$ of the number of teachers that the petitioner estimates will be employed at the charter school during its first year of operation.

This bill, with respect to charter petitions signed by teachers, would require instead that the petition be signed by a number of ~~teachers~~ *nonsupervisory certificated staff* and classified employees that combined is equivalent to at least $\frac{1}{2}$ of the total number of ~~teachers~~ *nonsupervisory certificated staff* and classified employees that the

charter school estimates will be employed at the school during its first year of operation.

(2) The act allows a petition that proposes to convert an existing public school to a charter school that would not be eligible for a loan, as specified, to be circulated by one or more persons seeking to establish the charter school. The act allows such a petition to be submitted to the governing board of a school district for review after the petition has been signed by not less than 50% of the permanent status teachers currently employed at the public school to be converted.

This bill, instead, would require the petition to be signed by a number of permanent status ~~teachers~~ *nonsupervisory certificated staff* and permanent classified employees that combined is equivalent to at least $\frac{1}{2}$ of the total number of permanent status ~~teachers~~ *nonsupervisory certificated staff* and permanent classified employees ~~that the charter school estimates will be employed at the school during its first year of operation~~ *currently employed at the public school to be converted to a charter school*.

(3) The bill also would make conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 47605 of the Education Code is amended
2 to read:
3 47605. (a) (1) Except as set forth in paragraph (2), a petition
4 for the establishment of a charter school within a school district
5 may be circulated by one or more persons seeking to establish the
6 charter school. A petition for the establishment of a charter school
7 shall identify a single charter school that will operate within the
8 geographic boundaries of that school district. A charter school
9 may propose to operate at multiple sites within the school district,
10 as long as each location is identified in the charter school petition.
11 The petition may be submitted to the governing board of the school
12 district for review after either of the following conditions is met:
13 (A) The petition has been signed by a number of parents or legal
14 guardians of pupils that is equivalent to at least one-half of the
15 number of pupils that the charter school estimates will enroll in
16 the school for its first year of operation.

1 (B) The petition has been signed by a number of ~~teachers~~
2 *nonsupervisory certified staff* and classified employees that
3 combined is equivalent to at least one-half of the total number of
4 ~~teachers~~ *nonsupervisory certified staff* and classified
5 employees that the charter school estimates will be employed at
6 the school during its first year of operation.

7 (2) A petition that proposes to convert an existing public school
8 to a charter school that would not be eligible for a loan pursuant
9 to subdivision (b) of Section 41365 may be circulated by one or
10 more persons seeking to establish the charter school. The petition
11 may be submitted to the governing board of the school district for
12 review after the petition has been signed by a number of permanent
13 status ~~teachers~~ *nonsupervisory certified staff* and permanent
14 classified employees that combined is equivalent to at least one-half
15 of the total number of permanent status ~~teachers~~ *nonsupervisory*
16 *certificated staff* and permanent classified employees ~~that the~~
17 ~~charter school estimates will be employed at the school during its~~
18 ~~first year of operation~~ *currently employed at the public school to*
19 *be converted to a charter school.*

20 (3) (A) A petition shall include a prominent statement that a
21 signature on the petition has one of the following meanings:

22 (i) In the case of a parent's or legal guardian's signature, that
23 the parent or legal guardian is meaningfully interested in having
24 his or her child or ward attend the charter school.

25 (ii) In the case of a teacher's signature, that the teacher is
26 meaningfully interested in teaching at the charter school.

27 (iii) In the case of a classified employee's signature, that the
28 classified employee is meaningfully interested in working at the
29 charter school.

30 (B) The proposed charter shall be attached to the petition.

31 (4) After receiving approval of its petition, a charter school that
32 proposes to establish operations at one or more additional sites
33 shall request a material revision to its charter, and shall notify the
34 authority that granted its charter of those additional locations. The
35 authority that granted its charter shall consider whether to approve
36 those additional locations at an open, public meeting. If the
37 additional locations are approved, they shall be a material revision
38 to the charter school's charter.

39 (5) A charter school that is unable to locate within the
40 jurisdiction of the chartering school district may establish one site

1 outside the boundaries of the school district, but within the county
2 in which that school district is located, if the school district within
3 the jurisdiction of which the charter school proposes to operate is
4 notified in advance of the charter petition approval, the county
5 superintendent of schools and the Superintendent are notified of
6 the location of the charter school before it commences operations,
7 and either of the following circumstances exists:

8 (A) The school has attempted to locate a single site or facility
9 to house the entire program, but a site or facility is unavailable in
10 the area in which the school chooses to locate.

11 (B) The site is needed for temporary use during a construction
12 or expansion project.

13 (6) Commencing January 1, 2003, a petition to establish a charter
14 school may not be approved to serve pupils in a grade level that
15 is not served by the school district of the governing board
16 considering the petition, unless the petition proposes to serve pupils
17 in all of the grade levels served by that school district.

18 (b) No later than 30 days after receiving a petition, in accordance
19 with subdivision (a), the governing board of the school district
20 shall hold a public hearing on the provisions of the charter, at
21 which time the governing board of the school district shall consider
22 the level of support for the petition by teachers employed by the
23 district, other employees of the district, and parents. Following
24 review of the petition and the public hearing, the governing board
25 of the school district shall either grant or deny the charter within
26 60 days of receipt of the petition, provided, however, that the date
27 may be extended by an additional 30 days if both parties agree to
28 the extension. In reviewing petitions for the establishment of
29 charter schools pursuant to this section, the chartering authority
30 shall be guided by the intent of the Legislature that charter schools
31 are and should become an integral part of the California educational
32 system and that the establishment of charter schools should be
33 encouraged. The governing board of the school district shall grant
34 a charter for the operation of a school under this part if it is satisfied
35 that granting the charter is consistent with sound educational
36 practice. The governing board of the school district shall not deny
37 a petition for the establishment of a charter school unless it makes
38 written factual findings, specific to the particular petition, setting
39 forth specific facts to support one or more of the following
40 findings:

1 (1) The charter school presents an unsound educational program
2 for the pupils to be enrolled in the charter school.

3 (2) The petitioners are demonstrably unlikely to successfully
4 implement the program set forth in the petition.

5 (3) The petition does not contain the number of signatures
6 required by subdivision (a).

7 (4) The petition does not contain an affirmation of each of the
8 conditions described in subdivision (d).

9 (5) The petition does not contain reasonably comprehensive
10 descriptions of all of the following:

11 (A) (i) A description of the educational program of the school,
12 designed, among other things, to identify those whom the school
13 is attempting to educate, what it means to be an “educated person”
14 in the 21st century, and how learning best occurs. The goals
15 identified in that program shall include the objective of enabling
16 pupils to become self-motivated, competent, and lifelong learners.

17 (ii) If the proposed school will serve high school pupils, a
18 description of the manner in which the charter school will inform
19 parents about the transferability of courses to other public high
20 schools and the eligibility of courses to meet college entrance
21 requirements. Courses offered by the charter school that are
22 accredited by the Western Association of Schools and Colleges
23 may be considered transferable and courses approved by the
24 University of California or the California State University as
25 creditable under the “A” to “G” admissions criteria may be
26 considered to meet college entrance requirements.

27 (B) The measurable pupil outcomes identified for use by the
28 charter school. “Pupil outcomes,” for purposes of this part, means
29 the extent to which all pupils of the school demonstrate that they
30 have attained the skills, knowledge, and attitudes specified as goals
31 in the school’s educational program.

32 (C) The method by which pupil progress in meeting those pupil
33 outcomes is to be measured.

34 (D) The governance structure of the school, including, but not
35 limited to, the process to be followed by the school to ensure
36 parental involvement.

37 (E) The qualifications to be met by individuals to be employed
38 by the school.

39 (F) The procedures that the school will follow to ensure the
40 health and safety of pupils and staff. These procedures shall include

1 the requirement that each employee of the school furnish the school
2 with a criminal record summary as described in Section 44237.

3 (G) The means by which the school will achieve a racial and
4 ethnic balance among its pupils that is reflective of the general
5 population residing within the territorial jurisdiction of the school
6 district to which the charter petition is submitted.

7 (H) Admission requirements, if applicable.

8 (I) The manner in which annual, independent financial audits
9 shall be conducted, which shall employ generally accepted
10 accounting principles, and the manner in which audit exceptions
11 and deficiencies shall be resolved to the satisfaction of the
12 chartering authority.

13 (J) The procedures by which pupils can be suspended or
14 expelled.

15 (K) The manner by which staff members of the charter schools
16 will be covered by the State Teachers' Retirement System, the
17 Public Employees' Retirement System, or federal social security.

18 (L) The public school attendance alternatives for pupils residing
19 within the school district who choose not to attend charter schools.

20 (M) A description of the rights of any employee of the school
21 district upon leaving the employment of the school district to work
22 in a charter school, and of any rights of return to the school district
23 after employment at a charter school.

24 (N) The procedures to be followed by the charter school and
25 the entity granting the charter to resolve disputes relating to
26 provisions of the charter.

27 (O) A declaration whether or not the charter school shall be
28 deemed the exclusive public school employer of the employees of
29 the charter school for the purposes of Chapter 10.7 (commencing
30 with Section 3540) of Division 4 of Title 1 of the Government
31 Code.

32 (P) A description of the procedures to be used if the charter
33 school closes. The procedures shall ensure a final audit of the
34 school to determine the disposition of all assets and liabilities of
35 the charter school, including plans for disposing of any net assets
36 and for the maintenance and transfer of pupil records.

37 (c) (1) Charter schools shall meet all statewide standards and
38 conduct the pupil assessments required pursuant to Sections 60605
39 and 60851 and any other statewide standards authorized in statute

1 or pupil assessments applicable to pupils in noncharter public
2 schools.

3 (2) Charter schools shall, on a regular basis, consult with their
4 parents, legal guardians, and teachers regarding the school's
5 educational programs.

6 (d) (1) In addition to any other requirement imposed under this
7 part, a charter school shall be nonsectarian in its programs,
8 admission policies, employment practices, and all other operations,
9 shall not charge tuition, and shall not discriminate against any
10 pupil on the basis of the characteristics listed in Section 220. Except
11 as provided in paragraph (2), admission to a charter school shall
12 not be determined according to the place of residence of the pupil,
13 or of his or her parent or legal guardian, within this state, except
14 that an existing public school converting partially or entirely to a
15 charter school under this part shall adopt and maintain a policy
16 giving admission preference to pupils who reside within the former
17 attendance area of that public school.

18 (2) (A) A charter school shall admit all pupils who wish to
19 attend the school.

20 (B) However, if the number of pupils who wish to attend the
21 charter school exceeds the school's capacity, attendance, except
22 for existing pupils of the charter school, shall be determined by a
23 public random drawing. Preference shall be extended to pupils
24 currently attending the charter school and pupils who reside in the
25 district except as provided for in Section 47614.5. Other
26 preferences may be permitted by the chartering authority on an
27 individual school basis and only if consistent with the law.

28 (C) In the event of a drawing, the chartering authority shall
29 make reasonable efforts to accommodate the growth of the charter
30 school and in no event shall take any action to impede the charter
31 school from expanding enrollment to meet pupil demand.

32 (3) If a pupil is expelled or leaves the charter school without
33 graduating or completing the school year for any reason, the charter
34 school shall notify the superintendent of the school district of the
35 pupil's last known address within 30 days, and shall, upon request,
36 provide that school district with a copy of the cumulative record
37 of the pupil, including a transcript of grades or report card, and
38 health information. This paragraph applies only to pupils subject
39 to compulsory full-time education pursuant to Section 48200.

1 (e) The governing board of a school district shall not require
2 any employee of the school district to be employed in a charter
3 school.

4 (f) The governing board of a school district shall not require
5 any pupil enrolled in the school district to attend a charter school.

6 (g) The governing board of a school district shall require that
7 the petitioner or petitioners provide information regarding the
8 proposed operation and potential effects of the school, including,
9 but not limited to, the facilities to be utilized by the school, the
10 manner in which administrative services of the school are to be
11 provided, and potential civil liability effects, if any, upon the school
12 and upon the school district. The description of the facilities to be
13 used by the charter school shall specify where the school intends
14 to locate. The petitioner or petitioners shall also be required to
15 provide financial statements that include a proposed first-year
16 operational budget, including startup costs, and cashflow and
17 financial projections for the first three years of operation.

18 (h) In reviewing petitions for the establishment of charter
19 schools within the school district, the governing board of the school
20 district shall give preference to petitions that demonstrate the
21 capability to provide comprehensive learning experiences to pupils
22 identified by the petitioner or petitioners as academically low
23 achieving pursuant to the standards established by the department
24 under Section 54032, as it read prior to July 19, 2006.

25 (i) Upon the approval of the petition by the governing board of
26 the school district, the petitioner or petitioners shall provide written
27 notice of that approval, including a copy of the petition, to the
28 applicable county superintendent of schools, the department, and
29 the state board.

30 (j) (1) If the governing board of a school district denies a
31 petition, the petitioner may elect to submit the petition for the
32 establishment of a charter school to the county board of education.
33 The county board of education shall review the petition pursuant
34 to subdivision (b). If the petitioner elects to submit a petition for
35 establishment of a charter school to the county board of education
36 and the county board of education denies the petition, the petitioner
37 may file a petition for establishment of a charter school with the
38 state board, and the state board may approve the petition, in
39 accordance with subdivision (b). A charter school that receives
40 approval of its petition from a county board of education or from

1 the state board on appeal shall be subject to the same requirements
2 concerning geographic location to which it would otherwise be
3 subject if it received approval from the entity to which it originally
4 submitted its petition. A charter petition that is submitted to either
5 a county board of education or to the state board shall meet all
6 otherwise applicable petition requirements, including the
7 identification of the proposed site or sites where the charter school
8 will operate.

9 (2) In assuming its role as a chartering agency, the state board
10 shall develop criteria to be used for the review and approval of
11 charter school petitions presented to the state board. The criteria
12 shall address all elements required for charter approval, as
13 identified in subdivision (b), and shall define “reasonably
14 comprehensive” as used in paragraph (5) of subdivision (b) in a
15 way that is consistent with the intent of this part. Upon satisfactory
16 completion of the criteria, the state board shall adopt the criteria
17 on or before June 30, 2001.

18 (3) A charter school for which a charter is granted by either the
19 county board of education or the state board based on an appeal
20 pursuant to this subdivision shall qualify fully as a charter school
21 for all funding and other purposes of this part.

22 (4) If either the county board of education or the state board
23 fails to act on a petition within 120 days of receipt, the decision
24 of the governing board of the school district to deny a petition
25 shall, thereafter, be subject to judicial review.

26 (5) The state board shall adopt regulations implementing this
27 subdivision.

28 (6) Upon the approval of the petition by the county board of
29 education, the petitioner or petitioners shall provide written notice
30 of that approval, including a copy of the petition, to the department
31 and the state board.

32 (k) (1) The state board may, by mutual agreement, designate
33 its supervisory and oversight responsibilities for a charter school
34 approved by the state board to any local educational agency in the
35 county in which the charter school is located or to the governing
36 board of the school district that first denied the petition.

37 (2) The designated local educational agency shall have all
38 monitoring and supervising authority of a chartering agency,
39 including, but not limited to, powers and duties set forth in Section

1 47607, except the power of revocation, which shall remain with
2 the state board.

3 (3) A charter school that has been granted its charter through
4 an appeal to the state board and elects to seek renewal of its charter
5 shall, prior to expiration of the charter, submit its petition for
6 renewal to the governing board of the school district that initially
7 denied the charter. If the governing board of the school district
8 denies the school's petition for renewal, the school may petition
9 the state board for renewal of its charter.

10 (l) Teachers in charter schools shall hold a Commission on
11 Teacher Credentialing certificate, permit, or other document
12 equivalent to that which a teacher in other public schools would
13 be required to hold. These documents shall be maintained on file
14 at the charter school and are subject to periodic inspection by the
15 chartering authority. It is the intent of the Legislature that charter
16 schools be given flexibility with regard to noncore, noncollege
17 preparatory courses.

18 (m) A charter school shall transmit a copy of its annual,
19 independent financial audit report for the preceding fiscal year, as
20 described in subparagraph (I) of paragraph (5) of subdivision (b),
21 to its chartering entity, the Controller, the county superintendent
22 of schools of the county in which the charter school is sited, unless
23 the county board of education of the county in which the charter
24 school is sited is the chartering entity, and the department by
25 December 15 of each year. This subdivision does not apply if the
26 audit of the charter school is encompassed in the audit of the
27 chartering entity pursuant to Section 41020.