

ASSEMBLY BILL

No. 2224

**Introduced by Assembly Members Smyth and Conway
(Coauthors: Assembly Members Achadjian, Bill Berryhill, Donnelly,
Fletcher, Garrick, Hagman, Harkey, Jeffries, Jones, Knight,
Logue, Mansoor, Morrell, Nestande, Nielsen, Olsen, Silva,
Valadao, and Wagner)**

February 24, 2012

An act to amend Section 22826 of the Education Code, and to amend Sections 1243, 20090, 20899.5, 20909, 31486.35, and 31658 of, and to add Sections 1244, 1245, 7503.71, 7503.72, 7503.73, 7503.74, 7503.76, 7514.60, 7514.70, 7514.81, 22871.1, and 22874.2 to, the Government Code, relating to public employees' retirement, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

AB 2224, as introduced, Smyth. Public employees' retirement.

(1) Existing law establishes the Public Employees' Retirement System (PERS) and the State Teachers' Retirement System (STRS) for the purpose of providing pension benefits to their employees. Existing law also establishes the Judges' Retirement System II which provides pension benefits to elected judges and the Legislators' Retirement System which provides pension benefits to elective officers of the state other than judges and to legislative statutory officers. The County Employees Retirement Law of 1937 authorizes counties to establish retirement systems pursuant to its provisions in order to provide pension benefits to county, city, and district employees. The Regents of the University of California have established the University of California Retirement System as a trust for this purpose.

Existing law permits members of PERS, STRS, and county, city, and district retirement systems that have adopted specified provisions, to purchase up to 5 years of additional retirement service credit by making specified contributions to the system. Existing law authorizes retirement benefits to be increased.

This bill, on and after January 1, 2013, would prohibit a public retirement system from allowing the purchase of additional retirement service credit, as described above. The bill would except from this prohibition an official application to purchase this type of service credit received by the retirement system prior to January 1, 2013. The bill would prohibit any member who does not have at least 5 years of service credit before the operative date of this bill, or any person hired on or after that date, from purchasing additional retirement service credit.

This bill would provide that any enhancement to a public retirement system's retirement formula or benefit that is adopted on or after January 1, 2013, would apply only to service performed on or after the operative date of the enhancement, except under specified circumstances. The bill would also provide that, if a change to a member's classification or employment results in an increase in the retirement formula or benefit applicable to that member, the increase would apply only to service performed on or after the operative date of the change.

This bill would require a public employer to offer to its employees first hired on or after July 1, 2013, a hybrid pension plan or alternative pension plan option, as specified. The bill would require that each hybrid pension plan be designed with the goal of providing at normal retirement age, based upon a full career in public service of 30 years for safety employees and 35 years for all other public employees, replacement income of 75% of a public employee's final compensation.

(2) Existing law provides that any elected public officer who takes public office, or is reelected to public office, on or after January 1, 2006, who is convicted of any specified felony arising directly out of his or her official duties, forfeits all rights and benefits under, and membership in, any public retirement system in which he or she is a member, effective on the date of final conviction, as specified.

This bill would require that a public employee, as defined, who is convicted of any state or federal felony for conduct arising out of, or in the performance of, his or her official duties in pursuit of the office or appointment, or in connection with obtaining salary, disability retirement, or service retirement, or other benefits, forfeit retirement benefits earned or accrued from the earliest date of the commission of

the felony to the forfeiture date, as specified. The bill would also require any contributions to the public retirement system made by the public employee on or after the earliest date of commission of the felony to be returned, without interest, to the public employee upon the occurrence of a distribution event, as defined, unless otherwise ordered by a court or determined by the pension administrator. The bill would also make related, conforming changes.

(3) Existing law defines final compensation for various employment classifications in connection with the benefits provided by the retirement systems.

The bill, for the purposes of determining a retirement benefit paid to a person who first becomes a member of a public retirement system on or after January 1, 2013, would require that final compensation be calculated by multiplying the member's years of service credit by a percentage of the member's final compensation based on age at retirement using the member's payrate during a period of at least 36 consecutive months, as specified.

(4) Existing state and local public employee retirement systems are funded by investment returns and employer and employee contributions. The California Constitution provides that the retirement board of a public pension or retirement system has the exclusive power to provide for actuarial services in order to ensure the competency of the assets of the system. Existing law, with respect to PERS, requires the Governor to include in the annual Budget Act the contribution rates submitted by the system actuary of the liability on account of employees of the state.

This bill would require public employees who contribute to a defined benefit plan or component to contribute at least $\frac{1}{2}$ of the annual actuarially determined normal costs, and would prohibit a public employer from contributing in any fiscal year, in combination with employer contributions, less than the plan normal cost. The bill would also prohibit an employer from paying the member's share of the employee contribution, except as specified.

(5) Existing law generally prohibits any person who has been retired from being employed in any capacity with the same public employer unless he or she is first reinstated from retirement, except as authorized.

This bill would prohibit a person who retires from a public employer from serving without reinstatement, except during an emergency to prevent stoppage of public business or because the retired employee has skills needed to perform work of limited duration, as specified.

(6) The California Constitution prohibits changing the composition of the retirement board of certain public pension systems, including the number, terms, and method of selection and removal of members, unless the change is ratified by a majority vote of the electors of the jurisdiction in which the participants of the pension system are or were prior to retirement, employed. Existing law creates the Board of Administration of PERS for the purpose of governing the system and prescribes the composition of the board. Existing law requires that one member of the board of administration be a member of the State Personnel Board, serving at the pleasure of the State Personnel Board, and that a member representing the public be chosen jointly by the Speaker of the Assembly and the Senate Committee on Rules. Existing law further requires that an official of a life insurer be appointed to the board of administration by the Governor.

This bill would revise the composition of the Board of Administration of PERS. The bill would eliminate the position of the member of the State Personnel Board and would replace that position with the Director of Finance. The bill would add to the board 2 persons, appointed at the pleasure of the Governor, who represent the public, have financial expertise, and are not interested in the system, as specified. The bill would also replace the official of a life insurer, whom the Governor is currently authorized to appoint, with a gubernatorial appointee who has expertise in health insurance and is not interested in the system.

(7) The Public Employee's Medical and Hospital Care Act (PEMHCA) requires the employer contribution, with respect to each employee or annuitant who is in employment or retired from state service, to be adjusted by the Legislature in the annual Budget Act, as specified. Those adjustments are required to be based on the principle that the employer contribution for each employee or annuitant shall be an amount equal to 100% of the weighted average of the health benefit plan premiums for an employee or annuitant enrolled for self-alone, during the benefit year to which the formula is applied, for the 4 health benefit plans that had the largest state enrollment, excluding family members, during the previous year. For each employee or annuitant with enrolled family members, the employer is required to contribute an additional 90% of the weighted average of the additional premiums required for enrollment of those family members, during the benefit year to which the formula is applied, in the 4 health benefit plans that had the largest state enrollment, excluding family members, during the previous year.

This bill, for employees first hired on or after January 1, 2013, would limit the employer contribution amount to no greater than the lowest premium formula paid for a current employee enrolled for self-alone health benefit coverage year during the benefit year to which the formula is applied multiplied by the weighted average of the health benefit plan premiums, as specified. The bill would further require an employer, for each enrolled family member of a retired employee, to contribute an additional percentage that is no higher than the lowest premium formula paid for enrolled family members multiplied by the weighted average of the additional health benefit plan premiums required for enrollment of those family members.

(8) Under PEMHCA, a state employee is required to have a certain number of years of state service, depending on hiring date and other factors, before he or she may receive any portion of the employer contribution payable for annuitants for postretirement health benefits.

This bill would prohibit a state employee who becomes a state member of the system on or after January 1, 2013, from receiving any portion of the employer contribution payable for annuitants unless the person is credited with 15 years of state service at the time of retirement. The bill would further specify that the percentage of the employer contribution payable for postretirement health benefits for an employee shall be based on the number of completed years of credited state service at retirement, with 50% after 15 credited years of service, and 100% after 25 or more years of service.

(9) The bill would also declare that ensuring the statewide integrity of local government pension systems and ensuring the sufficiency of local public safety services are matters of statewide concern and not a municipal affair, and that, therefore, all cities, including charter cities, would be subject to the provisions of the bill. The bill would also declare that these provisions apply to the University of California.

(10) The bill would delay the operation of its provisions until January 1, 2013, contingent on voter approval of an unspecified Assembly Constitutional Amendment by voters at the November 6, 2012, statewide election.

(11) This bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 22826 of the Education Code is amended to read:

22826. (a) A member, other than a retired member, may request to purchase up to five years of nonqualified service credit provided the member is vested in the Defined Benefit Program as provided in Section 22156.

(b) A member who requests to purchase nonqualified service credit as provided in this chapter shall contribute to the retirement fund the actuarial cost of the service, including interest as appropriate, as determined by the board based on the most recent valuation of the plan with respect to the Defined Benefit Program in effect on the date of the request, in accordance with subdivisions (a), (f), (g), and (h) of Section 22801.

(c) *Notwithstanding any other law, any request to purchase nonqualified service credit pursuant to this section shall be made before, and any approval of a purchase shall be made only for the requests received before, the operative date of the act adding this subdivision.*

SEC. 2. Section 1243 of the Government Code is amended to read:

1243. (a) This section shall apply to any elected public officer who takes public office, or is reelected to public office, on or after January 1, 2006, *and prior to the operative date of the act adding Sections 1244 and 1245.*

(b) If an elected public officer is convicted during or after holding office of any felony involving accepting or giving, or offering to give, any bribe, the embezzlement of public money, extortion or theft of public money, perjury, or conspiracy to commit any of those crimes arising directly out of his or her official duties as an elected public officer, he or she shall forfeit all rights and benefits under, and membership in, any public retirement system in which he or she is a member, effective on the date of final conviction.

(c) The elected public officer described in subdivision (b) shall forfeit only that portion of his or her rights and benefits that accrued on or after January 1, 2006, on account of his or her service in the elected public office held when the felony occurred.

1 (d) Any contributions made by the elected public officer
2 described in subdivision (b) to the public retirement system that
3 arose directly from or accrued solely as a result of his or her
4 forfeited service as an elected public officer shall be returned,
5 without interest, to the public officer *within 90 days after a*
6 *nonappealable decision is final.*

7 (e) The public agency that employs an elected public officer
8 described in subdivision (b) shall notify the public retirement
9 system in which the officer is a member of the officer's conviction.

10 (f) An elected public officer shall not forfeit his or her rights
11 and benefits pursuant to subdivision (b) if the governing body of
12 the elected public officer's employer, including, but not limited
13 to, the governing body of a city, county, or city and county,
14 authorizes the public officer to receive those rights and benefits.

15 (g) For purposes of this section, "public officer" means an
16 officer of the state, or an officer of a county, city, city and county,
17 district, or authority, or any department, division, bureau, board,
18 commission, agency, or instrumentality of any of these entities.

19 (h) This section applies to any person appointed to service for
20 the period of an elected public officer's unexpired term of office.

21 SEC. 3. Section 1244 is added to the Government Code, to
22 read:

23 1244. (a) This section shall apply to a public employee first
24 hired by a public employer or first elected or appointed to an office
25 on or after the operative date of this section and, on and after that
26 date, Section 1243 shall not apply.

27 (b) If a public employee is convicted by a state or federal trial
28 court of any felony under state or federal law for conduct arising
29 out of or in the performance of his or her official duties, in pursuit
30 of the office or appointment, or in connection with obtaining salary,
31 disability retirement, service retirement, or other benefits, he or
32 she shall forfeit all accrued rights and benefits in any public
33 retirement system in which he or she is a member to the extent
34 provided in subdivision (c) and shall not accrue further benefits
35 in that public retirement system, effective on the date of the
36 conviction.

37 (c) (1) A public employee shall forfeit all the retirement benefits
38 earned or accrued from the earliest date of the commission of any
39 felony described in subdivision (b) to the forfeiture date, inclusive.
40 The retirement benefits shall remain forfeited notwithstanding any

1 reduction in sentence or expungement of the conviction following
2 the date of the public employee's conviction. Retirement benefits
3 attributable to service performed prior to the date of the first
4 commission of the felony for which the public employee was
5 convicted shall not be forfeited as a result of this section.

6 (2) For purposes of this subdivision, "forfeiture date" means
7 the date of the conviction.

8 (d) (1) Any contributions to the public retirement system made
9 by the public employee described in subdivision (b) on or after
10 the earliest date of the commission of any felony described in
11 subdivision (b) shall be returned, without interest, to the public
12 employee upon the occurrence of a distribution event unless
13 otherwise ordered by a court or determined by the pension
14 administrator.

15 (2) For the purposes of this subdivision, a "distribution event"
16 means any of the following:

17 (A) Separation from employment.

18 (B) Death of the member.

19 (C) Retirement of the member.

20 (e) The public employer that employs a public employee
21 described in subdivision (b) and that public employee shall each
22 notify the public retirement system in which the public employee
23 is a member of that public employee's conviction within 60 days
24 of conviction in the trial court. The public employer's notification
25 obligations shall not apply if the public employee's conviction
26 occurs after the public employee separates from employment or
27 office with that public employer. The operation of this section is
28 not dependent upon the performance of the notification obligations
29 specified in this subdivision.

30 (f) A public retirement system may assess a public employer a
31 reasonable amount to reimburse the cost of audit, adjustment, or
32 correction, if it determines that the public employer failed to
33 comply with this section.

34 (g) If a public employee's conviction is reversed and that
35 decision is final, the employee shall be entitled to recover the
36 forfeited retirement benefits as adjusted for the contributions
37 received pursuant to subdivision (d).

38 (h) The definitions in Section 7514.60 shall apply to this section.

39 SEC. 4. Section 1245 is added to the Government Code, to
40 read:

1 1245. (a) This section shall apply to a public employee first
2 hired by a public employer or first elected or appointed to an office
3 before the operative date of this section and, on and after that date,
4 Section 1243 shall not apply.

5 (b) If a public employee is convicted by a state or federal trial
6 court of any felony under state or federal law for conduct arising
7 out of or in the performance of his or her official duties, in pursuit
8 of the office or appointment, or in connection with obtaining salary,
9 disability retirement, service retirement, or other benefits, he or
10 she shall forfeit all accrued rights and benefits in any public
11 retirement system in which he or she is a member, to the extent
12 provided in subdivision (c), and shall not accrue further benefits
13 in that public retirement system, effective on the date of the
14 conviction.

15 (c) (1) A public employee shall forfeit the retirement benefits
16 earned or accrued from the earliest date of the commission of any
17 felony described in subdivision (b) to the forfeiture date, inclusive.
18 The retirement benefits shall remain forfeited, notwithstanding
19 any reduction in sentence or expungement of the conviction
20 following the date of the public employee's conviction. Retirement
21 benefits attributable to service performed prior to the first date of
22 the commission of the felony for which the public employee was
23 convicted shall not be forfeited as a result of this section.

24 (2) For purposes of this subdivision, "forfeiture date" means
25 the date of the conviction.

26 (d) (1) Any contributions to the public retirement system made
27 by the public employee described in subdivision (b) on or after
28 the earliest date of the commission of any felony described in
29 subdivision (b) shall be returned, without interest, to the public
30 employee upon the occurrence of a distribution event, unless
31 otherwise ordered by a court or determined by the pension
32 administrator.

33 (2) For the purposes of this subdivision, a "distribution event"
34 means any of the following:

35 (A) Separation from employment.

36 (B) Death of the member.

37 (C) Retirement of the member.

38 (e) The public employer that employs a public employee
39 described in subdivision (b) and that public employee shall each
40 notify the public retirement system in which the public employee

1 is a member of the public employee's conviction within 60 days
2 of the conviction. The public employer's notification obligations
3 shall not apply if the public employee's conviction occurs after
4 the public employee separates from employment or office with
5 that public employer. The operation of this section is not dependent
6 upon the performance of the notification obligations specified in
7 this subdivision.

8 (f) A public retirement system may assess a public agency a
9 reasonable amount to reimburse the cost of audit, adjustment, or
10 correction, if it determines that the public agency failed to comply
11 with this section.

12 (g) If a public employee's conviction is reversed and that
13 decision is final, the employee shall be entitled to recover the
14 forfeited retirement benefits as adjusted for the contributions
15 received pursuant to subdivision (d).

16 (h) The definitions in Section 7514.60 apply to this section.

17 SEC. 5. Section 7503.71 is added to the Government Code, to
18 read:

19 7503.71. The following shall apply to all public employers, to
20 public employees hired on or after the operative date of this section,
21 and to all public employees hired by a public employer before the
22 operative date of this section to the fullest extent permissible under
23 the California Constitution and the United States Constitution:

24 (a) Notwithstanding any other law, any enhancement to a public
25 employee's retirement formula or retirement benefit adopted on
26 or after the operative date of this section shall apply only to service
27 performed on or after the operative date of the enhancement and
28 shall not be applied to any service performed prior to the operative
29 date of the enhancement.

30 (b) Notwithstanding any other law, if a change to a member's
31 classification or a change in employment results in an enhancement
32 in the retirement formula or retirement benefit applicable to that
33 member, that enhancement shall apply only to service performed
34 on or after the operative date of the change and shall not be applied
35 to any service performed prior to the operative date of the change.

36 (c) The definitions in Section 7514.60 apply to this section.

37 SEC. 6. Section 7503.72 is added to the Government Code, to
38 read:

39 7503.72. The following shall apply to all public employers and
40 public employees:

1 (a) In any fiscal year, a public employer's contribution to a
2 defined benefit plan or component of a retirement plan, in
3 combination with employee contributions to that defined benefit
4 plan or component of that plan, shall be not less than the normal
5 cost for that defined benefit plan or component of that plan for
6 that fiscal year.

7 (b) The definitions in Section 7514.60 shall apply to this section.

8 SEC. 7. Section 7503.73 is added to the Government Code, to
9 read:

10 7503.73. This section shall apply to all public employers, to
11 public employees hired on or after the operative date of this section,
12 and to all public employees hired by a public employer prior to
13 the operative date of this section to the fullest extent permissible
14 under the California Constitution and the United States
15 Constitution.

16 (a) Public employees who contribute to a defined benefit plan
17 or component shall contribute at least one-half of the annual
18 actuarially determined normal costs for such defined benefit plan
19 or component, subject to the limitations in subdivision (b). A public
20 employer shall not pay, on behalf of a member of a public
21 retirement system, any of the member's share of required employee
22 contributions.

23 (b) If an employee's pension contribution is below 50 percent
24 of the normal cost of the defined benefit plan or component on the
25 operative date of this section, the increase to the employee's
26 contribution shall be phased in to at least 50 percent over a period
27 not to exceed three years. The terms of the phase-in shall be
28 determined through collective bargaining or, for those employees
29 not subject to collective bargaining, by the employer.

30 (c) If the normal cost of an employee's defined pension benefit
31 plan or component declines, the amount of the employee's
32 contribution may be reduced to not less than 50 percent of the
33 normal cost of that benefit through collective bargaining or, for
34 those employees not subject to collective bargaining, by the
35 employer.

36 (d) Employee contributions described in this section shall be
37 considered employer contributions for the purposes of federal tax
38 law.

39 (e) The definitions in Section 7514.60 apply to this section.

1 SEC. 8. Section 7503.74 is added to the Government Code, to
2 read:

3 7503.74. (a) On and after the operative date of this section, a
4 public retirement system shall not allow the purchase of
5 nonqualified, additional retirement service credit, however that
6 service credit may be denominated.

7 (b) The prohibition of this section does not apply to an official
8 application to purchase additional retirement service credit that
9 was received by the public retirement system prior to the operative
10 date of this section.

11 (c) For the purposes of this section, “additional retirement
12 service credit” means service credit for time that does not otherwise
13 qualify as public service, military service, leave of absence, or
14 other time recognized for service by a public retirement system.

15 (d) The definitions in Section 7514.60 apply to this section.

16 SEC. 9. Section 7503.76 is added to the Government Code, to
17 read:

18 7503.76. (a) Notwithstanding any other law, a person who
19 retires from a public employer on or after the operative date of this
20 section shall not serve, be employed by, or be hired through a
21 contract either directly or through a third party by, a public
22 employer without reinstatement from retirement, except as
23 permitted by this section.

24 (b) A person who retires from a public employer on or after the
25 operative date of this section may serve without reinstatement from
26 retirement or loss or interruption of benefits provided by the
27 retirement system upon appointment by the appointing power of
28 a public employer either during an emergency to prevent stoppage
29 of public business or because the retired employee has skills needed
30 to perform work of limited duration.

31 (c) Appointments authorized under this section shall not exceed
32 a total for all employers in that public retirement system of 960
33 hours or 120 full-time days or other equivalent limit, in a
34 consecutive 12-month period. The rate of pay for the employment
35 shall not be less than the minimum, nor exceed the maximum, paid
36 by the employer to other employees performing comparable duties.
37 A retired person whose employment without reinstatement is
38 authorized by this section, including, but not limited to, service
39 on a public board or commission, shall acquire no service credit

1 or retirement rights under this section with respect to the
2 employment unless he or she reinstates from retirement.

3 (d) (1) Subdivision (b) does not apply to any retired person
4 otherwise eligible to serve or be employed by a public employer,
5 if, during the 12-month period prior to an appointment described
6 in this section, the retired person received any unemployment
7 insurance compensation arising out of prior employment subject
8 to this section with the same employer.

9 (2) A retired person who accepts an appointment after receiving
10 unemployment insurance compensation as described in this
11 subdivision shall terminate that employment on the last day of the
12 current pay period and shall not be eligible for reappointment
13 subject to this section for a period of 12 months following the last
14 day of employment.

15 (e) The definitions in Section 7514.60 apply to this section.

16 SEC. 10. Section 7514.60 is added to the Government Code,
17 to read:

18 7514.60. As used in Section 12 of Article VII of the California
19 Constitution and the statutory references contained therein, the
20 following terms have the following meanings:

21 (a) "Employee contributions" means the contributions to a public
22 retirement system required to be paid by a member of the system,
23 as fixed by law, regulation, administrative action, contract, contract
24 amendment, or other agreement.

25 (b) "Final compensation" means the member's highest average
26 payrate during a period of at least 36 consecutive months
27 immediately preceding his or her retirement, or last separation
28 from service if earlier, or during any other period of at least 36
29 consecutive months during his or her public retirement system
30 membership that the member designates on the application for
31 retirement.

32 (c) "Member" means a public employee who is a member of
33 any type of a public retirement system.

34 (d) "Normal cost" means the portion of the present value of
35 defined benefits that is attributable to the current year of service,
36 as determined by the public retirement system's actuary according
37 to the most recently completed valuation.

38 (e) (1) "Payrate" means the normal monthly rate of pay or base
39 pay of the member paid in cash to similarly situated members of
40 the same group or class of employment for services rendered on

1 a full-time basis during normal working hours, pursuant to publicly
2 available pay schedules. "Payrate," for a member who is not in a
3 group or class, means the monthly rate of pay or base pay of the
4 member, paid in cash and pursuant to publicly available pay
5 schedules, for services rendered on a full-time basis during normal
6 working hours.

7 (2) "Payrate" shall include an amount deducted from a member's
8 salary or wages for any of the following:

9 (A) Participation in a deferred compensation plan.

10 (B) Payment for participation in a retirement plan that meets
11 the requirements of Section 401(k) of Title 26 of the United States
12 Code.

13 (C) Payments into a money purchase pension plan and trust that
14 meets the requirements of Section 401(a) of Title 26 of the United
15 States Code.

16 (D) Participation in a flexible benefits program.

17 (3) "Payrate" shall not include any of the following:

18 (A) Accrued vacation, sick, or other leave of any form.

19 (B) Severance pay.

20 (C) Overtime work, other than as defined in Section 207(k) of
21 Title 29 of the United States Code and as set forth in collective
22 bargaining agreement provisions as of the operative date of the
23 act adding this section, and any renewal of those collective
24 bargaining provisions.

25 (D) The monetary value of any in-kind remuneration.

26 (E) Supplemental payments for items, including, but not limited
27 to, uniform allowances, vehicle allowances, housing allowances,
28 employer contributions to deferred compensation or defined
29 contribution plans, and bonuses.

30 (f) "Public employee" means an officer, including those elected
31 or appointed, or an employee of a public employer.

32 (g) "Public employer" means:

33 (1) The state and every state entity, including, but not limited
34 to, the Legislature, the courts, the California State University, and
35 the University of California.

36 (2) Any political subdivision of the state, including, but not
37 limited to, a city, county, city and county, charter city, charter
38 county, charter city and county, school district, community college
39 district, joint powers authority, joint powers agency, and any public
40 agency, authority, board, commission, district, or other entity.

1 (h) “Public retirement system” means any pension or retirement
2 system of a public employer.

3 (i) “Safety member” means a public employee whose principal
4 duties consist of active law enforcement service and who is
5 authorized to carry firearms under terms and conditions specified
6 by his or her employing agency, or a firefighter whose principal
7 duties consist of active firefighting or fire suppression.

8 SEC. 11. Section 7514.70 is added to the Government Code,
9 to read:

10 7514.70. (a) (1) A hybrid pension plan provided by Section
11 12 of Article VII of the California Constitution shall reduce
12 employer and taxpayer risk and cost.

13 (2) A hybrid pension plan shall consist of a defined benefit
14 component, a defined contribution component or alternative plan
15 component, and, when applicable, benefits under the federal Social
16 Security Act (42 U.S.C. Sec. 301 et seq.). The hybrid pension plan
17 shall be designed with the goal of providing annually during
18 retirement replacement income of 75 percent of a public
19 employee’s final compensation, based on a full career in public
20 service. The hybrid pension plan design shall also target a cap on
21 the combined defined benefit and defined contribution benefit at
22 the amount of the contribution and benefit base specified in Section
23 430(b) of Title 42 of the United States Code, or its successor, for
24 those receiving social security benefits or 120 percent of the
25 contribution and benefit base specified in Section 430(b) of Title
26 42 of the United States Code, or its successor, for those not
27 receiving social security benefits. As used in this paragraph, “full
28 career in public service” means 30 years of service and a normal
29 retirement age of 57 for public employees in safety member
30 classifications and 35 years of service and a normal retirement age
31 of 67 for all other public employees.

32 (b) (1) A public employer shall offer to its public employees
33 first hired on and after July 1, 2013, a hybrid pension plan made
34 available by the public retirement system pursuant to this section,
35 or an alternative pension plan option that is determined and
36 certified by the system’s chief actuary and by the system’s board
37 to have no greater risk and no greater costs to the employer than
38 any available hybrid plans provided by this section.

39 (2) An action to obtain a judgment or writ restraining and
40 preventing the implementation or continued implementation of

1 the alternate plan may be maintained against the retirement system
2 actuary, the board of the retirement system, the retirement system,
3 or the employer challenging any of the following: (A) the
4 determination that the alternate plan is of no greater risk and of no
5 greater cost to the employer; (B) the authorization to offer the
6 alternative plan; or (C) the actual offer of the alternate plan to
7 employees. An action may be brought by any resident or
8 corporation that is assessed for and is liable to pay, or within one
9 year before the commencement of the action, has paid a tax within
10 the jurisdiction or geographical boundaries of the public employer.
11 The right to maintain an action described in this paragraph is in
12 addition to and does not limit any other right of action otherwise
13 provided in law.

14 (3) (A) To the extent that a public retirement system determines
15 that employee contributions to a defined benefit plan, or to a
16 defined benefit portion of a hybrid pension plan, may be considered
17 employer contributions for purposes of federal tax law, on or after
18 July 1, 2013, the public employer shall provide to any public
19 employee who is a member of the defined benefit pension plan
20 the option to elect to participate prospectively in a hybrid pension
21 plan, and that election shall be irrevocable.

22 (B) Any election to participate in a hybrid pension plan as
23 authorized by subparagraph (A) shall be on a prospective basis
24 only and shall not affect pension benefits previously earned. A
25 defined benefit pension plan and a defined benefit portion of the
26 hybrid pension plan may, to the extent applicable under the
27 particular plan, take into account in calculating the amount of any
28 previously earned pension benefits pensionable compensation
29 earned after the date the public employee moves between those
30 plans.

31 (c) The definitions in Section 7514.60 shall apply to this section.

32 SEC. 12. Section 7514.81 is added to the Government Code,
33 to read:

34 7514.81. (a) This section applies to public employees first
35 hired on and after the operative date of this section. The limitations
36 contained in this section are in addition to other limitations and
37 shall not provide a public employee any additional benefits or
38 rights beyond those granted to the public employee by other
39 provisions of law.

1 (b) A defined benefit for retirement shall be calculated by
2 multiplying the member's years of service credit by a percentage
3 of the member's final compensation based on age at retirement.

4 (c) To be entitled to make an application for service retirement,
5 a member shall first be credited with five years of service and
6 attain 52 years of age for safety member classifications and 57
7 years of age for all other public employees. If the minimum age
8 requirements for eligibility are increased under the federal Social
9 Security Act (42 U.S.C. Sec. 301 et seq.), the age requirements of
10 this section shall increase by an equal number of years for any new
11 employee hired after the operative date of the change in federal
12 law.

13 (d) The definitions in Section 7514.60 apply to this section.

14 SEC. 13. Section 20090 of the Government Code is amended
15 to read:

16 20090. The Board of Administration of the Public Employees'
17 Retirement System is continued in existence. It consists of:

18 ~~(a) One member of the State Personnel Board, selected by and~~
19 ~~serving at the pleasure of the State Personnel Board.~~

20 *(a) The Director of Finance.*

21 *(b) The Director of the Department of Personnel Administration.*

22 *(c) The Controller.*

23 *(d) The State Treasurer.*

24 ~~(e) An official of a life insurer and~~ *Two persons, appointed by*
25 *the Governor, one of whom has expertise in health insurance and*
26 *is not interested in a public pension or retirement system, as*
27 *described in subdivision (i), and one of whom is an elected official*
28 *of a contracting agency, appointed by the Governor.*

29 ~~(f) One person representing the public,~~

30 *(f) Two persons, appointed by, and to serve at the pleasure of,*
31 *the Governor, who represent the public, have financial expertise,*
32 *and are not interested in a public pension or retirement system,*
33 *as described in subdivision (i).*

34 *(g) One person representing the public, appointed jointly by*
35 *the Speaker of the Assembly and the Senate Committee on Rules.*

36 ~~(g)~~

37 *(h) Six members elected under the supervision of the board as*
38 *follows:*

39 *(1) Two members elected by the members of this system from*
40 *the membership thereof.*

1 (2) A member elected by the active state members of this system
2 from the state membership thereof.

3 (3) A member elected by and from the active local members of
4 this system who are employees of a school district or a county
5 superintendent of schools.

6 (4) A member elected by and from the active local members of
7 this system other than those who are employees of a school district
8 or a county superintendent of schools.

9 (5) A member elected by and from the retired members of this
10 system.

11 *(i) For purposes of this section, a person is interested in a public*
12 *pension or retirement system if the person or any member of the*
13 *person's immediate family (1) is a member of the system, (2) is*
14 *eligible to receive or is receiving pension benefits or retirement*
15 *benefits from the system, (3) is a member of, or affiliated with, any*
16 *employee organization that represents employees who are eligible*
17 *to receive or are receiving pension or retirement benefits from the*
18 *system, or (4) has any material financial interest in an entity that*
19 *contracts with the system.*

20 SEC. 14. Section 20899.5 of the Government Code is amended
21 to read:

22 20899.5. ~~(a)~~—An elective officer of a contracting agency that
23 is a city, county, or city and county shall not receive credit for
24 service or contributions for credit for service in violation of the
25 prohibitions provided in Section 23007.5, 34095, or 50033.

26 ~~(b) Nothing in this section shall prohibit an elective officer from~~
27 ~~purchasing service credit pursuant to Section 20909.~~

28 SEC. 15. Section 20909 of the Government Code is amended
29 to read:

30 20909. (a) A member who has at least five years of credited
31 state service, may elect, by written notice filed with the board, to
32 make contributions pursuant to this section and receive not less
33 than one year, nor more than five years, in one-year increments,
34 of additional retirement service credit in the retirement system.

35 (b) A member may elect to receive this additional retirement
36 service credit at any time prior to retirement by making the
37 contributions as specified in Sections 21050 and 21052. A member
38 may not elect additional retirement service credit under this section
39 more than once.

1 (c) For purposes of this section, “additional retirement service
2 credit” means time that does not qualify as public service, military
3 service, leave of absence, or any other time recognized for service
4 credit by the retirement system.

5 (d) Additional retirement service credit elected pursuant to this
6 section may not be counted to meet the minimum qualifications
7 for service or disability retirement or for health care benefits, or
8 any other benefits based upon years of service credited to the
9 member.

10 (e) This section only applies to the following members:

11 (1) A member while he or she is employed in state service at
12 the time of the additional retirement service credit election.

13 (2) A member of the system defined in Section 20324.

14 (f) For purposes of this section, “state service” means service
15 as defined in Section 20069.

16 *(g) Notwithstanding any other law, no request to purchase*
17 *nonqualified service credit pursuant to this section may be made*
18 *after, and no purchase may be made for the requests received*
19 *after, the operative date of the act that adds this subdivision.*

20 SEC. 16. Section 22871.1 is added to the Government Code,
21 to read:

22 22871.1. Notwithstanding Section 22871, an employee first
23 hired on or after the operative date of this section, including
24 academic positions with the California State University, and
25 survivors of any of those employees shall have an employer
26 contribution amount in retirement no greater than the last three-year
27 average of the premium formula paid on his or her behalf as an
28 active employee enrolled for self-alone health benefit coverage
29 during the benefit year to which the formula is applied multiplied
30 by the weighted average of the health benefit plan premiums. For
31 each enrolled family member of a retired employee, the employer
32 shall contribute an additional percentage that shall be no greater
33 than the last three year average of the premium formula paid for
34 enrolled family members when the employee was an active
35 member, multiplied by the weighted average of the additional
36 health benefit plan premiums required for enrollment of those
37 family members. These contribution rates shall be adjusted
38 annually for all retired employees. “Weighted average” as used in
39 this section shall consist of the four health benefit plans that had
40 the largest state enrollment, excluding family members, during the

previous benefit year. Only the enrollment of, and premiums paid by, state employees and annuitants enrolled in a basic health benefit plan shall be counted for purposes of calculating the employer contribution under this section.

SEC. 17. Section 22874.2 is added to the Government Code, to read:

22874.2. (a) Notwithstanding Sections 22870, 22871, 22873, and 22874, a state employee, as defined in subdivision (c) of Section 3513, who is employed by the state for the first time, and who becomes a state member of the system on or after January 1, 2013, may not receive any portion of the employer contribution payable for annuitants unless the person is credited with 15 years of state service at the time of retirement.

(b) The percentage of the employer contribution payable for postretirement health benefits for an employee subject to this section shall be based on the completed years of credited state service at retirement as shown in the following table:

Credited Years	Years of Service Percentage Contribution of Employer
15	50
16	55
17	60
18	65
19	70
20	75
21	80
22	85
23	90
24	95
25 or more	100

(c) For employees who retire prior to the normal retirement age the percentage of employer contribution shall be reduced by an actuarially equivalent amount for each year between the age at retirement and the applicable normal retirement age.

(d) This section shall apply only to state employees who retire from state service. For purposes of this section, “state service” means service rendered as an employee of the state or an appointed or elected officer of the state for compensation. Notwithstanding

1 Section 22826, for purposes of this section, credited state service
2 includes service to the state for which the employee, pursuant to
3 Section 2081.5 did not receive credit.

4 (e) This section does not apply to:

5 (1) State employees previously employed before January 1,
6 2013, who return to state employment on or after January 1, 2013.

7 (2) State employees hired prior to January 1, 2013, who were
8 subject to Section 20281.5 during the first 24 months of state
9 employment.

10 (3) State employees on an approved leave of absence employed
11 before January 1, 2013, who return to active employment on or
12 after January 1, 2013.

13 (f) Notwithstanding Section 22875, this section shall also apply
14 to a related state employee who is exempted from the definition
15 of “state employee” in subdivision (c) of Section 3513, and an
16 officer or employee of the executive branch of state government
17 who is not a member of the civil service who met the requirements
18 of this section when employed by the state for the first time.

19 (g) If the terms of a contract, including a memorandum of
20 understanding, between a public employer and its public
21 employees, that is in effect on the operative date of this section,
22 would be impaired by any provision of this section or by any
23 statutory provision referenced in this section, that provision shall
24 not apply to the public employer and public employees subject to
25 that contract until the expiration of that contract. A renewal,
26 amendment, or any other extension of that contract shall be subject
27 to the requirements of this section and the statutory provisions
28 referenced in this section.

29 SEC. 18. Section 31486.35 of the Government Code is amended
30 to read:

31 31486.35. (a) An active member may elect, by written notice
32 filed with the board *before the operative date of the act that adds*
33 *subdivision (h)*, to make contributions pursuant to this section and
34 to receive up to five years of service credit in the retirement system
35 for additional retirement credit, if the member has completed at
36 least five years of credited service with that retirement system.

37 (b) As used in this section, “additional retirement credit” means
38 time that does not otherwise qualify as county service, public
39 service, military service, medical leave of absence, or any other
40 time recognized for service credit by the retirement system.

(c) Notwithstanding any other provision of this chapter, service credit for additional retirement credit may not be counted to meet the minimum qualifications for service retirement or for purposes of establishing eligibility for benefits based on 30 years of service, additional ad hoc cost-of-living benefits based on service credit, health care benefits, or any other benefits based upon service credit.

(d) A member who elects to make contributions and receive service credit for additional retirement credit shall contribute to the retirement fund, prior to the effective date of his or her retirement, by lump-sum payment or by installment payments over a period not to exceed 10 years, an amount that, at the time of commencement of purchase, in the opinion of the board and the actuary, is sufficient to not place any additional financial burden upon the retirement system.

(e) No member may receive service credit under this section for additional retirement credit that he or she has not completed payment pursuant to subdivision (d) before the effective date of his or her retirement or, if applicable, prior to the date provided in Section 31485.7. Subject to the limitations of United States Internal Revenue Service regulations, a member who has elected to make payment in installments may complete payment by lump sum at any time prior to the effective date of his or her retirement.

(f) Sums paid by a member pursuant to this section shall be considered to be and administered as contributions by the member.

(g) This section is not operative in a county until the board of supervisors, by resolution adopted by majority vote, makes this section applicable in the county.

(h) No member without at least five years of credited service before the operative date of the act that adds this subdivision, or a person first hired on or after that date, shall be permitted to make an election to receive additional retirement credit.

SEC. 19. Section 31658 of the Government Code is amended to read:

31658. (a) An active member may elect, by written notice filed with the board *before the operative date of the act that adds subdivision (h)*, to make contributions pursuant to this section and to receive up to five years of service credit in the retirement system for additional retirement credit, if the member has completed at least five years of credited service with that retirement system.

(b) As used in this section, “additional retirement credit” means time that does not otherwise qualify as county service, public service, military service, medical leave of absence, or any other time recognized for service credit by the retirement system.

(c) Notwithstanding any other provision of this chapter, service credit for additional retirement credit may not be counted to meet the minimum qualifications for service or disability retirement or for purposes of establishing eligibility for any benefits based on 30 years of service, additional ad hoc cost-of-living benefits based on service credit, health care benefits, or any other benefits based upon service credit.

(d) Any member who elects to make contributions and receive service credit for additional retirement credit shall contribute to the retirement fund, prior to the effective date of his or her retirement, by lump-sum payment or by installment payments over a period not to exceed 10 years, an amount that, at the time of commencement of purchase, in the opinion of the board and the actuary, is sufficient to not place any additional financial burden upon the retirement system.

(e) No member may receive service credit under this section for any additional retirement credit for which he or she has not completed payment pursuant to subdivision (d) before the effective date of his or her retirement. Subject to the limitations of United States Internal Revenue Service regulations, a member who has elected to make payment in installments may complete payment by lump sum at any time prior to the effective date of his or her retirement.

(f) Any sums paid by a member pursuant to this section shall be considered to be and administered as contributions by the member.

(g) This section is not operative in any county until the board of supervisors, by resolution adopted by majority vote, makes this section applicable in the county.

(h) No member without at least five years of credited service before the operative date of the act that adds this subdivision, or a person first hired on or after that date, shall be permitted to make an election to receive additional retirement credit.

SEC. 20. The Legislature finds and declares the following:

1 (a) The security of public moneys is important to all residents
2 of the state, therefore it is necessary for this act to apply to the
3 University of California.

4 (b) The security of public moneys and the fiscal integrity of
5 local governmental agencies in this state, including charter cities,
6 have a direct impact on the long-term well-being of all residents
7 of this state. Further, local governments that are impacted by
8 unsustainable pension obligations have difficulty providing
9 sufficient public safety services and place additional financial
10 burdens on the state. Accordingly, the Legislature finds and
11 declares that ensuring the statewide integrity and security of local
12 government pension systems and ensuring the sufficiency of local
13 public safety services are matters of statewide concern and not a
14 municipal affair, as that term is used in Section 5 of Article XI of
15 the California Constitution. Therefore, this act shall apply to all
16 cities, including charter cities.

17 SEC. 22. The provisions of this act are severable. If any
18 provision of this act or its application is held invalid, that invalidity
19 shall not affect other provisions or applications that can be given
20 effect without the invalid provision or application.

21 SEC. 23. If any section of this act is in conflict with a
22 memorandum of understanding that is current and in effect on the
23 date of the enactment of this section, the memorandum of
24 understanding shall be controlling while it remains in effect. Upon
25 expiration of the memorandum of understanding that is in effect
26 and current on the enactment date of this act, this act shall be
27 controlling and may not be superseded by a subsequent
28 memorandum of understanding.

29 SEC. 24. This act shall become operative on January 1, 2013,
30 and only if Assembly Constitutional Amendment ____ is approved
31 by the voters at the November 6, 2012, statewide general election.

32 SEC. 25. This act is an urgency statute necessary for the
33 immediate preservation of the public peace, health, or safety within
34 the meaning of Article IV of the Constitution and shall go into
35 immediate effect. The facts constituting the necessity are:

36 In order for the provisions of this act to be applicable as soon as
37 possible for the 2012–13 fiscal year, and thereby facilitate the

- 1 orderly administration of state government at the earliest time
- 2 possible, it is necessary that this act take effect immediately.

O